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## LEGISLATIVE FISCAL REPORT 2007 BIENNIUM

**Volume 4 - Agency Budgets** 

Introduction
Natural Resources and Commerce
Corrections and Public Safety
Education

Long-Range Planning



June 2005

LEGISLATIVE FISCAL DIVISION



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## LEGISLATIVE BUDGET ANALYSIS

### 2007 Biennium Volume 4

Presented to the Fifty-ninth Legislature

Submitted by

The Legislative Fiscal Division

Helena, Montana

June, 2005

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## APPROPRIATIONS BY AGENCY AND PROGRAM — INTRODUCTION —





#### **AGENCY SUBCOMMITTEE GROUPINGS**

The following sections (A through F) provide a detailed explanation and analysis of the executive budget for each agency and agency program that contains appropriations in HB 2. The agencies are grouped by functional categories that mirror agency groups by appropriations subcommittee. The groups are summarized below. Programs funded with proprietary funds are not funded in HB 2, but an explanation and analysis of these programs are included in each agency narrative for the purpose of legislative rate-setting.

## GENERAL GOVERNMENT AND TRANSPORTATION (Section A)

Legislative Branch Consumer Counsel

Judiciary

Governor's Office Secretary of State

Commissioner of Political Practices

State Auditor Transportation Revenue

Administration
Consensus Council

Appellate Defender Commission Montana Consensus Council

Office of the Public Defender

#### **HEALTH AND HUMAN SERVICES**

(Section B)

Public Health and Human Services

## NATURAL RESOURCES AND COMMERCE (Section C)

Fish, Wildlife, and Parks Environmental Quality

Livestock

Natural Resources and Conservation

Agriculture Commerce

## CORRECTIONS AND PUBLIC SAFETY (Section D)

Crime Control Division Justice

#### CORRECTIONS AND PUBLIC SAFETY

(continued)

Public Service Regulation

Corrections

Labor and Industry Military Affairs

#### EDUCATION (Section E)

Office of Public Instruction
Board of Public Education
School for the Deaf and Blind
Commissioner of Higher Education

Community Colleges

University Units and College of Technology

Agricultural Experiment Station

Extension Service

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Forestry and Conservation Experiment Station

Bureau of Mines & Geology Fire Services Training School Montana Arts Council State Library Commission

Montana Historical Society

#### LONG-RANGE PLANNING (Section F)

Long-Range Building Program State Building Energy Conservation Treasure State Endowment Program

Treasure State Endowment Regional Water System Renewable Resource Grant & Loan Program Reclamation & Development Grant Program

Cultural and Aesthetic Grant Program

#### APPROPRIATIONS BY AGENCY AND PROGRAM (ROAD MAP)

This summary of the layout and composition of the "Appropriations by Agency and Program" section is designed to provide the reader with a "road map" for reading and utilizing the agency appropriations report that follows.

The report on agency and program appropriations is designed to provide a resource for legislators and members of the public to understand actions taken on agency budgets by the legislature and their impact on agency operations. It does this by detailing the components of the budget, as well as providing a summary of legislative action and a discussion of other legislation impacting the agency. The agencies are grouped by categories that mirror the groupings used in the appropriations process, and are summarized below.

#### **BUDGET TIERS**

The appropriations for all agency budgets were established and the appropriations report is written using the precepts contained in statute that require that the budget be presented in three tiers:

- 1. Base budget, which is defined as "that level of funding authorized by the previous legislature".
- 2. Present law budget, defined as "that level of funding needed under present law to maintain operations and services at the level authorized by the previous legislature".
- 3. New proposals, which are "requests to provide new non-mandated services, to change program services, to eliminate existing services, or to change sources of funding...".

(For a further explanation of these tiers and how they are derived, see page 1 of the "Reference" section in Volume 1, or the publication entitled "Understanding State Finances and the Budgeting Process", available through the Legislative Fiscal Division and on the Internet at http://leg.state.mt.us/css/fiscal/reports.asp)

The fiscal report is presented in such a way as to show legislative action on each present law adjustment and new proposal made to the base budget to derive the 2007 biennium agency budget.

#### COMPONENTS OF THE FISCAL REPORT

For all multiple program agencies, the narrative is divided into two parts:

- 1. The agency narrative.
- 2. The program narrative.

#### **Agency Narrative**

The agency narrative provides an overview of appropriations for the agency. Since the legislature appropriates at the program level, only discussion pertinent to the agency as a whole is included in this section. All other discussion occurs within the relevant program narratives.

Each agency narrative has the following components.

- 1. The **Main Table** shows the appropriation by year, including separate columns showing present law adjustments and new proposals. The reader can use this table to not only get a general idea of the size and funding of the agency, but also view any changes made.
- 2. Agency Description is a brief description of the agency.
- 3. **Agency Highlights** is a table showing the principal factors influencing the budget and any related discussion. It is designed to aid the reader in gaining an understanding of the overall agency budget or significant budget areas.
- 4. Summary of Legislative Action provides additional information or overarching discussion.
- 5. Agency Discussion is used to discuss overarching issues or action of the legislature.
- 6. **Funding** is a table that shows the total biennium funding, by program and fund type. A further discussion of the individual fund types is included in the program narrative.
- 7. Other Legislation lists and discusses legislation having a fiscal impact on the agency.
- 8. **Executive Budget Comparison** is a table and related discussion that compares the proposed executive budget (as published by the Schweitzer administration on January 7) and final legislative action, and highlights the major differences.
- 9. **Reorganizations** details any major reorganization that took place in the 2005 biennium or is reflected in the 2007 biennium.
- 10. Language includes any agency-wide language adopted by the legislature.

Note: The main and executive budget comparison tables, the agency description and summary of legislative action, and the highlights and funding tables are included in each agency narrative. However, the other components are included only if circumstances warrant.

#### **Program Narrative**

Narratives detailing each agency program follow the agency narrative. The program narrative contains the following components.

- 1. The **Main Table** contains the same information as the agency main table for each program of the department, including the adjusted fiscal 2004 base used to derive the budget, the total present law adjustments, new proposals, and the total budget, by fiscal year.
- 2. Program Description is a short description of the program and its functions.
- 3. **Program Highlights** is a table showing the principal factors influencing the budget and any related discussion.
- 4. Program Narrative details any points of overall program discussion by the LFD analyst.

- 5. **Funding** details program funding, including a brief description of the various types of funding used to support the program.
- 6. **Program Reorganization** details any program reorganizations that took place in the 2005 biennium or that were adopted by the legislature for the 2007 biennium.
- 7. The **Present Law Adjustments Table** delineates the major present law adjustments adopted by the legislature, by fiscal year and funding source. The table is divided into two sections:
  - o <u>Statewide present law adjustments</u>, which include most personal services adjustments, the vacancy savings applied, and adjustments due to fixed costs and inflation
  - o Other present law adjustments adopted by the legislature
- 8. Executive Present Law Adjustments discusses each adjustment in more detail.
- 9. The **New Proposals Table** shows each new proposal adopted by the legislature, by fiscal year and funding source.
- 10. New Proposals discusses each new proposal in more detail.
- 11. Other Legislation lists any legislation passed by the legislature of particular pertinence to the program.
- 12. Language recreates any program specific language adopted by the legislature.

The legislature does not appropriate enterprise funds (which fund operations that provide goods or services to the public on a user charge basis) or internal services funds (which fund operations that provide goods and services to other entities of state government on a cost-reimbursement basis). However, the legislature approves all internal service rates. If the program includes a function supported by either an enterprise fund or an internal service fund, a separate section within the relevant program provides a discussion of the function, a description and explanation of the rate requested, and a discussion of any significant present law adjustments or new proposals impacting the requested rate.

#### STATEWIDE PRESENT LAW ADJUSTMENTS

"Statewide Present Law Adjustments" are those adjustments applied to each agency based upon either: 1) factors beyond the individual agency control; or 2) other underlying factors. Because of the global application of these factors and the need for consistency among agencies, these adjustments are included in the "statewide" section of the present law table to alert subcommittees and other decision makers that, if adjustments are made to these costs, adjustments should be made to the underlying factors upon which the adjustments are based. There are four main categories of adjustments: 1) personal services; 2) vacancy savings; 3) inflation/deflation; and 4) fixed costs.

#### Personal Services

Taking a "snapshot" of state employee positions and the factors determining compensation rates at a particular point in time derives budgeted personal services costs. A number of underlying factors will make the 2007 biennium personal services costs different from actual fiscal 2004 costs. The most important are:

- o Incorporation of the 2005 biennium pay plan adopted by the 2003 Legislature (the 2007 biennium pay plan is added in a new proposal)
- o Full funding of all positions
- o Elimination of all termination pay that may have been incurred in FY 2004
- o Incorporation of any upgrades or downgrades that occurred in FY 2004

In addition, some present law increases or decreases in FTE made by the previous legislature may be included in this portion of the table.

#### Vacancy Savings

The legislature adopted a 4 percent vacancy savings rate on all salaries and benefits, including insurance, for most positions. Exempted positions include university system faculty, and those in agencies with fewer than 20 full-time equivalent positions, the Judiciary, and the Legislative Branch. In addition, two programs within the Montana School for the Deaf and Blind were exempted.

#### Inflation/Deflation

The legislature inflated or deflated certain operating expenses. A complete listing of expenditure categories inflated or deflated has been included in the "Reference" section of Volume 1.

#### Fixed Costs

Fixed costs are costs charged to agencies to fund the operations of certain centralized service functions of state government (such as data network fees, messenger services, and legislative audit). Costs charged to the individual agency budgets are based upon the cost in the service agency and the method used to allocate those costs. These fixed costs are automatically added to each agency budget, as appropriate. Any changes to these allocations are made through a change to the service agency budget, or to the allocation method used by the service agency. A complete listing of all fixed costs is included in the "Reference" section of Volume 1.

#### **AGENCY BUDGET HIGHLIGHTS**

The following summarizes the main budget highlights of the 2007 biennium budget. Please note that the following discussion pertains to HB 2 and HB 447 (pay plan bill) expenditures only. These two bills appropriate over 88.8 percent of all general fund in the 2007 biennium.

As shown, the legislature adopted a general fund budget of \$2.6 billion, a \$342.7 million increase (14.9 percent) over the 2005 biennium, and a total funds budget of \$7.0 billion, an \$831.6 million increase (13.4 percent).

Legislat	ive Budget by Progran	n Area		
2	005 to 2007 Biennium			
	General Fund			
	Legislative	Increase	Percent	Percent of
Component	Budget	Over 2005	Increase	Increase
K-12 Education	\$1,115,460,655	\$86,483,151	8.4%	25.2%
Higher Education	314,315,075	36,329,071	13.1%	10.6%
Corrections	244,693,798	34,045,811	16.2%	9.9%
Human Services	624,553,985	104,042,786	20.0%	30.4%
All Other Government Agencies	341,440,413	81,839,922	31.5%	23.9%
Total	\$2,640,463,926	\$342,740,741	14.9%	
	Total Funds			
	Legislative	Increase	Percent	Percent of
Component	Budget	Over 2005	Increase	Increase
K-12 Education	\$1,415,916,924	\$106,751,386	8.2%	12.8%
Higher Education	435,373,210	43,868,823	11.2%	5.3%
Corrections	252,228,747	35,155,264	16.2%	4.2%
Human Services	2,736,632,805	501,832,784	22.5%	60.3%
All Other Government Agencies	2,196,784,984	144,013,783	7.0%	17.3%
Total	\$7,036,936,670	\$831,622,040	13.4%	

#### **PRIMARY BUDGET FACTORS**

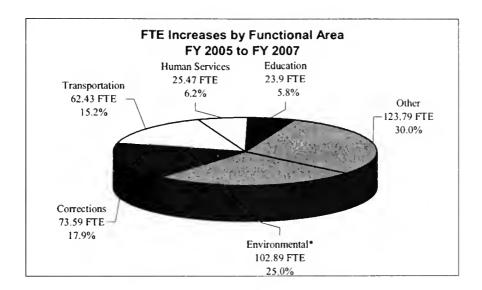
The following summarizes the primary factors causing the change in funding:

- o General fund increases by \$342.7 million, or 14.9 percent, over the 2005 biennium. Major causes of the increase include the following:
  - Human services caseload and service changes, and an increase in the percentage of Medicaid costs the state must pay
  - Increased financial assistance, community and Tribal college assistance, and vocational technical equipment in the Montana University System, along with an increase in the percentage of general fund provided for operating costs
  - o Expansions in the number of beds and payments to providers, as well as additional probation and parole officers, to address correctional population growth
  - K-12 education inflationary adjustments in Base Aid, as well as increases in a number of payments (i.e. special education), the per student entitlement for both elementary and high school students, and implementation of 3-year averaging for determining average number belonging

- Statewide present law adjustments
- o Total funds would increase by \$831.6 million, or 13.4 percent. Human services is over 60 percent of this increase, due primarily to
  - o Increases in Medicaid caseload and services
  - o Medicaid redesign, which utilizes existing state resources to increase coverage
  - o Continued use of various provider assessments (i.e. hospital tax) to increase federal funds
  - Additional food stamp costs and TANF activities

#### FTE

An additional 412.07 FTE were added in FY 2007 over the FY 2005 level appropriated for by the 2003 Legislature. The following shows the allocation of the increase.

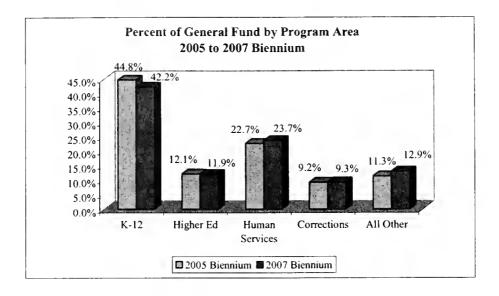


The increase in FTE is due primarily to:

- o Provision of funds for additional fire fighting capacities, total maximum daily load activities, accelerated water adjudication, conversion of contract services to state FTE, and miscellaneous program editions in the three primary environmental agencies (Fish, Wildlife, and Parks; Environmental Quality; and Natural Resources and Conservation)
- o Additional probation and parole officers and personnel to staff a new revocation center in the Department of Corrections
- o A new Office of the Public Defender, which adds new FTE and receives a transfer of other FTE from local governments ("Other" category)
- o FTE for the construction plan and to integrate financial management systems in the Department of Transportation

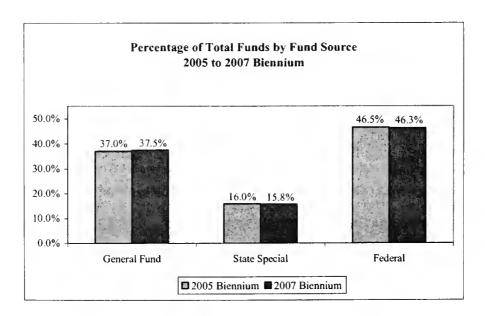
#### COMPARISON OF PROGRAM AREAS

The following figure shows the allocation of general fund by program area for the 2007 biennium compared to the 2005 biennium.



#### **SOURCE OF FUNDING**

The following figure illustrates that, slightly reversing a trend for a number of years, general fund is a slightly higher share of total funding due to an increase of almost 15 percent. This change is slight, however, as state special revenue and federal funds also increase by double digit amounts – 11.9 and 12.8 percent, respectively.



# NATURAL RESOURCES AND COMMERCE

Section C

## JOINT SUBCOMMITTEES OF HOUSE APPROPRIATIONS AND SENATE FINANCE COMMITTEES

	Agencies
Fish, Wildlife & Parks Environmental Quality Livestock	Natural Resources and Conservation Agriculture Commerce
Commi	ttee Members
House	Senate
Representative Rick Ripley (Chair) Representative Rosalie Buzzas Representative Walter McNutt Representative John Musgrove	Senator Ken (Kim) Hansen (Vice-Chair) Senator Gregory Barkus Senator Bob Hawks
· .	
Fiscal I	Division Staff
Bar	rbara Smith

Shane Sierer

#### **Agency Legislative Budget**

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Agency Legislative Budget	- '							
Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	623.44	26.25	10.16	659.85	26.25	12 16	661.85	661.85
		20.23	10.10	057.05	20.25	1210	001 0.7	(10) (1)
Personal Services	28,258,727	2,222,202	2,470,124	32,951,053	2,222,904	3,993,929	34,475,560	67,426,613
Operating Expenses	22,389,693	2,249,354	5,250,168	29,889,215	2,122,946	2,835,070	27,347,709	57,236,924
Equipment	841,890	9,593	172,000	1,023,483	(357,407)	130,100	614,583	1,638,066
Capital Outlay	0	0	0	0	0	0	0	0
Grants	795,654	138,787	0	934,441	(7,449)	0	788,205	1,722,646
Benefits & Claims	14,975	0	0	14,975	0	0	14,975	29,950
Transfers	89,317	190,352	0	279,669	190,352	0	279,669	559,338
Total Costs	\$52,390,256	\$4,810,288	\$7,892,292	\$65,092,836	\$4,171,346	\$6,959,099	\$63,520,701	\$128,613,537
State/Other Special	37,449,204	3,948,241	1,824,556	43,222,001	3,709,815	3,352,280	44,511,299	87,733,300
Federal Special	14,941,052	862,047	6,067,736	21,870,835	461,531	3,606,819	19,009,402	40,880,237
Total Funds	\$52,390,256	\$4,810,288	\$7,892,292	\$65,092,836	\$4,171,346	\$6,959,099	\$63,520,701	\$128,613,537

#### **Agency Description**

The Department of Fish, Wildlife and Parks (FWP) is responsible for the management of Montana fish, wildlife, parks, and recreational resources. The department is also responsible for a state park system that includes scenic, historical, cultural, and recreational resources. The operational programs are in seven divisions and seven regional field offices. The five-member FWP Commission provides policy direction on resource management, seasons, and use of department lands.

#### **Agency Highlights**

## Department of Fish, Wildlife, and Parks Major Budget Highlights

- ♦ The largest funding source is the general license account at 50 percent of the budget, or \$60.6 million over the biennium
- Short term contract authority was granted in lieu of utilizing the budget amendment process
- The legislature replaced contracted services with 16.00 FTE to bring support for the automated license system in-house resulting in a savings of \$330,000 for the 2007 biennium
- \$2.8 million in federal special revenue was approved to continue to participate in the state wildlife grants program
- To reduce pressure on the general license account, the legislature approved the removal of \$0.7 million of general license funds from HB 5 (long -range building) to fund activities in HB 2
- The legislature approved personal services and operating expenses for 36.00 additional FTE
- The pay plan increase (HB 447) cost \$3.3 million over the biennium, of which 54 percent or \$1.8 million is funded with general license account dollars

#### **Agency Discussion**

#### General License Account

The majority of the funding for the department comes from the general license account (GLA). Fees collected for the privileges of hunting or fishing that are not earmarked for another purpose are deposited into the general license account. This account provides \$60.5 million of the department's \$121.8 million appropriation for the 2007 biennium and is used across the department for a variety of activities.

The 2005 legislature voted to increase certain hunting and fishing fees in HB 172. In the past, the legislature has set fees at a stable level for a period of eight to ten years. Early in the cycle, the increased fees generate more income than the revenue needed to meet expenses, creating a surplus of funds in the general license account, which are utilized when expenses begin to exceed revenues. During the later period, the balance in the GLA declines as expenditures exceed revenues. When the balance is projected to reach a certain point, the executive proposed a fee increase. This budgeting method puts the fund in a structural imbalance in the later years.

The legislature did not adopt this method of budgeting when HB 172 was passed. Rather than raise fees every decade, the legislature chose to raise fees for a shorter period of time. This legislative action established a different philosophy regarding how fee increases should be handled. By not approving large increases, the legislature will take an increasingly active role in determining when and how much fee increases will be. The new fees will take effect with the March 2006

license year and will provide an additional \$4.0 million over the biennium

Figure 1 illustrates the total appropriation of general license dollars during the 2007 biennium. This table includes the \$1.8 million impact of the approved pay plan increase. Department operations have been appropriated \$60.5 million and \$4.2 million has been set aside for the capital program.

The capital expenditures may not occur in the year the appropriation is made, but the appropriations do obligate cash from the fund.

Figure 1 2007 Biennium - Disposition of General License Dollars\* Present Law New Proposals Total Appropriation Base Division Administration and Finance \$12,155,657 (\$168,802) \$488,765 \$12,475,620 Field Services 5,269,534.00 1,088,859.00 102,554.00 6.460.947.00 Fisheries 7,553,476.00 48,654.00 284,415.00 7,886,545.00 Law Enforcement 11,729,169,00 436,464.00 781.188.00 12.946.821.00 7,394,304.00 310.902.00 315,258.00 8.020.464.00 Parks 72 492 00 2 053 022 00 1.896.724.00 83 806 00 279,496.00 4.036,996.00 Conservation Education 3,788,134,00 (30.634.00)6 519 519 00 5.928.640.00 65 417 00 525,462.00 Department Management DNRC \$131,170 \$16,000 \$6,067 \$153,237 \$55,846,808 \$1,850,666 \$2,855,697 \$60,553,171 Capital Projects \$4,195,974 \$64,749,145 Total Appropriations \*includes pay plan & capital program

The disposition of capital dollars is illustrated in Figure 2. The largest appropriation is for the clean up of the lead contamination at Big Springs hatchery in Lewistown. Most of the listed projects receive matching funds from other state special or federal revenue sources.

Figure 2	
2007 Biennium - Disposition of General L	icense Dollars
Capital Program	
* Big Springs Hatchery PCB Cleanup	\$1,696,974
* Fishing Access Site Acquisition	150,000
* Fishing Access Site Maintenance	235,000
Fishing Acces Site Protection	800,000
* Statewide Hatchery Maintenance	575,000
FWP Owned Dam Repairs	264,000
* Boat Washing Stations	25,000
* FT Peck Hatchery Equipment Storage	50,000
* Administration Facilities Repair/Improvements	400,000
Total	\$4,195,974
* Project Requires Matching Funds	

The general license fund is anticipated to have a \$7.2 million fund balance at the end of FY2007. Figure 3 illustrates historical revenues and disbursements. The account is anticipated to receive \$58.9 million in revenue and expend \$64.7 million, creating a structural imbalance of \$5.8 million within the biennium. Given the status of the general license account, the legislature will be faced with determining whether fees should be increased or expenditures reduced to work towards balancing the general license account and preserving an appropriate fund balance to deal with cash flow issues.

#### Legislative Contract Authority

The 2003 Legislature eliminated legislative contract authority and required the department to seek budget amendments for the use of federal funds that become available during the interim. The 2005 Legislature reinstated \$2.7 million in federal special revenue contract authority for each year of the biennium. The majority, or \$2.25 million, is directed for use in the Fisheries Division. The 2005 Legislature reinstated this authority to reduce the burden of paperwork for the department and the Office of Budget and Program Planning.

#### Increase in FTE

Figure 4 illustrates the change in FTE as a result of legislative action. The largest increase of 16.00 FTE results from the transition of the automated licensing system from a contracted source to in-house employees. During the 2007 biennium this change produces a net savings. In future years, pay plan increases will be applied to these positions and will no longer produce a net savings.

Additional FTE were approved in every division of the department.

Figure 3 Fish, Wildlife and Parks General License Account Revenues and Disbursements Linding Lund Liscal Year Revenues Disbursements Difference \*2007 \$30,304,922 \$30,658,088 (\$353,166) \$7,229,839 •2006 28 645 421 34.091.057 7.583.005 (5.445.636) • 2005 27.650.615 34.656.080 (7.005.465) 13.028.641 (350,991) 22,184 899 28.407.202 28.758.193 2003 29,244,690 26,742,906 2,501,784 22,535,890 26,610,399 (1.059.331) 20.034 106 2002 25 551 068 2001 24.995.088 25,496,596 (501,508) 21,093,437 2000 24 682 872 25,261 465 (578 593) 21,594,945 (791.829) 22.173.538 1999 24.855.232 25.647.061 1998 24,556,436 23,387,660 1,168 776 22 965 367 1997 24.001.499 21,387,625 2.613,874 21,796,591 1996 21.082.910 4.035.955 19 182,717 25,118,865 25 254 777 5.743.811 1995 19 510 966 15 146 767 1994 23,200,161 18 963 554 4 236 607 9.402.951 18.192.128 1993 21 511 108 3.318.980 5 166 344 1992 18.836.165 17.152.135 1,684,030 1.847.364 \$163.334 \$163,334 1091 \$16,948,445 \$16,785,111 Based upon estimate available fund balance

Only 1.00 FTE was eliminated as a result of audit recommendations concerning the employment of the FWP Foundation director.

			Figu	re 4							
		FTE CI	hanges fo	r 2007 Bi	ennium						
	FY 2006 FY 2007										
Division	#FTE	Cost	# FTE	Cost	Description						
Administration and Finance	16.00 \$	(168,182)	16.00 \$	(168,182)	Convert Contract Services to FTE for ALS						
Field Service	2.00	57,128	2.00	57,089	Annualize OTO FTE from 2005 Biennium						
Fisheries	1.00	37,222	1.00	37,194	Fisheries Technicians						
	3.00	101,604	3.00	101,511	Fort Peck Hatchery Staff						
Law Enforcement	2.00	77,796	2.00	77,574	Regional Investigators						
	1.50	49,897	1.50	49,779	Water Safety Specialists						
	1.00	33,915	1.00	33,915	Warden Trainee						
	0.00	0	1.00	39,040	Additional FTE for Block Management						
Wildlife	1.00	54,282	1.00	25,257	Pilot for Wildlife Surveys						
	0.50	22,795	0.50	22,784	Black Bear Harvest Study						
	0.50	20,988	0.00		Mountain Lion Research						
Parks	2.50	97,667	2.50	97,600	Parks Maintenance Staff						
	3.00	87,562	3 00	87,411	Fishing Access Site Maintenance Staff						
Conservation Education	1.16	31,393	1.16	31,353	Wildlife Center Staff						
Department Management	1.00	47,657	1.00	47,508	Increase Litigation Staff						
	(1.00)	(62,364)	(1.00)	(62,180)	Eliminate FWP Foundation Director						
	1.00	49,634	1.00	49,634	Website Content Manager						
	0.25	14,266	0.25	14,220	FWP Foundation Liaison						
Total FTE and Costs	36.41 S	553,260	36 91 \$	541,507							

#### **Summary of Legislation Action**

The legislature approved a biennial budget of \$128.6 million. This included present law adjustments of \$8.9 million and new proposals totaling \$14.8 million. The major increases occurring from new proposals include:

- Legislative contract authority of \$5.4 million for federal funds received during the interim for the Fisheries, Wildlife, Law Enforcement and Parks Divisions
- Authority of \$3.0 million to participate in the state wildlife grant program 0
- Funding to begin fish production at the Fort Peck hatchery of \$0.9 million 0
- Authority to hire 2.00 FTE as regional investigators at the cost of \$230,000

Other major budgetary issues included:

- o The legislature, through HB 172, raised certain hunting and fishing fees for residents and made minor adjustments to some non-resident fees resulting in increased revenues of \$4.0 million over the biennium
- o The hunting access enhancement program was extended through the passage of SB 77 that eliminated the sunset date
- o A technical correction was made to the light vehicle registration fee to avoid the potential loss of \$1.1 million in revenue through HB 170.
- o Law enforcement activities were expanded by two regional investigators, one warden and two warden trainees
- o A one-time savings occurred in the approval to transfer the automated licensing system to in-house personnel
- o Boat registration laws were changed in order to comply with Coast Guard regulations and preserve Coast Guard funding
- o A number of pieces of legislation provided for discounted licenses for out of state children of Montana residents, active military personnel and disabled veterans
- o Shortfalls in the warm water stamp fund were addressed by the passage of SB 298, expanding the waters where a stamp is required, thus increasing revenues to the fund

#### Other Legislation

The following legislation resulted in the legislature appropriating funds to implement new program requirements or changes:

<u>House Bill 22</u> - This bill establishes a fee on water right holders to generate income to complete the water adjudication process in fifteen years. The legislature authorized a one-time transfer of \$177,700 from the general license account to the water adjudication fund to meet this obligation.

<u>House Bill 56</u> - This legislation removes the sunset clause for the fishing access program. The legislature appropriated \$25,000 per year to landowners who allow public access to fishing sites.

<u>House Bill 119</u> - This legislation removes the sunset clause for the Recreational Boating County Grant program. The County Grant program matches county money 1:1 with federal Coast Guard funds. The legislature appropriated \$20,000 of state and \$20,000 in federal funds to be passed to the counties for this purpose.

House Bill 235— This legislation enacts recommendations of the Private Lands/Public Wildlife committee. This includes enhancement of hunter access and management through the creation of a lottery draw program for deer, elk, moose, sheep and goat license; ability for a land owner to designate a family member for a complimentary license; option for non-resident land owners to receive compensation and a complimentary license and the increase in law enforcement activities. The legislature appropriated \$746,00 in FY 2007 to implement these changes

<u>House Bill 707</u> – This legislation provides the authority to increase compensation to license agents who utilize a dedicated line for license transactions. The legislation also clarifies a transaction to include the collection of data. The legislature provided an appropriation of \$91,100 each year of the biennium to cover this cost. The funding source is the general license account.

Senate Bill 77 – This legislation removes the sunset clause for the hunting access and enhancement program, which makes the block management program permanent. The legislature approved program expenses of \$4.3 million per year, including payments to landowners who allow public hunting on their property.

<u>Senate Bill 126</u> – This legislation requires boat owners to obtain a registration decal every three years on permanently registered vessels at no cost in order to comply with federal Coast Guard regulations. This legislation appropriated \$70,000 per year of federal Coast Guard funding for boating programs based on this change.

<u>Senate Bill 461</u> – This legislation directs the department to collar one wolf in packs that are near livestock or population centers for the purpose of tracking and directs that only federal dollars be expended. The legislature appropriated \$25,000 per year for this purpose.

The following legislation impacts revenue sources utilized by the department:

<u>House Bill 5</u>— This legislation appropriated \$31.7 million in capital projects over the biennium. This encompasses storage at the Fort Peck hatchery, repair of administrative buildings, fishing access site development, parks projects, and the clean-up of the lead based paint at Big Springs hatchery. A total of \$4.2 million is funded with general license dollars.

<u>House Bill 14</u> – This legislation provides authority for a wildlife conservation group to auction one mountain goat license annually. Funds raised will go to mountain goat management work less the 10 percent commission payable to the conservation group.

<u>House Bill 34</u> – This legislation provides a price break on turkey tags for non-residents who have a valid upland bird license. The first \$30.40 of the \$55 fee will be used to secure, maintain or develop wildlife habitat. The remainder is deposited to the general license account.

<u>House Bill 79</u> - This legislation removes the sunset clause for the Habitat Montana program. Portions of hunting fees provide the funding to this program.

House Bill 172 – This legislation provides for an increase of certain resident hunting and fishing fees, which is anticipated to raise revenue of \$1.2 million in FY2006 and \$2.8 million in FY 2007. The legislature did not appropriate any of the funds raised from the fee increase. Instead, they will be deposited to the general license account to strengthen the fund balance. (See agency discussion on the general license account.)

<u>House Bill 109</u> – This legislation transfers the Capitol complex grounds maintenance staff, responsibilities and enterprise funding transfer to the Department of Administration on July 1, 2005.

House Bill 170 – This is a technical correction to the law relating to the transfer of certain vehicle taxes and fees from the Department of Revenue. Without this legislation, the department could have experienced a revenue loss of \$1.1 million.

<u>House Bill 174</u> – This legislation establishes a \$10 application fee and \$10 renewal fee on all private pond licenses. Unless a transfer of the license occurs, the license is valid for ten years. This legislation raises \$25,830 over the biennium and is deposited to the general license account.

<u>House Bill 214</u>— This legislation established a non-resident youth big game license at one-half of the cost of an adult license. The anticipated revenue from this legislation is \$93,750 per year.

<u>House Bill 272</u>— This legislation provides for a limited number of licenses for disabled veterans at half of the published rate. Estimated revenue from this legislation is \$2,915 per year.

<u>House Bill 312</u>— This legislation directs revenue generated from Smith River user fees be deposited to a separate account and utilized for specific purposes. Prior to this legislation, fees were deposited into the state parks miscellaneous income fun.

<u>House Bill 421</u> - This legislation provides that a non-resident child of a resident can purchase a limited number of licenses at twice the resident rate. The department anticipates a \$32,946 reduction in revenues over the biennium as a result of this legislation.

<u>House Bill 514</u> – This legislation increases restitution for the illegal taking of a grizzly bear from \$2,000 to \$8,000. The department anticipates an increase of \$8,356 over the biennium from this change.

<u>House Bill 698</u> – This legislation establishes a state special revenue account to collect donations for the warm water fishery program. An initial deposit of \$1,000 from the general license account will establish the fund. The estimated revenue to this fund is approximately \$23,000 per year.

<u>House Joint Resolution 30</u>— Requests an interim study to review the incentives granted to landowners who participate in hunting access programs.

<u>Senate Bill 91</u> – This legislation establishes a requirement to allocate two wild buffalo licenses to each tribe when the commission authorizes the release of forty or more licenses. The potential revenue reduction is estimated at \$1,875 per year.

Senate Bill 298 - This legislation clarifies that a warm water stamp will be required to fish any waters where fish from the Fort Peck Hatchery are planted or will be planted. The increase in the warm water stamp revenue is estimated at \$35,000 per year.

<u>Senate Bill 339</u> – This legislation provides for a free conservation license or a reduced price combination license to any qualified active member of the military. The estimated revenue reduction is \$66,000 over the biennium.

<u>Senate Bill 503</u> – Eliminates the special archery season and allows for general hunting on the preserve. The increase in permits sold due to this legislation is estimated to generate \$3,200 in revenue each year of the biennium.

#### **Funding**

The following table summarizes funding for the agency, by program and sources, as adopted by the legislature. Funding for each program is discussed in detail in the individual program narratives that follow.

	Total Agency Funding										
2007 Biennium Legislative Budget											
Agency Program	State Spec.	Fed Spec.	Grand Total	Total %							
01 Administration & Finance Div.	\$ 12,715,624	\$ 3,727,283	\$ 16,442,907	12.78%							
02 Field Services Division	17,325,711	1,249,915	18,575,626	14.44%							
03 Fisheries Division	8,897,449	18,666,452	27,563,901	21.43%							
04 Enforcement Division	14,380,515	718,669	15,099,184	11.74%							
05 Wildlife Division	9,217,943	9,209,704	18,427,647	14.33%							
06 Parks Division	14,395,617	896,286	15,291,903	11.89%							
08 Conservation Education Div	4,280,922	1,459,507	5,740,429	4.46%							
09 Department Management	6,519,519	4,952,421	11,471,940	8.92%							
Grand Total	\$ 87,733,300	\$ 40,880,237	\$ 128,613,537	100.00%							

#### **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison	Base Budget	Executive Budget	Legislative Budget	Leg - Exec. Difference	Executive Budget	Legislative Budget	Leg - Exec. Difference	Biennium Difference
Budget Item	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	623.44	653.80	659.85	6.05	644.97	661.85	16.88	
Personal Services	28,258,727	31,852,122	32,951,053	1,098,931	31,545,925	34,475,560	2,929,635	4,028,566
Operating Expenses	22,389,693	27,237,253	29,889,215	2,651,962	21,969,129	27,347,709	5,378,580	8,030,542
Equipment	841,890	1,023,483	1,023,483	0	609,483	614,583	5,100	5,100
Capital Outlay	0	0	0	0	0	0	0	0
Grants	795,654	884,441	934,441	50,000	698,205	788,205	90,000	140,000
Benefits & Claims	14,975	14,975	14,975	0	14,975	14,975	0	0
1 ransfers	89,317	279,669	279,669	0	279,669	279,669	0	U
Total Costs	\$52,390,256	\$61,291,943	\$65,092,836	\$3,800,893	\$55,117,386	\$63,520,701	\$8,403,315	\$12,204,208
State/Other Special	37,449,204	39,813,363	43,222,001	3,408,638	36,857,159	44,511,299	7,654,140	11,062,778
Federal Special	14,941,052	21,478,580	21,870,835	392,255	18,260,227	19,009,402	749,175	1,141,430
Total Funds	\$52,390,256	\$61,291,943	\$65,092,836	\$3,800,893	\$55,117,386	\$63,520,701	\$8,403,315	\$12,204,208

The legislature approved a biennial budget \$12.2 million higher than the executive proposed budget. This increase is 88 percent state special revenue, and 12 percent federal special revenue. The department did not receive any general fund. This increase can be attributed to three distinct actions:

- o The passage of SB 77 reinstated the hunting access enhancement program resulting in the addition of \$6.9 million
- o HB 447, the pay plan, resulted in an increase of \$3.3 million
- o Miscellaneous initiatives that were not included in the original budget account for \$2.0 million, including:
  - Payment for water release at painted rocks reservoir
  - Re-instatement of previous reductions to the black bear harvest assessment
  - Addition of 1.0 FTE for two seasonal warden trainee positions
  - Increased compensation for license transactions
  - 1.25 FTE within the Department Management Division

#### Language

The legislature approved the following language for inclusion in HB2:

"If the department receives additional federal special revenue for services comparable to those with general license revenue or is required to adjust personal services expenditures between state and federal accounts, the approving authority may adjust the state special revenue appropriation and the federal appropriation by like amounts."

#### Program Legislative Budget

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	57.32	16.00	0.00	73.32	16.00	0.00	73.32	73.32
Personal Services	2,652,620	741,855	102,781	3,497,256	740,442	267,704	3,660,766	7,158,022
Operating Expenses	4,754,839	(302,748)	91,100	4,543,191	(360,525)	91,100	4,485,414	9,028,605
Equipment	28,488	0	0	28,488	0	0	28,488	56,976
Transfers	0	99,652	0	99,652	99,652	0	99,652	199,304
Total Costs	\$7,435,947	\$538,759	\$193,881	\$8,168,587	\$479,569	\$358,804	\$8,274,320	\$16,442,907
State/Other Special	5,833,955	291,371	176,167	6,301,493	267,578	312,598	6,414,131	12,715,624
Federal Special	1,601,992	247,388	17,714	1,867,094	211,991	46,206	1,860,189	3,727,283
Total Funds	\$7,435,947	\$538,759	\$193,881	<b>\$8,168,58</b> 7	\$479,569	\$358,804	\$8,274,320	\$16,442,907

#### **Program Description**

The Administration and Finance Division provides department-wide support for accounting, fiscal management, purchasing and property management, personnel, and federal aid administration. Additionally, the division provides information technology services to the agency and administers the sale of hunting, fishing, and other recreational licenses.

#### **Program Highlights**

## Administration and Finance Division Major Program Highlights

- ♦ The legislature approved a plan to transition the Automated Licensing System in house by replacing contracted services with 16.00 FTE
- ♦ HB 707 established a broader definition of "transaction" resulting in an increase in compensation to license vendors \$91,100 of state special revenue per year was appropriated for this purpose
- The legislature approved increased equipment rates
- The remainder of the increase is attributable primarily to statewide increases

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fu	on & Finance				
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budge FY 2007
02000	Total State Special Funds	\$ 5,833,955	78.5%	\$ 6,301,493	77.1%	\$ 6,414,131	77.5%
	02086 Mountain Sheep Account	16,000	0.2%	16,000	0.2%	16,000	0.29
	02112 Moose Auction	1,725	0.0%	1,725	0.0%	1,725	0.09
	02409 General License	5,813,605	78.2%	6,181,491	75.7%	6,294,129	76.19
	02547 Search & Rescue	-	-	99,652	1.2%	99,652	1.29
	02559 Mule Deer Auction	625	0.0%	625	0.0%	625	0.09
	02560 Elk Auction	2,000	0.0%	2,000	0.0%	2,000	0.09
03000	Total Federal Special Funds	1,601,992	21.5%	1,867,094	22.9%	1,860,189	22.5%
	03097 Fedl Fish(W/B) Wildlife(P/R)	610,925	8.2%	948,841	11.6%	936,464	11.39
	03404 Overhead	991,067	13.3%	918,253	11.2%	923,725	11.29
Grand Total		\$ 7,435,947	100.0%	\$8,168,587	100.0%	\$ 8,274,320	100.09

The Administration and Finance Division is funded from the general license account and revenues received through applying an assessment to federal grants and non-federal accounts to recover overhead costs. These sources provide the funding for the services provided to other divisions within the department. The Management and Field Services divisions are partially funded in the same manner. The assessment rate for the 2007 biennium from non-federal sources is 10.8 percent for operations and 3.5 percent for capital. The federal rate is negotiated on an annual basis. The current rate for federal funds is 17.8 percent.

#### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

***************************************	Fis	cal 2006			Fiscal 2007				
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services				152,767					153,395
Vacancy Savings				(112,209)					(112,240)
Inflation/Deflation				(65,254)					(65,320
Fixed Costs				623,886					564,165
Total Statewide Present Law	Adjustments			\$599,190					\$540,000
DP 103 - Seasonal Overtime									
0.00	0	8,099	0	8,099	0.00	0	8,099	0	8,099
DP 104 - Automated License System	Operations Tra	insition							
16.00	0	(92,500)	(75,682)	(168, 182)	16.00	0	(92,500)	(75,682)	(168,182
DP 105 - Search and Rescue Transfe	r	, , ,							
0.00	0	99,652	0	99,652	0.00	0	99,652	0	99,652
Total Other Present Law Adj	iustments								
16.00	\$0	\$15,251	(\$75,682)	(\$60,431)	16.00	\$0	\$15,251	(\$75,682)	(\$60,431
Grand Total All Present Law	Adjustments			\$538,759					\$479.569

<u>DP 103 - Seasonal Overtime - The legislature approved funding for overtime.</u> The overtime is used in lieu of adding staff during peak workload periods in the areas of licensing, payroll, budget, claims and accounting.

<u>DP 104 - Automated License System Operations Transition - The legislature approved a proposal to transition from contracted technology services to in-house support for the Automated Licensing System (ALS) that processes over 1.5 million license items annually. This approval includes 16.0 FTE.</u>

<u>DP 105 - Search and Rescue Transfer - The legislature approved an adjustment to provide the authority needed to reimburse costs associated with search and rescue missions for hunters, anglers, and trappers. This adjustment will allow for a full year of funds to be transferred to the Disaster and Emergency Services Division of the Department of Military Affairs who, in turn, reimburses the local search and rescue organizations.</u>

#### New Proposals

New Proposals										
 Program	FTE	General Fund	cal 2006 State Special	Federal Special	Total Funds	FTE	Fis General Fund	scal 2007 State Special	Federal Special	Total Funds
DP 125 - Increased (	Compensation f	or License Trans	actions							
10	0.00	0	91,100	0	91,100	0.00	0	91,100	0	91,100
DP 6010 - 2007 Bier	nnium Pay Plan	- HB447								
01	0.00	0	85,067	17,714	102,781	0.00	0	221,498	46,206	267,704
Total	0.00	\$0	\$176,167	\$17,714	\$193,881	0.00	\$0	\$312,598	\$46,206	\$358,804

<u>DP 125 - Increased Compensation for License Transactions - The legislature approved an increase in compensation to license vendors from an expanded definition of a transaction. The funding is from the general license account.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### Language

The legislature approved the following language for inclusion in HB2:

The Governor has indicated his intent to line-item veto the language illustrated in *italic*. However, his authority to do so is questioned and may be challenged through legal action.

"The department shall present a written quarterly report to the legislative fiscal division detailing its progression with the automated licensing system transition plan and the related costs for the current fiscal year. In addition, it shall present this information to the legislative finance committee at the October 2005 and June 2006 meetings."

#### **Proprietary Program Description**

There are three proprietary functions within this division:

#### **Duplicating Center**

The department's duplicating center provides duplicating and bindery services to department employees. The Duplicating Center has 1.00 FTE and, whenever the demand for services becomes to great or a particular job is considered too large, the excess jobs are taken to Publications & Graphics to be completed.

#### Equipment Enterprise Fund

The department's equipment fund provides a fleet of vehicles and aircraft to department employees. The revenue users are department employees, mostly enforcement wardens, fish and wildlife biologists and park employees. Every month, users are charged for the miles driven (hours flown) during the previous month.

#### Warehouse Inventory

The department's warehouse contains mainly uniform items (both for wardens and non-wardens) and items specifically related to the duties of the department such as gill nets for the fisheries biologists. Overhead costs are recovered by charging a predetermined fixed percentage to all sales.

#### **Proprietary Revenues and Expenses**

#### **Duplicating Center**

Expenses recovered in the rates are the personal services of the 1.00 FTE, operating expenses and the raw materials needed for duplicating. Rates have been historically adjusted based on the need to increase or decrease the cash balances in the account. Prior to requesting new rates, a review of the cash balance is done. At the end of FY 2004, the cash balance was \$23,938.

The 60-day working capital requirement provides sufficient cash to fund on-going operations of this program. Field projects are billed monthly for the services provided during the month. The workload is fairly consistent so there is little fluctuation in cash balances except when additional inventory is purchased.

A portion of the program's fund balance has been reserved for the duplicating center's equipment and inventory. At the end of FY 2004 the book value of the fund's assets was \$19,182 and the fund had \$8,585 in inventory.

#### Equipment Enterprise Fund

The objective of the vehicle account is to recover (through rates and annual auction revenues) sufficient funds to cover administrative costs to operate the program (personal services and operations) in addition to being able to replace fleet vehicles at approximately 100,000 miles. A total of 2.06 FTE are funded in this fund. The two largest costs are fuel and repairs. In FY 2004 the fund spent \$675,000 on fuel and \$500,000 on repairs. In FY 2004 the department drove just over 5.0 million miles in department vehicles while the 10-year average is 4.95 million miles. Due to a 3 percent rate increase in FY 2005 and the proposed rate increases in FY 2006 and 2007, the program anticipates revenues of \$2.5 million in both FY 2006 and 2007. These amounts are increases of approximately 3 percent over base year fee revenue.

The department attempts to manage this account so that a 60-day working capital amount of cash is available when the cash balance is at its lowest level. To compensate for a cash flow problem created by keeping rates artificially low, rates were increased 25 percent in FY 2002, 15 percent in FY 2003, 6 percent in FY 2004 and 3 percent in FY 2005. The department attempts to ensure that fees are commensurate with costs over time. It does this in two ways. First, proposed rates for the next biennium take into consideration any excess income or loss generated from previous periods. Second, prior to finalizing new rates at the beginning of a new fiscal year, the rates are recalculated based on actual information.

In order to maintain a positive eash balance, during the past 4 years, the vehicle fund needed a \$300,000 loan from another fund. This was repaid in FY 2005. Working capital at the end of FY 2004 was \$237,000.

Divisions are billed monthly for the miles driven (hours flown) during the previous month. Cash balances fluctuate during the year for two reasons. The first is that monthly mileage is greater during the summer and fall than during the winter and spring. The second reason is that new vehicles are purchased in the spring. Thus cash balances are normally highest in December after the hunting season and lowest in the spring after purchasing the new vehicles. Fiscal year end balances tend to be significantly higher than spring balances.

There is no requirement to reserve fund balance. At the end of FY 2004, the vehicle fund had total assets of \$6,964,000 and the book value (original cost less accumulated depreciation) of the fleet was \$6,566,000. The major liability was a \$300,000 loan to ensure positive cash balance at year-end and was repaid in FY 2005. As stated above, working capital at the end of FY 2004 was \$237,000. A portion of the program's fund balance has been reserved for the book value of department vehicles and aircraft.

#### Warehouse Inventory

The expenses associated with the warehouse include personal services, miscellaneous office supplies and expenses for the warehouse worker and inventory purchased as needed to replenish existing stock. Revenues are the sales of inventory items to department employees. The department anticipates revenues to be approximately \$90,000 per year for FY 2006 and FY 2007. Beginning in FY 2002, 0.20 FTE are supported with this program.

The 60-day working capital requirement provides sufficient cash to fund on-going operations of this program. The department attempts to ensure that fees are commensurate with costs over time by adjusting the proposed rates for excess income or loss from previous periods.

Field projects are billed monthly for the purchases made during the month. Cash balances fluctuate during the year. Cash balances are lowest during the winter when stock is replenished and highest during the summer when temporary and seasonal employees are hired.

A portion of the program's fund balance has been reserved for the warehouse inventory. At the end of FY 2004, the warehouse inventory was \$114,600.

#### **Proprietary Rate Explanation**

#### Duplicating Center

The rate methodology attempts to determined a rate for various duplicating and bindery services that allow the fund to recover both the cost of the raw materials and all associated personal services and operating costs. Rates have been historically adjusted based on the need to increase or decrease the cash balance. The rates have remained constant for the past four years. The legislature approved continuation of the same rates through the 2007 biennium.

#### Equipment

The rate methodology attempts to determine a cost/mile rate for various classes of vehicles and a cost/hour rate for each class of aircraft. The

methodology is to determine the previous year's expenses, including operating, maintenance, administration and depreciation expenses minus the previous year's revenue generated from the rates and the annual vehicle auction to establish the net income for a particular class. Next the life to date (LTD) net income or loss on a per mile (hour) basis is determined. Future year expenses are estimated based on the most current year's information plus a 3 percent inflationary

Equip	ment	
Description	FY 2006	FY 2007
Per Mile Rates		
Sedans	\$0.30	\$0.30
Vans	\$0.33	\$0.33
Utilities	\$0.37	\$0.37
Grounds Maintenance	\$1.05	\$1.10
Pickup 1/2 Ton	\$0.32	\$0.32
Pickup 3/4 Ton	\$0.37	\$0.37
Per Hour Rates		
2 Place Single Engine	\$59.56	\$62.54
Partnavia	\$297.78	\$297.78
Turbine Helicopters	\$363.01	\$363.01

21-100	\$0.030	\$0.035
101-1000	\$0.025	\$0.030
1001-5000	\$0.020	\$0.025
Color copies - per sheet	\$0.250	\$0.250
Binding		
Collating (per sheet)	\$0.005	\$0.005
Hand stapling (per set)	\$0.015	\$0.015
Saddle stich (per set)	\$0.030	\$0.030
Folding (per sheet)	\$0.005	\$0.005
Punching (per sheet	\$0.001	\$0.001
Cutting (per minute)	\$0.550	\$0.550
operating, maintenance		
the rates and the ann		

**Duplicating Center** 

FY 2006

\$0.045

FY 2007

\$0.050

factor. Using the most current year's mileage and the projected expenses, a cost/mile (hour) rate is determined for the future year. This rate is adjusted for any LTD net income or loss. In an attempt to minimize large increases or decreases, rates would not change more than 25 percent per year (10 percent for aircraft).

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In addition, a minimum mileage rate was instigated in FY 2000. This was an attempt to recover overhead costs whether a vehicle is driven or not. A minimum monthly overhead charge would be assessed to each vehicle that is not driven does not maintain the class average mileage. By using this method, the overhead costs are recovered and low mileage vehicles are not being subsidized by higher mileage vehicles.

Each year, department employees drive over 5.0 million miles in department owned vehicles. The department currently has a fleet of over 400 vehicles, which are mainly used by enforcement officers, fish

and wildlife biologists and parks employees. The department's request for vehicle replacement is for 45 vehicles in both

FY 2006 and 2007. This is based on replacing vehicles after a minimum of 100,000 miles. Annually, the department auctions these vehicles and replaces them with new vehicles. Historically, the department has replaced 40 to 45 vehicles each year. This replacement schedule does not require a present law adjustment.

Vehicles would be assessed a minimum overhead charge if not driven a minimum number of miles in addition to the regular rates.

In FY 2000, the department realized that they had a cash flow problem in the vehicle account. This arose from keeping the rates artificially low in an attempt to show that rates were commensurate with costs. The 2001 legislature provided the department with a rate increase of 25 percent in FY 2002 and 15 percent in FY 2003. Similarly, the 2003 legislature provide the department with a 6 percent rate increase in FY 2004 and 3 percent rate increase in FY 2005. At the end of FY 2004, the department's cash flow problem has been resolved. The legislature approved rates for FY 2006 and FY 2007 to adjust for inflationary increases.

#### Warehouse Inventory

The rate requested for the warehouse is an overhead rate that is added to the cost of the inventory items. The overhead rate would generate sufficient revenue to cover the administrative costs of the program.

The legislature approved a 5 percent overhead rate for FY 2006 and 2007. The rate was calculated by estimating the support costs required to maintain the warehouse function such as personal services, office supplies and other miscellaneous office costs. Based on estimated warehouse sales, a fixed overhead percentage is determined that allows the department to recover the warehouse support costs. This rate is also adjusted for any previous over or under collections.

**Program Legislative Budget** 

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	42.60	2.00	0.00	44.60	2.00	1.00	45.60	45.60
Personal Services Operating Expenses Equipment Benefits & Claims	1,823,405 5,739,537 13,306 14,975	150,657 1,117,322 0 0	59,077 (13,683) 0 0	2,033,139 6,843,176 13,306 14,975	151,406 1,095,541 0 0	172,774 660,086 0	2,147,585 7,495,164 13,306 14,975	4,180,724 14,338,340 26,612 29,950
Transfers Total Costs	° \$7,591,223	0 \$1,267,979	9 \$45,394	0 \$8,904,596	0 \$1,246,947	9 \$832,860	9,671,030	\$18,575,626
State/Other Special Federal Special	6,831,042 760,181	1,254,210 13,769	39,153 6,241	8,124,405 780,191	1,553,567 (306,620)	816,697 16,163	9,201,306 469,724	17,325,711 1,249,915
Total Funds	\$7,591,223_	\$1,267,979	\$45,394	\$8,904,596	\$1,246,947	\$832,860	\$9,671,030	\$18,575,626

#### **Program Description**

The Field Services Division provides services in five areas.

- o The Landowner Sportsman Relations and Block Management Program: 1) establishes and maintains communications with user and resource-based organizations and individuals; 2) administers the Livestock Loss Reimbursement Program; and 3) administers the Block Management Program, which provides recreational access on private property
- o The Game Damage Program provides assistance to landowners in minimizing impacts of game animals to property and crops
- o The Design and Construction Bureau provides architectural and engineering services for construction and maintenance projects at state parks, state fishing access sites, and wildlife management areas
- o The Aircraft Unit provides aerial mountain lake surveys and fish planting, wildlife surveys, wildlife capture and marking, and transportation for the department
- o The Land Unit is responsible for the real estate functions of the department, including conservation easements, acquisition and disposal of real estate and real property, and management of all permanent land records

#### **Program Highlights**

## Field Services Division Major Program Highlights

- The legislature approved the continuation of the hunting access enhancement program through the passage of SB 77
- ♦ Annualization of a one-time only authorization granted by the 2003 Legislature was implemented at the cost of \$1.2 million
- \$57,000 of state special revenue was appropriated to implement the recommendations of the Private Land/Public Wildlife council
- Urban wildlife planning activities were not approved

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

Program Funding Table Field Services Division											
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budge FY 2007				
02000	Total State Special Funds	\$ 6,831,042	90.0%	\$ 8,124,405	91.2%	\$ 9,201,306	95.1%				
	02334 Market Based Combo Sales	4,379,268	57.7%	5,018,131	56.4%	5,713,042	59 1%				
	02408 Coal Tax Trust Account	34,839	0.5%	34,945	0.4%	35,084	0.4%				
	02409 General License	2,385,154	31.4%	3,039,548	34.1%	3,421,399	35.4%				
	02469 Habitat Trust Interest	31,781	0.4%	31,781	0.4%	31,781	0.3%				
03000	Total Federal Special Funds	760,181	10.0%	780,191	8 8%	469,724	4 9%				
	03097 FedI Fish(W/B) Wildlife(P/R)	452,041	6.0%	458,545	5.1%	145,846	1.5%				
	03404 Overhead	308,140	4.1%	321,646	3.6%	323,878	3.3%				
Grand Total		\$7,591,223	100.0%	\$ 8,904,596	100.0%	\$ 9,671,030	100.0%				

The Field Services Division's primary funding sources are portions of the variable-rate hunting license sales and the general license account. Lesser amounts come from the Coal Tax Trust interest (for the acquisition, development, operations and maintenance of state parks) and the Wildlife Habitat Trust interest. Federal funds consist of Pittman-Robertson (PR) funds derived from excise taxes on sporting firearms and ammunition. This fund requires a minimum non-federal match of 25 percent. The division receives a portion of the indirect cost assessment on non-federal funds established at 10.8 percent for operational expenditures and 3.5 percent for capital expenditures. The federal overhead rate of 17.8 percent is applied to federal grants, including Pittman-Robertson funds. These assessments are managed through non-budgeted transfers into the general license account from which all expenses are paid.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

	Fis	cal 2006		************		Fi	scal 2007		
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services				173,400					174,22
Vacancy Savings				(79,871)					(79,907
nflation/Deflation				(445)					(622
Fixed Costs				2,251					2,386
Total Statewide Present La	w Adjustments			\$95,335					\$96,08
OP 202 - General Recreation Use	of State Lands								
0.00	0	460,000	0	460,000	0.00	0	460,000	0	460,000
OP 203 - Taxes									
0.00		27,583	6,504	34,087	0.00	0	60,118	17,042	77,160
OP 205 - Public Wildlife Interface									
0.00		45,211	0	45,211	0.00	0	(19,789)	0	(19,789
OP 206 - Net Client Hunter Use -									
0.00		8,770	0	8,770	0.00	0	8,770	0	8,770
DP 209 - Internal Service Rate Ad									
0.00		19,098	0	19,098	0.00	0	19,098	0	19,098
OP 220 - Restore Block Managem									
2.00		605,478	0	605,478	2.00	0	605,627	0	605,627
DP 2001 - Block Management Ad									
0.00	0	0	0	0	0.00	0	323,237	(323,237)	(
Total Other Present Law A	Adjustments								
2.00	\$0	\$1,166,140	\$6,504	\$1,172,644	2.00	\$0	\$1,457,061	(\$306,195)	\$1,150,866
Grand Total All Present La	aw Adjustments			\$1,267,979					\$1,246,94

<u>DP 202 - General Recreation Use of State Lands - The legislature approved an increase in budget authority to compensate the common school trust for recreational use of school lands. The 2003 Legislature enacted SB 130, which replaced the recreational use license for trust land with compensation to the school trust from the department calculated at \$2 per every conservation license sold. The legislation took effect with the March 2004 license year, thus only one payment was made to the School Trust in the base year.</u>

<u>DP 203 - Taxes - The department pays taxes on all land and administrative facilities owned or leased by the department at the same rate as private individuals. The legislature approved increased authority to account for increased tax liabilities.</u>

<u>DP 205 - Public Wildlife Interface Biennial - The legislature approved an adjustment to carry forward the division's existing biennial appropriation for public wildlife interface into the 2007 biennium. No change from the previously approved base budget is being requested. The total biennial amount is \$65,000.</u>

<u>DP 206 - Net Client Hunter Use - Restricted - The legislature approved a biennial appropriation to restore state special revenue funding for the department to analyze the impacts of applications for an increase in net client hunting use by outfitters.</u>

<u>DP 209</u> - Internal Service Rate Adjustment - The legislature approved a request to adjust vehicle travel costs resulting from inflation and rate increases for the department's internal fleet of vehicles and aircraft. The additional revenue generated would be used to maintain the department's fleet and to replace existing vehicles as needed.

<u>DP 220 - Restore Block Management - The legislature approved a base adjustment of state special revenue to reinstate the one-time only authority granted to this program by the 2003 Legislature.</u>

<u>DP 2001 - Block Management Adjustment - This is a technical adjustment to the block management program to provide for increased state special revenue authority and decreased federal authority. The net impact is zero.</u>

#### **New Proposals**

New Proposals		Fis	cal 2006				Fic	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 225 - PL/PW - I-	IB 235									
02	0.00		(13,683)	0	(13,683)	1.00	0	688,631	0	688,631
DP 6010 - 2007 Bies	nnium Pay Pla	n - IIB 447								
02	0.00		52,836	6,241	59,077	0.00	0	128,066	16,163	144,229
Total	0.00	\$0	\$39,153	\$6,241	\$45,394	1.00	\$0	\$816,697	\$16,163	\$832,860

<u>DP 225 - PL/PW - HB 235 - The legislature approved funding the recommendations of the private lands/public wildlife committee (PL/PW) contingent upon the passage of HB 235. This provides for temporary seasonal employees in the field services division (1.00 FTE) and 1.00 permanent FTE in the enforcement division.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

Program Legislative Budget

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	142.02	1.00	3.00	146.02	1.00	3.00	146.02	146.02
Personal Services Operating Expenses Equipment Grants Transfers	6,199,430 3,584,954 217,165 30,000 0	523,650 78,183 10,000 0	1,482,497 1,372,528 125,000 0	8,205,577 5,035,665 352,165 30,000 0	526,886 70,683 0 0	1,813,755 1,372,621 125,000 0	8,540,071 5,028,258 342,165 30,000	16,745,648 10,063,923 694,330 60,000 0
Total Costs	\$10,031,549	\$611,833	\$2,980,025	\$13,623,407	\$597,569	\$3,311,376	\$13,940,494	\$27,563,901
State/Other Special Federal Special	3,635,112 6,396,437	193,625 418,208	568,533 2,411,492	4,397,270 9,226,137	189,704 407,865	675,363 2,636,013	4,500,179 9,440,315	8,897,449 18,666,452
Total Funds	\$10,031,549	\$611,833	\$2,980,025	\$13,623,407	\$597,569	\$3,311,376	\$13,940,494	\$27,563,901

**Program Description** 

The Fisheries Division is responsible for preserving and perpetuating aquatic species and their ecosystems and for meeting public demand for fishing opportunities and aquatic wildlife stewardship. The division formulates and implements policies and programs that emphasize management for wild fish populations and the protection and restoration of habitat necessary to maintain these populations. The program:

- Operates a hatchery program to stock lakes and reservoirs where natural reproduction is limited 1)
- Regulates angler harvests 2)
- Monitors fish populations 3)
- Provides and maintains adequate public access. 4)

#### **Program Highlights**

#### Fisheries Division Major Program Highlights

- The legislature approved \$950,000 for 3.00 FTE and operations to begin fish production at the Fort Peck Hatchery
- \$50,000 was appropriated for the continuation of fishing access enhancement
- Fisheries technicians for regions 3 (Bozeman) and region 6 (Glasgow) were approved

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

Program Funding Table Fisheries Division											
Program Funding			Base FY 2004	% of Base FY 2004		Budget FY 2006	% of Budget FY 2006		Budget FY 2007	% of Budget FY 2007	
02000	Total State Special Funds	\$	3,635,112	36.2%	\$	4,397,270	32.3%	\$	4,500,179	32.3%	
	02148 Paddlefish Roe Account		25,000	0.2%		25,000	0.2%		25,000	0.2%	
	02409 General License		3,605,689	35.9%		3,889,326	28.5%		3,989,796	28.6%	
	02942 Warm Water Fish Stamp		4,423	0.0%		482,944	3.5%		485,383	3.5%	
03000	Total Federal Special Funds		6,396,437	63.8%		9,226,137	67.7%		9,440,315	67.7%	
	03097 Fedl Fish(W/B) Wildlife(P/R)		4,135,302	41.2%		4,577,465	33.6%		4,723,528	33.9%	
	03403 Misc. Federal Funds		2,220,375	22.1%		4,606,468	33.8%		4,672,225	33.5%	
	03404 Overhead		40,760	0.4%		42,204	0.3%		44,562	0.3%	
Grand Total		5	10,031,549	100.0%	\$	13,623,407	100.0%	\$	13,940,494	100 0%	

The division is funded with 67 percent federal revenues, the largest source of which is the Wallup-Breaux (WB) program for sport fish restoration. General license dollars contribute 296 percent of the division's funding. The balance of funding comes from a portion of the division indirect cost rate and proceeds from the sale of paddlefish roe.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustn	nents							1.000	•	
	FTE	Fis General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	scal 2007 State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs				,	765,004 (278,576) 9,256 77					768,404 (278,712) 6,735 98
Total Statewic	le Present Lav	v Adjustments			\$495,761					\$496,525
DP 302 - Lower Yell	lowstone River	Operations					_			11.000
	0.00	0	0	11,250	11,250	0.00	0	0	11,250	11,250
DP 304 - Fisheries F	ield Technician 1.00	0	15,556	46,666	62,222	1.00	0	11,798	35,396	47,194
DP 305 - USFWS Vi			,	,	,					
	0.00	0	5,000	15,000	20,000	0.00	0	5,000	15,000	20,000
DP 308 - Internal Ser	rvice Rate Adji	ıstment								
	0.00	0	5,650	16,950	22,600	0.00	0	5,650	16,950	22,600
Total Other P.	resent Law Ac	ljustments								
	1.00	\$0	\$26,206	\$89,866	\$116,072	1.00	\$0	\$22,448	\$78,596	\$101,044
Grand Total A	All Present Lav	w Adjustments			\$611,833					\$597,569

<u>DP 302 - Lower Yellowstone River Operations - The legislature approved an increase in and a funding switch for the operations costs associated with the Lower Yellowstone River biologist position. The operation costs will be funded with federal fish Wallup-Breaux funding and general license dollars. The biologist is currently operating with Western Area Power Administration funding, specifically allocated for pallid sturgeon research.</u>

<u>DP 304 - Fisheries Field Technician - The legislature approved funding for fishery technicians who work under the direction of a biologist to perform the day to day field work that is the basis for fisheries management. The field technicians would provide field assistance to monitor and manage the state's fishery resource in regions 3 (0.50 FTE) and 6 (0.50 FTE).</u>

<u>DP 305 - USFWS Virology Contract - The legislature approved state special and federal special revenue to fund the department's contract with the U.S. Fish and Wildlife Service (USFWS) for laboratory support for fish health work that includes all laboratory diagnostics. Virology had been provided free-of-charge by USFWS, but beginning in FY 2006, USFWS will begin charging an estimated \$20,000 for virology services.</u>

<u>DP 308 - Internal Service Rate Adjustment - The legislature approved a request to adjust vehicle travel costs resulting from inflation and rate increases for the department's internal fleet of vehicles and aircraft. The additional revenue generated would be used to maintain the department's fleet and to replace existing vehicles as needed.</u>

#### New Proposals

		Fis	scal 2006		Fiscal 2007							
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds		
OP 301 - Fort Peck 1	Hatchery Oper	ations										
03	3.00	0	477,007	0	477,007	3.00	0	477,007	0	477,007		
OP 306 - Short Term	n Federal Auth	ority OTO										
03	0.00	0	0	2,250,000	2,250,000	0.00	0	0	2,250,000	2,250,000		
OP 320 - Painted Ro	ocks Annual Pa	yment										
03	0.00	0	0	22,125	22,125	0.00	0	0	22,125	22,12		
DP 325 - Fishing Ac	ccess Enhancer	nent Program										
03	0.00	0	25,000	0	25,000	0.00	0	25,000	0	25,000		
DP 6010 - 2007 Bier	nnium Pay Pla	n - HB 447			·							
03	0.00		66,526	139,367	205,893	0.00	0	173,356	363,888	537,24		
Total	3.00	\$0	\$568,533	\$2,411,492	\$2,980,025	3.00	\$0	\$675,363	\$2,636,013	\$3,311,370		

<u>DP 301 - Fort Peck Hatchery Operations - The legislature approved an increase in the hatchery operations budget to allow the facility to begin fish production and to add 3.0 FTE to staff and run the hatchery at full capacity. Funding for this decision package is warm water fish stamp revenues.</u>

<u>DP 306 - Short Term Federal Authority OTO - The legislature approved \$2.25 million per fiscal year in short-term contract authority for federal funding that becomes available in the interim.</u>

<u>DP 320 - Painted Rocks Annual Payment - The legislature approved federal special revenue for annual payments associated with the Painted Rocks Reservoir. The department renewed an agreement with the Department of Natural Resources and Conservation to release from Painted Rocks Reservoir up to 15,000 acre feet of water per year at the request of FWP in exchange for a fee of \$15,000/year in operation and maintenance, and also an additional amount for any minor repairs necessary at the dam.</u>

<u>DP 325 - Fishing Access Enhancement Program - The legislature approved funding to provide payments to private landowners for allowing public fishing on private property.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### Language

The legislature approved the following language for inclusion in HB2:

"During the 2007 biennium, if the department obtains federal funding for the operations of the Fort Peck fish hatchery, it must be used to replace state special revenue approved to fund personal services and operational costs of the hatchery.

At the beginning of fiscal year 2006, \$177,700 is transferred from the general license account to the water adjudication fund as payment of water adjudication fees related to water rights held by the department."

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	101.95	0.00	4.50	106.45	0.00	5.50	107.45	107.45
Personal Services	5,138,378	223,725	313,765	5,675,868	222,264	591,457	5,952,099	11,627,967
Operating Expenses	1,497,122	35,336	96,139	1,628,597	25,280	99,822	1,622,224	3,250,821
Equipment	72,248	0	0	72,248	0	5,100	77,348	149,596
Grants	35,400	0	0	35,400	0	0	35,400	70,800
Total Costs	\$6,743,148	\$259,061	\$409,904	\$7,412,113	\$247,544	\$696,379	\$7,687,071	\$15,099,184
State/Other Special	6,514,140	235,816	301,884	7,051,840	233,614	580,921	7,328,675	14,380,515
Federal Special	229,008	23,245	108,020	360,273	13,930	115,458	358,396	718,669
Total Funds	\$6,743,148	\$259,061	\$409,904	\$7,412,113	\$247,544	\$696,379	\$7,687,071	\$15,099,184

#### **Program Description**

The Law Enforcement Division is responsible for ensuring compliance with the department laws and regulations for the protection and preservation of big game animals, fur-bearing animals, fish, game birds, and other wildlife species. It also enforces laws and regulations relative to lands or waters under the jurisdiction and authority of the department such as parks, fishing access sites, and wildlife management areas, as well as those laws and regulations pertaining to boating, snowmobile, and all-terrain vehicle safety and registration. Other duties include administration of special purpose licenses, overseeing the department's licensing agents, and investigating wildlife damage complaints.

#### **Program Highlights**

## Law Enforcement Division Major Program Highlights

- The legislature provided \$0.4 million to hire two regional investigators
- The warden trainee program was reestablished at the biennial cost of \$90,000
- ♦ 1.00 FTE for hunting access enhancement support was added as a result of the implementation of recommendations from the Private Lands/ Public Wildlife Committee

#### Funding

The following table shows program funding, by source for the base year and for the 2007 biennium as adopted by the legislature.

		Enforcement	Division				
		Base	% of Base	Budget	% of Budget	Budget	% of Budge
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
02000	Total State Special Funds	\$ 6,514,140	96.6%	\$ 7,051,840	95.1%	\$ 7,328,675	95.3%
	02115 Off-Highway Vehicle Fines	46,619	0.7%	48,959	0.7%	50,468	0.7%
	02329 Snowmobile Fuel Tax-Enforcemnt	24,046	0.4%	25,095	0.3%	25,473	0.3%
	02334 Market Based Combo Sales	291,809	4.3%	298,582	4.0%	353,407	4.6%
	02409 General License	5,894,844	87.4%	6,366,949	85.9%	6,579,872	85.6%
	02411 State Parks Miscellaneous	75,828	1.1%	134,319	1.8%	137,850	1.8%
	02412 Motorboat Fuel Tax	26,658	0.4%	-	-		-
	02413 F & G Motorboat Cert 1d	88,375	1.3%	109,313	1.5%	112,201	1.5%
	02414 Snowmobile Reg	65,961	1.0%	68,623	0.9%	69,404	0.9%
03000	Total Federal Special Funds	229,008	3.4%	360,273	4.9%	358,396	4.7%
	03403 Misc. Federal Funds	229,008	3.4%	360,273	4.9%	358,396	4.79
Grand Total		\$ 6,743,148	100.0%	\$ 7,412,113	100.0%	\$ 7,687,071	100.0%

The Law Enforcement Division is funded primarily with state special revenue, including the general license account, variable priced non-resident hunting license fees, motorboat certificate fees, motorboat fuel taxes, state parks funds, income from the coal tax trust, and snowmobile and off-highway vehicle registration funds. Federal funds consist primarily of grants from the Coast Guard and require a 50 percent match.

#### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjust	ments									
		Fis	cal 2006				Fi	scal 2007	***************************************	
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs					238,822 (215,097) 114 (10)					237,290 (215,026) 58 (10)
Total Statewi	de Present La	w Adjustments			\$23,829					\$22,312
DP 401 - Warden O	vertime									
	0.00	0	194,000	6,000	200,000	0.00	0	194,000	6,000	200,000
DP 403 - Bison Hur	nt Biennial									
	0.00	0	7,733	0	7,733	0.00	0	(2,267)	0	(2,267)
DP 412 - Internal Se	ervice Rate Adj	ustment								
	0.00	0	27,499	0	27,499	0.00	0	27,499	0	27,499
Total Other I	Present Law A	djustments								
	0.00	\$0	\$229,232	\$6,000	\$235,232	0.00	\$0	\$219,232	\$6,000	\$225,232
Grand Total	All Present La	w Adjustments			\$259,061					\$247,544

<u>DP 401 - Warden Overtime - The legislature approved a request to maintain current budget levels for warden overtime, since overtime pay does not carry forward.</u>

<u>DP 403 - Bison Hunt Biennial - The legislature approved funding to support enforcement activities related to special bison hunts. The 2003 Legislature provided authority for the department to authorize a bison hunt as a species management tool when specific criteria are met.</u>

<u>DP 412 - Internal Service Rate Adjustment - The legislature approved a request to adjust vehicle travel costs resulting from inflation and rate increases for the department's internal fleet of vehicles and aircraft. The additional revenue generated would be used to maintain the department's fleet and to replace existing vehicles as needed.</u>

#### **New Proposals**

New Proposals		Fie	scal 2006				Fi	scal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 407 - Short Term	Federal Autho	rity OTO								
04	0.00	0	0	20,000	20,000	0.00	0	0	20,000	20,000
DP 408 - Regional Ir	nvestigators									
04	2.00	0	120,000	0	120,000	2.00	0	110,000	0	110,000
DP 409 - Seasonal W	/ater Safety - R	estricted								
04	1.50	0	0	71,832	71,832	1.50	0	0	71,714	71,714
DP 420 - Warden Tra	ainee Program									
04	1.00	0	34,436	11,479	45,915	1.00	0	34,436	11,479	45,915
DP 425 - PL/PW - H	B235									
04	0.00	0	0	0	0	1.00	0	57,601	0	57,601
DP 6010 - 2007 Bier	nnium Pay Plar	-HB 447								
04	0.00	0	147,448	4,709	152,157	0.00	0	378,884	12,265	391,149
Total	4.50	\$0	\$301,884	\$108,020	\$409,904	5.50	\$0	\$580,921	\$115,458	\$696,379

<u>DP 407 - Short Term Federal Authority OTO - The legislature approved \$20,000 per fiscal year in short-term contract authority for federal funding that becomes available during the interim.</u>

<u>DP 408 - Regional Investigators - The legislature approved state special revenue to increase division staffing through the creation of a regional investigator position. The regional investigators will address investigative shortfalls by focusing on serious resource abuse and commercialized wildlife crimes. The 2.00 FTE will be housed in two regional headquarters.</u>

<u>DP 409 - Seasonal Water Safety - Restricted - The legislature approved state special revenue for 1.5 FTE to enhance water safety during peak times of water recreation.</u> As watercraft utilization has increased, so has the congestion and conflict on Montana lakes, rivers and reservoirs.

<u>DP 420 - Warden Trainee Program - The legislature approved state special and federal special revenue for 1.0 FTE as two half-time positions and corresponding operation costs within the warden trainee program. The program will give Montana university students an opportunity to receive warden training and obtain work while attending college.</u>

<u>DP 425 - PL/PW - HB235 - The legislature approved funding the recommendations of the private lands/public wildlife committee (PL/PW) contingent upon the passage of HB 235. This provides for temporary seasonal employees in the field services division (1.00 FTE) and 1.00 permanent FTE in the enforcement division.</u>

<u>DP 6010 - 2007 Biennium Pay Plan -HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### Language

The legislature approved the following language for inclusion in HB2:

The Governor has indicated his intent to line-item veto the language illustrated in *italic*. However his authority to do so is questioned and may be challenged through legal action.

"Warden trainee is restricted to Montana residents enrolled within the Montana university system.

The department shall present an annual written report by September 30 to the legislative fiscal division and the legislative finance committee regarding the implementation of the regional investigation positions and report on the level of restitution and fines collected."

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	101.43	1.50	0.50	103.43	1.50	0.50	103.43	103.43
Personal Services	4,836,183	308,218	174,998	5,319,399	307,995	399,434	5,543,612	10,863,011
Operating Expenses	2,725,472	319,926	608,052	3,653,450	319,984	468,500	3,513,956	7,167,406
Equipment Equipment	41,268	0	47,000	88,268	0	0	41,268	129,536
Grants	133,847	0	0	133,847	0	0	133,847	267,694
Total Costs	\$7,736,770	\$628,144	\$830,050	\$9,194,964	\$627,979	\$867,934	\$9,232,683	\$18,427,647
State/Other Special	4.028,187	350,552	210,338	4,589,077	350,190	250,489	4,628,866	9,217,943
Federal Special	3,708,583	277,592	619,712	4,605,887	277,789	617,445	4,603,817	9,209,704
Total Funds	\$7,736,770	\$628,144	\$830,050	\$9,194,964	\$627,979	\$867,934	\$9,232,683	\$18,427,647

#### **Program Description**

The Wildlife Division is responsible for the department's statewide Wildlife Management Program, which enhances the use of Montana renewable wildlife resources for public benefit. It protects, regulates, and perpetuates wildlife populations with habitat management and regulated harvest. Through promotion of land management practices, wildlife habitat areas are maintained and enhanced. In addition, the program provides wildlife recreational opportunities to the public, including non-game wildlife, and provides public information regarding conservation of wildlife populations and wildlife habitats. The program manages animals legislatively categorized as big game, small game, furbearers, and threatened and endangered species.

#### **Program Highlights**

# Wildlife Division Major Program Highlights

- Passage of SB 461 added \$50,000 of federal funds to radio collar wolves and provide receivers to stock owners
- The legislature approved \$0.5 million to enhance the wildlife survey process
- Restored previous reductions to the black bear harvest assessment program

#### Funding

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

Program Funding Table Wildlife Division												
				Durk	0/ - CD - d	D. d	0/ -CD -1					
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007					
02000	Total State Special Funds	\$ 4,028,187	52.1%	\$ 4,589,077	49.9%	\$ 4,628,866	50.1%					
	02061 Nongame Wildlife Account	-	-	44,159	0.5%	45,278	0.5%					
	02085 Waterfowl Stamp Spec. Rev.	23,666	0.3%	50,054	0.5%	50,054	0.5%					
	02086 Mountain Sheep Account	79,368	1.0%	79,368	0.9%	79,368	0.9%					
	02112 Moose Auction	14,357	0.2%	20,107	0.2%	20,107	0.2%					
	02113 Upland Game Bird Habitat	54,871	0.7%	108,067	1.2%	109,757	1.2%					
	02409 General License	3,608,499	46.6%	3,969,388	43.2%	4,051,076	43.9%					
	02469 Habitat Trust Interest	247,426	3.2%	295,934	3.2%	251,226	2.7%					
	02559 Mule Deer Auction	-		6,000	0.1%	6,000	0.1%					
	02560 Elk Auction	-	-	16,000	0.2%	16,000	0.2%					
03000	Total Federal Special Funds	3,708,583	47.9%	4,605,887	50.1%	4,603,817	49.9%					
	03097 Fedl Fish(W/B) Wildlife(P/R)	3,572,839	46.2%	4,010,439	43.6%	4,003,773	43.4%					
	03403 Misc. Federal Funds	72,858	0.9%	532,058	5.8%	536,654	5.8%					
	03404 Overhead	62,886	0.8%	63,390	0.7%	63,390	0.7%					
Grand Total		\$ 7,736,770	100.0%	\$ 9,194,964	100.0%	\$ 9,232,683	100.0%					

The Wildlife Division state special revenue consists primarily of hunting and fishing license revenue from the general license account. Earmarked fees support all of the Upland Game Bird Habitat Enhancement Program and the Wildlife Habitat Program operations. Other specialized programs are funded by revenue from the waterfowl stamp and auction receipts. Federal funding consists of Pittman-Robertson funds that require a 25 percent non-federal match that is typically met with funds from the general license account.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustn	nents	Fic	cal 2006				Fi	scal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings					442,276 (211,135) (1,547)					442,085 (211,131) (1,525)
Inflation/Deflation					, , ,					
Total Statewid	ie Present La	w Adjustments			\$229,594					\$229,429
DP 501 - Elk, Moose					00.000	0.00		27.760	0	37.760
	0.00	0	27,750	0	27,750	0.00	0	27,750	0	27,750
DP 502 - Enhanced \	Wildlite Surve 1.00	ys (Restricted/O	125,000	125,000	250,000	1.00	0	125,000	125,000	250,000
DP 507 - Increase for		9		125,000	250,000	1.00		,		
Di 507 - mercase ioi	0.00	0	26,388	0	26,388	0.00	0	26,388	0	26,388
DP 510 - Internal Ser	rvice Rate Adi	ustment								
	0.00	0	13,188	12,174	25,362	0.00	0	13,188	12,174	25,362
DP 520 - Black Bear	Population ar	d Harvest Assess	ment - OTO				_			
	0.50		17,263	51,787	69,050	0.50	0	17,263	51,787	69,050
Total Other P	resent Law A	djustments								
	1.50	•	\$209,589	\$188,961	\$398,550	1.50	\$0	\$209,589	\$188,961	\$398,550
Grand Total A	All Present La	w Adjustments			\$628,144					\$627,979

- <u>DP 501 Elk, Moose, and Mule Deer Auctions The legislature approved state special revenue to allow a conservation organization to auction elk, moose and mule deer licenses. Accounting standards require the department to record the 10 percent commission earned from the sale of licenses as expenditures in accounting records.</u>
- <u>DP 502 Enhanced Wildlife Surveys (Restricted/OTO) The legislature approved a one-time only restricted appropriation for an increase in operational costs for completing statutorily required wildlife surveys. The proposal adds 1.00 FTE to provide pilot services to conduct aerial surveys to maximize aircraft utilization. This activity is used to determine game animal population and the appropriate number of elk, deer, and antelope that can be viably sustained.</u>
- <u>DP 507 Increase for Migratory Bird Program Funds The legislature approved state special revenue to fund an increase in operational expenses for the implementation of the wetlands program under the Wetland Legacy Program. The Migratory Bird Stamp revenue increased because of the increase in non-resident fees during the 2001 legislative session.</u>
- <u>DP 510 Internal Service Rate Adjustment The legislature approved a request to adjust vehicle travel costs resulting from inflation and rate increases for the department's internal fleet of vehicles and aircraft. The additional revenue generated would be used to maintain the department's fleet and to replace existing vehicles as needed.</u>
- <u>DP 520 Black Bear Population and Harvest Assessment OTO The legislature re-instated 0.50 FTE and operations cost related to this current research project. This funding was removed from the budget by the 2003 Legislature. The project was initiated to assess the impacts of hunting mortality on black bear population dynamics and to evaluate the validity of the harvest criteria.</u>

#### New Proposals

		Fis	cal 2006				Fis	cal 2007		Fiscal 2007						
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds						
DP 504 - Mountain I	Lion Research	ото														
05	0.50	0	40,000	120,540	160,540	0.50	0	0	0	(						
DP 505 - Restore No	ongame Wildlif	e Funds-Restric	ted													
05	0.00	0	43,500	0	43,500	0.00	0	43,500	0	43,500						
DP 506 - Equipment	OTO															
05	0.00	0	47,000	0	47,000	0.00	0	0	0	(						
DP 508 - Short Tern	n Federal Author	ority OTO														
05	0.00	0	0	400,000	400,000	0.00	0	0	400,000	400,000						
DP 525 - Wolf Radi	o Collars- SB4	61														
05	0.00	0	0	25,000	25,000	0.00	0	0	25,000	25,000						
DP 6010 - 2007 Bies	nnium Pay Plar	- HB 447														
05	0.00	0	79,838	74,172	154,010	0.00	0	206,989	192,445	399,434						
Total	0.50	\$0	\$210,338	\$619,712	\$830,050	0.50	\$0	\$250,489	\$617,445	\$867,934						

- <u>DP 504 Mountain Lion Research OTO The legislature approved one-time only state special revenue to complete mountain lion research. This proposal includes the continuation of 0.5 FTE to assist in the trapping and survey operations occurring October through March.</u>
- <u>DP 505 Restore Nongame Wildlife Funds- Restricted The Montana state tax return provides residents with the opportunity to voluntarily donate funds for use in conserving the state's non game wildlife. The legislature approved state special revenue for increased operations in the nongame program.</u>
- <u>DP 506 Equipment OTO The legislature approved one-time only state special revenue for replacement equipment. This purchase would be made in FY 2006.</u>
- <u>DP 508 Short Term Federal Authority OTO The legislature approved \$400,000 per fiscal year in short-term contract authority for federal funding that may become available during the interim.</u>

<u>DP 525 - Wolf Radio Collars- SB461 - The legislature approved federal authority to provide for the collaring of wolf packs that are near livestock or a population center.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

#### Language

The legislature approved the following language for inclusion in HB2:

The Governor has indicated his intent to line-item veto the language illustrated in *italic*. However his authority to do so is questioned and may be challenged through legal action.

"The department shall prepare a written report on the outcome of enhanced wildlife surveys, which must be made available to the environmental quality council prior to the  $60^{th}$  legislative session."

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	97.26	5.50	0.00	102.76	5.50	0.00	102.76	102.76
Personal Services Operating Expenses Equipment Grants Transfers	3,638,192 1,666,096 448,452 380,782 89,317	173,366 955,586 (407) 88,787 90,700	129,847 57,768 0 0	3,941,405 2,679,450 448,045 469,569 180,017	175,305 956,021 (357,407) 88,787 90,700	339,423 57,749 0 0	4,152,920 2,679,866 91,045 469,569 180,017	8,094,325 5,359,316 539,090 939,138 360,034
Total Costs	\$6,222,839	\$1,308,032	\$187,615	\$7,718,486	\$953,406	\$397,172	\$7,573,417	\$15,291,903
State/Other Special Federal Special	5,878,656 344,183	1,280,471 27,561	118,362 69,253	7,277,489 440,997	925,845 27,561	313,627 83,545	7,118,128 455,289	14,395,617 896,286
Total Funds	\$6,222,839	\$1,308,032	\$187,615	\$7,718,486	\$953,406	\$397,172	\$7,573,417	\$15,291,903

**Program Description** 

The Conservation Education Division coordinates the department's information and education programs. This coordination includes the distribution of public information through news releases; audio-visual materials; brochures and public services announcements; production of hunting; fishing and trapping regulations and the coordination of hunter, bow-hunter, snowmobile, boat, off-highway vehicle, and youth education and safety programs. In addition, the division manages the department's wild animal rehabilitation center, the Montana Wildlife Center.

#### **Program Highlights**

# Parks Division Major Program Highlights

- ♦ The capitol grounds maintenance program was transferred to the Department of Administration
- ♦ The legislature provided present law adjustments of \$2.3 million for maintenance to parks and fishing access sites funded through the collections of light vehicle fees
- Approved federal funds to maintain DNRC owned recreational access sites

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

Program Funding Table Parks Division												
		Base	% of Base	Budget	% of Budget	Budget	% of Budge					
Program Fundin	g	FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007					
02000	Total State Special Funds	\$ 5,878,656	94.5%	\$7,277,489	94.3%	\$ 7,118,128	94.0%					
	02213 Off Highway Vehicle Gas Tax	28,203	0.5%	28,775	0.4%	29,703	0.4%					
	02239 Off Hwy Vehicle Acct (Parks)	26,073	0.4%	26,554	0.3%	27,337	0.4%					
	02331 Motorboat Certification-Parks	21,435	0.3%	21,435	0.3%	21,435	0.3%					
	02332 Snowmobile Registration-Parks	186,550	3.0%	80,572	1.0%	81,500	1.1%					
	02333 Fishing Access Site Maint	124,506	2.0%	177,764	2.3%	183,040	2.4%					
	02407 Snowmobile Fuel Tax	648,164	10.4%	892,739	11.6%	539,301	7.1%					
	02408 Coal Tax Trust Account	997,832	16.0%	856,938	11.1%	897,177	11.8%					
	02409 General License	948,362	15.2%	1,009,184	13.1%	1,043,838	13.8%					
	02411 State Parks Miscellaneous	1,918,132	30.8%	2,770,781	35.9%	2,841,513	37.5%					
	02412 Motorboat Fuel Tax	919,134	14.8%	1,222,136	15.8%	1,257,855	16.6%					
	02558 Fas - Vehicle Registration	60,265	1.0%	190,611	2.5%	195,429	2.6%					
03000	Total Federal Special Funds	344,183	5.5%	440,997	5.7%	455,289	6.0%					
	03097 Fedl Fish(W/B) Wildlife(P/R)	235,572	3.8%	262,263	3.4%	273,013	3.6%					
	03403 Misc. Federal Funds	-	-	62,562	0.8%	66,104	0.9%					
	03404 Overhead	108,611	1.7%	116,172	1.5%	116,172	1.5%					
Grand Total		\$ 6,222,839	100.0%	\$7,718,486	100.0%	\$ 7,573,417	100.0%					

The largest revenue source is the \$4.00 registration fee per vehicle charged in lieu of resident day use fees at state park sites, followed by motorboat fuel taxes, parks coal tax trust earnings, the general license account, snowmobile fuel taxes, fishing access maintenance and acquisition fee revenues, snowmobile registration fees, and off-highway vehicle registration fees.

The registration fee is allocated as follows:

- o \$3.50 for park operations and maintenance
- o \$0.25 for fishing access site maintenance
- o \$0.25 for support of Virginia City and Nevada City, which is transferred to the Department of Commerce

The division receives the following allocations of the gasoline dealer's license taxes:

- o Nine-tenths of one percent for maintenance of parks with motorboat use
- One-eighth of one percent for off-highway vehicle safety, repair of off-highway vehicle damage, and facility development
- o Fifteen-twenty-eighths of one percent for snowmobile safety, facility development, enforcement and control of noxious weeds.

Of the coal severance tax revenues, 1.27 percent is deposited into a non-expendable trust, with the interest from the trust allocated for maintenance at state parks and historic sites.

The general license account and earmarked fishing fees are used to maintain fishing access sites.

Federal funding sources include Wallop-Breaux, National Recreational Trails, the Land and Water Conservation fund, and miscellaneous federal revenues. These federal funding sources require a match of 20 to 50 percent.

The department receives 6.5 percent of the accommodation tax collections for the maintenance of state parks. However, since the money is appropriated through statute, it is not included in HB2.

### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

	Fis	scal 2006				Fis	scal 2007		
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services				139,232					141,480
Vacancy Savings				(151,095)					(151,186
Inflation/Deflation				(307)					148
Total Statewide Present Law	Adjustments			(\$12,170)					(\$9,558)
DP 601 - Equipment Reduction									
0.00	0	(24,607)	0	(24,607)	0.00	0	(24,607)	0	(24,607
DP 602 - Restore Land & Water Cor	nservation Program	ram Funds							
0.00	0	0	7,561	7,561	0.00	0	0	7,561	7,561
DP 604 - Restore Park Field Mainter	nance & Operat								
2.50	0	917,422	0	917,422	2.50	0	917,335	0	917,335
DP 605 - FAS Base Maintenance and	•								
3.00	0	216,871	20,000	236,871	3.00	0	216,720	20,000	236,720
DP 606 - Community Service									
0.00	0	38,000	0	38,000	0.00	0	38,000	0	38,000
DP 607 - Snowmobile Groomer Rep									
0.00	. 0	24,200	0	24,200	0.00	0	(332,800)	0	(332,800)
DP 608 - Snowmobile Grants & Ope		107.000							
0.00	0	107,349	0	107,349	0.00	0	107,349	0	107,349
DP 610 - Internal Service Rate Adju		13.406		12.404	2.22	•			
0.00	0	13,406	0	13,406	0.00	0	13,406	0	13,406
Total Other Present Law Ad	justments								
5.50	\$0	\$1,292,641	\$27,561	\$1,320,202	5.50	\$0	\$935,403	\$27,561	\$962,964
Grand Total All Present Law	Adinstments			\$1,308,032					\$953,406

<u>DP 601 - Equipment Reduction - The legislature approved a reduction in state special revenue from the base budget, as a one-time mower purchase was made in FY 2004.</u>

<u>DP 602 - Restore Land & Water Conservation Program Funds - The legislature approved a base adjustment of federal special revenue to administer the land and water community grants program. The Land and Water Conservation Fund (LWCF) passes federal monies to local communities through the Parks Division budget to build ball fields, parks, playgrounds, and trails. The administration portion of this program includes communications, grant application guidance, grant tracking and record keeping, completed project review and site inspections.</u>

<u>DP 604 - Restore Park Field Maintenance & Operations -</u> The legislature approved an adjustment of state special revenue to annualize the optional \$3.50 fee on vehicle registrations to fund state park operations and maintenance. The fee took effect January 1, 2004, halfway through a fiscal year. Subsequently, base year expenditures only reflected half of a fiscal year value.

<u>DP 605 - FAS Base Maintenance and Operations - The legislature approved an adjustment in state special revenue to annualize the optional \$0.25 fee on vehicle registrations to fund fishing access site operations and maintenance. The fee took effect January 1, 2004, halfway through a fiscal year. Subsequently, base year expenditures only reflected half of a fiscal year value.</u>

<u>DP 606 - Community Service - The legislature approved state special revenue to meet unplanned needs in supervising Montana Conservation Corps, volunteer groups and Aspen Youth Alternative crews. Volunteer and youth groups are used to complete special projects in place of regular maintenance crews and park staff. These park projects involve cave cleaning at Lewis and Clark Caverns, park cleanup day at Bannack, trail maintenance at Makoshika, and other projects.</u>

<u>DP 607 - Snowmobile Groomer Replacement - Biennial - The legislature approved a biennial appropriation of state special revenue for replacement snowmobile groomer equipment. Local snowmobile clubs use grants distributed by the department to purchase snowmobile grooming equipment.</u>

<u>DP 608 - Snowmobile Grants & Operations - The legislature approved state special revenue to restore funding for the maintenance of snowmobile trails by local snowmobile clubs statewide. Local snowmobile clubs use grants distributed by the department to groom snowmobile trails and to maintain snowmobile grooming equipment.</u>

<u>DP 610 - Internal Service Rate Adjustment - The legislature approved a request to adjust vehicle travel costs resulting from inflation and rate increases for the department's internal fleet of vehicles and aircraft. The additional revenue generated would be used to maintain the department's fleet and to replace existing vehicles as needed.</u>

#### **New Proposals**

New Proposals		-					<u>:</u>			
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DD (02 Short To-	n Endami Auth	OTO								
DP 603 - Short Terr			0	35,000	36,000	0.00			35.000	35 000
06	0.00		0	35,000	35,000	0.00	0	0	35,000	35,000
DP 620 - Maintenar	ice of DNRC s	ites								
06	0.00	0	(2,657)	25,425	22,768	0.00	0	(2,786)	25,535	22,749
DP 6010 - 2007 Bie	nnium Pay Pla	n - HB 447								
06	0.00		121,019	8,828	129,847	0.00	0	316,413	23,010	339,423
Total	0.00	\$0	\$118,362	\$69,253	\$187,615	0.00	\$0	\$313,627	\$83,545	\$397,172

<u>DP 603 - Short Term Federal Authority OTO - The legislature approved short-term contract authority for projects using federal funding. FWP expects a contract with the USFS for operation of the Smith River sites in FY 2006 and 2007.</u>

<u>DP 620 - Maintenance of DNRC sites - The legislature approved federal special revenue to allow FWP to take over management of fourteen DNRC owned access sites in Northwest Montana. DNRC contends that these fourteen sites are not properly cared for and are being degraded with unmanaged recreational use. DNRC determined that to maintain the value of the property, reduce environmental impacts and continue public access, recreational management is needed. DNRC contends that FWP is better suited to provide these services.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### **Proprietary Program Description**

23-1-105 (5) MCA authorized the Parks Division to establish an enterprise fund (fund 06068) for the purpose of managing state park visitor services revenue. The fund is used by the department to provide inventory through purchase, production, or donation and for the sale of educational, commemorative, and interpretive merchandise and other related goods and services at department sites and facilities. The fund was established primarily to better manage parks visitor centers that sell books at parks like Ulm Pishkun, Makoshika, and Chief Plenty Coups as well as parks that sell items like firewood. Monies generated go back into the purchase of inventory and also the improvement of visitor services in state parks and the department overall. In FY 2004 this fund accounted for the following monies: \$78,374 of earned revenue, \$54,206 of expenditures and a fund balance in the amount of \$40,588.

**Proprietary Revenues and Expenses** 

Revenues are generated by the sales of merchandise at park visitor centers and regional offices. The expenses associated with the enterprise fund include office supplies, merchandising materials, and the purchase of inventory to replenish stock. As the program develops, the 60-day working capital requirement would provide sufficient cash to fund on-going operations of the program. The cash balances are highest in the winter after the parks season ends and lowest in the spring when stock is replenished.

Proprietary Rate Explanation

The enterprise fund applies a markup rate of no less that 40 percent on goods purchased for resale to ensure sufficient revenues to replenish stock.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	24.89	0.00	1.16	26.05	0.00	1.16	26.05	26.05
Personal Services	1,252,129	61,978	71,347	1,385,454	62,297	135,104	1,449,530	2,834,984
Operating Expenses	1,261,359	19,780	25,764	1,306,903	(145)	77,292	1,338,506	2,645,409
Equipment	6,900	0	0	6,900	0	0	6,900	13,800
Capital Outlay	0	0	0	0	0	0	0	0
Grants	146,236	50,000	0	196,236	(96,236)	0	50,000	246,236
Total Costs	\$2,666,624	\$131,758	\$97,111	\$2,895,493	(\$34,084)	\$212,396	\$2,844,936	\$5,740,429
State/Other Special	1,933,336	146,425	90,923	2,170,684	(19,417)	196,319	2,110,238	4,280,922
Federal Special	733,288	(14,667)	6,188	724,809	(14,667)	16,077	734,698	1,459,507
Total Funds	\$2,666,624	\$131,758	\$97,111	\$2,895,493	(\$34,084)	\$212,396	\$2,844,936	\$5,740,429

#### **Program Description**

The Conservation Education Division coordinates the department's information and education programs. This coordination includes the distribution of public information through news releases; audio-visual materials; brochures and public services announcements; production of hunting; fishing and trapping regulations and the coordination of hunter, bow-hunter, snowmobile, boat, off-highway vehicle, and youth education and safety programs. In addition, the division manages the department's wild animal rehabilitation center, the Montana Wildlife Center.

#### **Program Highlights**

# Conservation Education Division Major Program Highlights

- The legislature:
  - Approved \$165,000 and 1.16 FTE for the educational center to be located at the wildlife center
  - Increased the shooting range grants by \$100,000

#### **Funding**

The following table shows program funding, by source, for the base year and the 2007 biennium as adopted by the legislature.

		Program Fu	nding Table	;			
	C	onservation Ed	lucation Divisi	ion			
		Base	% of Base	Budget	% of Budget	Budget	% of Budget
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
02000	Total State Special Funds	\$ 1,933,336	72.5%	\$ 2,170,684	75.0%	\$ 2,110,238	74.2%
	02328 Ohv Gas Tax - Con Ed	9,529	0.4%	11,685	0.4%	11,932	0.4%
	02330 Snowmobile Fuel Tax-Con Ed	56,179	2.1%	60,467	2.1%	62,011	2.2%
	02408 Coal Tax Trust Account	47,067	1.8%	48,093	1.7%	49,738	1.7%
	02409 General License	1,820,561	68.3%	2,050,439	70.8%	1,986,557	69.8%
03000	Total Federal Special Funds	733,288	27.5%	724,809	25.0%	734,698	25.8%
	03097 Fedl Fish(W/B) Wildlife(P/R)	636,716	23.9%	642,201	22.2%	650,977	22.9%
	03403 Misc. Federal Funds	46,624	1.7%	32,660	1.1%	33,773	1.2%
	03404 Overhead	3,702	0.1%	3,702	0.1%	3,702	0.1%
	03408 State Wildlife Grants	46,246	1.7%	46,246	1.6%	46,246	1.6%
Grand Total		\$ 2,666,624	100.0%	\$ 2,895,493	100.0%	\$ 2,844,936	100.0%

The largest funding source in the Conservation Education Division is the general license account. Other state special revenue sources are interest from the coal tax trust account, and snowmobile and off-highway fuel taxes. Fuel taxes are dedicated revenue sources for snowmobile and off highway vehicle education programs. Federal funds are primarily Pittman-Robertson and Wallop-Breaux funds derived from federal excise taxes on sporting rifles, ammunition, and fishing equipment, and require a 25 percent match in non-federal funds.

#### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustme	ents	E.	12007				E.	12007		
<del></del>	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	scal 2007 State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs					116,733 (54,755) (2,336) (1,000)					117,064 (54,767) (2,261) (1,000)
Total Statewide	Present Lav	w Adjustments			\$58,642					<b>\$5</b> 9,036
DP 802 - Shooting Rai		iennial								
DD 904 OUV LC	0.00	. 0	17,801	0	17,801	0.00	0	(148,435)	0	(148,435)
DP 804 - OHV Inform	ation & Educ 0.00	cation 0	2,000	0	2.000	0.00	0	2,000	0	2,000
DP 805 - Snowmobile			2,000	0	2,000	0.00	U	2,000	U	2,000
	0.00	0	3,315	0	3,315	0.00	0	3,315	0	3,315
DP 820 - Increase Sho	oting Range	Grants			·					
	0.00	0	50,000	0	50,000	0.00	0	50,000	0	50,000
Total Other Pre	esent Law A	diustments								
	0.00	\$0	\$73,116	\$0	\$73,116	0.00	\$0	(\$93,120)	\$0	(\$93,120)
Grand Total Al	ll Present La	w Adjustments			\$131,758					(\$34,084)

<u>DP 802 - Shooting Range Grants Biennial - The legislature approved a biennial state special revenue appropriation for the administration of the shooting range grants program. Grants are provided to local governments, school districts, private shooting clubs, and nonprofit organizations, and require a fifty percent in-kind or cash match.</u>

<u>DP 804 - OHV Information & Education -</u> The legislature approved a state special revenue adjustment for off-highway vehicle (OHV) fuel taxes for the OVH educational programs, as printing expenses anticipated in FY 2004 were not incurred due to delays in production.

<u>DP 805 - Snowmobile Information & Education - The legislature approved an adjustment in state special revenue for snowmobile fuel taxes, as requests for printed trail maps were less than anticipated in FY 2004. Demand is anticipated to be at the previous level in future years.</u>

<u>DP 820 - Increase Shooting Range Grants - The legislature approved an increase of \$50,000 of state special revenue per year of the biennium for shooting range grants. The funds are general license dollars transferred from the Administration and Finance Division.</u>

#### **New Proposals**

New Proposals		Fis	cal 2006				Eis	scal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 801 - The Wildli	ife Center									
08	1.16	0	57,157	0	57,157	1.16	0	108,645	0	108,645
DP 6010 - 2007 Bie	nnium Pay Plan	- HB 447								
08	0.00	0	33,766	6,188	39,954	0.00	0	87,674	16,077	103,751
Total	1.16	\$0	\$90,923	\$6,188	\$97,111	1.16	\$0	\$196,319	\$16,077	\$212,396

<u>DP 801 - The Wildlife Center - The legislature approved state special and federal special revenue to support 1.17 FTE and daily operations of an education center to be located at the Montana Wildlife Center at Spring Meadow Lake State Park in Helena. The department and private foundation partners are developing the education component of the wildlife center.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	55.97	0.25	1.00	57.22	0.25	1.00	57.22	57.22
Personal Services Operating Expenses Equipment Grants	2,718,390 1,160,314 14,063 69,389	38,753 25,969 0	135,812 3,012,500 0 0	2,892,955 4,198,783 14,063 69,389	36,309 16,107 0 0	274,278 7,900 0 0	3,028,977 1,184,321 14,063 69,389	5,921,932 5,383,104 28,126 138,778
Total Costs	\$3,962,156	\$64,722	\$3,148,312	\$7,175,190	\$52,416	\$282,178	\$4,296,750	\$11,471,940
State/Other Special Federal Special	2,794,776 1,167,380	195,771 (131,049)	319,196 2,829,116	3,309,743 3,865,447	208,734 (156,318)	206,266 75,912	3,209,776 1,086,974	6,519,519 4,952,421
Total Funds	\$3,962,156	\$64,722	\$3,148,312	\$7,175,190	\$52,416	\$282,178	\$4,296,750	\$11,471,940

#### **Program Description**

The Department Management Division is responsible for:

- Overall department direction regarding policy, planning, program development, guidelines, and budgets 1)
- Serving as a liaison with the Governor's Office and the legislature 2)
- Interaction with the Fish, Wildlife and Parks Commission 3)
- Decision-making for key resource activities affecting the department 4)
- Supervision of the seven divisions that provide program development and staff support 5)
- Supervision of the seven regional offices that are responsible for program implementation 6)
- 7) Legal services for the department
- Serving as a liaison with Montana's Indian tribes and with other state and federal agencies 8)

#### **Program Highlights**

## Department Management Division Major Program Highlights

- \$0.2 million from the general license account was appropriated to provide partial match to \$2.8 million in federal funding for the state wildlife grant
- ♦ A reduction of 0.75 FTE occurred through the elimination of 1.00 FTE, FWP foundation manager, and the approval of 0.25 FTE to act as a liaison to the
- 1.00 FTE was approved to provide content management to the FWP website

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

Program Funding Table Department Management											
		Base	% of Base	Budget	% of Budget	Budget	% of Budget				
Program Funding FY 2004 FY 2006 FY 2006 FY 2007 F											
02000	Total State Special Funds	\$ 2,794,776	70.5%	\$ 3,309,743	46.1%	\$ 3,209,776	74.7%				
	02409 General License	2,794,776	70.5%	3,309,743	46.1%	3,209,776	74.7%				
03000	Total Federal Special Funds	1,167,380	29.5%	3,865,447	53.9%	1,086,974	25.3%				
	03403 Misc, Federal Funds	14,800	0.4%	-	44	-	-				
	03404 Overhead	1,152,580	29.1%	1,065,447	14.8%	1,086,974	25.3%				
	03408 State Wildlife Grants			2,800,000	39.0%	-	-				
Grand Total		\$ 3,962,156	100.0%	\$7,175,190	100.0%	\$ 4,296,750	100.0%				

The Department Management Division is funded from the general license account and revenues received through applying an assessment to federal grants and non-federal account to recover overhead costs to fund services provided to other divisions within the department. The assessment rate for the 2007 biennium from non-federal sources is 10.8 percent for operations and 3.5 percent for capital. The federal rate is negotiated on an annual basis. The current rate for federal funds is 17.8 percent.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments	Fis	al 2006				Fi	scal 2007		
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services				137,430					134,89
Vacancy Savings				(114,236)					(114,130
Inflation/Deflation				4,727					3,089
Fixed Costs				(25)					(25
Total Statewide Present Lav	v Adjustments			\$27,896					\$23,825
DP 901 - Commission Expense									
0.00	0	16,000	0	16,000	0.00	0	16,000	0	16,000
DP 904 - Statute Book Printing									
0.00	0	0	0	0	0.00	0	(8,040)	0	(8,040
DP 910 - Litigation Expenses									
1.00	0	72,657	0	72,657	1.00	0	72,508	0	72,508
DP 920 - Eliminate funding for FW	P Foundation Di								
(1.00)	0	(67,342)	0	(67,342)	(1.00)	0	(67,342)	0	(67,342
DP 930 - Liaison to FWP Foundation									
0.25	0	15,511	0	15,511	0.25	0	15,465	0	15,465
Total Other Present Law Ac	ijustments								
0.25	\$0	\$36,826	\$0	\$36,826	0.25	\$0	\$28,591	\$0	\$28,59
Grand Total All Present La	w Adjustments			\$64,722					\$52,416

<u>DP 901 - Commission Expense - FWP</u> commissioners are compensated for their travel at standard per diem rates and are provided an honorarium of \$50 per day for participating in meetings or conducting other commission business. The legislature approved an adjustment to restore the funding for this expense as the budget system excludes all per diem and honoraria paid to the commissioners.

<u>DP 904 - Statute Book Printing - The legislature approved an adjustment of state special revenue due to cyclic printing costs. Following each legislative session, the department prints statute books to inform game wardens, other staff, and the public of relevant laws pertaining to department programs. It is not needed during the second year of the biennium.</u>

<u>DP 910 - Litigation Expenses - The legislature approved state special revenue for increased legal expenses and personnel.</u> The increasing workload has resulted in contracting with private sector attorneys at significantly higher costs per hour. This request provides funding and FTE to increase the half-time attorney and paralegal positions to full-time and payment of increasing court costs.

<u>DP 920 - Eliminate funding for FWP Foundation Director - This decision package eliminates base funding for the Executive Director of the FWP Foundation. This represents \$67,342 in general license dollars and 1.0 FTE in each year of the biennium. This action was in response to a legislative audit recognizing the need to implement arms length separation between the foundation and the department.</u>

<u>DP 930 - Liaison to FWP Foundation - The legislature approved 0.25 FTE to serve as a liaison to the Fish, Wildlife and Parks Foundation.</u>

#### **New Proposals**

New Proposals		Fi	iscal 2006				Fi	scal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 905 - State Wild	life Grants - B	ienniał/OTO								
09	0.00	0	200,000	2,800,000	3,000,000	0.00	0	0	0	(
DP 909 - FWP Web	site Managem	ent								
09	1.00	0	62,134	0	62,134	00.1	0	57,392	0	57,392
DP 6010 - 2007 Bie:	nnium Pay Pla	n- HB 447								
09	0.00	0	57,062	29,116	86,178	0.00	0	148,874	75,912	224,786
Total	1.00	\$0	\$319,196	\$2,829,116	\$3,148,312	1.00	\$0	\$206,266	\$75,912	\$282,178

<u>DP 905 - State Wildlife Grants - Biennial/OTO - The legislature approved authority to spend \$2.8 million in federal funds and \$200,000 in general license dollars during the next biennium, as biennial appropriations. As in the past two biennia, funds would be used for a broad range of projects to conserve and enhance populations of native fish and wildlife species and to reduce the potential for federal listing of species. Additional matching funds will be acquired through other sources.</u>

<u>DP 909 - FWP Website Management - The legislature approved state special revenue for 1.0 FTE and operating costs to provide content management to the FWP website.</u>

<u>DP 6010 - 2007 Biennium Pay Plan- HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### Language

The legislature approved the following language for inclusion in HB2:

"The department may not use any source of state special revenue to fund operations or personal services of the fish, wildlife and parks foundation. The department may provide the use of office space and office equipment for the fish, wildlife and parks foundation staff. The department may fund operations and personal services of its own employees to act as liaisons with the fish, wildlife and parks foundation for the sole purpose of representing the interest of the department."

#### **Agency Legislative Budget**

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Agency Legislative Budget								
rigettey Eaglistative Eaglet	Base	PL Base	New	Total	PL Base	New	Total	Total
Budget Item	Budget Fiscal 2004	Adjustment Fiscal 2006	Proposals Fiscal 2006	Leg. Budget Fiscal 2006	Adjustment Fiscal 2007	Proposals Fiscal 2007	Leg. Budget Fiscal 2007	Leg. Budget Fiscal 06-07
Budget Rem	1 i3cai 2004	113ca1 2000	1 13041 2000	Tiscal 2000	i iscai 2007	113041 2007	1 ISCAI 2007	1 iscar (io-o)
FTE	355.03	7.75	4.00	366.78	7.75	4.00	366.78	366.78
Personal Services	15,630,089	2,207,085	734,984	18,572,158	2,199,821	1,575,787	19,405,697	37,977,855
Operating Expenses	24,154,345	13,716,834	5,635,123	43,506,302	1,489,860	4,106,427	29,750,632	73,256,934
Equipment	102,112	2,563	0	104,675	2,563	0	104,675	209,350
Grants	1,457,581	316,599	0	1,774,180	431,998	0	1,889,579	3,663,759
Benefits & Claims	0	1,025,000	0	1,025,000	1,025,000	0	1,025,000	2,050,000
Transfers	0	0	0	0	0	0	0	0
Total Costs	\$41,344,127	\$17,268,081	\$6,370,107	\$64,982,315	\$5,149,242	\$5,682,214	\$52,175,583	\$117,157,898
General Fund	3,053,744	870,211	377,484	4,301,439	879,281	457,381	4,390,406	8,691,845
State/Other Special	17,829,392	8,140,009	3,872,100	29,841,501	111,984	2,739,093	20,680,469	50,521,970
Federal Special	20,460,991	8,257,861	2,120,523	30,839,375	4,157,977	2,485,740	27,104,708	57,944,083
Total Funds	\$41,344,127	\$17,268,081	\$6,370,107	\$64,982,315	\$5,149,242	\$5,682,214	\$52,175,583	\$117,157,898

#### **Agency Description**

The Department of Environmental Quality is responsible for regulating air quality, water quality, underground storage tanks, automobile wrecking facilities, hazardous waste facilities, solid waste management systems, and mining operations; and for siting and needs analyses of large-scale energy facilities. In addition, the department is the lead agency for reclamation and clean-up activities related to the federal and state superfund programs, leaking underground storage tanks, and regulation and permitting of mining conducted on private, state, and federal lands.

#### **Agency Highlights**

# Department of Environmental Quality Major Budget Highlights

- 11.75 additional FTE and associate operating expenses were added at the cost of \$0.8 million over the biennium
- Orphan share funding was expanded to include a remediation study of a site in NW Montana where the state is a potentially liable party
- RIT related accounts are structurally balanced
- ♦ \$21.6 million in forfeited bonds were removed to assist with meeting the state expenditure limitation
- ♦ Implementation of HB 447, the pay plan, increased costs to the department by \$2.2 million over the biennium
- The department indirect rate was increased to 24 percent, from 23 percent

#### **Agency Discussion**

## Recruitment and Retention of Employees

The department has a long-standing issue of recruitment and retention of employees. The legislature did recognize this issue and subsequently approved \$4.1 million in present law adjustments to account for vacancies occurring in the base year. In addition, the Joint Appropriations Subcommittee for Natural Resources and Commerce requested and reviewed information regarding the number of positions, recruitment issues associated with environmental scientists, the length of time positions were vacant, and internal plans to address employee moral.

The executive budget requested an additional 22.50 FTE to alleviate workload issues. The legislature approved 14.75 FTE, but also eliminated 3.00 FTE. The result is an increase in FTE by 11.75. Figure 1 describes the approved and eliminated FTE. The most significant increase was to the Planning, Prevention and Assistance Division, where 9.00 FTE were added to assist with assuring that the total maximum daily load (TMDL) process meets the court imposed deadline. The permitting and compliance division had requested 10.75 FTE of which 5.00 were not approved due to the non-passage of HB 361 (increase in open cut mining fees) and a reduction to the request in the wastewater unit. The net increase in FTE results in a \$0.8 biennial increase in personal services costs.

	Figur	e 1		
Departm	ent of Envi	ronmental	Quality	
FTE C	hanges for	2007 Bier	nnium	
FY 2	FY2	007		
#FTE	Cost	# FTE	Cost	Description
5.00	\$ 241,373	5.00	\$ 240,713	TMDL Completion Permanent FTE
4.00	120,680	4.00	120,357	TMDL Completion Temporary FTE
-1.00	(41,862)	-1.00	(41,862)	Statewide FTE Reduction
-2.00	(107,069)	-2.00	(107,069)	Move FTE to Proprietary Funding
3.00	127,094	3.00	126,743	Wastewater Permitting
2.75	88,236	2.75	88,007	Public Water Supply/Subdivisions
11.75	\$ 428,452	11.75	\$ 426,889	
	FTE C FY 2 #FTE 5.00 4.00 -1.00 -2.00 3.00 2.75	Department of Envir FTE Changes for FY 2006 #FTE Cost 5.00 \$ 241,373 4.00 120,680 -1.00 (41,862) -2.00 (107,069) 3.00 127,094	FTE Changes for 2007 Bies FY 2006 FY2 #FTE Cost #FTE 5.00 \$ 241,373 5.00 4.00 120,680 4.00 -1.00 (41,862) -1.00 -2.00 (107,069) -2.00 3.00 127,094 3.00 2.75 88,236 2.75	Department of Environmental Quality           FTE Changes for 2007 Biennium           FY 2006           #FTE         Cost         #FTE         Cost           5.00         \$ 241,373         5.00         \$ 240,713           4.00         120,680         4.00         120,357           -1.00         (41,862)         -1.00         (41,862)           -2.00         (107,069)         -2.00         (107,069)           3.00         127,094         3.00         126,743           2.75         88,236         2.75         88,007

#### Total Maximum Daily Loads (TMDL)

As a result of a district court order, the department has until 2007 to complete all 1996 TMDL reassessments and full TMDL development on eight watersheds. The remaining watersheds need to be completed by 2012. Figure 2 describes the \$5.1 million appropriated by the legislature. General fund accounts for \$1.7 million, while the remaining \$3.4 million is federal special revenue.

#### Federal Funding

The legislature approved present law adjustments to account for increasing delays in federal funding. This provides the appropriate level of authority for the upcoming biennium should federal funding arrive on time, as predicted.

Figure 2 Department of Environmental Quality 2007 Biennium TMDL Funding Total General Fund Federal Funds Appropriation Purpose Contract Services \$81,540 \$570,460 \$652,000 321,000 n 321,000 Database Improvements Permanent FTE & Operations 894,905 2,865,758 3,760,663 365,286 365,286 Temporary FTE & Operations \$5,098,949 Total \$1,662,731 \$3,436,218

#### **Summary of Legislative Action**

The legislature established a biennial budget of \$117.1 million for the biennium. This included the approval of \$22.4 million of present law adjustments and \$11.4 million in new proposals. The major new proposals include:

- o \$2.0 million for Brownsfield grants to remediate contaminated lands for reuse
- o Funding of \$1.2 million to investigate Troy as part of the Libby asbestos contamination site
- o Wetlands grant authority of \$0.6 million
- o Transfer of \$0.3 million from state special revenue to private non-budgeted settlement funds from a criminal court action
- O A remedial investigation and feasibility study through the passage of SB 489 the bill allocated \$1.25 million for a site in Northwest Montana where the state is a potentially liable party

#### Other major budgetary issues included:

- o \$21.6 million of state special revenue derived from forfeited hard rock bonds were removed from the budget to assist with meeting the overall expenditure limit
- Opencut fee increases were approved
- o \$5.1 million was appropriated to meet the court imposed deadline for total maximum daily loads
- o Subrogation of claims in the petroleum tank compensation program was approved
- O Authority to perform environmental impact statements under the Montana Environmental Policy act was reduced by \$1.0 million based on historical activities
- o New uses of the orphan share fund were approved, including:
  - Remedial investigation and feasibility study at a site where the state is a potentially liable party
  - Annual transfer of \$1.2 million to the Zortman-Landusky water treatment trust
- o 14.75 new FTE were added for a variety of programs, including:
  - 9.00 FTE for the TMDL program
  - 5.75 FTE for Permitting and Compliance Activities

#### Other Legislation

<u>House Bill 60</u> - This legislation establishes standards for the cleanup of indoor property contaminated by a clandestine methamphetamine lab and the requirements for certifying persons to conduct the remediation of such properties. The legislature appropriated \$257,159 of general fund over the biennium for this program. Registration fees for the certified individuals will raise \$15,000 over the biennium.

<u>House Bill 77 – This legislation increase septic pumper license annual fee from \$125 to \$300, establishes a \$50 set aside from the fees for training, and changes county allocation of license revenues from 40 percent of collected fees to \$50 per license. Projected estimated revenue is \$54,250 over the biennium.</u>

<u>House Bill 370 – The legislation eliminates the application filing fee for new mining, prospecting, or major revisions applications.</u> Due to low volume of this type of application, a nominal decrease in revenue may occur.

<u>House Bill 379</u> – This legislation establishes a new trust fund to be used to cover the long-term costs of water treatment in the area of the Zortman – Landusky mines. The new trust is financed from an annual transfer of \$1.2 million from the orphan share fund. The trust will receive the transfer until 2018 or until the balance reaches \$19.3 million.

<u>House Bill 428 – This legislation provides for an increase in the penalties associated with violations of the Montana Strip and Underground Mining Act (MSURA).</u> The department anticipates seven new enforcement cases over the biennium for increase fines of \$35,000.

<u>House Bill 453 – This legislation ereates administrative level penalties under solid waster disposal, underground storage tanks, junk vehicle, and subdivision programs. Due to the disposition of penalties, revenue increase to the general fund is estimated at \$1,800 and state special revenue at \$3,000 over the biennium.</u>

<u>House Bill 790 – This legislation requires the Environmental Quality Council to: 1) conduct a study on split estates of property between mineral owners and surface owners related to oil and gas development and coal bed methane reclamation and bonding; and 2) establish and organize a subcommittee to perform the study. HB 790 allocates up to \$50,000 state special revenue from oil and natural gas production tax receipts over the biennium to the Legislative Services Division for \$15,000 in personal services and \$35,000 in operating expenses each year to conduct the study.</u>

<u>House Joint Resolution 34 – This resolution requests an inventory of all federal or state superfund sites, status of remediation of these sites, and local challenges to infrastructure due to the presence of the site. Also seeks to find a solution to improve communication between the multiple local, state, and federal government agencies involved in the remediation process.</u>

<u>House Joint Resolution 36 –</u> This resolution requests a committee to review the funding sources, allocation, and utilization of resource indemnity trust funding. It also encourages the committee to suggest a simplified funding mechanism that meets the intent of statutes and provides sufficient resources for the affected agencies to accomplish their work.

<u>Senate Bill 143</u> – This legislation provides for contingent transfers from the orphan share fund to the hazardous waste/CERCLA fund and the environmental quality protection fund. Fund transfers must be repaid when sufficient revenues exist.

Senate Bill 320 – This legislation establishes an application fee, renewal fee, and annual fee for medium and large sized concentrated animal feeding operations (CAFO). This legislation eliminates the need for a programmatic environmental impact statement on CAFO and allows for the use of a general discharge permit. The legislation is retroactive to January 1, 2005.

<u>Senate Bill 489</u> – This legislation provides for the orphan share fund to be utilized to establish a remediation plan for multi-party contamination sites in NW Montana. The state is one potentially liable party for the cleanup of this area. \$1.25 million was appropriated by the legislature for this purpose.

#### **Funding**

The following figure summarizes funding for the agency, by program and source, as adopted by the legislature. Funding for each program is discussed in detail in the individual program narratives that follow.

	Total A	gency Funding	<u> </u>								
	2007 Biennium Legislative Budget										
Agency Program	General Fund	State Spec.	Fed Spec.	Grand Total	Total %						
10 Central Management Program	\$ 658,963	\$ 2,988,524	\$ 316,030	\$ 3,963,517	3.36%						
20 Plan.Prevent, & Assist.Div.	5,235,898	1,966,904	21,150,677	28,353,479	24.07%						
30 Enforcement Division	829,409	521,474	741,465	2,092,348	1.78%						
40 Remediation Division	_	13,349,390	21,054,720	34,404,110	29.21%						
50 Permitting & Compliance Div.	1,967,575	31,109,521	14,681,191	47,758,287	40.55%						
90 Petro Tank Release Comp. Board		1,216,973		1,216,973	1.03%						
Grand Total \$ 8,691,845 \$ 51,152,786 \$ 57,944,083 \$ 117,788,714 100.00%											

#### **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison Budget Item	Base Budget Fiscal 2004	Executive Budget Fiscal 2006	Legislative Budget Fiscal 2006	Leg – Exec. Difference Fiscal 2006	Executive Budget Fiscal 2007	Legislative Budget Fiscal 2007	Leg - Exec. Difference Fiscal 2007	Biennium Difference Fiscal 06-07
FTE	355.03	374.53	366.78	(7.75)	374.53	366.78	(7.75)	
Personal Services	15.630.089	18,311,621	18,572,158	260,537	18,287,926	19,405,697	1,117,771	1,378,308
Operating Expenses	24,154,345	69,121,152	43,506,302	(25,614,850)	28,143,023	29,750,632	1,607,609	(24,007,241)
Equipment	102,112	104,675	104,675	0	104,675	104,675	0	0
Grants	1,457,581	1,774,180	1,774,180	0	1,889,579	1,889,579	0	0
Benefits & Claims	0	4,100,000	1,025,000	(3,075,000)	0	1,025,000	1,025,000	(2,050,000)
Transfers	0	0	0	0	0	0	0	0
Total Costs	\$41,344,127	\$93,411,628	\$64,982,315	(\$28,429,313)	\$48,425,203	\$52,175,583	\$3,750,380	(\$24,678,933)
General Fund	3,053,744	6,129,497	4,301,439	(1,828,058)	4,096,940	4,390,406	293,466	(1,534,592)
State/Other Special	17,829,392	55,769,689	29,841,501	(25,928,188)	18,750,191	20,680,469	1,930,278	(23,997,910)
Federal Special	20,460,991	31,512,442	30,839,375	(673,067)	25,578,072	27,104,708	1,526,636	853,569
Tótal Funds	\$41,344,127	\$93,411,628	\$64,982,315	(\$28,429,313)	\$48,425,203	\$52,175,583	\$3,750,380	(\$24,678,933)

The legislative budget is \$24.6 million or 18 percent less than the executive budget proposal. The legislature did not approve \$1.5 million in general fund and \$23.9 million in state special revenue. Federal revenue increased by \$0.8 million due to the implementation of HB 447, the pay plan

The reduction in general fund is the net result of the decision not to approve a \$2.0 million appropriation for a hazardous waste study and the appropriation to fund HB 60, the methamphetamine lab cleanup program.

The legislature approved \$23.9 million less in state special revenue authority than the executive budget proposal. This can be attributed to:

- o Decision to not approve \$763,250 for 3.00 FTE to establish an air permitting process for the oil and gas industry
- o Elimination of 2.00 FTE and operating costs in the Water Protection Bureau for approximately \$300,000
- o Reduction of appropriations from the orphan share account from \$4.1 million to \$3.3 million
- o Reduction in authority to collect fees for environmental impact statements under the Montana Environmental Policy Act (MEPA) by \$1.0 million
- o Reduction of \$328,664 due to the failure of HB 361, opencut mining fees
- o Elimination of \$360,000 for the concentrated animal feeding operations environmental impact study due to the passage of SB 320
- o Removal of \$21.6 million of state special revenue associated with hard rock bond forfeitures with utilization of the budget amendment process if forfeitures occur

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	11.00	0.00	0.00	11.00	0.00	0.00	11.00	11.00
Personal Services Operating Expenses Equipment	495,078 593,848 0	107,368 692,436 0	17,016 250,000 0	619,462 1,536,284 0	107,456 567,670 0	43,719 0 0	646,253 1,161,518 0	1,265,715 2,697,802 0
Total Costs	\$1,088,926	\$799,804	\$267,016	\$2,155,746	\$675,126	\$43,719	\$1,807,771	<b>\$3,963,517</b>
General Fund State/Other Special Federal Special	253,386 647,125 188,415	64,231 771,708 (36,135)	6,763 257,100 3,153	324,380 1,675,933 155,433	63,961 647,119 (35,954)	17,236 18,347 8,136	334,583 1,312,591 160,597	658,963 2,988,524 316,030
Total Funds	\$1,088,926	\$799,804	\$267,016	\$2,155,746	\$675,126	\$43,719	\$1,807,771	\$3,963,517

#### **Program Description**

The Central Management Program consists of the director's office, a financial services office, and an information technology office. It is the organizational component of the DEQ responsible and accountable for the administration, management, planning, and evaluation of agency performance in carrying out department mission and statutory responsibilities. The director's office includes the director's staff, the deputy director, an administrative officer, public information officer, a centralized legal services unit, and a centralized personnel office. The financial services office provides budgeting, accounting, payroll, procurement, and contract management support to other divisions. The information technology office provides information technology services support to other divisions.

#### **Program Highlights**

# Central Management Division Major Program Highlights

- The legislature approved \$250,000 for an environmental impact statement of the Gallatin River
- The passage of SB 320 eliminated the need for the environmental impact statement on concentrated animal feeding operations, which resulted in a \$360,000 decrease in state special revenue
- ♦ Authority to collect fees under the Montana Environmental Policy Act was reduced by \$1.0 million of state special revenue

**Funding** 

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fund					
		Central Manage	ment Progr				
		Base	% of Base	Budget	% of Budget	Budget	% of Budge
Program Fundin		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Funds	\$ 253,386	23.3%	\$ 324,380	15.0%	\$ 334,583	18.5%
	01100 General Fund	253,386	23.3%	324,380	15.0%	334,583	18.5%
02000	Total State Special Funds	647,125	59.4%	1,675,933	77.7%	1,312,591	72.6%
	02058 Petroleum Storage Tank Cleanup	-	-	31,447	1.5%	32,507	1.8%
	02070 Hazardous Waste-Cercla	17,439	1.6%	14,773	0.7%	15,273	0.8%
	02075 Ust Leak Prevention Program	9,301	0.9%	59,797	2.8%	61,804	3 4%
	02097 Environmental Rehab & Response	6,359	0.6%	125,000	5.8%	_	-
	02157 Solid Waste Management Fee	10,477	1.0%	33,345	1.5%	34,459	1.9%
	02162 Environmental Quality Protecti			_	_		_
	02201 Air Quality-Operating Fees	55,994	5.1%	57,525	2.7%	59,456	3.3%
	02202 Asbestos Control			20,773	1.0%	21,471	1.2%
	02204 Public Drinking Water	5,075	0.5%	6,629	0.3%	6,852	0.4%
	02206 Agriculture Monitoring		_		-	-	-
	02278 Mpdes Permit Program	50,104	4.6%	287,757	13.3%	39.027	2.2%
	02418 Subdivision Plat Review	27,954	2.6%	29,868	1.4%	30,876	1.7%
	02458 Reclamation & Development	31.096	2.9%	45,087	2.1%	46,597	2.6%
	02542 Mt Environ Policy Act Fee	429,870	39.5%	953,832	44.2%	953,832	52.8%
	02567 Rit Excess Corpus	_	_				-
	02845 Junk Vehicle Disposal	3,456	0.3%	7,572	0.4%	7,829	0.4%
	02954 Septage Fees			2,528	0.1%	2,608	0.1%
03000	Total Federal Special Funds	188,415	17.3%	155,433	7.2%	160,597	8.9%
	03067 Dsl Federal Reclamation Grant	14,763	1.4%	13,135	0.6%	13,571	0.8%
	03100 Epa / Drinking Water Srf	2,202	0.2%	-			-
	03228 L.U.S.T./Trust	5,926	0.5%	-	_	_	
	03262 Epa Ppg		-	123,505	5.7%	128,025	7.1%
	03302 Wetlands Grant	2,770	0.3%		-	.20,023	
	03385 Epa/One Stop Program	_,	-				
	03433 Epa Perf Partnership Fy04-05	126,307	11.6%	_	_		_
	03436 Nps 04 Staffing & Support	28,695	2.6%	14,058	0.7%	14,111	0.8%
	03437 Sep Base 2004	7,097	0.7%	1,580	0.1%	1,629	0.1%
	03452 Epa Readiness Grant	-	-	.,	0.170	.,02,	0.170
	03687 Drinking Water Srf Ffy02	655	0.1%	3,155	0.1%	3,261	0.2%
Grand Total		1,088,926	100.0%	2,155,746	100.0%	1,807,771	100.0%

The majority of the functions in this division are funded with non-budgeted proprietary funds, and are not appropriated through HB 2. The proprietary funding is based upon a negotiated indirect rate with the federal Environmental Protection Agency (EPA). The indirect rate is assessed against funding for all personal services, temporary services, and work-study projects within each division, and transferred to the Central Management Program to fund operating costs. A further discussion is included in the proprietary rate section. Appropriated funds consist of 18 percent general fund for support of the Board of Environmental Review and general operating costs, 52 percent Montana Environmental Protection Act (MEPA) fees from permit applications for completion of environmental impact statements, and a number of small federal grants.

Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

		Fis	cal 2006			Fiscal 2007						
		General	State	Federal	Total	ETE	General	State	Federal	Total		
	FTE	Fund	Special	Special	Funds	FTE	Fund	Special	Special	Funds		
Personal Services					132,470					132,563		
Vacancy Savings					(25,102)					(25,107)		
Inflation/Deflation					(374)					(368)		
Fixed Costs					(1,892)					(1,685)		
Total Statewid	e Present Law	Adjustments			\$105,102					\$105,403		
DP 1004 - MT Enviro	onmental Policy	Act Biennial R	Restricted									
	0.00	0	523,962	0	523,962	0.00	0	523,962	0	523,962		
DP 1009 - Non-Propr	rietary Central M	Management Op	erating Adj									
	0.00	24,273	137,860	8,607	170,740	0.00	24,277	12,872	8,612	45,761		
Total Other Pr	esent Law Ad	iustments										
	0.00	\$24,273	\$661,822	\$8,607	\$694,702	0.00	\$24,277	\$536,834	\$8,612	\$569,723		
Grand Total A	II Present Law	Adjustments			\$799,804					\$675,126		

<u>DP 1004 - MT Environmental Policy Act Biennial Restricted - The legislature approved an adjustment increasing the biennial restricted appropriation for the Montana Environmental Policy Act (MEPA). An outside party requesting an environmental impact statement (EIS) from the department pays the fee. The average cost of an EIS is \$350,000 to \$400,000 with an average of four EIS projects per year. \$500,000 of this appropriation is contingent upon the passage of legislation to revise MEPA fees.</u>

<u>DP 1009 - Non-Proprietary Central Management Operating Adj - The legislature approved an operating adjustment for MEPA administration and the Environmental Rehabilitation and Environmental Response (ERRA) program. The adjustment would cover increased costs of contracted services and travel.</u>

#### New Proposals

New Proposals		Fiso	al 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
OP 1012 - Gallatin F	River EIS OTO				/					
10	0.00	0	250,000	0	250,000	0.00	0	0	0	
OP 6010 - 2007 Bier	nnium Pay Plai	n - HB 447	ŕ		,					
10	0.00	6,763	7,100	3,153	17,016	0.00	17,236	18,347	8,136	43,71
Total	0.00	\$6,763	\$257,100	\$3,153	\$267,016	0.00	\$17,236	\$18,347	\$8,136	\$43,7

<u>DP 1012 - Gallatin River EIS OTO - The legislature approved a one-time only restricted appropriation to fund an environmental impact statement (EIS) on the reach of Gallatin River from the boundary of Yellowstone National Park to the intersection of Spanish Creek. This EIS would be used to determine if this reach of stream qualifies as an outstanding resource water</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

#### **Proprietary Program Description**

The Central Management Program of the Department of Environmental Quality (DEQ) consists of the director's office, a financial services office, and an information technology office. It is the organizational component of the agency responsible and accountable for the administration, management, planning, and evaluation of agency performance in carrying out the department mission and statutory responsibilities. The director's office includes the director's staff, the deputy director, an administrative officer, public information officer, a centralized legal services unit, and a centralized personnel office. The financial services office provides budgeting, accounting, payroll, procurement, and contract management support to other divisions. The information technology office provides information technology services support to other divisions.

The centralized legal services unit has 3.00 FTE that are funded by the internal service fund, two attorneys and one paralegal. This staff provides the administration, management, and planning for the legal services unit, and specific duties for department programs, including legislation, rule making, enforcement actions, and contract review. The remainder of this unit is funded by direct charges to the programs and projects requiring the legal work.

The customers of this program are all divisions and employees of the department. Use of these services is mandated by agency policies and procedures. There are no alternative sources for the Central Management Program as a whole. The department contracts for legal services whenever it is cost effective to do so, or to obtain specific expertise for a case, or when legal jurisdiction of the case requires an attorney licensed in that state. The department contracts for information technology database development and for hosting of the department's enterprise database.

#### **Proprietary Revenues and Expenses**

The department has one proprietary fund, which is an internal service fund used to account for the department's indirect cost activity. The department anticipates negotiating an indirect cost rate with the U.S. Environmental Protection Agency (EPA) of approximately 25 percent in FY 2006 and FY 2007. Revenues generated by the current indirect cost rate fund 51,50 FTE.

The Central Management Program provides the services presented in the program description. The cost of providing support services is directly related to the number of staff served. The department negotiates an indirect rate with EPA based on that computation annually. Adjustments for over-recovery and under-recovery in the previous year are made to the calculations each year. EPA and DEQ agree to the services that are included in the indirect calculation. Funding is collected from all non-proprietary sources expended within the department. FY 2004 collections were: \$ 404,382 in general fund, \$1,635,608 in state special revenue, and \$1,608,227 in federal special revenue.

Expense Description: The major cost drivers within this program are personal services costs and fixed costs. Additional costs for overtime are incurred when workload changes, such as upgrades to the state accounting system (SABHRS), a special legislative session, and increased monitoring and oversight of budgets due to revenue shortfalls. Fixed costs continue to be a significant cost increase to the proprietary fund. The cost of providing support services is directly related to the number of staff served. Therefore, future expenses are determined by projecting increases or decreases in program staff. Non-typical and one-time expenses are backed out of the cost of providing services before calculating the indirect rate. Salaries are constant throughout the fiscal year, except during fiscal year end, executive budget preparation, and legislative session. Supplies are purchased on an as needed basis, except during peak times noted above. The indirect rate proposed to the legislature will fund 55.50 FTE.

Working Capital

The objective of program management is to recover costs to fund necessary, ongoing operation of the Central Management Program. The program has no requirement to reserve an excess fund balance. The fund normally carries a 60-day working capital balance to meet its immediate cash needs for covering payroll and various operating costs.

**Fund Equity** 

The department does not reserve a fund balance on the accounting records nor does it try to maintain a fund balance. The revenues generated should be enough to cover the current year's operations. However, due to timing factors, the fund balance does not always equal zero.

Proprietary Rate Explanation

The department negotiates an annual indirect cost rate with EPA. The approved rate is a fixed rate. This rate is applied against personal services, temporary services, and work-study contracts charged within each division of the department, other than the Central Management Program.

The legislature approved an increase in its indirect cost rate from 23 percent approved in the last legislative session to 24 percent. The rate negotiated with EPA requires a carry-forward amount be built into the rate. This carry-forward amount represents the amount the department either under-recovered or over-recovered in a given year. This computation compares what was initially negotiated versus what actually occurred. The difference is then carried forward into the following year's rate.

The department's indirect cost rate is determined based on guidelines prescribed by the federal government. In addition, the department complies with Section 17-3-111, MCA, which requires agencies to negotiate a rate that would recover indirect costs to the fullest extent possible. In order to comply with this law, the department has requested a rate that may vary slightly from the rate the department actually negotiates with EPA. The rate approved by the legislature is considered a cap. Therefore, the department cannot negotiate for a rate higher than what has been approved by the legislature. However, the rate negotiated with EPA may be slightly lower.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	84.58	4.00	4 00	92.58	4.00	4.00	92.58	92.58
Personal Services	3,580,754	789,119	253,009	4,622,882	787,910	462,837	4,831,501	9,454,383
Operating Expenses	5,718,638	3,195,496	448,783	9,362,917	3,201,347	432,086	9,352,071	18,714,988
Equipment	89,491	2,563	0	92,054	2,563	0	92,054	184,108
Total Costs	\$9,388,883	\$3,987,178	\$701,792	\$14,077,853	\$3,991,820	\$894,923	\$14,275,626	\$28,353,479
General Fund	1,614,878	766,785	212,318	2,593,981	769,107	257,932	2,641,917	5,235,898
State/Other Special	643,425	312,721	13,901	970,047	317,457	35,975	996,857	1,966,904
Federal Special	7,130,580	2,907,672	475,573	10,513,825	2,905,256	601,016	10,636,852	21,150,677
Total Funds	\$9,388,883	\$3,987,178	\$701,792	\$14,077,853	\$3,991,820	\$894,923	\$14,275,626	\$28,353,479

#### **Program Description**

The Planning, Prevention and Assistance Division consist of three bureaus: Technical and Financial Assistance, Water Quality Planning, and Air, Energy and Pollution Prevention. The division:

- 1) Finances for construction and improvement of community drinking water and wastewater systems, and provides engineering review and technical assistance to Montana communities water infrastructure planners;
- 2) Assists small businesses in reducing emissions and complying with environmental regulations;
- 3) Monitors air and water quality conditions, assesses potential pollution problems, and aids industry achieve cost effective compliance;
- 4) Assists communities to plan for energy, watershed, airshed, and solid and hazardous waste management;
- 5) Helps develop water Total Maximum Daily Loads (TMDL);
- 6) Proposes rules and policy, and develops environmental protection criteria;
- 7) Provides analysis to assess the cost effectiveness of environmental programs;
- 8) Finances energy saving retrofits of public buildings and renewable energy systems for homeowners and small businesses:
- 9) Provides technical assistance and education to builders, homeowners, and businesses on energy efficiency and renewable energy, indoor air quality, radon, recycling, and solid waste reduction.

## **Program Highlights**

# Planning Prevention and Assistance Division Major Program Highlights

- 9.00 FTE (5.00 permanent and 4.00 temporary) were approved to provide staffing to complete total maximum daily loads (TMDL) prior to the court imposed deadline
- ♦ \$1.3 million of present law adjustments were approved to compensate for delays in federal funding and previous staff vacancies

Funding
The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fur	iding Table				
		Plan.Prevent					
		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budge FY 2007
Program Funding	T. 10 15 1	\$ 1,614,878	17.2%	\$ 2,593,981	18.4%	\$ 2,641,917	18.5%
01000	Total General Fund	• •,•••	17.2%	2,593,981	18.4%		18.5%
	01100 General Fund	1,614,878			_	2,641,917	
02000	Total State Special Funds	643,425	6.9%	970,047	6.9%	996,857	7.0%
	02070 Hazardous Waste-Cercla	141,771	1.5%	134,394	1.0%	135,779	1.0%
	02157 Solid Waste Management Fee	54,696	0.6%	85,582	0.6%	89,420	0.69
	02201 Air Quality-Operating Fees	182,254	1.9%	246,674	1.8%	254,881	1.8%
	02203 Arco	-	-	25,339	0.2%	25,339	0.2%
	02206 Agriculture Monitoring	3,962	0.0%	6,296	0.0%	8,292	0.19
	02223 Wastewater Srf Special Admin	4,564	0.0%	22,463	0.2%	23,296	0.29
	02278 Mpdes Permit Program	75,259	0.8%	88,532	0.6%	92,146	0.6%
	02316 Go94B/Ban 93D Admin	52,798	0.6%	63,359	0.5%	65,720	0.5%
	02388 Misc. State Special Revenue	39,996	0.4%	26,772	0.2%	28,040	0.29
	02491 Drinking Water Spec Admin Cost	31,003	0.3%	80,900	0.6%	84,113	0.6%
	02555 Alternative Energy Rev Loan	6,943	0.1%	36,726	0.3%	36,692	0.3%
	02973 Univ System Benefits Program	50,179	0.5%	153,010	1.1%	153,139	1.19
03000	Total Federal Special Funds	7,130,580	75.9%	10,513,825	74.7%	10,636,852	74.5%
	03007 Doe Special Projects	58,171	0.6%	104,457	0.7%	109,621	0.89
	03010 Nps 04 Projects	1,669,998	17.8%	1,669,998	11.9%	1,669,998	11.79
	03033 Energy/Fsd	134,487	1.4%	172,469	1.2%	174,917	1.29
	03100 Epa / Drinking Water Srf	127,024	1.4%	158,672	1.1%	159,090	1.19
	03232 Drinking Water Srf Ffy 00	11,195	0.1%	,		,	-
	03245 Wastewater Treatment Grant	71,684	0.8%		_	_	_
	03249 Nps Implementation Grant	288,600	3.1%	449,952	3.2%	449,964	3.29
	03262 Epa Ppg	288,000	3.176	3,407,562	24.2%	3,442,813	24.19
	03302 Wetlands Grant	111,181	1.2%	649,005	4.6%	650,864	4.69
	03433 Epa Perf Partnership Fy04-05	1,796,032	19.1%	134	0.0%	63	0.09
	03435 Pm 2.5 Fiscal Year 2004			329,689	2.3%	335,751	2.49
		311,236	3.3%				
	03436 Nps 04 Staffing & Support	986,046	10.5%	1,160,132	8.2%	1,197,325	8.49
	03437 Sep Base 2004	351,850	3.7%	604,179	4.3%	619,978	4.3%
	03442 Dw Srf 03	339,979	3.6%	645,430	4.6%	660,856	4.69
	03457 Wpc Srf Fy03 Grant	192,048	2.0%	315,984	2.2%	327,733	2.39
	03459 Doe Competitive Special Proj	23,323	0.2%	139,928	1.0%	140,356	1.0%
	03667 Tmdl Supplemental	-	-	159,547	1.1%	159,772	1.19
	03676 Bureau Of Land Management	-	-	40,000	0.3%	40,000	0.39
	03687 Drinking Water Srf Ffy02	100,952	1.1%	-	-	-	-
	03695 Srf St Tribal Rel Agrmt Grant	24,937	0.3%	46,778	0.3%	48,074	0.3%
	03716 Doe - Omnibu	54,492	0.6%	64,000	0.5%	64,000	0.49
	03814 Epa Water Quality 205J	218,965	2.3%	225,885	1.6%	213,407	1.5%
	03817 Emap	128,567	1.4%	130,024	0.9%	132,270	0.99
	03818 Tmdl Special Projects	27,783	0.3%	40,000	0.3%	40,000	0.39
	03953 Drinking Water Srf 99	102,030	1.1%		-		
Grand Total	-	\$ 9,388,883	100.0%	\$ 14,077,853	100.0%	\$ 14,275,626	100.09
		-		COLUMN TO THE PARTY OF THE PART			

The division is funded with general fund and a variety of state special and federal special revenue sources. The division's primary state special revenue funds are the fees collected for air quality permits and a portion of the RIT interest deposited in the hazardous waste/CERCLA account. The largest portion of federal funds are provided through the Environmental Protection Agency (EPA) programs, including the performance partnership grant and non-point source pollution control funding.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments	Fi	scal 2006	*		Fiscal 2007					
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
Personal Services				763,375			<del> </del>		762,798	
Vacancy Savings				(173,767)					(173,739	
Inflation/Deflation				(15,459)					(15,133	
Fixed Costs				51,456					53,395	
Total Statewide Present	Total Statewide Present Law Adjustments								\$627,321	
DP 2001 - Water Quality Plant	ning Bureau Operatio	ons Adj								
(	22,346	30,331	421,171	473,848	0.00	16,208	30,324	418,233	464,765	
DP 2002 - Fiscal & Administra	tive Unit Operations	s Adj								
(	(13,815)	4,608	7,407	(1,800)	0.00	(2,662)	6,834	6,984	11,156	
DP 2003 - Technical & Financ	ial Assistance Burea	u Operat Adj								
(	1,811	23,377	316,901	342,089	0.00	1,804	23,674	317,715	343,193	
DP 2004 - Air Energy & Pollui	tion Prevention Bure	au Oper Adj								
(	1.00 34,754	161,892	321,911	518,557	0.00	33,584	163.049	320,692	517,325	
DP 2007 - Water Quality Moni	toring TMDL Comp	oletion								
5	.00 447,862	0	1,432,879	1,880,741	5.00	447,043	0	1,432,879	1,879,922	
DP 2019 - Database Maintenar	ice Costs - OTO									
(	25,000	0	0	25,000	0.00	25,000	0	0	25,000	
DP 2021 - Statewide FTE Redi	uction									
(1.	00) (41,862)	0	0	(41,862)	(1.00)	(41,862)	0	0	(41,862)	
DP 2022 - Water Quality Mon	toring TMDL Comp	letion-OTO								
(	165,000	0	0	165,000	0.00	165,000	0	0	165,000	
Total Other Present La	w Adjustments									
	\$641,096	\$220,208	\$2,500,269	\$3,361,573	4.00	\$644,115	\$223,881	\$2,496,503	\$3,364,499	
Grand Total All Presen	t Law Adjustments			\$3,987,178					\$3,991,820	

<u>DP 2001 - Water Quality Planning Bureau Operations Adj - The legislature approved a base adjustment for increased contracted services and to annualize contracts released late due to delays in federal funding.</u>

<u>DP 2002 - Fiscal & Administrative Unit Operations Adj - The legislature approved an adjustment for operating costs due to vacancies in the base year. The adjustment is the net affect of a reduction in contracted services, increases in supplies and travel, and indirect charges. In addition, general fund is being replaced with state special revenue and federal special revenue.</u>

<u>DP 2003 - Technical & Financial Assistance Bureau Oper Adj - The legislature approved operating adjustments each year of the biennium for contracted services, travel, supplies, communications, rent in non-state owned buildings, and indirect charges associated with increased staffing. The adjustment will provide for increased assistance and capacity development in the public water supply program, increased workload on the State and Tribal Agreement Grant (STAG), and annualization of the federal wetlands grant due to late receipt from the federal government.</u>

<u>DP 2004 - Air Energy & Pollution Prevention Bureau Oper Adj - The legislature approved adjustments in the Air Energy and Pollution Prevention Bureau to account for reduced expenditures in the base year due to a delay caused by late appropriations from Congress, and increased travel, communications, materials for the six vacant positions during the base year, and for indirect costs associated with increased staffing.</u>

<u>DP 2007 - Water Quality Monitoring TMDL Completion - The legislature approved 5.00 FTE and contracted services to increase the current pace and efficiency of total maximum daily load (TMDL) development in order to comply with a federal district court order. The program must complete all 1996 water body reassessments and full TMDL development for eight western watersheds by 2007, and complete all remaining necessary TMDLs by 2012.</u>

<u>DP 2019 - Database Maintenance Costs - OTO - The legislature approved a one-time-only budget request for the design and development of software and associated operating costs. This system will be used both by agency staff for sufficient credible data/beneficial use determination (SCD/BUD) tasks and a secured version for public viewing to satisfy Federal Clean Water Act reporting requirements.</u>

<u>DP 2021 - Statewide FTE Reduction - The legislature approved an FTE reduction equivalent to the reductions taken in the 2003 legislative session.</u> This 1.00 FTE and nearly \$42,000 general fund per year will be removed from the budget permanently.

<u>DP 2022 - Water Quality Monitoring TMDL Completion-OTO - The legislature approved a one-time-only request for two one-time database development and enhancement projects, to enhance data use entry and retrieval, and to assist in completing all future TMDL projects.</u>

#### **New Proposals**

New Proposals		Fis	scal 2006		Fiscal 2007						
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
DP 2012 - BLM Fur	nding for Water	Quality Monito	ring								
20	0.00	0	0	40,000	40,000	0.00	0	0	40,000	40,000	
DP 2016 - Wetlands	Grants Authori	ty									
20	0.00	0	0	330,000	330,000	0.00	0	0	330,000	330,000	
DP 2020 - Water Qu	ality Managme	nt TMDL Temp	. FTE OTO								
20	4.00	182,843	. 0	0	182,843	4.00	182,443	0	0	182,443	
DP 2065 - HB22 - V	Vater Adjudicati	ion Fees									
20	0.00	0	0	16,620	16,620	0.00	0	0	0	0	
DP 6010 - 2007 Bie	nnium Pay Plan	- HB 447									
20	0.00	29,475	13,901	88,953	132,329	0.00	75,489	35,975	231,016	342,480	
Total	4.00	\$212,318	\$13,901	\$475,573	\$701,792	4.00	\$257,932	\$35,975	\$601,016	\$894,923	

<u>DP 2012 - BLM Funding for Water Quality Monitoring - The legislature provided federal special revenue authority for Bureau of Land Management (BLM) funding each year to provide water quality monitoring on public lands managed by BLM.</u>

<u>DP 2016 - Wetlands Grants Authority - The legislature approved federal special revenue authority each fiscal year to restore base level funding caused by the federal wetland grants being received late in the base year.</u>

<u>DP 2020 - Water Quality Management TMDL Temp. FTE OTO - The legislature approved a one-time-only request for 4.00 FTE for the 2007 biennium to provide on-the-ground work to increase the current pace and efficiency of Total Maximum Daily Load (TMDL) development in order to comply with a federal district court order.</u>

<u>DP 2065 - HB22 - Water Adjudication Fees - The legislature approved federal revenue to cover the cost of water adjudication fees associated with water rights held by the department.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### Language

The legislature approved the following language for inclusion in HB2:

"The department is authorized to decrease federal special revenue in the water pollution control and/or drinking water revolving loan programs and to increase state special revenue by a like amount within the special administration account when the amount of federal capitalization funds have been expended or when federal funds and bond proceeds will be used for other program purposes."

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	14.00	0.00	0.00	14.00	0.00	0.00	14.00	14.00
Personal Services Operating Expenses	659,987 270,729	33,612 44,484	19,888 0	713,487 315,213	33,842 47,640	51,450 0	745,279 318,369	1,458,766 633,582
Total Costs	\$930,716	\$78,096	\$19,888	\$1,028,700	\$81,482	\$51,450	\$1,063,648	\$2,092,348
General Fund State/Other Special Federal Special	370,865 148,722 411,129	29,307 102,620 (53,831)	7,787 4,968 7,133	407,959 256,310 364,431	30,627 103,509 (52,654)	19,958 12,933 18,559	421,450 265,164 377,034	829,409 521,474 741,465
Total Funds	\$930,716	\$78,096	\$19,888	\$1,028,700	\$81,482	\$51,450	\$1,063,648	\$2,092,348

#### **Program Description**

The Enforcement Division is the central control for activities designed to facilitate the enforcement of the statutes and regulations administered by the department. The division develops department enforcement policies and procedures for approval by the director and ensures they are implemented in a consistent manner across the department. The division maintains a citizen complaint clearinghouse and information tracking system. The division coordinates the legal and technical aspects of enforcement cases, both administrative and judicial, and monitors violators to determine compliance with department orders.

## **Program Highlights**

# Enforcement Division Major Program Highlights The legislature approved operating increases, including vehicle leases.

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fu	nding Table				
		Enforceme	nt Division				
		Base	% of Base	Budget	% of Budget	Budget	% of Budget
Program Fundin	ig	FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Funds	\$ 370,865	39.8%	\$ 407,959	39.7%	\$ 421,450	39.6%
	01100 General Fund	370,865	39.8%	407,959	39.7%	421,450	39 6%
02000	Total State Special Funds	148,722	16.0%	256,310	24.9%	265,164	24 9%
	02075 Ust Leak Prevention Program	48,559	5.2%	75,467	7.3%	78,104	7.3%
	02201 Air Quality-Operating Fees	48,459	5.2%	75,353	7.3%	77,984	7.3%
	02204 Public Drinking Water	14,834	1.6%	42,878	4.2%	44,292	4 2%
	02278 Mpdes Permit Program	32,411	3.5%	35,687	3.5%	36,926	3.5%
	02458 Reclamation & Development	4,459	0.5%	4,908	0.5%	5,083	0.5%
	02845 Junk Vehicle Disposal		-	22,017	2.1%	22,775	2 1%
03000	Total Federal Special Funds	411,129	44.2%	364,431	35.4%	377,034	35 4%
	03067 Dsl Federal Reclamation Grant	16,708	1.8%	18,387	1.8%	19,020	1.8%
	03228 L.U.S.T./Trust	35,661	3.8%	39,254	3.8%	40,608	3.8%
	03262 Epa Ppg	-	-	250,221	24.3%	258,885	24.3%
	03433 Epa Perf Partnership Fy04-05	307,355	33.0%	-		-	-
	03436 Nps 04 Staffing & Support	51,405	5.5%	56,569	5.5%	58,521	5.5%
Grand Total		\$ 930,716	100 0%	\$ 1,028,700	100.0%	\$1,063,648	100.0%

The Enforcement Division is primarily funded with general fund, federal EPA partnership grant monies, and state special revenue sources such as air quality fees, junk vehicle fees, and public drinking water funds that are utilized for enforcement activities. The division receives RIT funding through the reclamation and development account.

### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

		General	State	Federal	Total		General	State	Federal	Total
FT		Fund	Special	Special	Funds	FTE	Fund	Special	Special	Funds
Personal Services		•			62,513					62,75
Vacancy Savings					(28,901)					(28,909
Inflation/Deflation					(2,306)					(2,260
Fixed Costs					5,205					5,499
Total Statewide Pres	ent Law A	djustments			\$36,511					\$37,08
DP 3001 - Enforcement Op	erations Ad	ustment								
·	0.00	14,761	8,914	13,180	36,855	0.00	15,853	9,574	14,154	39,58
DP 3002 - Enforcement Vei	hicle Lease									
	0.00	0	4,730	0	4,730	0.00	0	4,820	0	4,820
Total Other Present	Law Adius	tments								
	0.00	\$14,761	\$13,644	\$13,180	\$41,585	0.00	\$15,853	\$14,394	\$14,154	\$44,40
Grand Total All Pre	contlaw A	diuctments			\$78,096					\$81,483

<u>DP 3001 - Enforcement Operations Adjustment - The legislature approved operating adjustments for anticipated increases in lab analysis, in-state travel, IT consulting, indirect, and printing costs.</u>

<u>DP 3002 - Enforcement Vehicle Lease - The legislature provided authority for a leased vehicle to replace a department owned vehicle that is no longer reliable and has high mileage.</u>

#### **New Proposals**

New Proposals		Fisc	al 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
ND 4010 2007 Dia	nnium Day Dlan	- HH 447								
P 6010 - 2007 Bie 30	nnium Pay Plan 0.00	- HB 447 7,787	4,968	7,133	19,888	0.00	19,958	12,933	18,559	51,45

DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget								
	Base	PL Base	New	Total	PL Base	New	Total	Total
	Budget	Adjustment	Proposals	Leg. Budget	Adjustment	Proposals	Leg. Budget	Leg Budget
Budget Item	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	63.75	(2.00)	0.00	61.75	(2.00)	0.00	61.75	61.75
Personal Services	2,606,998	407,696	90,335	3,105,029	407,499	234,630	3,249,127	6,354,156
Operating Expenses	5,090,874	3,425,083	4,929,663	13,445,620	3,324,202	3,679,663	12,094,739	25,540,359
Benefits & Claims	0	1,025,000	0	1,025,000	1,025,000	0	1,025,000	2,050,000
Transfers	0	0	0	0	0	0	0	0
Total Costs	\$7,697,872	\$4,857,779	\$5,019,998	\$17,575,649	\$4,756,701	\$3,914,293	\$16,368,866	\$33,944,515
General Fund	0	0	0	0	0	0	0	0
State/Other Special	2,096,708	1,575,081	3,390,665	7,062,454	1,524,877	2,205,756	5,827,341	12,889,795
Federal Special	5,601,164	3,282,698	1,629,333	10,513,195	3,231,824	1,708,537	10,541,525	21,054,720
Total Funds	\$7,697,872	\$4,857,779	\$5,019,998	\$17,575,649	\$4,756,701	\$3,914.293	\$16,368,866	\$33,944,515

#### **Program Description**

The Remediation Division protects human health and the environment by preventing exposure to hazardous substances that have been released to soil, sediment, surface water, or groundwater. The division also ensures compliance with state and federal regulations. The division's responsibilities include: oversight, investigation, and cleanup activities at state and federal Superfund sites, and voluntary cleanup activities; reclamation of abandoned mine lands; implementation of corrective actions at sites with leaking underground storage tanks; and oversight of groundwater remediation at sites where improper placement of wastes has caused groundwater contamination. This division is divided into two bureaus:

- 1) The <u>Hazardous Waste Site Cleanup Bureau</u> (HWSCB) oversees or conducts the investigation and cleanup of sites contaminated by chemical spills, hazardous substances and petroleum released by industrial and commercial operations other than mining. The bureau works with the Petroleum Tank Release Compensation Board for eligibility and reimbursement determinations, and provides grants to local governments for compliance assistance.
- 2) The Mine Waste Cleanup Bureau (MWCB) is responsible for administering and overseeing remedial actions at historical mine sites, abandoned mines, ore-transport, and processing facilities. It also oversees the provisions of the federal Comprehensive Environmental Response and Liability Act (CERCLA or federal superfund program).

### **Program Highlights**

# Remediation Division Major Program Highlights

- Funding from the orphan share was adjusted through:
  - ♦ A decrease of \$2.0 million in reimbursements for remedial action at qualified sites
  - An increase of \$1.25 for a remediation study at a multi-party site in NW Montana
- ♦ 2.00 FTE were moved to proprietary funding based on job type

**Funding** 

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fu	nding Table on Division	;			
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
02000	Total State Special Funds	\$ 2,096,708	27.2%	\$ 7,417,252	41.4%	\$ 5,932,138	36.0%
	02058 Petroleum Storage Tank Cleanup	1,117,596	14.5%	1,315,681	7.3%	1,349,757	8.2%
	02070 Hazardous Waste-Cercla	66,730	0.9%	24,598	0.1%	25,630	0.2%
	02075 Ust Leak Prevention Program	(3)	0.0%	-	-	-	-
	02162 Environmental Quality Protecti	733,509	9.5%	1,219,264	6.8%	1,244,630	7.6%
	02206 Agriculture Monitoring	6,479	0.1%	54,192	0.3%	7,932	0.0%
	02472 Orphan Share Fund	19,734	0.3%	2,550,446	14.2%	1,051,144	6.4%
	02565 Lust Cost Recovery			100,000	0.6%	100,000	0.6%
	02775 Cercla Go Bonds		-	2,000,000	11.2%	2,000,000	12.1%
	02940 Pegasus - Basin	152,663	2.0%	153,071	0.9%	153,045	0.9%
03000	Total Federal Special Funds	5,601,164	72.8%	10,513,195	58.6%	10,541,525	64.0%
	03036 Deg - Federal Aml Grant	2,092,485	27.2%		_		-
	03222 Lockwood Superfund Site	101,945	1.3%	456,399	2.5%	458,210	2.8%
	03228 L.U.S.T./Trust	468,628	6.1%	598,588	3.3%	560,732	3.4%
	03256 Superfund Core	278,540	3.6%		-	_	-
	03257 Superfund Multi-Site	977,109	12.7%	1,753,036	9.8%	1,772,619	10.8%
	03262 Epa Ppg			149,891	0.8%	153,548	0.9%
	03433 Epa Perf Partnership Fy04-05	101,566	1.3%	· •	_		
	03438 Brownsfield State Response	´ .	-	1,007,274	5.6%	1,015,770	6.2%
	03439 Basin Creek Mine		-	175,000	1.0%	175,000	1.1%
	03447 Deg-Federal Aml03 Grant	1,580,891	20.5%	6,076,552	33.9%	6,099,715	37.0%
	03463 Mine Lease/Reclamation	,		75,000	0.4%	75,000	0.5%
	03468 Core Cooperative Grant-Fy05			221,455	1.2%	230,931	1.4%
Grand Total		\$ 7,697,872	100.0%	\$ 17,930,447	100.0%	\$ 16,473,663	100.0%

The Remediation Division is funded with a mix of state special revenue and federal special revenue. The division does not receive any general fund. State special revenue comes from the \$.0075 gas tax for petroleum tank cleanup, registration fees for underground storage tanks, and interest proceeds from the resource indemnity trust (RIT) deposited to the environmental protection, orphan share, and hazardous waste accounts. Federal special revenue is derived from the federal Environmental Protection Agency (EPA) for Superfund oversight and various other activities, and the federal Office of Interior funds the Abandoned Mine Lands (AML) program.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

							Fi	scal 2007	***************************************	
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					644,836					644,96
Vacancy Savings					(130,071)					(130,075
nflation/Deflation					(5,460)					(5,26)
Fixed Costs					57,443					58.78
Total Statewide	Present Lav	w Adjustments			\$566,748					\$568,41
OP 4001 - Haz Waste	Cleanup Ope	rations Adjustme	ent							
	0.00	0	131,269	(30,307)	100,962	0.00	0	84,997	(30,490)	54,50
DP 4002 - Mine Waste		erations Adjustn								
	0.00	0	4,000	(33,874)	(29,874)	0.00	0	4,000	(33,874)	(29,87-
OP 4003 - Fiscal & Ac										
3D 4004 7E 1 1 1 C	0.00	0	(49,400)	70,857	21,457	0.00	0	(49,400)	70,446	21,04
OP 4004 - Technical S	ervices Oper (2.00)	ations Adjustme	nt 0	(107,069)	(107,069)	(2.00)	0	0	(107,388)	.107.255
OP 4006 - Haz Waste	( <i>)</i>	· ·	-	(107,069)	(107,009)	(2.00)	U	U	(107,388)	(107,38)
or 4000 - Haz waste	0.00	0	125.000	0	125,000	0.00	0	125,000	0	125,00
OP 4008 - Mine Waste		Ů,		V	125,000	0.00	Ü	125,000	V	125,00
or room made	0.00	0	0	2,900,000	2,900,000	0.00	0	0	2,900,000	2,900,00
OP 4009 - Lockwood I	Biennial Autl	hority-Base		-, ,	_,,				_,,	_,,
	0.00	0	0	200,000	200,000	0.00	0	0	200,000	200,00
OP 4010 - Orphan Sha	re Biennial A	Authority Oper	Adj. OTO							
	0.00	0	1,025,000	0	1,025,000	0.00	0	1,025,000	0	1,025.00
DP 4011 - Ustfields O										
	0.00	0	5,555	50,000	55,555	0.00	0	0	0	
Total Other Pre	sent Law Ac	djustments								
	(2.00)	\$0	\$1,241,424	\$3,049,607	\$4,291,031	(2.00)	\$0	\$1,189,597	\$2,998,694	\$4,188,29
Grand Total All	Present La	w Adjustments			\$4,857,779					\$4,756,70

<u>DP 4001 - Haz Waste Cleanup Operations Adjustment - The legislature approved operating adjustments for the hazardous waste cleanup program and increased authority for agricultural monitoring for contracted services.</u>

<u>DP 4002 - Mine Waste Cleanup Operations Adjustment - The legislature approved an overall operating cost reduction due</u> to a rent decrease and moving expenses associate with moving to a state owned building that are partially offset by increases in travel, operating expenses, and computer equipment, due to a vacancy in the base year. Funding is predominantly federal EPA dollars.

<u>DP 4003 - Fiscal & Admin Operations Adjustment - The legislature approved operational adjustments that are the net of a reduction for decreased rent and non-recurring moving expenses, and an increase in contracted and temporary services and training to adjust for vacancies during the base year.</u>

<u>DP 4004 - Technical Services Operations Adjustment - The legislature approved a reduction due to internal agency reorganization where two information technology positions were moved from the Remediation Division to the Central Management Division.</u>

<u>DP 4006 - Haz Waste Cleanup EQPF Biennial Authority OTO - The legislature approved a \$250,000 state special revenue one-time-only biennial appropriation request for continued contracted services support for cost recovery litigation in the environmental quality protection fund (EQPF). These expenses, as well as remedial costs, will be recovered when litigation is complete.</u>

<u>DP 4008 - Mine Waste & Abandoned Mine Land Authority - The legislature approved \$2.9 million each fiscal year of the 2007 biennium to allow for the expenditure of previously awarded abandoned mine federal funds that were not expended as planned because of forest closures due to ongoing drought conditions, and because the department had not completed planning and review work as rapidly as initially planned.</u>

<u>DP 4009 - Lockwood Biennial Authority-Base - The legislature approved a biennial appropriation of federal authority to continue as technical lead for the Lockwood solvent ground water plume. The department will continue the monitoring/sampling program, and after the consent decree is complete, provide oversight and technical expertise for the remedial design and action on this Superfund site.</u>

<u>DP 4010 - Orphan Share Biennial Authority Oper . Adj. OTO - The legislature approved a one-time-only biennial appropriation from the orphan share account to reimburse eligible remedial action costs from contaminated sites, and to defend the orphan share during the liability allocation process.</u>

<u>DP 4011 - Ustfields OTO - The legislature approved a one-time-only appropriation of state special revenue and federal special revenue in FY 2006 to be used by the Hazardous Waste Cleanup Bureau to clean up abandoned sites contaminated with petroleum in order to create opportunities for redevelopment as well as to protect human health and the environment.</u>

## **New Proposals**

New Proposals		Fis	cal 2006		Fiscal 2007						
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
DP 4005 - Brownsfie	elds Grant Auth	ority									
40	0.00	0	0	950,000	950,000	0.00	0	0	950,000	950,000	
DP 4007 - LUST Co	st Recovery Bio	ennial Authority									
40	0.00	0	100,000	0	100,000	0.00	0	100,000	0	100,000	
DP 4012 - Libby/Tro	y Asbestos Bi	ennial Authority									
40	0.00	0	0	629,663	629,663	0.00	0	0	629,663	629,663	
DP 4013 - CERCLA	Bond Sales										
40	0.00	0	2,000,000	0	2,000,000	0.00	0	2,000,000	0	2,000,000	
DP 4014 - Orphan S	hare Feasibility	Study - (R/B/O	TO) - SB489								
40	0.00	0	1,250,000	0	1,250,000	0.00	0	0	0	(	
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 447			, ,						
40	0.00	0	40,665	49,670	90,335	0.00	0	105,756	128,874	234,630	
Total	0.00	\$0	\$3,390,665	\$1,629,333	\$5,019,998	0.00	\$0	\$2,205,756	\$1,708,537	\$3,914,293	

<u>DP 4005 - Brownsfields Grant Authority - The legislature approved federal special revenue authority each year of the 2007 biennium for the division's federal brownfields grant. A brownfield is a property, the expansion, redevelopment, or reuse of which may be complicated by the presence or potential presence of a hazardous substance, pollutant, or contaminant. The federal grant program funds cleanup to increase opportunities for development and reuse of contaminated sites.</u>

<u>DP 4007 - LUST Cost Recovery Biennial Authority - The legislature approved a state special revenue biennial appropriation to recover federal grant funds expended in the cleanup of contamination from underground storage tanks. Under the Leaking Underground Storage Tank (LUST) federal law, any state-recovered monies are to be used for cleanup of other sites also meeting these site definitions. The recovered funds will supplement the LUST program to continue cleanup efforts where owners/operators of certain tanks are insolvent or recalcitrant.</u>

<u>DP 4012 - Libby/Troy Asbestos Biennial Authority - The legislature approved a biennial appropriation of federal special revenue for site investigation at the Libby/Troy Asbestos site. The town of Troy is part of the Libby Asbestos Site. The remedial investigation activities are intended to identify properties in the Troy area with Libby asbestos contamination.</u>

<u>DP 4013 - CERCLA Bond Sales - The legislature approved \$2 million state special revenue each year of the biennium to spend bond proceeds. This funding will support state obligations at the Libby/Troy, Basin/10-Mile, and East Helena national priority list sites in Montana.</u>

<u>DP 4014 - Orphan Share Feasibility Study - (R/B/OTO) - SB489 -</u> The legislature approved a \$1.50 million one-time only, biennial and restricted general fund appropriation to conduct a remedial investigation and feasibility study at the Kalispell Pole and Timber, Reliance Refinery, and Yale Oil facilities. The study will assist in determining the means and cost of cleanup. SB 489 passed with \$1.25 allocated for this activity. Therefore, HB 2 contains excess authority of \$250,000.

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	175.70	5.75	0.00	181.45	5.75	0.00	181.45	181.45
Personal Services	8,095,403	792,921	346,436	9,234,760	787,421	761,535	9,644,359	18,879,119
Operating Expenses	12,236,964	6,277,067	92,287	18,606,318	(5,733,404)	80,289	6,583,849	25,190,167
Equipment	12,621	0	0	12,621	0	0	12,621	25,242
Grants	1,457,581	316,599	0	1,774,180	431,998	0	1,889,579	3,663,759
Transfers	0	0	0	0	0	0	0	0
Total Costs	\$21,802,569	\$7,386,587	\$438,723	\$29,627,879	(\$4,513,985)	\$841,824	\$18,130,408	\$47,758,287
General Fund	814,615	9,888	150,616	975,119	15,586	162,255	992,456	1,967,575
State/Other Special	13,858,251	5,219,242	282,776	19,360,269	(2,639,076)	530,077	11,749,252	31,109,521
Federal Special	7,129,703	2,157,457	5,331	9,292,491	(1,890,495)	149,492	5,388,700	14,681,191
Total Funds	\$21,802,569	\$7,386,587	\$438,723	\$29,627,879	(\$4,513,985)	\$841,824	\$18,130,408	\$47,758,287

## **Program Description**

The Permitting and Compliance Division administers all DEQ permitting and compliance activities based on 25 state regulatory and five related federal authorities. The division:

- 1) reviews and assesses environmental permit applications (coordinating with other state, local, and federal agencies) to determine control measures needed to ensure compliance with the law and to prevent land, water, and air conditions detrimental to public health, welfare, safety, and the environment;
- 2) prepares supporting environmental documents under the Montana Environmental Policy Act and provides training and technical assistance when needed;
- 3) inspects to determine compliance with permit conditions, laws and rules; and
- 4) provides assistance to resolve the facility's compliance issues when problems are discovered, and when necessary, recommends formal enforcement actions to the Enforcement Division.

Activities are organized into six bureaus: Air Management Bureau (air); Industrial and Energy Minerals Bureau (coal, uranium, opencut); Environmental Management Bureau (hard rock, facility siting); Public Water and Subdivision Bureau (public water supply and subdivision); Water Protection Bureau (water discharge); and Waste and Underground Tank Management Bureau (solid waste, junk vehicles, septage pumpers, hazardous waste, asbestos, underground storage tanks).

### Program Highlights

# Permitting and Compliance Division Major Program Highlights

- \$21.6 million of forfeited bond funding was replaced with budget amendment authority
- ♦ 5.75 FTE were added to deal with work load issues
- Increased authority was provided to support increased grants to counties from junk vehicle fees

**Funding** 

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fund	-				
		Permutting & C	ompliance				
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budge FY 2007
01000	Total General Fund	\$ 814,615	3.7%	\$ 975,119	3 3%	\$ 992,456	5 50
	01100 General Fund	814,615	3.7%	975,119	3 3%	992,456	5.59
2000	Total State Special Funds	13,858,251	63.6%	19,360,269	65 3%	11,749,252	64.89
	02054 Ust-Installer Lic & Permit Acc	77,615	0.4%	79,802	0.3%	82,482	0.5
	02065 Washington Gulch Bond Forfeit	534	0.0%				
	02070 Hazardous Waste-Cercla	512,821	2 4%	621,481	2 1%	638,743	3.5
	02075 Ust Leak Prevention Program	302,457	1 4%	285,978	1 0%	299 443	1.7
	02096 Reclamation - Bond Forfeitures	76,872	0.4%	500,000	1.7%		
	02130 Zort/Land Exploration Bond For	60,909	0.3%	142,000	0.5%		
	02138 Zort/Land Open Cut Bond Forfei	255,618	1.2%				
	02157 Solid Waste Management Fee	523,131	2.4%	591,520	2.0%	608.673	3.4
	02201 Air Quality-Operating Fees	2,252,524	10.3%	2,522,869	8.5%	2,604,505	[4.4
	02202 Asbestos Control	144,705	0.7%	168,143	0 6° 6	168,810	ני ף
	02204 Public Drinking Water	684,121	3.1%	744,355	2 5° 0	747,363	4 1
	02223 Wastewater Srf Special Admin	00 1,121		2,576	0.0%	6,703	0.0
	02278 Mpdes Permit Program	822,130	3.8%	1,396,756	4 7%	1,446,459	5.0
	02418 Subdivision Plat Review	950,471	4.4%	1,169,326	3.9%	1,192,814	6.0
	02420 Bd Of Cert For W&Ww Op	74,129	0.3%	112,628	0.4%	115,724	0.6
	02421 Hazardous Waste Fees	5,212	0.0%	55,227	0.2%	55,227	0.0
		14.957	0.0%	300,000	1.0%	33,427	0.3
	02428 Major Facility Siting		0.7%	300,000	1.0%		
	02438 Pegasus - Beal Mountain	147,349		1 476 740	5 7%	1 44 4 3 3 0	9.2
	02458 Reclamation & Development	1,414,378	6.5%	1,675,749		1,664,329	92
	02521 Pegasus Bankruptcy/Operations	765,965	3.5%	1,500,000	5 1%	2.004.601	11.6
	02845 Junk Vehicle Disposal	1,574,877	7.2%	1,961,450	6.6%	2,086,591	11.5
	02945 Zortman Reclamation - Comp Bid	4	0 0%	-	*		
	02946 Landusky Reclamation-Comp Bid	2,667,014	12.2%	-	*		
	02952 Zortman Recl-Last (1,500.000)	388,640	1.8%		•		
	02953 Landusky Recl-Last (1,500,000)	113,205	0.5%			*	
	02954 Septage Fees	26,409	0.1%	30,409	0.1%	31,386	0.2
	02960 Glacier General Insurance Co	1.704	0.0%			-	
	02988 Hard Rock Mining Reclamation	-	•	5,500,000	18 6%	-	
3000	Tutal Federal Special Funds	7,129,703	32.7%	9,292,491	31.4%	5,388,700	29.7
	03040 Operator Training Reimbursemnt	151,098	0.7%	537,986	1.800	554,906	3 1
	03067 Dsl Federal Reclamation Grant	984,246	4 5%	1,055,350	3.6%	1,096,084	6 (
	03071 Us Forest Service Agreement	4,370	0.0%			-	
	03262 Epa Ppg		-	2,785,010	9 4%	2,803,413	15.5
	03326 Blm For Zortman & Landusky	2,076,613	9.5%	4,000,000	13.5%	-	
	03433 Epa Perf Partnership Fy04-05	2,855,491	13 1%	-			
	03436 Nps 04 Staffing & Support	88,652	0.4%	180,89	0.3%	101,959	0.6
	03438 Brownsfield State Response	-	•	87,500	0.3%	87,500	0.5
	03440 Dw Srf 03	•	•	642,280	2 2%	656,573	3 6
	03442 Dw Srf 03	123,071	0.6%		-		
	03672 Forest Service - Beal Mtn	513,733	2 4%				
	03687 Drinking Water Srf Ffy02	181,673	0.8%	-			
	03798 Homeland Water System Security	137,343	0.6%	86,284	0.3%	88,265	() <
	03973 Epa Zortman/Landusky Eis	13,413	0.1%	-			
Grand Total		\$ 21,802,569	100 0%	\$ 29,627,879	100.0%	\$ 18,130,408	100 0

The division is funded with general fund and a variety of state and federal special revenue sources. The general fund provides four percent of the total funding and supports operating expenses.

State special revenues consists of forfeited hard rock reclamation bonds, proceeds from reclamation bonds, and fees collected for various activities, such as air permits, junk vehicle fines, and subdivision reviews. The division also receives Resource Indemnity Trust (RIT) interest via the reclamation and development account.

Federal special revenue sources include the Environmental Protection Agency, the Bureau of Land Management, and the Department of State Lands.

**Present Law Adjustments** 

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments	Fis	scal 2006				Fi	scal 2007		
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services				889,552					887,311
Vacancy Savings				(359,405)					(359,304)
Inflation/Deflation				(26,861)					(26,308)
Fixed Costs				101,880					105,386
Total Statewide Present	Law Adjustments			\$605,166					\$607,085
DP 5001 - Air Operating Adjus	tment								
. 0.	.00 1,803	78,413	9,914	90,130	0.00	1,935	84,188	10,645	96,768
DP 5002 - Industrial & Energy			24.050	1.1.122	0.00	2.217	20.707	20.176	72 100
0. DP 5003 - Environmental Mgm	.00 0	86,274	24,859	111,133	0.00	3,316	39,706	30,166	73,188
0.	00 17,080	34,678	0	51,758	0.00	18,143	36,837	0	54,980
	00 00	3,448,688	1,391,871	4,840,559	0.00	0	(4,493,312)	(2,608,129)	(7,101,441)
DP 5005 - Public Water & Subc 0.	divisions Operations 00 0	Adjustment 76,325	458,086	534,411	0.00	0	75,176	473,273	548,449
DP 5006 - Water Protection Bu 0.	reau Operating Adju .00 2,210	stment 34,430	22,397	59,037	0.00	2,395	37,544	23,569	63,508
DP 5007 - PCD Administration	Operating Adjustme	ent 5,000	0	5,000	0.00	0	5,000	0	5,000
DP 5008 - Waste & Undergroui			650	181,481	0.00	1,407	184,306	2,632	188,345
DP 5010 - Water Protection Bu			030	101,401	0.00	1,407	184,300	2,032	100,545
	.00	220,124	0	220,124	3.00	0	205,978	0	205,978
0.	.00	0	50,000	50,000	0.00	0	0	0	C
	.75 0	81,807	59,450	141,257	2.75	0	72,685	59,450	132,135
DP 5016 - Increase Grants to Co		217.500	0	217.500	0.00	0	421 000	0	421.009
.0 DP 5018 - Permitting & Compl	.00 0 iance Division - Veh	316,599	0	316,599	0.00	0	431,998	U	431,998
Č .	.00 0	4,932	0	4,932	0.00	0	5,022	0	5,022
DP 5024 - PCD Data Managem	ent OTO	1,500	•	.,,,,,		-	-,		,
0.	.00	75,000	0	75,000	0.00	0	75,000	0	75,000
DP 5025 - Subdivision Training	& Review OTO								
0.	.00	100,000	0	100,000	0.00	0	100,000	0	100,000
Total Other Present Lav	v Adjustments								
	.75 \$22,162	\$4,742,032	\$2,017,227	\$6,781,421	5.75	\$27,196	(\$3,139,872)	(\$2,008,394)	(\$5,121,070)
Grand Total All Present	Law Adjustments			\$7,386,587					(\$4,513,985)

<u>DP 5001 - Air Operating Adjustment - The legislature approved an operating adjustment to correct for an incorrect position classification, and to account for agency indirect charges resulting from increased staffing.</u>

<u>DP 5002 - Industrial & Energy Minerals Bur. Operating Adj - The legislature approved operating adjustments for contracted services to support personal desktop GIS projects, increased indirect charges due to increased staffing, overtime, rent increases in non-state owned buildings, and operating expenses including travel, field supplies, and computers.</u>

<u>DP 5003 - Environmental Mgmt Bureau Admin Operating Adjust - The legislature approved operating adjustments to pay for increased costs for assistance on environmental assessment contracts, lab analysis, printing, and supplies, as well as to restore travel and indirect assessments due to vacancies during the base year. This adjustment includes authority for the Major Facility Siting Act (MFSA) program to support work by the department on projects no longer covered by fees but still required by law.</u>

<u>DP 5004 - Hard Rock and MFSA Projects Operating Adjustments - The legislature approved \$11.4 million for projects administered by the hard rock and Major Facility Siting Act (MFSA) programs. Projects include contracted reclamation of MFSA review activities and mine sites.</u>

DP 5005 - Public Water & Subdivisions Operations Adjustment - The legislature approved operational cost adjustments in the Public Water and Subdivision Bureau. The adjustment included anticipated overtime, contract services, employee travel, non-employee travel, rent in non-state owned buildings, training, and increased indirect costs. The adjustment is the result of vacancies and conversion of operator certification testing and study materials to nationally accepted standards.

<u>DP 5006 - Water Protection Bureau Operating Adjustment - The legislature approved a base adjustment to restore analytical costs, and travel, and to increase indirect costs due to vacancies in the base year.</u>

<u>DP 5007 - PCD Administration Operating Adjustment - The legislature approved an operating adjustment of contracted services to assist with personnel issues and increased travel. This would be funded with state special revenue from the reclamation and development fund.</u>

<u>DP 5008 - Waste & Underground Tank Mngmt Operating Adj - The legislature approved an operating adjustment in the solid waste, asbestos, and junk vehicle programs.</u>

<u>DP 5010 - Water Protection Bureau Wastewater Permitting -</u> The legislature approved the addition of 3.00 FTE to increase the efficiency in the permitting processing. This request adds fees from pollutant discharge elimination permits to fund FTE to eliminate work backlogs and address anticipated increases in the permitting program due to coal bed methane development. The 3.00 FTE would include one engineer, one water quality specialist data expert, and one administrative support position.

<u>DP 5013 - Air Quality Research Technical Study-OTO - The legislature approved a one-time-only restricted appropriation in FY 2006 to conduct emission sampling and analysis to establish unique PM-2.5 emission "fingerprints" for PM-2.5 sources in the Libby area. PM-2.5 is a fine particulate standard adopted several years ago by the EPA.</u>

<u>DP 5015 - Public Water Supply & Subdivision FTE - The legislature approved 2.75 FTE to meet mandated water system plan review processing time frames, and provide for plan review engineers to complete pre-application meetings with water system design consultants, owners, and operators.</u>

<u>DP 5016 - Increase Grants to Counties - The legislature approved funding to increase grant authority to counties for the subdivision and junk vehicle programs.</u>

<u>DP 5018 - Permitting & Compliance Division - Vehicles - The legislature approved \$4,932 in FY 2006 and \$5,022 in FY 2007 of state special revenue for one leased vehicle from the state Motor Pool.</u>

<u>DP 5024 - PCD Data Management OTO - The legislature approved</u> a one-time-only, restricted, biennial, appropriation to continue data development projects currently in place, and for maintenance of data management systems already in place. Projects being developed are for air, hard rock, and opencut programs.

<u>DP 5025 - Subdivision Training & Review OTO - The legislature approved a \$200,000 restricted, one-time only, biennial appropriation that would provide training to realtors, developers, consultants, engineers, and county officials on the procedures of subdivision design and review under the requirements of the Sanitation in Subdivisions Act. The adjustments will also allow for contracting with an outside entity to assist in subdivision plan reviews to deal with fluctuating workload.</u>

## **New Proposals**

•		Fis	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 5020 - Hazardou	s Waste - Brow	nsfield Biennial	Authority							
50	0.00	0	0	87,500	87,500	0.00	0	0	87,500	87,500
DP 5026 - RHODIA	Settlement									
50	0.00	0	85,610	(172,300)	(86,690)	0.00	0	85,611	(172,300)	(86,689)
DP 5027 - Terminati	on Pay									
50	0.00	4,171	11,002	0	15,173	0.00	0	0	0	C
DP 5050 - Indoor Cl	eanup Standard	s for Methamphe	tamine Labs							
50	0.00	131,397	0	0	131,397	0.00	123,762	0	0	123,762
DP 5065 - CAFO In:	ventory (Restric	ted/Biennial/OT	O)							
50	0.00	0	25,000	0	25,000	0.00	0	25,000	0	25,000
DP 6010 - 2007 Bier	inium Pay Plan	- HB 447								
50	0.00	15,048	161,164	90,131	266,343	0.00	38,493	419,466	234,292	692,251
Total	0.00	\$150,616	\$282,776	\$5,331	\$438,723	0.00	\$162,255	\$530,077	\$149,492	\$841,824

<u>DP 5020 - Hazardous Waste - Brownsfield Biennial Authority - The legislature approved a biennial appropriation of federal Brownsfield funding to continue contracted technical assistance for the review of contaminated sites redevelopment proposals. The purpose of the federal grant is to encourage the reuse and redevelopment of contaminated properties as commercial or industrial sites.</u>

<u>DP 5026 - RHODIA Settlement - The legislature approved a reduction in the base budget to be replaced with non-appropriated private funds received from the RHODIA lnc. criminal settlement. The court awarded the department \$1.8 million in restitution for violations of the state's hazardous waste permitting requirements. The court directed the money be used in implementing the state's hazardous waste program.</u>

<u>DP 5027 - Termination Pay - The legislature approved a one-time-only appropriation to cover the retirement payout of a long-term employee.</u>

<u>DP 5050 - Indoor Cleanup Standards for Methamphetamine Labs - The legislature approved general fund for 1.50 FTE and operations to support the development of cleanup standards for indoor methamphetamine labs.</u>

<u>DP 5065 - CAFO Inventory (Restricted/Biennial/OTO) - The legislature approved state special revenue to complete an inventory of the types, and number of active operations that fall under current CAFO regulations.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program I egislative Budget Budget hem	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	6.00	0.00	0.00	6.00	0.00	0.00	6 00	6.00
Personal Services Operating Expenses	191,869 243,292	76,369 82,268	8,300 0	276,538 325,560	75,693 82,405	21,616 0	289,178 325,697	565 716 651,257
Total Costs	\$435,161	\$158,637	\$8,300	\$602,098	\$158,098	\$21,616	\$614,875	\$1,216,973
State/Other Special	435,161	158,637	8,300	602,098	158,098	21,616	614,875	1,216,973
Total Funds	\$435,161	\$158,637	\$8,300	\$602,098	\$158,098	\$21,616	<b>\$</b> 614,875	<b>\$1,216,9</b> 73

#### **Program Description**

The Petroleum Tank Release Compensation Board is attached to the department for administrative purposes. The purpose of the board is to administer the petroleum tank release cleanup fund. This includes reimbursement to petroleum storage tank owners and operators for corrective action costs, and compensation paid to third parties for bodily injury and property damage resulting from a release of petroleum from a petroleum storage tank. The board has a staff of 6.00 FTE.

**Program Highlights** 

# Petroleum Tank Release Compensation Board Major Program Highlights

- The legislature approved an increase in state special revenue for legal services and fees
- ◆ Language was approved to provide the department with authority to pay a third party to collect from insurance companies

#### **Funding**

The board is funded solely through a portion of the \$0.0075 fee on gasoline, diesel, heating oil, and aviation fuel distributed in Montana.

### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

		P1S	cal 2006					cal 2007		T . 1
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					87,546					86,84
Vacancy Savings					(11,177)					(11,14)
nflation/Deflation					(74)					(7.
Fixed Costs					12,342					12,47
Total Statewide	e Present Law	Adjustments			\$88,637					\$88,09
DP 9001 - Petro Boar	d Operating A	djustment								
	0.00	0	70,000	0	70,000	0.00	0	70,000	0	70,00
Total Other Pr	esent Law Ad	iustments								
10101	0.00	\$0	\$70,000	\$0	\$70,000	0.00	\$0	\$70,000	\$0	\$70,00
Crand Total A	Il Present I av	v Adjustments			\$158,637					\$158,09

<u>DP 9001 - Petro Board Operating Adjustment - The legislature approved a base adjustment of state special revenue each year of the 2007 biennium for increased legal activity associated with claim subrogation.</u>

### **New Proposals**

New Proposals		Fis	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 447								
90	0.00	0	8,300	0	8,300	0.00	0	21,616	0	21,616
Total	0.00	\$0	\$8,300	\$0	\$8,300	0.00	\$0	\$21,616	\$0	\$21,616

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

### Language

The legislature approved the following language for inclusion in HB2:

"The department is authorized to expend up to 25% of subrogated petroleum tank release compensation funds to pay contract expenses associated with release subrogation activities. Expenditure of these funds is limited to the fee collected."

**Agency Legislative Budget** 

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Agency Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	1 otal Leg Budget Fiscal 06-07
FTE	145.49	(10.50)	1.00	135.99	(10.50)	1.00	135.99	135 09
Personal Services	5,372,423	288,200	231,435	5,892,058	282,839	525,129	6,180,391	12,072,449
Operating Expenses	1,924,622	418,195	11,270	2,354,087	388,958	9,120	2,322,700	4,676,78
Equipment	129,713	(14,850)	0	114,863	43,350	0	173,063	287 926
Total Costs	\$7,426,758	\$691,545	\$242,705	\$8,361,008	\$715,147	\$534,249	\$8,676,154	\$17,037,162
General Fund	521,303	31,011	56,513	608,827	29,095	76,951	627,349	1,236,176
State/Other Special	5,627,536	473,328	146,244	6,247,108	501,449	382,596	6,511,581	12,758,669
Federal Special	1,277,919	187,206	39,948	1,505,073	184,603	74,702	1,537,224	3,042,207
Total Funds	\$7,426,758	\$691,545	\$242,705	\$8,361,008	\$715,147	\$534,249	\$8,676,154	\$17,037,162

**Agency Description** 

The Department of Livestock is responsible for controlling and eradicating animal diseases, preventing the transmission of animal diseases to humans, protecting the livestock industry from theft and predatory animals, and regulating the milk industry relative to producer pricing. The department, which is provided for in 2-15-3101, MCA, consists of the Board of Livestock and its appointed executive officer; the Livestock Crimestoppers' Commission; and the Beef Research and Marketing Committee. The department is organized into five divisions: Animal Health, Centralized Services, Brand-Enforcement, Diagnostic Laboratory, and Meat, Milk, and Egg Inspection. The 57th Legislature added the Board of Horse Racing and its staff to the Department of Livestock. The Board of Livestock, which is the statutory head of the Department of Livestock, consists of seven members appointed by the Governor and confirmed by the Senate to serve sixvear terms.

### **Agency Highlights**

## Department of Livestock Major Budget Highlights

Total funding increases of \$2.1 million or 14.7 percent over the FY 2004 base year are due to:

- Statewide and other present law adjustments of \$1.4 million are for:
  - \$451,586 for continued participation in the state-federal cooperative agreement for brucellosis management
  - \$439,544 in personal services and fixed costs
  - \$188,610 for overtime pay for brands inspectors during the fall run
  - Purchase of 6 vehicles across the agency totaling \$156,000
  - Remaining increases are primarily for rent, travel, and per diem
- New proposals of \$776,954 are for:
  - \$656,956 to implement HB 447 statewide pay plan
  - \$119,996 for additional meat inspectors due to increased workloads in eastern Montana
- ◆ The legislature appropriated additional funding in HB 484 for additional inspections and licensing for mobile slaughter facilities

**Summary of Legislative Action** 

The legislature increased the Department of Livestock budget by \$2.1 million over the fiscal 2004 base expenditures primarily for statewide and other present law adjustments of \$1.4 million and funding the new statewide pay plan in HB 447 of \$657,000.

Of the \$2.1 million increase, general fund accounts for \$193,570 or 8 percent and is primarily used for matching federal funds in the Meat and Poultry Inspection program for additional meat inspectors in eastern Montana. Per cooperative agreement with the United States Department of Agriculture (USDA), state special revenue funds cannot be used when they are derived through a fee on the producers being inspected by the program.

State special revenue increased by \$1.5 million or 70 percent and primarily funds the increases in statewide and other present law adjustments of \$1.4 million and the bulk of the new statewide pay plan in HB 447.

Federal special revenue increased by \$486,459 or 22 percent over the biennium and continues the cooperative agreement for brucellosis management and the Greater Yellowstone Interagency Brucellosis Committee of \$451,586.

#### **Funding**

The following table shows funding, by program and source, as adopted by the legislature. Funding for each program is discussed in detail in the individual program narratives that follow.

	Total A	gency Fundi	ng								
	2007 Bienniu	m Legislative	Budget								
Agency Program General Fund State Spec. Fed Spec. Grand Total Total %											
01 Centralized Services Program	\$ -	\$ 3,220,346	\$ 134,688	\$ 3,355,034	19.69%						
03 Diagnostic Laboratory Program	190,054	2,531,498	_	2,721,552	15.97%						
04 Animal Health Division	_	1,022,000	1,822,442	2,844,442	16.70%						
05 Milk & Egg Program		539,427	86,767	626,194	3.68%						
06 Brands Enforcement Division	_	5,431,831	_	5,431,831	31.88%						
10 Meat/Poultry Inspection	1,046,122	13,587	998,400	2,058,109	12.08%						
Grand Total	\$ 1,236,176	\$ 12,758,689	\$ 3,042,297	\$ 17,037,162	100.00%						

The Department of Livestock is funded by general fund, state special revenue, and federal special revenue.

General fund supports two programs within livestock: 1) the diagnostic lab in Bozeman; and 2) meat/poultry inspections. The diagnostic lab receives general fund for its role in testing for public health and safety related diseases. Funding for meat inspections is a 50-50 match of general fund and federal special revenue.

The livestock per capita account is the largest state special revenue account and funds a multitude of programs. Per capita revenue is generated by taxation on the ownership of livestock and interest earnings on the fund balance. The animal health account also funds a variety of services and derives its revenues from lab testing fees and milk tax inspection.

Sixty-two percent of the federal special revenue comes from the bison operational cooperative agreement for \$660,000 over the biennium, and the Greater Yellowstone Interagency Brucellosis Committee grant for \$237,500 over the biennium. About 30 percent of the funding comes from the USDA in matching funds for meat and poultry inspections.

#### Other Legislation

House Bill 484 – HB 484 defines what a mobile slaughter facility is and establishes licensing for those facilities. HB 484 requires these mobile facilities to comply with the same inspections and regulations required of all slaughter facilities throughout Montana. The legislature appropriated approximately \$92,000 in FY 2006 and \$85,000 in FY 2007 for the anticipated increase in expenditures for licensing and inspections. The source of revenue for HB 484 is 50 percent general fund and 50 percent federal funds.

#### **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison  Budget Item	Base Budget Fiscal 2004	Executive Budget Fiscal 2006	Legislative Budget Fiscal 2006	Leg – Exec. Difference Fiscal 2006	Executive Budget Fiscal 2007	Legislative Budget Fiscal 2007	Leg - Exec. Difference Fiscal 2007	Biennium Difference Fiscal 06-07
FTE	145.49	135.99	135.99	0.00	135.99	135.99	0.00	
Personal Services	5,372,423	5,689,161	5,892,058	202,897	5,683,730	6,180,391	496,661	699,558
Operating Expenses	1,924,622	2,321,087	2,354,087	33,000	2,289,700	2,322,700	33,000	66,000
Equipment	129,713	114,863	114,863	0	173,063	173,063	0	0
Total Costs	\$7,426,758	\$8,125,111	\$8,361,008	\$235,897	\$8,146,493	\$8,676,154	\$529,661	\$765,558
General Fund	521,303	570,368	608,827	38,459	567,342	627,349	60,007	98,466
State/Other Special	5,627,536	6,071,564	6,247,108	175,544	6,099,685	6,511,581	411,896	587,440
Federal Special	1,277,919	1,483,179	1,505,073	21,894	1,479,466	1,537,224	57,758	79,652
Total Funds	\$7,426,758	\$8,125,111	\$8,361,008	\$235,897	\$8,146,493	\$8,676,154	\$529,661	\$765,558

For the biennium, the legislative budget is \$765,558 more in total funds than the executive budget. General fund is \$98,446 higher for an increase of 12 percent over the executive proposal for the 2007 biennium. The primary differences between the legislative and executive budgets are due to the following:

- O A contingent line item for an additional meat inspector due to workload increases of \$25,000 general fund each year
- o An accounting error in the base year that left out \$28,000 in printing costs each year.
- o HB 447, the statewide pay plan increased the following authority over the biennium: general fund \$48,466; state special revenue \$528,839; federal special revenue \$79,652

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	23.28	(3.50)	0.00	19.78	(3.50)	0.00	19.78	19.78
Personal Services	822,944	55,123	28,446	906,513	54,758	74,208	951,910	1,858,423
Operating Expenses	697,064	65,832	0	762,896	36,651	0	733,715	1,496,611
Equipment	0	0	0	0	0	0	0	0
Total Costs	\$1,520,008	\$120,955	\$28,446	\$1,669,409	\$91,409	\$74,208	\$1,685,625	\$3,355,034
State/Other Special	1,454,977	120,955	27,191	1,603,123	91,409	70,837	1,617,223	3,220,346
Federal Special	65,031	0	1,255	66,286	0	3,371	68,402	134,688
Total Funds	\$1,520,008	\$120,955	\$28,446	\$1,669,409	\$91,409	\$74,208	\$1,685,625	\$3,355,034

#### **Program Description**

The Centralized Services Division is responsible for budgeting, accounting, payroll, personnel, legal services, purchasing, administrative, information technology, and general services functions for the department. The division also provides the overall management of the Milk Control Bureau. The Board of Livestock and the executive officer administer the Predator Control Program. Although the board placed the predator function in this division during the 2003 biennium, all functions remain unchanged, including the two aircraft and the contract with U.S. Department of Agriculture Wildlife Services. Through helicopter hunting and contracts, predators that kill or injure domestic livestock, primarily coyotes, are controlled.

The Livestock Crimestoppers' Commission and the Beef Research and Marketing Committee are administratively attached. The 57th Legislature moved the Board of Horse Racing to the Department of Livestock. This board and its staff report directly to the executive officer.

#### **Program Highlights**

# Centralized Services Program Major Budget Highlights

- The approved budget reduces 3.50 FTE due to revenue shortfalls caused by the extended drought conditions throughout the state of Montana
- Increased funding is due primarily to statewide present law adjustments and the statewide pay plan

#### **Funding**

The following table shows funding, by source, for the base year and for the 2007 biennium.

		Program Fun- Centralized Serv	-				
Program Funding	g	Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
02000	Total State Special Funds	\$ 1,454,977	95.7%	\$ 1,603,123	96.0%	\$ 1,617,223	95.9%
	02029 Board Of Horse Racing	175,272	11.5%	201,950	12.1%	209,364	12.4%
	02426 Lystk Per Capita	1,095,090	72.0%	1,206,575	72.3%	1,205,276	71.5%
	02817 Milk Control Bureau	184,615	12.1%	194,598	11.7%	202,583	12.0%
03000	Total Federal Special Funds	65,031	4 3%	66,286	4.0%	68,402	41%
	03209 Meat/Poultry Inspection Sp Rev 03707 Homeland Security	65,031	4.3%	66,286	4.0%	68,402	4 1%
Grand Total	•	\$ 1,520,008	100.0%	\$ 1,669,409	100 0%	\$ 1,685,625	100 0%

The Centralized Services Program (CSP) is funded with state and federal special revenue. State special revenue consists of livestock per capita fee and the Milk Control Bureau. The Board of Horse Racing is funded entirely with the Board of Horse Racing state special revenue, about 12 percent of total revenue. Livestock per capita fees fund about 73 percent of total costs and the Milk Control Bureau funds 12 percent. Federal special revenue comes from meat and poultry inspection, and comprises about 4 percent of total revenues.

### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments	Fise	al 2006				Fi	scal 2007		
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs				243,574 (42,662) (16,121) 35,590					243,712 (42,663) (16,116) 6,212
Total Statewide Present Law	Adjustments			\$220,381					\$191,145
DP 1 - Information Technology Dep 0.00	artmental Equip	ment 12,730	0	12,730	0.00	0	12,730	0	12,730
DP 2 - FTE Reduction - Centralized	Services Divisio		U	12,730	0.00	Ü	12,720	O	12,100
(3.00)	0	(129,839)	0	(129,839)	(3.00)	0	(130,408)	0	(130,408)
DP 104 - Board of Livestock - Per D		(12),000)		(1- ()	(******				
0.00	0	8,550	0	8,550	0.00	0	8,550	0	8,550
DP 105 - Board of Horse Racing - C	ffice Rent								
(0.50)	0	4,629	0	4,629	(0.50)	0	4,888	0	4,888
DP 106 - Out of State Travel-CSD					0.00		2 20 4	0	2 20 1
0.00	0	3,204	0	3,204	0.00	0	3,204	0	3,204
DP 107 - Board of Horse Racing - P 0.00	er Diem 0	1,300	0	1,300	0.00	0	1,300	0	1,300
Total Other Present Law Ad	justments								
(3.50)	\$0	(\$99,426)	\$0	(\$99,426)	(3.50)	<b>\$</b> 0	(\$99,736)	\$0	(\$99,736)
Grand Total All Present Lav	v Adiustments			\$120,955					\$91.409

<u>DP 1 - Information Technology Departmental Equipment - The legislature approved additional livestock per capita fee authority to replace 10 computers each year of the 2007 biennium. This is in accordance with the department's four-year replacement plan.</u>

<u>DP 2 - FTE Reduction - Centralized Services Division - The legislature approved eliminating 3.00 FTE: an attorney, accounting technician, and a programmer/analyst. Livestock per capita fee state special revenue cost savings is \$129,839 in FY 2006 and \$130,408 in FY 2007.</u>

<u>DP 104 - Board of Livestock - Per Diem - The legislature approved additional livestock per capita fee authority each year of the biennium to fund per diem costs for the Board of Livestock.</u>

<u>DP 105 - Board of Horse Racing - Office Rent - The legislature approved additional state special revenue over the biennium for an increase in rent for the Board of Horse Racing.</u>

<u>DP 106 - Out of State Travel-CSD - The legislature approved an additional \$3,204 state special revenue authority each year of the biennium for out-of-state travel for the executive staff and some Board of Livestock members.</u>

<u>DP 107 - Board of Horse Racing - Per Diem - The legislature approved per diem of \$1,300 each year in the biennium for the Board of Horse Racing.</u> The funding source for this authority is state special revenue.

## **New Proposals**

New Proposals		Fis	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 447								
01	0.00	0	27,191	1,255	28,446	0.00	0	70,837	3,371	74,208
Total	0.00	\$0	\$27,191	\$1,255	\$28,446	0.00	\$0	\$70,837	\$3,371	\$74,208

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Fotal Leg Budget Fiscal 2007	Total Leg Budget Fiscal 06-07
FTE	21.00	(0.50)	0.00	20.50	(0.50)	0.00	20.50	20.50
Personal Services	841,232	80,312	28,428	949,972	78,920	74,229	994,381	1,944,353
Operating Expenses	358,119	25,044	0	383,163	29,717	0	387,836	770,949
Equipment	66,850	(66,850)	0	0	(60,650)	0	6,200	6.206
Total Costs	\$1,266,201	\$38,506	\$28,428	\$1,333,135	\$47,987	\$74,229	\$1,388,417	\$2,721,552
General Fund	91,911	0	1,742	93,653	0	4,490	96,401	196,054
State/Other Special	1,174,290	38,506	26,686	1,239,482	47,987	69,739	1,292,016	2,531,455
Federal Special	0	0	0	0	0	0	U	C.
Total Funds	\$1,266,201	\$38,506	\$28,428	\$1,333,135	\$47,987	\$74,229	\$1,388,417	\$2,721,552

### **Program Description**

The Diagnostic Laboratory provides livestock laboratory diagnostic support for the Disease Control Program, Milk and Egg program, and livestock producers. Testing is done for zoonotic diseases and on dairy products to protect the health of Montana citizens. Laboratory testing services are conducted upon request to assist animal owners, veterinarians, the Department of Fish, Wildlife and Parks and other agencies in protecting the health of animals, wildlife, and the public.

## **Program Highlights**

## Diagnostic Laboratory Major Budget Highlights

- ♦ The legislative budget includes reductions in the diagnostic laboratory of \$164,192 over the biennium for equipment expenditures in the base year that are not needed in the 2007 biennium
- Increased funding is due primarily to statewide present law adjustments and the statewide pay plan

#### Funding

The following table shows funding, by source, for the base year and for the 2007 biennium.

		Base	% of Base	Budget	% of Budget	Budget	% of Budge
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$ 91,911	7.3%	\$ 93,653	7.0%	\$ 96,401	6900
	01100 General Fund	91,911	7.3%	93,653	7.0%	96,401	6 9%
02000	Total State Special Funds	1,174,290	92.7%	1,239,482	93.0%	1,292,016	93 1%
	02426 Lystk Per Capita	196,499	15.5%	203,962	15.3%	210,370	15.2%
	02427 Animal Health	977,791	77.2%	1,035,520	77.7%	1,081,646	77.900
Grand Total		\$ 1,266,201	100.0%	\$ 1,333,135	100.0%	\$1,388,417	100 0%

The Diagnostic Laboratory Program is funded with a mixture of general fund and state special revenue. General fund accounts for 19 percent of total funding and has historically been authorized for public health related testing. State special revenue is about 81 percent of total funding and comes from two primary sources: 1) the animal health account, which receives revenue from lab inspections, testing fees, and the milk tax and accounts for 65 percent of total state special revenue; and 2) the livestock per capita fee, which is derived from a tax upon each head of livestock owned by producers.

**Present Law Adjustments** 

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments	Fis	cal 2006				Fi	scal 2007		
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services				137,760	·				136,429
Vacancy Savings				(39,159)					(39,106)
Inflation/Deflation				2,401					1,789
Total Statewide Present La	w Adjustments			\$101,002					\$99,112
DP 301 - Diagnostic Lab Equipme	ent								
0.00	0	(28,350)	0	(28,350)	0.00	0	(22,150)	0	(22,150)
DP 302 - FTE Reduction - Diagno	stic Laboratory								
(0.50)	0	(18,289)	0	(18,289)	(0.50)	0	(18,403)	0	(18,403)
DP 304 - Lab Recharges - MSU Fa	acilities Managem	ent							
0.00	0	19,561	0	19,561	0.00	0	24,846	0	24,846
DP 306 - Out of State Travel -Lab									
0.00	0	3,082	0	3,082	0.00	0	3,082	0	3,082
DP 307 - Reduction - Milk Lab Eq	uipment								
0.00	0	(38,500)	0	(38,500)	0.00	0	(38,500)	0	(38,500)
Total Other Present Law A	diustments								
(0.50)	•	(\$62,496)	\$0	(\$62,496)	(0.50)	\$0	(\$51,125)	\$0	(\$51,125)
Grand Total All Present La	aw Adiustments			\$38,506					\$47,987

<u>DP 301 - Diagnostic Lab Equipment - The legislature approved a reduction in equipment expenditures of \$28,350 in FY 2006</u>, and approved purchasing a photocopier costing \$6,200 in FY 2007. The net reduction in equipment expenditures in FY 2007 is \$22,150.

<u>DP 302 - FTE Reduction - Diagnostic Laboratory - The legislature approved reducing the administrative support position from full-time to part-time in the diagnostic laboratory.</u> The cost savings associated with this reduction is \$18,829 in FY 2006 and \$18,403 in FY 2007.

<u>DP 304 - Lab Recharges - MSU Facilities Management - The legislature approved additional state special revenue authority for increased facility services recharges from Montana State University (MSU). Funding is from the livestock per capita fund.</u>

<u>DP 306 - Out of State Travel - Lab - The legislature approved an increase in animal health authority of \$3,082 a year in order to allow out-of-state travel for key lab personnel. The amount approved would restore historical averages for out-of-state travel.</u>

<u>DP 307 - Reduction - Milk Lab Equipment - The legislature approved a reduction in equipment expenditures of \$38,500 each year.</u>

## **New Proposals**

lew Proposals		Fisc	al 2006		Fiscal 2007					
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
P 6010 - 2007 Bie	nnium Pay Plan	- HB 447		_						
03	0.00	1,742	26,686	0	28,428	0.00	4,490	69,739	0	74,2
Total	0.00	\$1,742	\$26,686	\$0	\$28,428	0.00	\$4,490	\$69,739	\$0	\$74.2

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	17.00	(3.00)	0.00	14.00	(3.00)	0.00	14.00	14.00
Personal Services	546,639	80,050	20,200	646,889	78,931	52,591	678,161	1,325,050
Operating Expenses	416,083	267,913	0	683,996	267,587	0	683,670	1,367,666
Equipment	62,863	0	0	62,863	26,000	0	88,863	151,726
Total Costs	\$1,025,585	\$347,963	\$20,200	\$1,393,748	\$372,518	\$52,591	\$1,450,694	\$2,844,442
State/Other Special	274,981	201,064	12,642	488,687	225,619	32,713	533,313	1,022,000
Federal Special	750,604	146,899	7,558	905,061	146,899	19,878	917,381	1,822,442
Total Funds	\$1,025,585	\$347,963	\$20,200	\$1,393,748	\$372,518	\$52,591	\$1,450,694	\$2,844,442

**Program Description** 

The Animal Health Division provides diagnosis, prevention, control, and eradication of animal diseases, including those in bison and game farm animals. The program cooperates with the Departments of Public Health and Human Services, Fish, Wildlife and Parks, and Agriculture to protect human health from animal diseases transmissible to humans. Sanitary standards are supervised for animal concentration points, such as auction markets, and certain animal product processing facilities, such as rendering plants. The Rabies Control Unit protects public health from rabies by controlling the transmission of domestic animal and wildlife rabies, particularly through eradication of skunks.

## **Program Highlights**

# Animal Health Division Major Budget Highlights

- ♦ The legislature approved the continued participation in the state-federal cooperative agreement for brucellosis management and the Greater Yellowstone Interagency Brucellosis Committee
- ♦ The approved budget reduces 3.00 FTE in the Animal Health Division due to revenue shortfalls caused by the extended drought conditions throughout the state of Montana

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium.

		Program Fu Animal Hea	nding Table olth Division				
Program Fund	ling	Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
02000	Total State Special Funds 02426 Lystk Per Capita 02427 Animal Health	\$ 274,981 260,050 14,931	26.8% 25.4% 1.5%	\$ 488,687 473,361 15,326	35.1% 34.0% 1.1%	\$ 533,313 517,364 15,949	36.8% 35.7% 1.1%
03000	Total Federal Special Funds 03427 Bison Trap Funds	750,604 750,604	73.2% 73.2%	905,061 905,061	64.9% 64.9%	917,381 917,381	63.2% 63.2%
Grand Total	·	\$ 1,025,585	100.0%	\$ 1,393,748	100.0%	\$ 1,450,694	100.0%

The Animal Health Division is funded with federal and state special revenue. Federal special revenue comes from the Greater Yellowstone Interagency Brucellosis Committee grant of \$237,503 over the biennium and the bison operational cooperative agreement of \$660,000 over the biennium. State special revenue comes from the livestock per capita fund.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments									
		al 2006					scal 2007	E-41	T-4-1
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services				239,941					239,063
Vacancy Savings Inflation/Deflation				(31,465) 11					(31,427) 22
Total Statewide Present Law	Adjustments			\$208,487					\$207,658
DP 401 - Animal Health-Vehicle Rep	lacement-OTO								
0.00	0	0	0	0	0.00	0	26,000	0	26,000
DP 402 - FTE Reduction - Animal He	alth Division								
(2.00)	0	(90,446)	0	(90,446)	(2.00)	0	(90,814)	0	(90,814)
DP 403 - FTE Reduction - Bison Mar									
(1.00)	0	0	0	0	(1.00)	0	0	0	0
DP 404 - Out of State Travel- Animal									
0.00	0	4,005	0	4,005	0.00	0	4,005	0	4,005
DP 405 - Bison Management - Federa									
0.00	0	0	225,917	225,917	0.00	0	0	225,669	225,669
Total Other Present Law Adji	ustments								
(3.00)	\$0	(\$86,441)	\$225,917	\$139,476	(3.00)	\$0	(\$60,809)	\$225,669	\$164,860
Grand Total All Present Law	Adjustments			\$347,963					\$372,518

<u>DP 401 - Animal Health-Vehicle Replacement-OTO - The legislature approved state special revenue authority to replace one 4x4 pickup.</u> Funding for this request comes from the livestock per capita fund.

<u>DP 402 - FTE Reduction - Animal Health Division - The legislature approved a reduction of 2.00 FTE - a veterinarian and an administrative support position.</u> These positions are being eliminated due to the drought and decreased funds in the livestock per capita account. The annual savings from the elimination of these positions is \$90,446 in FY 2006 and \$90,814 in FY 2007.

<u>DP 403 - FTE Reduction - Bison Management - The legislature approved that 1.00 FTE be transferred from Animal Health Investigation to the federally funded Animal Health Bison Management Section. This action eliminates a vacant position and maintains the 6.00 FTE authorized in Bison Management Program.</u>

<u>DP 404 - Out of State Travel- Animal Health - The legislature approved an increase in state special revenue to allow out-of-state travel for the state veterinarian. This proposal is funded from the livestock per capita fund.</u>

<u>DP 405 - Bison Management - Federal Funds - The legislature approved federal special revenue authority for additional consultants and professional services and equipment.</u>

### **New Proposals**

New Proposals		Fis	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 447								
04	0.00	0	12,642	7,558	20,200	0.00	0	32,713	19,878	52,591
Total	0.00	\$0	\$12,642	\$7,558	\$20,200	0.00	\$0	\$32,713	\$19,878	\$52,591

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	Pl. Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	5.00	0.00	0.00	5.00	0.00	0.00	5 00	5.00
Personal Services	237,557	4,738	7,288	249,583	5,133	18,957	261,647	511,230
Operating Expenses	33,847	10,635	0	44,482	10,635	0	44,482	88,964
Equipment	0	0	0	0	26,000	0	26,000	26,000
Total Costs	\$271,404	\$15,373	\$7,288	\$294,065	\$41,768	\$18,957	\$332,129	\$626,194
State/Other Special	239,199	6,077	6,242	251,518	32,472	16,238	287,909	539,427
Federal Special	32,205	9,296	1,046	42,547	9,296	2,719	44,220	86,767
Total Funds	\$271,404	\$15,373	\$7,288	\$294,065	\$41,768	\$18,957	\$332,129	\$626,194

### **Program Description**

The Milk and Egg Inspection program ensures that eggs, milk, and milk products sold or manufactured in Montana arc fit for human consumption. Enforcement of state and federal laws are accomplished through licensing, sampling, laboratory testing, and product and site inspections, done in cooperation with other state and federal agencies.

## **Program Highlights**

# Milk and Egg Program Major Budget Highlights

• Funding increases are primarily due to the purchase of one new vehicle and the statewide pay plan

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

	Program Funding Table Milk & Egg Program												
Base         % of Base         Budget         % of Budget         Budget         % of Budget           Program Funding         FY 2004         FY 2006         FY 2006         FY 2007         FY 2007													
02000	Total State Special Funds 02427 Animal Health	\$ 239,199 239,199	88.1% 88.1%	\$ 251,518 251,518	85.5% 85.5%	\$ 287,909 287,909	86 7% 86 7%						
03000	Total Federal Special Funds 03032 Animal Health Sp. Rev	32,205 32,205	11.9% 11.9%	42,547 42,547	14.5% 14.5%	44,220 44,220	13.3% 13.3%						
Grand Total	·	\$ 271,404	100.0%	\$ 294,065	100.0%	\$ 332,129	100.0%						

The Milk and Egg Program is funded with state special revenue and federal special revenue. The animal health account provides 88 percent of revenue for the Milk and Egg Division. A portion of animal health revenues comes from the tax on all milk producers. The current tax is 13.5 cents per hundred-weight, which is set by the Board of Livestock. In FY 2004 the tax on milk producers was changed from 14.97 cents on Class I milk to 13.5 cents on all classes of milk. Federal special revenues are provided by the U.S. Department of Agriculture to conduct eggshell surveillance.

Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

-			scal 2006					scal 2007		T . 1
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
D 10	TIL	Tulia	Бр <b>ес</b> іа.	opto.	14,834					15,24
Personal Services Vacancy Savings					(10,096)					(10,111
Total Statewi	de Present Law	Adjustments			\$4,738					\$5,13
DP 501 - Vehicle Ro	eplacement-Mill	c & Egg Bureau								
	0.00	0	0	0	0	0.00	0	26,000	0	26,000
DP 502 - Milk and I	Egg Bureau - Sh	ell Egg Fed Fur	ıds							
	0.00	0	0	7,500	7,500	0.00	0	0	7,500	7,50
DP 503 - Out of Sta	te Travel - Milk	and Egg Inspec	tion							
	0.00	0	3,135	0	3,135	0.00	0	3,135	0	3,135
Total Other I	Present Law Ad	justments								
	0.00	\$0	\$3,135	\$7,500	\$10,635	0.00	\$0	\$29,135	\$7,500	\$36,635
Grand Total	All Present Lav	v Adiustments			\$15,373					\$41,768

<u>DP 501 - Vehicle Replacement-Milk & Egg Bureau - The legislature approved replacement of one pickup truck assigned to a sanitarian in the Milk and Egg Bureau in FY 2007 for \$26,000. Funding is from the animal health fund.</u>

<u>DP 502 - Milk and Egg Bureau - Shell Egg Fed Funds - The legislature approved an additional \$7,500 each year in federal special revenue spending authority for increased inspections of poultry and animal welfare.</u>

<u>DP 503 - Out of State Travel - Milk and Egg Inspection - The legislature approved out of state travel for milk and egg sanitarians to attend national conferences so they can maintain certification and receive training to improve their inspection processes and review new regulations that have been adopted. Travel and training costs are estimated at \$3,135 state special revenue each year of the 2007 biennium.</u>

#### **New Proposals**

New Proposals		Fis	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 447								
05	0.00	0	6,242	1,046	7,288	0.00	0	16,238	2,719	18,957
Total	0.00	\$0	\$6,242	\$1,046	\$7,288	0.00	\$0	\$16,238	\$2,719	\$18,957

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 00-07
FTE	61.71	(4.50)	0.00	57.21	(4.50)	0.00	57.21	57 21
Personal Services Operating Expenses Equipment	2,253,448 224,166 0	24,244 30,482 52,000	73,310 0 0	2,351,002 254,648 52,000	21,354 30,608 52,000	192,605 0 0	2,467,407 254,774 52,000	4,818,409 509,422 104,000
Total Costs	\$2,477,614	\$106,726	\$73,310	\$2,657,650	\$103,962	\$192,605	\$2,774,181	\$5,431,831
State/Other Special	2,477,614	106,726	73,310	2,657,650	103,962	192,605	2,774,181	5,431,831
Total Funds	\$2,477,614	\$106,726	\$73,310	\$2,657,650	\$103,962	\$192,605	\$2,774,181	\$5,431,831

#### **Program Description**

The Brands Enforcement Division is responsible for livestock theft investigations, stray livestock investigations, brand inspections, recording of livestock brands, filing of security interests on livestock, livestock auction licensing, livestock dealer licensing, hide inspections, and beef inspections.

## **Program Highlights**

# Brands Enforcement Division Major Budget Highlights

- The legislature approved a reduction of 4.50 FTE due to revenue shortfalls caused by the extended drought conditions throughout the state of Montana
- Increased funding is due primarily to the purchase of new vehicles, overtime for brand inspectors, and funding of the statewide pay plan

#### Funding

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program	Funding Tal	ble			
		Brands Enfo	reement Divi	sion			
		Base	% of Base	Budget	% of Budget	Budget	% of Budge
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
02000	Total State Special Funds	\$2,477,614	100.0%	\$ 2,657,650	100.0%	\$ 2,774,181	100.0%
	02425 Inspection And Control	1,874,800	75.7%	1,628,966	61.3%	1,698,743	61.2%
	02426 Lystk Per Capita	602,814	24.3%	1,028,684	38 7%	1,075,438	38 8%
Grand Total		\$2,477,614	100.0%	\$ 2,657,650	100 0%	\$ 2,774,181	100.0%

The Brands Enforcement Division is entirely funded with state special revenue. Inspections and control funds 75 percent of expenditures and the livestock per capita account funds 25 percent. The inspections and control account receives revenues from livestock licensing, permits fees, state inspections, and brand recordings. At the time of sale, a \$0.50 assessment is charged each to the buyer and seller for livestock inspections. Every ten years a brand recorder fee is charged and each brand is re-recorded. The inspection of livestock and the brand recorder fees account for 85 percent of all revenues in the inspections and control account.

Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

		Fis	cal 2006				Fi	scal 2007		
FI	Έ	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation					178,322 (97,272) (561)					176,062 (97,180 (435
Total Statewide Pres	sent Law	Adjustments			\$80,489					\$78,447
DP 601 - Vehicle Replacen		nds Division								
	0.00	0	52,000	0	52,000	0.00	0	52,000	0	52,000
DP 602 - FTE Reduction -								(15.000)		
	(4.50)	0	(151,111)	0	(151,111)	(4.50)	0	(151,833)	0	(151,833)
DP 603 - Out of State Trav			2.042		2.043	0.00	0	2042		2042
DD (04 O	0.00	0	3,043	0	3,043	0.00	0	3,043	0	3,043
DP 604 - Overtime - Brand	0.00	0	94,305	0	94,305	0.00	0	94,305	0	04.206
DP 609 - Printing Costs in		•		U	94,303	0.00	U	94,303	0	94,305
Dr 009 - Frinting Costs III	0.00	0	28,000	0	28,000	0.00	0	28,000	0	28,000
Total Other Present	Law Adi	ustments								
	(4.50)	\$0	\$26,237	\$0	\$26,237	(4.50)	\$0	\$25,515	\$0	\$25,515
Grand Total All Pre	sent Law	Adjustments			\$106,726					\$103,962

<u>DP 601 - Vehicle Replacement - Brands Division - The legislature approved the replacement of two vehicles each year of the 2007 biennium.</u> These are 4x4 extended cab pickups with a cost of \$26,000 per vehicle, for a total cost each year of \$52,000. Funding is provided entirely from the inspection and control account.

<u>DP 602 - FTE Reduction - Brands Enforcement Division - The legislature approved a reduction of 4.50 FTE in the Brands Enforcement Division.</u> Reduced from the budget are a market bureau chief, a half-time administrative support position, and three brand inspectors. The savings occur in the livestock per capita fee. The cost savings is \$151,111 in FY 2006 and \$151,883 in FY 2007.

<u>DP 603 - Out of State Travel - Brands Division - The legislature approved an increase for out-of-state travel of \$3,043 per year.</u> The requested travel is for attendance at the Livestock Identification Association and the Western States Livestock Investigation. Funding is from the livestock per capita account.

<u>DP 604 - Overtime - Brands Division - The legislature approved \$94,305</u> in state special revenue authority each year of the biennium for overtime. The Brands Enforcement Division experiences an unusual amount of overtime during the fall run when livestock are sold through the markets. This request is funded entirely from the inspection and control account.

<u>DP 609 - Printing Costs in Brand Enforcement Division - The legislature approved \$28,000 each year to restore printing costs due to an accounting error in the base-year. Funding is from the inspection and control fund.</u>

## **New Proposals**

New Proposals		F15	cal 2006				Fis	scal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bier	nnium Pav Plan	- HB 447								
06	0.00	0	73,310	0	73,310	0.00	0	192,605	0	192,605
Total	0.00	<b>\$</b> 0	\$73,310	\$0	\$73,310	0.00	\$0	\$192,605	<b>\$</b> 0	\$192,605

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	17.50	1.00	00.1	19.50	00.1	1.00	19.50	19.50
Personal Services Operating Expenses	670,603 195,343	43,733 18,289	73,763 11,270	788,099 224,902	43,743 13,760	112,539 9,120	826,885 218,223	1,614,984 443,125
Total Costs	\$865,946	\$62,022	\$85,033	\$1,013,001	\$57,503	\$121,659	\$1,045,108	\$2,058,109
General Fund State/Other Special Federal Special	429,392 6,475 430,079	31,011 0 31,011	54,771 173 30,089	515,174 6,648 491,179	29,095 0 28,408	72,461 464 48,734	530,948 6,939 507,221	1,046,122 13,587 998,400
Total Funds	\$865,946	\$62,022	\$85,033	\$1,013,001	\$57,503	\$121,659	\$1,045,108	\$2,058,109

**Program Description** 

The Montana Meat and Poultry Inspection Act established the Meat and Poultry Inspection Program in 1987. It implements and enforces a meat and poultry inspection system equal to that maintained by the U.S. Department of Agriculture and the Food Safety Inspection Service to assure clean, wholesome, and properly-labeled meat and poultry products for consumers.

## **Program Highlights**

# Meat and Poultry Inspection Program Major Budget Highlights

The legislative budget increases general fund and federal special revenue in the Meat and Poultry Inspection Program by adding 2.00 FTE meat inspectors and a biennial line item to add 1.00 FTE meat inspector if workload continues to increase

## **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fundati/Poultry	_				
Program Fundin	ng	Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budge FY 2007
01000	Total General Fund	\$ 429,392	49.6%	\$ 515,174	50.9%	\$ 530,948	50.8%
	01100 General Fund	429,392	49.6%	515,174	50.9%	530,948	50.8%
02000	Total State Special Funds	6,475	0.7%	6,648	0.7%	6,939	0.7%
	02427 Animal Health	6,475	0.7%	6,648	0.7%	6,939	0.7%
03000	Total Federal Special Funds	430,079	49.7%	491,179	48.5%	507,221	48.5%
	03209 Meat/Poultry Inspection Sp Rev	430,079	49.7%	491,179	48.5%	507,221	48.5%
Grand Total		\$ 865,946	100.0%	\$1,013,001	100.0%	\$ 1,045,108	100.0%

The majority of Meat and Poultry Inspection Program funding is split evenly between federal special revenue and general fund. Per cooperative agreement with the United States Department of Agriculture (USDA), state special revenue funds cannot be used when they are derived through a fee on the producers being inspected by the program. Since state special

revenues are generated from fees on those producers being inspected, the state match is provided by the general fund. A small portion of the funding is state special revenue derived from annual meat establishment license fees.

## Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustme	ents		-		•						
		Fis	cal 2006	***************************************		Fiscal 2007					
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
Personal Services Vacancy Savings Inflation/Deflation					42,417 (28,522) (10,141)		· · · ·			42,498 (28,523) (9,750)	
Total Statewide	Present Law	Adjustments			\$3,754					\$4,225	
DP 103 - Field Autom	ation Informa	tion Managemer	nt (FAIM)-OTO								
	0.00	11,080	0	11,080	22,160	0.00	9,695	0	9,695	19,390	
DP 111 - Provide Mea	t Inspectors fo	or Eastern Monta	ina								
	1.00	18,054	0	18,054	36,108	1,00	16,944	0	16,944	33,888	
Total Other Pro	esent Law Ad	justments									
	1.00	\$29,134	\$0	\$29,134	\$58,268	1.00	\$26,639	\$0	\$26,639	\$53,278	
Grand Total Al	l Present Lav	v Adjustments			\$62,022					\$57,503	

<u>DP 103 - Field Automation Information Management (FAIM)-OTO -</u> The legislature approved replacement of eight field automation and information management (FAIM) computers in FY 2006 and 7 in FY 2007. The costs are funded 50 percent federal special revenue and 50 percent general fund.

<u>DP 111 - Provide Meat Inspectors for Eastern Montana - The legislature approved adding 1.00 FTE meat inspector for the eastern Montana region.</u> The position is funded 50 percent meat/poultry inspection funds and 50 percent general fund.

#### **New Proposals**

New Proposals		Fiso	al 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 101 - Add 1.0 F	ΓΕ Meat Inspec	tor								
10	1.00	18,054	0	18,054	36,108	1.00	16,944	0	16,944	33,888
DP 620 - Additional	Meat Inspecto	r								
10	0.00	25,000	0	0	25,000	0.00	25,000	0	0	25,000
DP 6010 - 2007 Bie	nnium Pay Plar	- IIB 447								
10	0.00	11,717	173	12,035	23,925	0.00	30,517	464	31,790	62,771
Total	1.00	\$54,771	\$173	\$30,089	\$85,033	1.00	\$72,461	\$464	\$48,734	\$121,659

<u>DP 101 - Add 1.0 FTE Meat Inspector - The legislature approved adding 1.00 FTE meat inspector for the eastern Montana region. The position is funded 50 percent meat/poultry inspection funds and 50 percent general fund</u>

<u>DP 620 - Additional Meat Inspector - The legislature approved a \$50,000 biennial line item of general fund to be used to meet the federal match requirement for the employment of an additional meat inspector during the 2007 biennium, if workload increases.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

Language

The legislature approved the following language for inclusion in HB 2:

"An additional meat inspector may be used only if approved by the director of the office of budget and program planning for additional FTE because of workload increases."

#### **Agency Legislative Budget**

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Agency Legislative Budget								
	Base	PL Base	New	Total	PL Base	New	Total	Total
	Budget	Adjustment	Proposals	Leg. Budget	Adjustment	Proposals	Leg. Budget	Leg. Budget
Budget Itcm	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	486.24	4.00	51.79	542.03	4.00	51.79	542.03	542 03
Personal Services	21,536,866	2,248,015	2,907,800	26,692,681	2,285,404	4,116,497	27,938,767	54,631,445
Operating Expenses	9,814,332	1,305,383	2,015,356	13,135,071	1,293,599	1,633,366	12,741,297	25,876,368
Equipment	667,807	71,193	417,567	1,156,567	26,693	381,000	1,075,500	2,232,067
Capital Outlay	75	0	0	75	0	0	75	150
Local Assistance	213,373	25,000	250,000	488,373	25,000	250,000	488,373	976,746
Grants	961,865	47,168	150,000	1,159,033	48,263	0	1,010,128	2,169,161
Benefits & Claims	1,000,000	(1,000,000)	0	0	(1,000,000)	0	0	0
Transfers	398,339	353,117	857,965	1,609,421	154,762	1,257,965	1,811,066	3,420,487
Debt Service	487,112	80,702	0	567,814	80,702	0	567,814	1,135,628
Total Costs	\$35,079,769	\$3,130,578	\$6,598,688	\$44,809,035	\$2,914,423	\$7,638,828	\$45,633,020	\$90,442,055
General Fund	16,825,529	247,734	2,561,093	19,634,356	(24,313)	3,285,506	20,086,722	39,721,078
State/Other Special	16,489,400	2,662,185	4,010,698	23,162,283	2,704,131	4,286,809	23,480,340	46,642,623
Federal Special	1,764,840	220,659	26,897	2,012,396	234,605	66,513	2,065,958	4,078,354
Total Funds	\$35,079,769	\$3,130,578	\$6,598,688	\$44,809,035	\$2,914,423	\$7,638,828	\$45,633,020	\$90,442,055

#### **Agency Description**

The Department of Natural Resources is tasked to:

- 1. Manage the state trust land resource to produce revenues for the trust beneficiaries while considering environmental factors and protecting the future income-generating capacity of the land;
- 2. Protect Montana's natural resources from wildfires through regulation and partnerships with federal, state, and local agencies;
- 3. Promote stewardship of state water, soil, forest, and rangeland resources, and regulate forest practices to protect water quality;
- 4. Provide administrative, legal, and technical assistance and financial grants to the conservation districts and provide natural resource conservation and development programs;
- 5. Resolve water resource use conflicts, manage state water projects, investigate water use violations, ensure dam safety compliance, and provide water adjudication support to the Water Court;
- 6. Provide administrative support to the Reserved Water Rights Compact Commission to negotiate the settlement of reserved water rights claims of Indian Tribes and federal agencies;
- 7. Provide administrative support to the Board of Oil and Gas Conservation to assist in conservation of oil and gas and prevention of resource waste through regulation of oil and gas exploration and production.

The State Board of Land Commissioners, comprised of the Governor, State Auditor, Attorney General, Superintendent of Public Instruction, and Secretary of State, exercise the general authority, direction, and control over the care, management, and disposition of state lands under its administration. The department director is the chief administrative officer of the board.

## **Agency Highlights**

# Department of Natural Resources and Conservation Major Budget Highlights

- ♦ The legislature approved present law adjustments totaling \$6.0 million over the biennium of which \$5.2 million are state special revenue.
- ♦ With the passage of HB 22, \$1.9 million per year was appropriated to expedite the water adjudication process
- ♦ 55.79 FTE were approved, a majority of which are attributed to the acceleration of the water rights adjudication program.
- ♦ \$1.0 million per year of general fund was approved to provide increased initial attack capacity to the Forestry Division in fighting wild land fires
- Supplemental appropriations were provided for:
  - ♦ 2005 biennium fire costs, \$2.0 million
  - Prepayment of the crow tribe water compact settlement, \$9.0 million
- ♦ The increased pay plan, HB 447, resulted in an increase of \$2.7 million over the biennium
- Resource indemnity trust funds are structurally balanced
- ◆ Language appropriations were reduced by \$1.5 million to assist with meeting the overall state expenditure cap

#### **Agency Discussion**

## Resource Indemnity Trust

The legislature appropriated funds from the corpus of the trust, interest from the trust, and indemnity related taxes to provide \$26 million worth of support to two universities, four agencies, and numerous local governmental agencies through the grant and loan programs. The legislature also addressed issues raised regarding the utilization, management, and oversight of the funds.

The activity of the legislature is detailed in the following three figures. Figure 1 details the anticipated trust balance and the appropriation of excess corpus funds. After a transfer from the groundwater assessment fund, the corpus should have a balance slightly higher than the mandated \$100 million. Excess corpus above the \$100 million level can be appropriated by the legislature. The legislature chose to appropriate \$133,000 to the Commissioner of Higher Education for the Bureau of Groundwater at Montana Tech and with the passage of HB 782, \$98,000 was appropriated to the Judiciary for water adjudication activities.

Figure 1		
Resource Indemnity Trust - Corpu	is Balance	
Projected 2007 Biennium Tra	nsfers	
Resource Indemnity Trust	FY2006	
Projected Beginning Balance	\$100,002,390	\$100,254,844
Transfer from Groundwater Assessment (02289)	252,454	
Transfer to Excess Corpus Fund (02567)	(252,454)	
Trust Balance	\$100,254,844	\$100,002,390
Excess Corpus Fund (02567)		\$252,454
Commissioner of Higher Ed - Bureau Of Groundy	133,735	
Judiciary - HB 782 Water Adjudication Funding	98,000	
Balance		\$20,719

The taxes related to the trust and the actual interest of the trust is disbursed through statutory appropriation, statutory allocation, and the appropriations process. Figure 2 describes the distribution of these funds. Distribution is based on revenues adopted in HJR 2.

Fig	gure 2			
Resource Indemnity Tru	st Interst and	d RelatedTa	ces	
Estimated Revenues	and Priority	Allocations		
Diposition o	f RIGWA tax	es		
Statutory Allocations	FY 2005	FY 2006	FY 2007	2007 Biennium
CERCLA Bond Debt Service	\$0	\$160,000	\$320,000	\$480,000
Groundwater Assessment Fund (02289)	113,546	366,000	366,000	732,000
Reclamation & Development (02458)	431,500	318,000	312,000	630,000
Natural Resource Worker Scholarship Fund (02069)	93,508	13,508	13,508	27,016
Orphan Share Fund (02472)	337,992	318,492	311,492	629,984
Total RIGWA Taxes	\$976,546	\$ <u>1,176,000</u>	\$ <u>1,323,000</u>	\$2,499,000
Disposition of				
Statutory Allocations	FY 2005	FY 2006	FY 2007	2007 Biennium
Coal Bed Methane Protection (02694)	\$793,616	\$839,416	\$889,832	\$1,729,248
Reclamation & Development (02458)	1,903,384	2,013,230	2,134,146	4,147,376
Orphan Share Fund (02472)	1,903,384	2,013,230	2,134,146	4,147,376
Total Applicable Oil & Gas Taxes	\$4,600,384	\$ <u>4,865,876</u>	\$5,158,124	\$10,024,000
Disposition	of Trust Intere			
Disposition	FY 2005	FY2006	FY 2007	2007 Biennium
Estimated Interest Earnings		\$6,626,000	\$6,627,000	\$13,253,000
Statutory Appropriations	\$0,878,000	\$0,020,000	\$0,027,000	\$13,233,000
MSU - Northern (02272)	240,000	240,000	240,000	480,000
Statutory Allocations	240,000	240,000	240,000	480,000
Environmental Contingency Account (02017)	0	175,000	0	175,000
Oil & Gas Damage Mitigation Account (02010)	0	50,000	0	50.000
Water Storage (02216)	0	500,000	0	500,000
Groundwater Assessment Fund (02289)	300,000	300,000	300,000	600,000
Future Fisheries (02022)	350,000	500,000	500,000	1,000,000
Renewable Resource Grants & Loans (02272)	2,000,000	2,000,000	2,000,000	4,000,000
Reclamation and Development Grans & Loans (02458)	1,200,000	1,500,000	1,500,000	3,000,000
Total Allocations	\$4,090,000	\$5,265,000	\$4,540,000	\$9,805,000

The remaining interest available is deposited to specific funds based on statutory requirement. These funds are then appropriated through HB 2, HB 6, or HB 7. Figure 3 explains the revenues received by each fund and the appropriations made from the funds.

Figure 3 also describes transfers approved to and from other funds based on legislative activities. Three pieces of legislation authorized transfers as follows:

- o HB 6 authorized \$600,000 to be transferred into the renewable resources account to provide additional grants and loans
- o HB 379 authorized the transfer of \$1.2 million per year from the orphan share fund to the Zortman-Landusky (Z/L) Water Treatment Trust
- o SB 143 authorized \$600,000 of orphan share loans funds to the hazardous waste fund and the environmental quality protection fund

		Figure 3					
	Resource Inde	emnity Trust - F	Related Funds	i			
	Projected	2007 Bienniun	Activity				
Fund Title	Renewable	Reclamation &	Haz. Waste	Environmental	Groundwater	Water	Orphan
	Resource	Development	CERCLA	Quality Protect.	Assessment	Storage	Share
Fund Number	(02272)	(02458)	(02070)	(02162)	(2289)	(02216)	(02472)
Beginning Fiscal 2005 Fund Balance (SABHRS)	\$1,396,368	\$1,944,494	\$194,540	\$839,661	\$252,454	\$320,696	\$5,093,86
Continuing appropriations	(3,882,647)	(2,474,570)	(31,231)			(589,979)	
Fiscal 2005 appropriations	(934,212)	(2,961,720)	(895,656)	(915,792)	(666,000)	0	(1,350,1
Fiscal 2005 Adjustments	0	0	0	0	(252,454)	0	
Fiscal 2005 revenues (RTIC, agency estimates)	3,802,517	5,339,484	619,760	725,560	666,000	138,000	2,254,0
Projected Available Fund Balance Beginning FY2006	\$382,026	\$1,847,688	(\$112,587)	\$649,429	\$0	(\$131,283)	\$5,997,6
Revenues (RATC, agency estimates)		_					
RIT Interest-direct	4,480,000	3,000,000			600,000	500,000	
RIT Interest-further allocation by above %	1,034,400	1,206,800	896,480	310,320			
RIGWA Proceeds		4,777,376			732,000		4,777,3
Metal Mines Tax (7%)		1,311,000					
Coal Tax & Interest (from 04011)	516,009						
STIP/Other Interest	20,000		4,000	6,000		37,500	70,0
Cost Recoveries				1,023,800			
Transfers - SB 143 - Loans from Orphan Share			390,405	209,595			(600,0
Transfers - HB 6 from General Fund	600,000						
Transfers - HB 379 Z-L Water Treatment Trust							(2,400,0
Administrative Fees	14,000						
State-owned Project Revenue						240,000	
Total Projected Available Revenues	\$7,046,435	\$12,142,864	\$1,178,298	\$2,199,144	\$1,332,000	\$646,217	\$7,845,0
Executive Appropriations							
House Bills 6 and 7 Grants	\$ 4,600,000	\$ 4,856,187					
House Bill 6-Emergency/Private Grants	400,000						
House Bill 7-Transfers (\$57,116 to ECA)	(400,000)	457,116					
MSU-Northern (statutonly appropriated)	480,000						
UM-Bureau of Mines					1,332,000		
DNRC-Centralized Services	10,000	12,000					
DNRC-Conservation and Resource Devel. Division	359,777	2,145,455					
DNRC-Water Resources Division		254,832				544,600	
DNRC-Flathead Basin Commission	16,002						
DEQ-Central Management		88,378	28,964				
DEQ-Planning, Prevention & Assistance			266,244				
DEQ-Enforcement		9,648					
DEQ-Remediation - SB 489							1,250,0
DEQ-Remediation			47,916	2,199,144			2,100,0
DEQ-Permitting & Compliance		3,243,521	833,174				
Judiciary-Water Court	1,533,510						
Library Commission-State Library Operations/NRIS		782,872					
HB 447 Pay Plan	98,810	130,978	43,968	55,155	,		1,5
Total Appropriations	\$7,098,099	\$11,980,987	\$1,220,266	\$2,254,299	\$1,332,000	\$544,600	\$3,351,59
Projected 2007 Biennium Ending Balance	.,,.,			, ,		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	

Legislative appropriations are listed by agency and program. Two items, not typically seen in RIT appropriations include:

- o HB 7 transfers from the reclamation and development fund to the renewable resource fund and the environmental contingency account to provide increased funding for grants and loans and environmental emergencies
- O SB 489 provides \$1.25 million to the remediation division of the Department of Environmental Quality to establish a remediation plan for a multiple party site in northwestern Montana

The legislature maintained that funds should not be over appropriated. At the close of session, the renewable resource fund, the hazardous waste/CERCLA fund and the environmental quality protection fund are all in a negative position, predominantly due to pay plan allocations. The remaining funds end with a zero or positive balance. All projected balances could change based on the amount of the appropriation spent and the actual revenues.

#### Increases in FTE

Figure 4 illustrates the change in FTE as a result of legislative action. The Water Resource Division received the largest increase, 39.00 FTE, and \$3.2 million results from the passage of HB 22, providing for the expedition of adjudication. The Forestry Division received 7.79 FTE through the adoption of decision packages related to increased resources for initial attack, The Conservation and Development Division received 4.00 FTE, two of which were positions eliminated by the 2003 Legislature. The legislature did not eliminate any positions within the department.

Depa		Fig of Natural R ew FTE for			servation
	FY	r 2006	F	Y2007	
Division	#FTE	Cost	#FTE	Cost	Description
Central Services	1.00	\$ 37,591	1.00	\$ 37,507	Attorney for Water Issues
Board of Oil and Gas	1.00	34,129	1.00	34,099	Public Access Data System Support
Conservation and Development	1.00	47,644	1.00	47,562	Regional Water Coordinator
	1.00	47,675	1.00	47,582	Conservation District Position
	1.00	47,611	1.00	47,515	Rangeland Coordinator
	1.00	53,121	1.00	53,011	St. Mary's Project - Engineer
Water Resources	39.00	1,618,934	39.00	1,615,607	Water Adjudication Staffing (HB 22
	1.00	53,045	1.00	52,935	St. Mary's Project - Hydrologist
Trust Land Management	2.00	74,588	2.00	74,430	Foresters - Sustainable Yield
Forestry Management	4.00	178,408	4.00	178,174	County Cooperation Program
	3.79	110,968	3.79		Helitack Crews
Total FTE and Costs	55.79	\$2,303,714	55.79	\$2,299,351	

#### **Ongoing Issues**

## Resource Indemnity Trust

Two issues were raised: 1) statute did not allow certain longstanding uses of funds; and 2) there is no centralized oversight of the funds and the allocation process. The legislature chose to address the issues of the trust through two means. First, language allowing the use of funds for activities outside of statute was added to HB 6 (Renewable Resource Loans and Grants) and HB 7 (Reclamation and Development Loans and Grants) for the 2007 biennium only. Second, the Joint Appropriations Committee for Natural Resources and Commerce introduced a resolution (HJ 36) to study the structure, historical usage and statutes related to the resource indemnity funds. This study was directed to the Legislative Fiscal Division and the assistance of the Environmental Quality Council will be made available. The outcome of the study is to provide alternatives to assure that funds are utilized in an appropriate manner, and suggest changes to statute to deal with the confusing and sometimes conflicting requirements.

#### Trust Land Administration

The Legislative Fiscal Division (LFD) raised two issues concerning the administration of trust lands. First, diversification of holdings to maximize revenues to the trust and second, the constitutionality of funding trust land administration with trust revenues.

While the legislature did not set specific policy regarding diversification of holdings, it did support a resolution to research the potential of timber leasing of state lands. Rather than the Trust Land Management Division developing and preparing contract timber sales, the study will determine that if the department sold logs directly from state lands, would funding increase for trust beneficiaries. Other states have experienced a revenue growth of as much as 30 percent over the contract method of timber sales.

The second issue regarding trust land administration was not resolved. Financing the administration of trust lands through the retention of trust revenues has been a legislative legal counsel issue of constitutionality for some time. The Legislative Audit Division echoed that concern in a recent financial audit of the department. Immediately prior to session the Montana Board of Regents pledged to mediate, not litigate a solution that would return the \$12.0 million allegedly diverted from university trusts for the purpose of land administration.

The legislature maintained the current funding mechanism. Consequently, the potential for a beneficiary or a group of beneficiaries to file suit to challenge the funding practice still exists. The financial risks of the situation include costs

related to legal challenges, funding the \$9.0 million in administration costs from other sources, and potentially repaying any alleged diversions.

Water Rights Adjudication (HB22)

Prior to 1973 there was no consistent statewide requirement that a water user file any type of record showing they were using water. A first in time, first in right prior appropriation doctrine was utilized. Over time, the statewide water adjudication process has slowed, and appropriations have not kept pace with time, and yet the importance of water rights rose on the regional and national level.

The Environmental Quality Council recommended certain actions in HB 22 to expedite the water adjudication process by providing funding through an adjudication fee, staffing, and specific program benchmarks. The entire bill was built on the premise that the long-standing backlog in the water adjudication could be reduced and the entire process finished in fifteen years.

The legislature passed and approved HB 22, appropriating \$1.9 million per year fees to the department for the FTE and operating costs necessary to expedite the process. This appropriation was to be funded through water adjudication fees to be collected in January of 2006. To collect the fees, HB 22 required that \$2.0 million dollars from other sources, each year of the biennium be line item appropriated for the water adjudication in order to collect the fee. While the water adjudication process does have \$2.0 million of other funding within the Water Resources Division, the Water Court and the Reserved Water Rights Compact Commission, the funds are not clearly identifiable in HB 2, as required in the HB 22 coordinating language.

Due to the fact that other funds were not line item appropriated, legal counsel determined the contingent voidness section of the bill was applicable. Subsequently a request has been made to the Attorney General for a legal opinion. In the meantime, codification is on hold until the opinion is received. There is also the possibility to fix the contingent voidness section in the proposed special session of December 2005.

Since HB 22, was passed and approved, the appropriations in HB 2 remain intact regardless of whether the bill is ultimately codified due to coordinating language. The appropriations are valid if cash is available. However, since the fee cannot be collected, the department is faced with a cash flow problem. With current appropriations of general fund, the department has chosen to proceed with the activities of hiring personnel.

## Fire Suppression Costs

In response to the wild land fire audit, the legislature provided increased resources for the initial attack program. This includes:

- o \$0.5 million transfer of general fund to the air operations proprietary fund to increase aviation support through the hiring of additional mechanics and pilots
- o \$1.1 million for the county co-op program, including 4.00 FTE for rural fire coordination and capital funds to produce an additional 15 type six engines to replace aging county field equipment
- o Increased helitack capacity by providing for \$240,000 and 3.59 FTE (mostly seasonal workers) to fully staff helicopter crews at three direct protection offices

This activity places additional emphasis on assuring that the department has the sufficient resources to attack fires initially to eliminate high cost fires before they occur.

The legislature also approved a resolution (HJR 10) to study fire related statutes regarding suppression and mitigation. This is a collaborative study to address dangerous environmental conditions and areas of wild land/urban interface, to improve wild land fire suppression and mitigation, and to recommend legislation to appropriately fund wild land fire protection and suppression costs.

## **Supplemental Appropriations**

#### 2005 Biennium Fire Costs

Figure 5 provides a break down of the fire costs for the 2005 biennium The 2005 biennium fire costs are estimated at \$85.4 million, of which \$0.8 million is the amount set aside for 2005 spring fires. Other sources covered \$48.9 million and the majority of the \$36.1 million in of the state share was covered by one time federal funds received under the Jobs and Growth Tax Relief Reconciliation Act (JGTRRA). The \$2.0 million supplemental provided in HB 745 represents the amount of funding not covered by JGTRRA, the Federal Emergency Management Agency (FEMA), the US Forest Service (USFS) or the National Park Service. The balance remaining of \$314,795 will be covered through non-incurred spring fire costs, or changes in negotiated recovery from FEMA or the USFS.

## Crow Tribe Settlement

The legislature approved pre-payment of the \$9.0 million owed to the Crow Tribe as part of the water compact through HB 745. These funds will be placed into an account and transferred to the crow escrow account on an annual basis. When all terms of the compact are met, the crow tribe will receive all funds in escrow. A subsequent base adjustment of \$1.0 million per year was made to the department's budget to account for this prepayment.

Fi	gure 5		
Department of Natural	Resources and Co	onservation	
2005 Breni	num Fire Costs		
	FY 2004	FY 2005	2005 Biennium
Part 1			
Actual State Protection Costs - Paid	\$74,650,041	\$2,862,952	\$77,512,993
Additional Costs - Still Owing.			
US Forest Service (USFS)	6,765.411	326,374	7,091,785
Bureau of Land Management (BLM)	56,015		56,015
Estimated Spring 2005 Costs		825,140	825,140
DNRC Budgeted Cost	<b>\$</b> 0	(50,000)	(50,000
Total Obligations	\$81,471,467	\$3,964,466	\$85,435,933
Part 2			
Costs Recovered From Other Sources			
Received to Date,			
Federal Emergency Management	30,427,502	0	30,427,502
National Park Service	8,059	0	8,059
Bureau of Land Management	469,961	208,354	678,315
US Forest Service - Fire	11,420,268	604,414	12,024,682
US Forest Service - Hurricane*		172,547	172,547
Awaiting Reimbursement:			
Federal Emergency Management / USFS	3,568,978	0	3,568,978
Federal Emergency Management / BLM	2,062,492	0	2,062,492
Total Funds Recovered	\$47,957,260	\$985,315	\$48,942,575
Part 3			
State Share of Reimbursements			
Job Growth and Tax Relief Act Funds**	31,925,625	2,252,938	34,178,563
Supplemental Appropriation	1,273,787	726,213	2,000.000
Total State Share	\$33,199,412	\$2,979,151	\$36,178,563
Estimated Remaining Fire Costs	\$314,795	\$0	\$314,795

<sup>\*</sup> Funds received for Montana Incident Management Teams dispatched to Florida to aid in humcane recovery efforts

## Other Legislation

<u>House Bill 6</u> - This legislation appropriates \$4.6 million of RIT interest to the department for renewable resource grants. Of the total, \$100,000 is to be used by the department for emergency projects and \$300,000 is to be used for project planning grants. The remainder is available to state agencies, political subdivisions, and local government entities. See the Long Range Planning section in Volume 4 for a list of specific projects funded in HB 6.

<u>House Bill 7</u>-This legislation appropriates \$4.9 million of RIT interest to the Department of Natural Resources and Conservation for reclamation and development projects. For a further discussion, see the Long-Range Planning section in Volume 4 for a list of specific projects funded in HB 7.

House Bill 8 - This legislation provides the authority for the loan portion of the renewable resource grant and loan program. The issuance of \$7,236,264 in coal severance tax bonds was approved by the legislature and the proceeds appropriated to the department for: 1) loans for new and re-authorized existing projects - \$6,578,422; and 2) establishment of a reserve for the bonds - \$657,842. See the Long Range Planning section in Volume 4 for a list of specific projects funded in HB 8.

<u>House Bill 11</u> - This legislation appropriates \$5.3 million of interest earnings from the treasure state endowment regional water system special revenue account to the department to finance the state's share of regional water system projects in North Central Montana and in Northeastern Montana.

House Bill 22 - This legislation establishes a fee on water right holders to generate income to complete the water adjudication process in fifteen years. The legislation contains benchmarks to assure the process moves along. The

<sup>••</sup> One time federal funds for tax relief set aside by Martz administration to cover fire costs

legislature approved \$3.8 million in state special revenue over the biennium for this project. (This legislation was deemed void by the code commissioner due to the fact that sufficient funding was not made available from other sources. Subsequently a request for a legal opinion has been made to the Attorney General. Codification of the bill is on hold until this opinion is received.)

<u>House Bill 236</u> – This legislation establishes a permanent role for the Clark Fork River Basin Task Force in state water planning activities. The legislature appropriated \$25,000 over the biennium to assist the taskforce with operating expenses.

<u>House Bill 482</u>—This bill revised the percentage of funding allocated to the coal severance shared account to 8.36 percent of coal severance taxes, an increase of 0.61 percent. The legislature provided authority of \$66,000 over the biennium to the Conservation and Development Division as a result of this increase.

<u>House Bill 745</u> — Thus legislation appropriates \$2.0 million general fund for actual and anticipated wildfire suppression costs in the 2005 biennium and \$9.0 million for the Crow Tribe settlement related to the negotiated water compact.

House Bill 758 – This bill establishes a tax on oil and gas production to mitigate the impacts of oil, gas and natural resource development in Montana counties. This tax is a result of the decrease in the privilege and license tax from 0.26 percent to 0.18 percent. The difference of 0.08 percent becomes the tax that will feed the impact fund.

House Bill 782 – This legislation requires that all issue remarks on a water rights claim be resolved prior to issuing final water decree. The legislation clarifies when the attorney general may intervene on cases where issue remarks have not been otherwise resolved. The legislature appropriated \$98,000 of one time only monies to hire an additional attorney to handle this workload.

House Joint Resolution 10— As suggested by the audit findings, the legislature backed a resolution to study fire related statutes regarding suppression and mitigation. This is a collaborative study to address dangerous environmental conditions and areas of wild land/urban interface, to improve wild land fire suppression and mitigation, and to recommend legislation to appropriately fund wild land fire protection and suppression costs.

<u>House Joint Resolution 33</u> - This resolution requests an examination of the issues surrounding the possible implementation of a contract harvesting program for state lands in Montana, including but not limited to an examination of similar programs in other states, standards for log quality, accounting practices, standards for hiring loggers, stewardship contracting, revenue and expenses, and economic impacts to the logging industry.

<u>House Joint Resolution 36</u> - This resolution requests a committee to review the funding sources, allocation, and utilization of resource indemnity trust funding. It also encourages the committee to suggest a simplified funding mechanism that meets the intent of statutes and provides sufficient resources for the affected agencies to accomplish their work.

<u>Senate Bill 124</u>—This bill authorizes the use of revenue bond proceeds to provide interim financing for regional water systems as federal funding does not become available until May each year. Federal funds will be utilized to pay off the bonds.

Senate Bill 449— This legislation creates an oil and gas education research fund to allow the board to accept donations, gifts or contributions for the purpose of promoting the oil and gas industry. The legislature approved \$125,000 over the biennium for this purpose.

<u>Senate Bill 498</u>— This act increases the limit to \$400,000 for a loan to a private person that is not a water users' association and to \$3.0 million for a loan to a water users' association or ditch company.

<u>Senate Joint Resolution 9</u> – This resolution requests federal funds for the rehabilitation of the St. Mary's diversion facilities and urges the support and leadership of the Montana congressional delegation to assist in finding funds for the project.

#### Funding

The following table summarizes funding for the agency, by program and source, as adopted by the legislature. Funding for each program is discussed in detail in the individual program narratives that follow.

Total A	gency Funding	7		
007 Bienniur	n Legislative I	Budget		
General Fund	State Spec.	Fed Spec.	Grand Total	Total %
\$ 4,001,859	\$ 950,624	\$ 163,888	\$ 5,116,371	5 66%
-	4,228,748		4,228,748	4.68%
2,641,610	6,082,877	543,676	9,268,163	10.25%
14,993,260	9,090,647	191,354	24,275,261	26.84%
1,630,468	-		1,630,468	1.80%
16,453,881	26,289,727	3,179,436	45,923,044	50.78%
\$ 39,721,078	\$ 46,642,623	\$ 4,078,354	\$ 90,442,055	100.00%
	007 Bienniur General Fund \$ 4,001,859 2,641,610 14,993,260 1,630,468 16,453,881	007 Biennium Legislative           General Fund         State Spec.           \$ 4,001,859         \$ 950,624           - 4,228,748         2,641,610         6,082,877           14,993,260         9,090,647           1,630,468         -         -           16,453,881         26,289,727	\$ 4,001,859 \$ 950,624 \$ 163,888 - 4,228,748 - 2,641,610 6,082,877 543,676 14,993,260 9,090,647 191,354 1,630,468 - 16,453,881 26,289,727 3,179,436	007 Biennium Legislative Budget           General Fund         State Spec.         Fed Spec.         Grand Total           \$ 4,001,859         \$ 950,624         \$ 163,888         \$ 5,116,371           -         4,228,748         -         4,228,748           2,641,610         6,082,877         543,676         9,268,163           14,993,260         9,090,647         191,354         24,275,261           1,630,468         -         -         1,630,468           16,453,881         26,289,727         3,179,436         45,923,044

## **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison	•							
Budget Item	Base Budget Fiscal 2004	Executive Budget Fiscal 2006	Legislative Budget Fiscal 2006	Leg – Exec. Difference Fiscal 2006	Executive Budget Fiscal 2007	Legislative Budget Fiscal 2007	Leg – Exec. Difference Fiscal 2007	Biennium Difference Fiscal 06-07
FTE	486.24	491.24	542.03	50.79	491.24	542.03	50.79	
Personal Services	21,536,866	23,825,163	26,692,681	2,867,518	23,862,513	27,938,767	4,076,254	6,943,772
Operating Expenses	9,814,332	12,473,307	13,135,071	661,764	11,422,716	12,741,297	1,318,581	1,980,345
Equipment	667,807	760,695	1,156,567	395,872	709,500	1,075,500	366,000	761,872
Capital Outlay	75	75	75	0	75	75	0	0
Local Assistance	213,373	513,373	488,373	(25,000)	463,373	488,373	25,000	0
Grants	961,865	1,007,296	1,159,033	151,737	961,865	1,010,128	48,263	200,000
Benefits & Claims	1,000,000	0	0	0	0	0	0	0
Transfers	398,339	1,751,456	1,609,421	(142,035)	1,553,101	1,811,066	257,965	115,930
Debt Service	487,112	567,814	567,814	0	567,814	567,814	0	0
Total Costs	\$35,079,769	\$40,899,179	\$44,809,035	\$3,909,856	\$39,540,957	\$45,633,020	\$6,092,063	\$10,001,919
General Fund	16,825,529	18,486,871	19,634,356	1,147,485	18,229,824	20,086,722	1,856,898	3,004,383
State/Other Special	16,489,400	20,424,346	23,162,283	2,737,937	19,309,225	23,480,340	4,171,115	6,909,052
Federal Special	1,764,840	1,987,962	2,012,396	24,434	2,001,908	2,065,958	64,050	88,484
Total Funds	\$35,079,769	\$40,899,179	\$44,809,035	\$3,909,856	\$39,540,957	\$45,633,020	\$6,092,063	\$10,001,919

The legislature approved a biennial budget \$10.0 million higher than the executive request. This increase consists is 30 percent general fund, 69 percent state special revenue and less than one percent federal special revenue. The difference can be attributed to the following:

- Passage of HB 22 provided \$3.8 million of state special revenue authority to expedite the water adjudication process
- o The implementation of HB 447, the pay plan, increases the budget by \$2.7 million
- o The addition of funding in the Forestry Division for increased initial attack preparedness accounts for \$2.0 million
- o \$1.1 million in initiatives was added in the Conservation and Resource Development Division, much of which was to reinstate reductions made by the 2003 Legislature
- The remaining increase can be attributed to such items as:
  - O Staffing for the St. Mary's rehabilitation project
  - o Contract services for the reserved water rights compact commission

Program Legislative Budget

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	37.00	1.00	0.00	38.00	1.00	0.00	38.00	38.00
Personal Services	1,744,660	160,438	56,542	1,961,640	160,536	144,750	2,049,946	4,011,586
Operating Expenses	543,492	38,491	0	581,983	(57,378)	0	486,114	1,068,097
Equipment	0	15,000	0	15,000	15,000	0	15,000	30,000
Debt Service	3,344	0	0	3,344	0	0	3,344	6,688
Total Costs	\$2,291,496	\$213,929	\$56,542	\$2,561,967	\$118,158	\$144,750	\$2,554,404	\$5,116,371
General Fu <b>n</b> d	1,819,275	130,164	56,542	2,005,981	31,853	144,750	1,995,878	4,001,859
State/Other Special	400,820	74,534	0	475,354	74,450	0	475,270	950,624
Federal Special	71,401	9,231	0	80,632	11,855	0	83,256	163,888
Total Funds	\$2,291,496	\$213,929	\$56,542	\$2,561,967	\$118,158	\$144,750	\$2,554,404	\$5,116,371

**Program Description** 

The Centralized Services Division provides managerial and administrative support services to the department through, the Director's Office, which includes the director, legal staff, and public information; and support services, which manages all financial activities, coordinates information systems, produces publications and graphic materials, and performs general administrative support services. Support services include fiscal affairs, data processing, personnel, legal, reception, and mail. Division responsibilities include trust revenue collection and distribution and maintenance of ownership records for trust and non-trust state-owned land.

## **Program Highlights**

# Centralized Services Division Major Program Highlights

- The legislature approved funds to replace the phone system in the Billings office
- 1.00 FTE was approved to hire an attorney to deal with water issues

## **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

	I	Program Fund Centralized S	_				
Program Funding	· · · · · · · · · · · · · · · · · · ·	Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
01000	Total General Fund	\$ 1,819,275	79.4%	\$ 2,005,981	78.3%	\$ 1,995,878	78.1%
	01100 General Fund	1,819,275	79.4%	2,005,981	78.3%	1,995,878	78 1%
02000	Total State Special Funds	400,820	17.5%	475,354	18.6%	475,270	18 6%
	02031 Forest Resources - Nursery	5,000	0.2%	5,000	0.2%	5,000	0.2%
	02039 Forestry-Fire Protection Taxes	43,000	1.9%	47,000	1.8%	47,000	1.8%
	02052 Rangeland Improvement Loans	15,000	0.7%	15,000	0.6%	15,000	0.6%
0	02073 Forestry - Slash Disposal	-		5,000	0.2%	5,000	0.2%
	02145 Broadwater O & M	9,000	0.4%	9,500	0.4%	9,500	0.4%
	02272 Renewable Resources Grnt/Loans	-	-	5,000	0.2%	5,000	0.2%
	02280 Forest Resources-Timber Sales	75,000	3.3%	78,000	3.0%	78,000	3.1%
	02340 Coal Sev. Tax Shared Ssr	5,000	0.2%	5,000	0.2%	5,000	0.2%
	02430 Water Right Appropriation	27,000	1.2%	65,591	2.6%	65,507	2.6%
	02432 Oil & Gas Era	63,000	2.7%	63,500	2.5%	63,500	2 5%
	02449 Forest Resources-Forest Improv	29,000	1.3%	32,000	1.2%	32,000	1.3%
	02450 State Lands Res Dev	49,820	2.2%	51,263	2.0%	51,263	2.0%
	02458 Reclamation & Development	-	-	6,000	0.2%	6,000	0.2%
	02825 Water Well Contractors	5,000	0.2%	5,000	0.2%	5,000	0.2%
	02938 Tlmd - Administration	75,000	3.3%	82,500	3.2%	82,500	3.2%
3000	Total Federal Special Funds	71,401	3.1%	80,632	3.1%	83,256	3.3%
	03255 Csd Federal Indirect	71,401	3.1%	80,632	3.1%	83,256	3.3%
Grand Total		\$ 2,291,496	100.0%	\$ 2,561,967	100.0%	\$ 2,554,404	100.0%

The Centralized Services Division is primarily funded with general fund (78 percent), a variety of resource-based accounts (15.62 percent) such as revenue from timber sales and taxes on oil and gas wells, and federal indirect grant reimbursements (3.3 percent). To obtain funding the department charges overhead rates to other divisions to recover costs. The rate varies depending upon the type and amount of managerial, payroll, contract, and accounts payable services provided to the divisions.

## Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustme		Fiso	al 2006				Fis	cal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					200,660	_				200,85
Vacancy Savings					(77,813)					(77,823
Inflation/Deflation					(1,857)					(1,679
Fixed Costs					21,886					(79,410
Total Statewide	Present Law	Adjustments			\$142,876					\$41,94
DP 2101 - CSD Opera	ting Adjustme	nt								
•	0.00	9,231	0	9,231	18,462	0.00	11,856	0	11,855	23,71
OP 2102 - Phone Syste	m Billings Of	fice-OTO - Bier	nnial							
	0.00	7,500	7,500	0	15,000	0.00	7,500	7,500	0	15,00
DP 2110 - Attorney										
•	1.00	0	37,591	0	37,591	1.00	0	37,507	0	37,50
Total Other Pre	sent Law Adi	ustments								
	1.00	\$16,731	\$45,091	\$9,231	\$71,053	1.00	\$19,356	\$45,007	\$11,855	\$76,21
Grand Total All	Present Law	Adjustments			\$213,929					\$118,15

<u>DP 2101 - CSD Operating Adjustment - The legislature approved operating adjustments for increases in rent and janitorial services.</u>

<u>DP 2102 - Phone System Billings Office-OTO - Biennial - The legislature approved funds to replace the phone system at the DNRC Billings Office, due to age and difficulty in finding parts for repairs. This office houses four divisions: Forestry, Trust Lands, Water Resources, and Conservation and Resource Development, as well as the Department of Environmental Quality.</u>

<u>DP 2110 - Attorney - The legislature approved an addition 1.00 FTE for the legal unit. This position would augment the one existing attorney that is assigned to water matters. One half of the funding for this position will come from the water rights fund. The department is responsible for funding the other half from existing resources.</u>

## **New Proposals**

New Proposals		Fie	2006		• ,		Fin	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bies	nnium Pav Plar	ı - HB 447							-	
21	0.00	56,542	0	0	56,542	0.00	144,750	0	0	144,750
Total	0.00	\$56,542	\$0	\$0	\$56,542	0.00	\$144,750	\$0	\$0	\$144,750

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### **Program Legislative Budget**

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget					•			
	Base	PL Base	New	Total	PL Base	New	Total	Total
	Budget	Adjustment	Proposals	Leg. Budget	Adjustment	Proposals	Leg. Budget	Leg. Budget
Budget Item	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	20.50	0.00	1.00	21.50	0.00	00.1	21.50	21.50
Personal Services	809,721	221,639	66,037	1,097,397	235,386	117,153	1,162,260	2,259,657
Operating Expenses	295,245	93,963	545,000	934,208	94,638	545,000	934,883	1,869,091
Equipment	38,307	11,693	0	50,000	11,693	0	50,000	100,000
Total Costs	\$1,143,273	\$327,295	\$611,037	\$2,081,605	\$341,717	\$662,153	\$2,147,143	\$4,228,748
State/Other Special	1,036,392	434,176	611,037	2,081,605	448,598	662,153	2,147,143	4,228,748
Federal Special	106,881	(106,881)	0	0	(106,881)	0	0	0
Total Funds	\$1,143,273	\$327,295	\$611,037	\$2,081,605	\$341,717	\$662,153	\$2,147,143	\$4,228,748

## **Program Description**

The Oil and Gas Conservation Division administers the Montana oil and gas conservation laws to promote conservation and prevent waste in the recovery of these resources through regulation of exploration and production of oil and gas. The division: 1) issues drilling permits; 2) classifies wells; 3) establishes well spacing units and pooling orders; 4) inspects drilling, production, and seismic operations; 5) investigates complaints; 6) does engineering studies; 7) determines incremental production for enhanced recovery and horizontal wells to implement the tax incentive program for those projects; 8) operates the underground injection control program; 9) plugs orphan wells; and 10) collects and maintains complete well data and production information.

#### **Program Highlights**

## Oil and Gas Conservation Division Major Program Highlights

- ◆ The legislature approved \$140,000 over the biennial to promote Montana's oil and gas industry
- \$600,000 was appropriated for the continuation of coal bed methane studies
- The legislature approved funding for 1.0 FTE to continue the development of public access to oil and gas well data

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fu Oil & Gas Co	nding Table onservation D				
		Base	% of Base	Budget	% of Budget	Budget	% of Budget
Program Fundi	ng	FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
02000	Total State Special Funds	\$1,036,392	90.7%	\$ 2,081,605	100.0%	\$ 2,147,143	100.0%
	02432 Oil & Gas Era	1,036,392	90.7%	2,081,605	100.0%	2,147,143	100.0%
03000	Total Federal Special Funds	106,881	9.3%		-	-	-
	03356 Oil & Gas Federal	106,881	9.3%		-		-
Grand Total		\$1,143,273	100 0%	\$ 2,081,605	100.0%	\$ 2,147,143	100 0%

The division is funded through taxes levied on oil and gas wells and the class II annual operating fee. By statute (15-36-324, MCA) a percentage of oil production taxes and natural gas taxes are deposited to the account for the board's use. The board by statute (82-11-131, MCA) can set privilege and license tax up to 3/10 of 1 percent of the market value of each barrel of crude petroleum produced and of each 10,000 cubic feet of natural gas produced to comply with 15-36-324, MCA. Section 82-11-137, MCA, provides for a maximum \$300 annual operating fee for each class II injection well. The board set the fee at \$200. The division also receives federal funding from the Environmental Protection Agency (EPA) for the underground injection control program.

Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustn		Fi	scal 2006				Fis	scal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services				•	225,809					224,419
Vacancy Savings					(41,420)					(41,366)
Inflation/Deflation					(1,984)					(1,977)
Fixed Costs					6,525					6,582
Total Statewic	de Present Lav	v Adjustments			\$188,930					\$187,658
DP 2206 - O&G Reg	gulatory Progra	m Operating Ad	justments							
	0.00	0	75,156	0	75,156	0.00	0	<b>84,</b> 499	0	84,499
DP 2207 - O&G UIC	Program Ope	rating Adjustme	nts							
	0.00	0	63,209	0	63,209	0.00	0	69,560	0	69,560
Total Other P	resent Law Ac	ljustments								
	0.00	\$0	\$138,365	\$0	\$138,365	0.00	\$0	\$154,059	\$0	\$154,059
Grand Total	All Present La	w Adjustments			\$327,295					\$341,717

<u>DP 2206 - O&G Regulatory Program Operating Adjustments - The legislature approved present law adjustments for personal services exempt salary and related benefit increases, board per diem, and staff overtime. Operating increases include contracted legal, janitorial, and database services, increase rent in non-state owned buildings, and travel and related costs of a new field inspector.</u>

<u>DP 2207 - O&G UIC Program Operating Adjustments - The legislature approved a present law adjustment for personal services to include exempt salary and related benefit increases, board per diem, and staff overtime. Operating increases include contracted legal, janitorial and database services, travel and related costs of a new field inspector, and general operating costs such as phone, rent and supplies.</u>

## **New Proposals**

New Proposals	-	re:	scal 2006		Fiscal 2007						
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
DP 2201 - Public Ac	cess Data Syste	em-OTO									
22	1.00	0	209,129	0	209,129	1.00	0	209,099	0	209,099	
DP 2203 - O&G End	ergy Education	and Outreach-O	TO -Biennial		Ţ.						
22	0.00	0	62,500	0	62,500	0.00	0	62,500	0	62,500	
DP 2204 - O&G No:	rth American Pi	rospect Expositi	on-Biennial								
22	0.00	0	7,500	0	7,500	0.00	0	7,500	0	7,500	
DP 2205 - Coal Bed	Natural Gas Ba	aseline Studies									
22	0.00	0	300,000	0	300,000	0.00	0	300,000	0	300,000	
DP 6010 - 2007 Bier	nnium Pay Plan	- 11B 447									
22	0.00	0	31,908	0	31,908	0.00	0	83,054	0	83,054	
Total	1.00	\$0	\$611,037	\$0	\$611,037	1.00	\$0	\$662,153	\$0	\$662,153	

<u>DP 2201 - Public Access Data System-OTO - The legislature approved state special revenue to expand upon an on-going data project started in the 2005 biennium to acquire and maintain historical oil and gas data, including well logs and field information, and scan the data for web delivery.</u>

<u>DP 2203 - O&G Energy Education and Outreach-OTO -Biennial -</u> The legislature approved a one-time-only biennial appropriation of state special revenue to provide summer oil and gas workshops for teachers, provide curricula materials and field trips to students at all grade levels, and develop a science project competition.

<u>DP 2204 - O&G North American Prospect Exposition-Biennial - The legislature approved an appropriation of state special revenue to sponsor a "Come to Montana" booth at the annual North American Prospect Expedition, a convention of oil and gas company representatives from all over the world.</u>

<u>DP 2205 - Coal Bed Natural Gas Baseline Studies - The legislature approved state special revenue each year to complete baseline studies and investigations to improve the effectiveness of the oil and gas regulatory program in relation to coal bed methane production. Funds will also be used to provide matching funds for Department of Energy research solicitations regarding coal bed methane production.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

#### Language

The legislature approved the following language for inclusion in HB2:

"The department is authorized to decrease state special revenue in the underground injection control program and increase federal special revenue by a like amount when the amount of federal EPA funds available for the program becomes known. Any federal special revenue is to be spent before state special revenue."

**Program Legislative Budget** 

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	21.50	1.00	3.00	25.50	1.00	3.00	25.50	25.50
Personal Services	1,181,422	26,407	187.406	1,395,235	28,455	248,401	1,458,278	2,853,513
Operating Expenses	1,058,250	88,922	418,443	1,565,615	100,953	415,443	1,574,646	3,140,261
Equipment	24,404	0	. 0	24,404	0	0	24,404	48,808
Capital Outlay	0	0	0	0	0	0	0	0
Local Assistance	213,373	25,000	250,000	488,373	25,000	250,000	488,373	976,746
Grants	924,622	47,168	150,000	1,121,790	48,263	0	972,885	2,094,675
Benefits & Claims	000,000,1	(1,000,000)	0	0	(1,000,000)	0	0	0
Transfers	0	0	0	0	0	0	0	0
Debt Service	77,080	0	0	77,080	0	0	77,080	154,160
Total Costs	\$4,479,151	(\$812,503)	\$1,005,849	\$4,672,497	(\$797,329)	\$913,844	\$4,595,666	\$9,268,163
General Fund	2,316,762	(1,044,798)	27,243	1,299,207	(1,044,080)	69,721	1,342,403	2,641,610
State/Other Special	1,961,828	165,593	978,606	3,106,027	170,899	844,123	2,976,850	6,082,877
Federal Special	200,561	66,702	0	267,263	75,852	0	276,413	543,676
Total Funds	\$4,479,151	(\$812,503)	\$1,005,849	\$4,672,497	(\$797,329)	\$913,844	\$4,595,666	\$9,268,163

## **Program Description**

The Conservation and Resource Development Division provides technical, administrative, financial, and legal assistance to Montana's 58 conservation districts by administering the Conservation District Act, Montana Rangeland Resources Act, and the Natural Streambed and Land Preservation Act. The division also manages several loan and grant programs for local communities, local governments, state agencies, and private citizens. The programs include the state revolving fund, which currently includes \$150 million loaned to communities for water and waste water systems, coal severance tax loans to governmental entities totaling \$45 million, and private loans for \$16.5 million. Grant programs administered by the division include the Reclamation Development, Renewable Resource, and Conservation District grant programs.

## Program Highlights

# Conservation and Resource Development Division Major Program Highlights

- The legislature approved funding for 3.00 FTE for rangeland, conservation, and irrigation activities
- ◆ The St. Mary's rehabilitation project was provided 1.00 FTE and operating costs for an engineer
- An irrigation development program was established with an appropriation of \$150,000 per year

#### **Funding**

The following table shows program funding, by source, for the base year and the 2007 biennium as adopted. This program is primarily funded with general fund, RIT accounts, and coal severance taxes.

	1	Program Func	ling Table				
		Conservation/R	tesource De				
		Base	% of Base	Budget	% of Budget	Budget	% of Budget
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$ 2,316,762	51.7%	\$ 1,299,207	27.8%	\$ 1,342,403	29.2%
	01100 General Fund	2,316,762	51.7%	1,299,207	27.8%	1,342,403	29.2%
02000	Total State Special Funds	1,961,828	43.8%	3,106,027	66.5%	2,976,850	64.8%
	02015 Tsep Regional Water System	360,370	8.0%	540,034	11.6%	542,932	11.8%
	02052 Rangeland Improvement Loans	8,111	0.2%	8,111	0.2%	8,111	0.2%
	02270 Treasure State Endowment	28,000	0.6%	28,000	0.6%	28,000	0.6%
	02272 Renewable Resources Grnt/Loans	315,177	7 0%	295,861	6.3%	302,732	6.6%
	02316 Go94B/Ban 93D Admin	15.095	0.3%	19,550	0.4%	20,400	0.4%
	02340 Coal Sev. Tax Shared Ssr	627,132	14 0%	798,554	17.1%	799,553	17 4%
	02433 Grazing District Fees	40,456	0.9%	43,956	0.9%	43,956	1.0%
	02458 Reclamation & Development	490,407	10.9%	1,044,881	22.4%	904,086	19.7%
	02490 Drinking Water Investment	-		250,000	5.4%	250,000	5 4%
	02997 Go 2004A Ww Srf Coi	77,080	1.7%	77,080	1.6%	77,080	1.7%
03000	Total Federal Special Funds	200,561	4.5%	267,263	5.7%	276,413	6.0°/0
	03178 Res Dev & Cons - Fed	35,650	0.8%	35,650	0.8%	35,650	0.8%
	03245 Wastewater Treatment Grant	74,907	1.7%	95,450	2.0%	99,600	2.2%
	03442 Dw Srf 03	68,841	1.5%	108,000	2.3%	110,000	2 4%
	03687 Drinking Water Srf Ffy02	21,163	0.5%	28,163	0.6%	31,163	0.7%
Grand Total		\$4,479,151	100.0%	\$4,672,497	100.0%	\$ 4,595,666	100.0%

RIT funding is used to administer the Reclamation Development Grants Program (RDGP) and the Renewable Resources Grant and Loan Program (RRGLP). The RDGP is a state-funded grant program that assists any department, agency, and division of state government, tribal government, board, or commission to indemnify the people of the state for the effects of mineral development on public resources. The RRGLP funds a variety of natural resource projects including groundwater studies, irrigation projects, water and soil conservation, and public wastewater projects primarily through grants administered by the department. Coal severance tax is used to provide grants to conservation districts for natural resource related projects such as streambed stabilization, soil conservation, educational activities, and demonstrations of new technologies.

The Natural Resource Development Bureau utilizes nearly half of the division general fund to administer grant and loan programs, provide assistance to conservation districts for the administration of water reservations, and assist landowners to develop new irrigation. The Conservation District Bureau utilizes just over half of the available general fund to assist Montana conservation and grazing districts. The remaining program funding includes miscellaneous state special revenue, federal drinking water and water pollution control funds, and miscellaneous federal sources used to supplement division activities.

**Present Law Adjustments** 

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustmen		Fisc	al 2006				Fis	cal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					27,085					29,32
Vacancy Savings					(48,342)					(48,428
Inflation/Deflation					(5,234)					(5,152
Fixed Costs					11,656					11,605
Total Statewide I	Present Law	Adjustments			(\$14,835)					(\$12,654
DP 2301 - CARDD Reg	ional Water	Coordinator								
_	1.00	0	47,664	0	47,664	1.00	0	47,562	0	47,562
DP 2302 - CARDD Ope	rating Adju-	stment								
•	0.00	2,000	36,000	14,000	52,000	0.00	2,000	36,000	20,000	58,000
DP 2303 - Regional Wa	ter Systems									
	0.00	0	27,000	0	27,000	0.00	0	33,000	0	33,000
DP 2310 - Grazing Dist	rict Commis	sion-Biennial								
_	0.00	0	3,500	0	3,500	0.00	0	3,500	0	3,500
DP 2313 - Crow Tribe S	ettlement A	djustment								
	0.00	(1,000,000)	0	0	(1,000,000)	0.00	(1,000,000)	0	0	(1,000,000
DP 2314 - Conservation	Districts Fi	nancial Assistanc								
	0.00	0	47,168	0	47,168	0.00	0	48,263	0	48,26
DP 2325 - Salinity Cont										
	0.00	0	25,000	0	25,000	0.00	0	25,000	0	25,000
Total Other Pres	ent Law Ad	iustments								
	1.00	(\$998,000)	\$186,332	\$14,000	(\$797,668)	1.00	(\$998,000)	\$193,325	\$20,000	(\$784,675
Grand Total All	Precent I av	v Adiustments			(\$812,503)					(\$797,329

<u>DP 2301 - CARDD Regional Water Coordinator - The legislature approved 1.0 FTE for a regional water coordinator.</u> This position coordinates the regional water system projects in the State of Montana from the state's perspective, coordinating between DNRC, Department of Environmental Quality, Montana Department of Transportation, and other state and federal agencies.

<u>DP 2302 - CARDD Operating Adjustment - The legislature approved a base adjustment for rent increases in non-state owned buildings in Helena, Billings, and Miles City, and for contract services, travel, and supplies.</u>

<u>DP 2303 - Regional Water Systems - The legislature approved state special revenue for administrative expenses as necessary to continue to secure federal funding, maintain local support, and negotiate needed agreements to work on engineering and environmental planning for the various systems. The federal funding in the total will be in excess of \$400 million. The federal funds received to date are \$5 million.</u>

<u>DP 2310 - Grazing District Commission-Biennial - The legislature approved a base adjustment for the Grazing District Commission.</u> The commission anticipates increased costs for its contract executive director position and operations.

<u>DP 2313 - Crow Tribe Settlement Adjustment - The legislature removed \$1.0 million general fund from the base budget previously utilized to pay for the Crow Tribe settlement. The entire Crow Tribe settlement is proposed to be paid in FY 2005.</u>

<u>DP 2314 - Conservation Districts Financial Assistance-Biennial -</u> The legislature approved a state special revenue biennial appropriation from shared coal severance tax for conservation district grants administrative support. This proposal would increase the department's conservation district administrative grant program the grant program for projects and activities.

<u>DP 2325 - Salinity Control - The legislature approved an increase of state special revenue for the Montana Salinity Control Association.</u> The association has received grant dollars from the department since 1989. This addition will provide increased operating funds to procure equipment, provide hands-on educational programs, and start new watershed projects.

## **New Proposals**

New Proposals										
 Program	FTE	Fise General Fund	sal 2006 State Special	Federal Special	Total Funds	FTE	General Fund	State	Federal	Total
Hogiani	1 11.	1 dild	эрссіаі	<b>Зрестат</b>	runus	r i r,	rund	Special	Special	Funds
DP 2304 - MT Drink	ing Water Loar	n Program								
23	0.00	0	250,000	0	250,000	0.00	0	250,000	0	250,000
DP 2305 - Central M	ontana Regiona	al Water Project	,							230,000
23	0.00	0	105,000	0	105,000	0.00	0	102,000	0	102,000
DP 2320 - Conservat	ion District Pos	sition	·		Í			, i		
23	1.00	0	70,475	0	70,475	1.00	0	70,382	0	70,382
DP 2321 - Irrigation	Development									,
23	0.00	0	150,000	0	150,000	0.00	0	150,000	0	150,000
DP 2322 - Missouri I	River Conserva	tion District Cou	ncil							
23	0.00	0	80,000	0	80,000	0.00	0	80,000	0	80,000
DP 2324 - Rangeland	d Management	Position								
23	1.00	0	69,004	0	69,004	1.00	0	68,908	0	68,908
DP 2327 - St. Mary's	Project Engine	eer								
23	00.1	0	62,121	0	62,121	1.00	0	62,011	0	62,011
DP 2360 - Conservat	ion Districts As	ssistance OTO								
23	0.00	0	150,000	0	150,000	0.00	0	0	0	0
DP 2365 - HB482 - 1		Tax Shared Acco								
23	0.00	0	30,250	0	30,250	0.00	0	30,250	0	30,250
DP 6010 - 2007 Bier										
23	0.00	27,243	11,756	0	38,999	0.00	69,721	30,572	0	100,293
Total	3.00	\$27,243	\$978,606	\$0	\$1,005,849	3.00	\$69,721	\$844,123	\$0	\$913,844

<u>DP 2304 - MT Drinking Water Loan Program - The legislature approved an expansion of the State Revolving Fund Drinking Water Program to match the federal program authority for the Safe Drinking Water program. This program provides funds for training, technical assistance, and the issuance of low interest loans to local governmental entities to finance drinking water facilities and implement the Safe Drinking Water Act.</u>

<u>DP 2305 - Central Montana Regional Water Project - The legislature approved authority for the development of the Central Montana Regional Water Project.</u> Funding would cover the administrative expenses associated with maintaining local support and negotiating agreements to work on engineering and environmental planning for the regional water system. This system would facilitate the construction of a regional water system for five small communities in the Musselshell Valley area. The service area includes Fergus, Judith Basin, Wheatland, Golden Valley, Yellowstone, and Mussellshell counties and will serve up to 5,000 people.

<u>DP 2320 - Conservation District Position - The legislature approved the restoration of 1.0 FTE that was removed in the 2003 legislative session. This position will work with conservation districts on a variety of projects, provide guidance on program issues, and secure cooperation with other state and federal agencies.</u>

<u>DP 2321 - Irrigation Development - The legislature approved state special revenue to provide grants to develop new irrigation or increase the value of existing agricultural land through improved irrigation. High value crops such as potatoes, sugar beets, and malt barley are targeted in this program.</u>

<u>DP 2322 - Missouri River Conservation District Council - The legislature approved state special revenue to support the work of the Missouri River Development Council. The council consists of 15 districts that have joined together to address natural resource issues along the Missouri River.</u>

<u>DP 2324 - Rangeland Management Position - The legislature approved 1.0 FTE to re-instate the range land management position.</u> The funding for this position was eliminated in the 2003 legislative session.

<u>DP 2327 - St. Mary's Project Engineer - The legislature approved state special revenue to fund 1.0 FTE to provide engineering oversight on the St. Mary's project. This engineer would review and evaluate the engineering work associated with the project as the plan progresses.</u>

<u>DP 2360 - Conservation Districts Assistance OTO - The legislature approved a one-time only appropriation of state special revenue to support the activities of the conservation districts.</u>

<u>DP 2365 - HB482 - Increased Coal Tax Shared Account - The legislature provided an increase in state special revenue for conservation district assistance. This is contingent on the passage of HB 482.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### Language

The legislature approved the following language for inclusion in HB2:

"The department is appropriated up to \$600,000 for the 2007 biennium from the state special revenue account established in 85-1-604 for the purchase of prior liens on property held as loan security as required by 85-1-618.

The department is authorized to decrease federal special revenue in the pollution control and/or drinking water revolving loan programs and increase state special revenue by a like amount within the special administration account when:

- (1) the federal capitalization funds have been expended; or
- (2) federal funds and bond proceeds are used for other program purposes.

If grazing fees are raised during the 2007 biennium, up to \$20,000 of funds in the grazing district account is appropriated to the grass conservation commission for contingency operations.

During the 2007 biennium, if the department obtains federal funding for the St. Mary's rehabilitation project, it must be used to replace state special revenue approved to fund personal services and related costs of the St. Mary's engineer and St. Mary's hydrologist."

## **Program Legislative Budget**

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget								
	Base	PL Base	New	Total	PL Base	New	Tota1	Tota1
	Budget	Adjustment	Proposals	Leg. Budget	Adjustment	Proposals	Leg. Budget	Leg. Budget
Budget Item	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	109.50	0.00	40.00	149.50	0.00	40.00	149.50	149.50
Personal Services	5,252,169	365,896	1,881,078	7,499,143	370,736	2,206,409	7,829,314	15,328,457
Operating Expenses	1,768,414	703,406	865,234	3,337,054	738,698	486,261	2,993,373	6,330,427
Equipment	5,772	28,500	36,695	70,967	0	0	5,772	76,739
Capital Outlay	75	0	0	75	0	0	75	150
Local Assistance	0	0	0	0	0	0	0	0
Transfers	0	0	600,000	600,000	0	1,000,000	1,000,000	1,600,000
Debt Service	389,042	80,702	0	469,744	80,702	0	469,744	939,488
Total Costs	\$7,415,472	\$1,178,504	\$3,383,007	\$11,976,983	\$1,190,136	\$3,692,670	\$12,298,278	\$24,275,261
General Fund	5,866,304	320,952	1.171,816	7,359,072	327,098	1,440,786	7,634,188	14,993,260
State/Other Special	1,464,378	849,569	2,209,666	4,523,613	854,722	2,247,934	4,567,034	9,090,647
Federal Special	84,790	7,983	1,525	94,298	8,316	3,950	97,056	191,354
Total Funds	\$7,415,472	\$1,178,504	\$3,383,007	\$11,976,983	\$1,190,136	\$3,692,670	\$12,298,278	\$24,275,261

## **Program Description**

The Water Resources Division is responsible for many programs associated with the uses, development, and protection of Montana's water. It manages and maintains the state-owned dams, reservoirs, and canals. The division also develops and recommends in-state, interstate, and international water policy to the director, Governor, and Legislature. The division consists of an administration unit and four bureaus: Water Management Bureau, Water Rights Bureau, State Water Projects Bureau, and the Water Operations Bureau.

## **Program Highlights**

# Water Resources Division Major Program Highlights

- With the passage of HB 22, the legislature appropriated \$1.9 million per year of water adjudication fees to expedite the adjudication process
- The legislature approved \$2.0 million in general fund to improve the water rights data base and expedite the adjudication process
- Routine repairs of state owned water projects were appropriated \$746,000 over the biennium
- Emergency repairs will be funded through the budget amendment process

**Funding** 

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		-	unding Tabl					
Program Fundin	ng.	Base FY 2004	% of Base FY 2004	·	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budge FY 2007
01000	Total General Fund	\$ 5,866,304	79.1%	\$	7,359,072	61.4%	\$ 7,634,188	62.1%
01000	01100 General Fund	5,866,304	79.1%		7,359,072	61.4%	7,634,188	62.1%
02000	Total State Special Funds	1,464,378	19.7%		4,523,613	37.8%	4,567,034	37.19
02000	02104 Miscellaneous State Spec Rev	227,504	3.1%		308,206	2.6%	308,206	2.59
	02145 Broadwater O & M	302,915	4.1%		355,503	3.0%	365,829	3.09
	02147 Broadwater R & R		-		325,000	2.7%	325,000	2.69
	02177 Cst 90 A Fisheries Mitigation	_	_		27,000	0.2%	27,000	0.29
	02216 Water Storage St Sp Rev Acct	-	-		272,300	2.3%	272,300	2.2
	02272 Renewable Resources Grnt/Loans	16,868	0.2%		20,501	0.2%	20,501	0.2
	02351 Water Project Lands Lease Acct	8,642	0.1%		8,553	0.1%	8,557	0.1
	02409 General License	15,658	0.2%		75,304	0.6%	77,933	0.6
	02430 Water Right Appropriation	519,852	7.0%		685,459	5.7%	707,003	5.7
	02431 Water Adjudication	-	_		1,991,600	16.6%	1,991,600	16.2
	02458 Reclamation & Development	145,720	2.0%		111,085	0.9%	118,219	1.0
	02470 State Project Hydro Earnings	161,538	2.2%		261,038	2.2%	261,038	2.1
	02825 Water Well Contractors	65,681	0.9%		82,064	0.7%	83,848	0.7
03000	Total Federal Special Funds	84,790	1.1%		94,298	0.8%	97,056	0.8
	03034 Yellowstone Groundwater Nps	22,999	0.3%		22,999	0.2%	22,999	0.2
	03094 Fema Federal Grants	61,554	0.8%		71,299	0.6%	74,057	0.6
	03308 Water Resources - Federal	237	0.0%			-		
Grand Total		\$ 7,415,472	100.0%	S	11,976,983	100.0%	\$ 12,298,278	100.0

The Water Resource Division is predominantly funded with general fund (62.1 percent), state special revenue (37.1 percent), and a minor amount of federal revenue. Sources and purpose of state special revenue include:

- o Water storage account funded by direct allocation of RIT interest and revenue from water purchase contracts for the purpose of construction, operation, maintenance and rehabilitation of state water storage projects
- o Water rights fees derived from fees collected to record rights to support water rights management
- o Income derived from state owned hydroelectric projects for repair and rehabilitation of state owned water projects
- o General license account dollars for fisheries mitigation work
- o Fees from water well contractors that support the Board of Water Well Contractors

Federal funds are from Federal Emergency Management Agency (FEMA) grants and the Bureau of Reclamation.

#### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments		Fie	cal 2006				Eio	cal 2007		
F	re	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					599,143					604,190
Vacancy Savings					(234,047)					(234,254)
Inflation/Deflation					(18,472)					(17,855)
Fixed Costs					24,638					38,790
Total Statewide Pre	sent Law	Adjustments			\$371,262					\$390,871
DP 2402 - Water Resource	s Operatin	g Adjustments								
	0.00	78,531	91,485	0	170,016	0.00	66,541	90,498	0	157,039
DP 2403 - Rehab of N. For	rk of Smith	Dam and Nila	n N. Dam OTO							
	0.00	0	165,000	0	165,000	0.00	0	165,000	0	165,000
DP 2404 - Broadwater Pov		-FERC Fisheri	es Mitigation							
	0.00	0	43,000	0	43,000	0.00	0	43,000	0	43,000
DP 2405 - Water Projects		action Engineer								
	0.00	0	206,800	0	206,800	0.00	0	206,800	0	206,800
DP 2406 - Water Well Lit		PerDiem-RST-								
	0.00	0	16,800	0	16,800	0.00	0	16,800	0	16,800
DP 2407 - FBC Operating										
	00.0	0	(119,374)	0	(119,374)	0.00	0	(114,374)	0	(114,374)
DP 2411 - Broadwater Bri		d - Biennial Ol								
	0.00	0	325,000	0	325,000	0.00	0	325,000	0	325,000
Total Other Presen	t Law Adj	ustments								
	0.00	\$78,531	\$728,711	\$0	\$807,242	0.00	\$66,541	\$732,724	\$0	\$799,265
Grand Total All Pro	esent Law	Adjustments			\$1,178,504					\$1,190,136

<u>DP 2402 - Water Resources Operating Adjustments - The legislature approved general fund and state special revenue for the 2007 biennium for operating adjustments such as rent, utilities, contracted services, and leased vehicles through the state motor pool.</u>

<u>DP 2403 - Rehabilitation of N. Fork of Smith Dam and Nilan N. Dam OTO - The legislature approved a one-time only, restricted, biennial state special revenue appropriation for rehabilitation projects on the North Fork of Smith Dam and Nilan North Dam</u>

<u>DP 2404 - Broadwater Power Project-FERC Fisheries Mitigation - The legislature approved a biennial appropriation of state special revenue to fund fisheries mitigation work required by the Federal Energy Regulatory Commission (FERC).</u> Funds will be used to contract with the Department of Fish, Wildlife and Parks (DFWP) to perform annual fish population studies and evaluation of completed habitat improvement projects to mitigate impacts from the construction of the Broadwater Hydropower Plant.

<u>DP 2405 - Water Projects Pre-construction Engineering OTO - The legislature approved a one-time-only, biennial appropriation of state special revenue for land surveying services and pre-construction engineering on two projects in need of major rehabilitation. Funds will be used to contract with private engineering firms to complete the pre-construction engineering on the Ruby Dam and the Painted Rock Dam. The engineering would establish the basis for funding and carrying out the actual rehabilitation construction stage.</u>

<u>DP 2406 - Water Well Litigation & PerDiem-RST-OTO - The legislature approved state special revenue for increased contracted legal and other litigation costs of the Board of Water Well Contractors. Bond revenues from contractors are not available prior to incurring these costs. The balance of the appropriation is for increased travel and per diem costs for the non-government representatives of the board.</u>

<u>DP 2407 - FBC Operating Budget - The legislature approved a reduction in the base budget to reflect operational changes.</u> The Flathead Basin Commission (FBC) is charged to protect the natural resources and environment of the Flathead Basin.

<u>DP 2411 - Broadwater Bridge Rebuild - Biennial OTO Restricted - The legislature approved a one-time-only, biennial appropriation of state special revenue to replace the Broadwater spillway bridge structure. Replacement of the existing spillway bridge structure is necessary to address public and worker safety, provide access for maintenance equipment, and comply with current engineering design criteria and building codes.</u>

## **New Proposals**

New Proposals		Fice	al 2006			,	Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 2408 - Water Rig	ht Records Op	ical Imaging-OT	0							
24	0.00	0	108,551	0	108,551	0.00	0	89,556	0	89,556
DP 2409 - Water Adj	udication Fund	ling OTO								
24	0.00	600,000	0	0	600,000	0.00	1,000,000	0	0	1,000,000
DP 2412 - Clark Fork	c Task Force									
24	0.00	0	12,500	0	12,500	0.00	0	12,500	0	12,500
DP 2413 - Water Adj	udication Data	base OTO					_		•	
24	0.00	400,000	0	0	400,000	0.00	0	0	0	0
DP 2414 - St. Mary's	Hydrologist								•	
24	1.00	0	61,257	0	61,257	1.00	0	61,147	0	61,147
DP 2415 - Water Adj	udication - HB									
24	39.00	0	1,991,600	0	1,991,600	39.00	0	1,991,600	0	1,991,600
DP 6010 - 2007 Bien	nium Pay Plan									
24	0.00	171,816	35,758	1,525	209,099	0.00	440,786	93,131	3,950	537,867
Total	40.00	\$1,171,816	\$2,209,666	\$1,525	\$3,383,007	40.00	\$1,440,786	\$2,247,934	\$3,950	\$3,692,670

<u>DP 2408 - Water Right Records Optical Imaging-OTO - The legislature approved state special revenue to replace the microfilm system with an optical imaging system to capture water right information consisting of 350,000 plus files and over six million images. This system will transfer the information from a read only microfilm system to internet accessible files linked with the water rights database.</u>

<u>DP 2409 - Water Adjudication Funding OTO - The legislature approved general fund each year of the biennium to expedite the water rights adjudication process. The funds will be transferred to the water adjudication account.</u>

<u>DP 2412 - Clark Fork Task Force - The legislature approved \$12,500 per year of recreation and development funding for support of the task force. The task force provides monitoring and assistance in the development of the state water plan.</u>

<u>DP 2413 - Water Adjudication Database OTO - The legislature approved a general fund one-time-only restricted appropriation to implement database upgrades to expedite the water adjudication process.</u>

<u>DP 2414 - St. Mary's Hydrologist - The legislature approved 1.00 FTE for a hydrologist to assist the state's effort in the Milk River Basin rehabilitation of the aging St. Mary's facilities.</u>

<u>DP 2415 - Water Adjudication - HB 22 - The legislature approved a biennial appropriation of state special revenue generated fees from implementation of HB 22. This funding will be used to examine 57,000 water right claims by June 30, 2015 and issue a preliminary or temporary preliminary decrees on all basins by June 30, 2020. Funding includes 33.5 FTE for claims examination, 2.00 FTE for geographic information specialists, and 3.5 FTE for administrative assistants.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### Language

The legislature approved the following language for inclusion in HB2:

The Governor has indicated his intent to line-item veto the language illustrated in *italic*. However his authority to do so is questioned and may be challenged through legal action.

The department shall present a written report to the environmental quality council at each meeting during the 2007 biennium on the status of the water right database project and the water adjudication process. The report must include the number and types of adjudications that have been completed on a monthly basis.

During the 2007 biennium, up to \$70,000 of interest earned on the Broadwater water users account is appropriated to the department for the purpose of repair, improvement, or rehabilitation of the Broadwater-Missouri diversion project.

During the 2007 biennium, if the department obtains federal funding for the St. Mary's rehabilitation project, it must be used to replace state special revenue approved to fund personal services and related costs of the St. Mary's engineer and St. Mary's hydrologist."

**Program Legislative Budget** 

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	9.00	0.00	0.00	9.00	0.00	0.00	9.00	9.00
Personal Services Operating Expenses	530,733 133,717	27,891 (2,004)	15,187 97,500	573,811 229,213	27,705 (734)	38,523 97,500	596,961 230,483	1,170,772 459,696
Total Costs	\$664,450	\$25,887	\$112,687	\$803,024	\$26,971	\$136,023	\$827,444	\$1,630,468
General Fund	664,450	25,887	112,687	803,024	26,971	136,023	827,444	1,630,468
Total Funds	\$664,450	\$ <u>25,</u> 887	\$112,687	\$803,024	\$26,971	\$136,023	\$827,444	\$1,630,468

**Program Description** 

The Montana Reserved Water Rights Compact Commission was created by the Legislature in 1979 as part of the statewide water rights adjudication effort. It consists of four members appointed by the Governor, two by the President of the Senate, two by the Speaker of the House of Representatives, and one by the Attorney General. Members serve for four years. The commission negotiates water rights with the Indian tribes and federal agencies, which claim federal reserved water rights within the state, to establish a formal agreement (compact) on the amount of water to be allocated to each interest. Legal, technical, and administrative staff supports the commission.

## **Program Highlights**

# Reserved Water Rights Compact Commission Major Program Highlights

- Present law adjustments were approved
- One-time only contract services were approved to assist the commission to meet the termination date

## **Funding**

The commission is funded exclusively with general fund.

#### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustme		Fi	scal 2006			Fiscal 2007						
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds		
Personal Services					46,134		•			45,940		
Vacancy Savings					(23,073)					(23,065)		
Inflation/Deflation					(231)					(181)		
Fixed Costs					(4,343)					(4,352)		
Total Statewide	e Present Law	Adjustments			\$18,487					\$18,342		
DP 2501 - Reserved V	Water Rights Co	ompact Commi	ssion Operating									
	0.00	7,400	0	0	7,400	0.00	8,629	0	0	8,629		
Total Other Pro	esent Law Adj	ustments										
	0.00	\$7,400	\$0	\$0	\$7,400	0.00	\$8,629	\$0	\$0	\$8,629		
Grand Total Al	II Present Law	Adjustments			\$25,887					\$26,971		

<u>DP 2501 - Reserved Water Rights Compact Commission Operating -</u> The legislature approved a present law adjustment to annualize the increase in rent and janitorial services. The adjustment also restores travel and per diem for the nine commission members.

## **New Proposals**

New Proposals										
		Fis	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 2502 - RWCC - (	Contracted Ser	vices - Biennial C	то	-						
25	0.00	97,500	0	0	97,500	0.00	97,500	0	0	97,500
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 447								
25	0.00	15,187	0	0	15,187	0.00	38,523	0	0	38,523
Total	0.00	\$112,687	\$0	\$0	\$112,687	0.00	\$136,023	\$0	\$0	\$136,023

<u>DP 2502 - RWCC - Contracted Services - Biennial OTO - The legislature approved one-time-only biennial funding for contracted services of a biologist and an engineer. These activities are related to negotiations with tribal governments and the U.S. Forest Service.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

**Program Legislative Budget** 

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	288.74	2.00	7.79	298.53	2.00	7.79	298.53	298.53
Personal Services	12,018,161	1,445,744	701,550	14,165,455	1,462,586	1,361,261	14,842,008	29,007,463
Operating Expenses	6,015,214	382,605	89,179	6,486,998	417,422	89,162	6,521,798	13,008,796
Equipment	599,324	16,000	380,872	996,196	0	381,000	980,324	1,976,520
Capital Outlay	0	0	0	0	0	0	0	0
Grants	37,243	0	0	37,243	0	0	37,243	74,486
Transfers	398,339	353,117	257,965	1,009,421	154,762	257,965	811,066	1,820,487
Debt Service	17,646	0	0	17,646	0	0	17,646	35,292
Total Costs	\$19,085,927	\$2,197,466	\$1,429,566	\$22,712,959	\$2,034,770	\$2,089,388	\$23,210,085	\$45,923,044
General Fund	6,158,738	815,529	1,192,805	8,167,072	633,845	1,494,226	8,286,809	16,453,881
State/Other Special	11,625,982	1,138,313	211,389	12,975,684	1,155,462	532,599	13,314,043	26,289,727
Federal Special	1,301,207	243,624	25,372	1,570,203	245,463	62,563	1,609,233	3,179,436
Total Funds	\$19,085,927	\$2,197,466	\$1,429,566	\$22,712,959	\$2,034,770	\$2,089,388	\$23,210,085	\$45,923,044

## **Program Description**

## Forestry

The Forestry Division is responsible for planning and implementing forestry programs statewide. Forestry responsibilities include protecting natural resources from wildfire, regulating forest practices, and providing a variety of services to private forest landowners. Specific programs include:

- o Fire and Aviation Management Protecting 50 million acres of state and private forest and watershed lands from wildfire through a combination of direct protection and county support
- o Forest Practice Regulation Enforcing Montana's streamside management zone regulations and monitoring the voluntary best management practices program on all forests in Montana
- O Administering Montana Fire Hazard Reduction Law Ensuring that the fire hazard created by logging and other forest management operations on private forest lands is adequately reduced, or that additional fire protection is provided until the hazard is reduced
- o Providing Forestry Services Providing technical forestry assistance to private landowners, businesses and communities
- Tree and Shrub Nursery Growing and selling seedlings for conservation and reforestation plantings on state and private lands in Montana

## Trust Land Management

The Trust Land Management Division is responsible for managing Montana's trust land resources to provide revenues for the trust beneficiaries while considering environmental factors and protecting future income generating capacity of the land. The division provides this through four primary programs: forest management, agriculture and grazing management, special use management and minerals management.

## **Program Highlights**

## Trust Lands/Forestry Division Major Program Highlights

- Trust land management received appropriations for:
  - Continuation of commercial leasing and land banking activities
  - 2.00 FTE to assist with increased timber harvests
- Forestry received appropriations for:
  - \$2.0 million for increased initial attack activities
  - Fire pay exception for seasonal fire fighters to maintain competitiveness

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

			nding Table				
		Forestry/T	rust Lands				
		Base	% of Base	Budget	% of Budget	Budget	% of Budge
Program Fundin	g	FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$ 6,158,738	32.3%	\$ 8,167,072	36 0%	\$ 8,286,809	35.7%
	01100 General Fund	6,158,738	32.3%	8,167,072	36.0%	8,286,809	35.7%
2000	Total State Special Funds	11,625,982	60.9%	12,975,684	57.1%	13,314,043	57 4%
	02031 Forest Resources - Nursery	372,726	2.0%	458,520	2.0%	487,672	2 1%
	02039 Forestry-Fire Protection Taxes	2,335,114	12.2%	2,614,847	11.5%	2,616,783	11.3%
	02073 Forestry - Slash Disposal	106,269	0.6%	142,360	0.6%	147,772	0.6%
	02241 Dsl Recreational Use Account	70,273	0.4%	89,859	0.4%	92,465	0.4%
	02280 Forest Resources-Timber Sales	3,021,755	15.8%	3,363,429	14.8%	3,488,553	15.0%
	02324 State Land Bank	-	-	153,000	0_7%	153,000	0.7%
	02449 Forest Resources-Forest Improv	1,551,189	8.1%	1,581,953	7.0%	1,599,821	6 9%
	02450 State Lands Res Dev	496,124	2.6%	507,503	2.2%	525,769	2.3%
	02681 Historic Right-Of-Way Acct	5,000	0.0%	5,000	0.0%	5,000	0.0%
	02836 Commercial Leases - Tlmd		-	30,000	0.1%	32,000	0.1%
	02938 Tlmd - Administration	3,667,532	19.2%	4,029,213	17.7%	4,165,208	17 9%
3000	Total Federal Special Funds	1,301,207	6.8%	1,570,203	6.9%	1,609,233	6.9%
	03068 Forest Resources-Fire	759,071	4.0%	997,282	4.4%	1,017,917	4 4%
	03069 Forest Resources - Pfa	542,136	2.8%	572,921	2.5%	591,316	2.5%
Grand Total		\$ 19,085,927	100.0%	\$ 22,712,959	100.0%	\$ 23,210,085	100 0%

The Forestry Division is supported with a mix of general fund, state special revenue, and federal funding. General fund provides general division support as well as the fixed costs of the Fire and Aviation Management program. A transfer from the general fund is made to the proprietary fund, from which it is spent.

State special revenue from the sale of nursery stock and forest improvement fees is used to support the nursery. The land board approves the variable forest improvement fee when timber sales are approved based upon the state's projected costs of slash disposal, road maintenance, and reforestation. Fees consist of \$25 for each slash hazard reduction agreement, and \$.06 per thousand board feet sold, plus any forfeited fire hazard reduction bonds.

The department is also required to collect up to one-third of the state's fire protection appropriation from private landowners. The other two-thirds is funded with general fund and federal funds. The department is required to levy the tax so that collections equal the amount appropriated by the legislature.

The Trust Land Management division is funded with trust fund revenue, timber sales, and forest resource fees. The remaining funding is from recreational use and resource development of state lands. Because funding for state lands is taken directly from revenues, any expenditures for administration of state lands is a direct reduction in trust income. General fund is utilized for personal services for the management of non-trust state lands.

**Present Law Adjustments** 

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

		Fisc	al 2006				Fis	cal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs	-				1,720,709 (549,553) (41,825) 87,857					1,738,420 (550,264 (41,089 118,728
Total Statewide	e Present La	w Adjustments			\$1,217,188					\$1,265,795
DP 3502 - Fire Season				124000	200.000	0.00	0	66.000	124.000	200.000
DD 4504 E	0.00	0	66,000	134,000	200,000	0.00	0	66,000	134,000	200,000
DP 3503 - Forestry O	perating Adji 0.00		109,813	30,673	247,143	0.00	107,743	118,951	30,668	257,362
DP 3506 - Build addi			109,813	30,073	247,143	0.00	107,743	110,751	50,000	257,502
or 5500 Dana addi.	0.00		0	0	200,000	0.00	0	0	0	C
DP 3521 - Trust Land	l Managemen	t Operating Adjus	tment							
	0.00	•	11,544	0	11,544	0.00	0	14,183	0	14,183
DP 3522 - Trust Land					10.000	0.00	•	10.000	0	10.000
DP 3523 - Trust Land	0.00	0	18,000	0	18,000	0.00	0	18,000	0	18,000
Dr 3323 - Hust Land	0.00		30,000	0	30,000	0.00	0	32,000	0	32,000
DP 3524 - Trust Land		Ü	30,000	v	30,000	0.00	· ·	02,000	v	<b>5 _,</b> 5 5 5
	0.00	0	153,000	0	153,000	0.00	0	153,000	0	153,000
DP 3525 - Trust Land										
DD 2424 T	0.00		30,000	0	30,000	0.00	0	30,000	0	30,000
DP 3526 - Trust Land	Replacemen 0.00				16000	0.00	0	0	0	
DP 3527 - Forest Mar	0.00		16,000	0	16,000	0.00	0	0	U	(
DI 3327 Tolost Mai	2.00		74,588	0	74,588	2.00	o	74,430	0	74,430
Total Other Pr										
	2.00	\$306,657	\$508,945	\$164,673	\$980,275	2.00	\$107,743	\$506,564	\$164,668	\$778,975
Grand Total A	ll Present La	aw Adjustments			\$2,197,463					\$2,044,770

<u>DP 3502 - Fire Seasonal Pay Exception - The legislature approved a pay exception for DNRC seasonal fire fighters. This will grant the department the ability to offer a pay exception for seasonal firefighters to make a pay matrix similar to that of surrounding states with similar programs.</u>

<u>DP 3503 - Forestry Operating Adjustment - The legislature approved operations adjustments for rent and aircraft insurance for the department's Fire and Aviation Management program, maintenance and training needs associated with federal assist fires, increased operating costs within the nursery, for increased slash inspections associated with increased logging activity on state and private land funded through slash disposal fees, and for rent increases of state offices located outside of the Capitol Complex.</u>

- <u>DP 3506 Build additional UH-1 Helicopter-OTO The legislature approved one-time-only general fund to build an additional UH-1 helicopter to increase the fire fighting capabilities of the state helicopter fleet.</u>
- <u>DP 3521 Trust Land Management Operating Adjustment The legislature approved an operations adjustment for increased rent costs for non-state owned buildings in the Helena, Billings, and Miles City offices.</u>
- <u>DP 3522 Trust Lands Recreational Use The legislature approved additional state special revenue authority for weed management and road maintenance.</u> Revenues from recreational use fees will provide the funding.
- <u>DP 3523 Trust Land Commercial Leasing The legislature approved state special revenue for the future commercial and industrial development of state trust lands to increase revenue to the trust beneficiaries.</u>
- <u>DP 3524 Trust Land Banking The legislature approved state special revenue to support the land bank program. Land banking provides the department the ability to sell and purchase parcels of state land to increase revenue generating capacity, divest trust holdings, reduce the number of isolated land parcels, increase efficiency in state land management, and protect the corpus of the trust.</u>
- <u>DP 3525 Trust Land Road Maintenance The legislature approved state special revenue each year of the biennium in the forest improvement program to pay for increases in road maintenance and road use in the northwestern and southwestern land offices.</u>
- <u>DP 3526 Trust Land Replacement Equipment-OTO The legislature approved one-time-only spending authority in FY 2006 for the replacement of the phone system at the Stillwater unit of the northwestern land office due to performance and service factors.</u>
- <u>DP 3527 Forest Management Sustained Yield FTE The legislature approved funding to support 2.00 FTE to meet the workload of the increased annual sustainable yield on forested state lands. The 2003 legislature directed the department to conduct a sustained yield study, and the results of that study increased the annual sustainable yield for timber harvest on school trust land from 42 million board feet per year to 53 million board feet per year.</u>

#### **New Proposals**

New Proposals		Fiso	al 2006	**********	Fiscal 2007								
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Lotal Funds			
DP 3504 - Interagen	cy Fire Suppor	t											
35	0.00	21,108	11,609	2,463	35,180	0.00	21,108	11,609	2,463	35,180			
DP 3510 - Aviation	Support	•											
35	0.00	257,965	0	0	257,965	0.00	257,965	0	0	257,965			
DP 3511 - County C	o-op Support												
35	4.00	587,280	0	0	587,280	4.00	587,174	0	0	587,174			
DP 3512 - Increased	Helitack Capa	city											
35	3.79	136,967	0	0	136,967	3 79	136,911	0	0	136,911			
DP 6010 - 2007 Bie	nnium Pay Plar	1 - HB 447											
35	0.00	189,485	199,780	22,909	412,174	0.00	491,068	520,990	60,100	1,072,158			
Total	7.79	\$1,192,805	\$211,389	\$25,372	\$1,429,566	7.79	\$1,494,226	\$532,599	\$62,563	\$2,089,388			

<u>DP 3504 - Interagency Fire Support - The legislature approved funding to support interagency fire costs related to contract fire protection within the Flathead reservation and participation in the Northern Rockies Coordinating Group (NRCG) of which DNRC is a partner.</u>

<u>DP 3510 - Aviation Support - The legislature approved general fund for 5.11 FTE for the aviation program, 2.11 FTE to adequately staff the five division helicopters and 3.0 FTE to provide aviation mechanics for the nine department aircraft. This general fund will be transferred to the air operations proprietary fund.</u>

<u>DP 3511 - County Co-op Support - The legislature approved general fund for 4.00 FTE for rural fire coordination and mechanic support to engines and additional capital dollars to develop 15 type six engines. The FTE would restore reductions made in the 2002 special session and the additional capital would address the aging engines in the field.</u>

<u>DP 3512 - Increased Helitack Capacity - The legislature approved general fund for 3.79 FTE to provide full helitack crews for Helena, Kalispell, and Missoula direct protection land offices. These FTE translate into 3 permanent and 17 seasonal staff and related operating expenses.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

Language

The legislature approved the following language for inclusion in HB2:

"The department shall establish a proprietary account for the operations of the state nursery program."

## **Proprietary Program Description**

The air operations program in the Forestry Division is funded from the air operations proprietary account for those costs that can be supported by the aircraft rates charged to agencies that use the aircraft and general fund for fixed costs. The program operates four medium helicopters, two light helicopters, and three single engine fixed-wing airplanes. Aircraft are primarily used for fire detection, support and suppression of wildfires, and reclamation work in the Department of Environmental Quality. Fixed costs are paid by the general fund and fire protection tax revenue since they must be paid regardless of number of hours flown. These costs include hangar rent, insurance, and personnel costs. The general fund and fire protection taxes are appropriated by the legislature, and transferred to and spent from the proprietary account. Variable costs that are dependent on the hours flown, such as fuel and maintenance, are recovered through an hourly rate charged to all users of the aircraft. Users of the aircraft include the department, other state agencies, federal agencies, and the state's wildfire suppression efforts. This revenue is deposited to the proprietary account.

## **Proprietary Revenues and Expenses**

The cost drivers for the aircraft rates are the actual expenses needed to maintain the aircraft in an air worthy condition and remain mission ready for the purpose of initial attack on wild fires on state and federal ground. This includes all costs associated with the maintenance and operation of that aircraft. There are some factors that contribute to the uncertainty in forecasting future expenses. This includes unforeseen events such as FAA and manufacturer directives, aircraft incidents resulting in unplanned maintenance and fluctuations in fuel and parts, and length and severity of the fire season.

In FY 2004, non-typical expenditures of \$266,000 were incurred in the building of a new helicopter. A budget amendment was approved to provide \$150,000 in Jobs and Growth Tax Reconciliation and Relief Act funds to offset this expenditure. The balance (\$116,000) was covered with funds from the proprietary account.

## **Proprietary Rate Explanation**

The reimbursement rates for the operation of the department aircraft are based on the time life of 5000 hours of aircraft usage. The rate has been determined to maintain the aircraft in its original condition. At the end of 5000 hours, all parts will have been replaced and a new maintenance / operation cycle started. The customer base is very specific and is made up of department land managers and the U.S. Forest service. The aviation section provides aircraft for fire operations. The aviation section uses this reimbursement rate strictly to maintain the aircraft in flyable condition. The department maintains a high fund balance due to the high price of aircraft parts.

In addition, the FAA and the manufacturer can issue service and technical bulletins that mandate compliance to continue operation of that aircraft. The customer is billed at the fixed rate based on the amount of hours and tenths of hours flown. All costs are direct and fixed with no indirect costs associated with the rates.

The legislature approved the continuation of the 2005 biennium rates through the 2007 biennium.

#### Actual rates

Bell UH-1H	\$875.00 per hour
Bell Jet Ranger	\$355.00 per hour
Cessna 180 series	\$ 95.00 per hour

Agency Legislative Budget

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Agency Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	111,54	2.00	2.50	116.04	2.50	2.50	116.54	116.54
	4,073,972	960,408	252,574	5,286,954	973,257	504,793	5,552,022	10,838,976
Personal Services	1,960,713	720,862	60.330	2,741,905	585,904	39,200	2,585,817	5,327,722
Operating Expenses	156,990	155,280	100,000	412,270	127,663	0	284,653	696,923
Equipment Grants	3,097,778	4,377,893	100,000	7,475,671	870,198	ő	3,967,976	11,443,647
Transfers	0	0	0	0	0	0	0	0
Total Costs	\$9,289,453	\$6,214,443	\$412,904	\$15,916,800	\$2,557,022	\$543,993	\$12,390,468	\$28,307,268
General Fund	598,135	15,772	240,148	854,055	(22,986)	133,292	708,441	1,562,496
State/Other Special	7,578,716	1,856,203	148,155	9,583,074	1,830,710	350,528	9,759,954	19,343,028
Federal Special	827,084	4,263,019	11,891	5,101,994	667,534	30,827	1,525,445	6,627,439
Proprietary	285,518	79,449	12,710	377,677	81,764	29,346	396,628	774,305
Total Funds	\$9,289,453	\$6,214,443	\$412,904	<b>\$15,916,800</b>	\$2,557,022	\$543,993	\$12,390,468	\$28,307,268

## **Agency Description**

The Department of Agriculture, required by Article XII, Section 1, of the Montana Constitution, was established to encourage and promote the interests of agricultural and allied industries in Montana. To this end, the department:

- o Strengthens and diversifies the Montana agriculture industry through private-public partnerships
- o Collects and publishes agricultural production and marketing statistics relating to agricultural products
- o Assists, encourages, and promotes the organization of farmers institutes, agricultural societies, fairs, and other exhibition of agriculture
- o Adopts standards for grade and other classifications of farm products
- o Coordinates the planning and maintenance of economical and efficient marketing distribution systems
- o Gathers and distributes marketing information concerning supply, demand, price, and movement of farm products
- o Regulates production and marketing of food and fiber products
- o Registers pesticides and fertilizers and enforces laws pertaining to them

## **Agency Highlights**

## Department of Agriculture Major Budget Highlights

Total funding increases of \$9.7 million over the FY 2004 base year are due to the following:

- Statewide and other present law adjustments of \$8.2 million include:
  - The cooperative agreement with USFS in the 2007 biennium for noxious weed control (\$3.6 million)
  - Increases in grants to universities and professional societies for research and marketing activities (\$1.3 million)
  - Statewide present law adjustments (\$1.3 million)
  - State grain lab appropriation for potential increases in expenditures associated with more normal moisture levels, as base year expenditures reflect reduced activity caused by the extended drought conditions (\$515,126)

- ♦ New proposals of \$956,897include:
  - The analytical lab in Bozeman received additional funding for new equipment and 2.50 FTE for expanded testing of bovine spongiform encephalopathy (\$338,334)
  - \$568,564 to implement HB 447 statewide pay plan
- ◆ The legislative budget includes an additional 4.50 FTE for the Organic Program and the EPA Homeland Security Program

## **Summary of Legislative Action**

The legislature added 5.00 FTE and \$9.7 million over the FY 2004 base expenditures to the Department of Agriculture. Of the \$9.7 million in increases, general fund accounts for \$366,226, state special revenue for \$4.1 million, federal special revenue increases \$5.0 million, and proprietary for \$203,269.

The increases in general fund of \$366,226 consist of additional funding for the analytical lab in Bozeman for BSE testing of livestock feed in the amount of \$338,334 and \$35,106 for funding of HB 447, the statewide pay plan.

The additional increases for state special revenue are due to the following:

- o Increased grants from the Wheat and Barley Committee for marketing activities (\$1.3 million)
- o Funding of state wide present law adjustments (\$1.1 million)
- o Anticipated increases in expenditures for the state grain lab of \$515,000
- o HB 447, the statewide pay plan (\$453,303)
- o Increases in noxious weed grants (\$232,000)
- o Funding of state wide present law adjustments

The major increases in federal special revenue are the continuation of the USDA federal mitigation of noxious weed impacts of \$3.5 million and EPA homeland security grants of \$600,000.

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as recommended by the legislature. Funding for each program is discussed in detail in the individual program narratives that follow.

	Total Agency Funding											
	2007 Biennium Legislative Budget											
Agency Program	General Fund	State Spec.	Fed Spec.	Proprietary	Grand Total	Total %						
15 Central Management Division	\$ 319,516	\$ 1,267,387	\$ 180,000	\$ 129,000	\$ 1,895,903	6.70%						
30 Agricultural Sciences Div.	541,016	10,482,959	6,220,637	-	17,244,612	60.92%						
50 Agricultural Development	701,964	7,592,682	226,802	645,305	9,166,753	32.38%						
Grand Total	\$ 1,562,496	\$ 19,343,028	\$ 6,627,439	\$ 774,305	\$ 28,307,268	100.00%						

#### Other Legislation

<u>House Bill 170</u> – HB 170 changes the laws for fund transfers relating to certain vehicles taxes and fees. This bill will allow the Department of Agriculture to receive retroactive payments for transfers that could not legally be made during the 2005 biennium due to legal technicalities. It is estimated that revenues into the state special fund would be increased by \$147,546 in FY 2005.

<u>House Bill 274</u> – HB 274 amends the Montana feed laws to set maximum and minimum licensing and registration fees. Feed licenses and product registration fees will increase by \$25.00 each year and the anticipated increase in state special revenue collections is \$98,125 annually.

House Bill 440 - HB 440 requires that the owner of an anhydrous ammonia tank place a lock on the storage tank. The purpose of the anhydrous ammonia tank lock program is to distribute high quality tank locks to retail vendors of

anhydrous ammonia to prevent theft of anhydrous ammonia for the purpose of making methamphetamine. The legislature appropriated \$80,000 for the biennium ending June 30, 2007 from the general fund to the Department of Agriculture to fund the purchase and distribution of anhydrous ammonia locks.

<u>House Bill 482 – HB 482</u> increases the amount of coal severance tax revenues flowing into the "shared account" from 7.75 percent to 8.36 percent. The legislature approved \$77,921 in state special revenue funding for the Growth Through Agriculture Program to implement the provisions of HB 482.

## **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison Budget Item	Base Budget Fiscal 2004	Executive Budget Fiscal 2006	Legislative Budget Fiscal 2006	Leg – Exec. Difference Fiscal 2006	Executive Budget Fiscal 2007	Legislative Budget Fiscal 2007	Leg – Exec. Difference Fiscal 2007	Biennium Difference Fiscal 06-07
FTE	111.54	113.54	116.04	2.50	114.04	116.54	2.50	
Personal Services	4,073,972	5,034,380	5,286,954	252,574	5,047,229	5,552,022	504,793	757,367
Operating Expenses	1,960,713	2,706,575	2,741,905	35,330	2,571,617	2,585,817	14,200	49,530
Equipment	156,990	312,270	412,270	100,000	284,653	284,653	0	100,000
Grants	3,097,778	7,446,663	7,475,671	29,008	3,938,155	3,967,976	29,821	58,829
Transfers	0	0	0	0	0	0	0	0
Total Costs	\$9,289,453	\$15,499,888	\$15,916,800	\$416,912	\$11,841,654	\$12,390,468	\$548,814	\$965,726
General Fund	598,135	613,907	854.055	240,148	575,149	708,441	133,292	373,440
State/Other Special	7,578,716	9,428,601	9,583,074	154,473	9,402,295	9,759,954	357,659	512,132
Federal Special	827,084	5,090,103	5,101,994	11,891	1,494,618	1,525,445	30,827	42,718
Proprietary	285,518	367,277	377,677	10,400	369,592	396,628	27,036	37,436
Total Funds	\$9,289,453	\$15,499,888	\$15,916,800	\$416,912	\$11,841,654	\$12,390,468	\$548,814	\$965,726

The legislative budget is approximately \$966,000 higher than the executive proposal. General fund is increased by \$373,440 over the biennium. Major changes from the executive budget include the following:

- O The legislature approved \$230,300 in FY 2006 and \$108,034 in FY 2007 of general fund for the analytical lab in Bozeman for operational costs and the purchase of lab equipment. The package adds 1.00 FTE and adjusts 4.00 FTE to full-time from part-time
- o The legislature increased the executive proposal for Growth Through Agriculture funding from the coal severance tax shared state special revenue account by \$58,829 over the biennium
- O The legislature passed HB 447, the state pay plan bill, which increased the following authority over the biennium: General fund 35,106; state special revenue \$453,303; federal special revenue \$42,718; and proprietary funding \$37,436

#### **Program Legislative Budget**

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget						•		
	Base	PL Base	New	Total	PL Base	New	Lotal	Total
	Budget	Adjustment	Proposals	Leg. Budget	Adjustment	Proposals	Leg Budget	Leg. Budget
Budget Item	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
ITE	13.00	0.00	0.00	13.00	0.00	0.00	13 00	13.00
Personal Services	637,009	48,844	20,381	706,234	47,465	52,719	737,193	1,443,427
Operating Expenses	200,050	15,302	25,000	240,352	(38,786)	25,000	186,264	426,616
Equipment	7,930	5,000	0	12,930	5,000	0	12,930	25,860
Total Costs	\$844,989	\$69,146	\$45,381	\$959,516	\$13,679	\$77,719	\$936,387	\$1,895,903
General Fund	168,116	10,172	401	178,689	(28,289)	1,000	140,827	319,516
State/Other Special	528,913	57,243	40,839	626,995	41,809	69,670	640,392	1,267,387
Federal Special	91,979	(1,979)	0	90,000	(1,979)	0	90,000	180,000
Proprietary	55,981	3,710	4,141	63,832	2,138	7,049	65,168	129,000
Total Funds	\$844,989	\$69,146	\$45,381	\$959,516	\$13,679	\$77,719	\$936,387	\$1,895,903

#### **Program Description**

Central Management Division (CMD) performs technical, fiscal, and administrative support functions for the department's internal operations and related programs. Responsibilities include accounting, budgeting, payroll, personnel, purchasing, property control, data processing, systems analysis and computer programming, equal opportunity administration, and legal support to all programs within the department. Included in this division is the director's office, which provides overall policy development for the department.

## Program Highlights

# Central Management Division Major Budget Highlights

- ♦ The approved budget includes increases for computer software upgrades, server upgrades, and continued development on electronic government applications according to the department's technology plan
- Other expenditures are primarily due to statewide present law adjustments and funding of the statewide pay plan

**Funding** 

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

Program Funding			ent Division				
Program Funding		Base	% of Base	Budget	% of Budget	Budget	% of Budget
		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$ 168,116	19.9%	\$ 178,689	18.6%	\$ 140,827	15.0%
	01100 General Fund	168,116	19.9%	178,689	18.6%	140,827	15.0%
02000	Total State Special Funds	528,913	62.6%	626,995	65.3%	640,392	68.4%
	02040 Wheat & Barley Research & Mktg	93,721	11.1%	122,818	12.8%	125,301	13.4%
	02068 Noxious Weed Admin Account	82,550	9.8%	79,288	8.3%	82,226	8.8%
	02071 Anhydrous Ammonia Account	1,210	0.1%	901	0.1%	878	0.1%
	02192 Pesticide Groundwater Account	91,102	10.8%	112,375	11.7%	114,791	12.3%
	02193 Pesticide Account	159,615	18.9%	118,783	12.4%	121,367	13.0%
	02198 Fert. Groundwater Account	2,986	0.4%	3,310	0.3%	3,227	0.3%
	02265 Fsi Produce	· .	-	26,071	2.7%	26,724	2.9%
	02266 Commodity Dealer/Warehouse	9,153	1.1%	8,247	0.9%	8,369	0.9%
	02267 Nursery Account	14,637	1.7%	16,100	1.7%	16,338	1.7%
	02268 Produce Account	25,837	3.1%	75,026	7.8%	76,744	8.2%
	02269 Seed Account	1,775	0.2%	10,438	1.1%	10,504	1.1%
	02341 Weed Seed Free Forage Account	3,732	0.4%	· _		· •	_
	02452 Commercial Fertilizer	17,492	2.1%	19,167	2.0%	18,682	2.0%
	02454 Commercial Feed	25,103	3.0%	27,218	2.8%	27,842	3.0%
	02792 Apiary Account			7,253	0.8%	7,399	0.8%
3000	Total Federal Special Funds	91,979	10.9%	90,000	9.4%	90,000	9.6%
	03120 Agriculture Cmd Federal	91,979	10.9%	90,000	9.4%	90,000	9.6%
06000	Total Proprietary Funds	55,981	6.6%	63,832	6.7%	65,168	7.0%
	06052 Hail Insurance	55,981	6.6%	63,832	6.7%	65,168	7.0%
Grand Total		\$ 844,989	100.0%	\$ 959,516	100.0%	\$ 936,387	100.0%

The Central Management Division (CMD) is funded with a mixture of general fund, state and federal special revenue, and proprietary funds, through assessments on the programs it supports. State and federal special revenues and proprietary funded programs are assessed 20 percent of personal services and 2.5 percent of grants in order to compensate CMD for its services. General fund is used to account for any differences between the assessed amounts on the two functional divisions and the amount requested in the budget for CMD.

## **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$						Fis			
ETT	General	State	Federal	Total	CTOT	General	State	Federal	Total
FTE	Fund	Special	Special	Funds	FTE	Fund	Special	Special	Funds
Personal Services				77,423					75,986
Vacancy Savings				(28,579)					(28,521)
Inflation/Deflation				(140)					(135)
Fixed Costs				(15,596)					(53,651)
Total Statewide Present Law	Adjustments			\$33,108					(\$6,321)
DP 1502 - Microsoft Office Licensin	ng-OTO								
0.00	0	14,556	0	16,038*	0.00	0	0	0	0
DP 1504 - Operations & Equipment									
0.00	5,000	13,615	0	20,000*	0.00	5,000	13,615	0	20,000*
Total Other Present Law Ad	justments								
0.00	\$5,000	\$28,171	\$0	\$36,038*	0.00	\$5,000	\$13,615	\$0	\$20,000*
Grand Total All Present Lav	Adjustments			\$69,146*					\$13.679*

<u>DP 1502 - Microsoft Office Licensing-OTO - The legislature approved additional state special revenue and proprietary funding of \$16,038 in FY 2006 to purchase Microsoft Office Access and Publisher software licenses. This appropriation would pay for 50 licenses.</u>

<u>DP 1504 - Operations & Equipment - The legislature approved additional general fund, state special revenue, and proprietary fund authority for the following:</u>

- o Increase in travel (\$20,000 over biennium)
- o Education and training (\$10,000 over biennium)
- o Server upgrade (\$10,000 over biennium)

### **New Proposals**

New Proposals										
Program	FTE	Fise General Fund	cal 2006 State Special	Federal Special	Total Funds	FTE	General Fund	cal 2007 State Special	Federal Special	Total Funds
DP 1503 - Electronic										
15 DP 6010 - 2007 Bies	0.00 nnium Pav Plar	0 1 - HB 447	22,690	0	25,000*	0.00	0	22,690	0	25,000*
15	0.00	401	18,149	0	20,381*	0.00	1,000	46,980	0	52,719*
Total	0.00	\$401_	\$40,839	\$0	\$45,381*	0.00	\$1,000	\$69,670	\$0	\$77,719*

<u>DP 1503 - Electronic Government - The legislature approved a request for state special revenue and proprietary funding authority to continue working on developing electronic government applications according to the department's comprehensive technology plan. The applications are for crop hail insurance and other agriculture related services such as beekeeper registration, feed and fertilizer, organic, grain, and pesticide. Funding is derived from a proportional assessment on all state special revenue funds in the department, including wheat and barley, noxious weed, pesticide and pesticide groundwater, and several others.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	59.16	2.00	2.50	63.66	2.50	2.50	64.16	64,16
FIE	37.10	2.00	2.50	05.00	2.50		00	0
Personal Services	2,342,375	348,623	181,329	2,872,327	365,340	319,360	3,027,075	5,899,402
Operating Expenses	836,479	552,309	35,330	1,424,118	441,360	14,200	1,292,039	2,716,157
Equipment	137,865	77,117	100,000	314,982	69,000	0	206,865	521,847
Grants	2,097,603	3,706,000	0	5,803,603	206,000	0	2,303,603	8,107,206
Transfers	0	0	0	0	0	0	0	0
Total Costs	\$5,414,322	\$4,684,049	\$316,659	\$10,415,030	\$1,081,700	\$333,560	\$6,829,582	\$17,244,612
General Fund	101,341	0	230,300	331,641	0	108,034	209,375	541,016
State/Other Special	4,591,277	519.051	74,468	5,184,796	512,187	194,699	5,298,163	10,482,959
Federal Special	721,704	4,164,998	11,891	4,898,593	569,513	30,827	1,322,044	6,220,637
Proprietary	0	0	0	0	0	0	0	0
Total Funds	\$5,414,322	\$4,684,049	\$316,659	\$10,415,030	\$1,081,700	\$333,560	\$6,829,582	\$17,244,612

### **Program Description**

The Agricultural Sciences Division (ASD) administers, manages, coordinates, and evaluates the major activities of: 1) pesticide and pest management; 2) analytical laboratory services; 3) noxious weed management; 4) agricultural chemical groundwater management; and 5) vertebrate pest management. This program administers the Montana Pesticides Act, Agricultural Chemical Groundwater Protection Act, Crop Insect Detection Act, Vertebrate Pest Management Act, Noxious Weed Trust Fund Act, elements of the Weed Assistance Act, and the department's Chemical Analytical Laboratory. Duties also include administering agricultural programs related to the production, manufacturing, and marketing of commodities exported from or distributed in the state.

### **Program Highlights**

# Agriculture Science Division Major Budget Highlights

- ♦ The legislature approved continuance of the Cooperative Forestry Assistance Program with the US Forest Service for the 2007 biennium in the amount of \$3,580,000
- The analytical lab in Bozeman received additional funding for new equipment and 2.50 FTE for expanded testing of bovine spongiform encephalopathy (RSF)
- The legislative budget includes an additional 2.0 FTE for the Organic Program and the EPA Homeland Security Program
- Other expenditures are primarily due to statewide present law adjustments, funding of the statewide pay plan, and increases in federal funds

**Funding** 

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fui	nding Table				
		Agricultural S	Sciences Div.				
Program Fundir	e g	Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budge FY 2007
01000	Total General Fund	\$ 101,341	1.9%	\$ 331,641	3 2%	\$ 209,375	3 1%
	01100 General Fund	101,341	1.9%	331,641	3 2%	209,375	3.1%
02000	Total State Special Funds	4,591,277	84.8%	5,184,796	49.8%	5,298,163	77.6°
	02037 Mint Committee	14,656	0.3%	17,425	0.2%	17,426	0.3%
	02068 Noxious Weed Admin Account	1,978,536	36.5%	2,121,145	20 4%	2,129,026	31.2%
	02071 Anhydrous Ammonia Account	17,448	0.3%	12,142	0.1%	12,432	0.29
	02072 Manuals & Training Account	12,013	0.2%	17,740	0.2%	17,741	0.30
	02192 Pesticide Groundwater Account	510,703	9.4%	761,635	7.3%	788,675	11.5°
	02193 Pesticide Account	932,447	17.2%	876,491	8.4%	888,293	13 0°
	02198 Fert, Groundwater Account	17,571	0.3%	19,076	0.2%	19,649	0.39
	02264 Organic Certification	34,901	0.6%	129,105	1.2%	157,767	2 39
	02265 Fsi Produce	152,555	2.8%	194,790	1 9%	198,804	2 99
	02266 Commodity Dealer/Warehouse	89,360	1.7%	61,243	0.6%	63,117	0.99
	02267 Nursery Account	78,594	1.5%	95,600	0.9%	99,261	1.5°
	02268 Produce Account	200,371	3.7%	329,953	3.2%	342,864	5.0%
	02269 Seed Account	59,519	1.1%	59,367	0.6%	61,745	0.99
	02341 Weed Seed Free Forage Account	35,641	0.7%	27,176	0.3%	27,178	0.49
	02452 Commercial Fertilizer	189,168	3.5%	194,597	1.9%	198,721	2.99
	02454 Commercial Feed	214,485	4.0%	211,029	2.0%	217,475	3.2%
	02792 Apiary Account	53,309	1.0%	56,282	0.5%	57,989	0.89
3000	Total Federal Special Funds	721,704	13.3%	4,898,593	47.0%	1,322,044	19 49
	03118 Agriculture Asd Federal	721,704	13.3%	4,898,593	47.0%	1,322,044	19.49
Grand Total	-	\$ 5,414,322	100.0%	\$ 10,415,030	100.0%	\$ 6,829,582	100.09

General fund is used to mitigate the impact of noxious weeds on lands other than through the Department of Fish. Wildlife, and Parks and to supplement the analytical lab in Bozeman for the testing of livestock feed containing animal ruminants.

State special revenue is derived from several sources. The largest is for controlling noxious weeds. Revenues collected from the \$1.50 noxious weed vehicle registration fees and the \$185 per product pesticide registration fees are allocated as follows: \$95 to the groundwater revenue account and \$90 to the pesticide management revenue account. The pesticide management account also receives revenue from pesticide dealers and commercial, governmental, and farm application fees. Other state special revenues come from commercial feed and fertilizer registration and inspection fees. These fees include mint assessments, anhydrous ammonia and commodity inspection, testing and license fees, and commercial dealer and public-warehouse operator license fees.

The department entered into a cooperative agreement with the US Forest Service (USFS) in the 2005 biennium for federal mitigation of noxious weed impacts of \$3,580,000. Federal special revenue are also received from the market services account, which funds bovine spongeiform and encephalitis (BSE/Mad Cow Disease) inspections, as well as portions of the pesticide and ground water programs supported by the Environmental Protection Agency (EPA) and pest detection program supported by the US Department of Agriculture (USDA).

**Present Law Adjustments** 

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustmen		Fis	cal 2006				Fi	scal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs					352,537 (107,792) (6,849) 23,580					351,694 (107,763) (6,844) 23,780
Total Statewide F	resent Lav	v Adjustments			\$261,476					\$260,867
DP 3001 - USDA Feder	al Mitigatio	n of Noxious W	ed Impacts							
	0.00	0	0	3,580,000	3,580,000	0.00	0	0	0	C
DP 3002 - Pesticide Bas										
DD 2002 - O ' D	0.00	0	92,336	102,500	194,836	0.00	0	68,958	102,500	171,458
DP 3003 - Organic Prog	ram 0.50	0	48,792	110,000	158,792	1.00	0	55,482	110.000	166 493
DP 3005 - EPA Homela		-	40,792	110,000	138,792	1.00	U	33,482	110,000	165,482
DI 3003 Elittionicia	1.50	0	0	294,490	294,490	1.50	0	0	294,438	294,438
DP 3010 - Produce Base	Budget Ad	ljustments		- ,	,					,
	0.00	0	0	5,080	5,080	0.00	0	0	5,080	5,080
DP 3011 - Feed and Fert		_ ,								
DD 2018 141 - D	0.00	0	12,000	0	12,000	0.00	0	7,000	0	7,000
DP 3012 - Mint Commit										
DP 3013 - Noxious Wee	0.00 d Admin D	0 asa Budaat Adin	2,890	0	2,890	0.00	0	2,890	0	2,890
Dr 3013 - Noxious wee	0.00	ase budget Adju f)	116,000	0	116,000	0.00	0	116,000	0	116,000
DP 3014 - Groundwater		•		· ·	110,000	0.00	v	110,000	U	110,000
	0.00	0	23,277	0	23,277	0.00	0	23,277	0	23,277
DP 3015 - Caps Base Bu	idget Adjus	tments			,					,
	0.00	0	0	35,208	35,208	0.00	0	0	35,208	35,208
Total Other Prese	ent Law Ad	ljustments								
	2.00	\$0	\$295,295	\$4,127,278	\$4,422,573	2.50	\$0	\$273,607	\$547,226	\$820,833
Grand Total All I	resent Lav	w Adjustments			\$4,684,049					\$1,081,700

<u>DP 3001 - USDA Federal Mitigation of Noxious Weed Impacts - The legislature approved continuance of the Cooperative Forestry Assistance Program with the US Forest Service for the 2007 biennium.</u> Funding is from federal special revenue.

<u>DP 3002 - Pesticide Base Budget Adjustments - The legislature approved additional state special revenue for the following general adjustments: 1) \$43,117 for two trucks; 2) office rent of \$10,791; 3) \$14,238 for additional travel; 4) laboratory equipment of \$50,000; 5) consultants and professional fees of \$203,022; and 6) \$45,126 for miscellaneous operating expenses. The federal fund increases of \$102,500 a year are for federal discretionary grants that the division will apply for when they become available.</u>

<u>DP 3003 - Organic Program - The legislature approved additional federal special revenue and state special revenue for program costs as well as 0.50 FTE in FY 2006 and 1.00 FTE in FY 2007. The program is self-supporting with organic certification revenues.</u>

<u>DP 3005 - EPA Homeland Security-OTO - The legislature approved additional federal special revenue in anticipation of EPA discretionary funds becoming available for security procedures on agricultural chemicals, and special pesticide programs involving training, enforcement, worker protection, endangered species, and ground water protection. Also included is 1.50 FTE to manage and provide support for the program.</u>

<u>DP 3010 - Produce Base Budget Adjustments - The legislature approved adjusting the produce base to fully appropriate the funds anticipated from the USDA.</u> Funding is from federal special revenue and would be used for miscellaneous operating and travel expenses.

<u>DP 3011 - Feed and Fertilizer Base Budget Adjustments - The legislature approved additional appropriations from feed and fertilizer funds for maintenance contracts for updated equipment purchased in FY 2004 in the amount of \$14,000 and the purchase of a vehicle for \$5,000. Funding is equally from the commercial fertilizer fund and the commercial feed fund.</u>

<u>DP 3012 - Mint Committee Base Budget Adjustments - The legislature approved restoring per diem, travel, meeting expenses, program supplies, and contracted services for research on mint production and management of pests and weeds for the Mint Committee. Funding is from the mint committee fund.</u>

<u>DP 3013 - Noxious Weed Admin Base Budget Adjustments - The legislature approved an increase in noxious weed administration funds of \$103,800 per year for: 1) issuing grants of \$100,000 a year to local counties for fighting noxious weeds in Montana; 2) per diem restoration for the weed council members of \$2,200 a year; and 3) anticipated increased travel costs for the board of \$1,600 a year. The legislature also approved an increase in the weed seed free forage account of \$12,200 a year for purchasing twine, tags, and seals.</u>

<u>DP 3014 - Groundwater Base Budget Adjustments-OTO - The legislature approved an increase for the purchase of two replacement trucks for \$20,000 each, and additional travel for \$1,027. The legislature also approved an additional appropriation to fund maintenance contracts for updated equipment purchased in FY 2004 for the lab in Bozeman for \$2,250. Funding is from the pesticide groundwater fund.</u>

<u>DP 3015 - Caps Base Budget Adjustments - The legislature approved additional federal special revenue authority of \$35,208 per year for increased program and travel expenditures.</u>

### **New Proposals**

lew Proposals		Fisc	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 519 - Analytical	Lab Cost Adju	stments								
30	2.50	230,300	0	0	230,300	2.50	108,034	0	0	108,034
DP 6010 - 2007 Bier	nnium Pay Plan	i - IIB 447								
30	0.00	0	74,468	11,891	86,359	0.00	0	194,699	30,827	225,526
Total	2.50	\$230,300	\$74,468	\$11,891	\$316,659*	2.50	\$108,034	\$194,699	\$30,827	\$333,560*

<u>DP 519 - Analytical Lab Cost Adjustments - The legislature approved \$230,300 in FY 2006 and \$108,034 in FY 2007 of general fund for the analytical lab in Bozeman. This funding pays for operational costs of \$49,530 and purchase of a PCR piece of equipment for \$100,000. The addition also includes 1.00 FTE and adjusts 4.00 FTE to full-time from part-time, for a cost of \$188,804.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

### Language

The legislature approved the following language for inclusion in HB 2:

The Governor has indicated his intent to line-item veto the language illustrated in *italic*, however his authority to do so is questioned and may be challenged through legal action

"The department shall present a report to the joint subcommittee on natural resources of the 2007 legislative session that compares the cost of leasing a vehicle from the department of transportation to purchasing a vehicle."

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Basc Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg Budget Fiscal 06-07
FTE	39.38	0.00	0.00	39.38	0.00	0.00	39.38	39.38
Personal Services	1,094,588	562,941	50,864	1,708,393	560,452	132,714	1,787,754	3,496,147
Operating Expenses	924,184	153,251	0	1,077,435	183,330	0	1,107,514	2,184,949
Equipment	11,195	73,163	0	84,358	53,663	0	64,858	149,216
Grants	1,000,175	671,893	0	1,672,068	664,198	0	1,664,373	3,336,441
Transfers	0	0	0	0	0	0	0	0
Total Costs	\$3,030,142	\$1,461,248	\$50,864	\$4,542,254	\$1,461,643	\$132,714	\$4,624,499	\$9,166,753
General Fund	328,678	5,600	9,447	343,725	5,303	24,258	358,239	701,964
State/Other Special	2,458,526	1,279,909	32,848	3,771,283	1,276,714	86,159	3,821,399	7,592,682
Federal Special	13,401	100,000	0	113,401	100,000	0	113,401	226,802
Proprietary	229,537	75,739	8,569	313,845	79,626	22,297	331,460	645,305
Total Funds	\$3,030,142	\$1,461,248	\$\$0,864	\$4,542,254	\$1,461,643	\$132,714	\$4,624,499	\$9,166,753

### **Program Description**

The Agricultural Development Division administers programs to promote Montana agriculture through market development and enhancement. Assistance is given toward commercialization of traditional as well as innovative agricultural products and processes. The program provides support to the Alfalfa Seed Committee, the Montana Wheat and Barley Committee, the Montana Agricultural Development Council, and the Board of Hail Insurance. The division is comprised of the following Bureaus: Rural Development, Wheat and Barley, Agriculture Marketing & Business Development and State Grain Laboratory. The State Grain Laboratory provides grades, protein determinations, malting barley germination, and falling number tests for contract settlement prices between buyers and sellers of grain crops in Montana.

### **Program Highlights**

# Department of Major Budget Highlights

- The legislature approved additional grants to universities and professional societies in the amount of \$1,300,585 over the biennium for increases in research and marketing activities
- The state grain lab is funded for potential costs associated with more normal moisture levels, as base year expenditures reflect reduced activity caused by the extended drought conditions throughout the state
- Other expenditures are primarily due to statewide present law adjustments, funding of the statewide pay plan, and increases in federal funds
- ◆ The legislature approved \$77,921 in state special revenue funding for the Coal Board in grants appropriation to implement the provisions of HB 482

### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

	ŀ	rogram Fund	ing Table				
		Agricultural De	velopment				
		Base	% of Base	Budget	% of Budget	Budget	% of Budge
Program Funding	g	FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$ 328,678	10.8%	\$ 343,725	7.6%	\$ 358,239	7.7%
	01100 General Fund	328,678	10.8%	343,725	7.6%	358,239	7.7%
02000	Total State Special Funds	2,458,526	81.1%	3,771,283	83.0%	3,821,399	82.6%
	02040 Wheat & Barley Research & Mktg	1,588,218	52.4%	2,273,995	50.1%	2,283,910	49.4%
	02066 Agriculture In Mt Schools Act.	10,500	0.3%	10,500	0.2%	10,500	0.2%
	02268 Produce Account	32	0.0%	5,000	0.1%	5,000	0.1%
	02340 Coal Sev. Tax Shared Ssr	444,974	14.7%	508,872	11.2%	513,520	11.1%
	02453 Grain Services	407,699	13.5%	966,156	21.3%	1,001,708	21.7%
	02461 Alfalfa Seed Assessment	6,951	0.2%	6,608	0.1%	6,609	0.1%
	02466 Misc Ag Donations	152	0.0%	152	0.0%	152	0.0%
03000	Total Federal Special Funds	13,401	0.4%	113,401	2.5%	113,401	2.5%
	03225 Agriculture Add Federal	13,401	0.4%	113,401	2.5%	113,401	2.5%
06000	Total Proprietary Funds	229,537	7.6%	313,845	6.9%	331,460	7.2%
	06052 Hail Insurance	229,537	7.6%	313,845	6.9%	331,460	7.2%
Grand Total		\$ 3,030,142	100.0%	\$ 4,542,254	100.0%	\$ 4,624,499	100.0%

Eight percent of the Agricultural Development Division's funding is general fund, which supports administration, agricultural markets, and agriculture statistic functions.

Non-general fund provides 89 percent of the Agricultural Development Division funding. State special revenue consists of wheat and barley sales taxes, coal severance tax collections, grain testing fees, alfalfa seed assessments, private donations, income tax checkoffs for Agriculture in Montana Schools, and interest earnings. The Growth Through Agriculture (GTA) Program receives a share of 8.36 percent of coal severance tax collections to fund grants and operations of the Agriculture Development Council for the Montana Growth Through Agriculture Act.

Federal special revenue accounts for three percent of total funds and is used for investments or loans in projects that stimulate agriculture development and diversification in Montana.

Proprietary funds are from Hail Insurance and expendable trust funds are from the Rural Development and Rehabilitation Program.

### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustn	nents	F7:	12006								
<del></del>	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	Fis General Fund	eal 2007 State Special	Federal Special	Total Funds	
Personal Services					418,463	-				415,868	
Vacancy Savings					(60,522)					(60,416	
Inflation/Deflation					(6,327)					(6,505)	
Fixed Costs					13,110					13,367	
Total Statewid	e Present Lav	w Adjustments			\$364,724					\$362,314	
DP 5001 - Montana	Agricultural St	atistics Service (	GF Appropriation								
	0.00	5,000	0	0	5,000	0.00	5,000	0	0	5,000	
DP 5002 - Mt Agricu	ltural Statistic	s-Alternative Cre	op Survey		,		, , , , , ,				
	0.00	0	4,968	0	4,968	0.00	0	4,968	0	4,968	
DP 5003 - State Grai	n Lab Bureau	Base Adjustmen	t		r			.,			
	0.00	0	258,463	0	258,463	0.00	0	256,663	0	256,663	
DP 5004 - Montana S	state Hail Insu	rance Program. I	Base Adjustment								
	0.00	0	0	0	15,000*	0.00	0	0	0	18,500*	
DP 5005 - Wheat & I	Barley Bureau	Base Adjustmen	t								
	0.00	0	650,146	0	650,146	0.00	0	650,439	0	650,439	
DP 5009 - Federal M	arketing Appr	opriation Author	ity								
	0.00	0	0	100,000	100,000	0.00	0	0	100,000	100,000	
DP 5020 - Montana A	Agriculture De	velopment Coun	cil Grants								
	0.00	0	62,947	0	62,947	0.00	0	63,759	0	63,759	
Total Other Pi	esent Law A	ljustments									
	0.00	\$5,000	\$976,524	\$100,000	\$1,096,524*	0.00	\$5,000	\$975,829	\$100,000	\$1,099,329*	
Grand Total A	II Present La	w Adjustments			\$1,461,248*					\$1,461,643*	

<u>DP 5001 - Montana Agricultural Statistics Service GF Appropriation - The legislature approved \$5,000 of general fund each year for personal services in the Montana Agriculture Statistics Program. This program collects and publishes statistics relating to production and marketing of crops.</u>

<u>DP 5002 - Mt Agricultural Statistics-Alternative Crop Survey - The legislature approved state special revenue authority each year for printing and program costs.</u>

<u>DP 5003 - State Grain Lab Bureau Base Adjustment - The legislature approved additional state special revenue authority</u> for anticipated or potential expenditures: 1) personnel services of about \$200,000 each year; and 2) \$114,000 over the biennium for the purchase of lab equipment.

<u>DP 5004 - Montana State Hail Insurance Program Base Adjustment - The legislature approved an increase in proprietary funding from the Hail Insurance fund of \$33,500 over the biennium for anticipated expenditures for increased travel costs of hail claims adjusters.</u>

<u>DP 5005 - Wheat & Barley Bureau Base Adjustment - The legislature approved an increase of approximately \$650,000 each year for grants to professional societies and universities. The funding is from the wheat and barley committee and is mainly used for marketing and research activities.</u>

<u>DP 5009 - Federal Marketing Appropriation Authority - The legislature approved additional federal special revenue authority of \$100,000 each fiscal year for investments or loans in projects that stimulate agriculture development and diversification in Montana.</u>

<u>DP 5020 - Montana Agriculture Development Council Grants - The legislature approved additional state special revenue authority for investments and agricultural development projects in Montana. The Montana Agriculture Development Council may make investments in projects that have the ability to increase agricultural development and diversification in Montana. Funding is from the coal tax shared account.</u>

### **New Proposals**

New Proposals		Fisc	al 2006	******			Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 447								
50	0.00	9,447	32,848	0	50,864*	0.00	24,258	86,159	0	132,714
Total	0.00	\$9,447	\$32,848	\$0	\$50,864*	0.00	\$24,258	\$86,159	\$0	\$132,714

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

### **Agency Legislative Budget**

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Agency Legislative Budget					·	•		
	Base	PL Base	New	Total	PL Base	New	Total	Total
	Budget	Adjustment	Proposals	Leg. Budget	Adjustment	Proposals	Leg Budget	Leg. Budget
Budget Item	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	47.00	(2.34)	2.00	46.66	(2.34)	2 00	46.66	46.66
Personal Services	2,091,891	134,580	164,001	2,390,472	135,005	272,909	2,499,805	4,890,277
Operating Expenses	2,253,689	851,113	270,000	3,374,802	808,807	70,000	3,132,496	6,507,298
Equipment	0	0	0	0	0	0	0	0
Local Assistance	0	0	0	0	0	0	0	0
Grants	15,130,854	4,123,845	460,247	19,714,946	2,703,068	460,507	18,294,429	38,009,375
Benefits & Claims	210,496	264,504	0	475,000	264,504	0	475,000	950,000
Total Costs	\$19,686,930	\$5,374,042	\$894,248	\$25,955,220	\$3,911,384	\$803,416	\$24,401,730	\$50,356,950
General Fund	1,565,311	1,860,216	539,260	3.964,787	1,859,598	600.431	4,025,340	7,990,127
State/Other Special	1,622,888	1,914,886	138,786	3,676,560	220,921	160,921	2,004,730	5,681,290
Federal Special	16,498,731	1,598,940	216,202	18,313,873	1,830,865	42,064	18,371,660	36,685,533
Total Funds	\$19,686,930	\$5,374,042	\$894,248	\$25,955,220	\$3,911,384	\$803,416	\$24,401,730	\$50,356,950

### **Agency Description**

The Department of Commerce is responsible for working with economic and community development organizations, businesses, communities, governmental entities, elected officials, and the public to diversify and expand the state's economic base through business creation, expansion, and retention and improvement of Montana's infrastructure, housing, and facilities. The department is composed of eight major divisions, which include the Business Resources, Montana Promotion, Community Development, Housing, and Director's Office/Management Services divisions, as well as the Board of Research and Commercialization Technology, the Montana Facility Finance Authority, the Montana Board of Investments, and the Montana Heritage Commission.

### **Agency Highlights**

# Department of Commerce Major Budget Highlights

Total funding increases of \$11.0 million or 27 percent over the FY 2004 base year are due to the following:

- Statewide and other present law adjustments of \$9.3 million include:
  - Grant increases and administrative cost adjustments (\$4.4 million)
  - Transferring of the Worker Training Program from the Governors' office of Economic Opportunity (\$2.8 million)
  - Expanding the Made in Montana Program (\$800,000)
  - Increases in private donations for national advertising and promotion of Travel Montana (\$584,110)
  - Statewide present law adjustments (\$498,258)
  - Realigning the Developmental Disabilities Planning and Advisory Council (\$134,755)
- New proposals of \$1.7 million include:
  - \$1.0 million for Indian Country Economic Development Program
  - \$250,000 to implement the Main Street Program
  - \$247,644 to implement HB 447 statewide pay plan
  - \$200,000 for small business innovation research grants

**Summary of Legislative Action** 

Economic development and expanding the economy in the state of Montana was the primary driving force for funding increases in the 2007 biennium budget approved by the legislature. Of the \$11.0 million in increases over the 2004 base expenditures, general fund comprises 44 percent or \$4.9 million of the increase and state special accounts for \$2.4 million or 22 percent of the overall increases, leaving federal special revenue with an increase of 34 percent or \$3.7 million over the biennium.

The \$4.9 million increase in general fund is primarily due to the Worker Training Program being transferred from the Governors' Office of Economic Opportunity to the Department of Commerce and switching the funding source from the INTERCAP loan program to a general fund appropriation of \$2.8 million over the biennium, which will implement HB 270. The other two major increases in general fund were comprised of expanding funding for the Made in Montana Program of \$800,000 and the new Indian Economic Development Program of \$1.0 million.

The additional appropriation for state special revenue consisted mainly of restoring the base for the coal board grants from the coal severance tax shared account of \$1.0 million for the biennium. The remaining increases are primarily due to administrative cost adjustments across the agency.

Federal special revenue increases consisted mainly of increases in CBDG grants of \$3.0 million over the biennium.

For further discussion of economic development adopted by the 2005 legislature see Volume 1 of the Legislative Fiscal Report for the 2007 biennium.

### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as recommended by the Governor.

	Total Ag	gency Funding	· .		
2	2007 Bienniun	n Legislative	Budget		
Agency Program	General Fund	State Spec.	Fed Spec.	Grand Total	Total %
51 Business Resources Division	\$ 7,528,784	\$ 719,981	\$ 7,819,383	\$ 16,068,148	31.91%
52 Montana Promotion Division		1,519,386	-	1,519,386	3.02%
60 Community Development Division	461,343	3,441,923	15,870,376	19,773,642	39.27%
74 Housing Division	· -	-	12,043,527	12,043,527	23.92%
81 Director/Management Services	-		952,247	952,247	1.89%
Grand Total	\$ 7,990,127	\$ 5,681,290	\$ 36,685,533	\$ 50,356,950	100.00%

### Other Legislation

<u>House Bill 11 – HB 11</u> appropriated \$16.2 million in state special revenue to the Treasure State Endowment program (TSEP) to finance infrastructure grants for 40 projects throughout the state. In addition, the legislature also appropriated state special revenue of \$100,000 for emergency grants, and \$600,000 for preliminary engineering studies.

<u>House Bill 249 – HB 249</u> establishes the big sky economic development fund, a sub fund within the permanent coal severance tax trust with an initial infusion of \$20 million. Through June 30, 2025, 25 percent of the coal severance tax revenues to the permanent coal severance tax trust not required for other purposes would be deposited in the big sky economic development fund.

Interest generated from the fund will be transferred on a monthly basis to a state special revenue account that is statutorily appropriated to the Department of Commerce. After the cost of administration, 75 percent of the money must be used for grants and loans to local governments for job creation projects and the other 25 percent is for the certified regional development corporations for economic development activities.

<u>House Bill 270 – HB 270 transferred the New Worker Training Program from the Governor's Office of Economic Opportunity to the Department of Commerce and revised the programs funding mechanism. The legislature approved the transfer of 2.00 FTE and appropriated \$2.8 million of one-time-only (OTO) state general fund over the 2007 biennium in HB 2 for the New Worker Training Program.</u>

<u>House Bill 271 – HB 271</u>, a companion bill to HB 270, provided for a FY 2005 supplemental appropriation of \$2.17 million in state general fund money for the New Worker Training Program.

<u>House Bill 301 – HB 301</u> continues the sale of Lewis and Clark bicentennial specialty license plates and provides that revenue from the sale of said license plates be allocated to the Department of Commerce and the Montana Historical Society as the successors to the Lewis and Clark Bicentennial Commission. Beginning January 1, 2007, the Department of Commerce and the Montana Historical Society will use the money deposited in the special revenue accounts to support projects related to Lewis and Clark activities. The license plate revenue is statutorily appropriated 75 percent to the Department of Commerce and 25 percent to the Montana Historical Society.

<u>House Bill 423 – HB 423 provides for a \$500,000 biennial general fund appropriation to establish the Great Plains Dinosaur Park in Malta, Montana.</u>

<u>House Bill 481 – HB 481</u> establishes a Main Street program in the Department of Commerce to be developed in conjunction with the National Trust for Historic Preservation. The purpose of the program is to assist communities in restoring and retaining the historic character of their downtown areas and historic commercial districts. The legislature appropriated \$250,000 of one-time-only state special revenue over the biennium from the highway non-restricted account.

<u>House Bill 482 – HB 482</u> increases the amount of coal severance tax revenues flowing into the coal tax shared account from 7.75 percent to 8.36 percent. The legislature approved \$140,259 in state special revenue funding for the Coal Board in a biennial grants appropriation to implement the provisions of HB 482.

<u>House Bill 584 – HB 584</u> establishes the Big Sky on the Big Screen Act. HB 584 requires production companies to apply to the Department of Commerce for state certification of a production in order to qualify for the tax credits enumerated in the bill. The application fees established in the bill are deposited in a state special revenue account and statutorily appropriated in an equal amount to the Department of Commerce and the Department of Revenue.

<u>House Bill 713 – HB 713</u> appropriated \$100,000 in general fund to create a task force to conduct a mission assessment for military and national guard installations in Montana and to promote the establishment of new installations and expanded missions in the state. Any funds not expended specifically for the purposes of this bill will revert to the general fund.

<u>Senate Bill 133</u> – SB 133 establishes the Montana Equity Capital Investment Act to provide investment incentives to nourish creation of a private seed and venture capital industry to fund academic, technological, and innovative companies by creating a Montana Equity Fund and Montana Equity Capital Investment Board. The bill also authorizes the issuance of tax credits to investors in the Montana Equity Fund and requires the board to charge an annual fee to the designated investor group for administration of the Act. The board, which consists of five voting members, is administratively attached to the Department of Commerce. The legislature provided no FTE or appropriation to implement the program in SB 133.

### **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor. by type of expenditure and source of funding.

Executive Budget Comparison								
	Base	Executive	Legislative	Leg – Exec.	Executive	Legislative	Leg – Exec.	⊿ı∈nnium
	Budget	Budget	Budget	Difference	Budget	Budget	Difference	Difference
Budget Item	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	47.00	46.66	46.66	0.00	46.66	46.66	0.00	
Personal Services	2,091,891	2,317,579	2,390,472	72,893	2,317,754	2,499,805	182,051	254,944
Operating Expenses	2,253,689	3,274,802	3,374,802	100,000	3,232,496	3,132,496	(100,000)	0
Equipment	0	0	0	0	0	0	0	0
Local Assistance	0	0	0	0	0	0	0	0
Grants	15,130,854	21,455,215	19,714,946	(1,740,269)	20,377,064	18,294,429	(2,082,635)	(3,822,904)
Benefits & Claims	210,496	475,000	475,000	0	475,000	475,000	0	0
Total Costs	\$19,686,930	\$27,522,596	\$25,955,220	(\$1,567,376)	\$26,402,314	\$24,401,730	(\$2,000,584)	(\$3,567,960)
General Fund	1,565,311	4,625,527	3,964,787	(660,740)	4,624,909	4,025,340	(599,569)	(1,260,309)
State/Other Special	1,622,888	4,799,398	3,676,560	(1,122,838)	3,447,809	2,004,730	(1,443,079)	(2,565,917)
Federal Special	16,498,731	18,097,671	18,313,873	216,202	18,329,596	18,371,660	42,064	258,266
Total Funds	\$19,686,930	\$27,522,596	\$25,955,220	(\$1,567,376)	\$26,402,314	\$24,401,730	(\$2,000,584)	(\$3,567,960)

The legislative budget is \$3.6 million or 14 percent less than the executive budget proposal, with general fund reduced by \$1.2 million, state special revenue lower by \$2.5 million, and federal special revenue higher by \$258,266 over the biennium. The primary differences between the legislative and executive budget are the following:

The reduction in general fund of \$1.2 million is the culmination of several reductions in the Worker-Training program by \$1.2 million and the Made-in-Montana Program by \$200,000. These decreases were offset by an increase of \$139,691 for the statewide pay plan.

State special revenue reductions of \$2.5 million are the net of several adjustments. The legislature added \$140,259 to the Coal Board from the coal severance tax shared account and \$49,707 to implement HB 447, the statewide pay plan; The executive included funds for the creation of the new Big Sky Economic Development Trust fund created from the coal tax trust fund for economic development in Montana in HB 2. The legislature passed HB 249, which establishes a statutory appropriation of state special revenue over the biennium of \$2.8 million, making the requested HB 2 appropriation unnecessary.

Federal special revenue is increased by \$200,000 for small business innovation research grants for information sharing and \$58,266 for implementation of HB 447.

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget								
	Base	PL Base	New	Total	PL Base	New	Total	Total
	Budget	Adjustment	Proposals	Leg Budget	Adjustment	Proposals	Leg. Budget	Leg. Budget
Budget Item	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	26.50	(0.34)	2.00	28.16	(0.34)	2.00	28 16	28.16
Personal Services	1,126,589	189,332	136,611	1,452,532	189,775	201,798	1,518,162	2,970,694
Operating Expenses	1,115,614	493,380	270,000	1,878,994	484,998	70,000	1,670,612	3,549,606
Equipment	0	0	0	0	0	0	0	0
Local Assistance	0	0	0	0	0	0	0	0
Grants	2,856,896	1,456,651	460,247	4,773,794	1,456,651	460,507	4,774,054	9,547,848
Total Costs	\$5,099,099	\$2,139,363	\$866,858	\$8,105,320	\$2,131,424	\$732,305	\$7,962,828	\$16,068,148
General Fund	1,363,945	1,841,582	533,274	3,738,801	1,840,964	585,074	3,789,983	7,528,784
State/Other Special	182,270	48,919	127,162	358,351	48,760	130,600	361,630	719,981
Federal Special	3,552,884	248,862	206,422	4,008,168	241,700	16,631	3,811,215	7,819,383
Total Funds	\$5,099,099	\$2,139,363	\$866,858	\$8,105,320	\$2,131,424	\$732,305	\$7,962,828	\$16,068,148

### **Program Description**

The Business Resources Division is comprised of a variety of programs aimed at improving, enhancing, and diversifying Montana's economic and business climate. Working closely with the private sector, the legislature, economic and community development partners, other department divisions, state agencies, and federal and private programs; the division strives to enhance the economic base of Montana through business creation, expansion, and retention efforts. Bureaus within the division include:

- o Regional Development Bureau
- o Trade and International Relations Bureau
- o Community Development Block Grant (CDBG) Program
- o Census and Economic Information Center (CEIC)
- o Small Business Development Centers
- o Made In Montana Program

### **Program Highlights**

# Business Resources Division Major Budget Highlights

- General fund increases by \$4.8 million over the base budget are due to:
  - Transfer of the Worker Training Program from the Governors' Office of Economic Opportunity (\$2.8 million)
  - \$800,000 for enhancing the Made in Montana Program
  - \$1.0 million for the new Indian Country Economic Development
  - Statewide present law adjustments and pay plan
- State special revenue increases by \$355,441 over the base budget is primarily due to:
  - HB 481 which establishes the new Main Street Program (\$200,000)
  - Statewide present law adjustments and pay plan
- Federal special revenue increases by \$713,615 over the base budget mostly due to:
  - Increases in CBDG grants and small business innovation research grants (\$513,302)
  - · Statewide present law adjustments and pay plan

Funding
The following table shows program funding, by source, for the base year and for the 2007 biennium

		Program Fund	ing Table				
		Business Resource	es Division				
		Base	% of Base	Budget	% of Budget	Budget	% of Budget
Program Fundin	g	FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$ 1,363,945	26.7%	\$3,738,801	46.1%	\$ 3,789,983	47.6%
	01100 General Fund	1,363,945	26.7%	3,738,801	46.1%	3,789,983	47.6%
02000	Total State Special Funds	182,270	3.6%	358,351	4.4%	361,630	4.5%
	02090 Business Asst-Private	26,333	0.5%	51,333	0.6%	51,333	0.6%
	02191 Montana Capitol Co. Act	5,427	0.1%	5,427	0.1%	5,427	0.1%
	02210 Microbusiness Admin Acct	80,510	1.6%	106,591	1.3%	109,870	1.4%
	02349 Highway Non-Restricted Account	-		125,000	1.5%	125,000	1.6%
	02563 Nat'L Dev. Cncl Training Funds	70,000	1.4%	70,000	0.9%	70,000	0.9%
03000	Total Federal Special Funds	3,552,884	69.7%	4,008,168	49.5%	3,811,215	47.9%
	03059 Community Development Block	2,873,654	56.4%	3,172,339	39.1%	3,170,045	39.8%
	03061 Eda Revolving Loan Fund	18,393	0.4%	19,288	0.2%	19,252	0.2%
	03075 Sba Microloan	77,748	1.5%	81,533	1.0%	81,379	1.0%
	03207 Small Business Dev. Centers	506,089	9.9%	535,008	6.6%	540,539	6.8%
	03339 Forest Service Program	-		200,000	2.5%	-	-
	03957 Wia Labor Training	77,000	1.5%				
Grand Total	C	\$ 5,099,099	100.0%	\$8,105,320	100.0%	\$ 7,962,828	100.0%

The Business Resources Division is funded by a combination of 46 percent general fund, 3 percent state special revenue funds, and 51 percent federal special revenue.

General fund supports the following programs:

- o Census and Economic Information Center (CEIC)
- o The Regional Development Bureau
- o A portion of trade and international relations activities
- o State match on federal funds for the administrative costs of the community development block grants and Small Business Development Centers
- o The Made in Montana Program
- o Worker Training Program
- o Indian Country Economic Development

State special revenue funds the following:

- o Administrative expenses of the Micro-Business Loan Program through the interest from loans to micro-business development corporations made from the permanent coal tax trust
- o A portion of trade and international relations activities through conference fees and the sale of trade directories, and a grant from the Growth Through Agriculture program of \$90,000 each year
- o A portion of Small Business Development Centers through private industry partnering
- The Main Street Program from the highway non-restricted account in the Department of Transportation

Federal funds support most expenditures of the Small Business Development Centers and community development block grants.

Trade and international relations activities also receive funding from the Montana Promotion Division allocation of lodging facility use tax, amounting to approximately \$100,000 annually. Since lodging facility use tax revenues are statutorily appropriated, this amount does not require legislative appropriation in HB 2 and as such does not appear in the funding tables.

### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments		F:	-1.2007			,	F:	1.200.5		
F	TE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	scal 2007 State Special	Federal Special	Total Funds
Personal Services					310,453					310,600
Vacancy Savings					(57,483)					(57,487)
Inflation/Deflation					(707)					(690)
Fixed Costs					(12,719)					(22,70s)
Total Statewide Pr	esent Law	Adjustments			\$239,544					\$229,715
DP 111 - New Worker Tr	aining Pros	gram-OTO								
	2.00	1,400,000	0	0	1,400,000	2.00	1,400,000	0	0	1,400,000
DP 444 - Enhance the Ma	de in Mont	ana Program			.,,		.,,			.,,
	00.1	300,000	0	0	300,000	1.00	300,000	0	0	300,000
DP 555 - Made in Montar	na (Restrict	ed/OTO)			,		, , , , , , , , , , , , , , , , , , , ,			
	0.00	100,000	0	0	100,000	0.00	100,000	0	0	100,000
DP 5101 - BRD FTE Rea	llocation H	B0002								
	(3.00)	(150,459)	0	0	(150,459)	(3.00)	(150,043)	0	0	(150,043)
DP 5104 - BRD Federal C	irants Adju	stment HB0002			. , ,					
	0.00	0	0	156,651	156,651	0.00	0	0	156,651	156,651
DP 5111 - BRD Administ	rative Cost	s Adjustments H	B0002							
	0.00	62,611	45,000	0	107,611	0.00	64,076	45,000	0	109,076
DP 5126 - BRD Statewide	e FTE Red	action HB0002								
	(0.34)	(13,984)	0	0	(13,984)	(0.34)	(13,975)	0	0	(13,975)
Total Other Presen	nt Law Ad	iustments								
	(0.34)	\$1,698,168	\$45,000	\$156,651	\$1,899,819	(0.34)	\$1,700,058	\$45,000	\$156,651	\$1,901,709
Grand Total All Pr	resent Law	Adjustments			\$2,139,363					\$2,131,424

<u>DP 111 - New Worker Training Program-OTO - The legislature approved the transfer of the Worker Training Program from the Governor's Office of Economic Opportunity to the Department of Commerce. The Worker Training Program was enacted under HB 564 and passed by the 2003 Legislature. The legislature eliminated the use of the INTERCAP loan program and provided funding through a direct general fund appropriation.</u>

<u>DP 444 - Enhance the Made in Montana Program - The legislature continued the Made in Montana Program in the 2007 biennium by adding 1.0 FTE and \$600,000 of general fund.</u>

<u>DP 555 - Made in Montana (Restricted/OTO) - The legislature moved \$200,000 of general fund appropriation from the Worker Training Program to the Made in Montana Program to enhance and expand the program.</u>

<u>DP 5101 - BRD FTE Reallocation HB0002 - In the 2003 legislative session, \$150,000 in HB 2 general fund each year was removed from the Business Resources Division in order to achieve the budget reductions made by the legislature by transferring funding for three positions to a statutory appropriation. Since these positions were still in the base, they were funded through present law adjustments in the 2007 biennium. The legislature eliminated these positions from the adjusted base. The net general fund impact over the 2007 biennium is zero.</u>

<u>DP 5104 - BRD Federal Grants Adjustment HB0002 - The legislature approved federal special revenue authority for Community Development Block Grant Program (CDBG) increases. CDBG economic development funds are projected to increase during the 2007 biennium to an estimated \$2.5 million per year.</u>

<u>DP 5111 - BRD Administrative Costs Adjustments HB0002 - The legislature approved an increase in general fund and state special revenue for the following:</u>

o Carry forward of base year expenditures for overtime of \$2,794 per year

- o Restoration of per diem of \$2,457 per year
- o Increases in consulting and professional services of \$45,000 per year for the following: 1) Made-In-Montana Trade Show; 2) Women in Business conference; and 3) Micro-Business Development Corporation training
- o Increase in travel for the Economic Development Advisory Council of \$3,803 per year
- o Increase in building rent of \$2,070 in FY 2006 and \$4,067 in FY 2007
- o Increased expenditures for agency indirect charges of \$51,000 per year

<u>DP 5126 - BRD Statewide FTE Reduction HB0002 - The legislature approved a reduction of general fund each year to eliminate 0.34 FTE from the division to make permanent a personal services reduction made by the 2003 legislature.</u>

### **New Proposals**

New Proposals		£.	12007				Cia	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 1 - BRD Federal	Grant Increase	s SBIR-OTO	-							
51	0.00	0	0	200,000	200,000	0.00	0	0	0	0
DP 2 - Main Street P	rogram									
51	1.00	0	125,000	0	125,000	1.00	0	125,000	0	125,000
DP 223 - Indian Cou	ntry Economic	Development-O	10							
51	1.00	500,000	0	0	500,000	1.00	500,000	0	0	500,000
DP 6010 - 2007 Bier	nium Pay Plan	- HB 447								
51	0.00	33,274	2,162	6,422	41,858	0.00	85,074	5,600	16,631	107,305
Total	2.00	\$533,274	\$127,162	\$206,422	\$866,858	2.00	\$585,074	\$130,600	\$16,631	\$732,305

<u>DP 1 - BRD Federal Grant Increases SBIR-OTO - The</u> legislature approved additional federal special revenue for small business innovation research grants for information sharing.

<u>DP 2 - Main Street Program - The legislature added funding for the Main Street Program from the highway non-restricted account from the Department of Transportation.</u>

<u>DP 223 - Indian Country Economic Development-OTO - The legislature approved a new program that promotes economic development opportunities on the seven different Indian reservations located throughout Montana. Funding would be provided by a general fund appropriation of \$500,000 each year of the biennium</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

### Language

The legislature approved the following language for inclusion in HB2:

The Governor has indicated his intent to line-item veto the language illustrated in *italic*, however his authority to do so is questioned and may be challenged through legal action

"The department shall present a written report every 6 months beginning December 1, 2005, to the economic affairs interim committee on the status of grants and program implementation of the worker training program and the Indian country economic development program."

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	fotal Leg. Budget Fiscal 06-07
FTE	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Operating Expenses	476,286	293,100	0	769,386	273,714	0	750,000	1,519,386
Total Costs	\$476,286	\$293,100	\$0	\$769,386	\$273,714	\$0	\$750,000	\$1,519,386
State/Other Special	476,286	293,100	0	769,386	273,714	0	750,000	1,519,386
Total Funds	\$476,286	\$293,100		\$769,386	\$273,714	\$0	\$750,000	\$1,519,386

### **Program Description**

The Montana Promotion Division strives to increase visitor travel, visitor expenditures, and film production in the state. The division works to project a positive image of the state through consumer advertising, electronic marketing, publicity, international and domestic group travel marketing, printing and distribution of literature, and marketing to motion picture and television production companies. The division provides training and assistance to the Montana tourism industry, administers, and distributes infrastructure grants and oversees expenditures of six regional non-profit corporations and the ten qualified convention and visitor's bureaus.

### Program Highlights

## Montana Promotion Division Major Budget Highlights

• Funding increases are for additional spending authority to expend private donations for national advertising and promotion of Travel Montana

### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fur	nding Table									
Montana Promotion Divisi												
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007					
02000	Total State Special Funds 02116 Accommodation Tax Account	\$ 476,286 18,341	100.0% 3.9%	\$ 769,386 19,386	100.0% 2.5%	\$ 750,000	100.0%					
Grand Total	02154 Mt Promotion-Private	457,945 \$ 476,286	96.1% 100.0%	750,000 \$ 769,386	97.5% 100.0%	750,000 \$ 750,000	100.0% 100.0%					

The Montana Promotion Division is funded primarily by state special revenues, derived from 67.5 percent of the 4 percent Montana Lodging Facility Use Tax "remaining after statutory deductions". The portion of the bed tax appropriated in HB 2 and shown in the table above funds numerous private organizations throughout Montana that produce and distribute cooperative advertising and joint promotional activities. This public/private partnership is funded cooperatively with the state and typically receives funding from private partners to develop and distribute targeted marketing efforts. Legislative audit costs are also funded in HB 2.

The remainder of the tax not allocated to the Department of Commerce goes to the Montana Historical Society, the University of Montana for allocation to the Institute of Tourism and Recreation Research, the Department of Revenue to cover the cost of collections, and to the Department of Fish, Wildlife, and Parks. The funds distributed to the Department of Commerce are statutorily appropriated by 15-65-121, MCA, rather than in HB 2.

### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjus	stments	Cia	cal 2006				Eie	cal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Fixed Costs					1,045					(18,341)
Total Statev	vide Present Lav	w Adjustments			\$1,045					(\$18,341)
DP 5212 - MPD P	rivate Funds & A	udit Adjustment	s HB0002							
	0.00	0	292,055	0	292,055	0.00	0	292,055	0	292,055
Total Other	Present Law A									
	0.00	\$0	\$292,055	\$0	\$292,055	0.00	\$0	\$292,055	\$0	\$292,055
Grand Tota	I All Present La	w Adjustments			\$293,100					\$273,714

<u>DP 5212 - MPD Private Funds & Audit Adjustments HB0002 - The legislature approved an increase in state special revenue authority to increase national advertising by \$292,055 each year.</u>

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	13.00	0.00	0.00	13.00	0.00	0.00	13.00	13.00
Personal Services	625,775	30,057	19,146	674,978	30,600	49,681	706,056	1,381,034
Operating Expenses	409,881	126,169	0	536,050	118,554	0	528,435	1,064,485
Equipment	0	0	0	0	0	0	0	0
Local Assistance	0	0	0	0	0	0	0	0
Grants	6,587,183	2,913,105	0	9,500,288	1,240,652	0	7,827,835	17,328,123
Total Costs	\$7,622,839	\$3,069,331	\$19,146	\$10,711,316	\$1,389,806	\$49,681	\$9,062,326	\$19,773,642
General Fund	201,366	18,634	5,986	225,986	18,634	15,357	235,357	461,343
State/Other Special	964,332	1,572,867	11,624	2,548,823	(101,553)	30,321	893,100	3,441,923
Federal Special	6,457,141	1,477,830	1,536	7,936,507	1,472,725	4,003	7,933,869	15,870,376
Total Funds	\$7,622,839	\$3,069,331	\$19,146	\$10,711,316	\$1,389,806	\$49,681	\$9,062,326	\$19,773,642

### **Program Description**

The Community Development Division works with federal, state, and local governments, private non-profit organizations, and private citizens, in regard to community needs identification, public facilities planning and financing, housing development for low and moderate income families, neighborhood revitalization, and coal and hard rock mining mitigation, as well as management of projects funded through division programs.

There are two major programs directly administered by the division: The Community Development Block Grant Program (CDBG), and the Treasure State Endowment Program (TSEP). The Montana Coal Board and the Montana Hard Rock Mining Impact Board are also attached to the Community Development Division for administrative purposes. The division provides office facilities, staff, and administrative support for the boards.

Other assisted entities include local planning programs, community development corporations, human resource development councils, water and sewer districts, fire departments, and housing authorities.

### **Program Highlights**

# Community Development Division Major Budget Highlights

- The legislative budget funds the Coal Board grants from the coal severance tax shared account with a share of the new 8.36 percentage due to the passage of HB 482
- The remaining increases in funding are primarily due to grants and administrative cost adjustments

### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fu	nding Table				
		Community D	evelopment D				
		Base	% of Base	Budget	% of Budget	Budget	% of Budget
Program Funding	Q	FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$ 201,366	2.6%	\$ 225,986	2.1%	\$ 235,357	2.6%
	01100 General Fund	201,366	2.6%	225,986	2.1%	235,357	2.6%
02000	Total State Special Funds	964,332	12.7%	2,548,823	23.8%	893,100	9.9%
	02049 Hard Rock Mining	95,617	1.3%	275,222	2.6%	277,577	3.1%
	02270 Treasure State Endowment	474,573	6.2%	510,674	4.8%	522,956	5.8%
	02340 Coal Sev. Tax Shared Ssr	394,142	5.2%	1,762,927	16.5%	92,567	1.0%
03000	Total Federal Special Funds	6,457,141	84.7%	7,936,507	74.1%	7,933,869	87.5%
	03059 Community Development Block	6,457,141	84.7%	7,936,507	74.1%	_7,933,869	87.5%
Grand Total	,	\$7,622,839	100.0%	\$ 10,711,316	100.0%	\$ 9,062,326	100.0%

The four programs within the Community Development Division are funded as follows:

- o Interest earnings from the treasure state endowment fund, a sub-fund within the coal tax trust fund, fund the Treasure State Endowment Program.
- o The Coal Board is funded exclusively from a share of the 8.36 percent coal severance tax shared account. The shared account funds the coal board local impact grants, pass-through funding for conservation districts, a portion of the Growth Through Agriculture Program, and state library services through the State Library Commission.
- o The CDBG program is primarily funded with federal block grant funds, allocated through the US Department of Housing and Urban Development (HUD). The general fund provides a required match for a portion of the administrative costs of the program equal to two percent of the annual CDBG allocation
- The Hard-Rock Mining Impact Board is funded by a 2.5 percent allocation of the metalliferous mines license tax (MMLT)

### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjust	ments	F:	scal 2006				Ei	scal 2007		
-	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					54,778					55,346
Vacancy Savings					(27,221)					(27,246)
Inflation/Deflation					(2,215)					(2,198)
Fixed Costs					(13,255)					(21,891)
Total Statewi	ide Present La	w Adjustments			\$12,087					\$4,011
DP 6003 - CD Gran	nts Adjustment	HB0002								
	0.00	0	1,387,344	1,500,000	2,887,344	0.00	0	(319,992)	1,500,000	1,180,008
DP 6004 - Coal Boa	ard Grant Adju	stments								
	0.00		(34,883)	0	(34,883)	0.00	0	0	0	0
DP 6013 - CD Adm	ninistrative Cos	ts Adjustments H								
	0.00	_	123,606	20,533	144,139	0.00	0	124,130	21,013	145,143
DP 6060 - CD Grar										
	0.00	0	60,644	0	60,644	0.00	0	60,644	0	60,644
Total Other	Present Law A	Adjustments								
	0.00	\$0	\$1,536,711	\$1,520,533	\$3,057,244	0.00	\$0	(\$135,218)	\$1,521,013	\$1,385,795
Grand Total	All Present La	aw Adjustments			\$3,069,331					\$1,389,806

<u>DP 6003 - CD Grants Adjustment HB0002 - The legislature approved additional federal special revenue authority from the Community Development Block Grants of \$1.5 million each year for new construction grants. Also, the legislature approved a biennial appropriation for the Coal Board for grants to local coal communities of \$1,067,352. Funding for the Coal Board grants comes from the coal severance tax shared account.</u>

<u>DP 6004 - Coal Board Grant Adjustments - The legislature reduced available grants to the Coal Board by \$34,883 over the biennium. Funding for the Coal Board grants comes from the coal severance tax shared account.</u>

<u>DP 6013 - CD Administrative Costs Adjustments HB0002 - The legislature approved an increase in state special and federal special revenue authority for administrative cost increases for the following items:</u>

- o Restoration of per diem of \$2,500 per year
- o Increased consultants and professional services of \$5,000 per year to retain professional architects and engineers
- o Increased travel of \$5,250 for attendance in HUD training for CDBG staff in Washington D.C. and HUD's regional headquarters in Denver, Colorado
- o Increased rent of \$2,451 in FY 2006 and \$3,709 in FY 2007
- o Increased expenditures for agency indirect charges of \$100,000 per year

<u>DP 6060 - CD Grants Hard Rock Adjustments HB0002 -</u> The legislature approved additional state special revenue authority to transfer all money segregated by the county in the hard rock mining impact trust account in excess of \$100,000 to the county for which the funds have been held in deposit, as required in 90-6-331, MCA.

### **New Proposals**

New Proposals		Fisc	al 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bien	nnium Pav Plan	- HB 447								
60	0.00	5,986	11,624	1,536	19,146	0.00	15,357	30,321	4,003	49,68
Total	0.00	\$5,986	\$11,624	\$1,536	\$19,146	0.00	\$15,357	\$30,321	\$4,003	\$49,68

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

### **Program Description**

The Facility Finance Authority was created by the 1983 Legislature to assist health care and related facilities in containing future health care costs by offering debt financing or refinancing at low-cost, tax-exempt interest rates for buildings and capital equipment. The legislature extended eligible facilities to include community pre-release centers. Cost savings are shared with consumers in the form of lower fees.

The authority is primarily mandated in Title 90, Chapter 7 and Title 2, Chapter 15, MCA.

### **Proprietary Revenues and Expenses**

### Revenue Description:

The Facility Finance Authority is funded entirely by proprietary funds with revenues collected from interest, fees, and charges from participating institutions. There are no direct appropriations provided in HB 2.

### **Expense Description:**

The major cost drivers within the Facilities Finance Authority are personal services, operating expenses, grants, and expenditures related to the periodic replacement of computer equipment.

Non-typical and one-time-only expenses, if any, are subtracted from any proposed budgets. Personal services expenditures fund 2.00 FTE and board member per diem.

### **Proprietary Rate Explanation**

The Facilities Finance Authority is funded by an enterprise fund and as such the legislature does not set the rates for its operations. Authority customers are outside of state government. The fee structure that is proposed does not materially vary from that proposed in the last session.

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	5.50	0.00	0.00	5.50	0.00	0.00	5.50	5.50
Personal Services	254,825	(107)	7,596	262,314	(668)	19,831	273,988	536,302
Operating Expenses	156,973	33,399	0	190,372	26,476	0	183,449	373,821
Equipment	0	0	0	0	0	0	0	0.
Local Assistance	0	0	0	0	0	0	0	01
Grants	5,686,775	(245,911)	0	5,440,864	5,765	0	5,692,540	11,133,404
Total Costs	\$6,098,573	(\$212,619)	\$7,596	\$5,893,550	\$31,573	\$19,831	\$6,149,977	\$12,043,527
Federal Special	6,098,573	(212,619)	7,596	5,893,550	31,573	19,831	6,149,977	12,043,527
Total Funds	\$6,098,573	(\$212,619)	\$7,596	\$5,893,550	\$31,573	\$19,831	\$6,149,977	\$12,043,527

### **Program Description**

The Housing Division established on July 1, 1995, consolidated housing programs within the Department of Commerce into one division. The division includes the Housing and Urban Development (HUD) HOME Investment Partnerships program, the HUD Tenant Based and Project Based Section 8 Housing programs, and the Board of Housing and its programs:

- The HOME program provides grant funds to eligible local government entities and Community Housing Development Organizations for assistance in financing new construction or rehabilitation of individual homes or rental units, tenant based rental assistance, and other eligible activities
- o The Section 8 Housing programs provide rental assistance through HUD Section 8 authority, on behalf of low-income families and the elderly
- o The Board of Housing is a seven-member, quasi-judicial board appointed by the Governor and administratively attached to the Department of Commerce. The board administers the Low-Income Housing Tax Credit, Multi-Family Loan, Reverse Annuity Mortgage, and Single Family Programs

### Program Highlights

# Housing Division Major Budget Highlights

- Decreases in funding are from a coding error in the base year and the corresponding adjustment to anticipated HUD grants
- ♦ Increases in the budgets are due to statewide pay plan and adjustments to administrative costs for the program

### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program	Funding Ta	able								
	Housing Division											
	<del></del>	Base	% of Base	Budget	% of Budget	Budget	% of Budget					
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007					
03000	Total Federal Special Funds	\$ 6,098,573	100.0%	\$ 5,893,550	100.0%	\$ 6,149,977	100.0%					
	03300 Home Grants	6,098,573	100.0%	5,893,550	100.0%	6,149,977	100.0%					
Grand Total		\$ 6,098,573	100.0%	\$ 5,893,550	100.0%	\$6,149,977	100.0%					

Most expenses of this division are funded through non-budgeted enterprise accounts, including the Board of Housing Financial Program, Housing Trust Fund, Affordable Housing Revolving Loan, and Revolving Loan Fund.

HB 2 appropriations support the HOME program by an annual categorical federal grant from HUD. Grant funds are distributed using a competitive process to successful local governments and Community Housing Development Organizations with an allowed amount being held back at the state level to administer the program.

### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustm	ents									
		Fi	iscal 2006				Fi	scal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs					9,913 (10,590) (169) (1,133)					9,327 (10,565) (162) (1,403)
Total Statewid	e Present La	w Adjustments			(\$1,979)					(\$2,803)
DP 7405 - HD HOMI	E Federal Gra	nts Adjustment	HB0002							
	0.00	0		0 (245,911)	(245,911)	0.00	0	0	5,765	5,765
DP 7414 - HD Admir	istrative Cost	s Adjustments I	HB0002	. , ,	, ,,,,,,					
	0.00	0		0 35,271	35,271	0.00	0	0	28,611	28,611
Total Other Pr	esent Law A	djustments								
	0.00	\$0	S	0 (\$210,640)	(\$210,640)	0.00	\$0	\$0	\$34,376	\$34,376
Grand Total A	II Present La	w Adjustments	ì		(\$212,619)					\$31,573

<u>DP 7405 - HD HOME Federal Grants Adjustment HB0002 - The legislature approved an adjustment in home grants to correct an expenditure coding error in the base-year and adjust for expected HUD grants. The effect of this correction in FY 2006 is a decrease in grants to local agencies of \$71,179, construction grants of \$142,284, and project administration grants of \$32,448. In FY 2007 the net result of this adjustment are a decrease in grants to local agencies of \$71,179, an increase in construction grants of \$109,392, and a decrease in project administration grants of \$32,448.</u>

<u>DP 7414 - HD Administrative Costs Adjustments HB0002 - The legislature approved additional federal special revenue authority from the Home Grants for the following adjustments:</u>

- o Restore base year expenditures for overtime of \$570 a year
- o Increase minor equipment computer hardware by \$8,800 in FY 2006 to adjust to a 4-year equipment replacement schedule

- o Increase travel costs for attendance in the Application Oriented Design (AOD) software conference of \$1,996 per year
- o Increase rent by 2 percent a year due to annual contract obligations of \$920 in FY 2006 and \$1,394 in FY 2007
- o Increase agency indirect charges of \$7,000 a year to support the services provided by the Director's Office/Management Services Division
- o Add maintenance contracts and yearly licenses of \$18,700 in FY 2006 and \$20,570 in FY 2007 for new AOD software purchased in FY 2004
- o Remove moving expenses from the base budget of \$3,000 a year

### **New Proposals**

New Proposals				_	-					
		Fis	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 447							-	
74	0.00	0	0	7,596	7,596	0.00	0	0	19,831	19,831
Total	0.00	\$0	\$0	\$7,596	\$7,596	0.00	\$0	\$0	\$19,831	\$19,831

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

### **Proprietary Rates**

### **Program Description**

The Board of Investments invests all state funds in the Unified Investment Program, established under Article VIII, Section 13 of the Montana Constitution. Local governments may invest in the Short-Term Investment Pool. The six investment pools include the Retirement Funds Bond, Trust Funds Bond, Short Term Investment, Montana Domestic Stock, Montana International Equity, and Montana Private Equity.

### **Proprietary Revenues and Expenses**

### **Revenue Description:**

Nearly all Bond Program revenues are generated by the difference between interest rates on bonds sold and the interest rate charged on loans to borrowers. Since these revenues are only received from the trustee on an annual basis, a 270-day fund balance is required to provide adequate funding for the Bond Program between draws. Remaining revenues are received monthly from the boards contract with the Montana Facility Finance Authority.

### **Expense Description:**

The major cost drivers within the Board of Investments are personal services, operating expenses, and expenditures related to the periodic replacement of computer equipment. There is little uncertainty in forecasting major cost drivers and for the purposes of this analysis it is assumed the division's workload and customer levels will remain constant, although investment portfolios will continue to grow in size. There are currently 34.00 FTE in this program

### **Proprietary Rate Explanation**

The Board of Investments recovers its costs from the entities that use its services. Typically, this has been done by requesting a maximum level of expenditures similar to what occurs in HB 2 and setting the fee at that level.

For the Board of Investments, the legislature defined "rates" as the total collections necessary to operate the board. The legislature approved "rates" of \$3,203,219 in FY 2006 and \$3,128,734 in FY 2007.

### **Proprietary Significant Present Law**

The only present law adjustment for accounting entity 06527 is for administrative costs for overtime, fixed costs, and rent.

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Fotal Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	2.00	(2.00)	0.00	0.00	(2.00)	0.00	0.00	0.00
Personal Services	84,702	(84,702)	648	648	(84,702)	1,599	1,599	2,247
Operating Expenses	94,935	(94,935)	0	0	(94,935)	0	0	0
Equipment	0	0	0	0	Ó	0	0	0
Local Assistance	0	0	0	0	0	0	0	0
Grants	0	0	0	0	0	0	0	0
Benefits & Claims	210,496	264,504	0	475,000	264,504	0	475,000	950,000
Total Costs	\$390,133	\$84,867	\$648	\$475,648	\$84,867	\$1,599	\$476,599	\$952,247
Federal Special	390,133	84,867	648	475,648	84,867	1,599	476,599	952,247
Total Funds	\$390,133	\$84,867	\$648	\$475,648	\$84,867	\$1,599	\$476,599	\$952,247

### **Program Description**

The Director's Office/Management Services Division consists of three programs:

- o The Director's Office assists the department with executive, administrative, legal, and policy guidance. This office acts as the liaison among private business, local governments, administratively attached boards, public and private interest groups, the legislature, Indian tribes, individuals, and the Governor's office in the effort to improve and stabilize the economic climate in Montana.
- o The Management Services Division provides internal support to all agency divisions, bureaus, and programs. Services provided by the Management Services Division include accounting, budgeting, fiscal management, contracting, purchasing, information technology, human resources, payroll, benefits, and training.
- o The Montana Council on Developmental Disabilities is to provide planning that assist Montanans with disabilities to live, work and participate in their communities

### **Program Highlights**

# Director/Management Services Major Budget Highlights

 The legislature realigned the Development Disabilities Planning and Advisory Council for oversight and management of services to a non-forprofit agency

### **Program Narrative**

The 2003 legislative session transferred the Developmental Disabilities Planning and Advisory Council (DDPAC) from the Department of Public Health and Human Services to the Department of Commerce, through HB 734. The legislature added 2.0 FTE and \$830,000 of federal special revenue authority over the 2005 biennium for implementation of HB 734 with the condition the department would be able to contract with a nonprofit corporation for the intended purposes of carrying out the tasks delegated to the DDPAC.

In FY 2005 the department entered into a contract with the Montana Council on Developmental Disabilities (MCDD) as a nonprofit corporation to carry out the responsibilities of DDPAC. DDPAC still remains administratively attached to the Department of Commerce, with the department acting as a go-between for disbursing (pass through) federal funds to the newly created nonprofit under the terms and conditions of the contract.

The DDPAC is the only program within the Director's/Management Services Division funded in HB 2 All program costs associated with this function are shown in the table above. The remainder of the division is funded with a non-budgeted proprietary account.

### **Funding**

The Montana Council on Developmental Disabilities (DDPAC) is entirely funded with federal special revenues. The Director's Office/Management Services Division is funded by an internal service proprietary fund from indirect costs charged to all agency programs.

### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustm	nents	Fi	scal 2006				Fis	cal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings					21,896 (4,264)					21,599 (4,252)
Total Statewid	e Present Law	Adjustments			\$17,632					\$17,347
DP 8115 - MSD Adm	ninistrative Cos	ts/DDPAC Rea	lignment HB0002	!						
	(2.00)	0	0	67,235	67,235	(2.00)	0	0	6 <b>7,</b> 520	67,520
Total Other Pr	resent Law Ad	iustments								
	(2.00)	\$0	\$0	\$67,235	\$67,235	(2.00)	\$0	\$0	\$67,520	\$67,520
Grand Total A	ll Present Law	Adjustments			\$84,867					\$84,867

<u>DP 8115 - MSD Administrative Costs/DDPAC Realignment HB0002 - The legislature re-aligned the operating plans for DDPAC along with additional federal special revenue authority for the following adjustments:</u>

- o Eliminate 2.00 FTE from the DDPAC program of approximately \$102,000 a year and reclassify these personal services costs into benefits and claims account
- o Reclassify all operating costs of \$94,935 into a benefits and claims account
- o Increase benefits and claims approximately \$67,000 a year

### **New Proposals**

-		Fis	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
P 6010 - 2007 Bie	nnium Pay Plan	- HB <b>4</b> 47								
81	0.00	0	0	648	648	0.00	0	0	1,599	1,5
Total	0.00	\$0	\$0	\$648	\$648	0.00	\$0	\$0	\$1,599	\$1.5

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

### **Proprietary Rates**

### **Revenues and Expenses**

The Director's Office/Management Services Division; is funded by revenues from charges allocated to all divisions, bureaus, and programs supported by the divisions' indirect cost plan. Indirect costs are allocated to supported programs based upon federally, and legislatively approved indirect cost rates applied to actual personal services expenditures.

The revenue objective of the Director's Office/Management Services Division is to maintain the lowest possible indirect charge to supported divisions, bureaus, and programs, while maintaining a nominal working capital reserve. The department has historically used this methodology in calculating indirect rates because the federal government requires the same methodology to be used when charging indirect costs to federally funded programs.

The major cost drivers within the Director's Office/Management Services Division are personal services, operating expenses and expenditures related to the periodic replacement of the agencies computer equipment.

The proposed indirect cost rate will fund 16.50 FTE in the 2007 biennium; the same number as the 2005 biennium.

### Rate Explanation:

The legislature approved an indirect cost rate of 13.7 percent in FY 2006 and 13.65 percent in FY 2007. The divisions' indirect cost rate is determined based on guidelines prescribed by the federal government. Additionally, the division complies with 17-3-111, MCA, which requires agencies to negotiate a rate that would recover indirect costs to the greatest extent possible. In order to comply with this statute, the division has requested a rate that may vary slightly from the rate actually negotiated with HUD. The rate approved by the Legislature is considered a cap; therefore, the division cannot negotiate for a rate higher than what has been approved by the Legislature. However, the rate negotiated with HUD may be slightly lower.

The division negotiates an annual rate with HUD. The approved rate is a fixed rate for federally funded programs. This rate is then applied against actual personal services expenditures within the department, not including the Director's Office/ Management Services Division.

The rate negotiated with HUD requires that a carry-forward amount be built into the rate. This carry-forward amount represents the amount the division under-recovered or over-recovered in a given fiscal year. This computation compares what was originally negotiated to what actually occurred. The difference is then carried forward into the following year's rate.

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# CORRECTIONS AND PUBLIC SAFETY

Section D

# JOINT SUBCOMMITTEES OF HOUSE APPROPRIATIONS AND SENATE FINANCE COMMITTEES

Aş	gencies
Board of Crime Control Justice Public Service Regulation	Corrections Labor and Industry Military Affairs
	ee Members
<u>House</u>	Senate
Representative Tim Callahan (Chair) Representative Ray Hawk Representative Cynthia Hiner Representative John Witt	Senator Trudi Schmidt (Vice-Chair) Senator Keith Bales Senator Steve Gallus
Fiscal Di	vision Staff
Harry	Freebourn

**Shane Sierer** 

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### **Agency Legislative Budget**

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Agency Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiseal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	19.00	0.00	1.00	20.00	0.00	1.00	20.00	20,00
Personal Services	817,872	109,114	77,949	1,004,935	108,994	122,176	1.049.042	2,053,977
Operating Expenses	482,394	25,734	18,202	526,330	23,101	16,402	521,897	1,048,227
Equipment	15,766	0	0	15,766	0	0	15,766	31,532
Grants	9,203,830	0	4,680,897	13,884,727	0	4,682,697	13,886,527	27,771,254
Total Costs	\$10,519,862	\$134,848	\$4,777,048	\$15,431,758	\$132,095	\$4,821,275	\$15,473,232	\$30,904,990
General Fund	1,623,752	96,420	20,008	1,740,180	93,673	51,301	1,768,726	3,508,906
State/Other Special	0	0	93,483	93,483	0	93,483	93,483	186,966
Federal Special	8,896,110	38,428	4,663,557	13,598,095	38,422	4,676,491	13,611,023	27,209,118
Total Funds	\$10,519,862	\$134,848	\$4,777,048	\$15,431,758	\$132,095	\$4,821,275	\$15,473,232	\$30,904,990

### **Agency Description**

The Montana Board of Crime Control (MBCC) Division was established to promote public safety by strengthening the coordination and performance of the criminal and juvenile justice systems. The MBCC is an 18-member board appointed by the Governor. The MBCC supervises the Crime Control Division (CCD), which provides financial support, technical assistance, and support services to state and local criminal justice agencies. The CCD administers federal anti-drug and anti-crime grants, certifies peace officers and others in the criminal justice system, and provides funding for juvenile justice programs. In addition, CCD collects and analyzes crime data from Montana's law enforcement agencies and publishes the annual "Crime in Montana" report. MBCC is established in law by 2-15-2006, MCA.

The MBCC has two advisory councils: the Peace Officers Standards and Training Council (POST) and the Youth Justice Council (YJC). POST provides training, certification and other services to law enforcement officers and other public safety personnel. POST provides assistance and advice to law enforcement agencies, training academics, local county and city governments, and state agencies. POST also administers the contracts with the Regional Juvenile Detention Grant Program. YJC develops and implements the state's juvenile justice plan, recommends effective educational, training, research, prevention, diversion, treatment and rehabilitation programs. YJC also reviews and approves grant-funding proposals under the Juvenile Justice and Delinquency Act. The MBCC has two task forces: the Crime Reporting and Technology Task Force and the Drug Strategy Task Force.

### **Agency Highlights**

# Crime Control Division Major Budget Highlights

- ◆ The increase in general fund over the base budget is due primarily to statewide adjustments
- ◆ The increase of \$187,000 in state special revenue over the base budget is due to funding provided to support grants for domestic violence intervention programs
- The increase in federal funds of \$9.4 million over the base budget is due primarily to an increase in homeland security projects that included 1.00 FTE for a federal grant administrator

### **Summary of Legislative Action**

The legislature added present law adjustments of \$135,000 in FY 2006 and \$133,000 in FY 2007, mostly due to statewide present law adjustments and funding for POST revocation hearings. The legislature added 1.00 FTE and \$4.8 million in new proposals in each fiscal year of the 2007 biennium. The primary reasons for this increase are:

- o Pay plan increases as provided by HB 447
- o Federal funding of \$4.7 million for each fiscal year for homeland security law enforcement terrorism prevention
- o State special revenue of \$0.1 million for each fiscal year for grants for the domestic violence intervention program as per the provisions of HB 476

### Other Legislation

House Bill 476 – This bill provides for an increase of \$13.00 to the fee for a marriage license and the filing fee for a declaration of marriage without solemnization. This additional fee will be placed in a state special revenue account for use in funding grants for the domestic violence intervention program.

### **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison Budget Item	Base Budget Fiscal 2004	Executive Budget Fiscal 2006	Legislative Budget Fiscal 2006	Leg – Exec. Difference Fiscal 2006	Executive Budget Fiscal 2007	Legislative Budget Fiscal 2007	Leg – Exec. Difference Fiscal 2007	Biennium Difference Fiscal 06-07
FTE	19.00	21,00	20.00	(1.00)	21.00	20.00	(1.00)	
Personal Services	817,872	1,026,498	1,004,935	(21,563)	1,026,104	1,049,042	22,938	1,375
Operating Expenses	482,394	567,226	526,330	(40,896)	562,930	521,897	(41,033)	(81,929)
Equipment	15,766	15,766	15,766	0	15,766	15,766	0	ó
Grants	9,203,830	13,800,592	13,884,727	84,135	13,802,392	13,886,527	84,135	168,270
Total Costs	\$10,519,862	\$15,410,082	\$15,431,758	\$21,676	\$15,407,192	\$15,473,232	\$66,040	\$87,716
General Fund	1,623,752	1,720,172	1,740,180	20,008	1,717,425	1,768,726	51,301	71,309
State/Other Special	0	0	93,483	93,483	0	93,483	93,483	186,966
Federal Special	8,896,110	13,689,910	13,598,095	(91,815)	13,689,767	13,611,023	(78,744)	(170,559).
Total Funds	\$10,519,862	\$15,410,082	\$15,431,758	\$21,676	\$15,407,192	\$15,473,232	\$66,040	\$87,716

The executive asked the legislature not to take action on a decision package that requested federal funds for a drug court coordinator in the amount of \$100,000 in each year of the biennium. This reduction was offset by an increase in state special revenue of \$93,483 in each year of the biennium to support grants for a domestic violence intervention program as provided in HB 476 and for pay plan increases as provided by HB 447.

#### **Funding**

The following table summarizes funding for the agency, by program and source, as adopted by legislature.

rotal A	gency Fundir	ng								
2007 Biennium Legislative Budget										
Agency Program General Fund State Spec. Fed Spec. Grand Total %										
\$ 3,508,906	\$ 186,966	\$ 27,209,118	\$ 30,904,990	100.00%						
\$ 3,508,906	\$ 186,966	\$ 27,209,118	\$ 30,904,990	100.00%						
,	2007 Bienniu General Fund \$ 3,508,906	2007 Biennium Legislative General Fund State Spec. \$ 3,508,906 \$ 186,966	2007 Biennium Legislative Budget           General Fund         State Spec.         Fed Spec.           \$ 3,508,906         \$ 186,966         \$ 27,209,118	2007 Biennium Legislative Budget           General Fund         State Spec.         Fed Spec.         Grand Total           \$ 3,508,906         \$ 186,966         \$ 27,209,118         \$ 30,904,990						

General fund is used to support: 1) the Youth Detention Services Grant Program; 2) operation of the Peace Officer Standards and Training Program; 3) the Montana Uniform Crime Reporting System; 4) general agency administration; 5) technical assistance to local law enforcement; and 6) state matching funds for the administration of the Juvenile Justice, Juvenile Accountability, Title V Juvenile Drug Enforcement, Stop Violence Against Women, Residential Substance Abuse Treatment, and Criminal History Record Improvement federal grant programs.

General fund match is required for administrative costs and varies as follows: 1) 10 percent for the Juvenile Accountability grants; 2) 25 percent for the Drug Enforcement grant; 3) 50 percent for juvenile planning; 4) 25 percent for Violence Against Women; 5) 33.33 percent for Title V Juvenile Drug Enforcement; 6) 10 percent for Criminal History Record Improvement; and 7) 25 percent for Residential Substance Abuse Treatment.

Federal funds are primarily used for pass-through grant programs. However, federal funding is also used for administration of the Juvenile Justice, Juvenile Accountability, Drug Education, Victim assistance, Stop Violence Against Women, Enforce Underage Drinking Laws, Computer Crime Unit, Substance Abuse Treatment, and Drug Enforcement federal grant programs.

Figure 1 shows the pass-through grants and benefits for fiscal 2004 through the 2007 biennium.

rass Though Grains	& Benefits for th	FY 2006	FY 2007
	FY 2004 Actuals	Requested	Requested
General Fund			
Juvenile Detention Centers	\$904,560	\$904,560	\$904,560
State Special Revenue			
Domestic Violence Intervention	-	84,135	84,135
Federal Fund			
Homeland Security - LETP		4,596,762	4,598,562
Drug Free Schools	444,756	444,756	444,756
Victim Assistance	1,433,679	1,433,679	1,433,679
Juvenile Delinquency Prevention			
Criminal History Records Improvement	703,112	703,112	703,112
Violence Against Women	851,243	851,243	851,243
Drug Enforcement	2,465,480	2,465,480	2,465,480
Juvenile Justice	619,262	619,262	619,262
Substance Abuse Treotment	416,399	416,399	416,399
Law Enforcement Assistance	213,521	213,521	213,521
Juvenile Accountability Incentive	809,818	809,818	809,818
Enforce Underage Drinking Laws	342,000	342,000	342,000
Subtotal - Federal Fund	\$8,299,270	\$12,896,032	\$12,897,832
Lotal Grants & Benefits	\$9,203,830	\$13,884,727	\$13,886,527

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustn	nents	Fis	scal 2006				Fi	scal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Inflation/Deflation Fixed Costs					109,114 (1,337) 14,811					108,994 (1,287 15,066
Total Statewid	le Present Law	Adjustments			\$122,588					\$122,767
DP 1 - POST Revoca	ation Hearings									
	0.00	12,260	0	0	12,260	0.00	9,328	0	0	9,328
Total Other P	resent Law Ad	justments								
	0.00	\$12,260	\$0	\$0	\$12,260	0.00	\$9,328	\$0	\$0	\$9,328
Grand Total A	Ul Present Law	v Adjustments			\$134,848					\$132,099

<u>DP 1 - POST Revocation Hearings - The legislature approved general fund to pay the Legal Service Division of the Department of Justice for legal services. Legal services are required to defend the department in lawsuits that arise due to the department's decertification of peace officers. Certification and decertification of peace officers is a function of the state. Occasionally the Montana Board of Crime Control is sued when it decertifies a peace officer for violations of state policy.</u>

#### **New Proposals**

New Proposals		Fis	cal 2006				Fig.	scal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 3 - Homeland Se	ecurity - Law E	nforcement Terro	rism Prev							
01	1.00	0	0	4,655,372	4,655,372	1.00	0	0	4,655,235	4,655,235
DP 301 - Domestic	Violence Interv	ention Prog.								
01	0.00	0	93,483	0	93,483	0.00	0	93,483	0	93,483
DP 6010 - 2007 Bie	nnium Pay Plan	ı - HB 477								
01	0.00	20,008	0	8,185	28,193	0.00	51,301	0	21,256	72,557
Total	1.00	\$20,008	\$93,483	\$4,663,557	\$4,777,048	1.00	\$51,301	\$93,483	\$4,676,491	\$4,821,275

<u>DP 3 - Homeland Security - Law Enforcement Terrorism Prevention - The legislature approved biennial authority to expend \$4,655,372 in FY 2006 and \$4,655,235 in FY 2007 of federal grant funding that is expected to be received from the U.S. Department of Homeland Security, Office of Domestic Preparedness. This grant will cover costs to operate the program and hire 1.00 FTE. The FTE will be a program specialist in charge of administering this grant program. Administrative funds from this grant are expected to be \$58,238 in FY 2006 and \$56,438 in FY 2007.</u>

<u>DP 301 - Domestic Violence Intervention Program - The legislature approved state special revenue of \$93,483 in each fiscal year of the biennium to fund grants for a domestic violence intervention program. This funding is from a fee on marriage licenses.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 477 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### Language

The legislature approved the following language for inclusion in HB2:

The Board of Crime Control administers several federal pass-through grants that have authority for three-years, on a federal fiscal year basis which begins on October 1 and ends on the following September 30. To provide continuing authority for the pass-through grants, these grants are biennial appropriations and the following language allows prior biennium grant authority to continue into the 2007 biennium.

"All remaining federal pass-through grants appropriations, including reversion, for the 2005 biennium are authorized to continue and are appropriated in fiscal year 2006 and fiscal year 2007."

**Agency Legislative Budget** 

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Agency Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	719.35	6.25	4.62	730.22	7.25	0.50	727.10	727.10
Personal Services	32,162,994	3,587,539	1,460,096	37,210,629	3,689,743	2,638,938	38,491,675	75,702,304
Operating Expenses	14,894,825	3,486,124	1,658,984	20,039,933	(562,971)	1,238,965	15,570,819	35,610,752
Equipment	1,738,154	224,703	(32,869)	1,929,988	265,559	(50,487)	1,953,226	3,883,214
Capital Outlay	, , 0	. 0	Ó	0	0	0	0	0
Benefits & Claims	893,436	0	0	893,436	0	0	893,436	1,786,872
Transfers	0	0	0	0	0	0	0	0
Debt Service	249,592	1,342,847	22,050	1,614,489	(67,153)	22,050	204,489	1,818,978
Total Costs	\$49,939,001	\$8,641,213	\$3,108,261	\$61,688,475	\$3,325,178	\$3,849,466	\$57,113,645	\$118,802,120
General Fund	18,499,006	2,068,880	1,701,647	22,269,533	1,601,934	2,379,657	22,480,597	44,750,130
State/Other Special	27,843,614	5,868,843	1,454,417	35,166,874	1,449,923	1,918,205	31,211,742	66,378,616
Federal Special	2,786,344	182,708	(380,686)	2,588,366	190,809	(1,026,478)	1,950,675	4,539,041
Proprietary	810,037	520,782	332,883	1,663,702	82,512	578,082	1,470,631	3,134,333
Total Funds	\$49,939,001	\$8,641,213	\$3,108,261	\$61,688,475	\$3,325,178	\$3,849,466	\$57,113,645	\$118,802,120

**Agency Description** 

The Department of Justice, under the direction of the Attorney General, is responsible for statewide legal services and counsel, law enforcement, and public safety, as authorized in 2-15-501, MCA. The duties of the department include:

- 1. Providing legal representation for the state and its political subdivisions in criminal appeals
- 2. Providing legal services and counsel for the state, county and municipal agencies, and their officials
- 3. Enforcing Montana traffic laws and registering all motor vehicles
- 4. Enforcing state fire safety codes and regulations
- 5. Assisting local law enforcement agencies in bringing offenders to justice
- 6. Managing a statewide system of death investigations and providing scientific analyses of specimens submitted by law enforcement officials, coroners and state agencies
- 7. Maintaining and disseminating criminal justice information to authorized state, local, and other entities
- 8. Providing uniform regulation of all gambling activities in the state of Montana

#### **Agency Highlights**

# Department of Justice Major Budget Highlights

- ♦ The legislature:
  - Approved funding of \$0.2 million to support the January 2006 license plate reissue
  - Approved funding to support the provisions of the Federal Patriot Act by adding 2.00 FTE and \$0.2 million
  - Added funding for additional prisoner per diem of \$1.3 million to pay for jail time for arrests for driving with a suspended drivers' license due to a DUI conviction or refusal to test for alcohol
  - Approved \$0.1 million and 1.00 FTE for a narcotics agent in Miles City
  - Provided support for the Montana Drug Task Force of \$1.5 million that was previously funded with federal funds from the Byrne grant and decreased federal funding by \$1.1 million

- Fully funded the state's share of 50 percent of the county attorney payroll with an increase of \$0.4 million
- Added 5.00 FTE and \$0.9 million to support workload increases in the Forensic Lab
- Provided funding for HB 447 pay plan increase of \$3.1 million
- Added I.00 FTE and \$0.1 million to support claims in water court adjudication
- Transferred the Office of Consumer Protection from the Department of Administration which included 8.75 FTE and \$1.0 million in funding
- Provided the Information Technology Services Division with 3.50
   FTE and \$0.4 million to support information technology efforts
- Funded a criminal history data coordination effort for \$0.3 million
- Funded the installation of the Automated Accounting and Reporting System with \$1.1 million
- Provided funding for interest on borrowed funds for the reengineering and automation project of \$1.3 million
- Restored vacancy savings in the Highway Patrol for \$1.0 million
- Provided an increase of \$0.8 million for Homeland Security efforts
- Approved a transfer of \$1.4 million to the Department of Transportation related to the Montana Carrier Safety Assistance Program from the Highway Patrol
- Approved an appropriation of \$0.4 million in federal funds to take DNA samples from felons

#### **Summary of Legislative Action**

The legislature increased FTE by 7.75 in the 2007 biennium over the base budget. Total funding increased by \$18.8 million when comparing the 2007 biennium budget with the base budget. General fund increased by \$7.8 million, state special revenues increased by \$10.7 million, and federal funds decreased by \$1.0 million. The reasons for these changes are as follows:

The increase in general fund of \$7.8 million over the base budget is due to:

- 1) Motor Vehicle Division:
  - a. \$0.2 million for the delivery of an increased number of license plates due to the reissues as per 61-3-332(4)(b), MCA
  - b. Base adjustments \$0.3 million
  - c. Elimination of \$0.3 million in one-time costs
  - d. An increase of 2.00 FTE and \$0.2 million to support the federal Patriot Act
  - e. An increase of 1.00 FTE and \$0.1 million to provide an audit function related to new legislation that revised motor vehicle laws as per the provision of SB 285
- 2) Highway Patrol Division received prisoner per diem of \$1.3 million to pay for jail time for arrests for driving with a suspended drivers license due to a DUI conviction or the refusal to take a test to detect the presence of alcohol as per the provisions of HB 99
- 3) Division of Criminal Investigations:
  - a. \$0.1 million and 1.00 FTE for a narcotics agent in Miles City
  - b. Funding for replacement vehicles of \$0.2 million
  - c. Support for the Montana Drug Task Force of \$1.5 million and 1.00 FTE that was previously funded with federal funds from the Byrne grant
- 4) County attorney payroll received an increase of \$0.4 million
- 5) Forensic Science Division received \$0.9 million and 5.00 FTE to support workload increases in the lab
- 6) Information Technology Services Division has a transfer approved of 3.52 FTE and \$0.4 million from general fund to state special revenue to adhere to the statewide FTE reduction

- 7) HB 447 pay plan increase of \$1.3 million
- 8) Statewide present law adjustments

Increases in state special funds of \$10.7 million over the base budget are due to:

- 1) Legal Services Division received an increase of 1.00 FTE and \$0.1 million to support claims in Water Court adjudication as per the provisions of HB 782 and HB 22
- 2) Office of Consumer Protection was transferred from the Department of Administration which included 8.75 FTE and \$1.0 million in funding as per the provisions of HB 425
- 3) Information Technology Services Division:
  - a. An increase of 3.50 FTE and \$0.4 million to support work load increases and other information technology efforts
  - b. Continued funding for 1.00 FTE and \$0.1 million for a security and disaster recovery officer
  - c. Criminal history data coordination effort for \$0.3 million
  - d. A transfer of 3.52 FTE and \$0.4 million from general fund to state special revenue to adhere to the statewide FTE reduction
- 4) Gambling Control Division:
  - a. Funding for the installation of the Automated Accounting and Reporting System of \$1.1 million
  - b. Base adjustments in the Gambling Control Division of \$0.1 million
- 5) Motor Vehicle Division:
  - a. Interest on borrowed funds for the reengineering and automation project of \$1.3 million
  - b. Base adjustments in the Motor Vehicle Division of \$0.2 million
- 6) Highway Patrol Division:
  - a. Base adjustments of \$2.0 million
  - b. Restoration of vacancy savings of \$1.0 million as per the provisions of HB 35
- 7) Division of Criminal Investigation:
  - a. Loss of county contributions related to the support of the Federally funded drug task force of \$0.2 million
  - b. Law Enforcement Academy base adjustments of \$0.4 million
- 8) HB 447 pay plan increase of \$1.8 million
- 9) Statewide present law adjustments

A decrease of \$1.0 million in federal funds from the base budget is mostly due to:

- 1) Division of Criminal Investigation:
  - a. A decrease due to the loss of the Byrne grant that funded the Montana drug task force of \$1.2 million
  - b. An increase of \$0.8 million for Homeland Security efforts
- 2) Forensic Lab received an increase for DNA samples from felons of \$0.4 million as per the provisions of HB 113
- 3) Highway Patrol Division transferred 1.4 and the Montana Carrier Safety Assistance Program to the Department of Transportation
- 4) Various divisions had decreases that totaled 6.75 FTE and \$0.6 million related to expired federal grants
- 5) Statewide present law adjustments

#### **Agency Discussion**

Motor Vehicle Reengineering and Information Technology Project

#### The Project

The Motor Vehicle Division (MVD), with the assistance of the Information Technology Services Division (ITSD), is undergoing a process to upgrade the MVD's business processes and supporting technology. This project is referred to as the TEAM 261 project. This project is working on the following four functions: vehicle titling, vehicle registration, driver records and control, and driver licensing. Currently, MVD has many manual work processes. The project intends to either change the way that this work is accomplished in order make it more efficient and less costly or automate the process. The project also intends to institute best practices to many of the current processes.

#### The Process

As the figure illustrates, there are two stages of the project, the reengineering stage and the information technology stage. During the reengineering stage, each of the four functions will proceed through five tasks. The first task is referred to as the start-up task. This is where the project team meets to map out what needs to be accomplished to begin the process. The second task is called the "As Is" task. During this task the project team maps out how work is currently being accomplished in the function. The third task is the "To Be" task, which designs how the work will be done in the future. The planning task takes the work accomplished in the To Be task and designs the new workflow processes and maps out how technology will be applied to these processes. The new workflow process is put to work in the implementation task. Finally, new information technology is first planned for and then applied to the functions to complete the project.

			Figure 1					
	I	Department of	Justice - Mot		vision			
		-	nd Information					
		ing.neering u	TIME LIN		i logium			
						Technology Stage		
Function	Start Up	As - Is	To - Be	Planning	Implementation	Definition (2)	Apply Technology	
Vehicle Titling	N/A	Complete	Complete	Complete	Complete	05/20/05	07/01/07	
Vehicle Registration	N/A	Complete	Complete	Complete	(1)	05/20/05	07/01/07	
Driver Records and Control	Complete	Complete	Complete	Complete	(1)	06/30/05	07/01/07	
Driver Licensing	Complete	Complete	06/30/05	06/30/05	(1)	06/30/05	07/01/07	
HB 577	\$4,500,000							
HB 261	18,000,000							
HB 261	18,000,000 \$22,500,000 Expend		Percent					
HB 261 Fotal PROJECT COMPLETION	18,000,000 \$22,500,000 Expend Dollars	Percentage	Complete					
HB 261 Fotal  PROJECT COMPLETION  Project completion at 12/31/04	18,000,000 \$22,500,000 Expend Dollars \$6,878,880	Percentage 30.6%	Complete 28.0%					
HB 261 Fotal PROJECT COMPLETION	18,000,000 \$22,500,000 Expend Dollars	Percentage	Complete					
HB 261 Fotal  PROJECT COMPLETION  Project completion at 12/31/04 Remaining to be complete by 7/1/07  ESTIMATED BORROWING COSTS	18,000,000 \$22,500,000 Expend Dollars \$6,878,880 15,621,120	Percentage 30.6%	Complete 28.0%					
HB 261 Fotal  PROJECT COMPLETION  Project completion at 12/31/04 Remaining to be complete by 7/1/07  ESTIMATED BORROWING COSTS  IIB 577	18,000,000 \$22,500,000 Expend Dollars \$6,878,880 15,621,120	Percentage 30.6%	Complete 28.0%					
HB 261 Fotal  PROJECT COMPLETION  Project completion at 12/31/04 Remaining to be complete by 7/1/07  ESTIMATED BORROWING COSTS IIB 577 IIB 261	18,000,000 \$22,500,000 Expend Dollars \$6,878,880 15,621,120 \$660,000 3,900,000	Percentage 30.6%	Complete 28.0%					
HB 261 Fotal  PROJECT COMPLETION  Project completion at 12/31/04 Remaining to be complete by 7/1/07  ESTIMATED BORROWING COSTS  IIB 577	18,000,000 \$22,500,000 Expend Dollars \$6,878,880 15,621,120	Percentage 30.6%	Complete 28.0%					

#### **Expected Completion Dates**

The figure indicates that the vehicle titling tasks are complete and the vehicle registrations and drivers records and control tasks are to be completed by June 30, 2005. The driver licensing function is not scheduled to be completed until June 30, 2006. All information technology applications are expected to be completed by July 1, 2007. The figure also indicates that the project has expended approximately 31 percent of its funding and is 28 percent complete.

#### **Funding**

The project is funded with special revenue funds that include a \$4.00 increase in lien filing fees on vehicles and a \$5.00 increase in titling fees. The cost of the project is expected to be \$27.1 million. This amount includes \$4.5 million from HB 577 as passed by the 2001 Legislature, and \$18 million from HB 261 as passed by the 2003 Legislature. The interest on the loans is expected to be \$4.6 million. Funding for interest must be approved by the legislature for the biennium in which the payments are made.

#### Legislative Issue

The 59<sup>th</sup> Legislature attempted to gain a clear understanding of the project's expected completion date and total cost. However, the project's management could not provide this information during subcommittee hearings. Further, project

management cannot provide a clear expectation that the project will be able to accomplish all that it is intended to accomplish at the current level of funding provided to the project. Project management's intent is to do as much as possible with the funding that was provided by the legislature and to seek out other sources of funds, such as federal grants. However, project management does not know at this time what tasks will not be accomplished or if the project will be able to afford the appropriate technology to support MVD's processes.

#### **Funding**

The following table summarizes funding for the agency, by program and source, as adopted by the legislature. Funding for each program is discussed in detail in the individual program narratives that follow.

					nding	Fu	Total Agency	•	
				et	tive Budge	isla	Biennium Leg	2007 E	
Total %	Grand Total	Grand Total		Proprietary		Fed Spec.		General Fund	Agency Program
8.0%	9,453,433	\$	-	\$	898,683	\$	\$ 755,414	7,799,336	01 Legal Services Division
0.9%	1,037,984		-		-		1,035,799	2,185	02 Office Of Consumer Protection
6.4%	7,656,427		2,156,039		-		5,500,388	-	07 Gambling Control Division
18.2%	21,672,129		837,500		-		9,159,081	11,675,548	12 Motor Vehicle Division
36.7%	43,606,377		-		294,671		41,973,521	1,338,185	13 Highway Patrol Division
11.29	13,277,436		-		2,576,137		3,106,102	7,595,197	18 Div. Of Criminal Investigation
3.3%	3,873,832		-		-			3,873,832	19 County Attorney Payroll
1.6%	1,959,260		114,152		-		1,124,164	720,944	28 Central Services Division
7.9%	9,368,649		26,642		167,868		3,117,739	6,056,400	29 Information Technology Service
5.89	6,896,593		<u> </u>		601,682	_	606,408	5,688,503	32 Forensic Science Division
100.0%	118,802,120	\$	3,134,333	S	4,539,041	\$	\$ 66,378,616	44,750,130	Grand Total
		\$	3,134,333	\$		\$			

#### Other Legislation

<u>House Bill 35</u> – This bill provided salary increases for both existing and new highway patrol officers, provided a funding mechanism to pay for these increases, and exempted the highway patrol from vacancy savings for certain authorized positions. The funding mechanism is a \$5.00 increase on vehicle registration.

<u>House Bill 87</u> – This bill transfers the fleet vehicle registration from the Department of Transportation to the Department of Justice.

House Bill 99 – This bill provides the Highway Patrol Division with general fund of \$573,623 in FY 2006 and \$764,562 in FY 2007 for prisoner per diem when a patrol makes an arrest for driving with a suspended license that resulted from: 1) the person's conviction of a DUI; or 2) the person's refusal to take a breath or blood test upon request of an officer when there is suspicion that alcohol is present.

House Bill 102 – This bill deposits certain fees accessed on vehicles and driver's licenses to the general fund and statutorily appropriates amounts from the general fund to pay certain supplemental benefits under the Montana Highway Patrol Officer's Retirement Pension Trust. This bill also transfers the balance remaining in the state special revenue account to the Highway Patrol Officer's Retirement Pension Trust Fund to the general fund by July 1, 2005.

<u>House Bill 113</u> – This bill requires that all felons submit to a DNA sample and authorizes the use of previously collected samples. HB 2 provided an appropriation of federal funds to the forensic lab to fund this process.

<u>House Bill 192</u> – This bill revises laws governing commercial driver's licenses to comply with regulations issued by the federal motor vehicle carrier safety administration of the Department of Transportation and the Transportation Security Administration of the Department of Homeland Security. HB 2 provided an appropriation to pay for programming costs.

House Bill 425 – This bill transferred the Office of Consumer Affairs from the Department of Administration to the Department of Justice. This transfer included 8.75 FTE and \$992,000 in state special revenue and a minor amount of general fund.

<u>House Bill 541</u> – This bill allows for the permanent registration of certain motor homes. The Department of Justice was provided funding to make changes in programming of routines necessary to enforce the provisions of this bill.

<u>House Bill 671</u> – This bill revises the motor vehicle laws in general and automates and simplifies certain processes in the motor vehicle division. The legislature provided proprietary funding to the Department of Justice for operation, maintenance, and enhancement of the Motor Vehicle Division's electronic commerce, including payments to third party vendors.

House Bill 782 – This bill provides that the attorney general intervene in the proceeding before the water court on issue remarks that have not been resolved. The legislature approved 1.00 FTE and state special revenue of \$49,000 in FY 2006 and \$49,000 in FY 2007 for the Legal Services Division to provide intervener services in water court claims primarily where examination indicates abandonment or non-perfection of water rights. The state special revenue is from interest earned on the resource indemnity trust fund that is not appropriated to another function.

<u>Senate Bill 282</u> – This bill revised the law prohibiting racial profiling by requiring written policies and complaint procedures and training for law enforcement officers. The Law Enforcement Academy within the Department of Justice was provided funding to develop and conduct training classes on racial profiling.

<u>Senate Bill 285</u> – This bill revises motor vehicle laws. The Department of Justice was provided general fund to support 1.00 FTE and operating costs to provide audit services in the Motor Vehicle Division as required by the legislation.

<u>Senate Bill 423</u> – This bill revise laws governing the issuing of certain driver's licenses after revocation, and alcohol interlock ignition devices laws. The Department of Justice was provided funding to make changes in programming of routines necessary to enforce the provisions of this bill.

#### **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison Budget Item	Base Budget Fiscal 2004	Executive Budget Fiscal 2006	Legislative Budget Fiscal 2006	Leg – Exec. Difference Fiscal 2006	Executive Budget Fiscal 2007	Legislative Budget Fiscal 2007	Leg - Exec. Difference Fiscal 2007	Biennium Difference Fiscal 06-07
FTE	719.35	711.97	730.22	18.25	709.83	727.10	17.27	
Personal Services	32,162,994	35,219,096	37,210,629	1,991,533	35,205,378	38,491,675	3,286,297	5,277,830
Operating Expenses	14,894,825	18,454,869	20,039,933	1,585,064	14,305,307	15,570,819	1,265,512	2,850,576
Equipment	1,738,154	1,929,988	1,929,988	0	1,953,226	1,953,226	0	0
Capital Outlay	0	0	0	0	0	0	0	0
Benefits & Claims	893,436	893,436	893,436	0	893,436	893,436	0	()
Transfers	0	0	0	0	0	0	0	()
Debt Service	249,592	2,554,489	1,614,489	(940,000)	204,489	204,489	0	(940,000)
Total Costs	\$49,939,001	\$59,051,878	\$61,688,475	\$2,636,597	\$52,561,836	\$57,113,645	\$4,551,809	\$7,188,406
General Fund	18,499,006	21,276,103	22,269,533	993,430	19,702,668	22,480,597	2,777,929	3,771,359
State/Other Special	27,843,614	33,902,247	35,166,874	1,264,627	29,366,120	31,211,742	1,845,622	3,110,249
Federal Special	2,786,344	2,863,202	2,588,366	(274,836)	2,595,992	1,950,675	(645,317)	(920,153)
Proprietary	810,037	1,010,326	1,663,702	653,376	897,056	1,470,631	573,575	1,226,951
Total Funds	\$49,939,001	\$59,051,878	\$61,688,475	\$2,636,597	\$52,561,836	\$57,113,645	\$4,551,809	\$7,188,406

The legislative budget has 18.25 FTE in FY 2006 and 17.27 FTE in FY 2007 more than the executive budget. The legislative budget is \$2.6 million greater than the executive budget in FY 2006 and \$4.6 million greater than the executive budget in FY 2007. The major changes enacted by the legislature compared to the executive budget include:

General fund of \$101,180 in FY 2006 and \$95,138 in FY 2007 and 2.00 FTE in the motor vehicle division to support the provisions of the Patriot Act

- O State special revenue from excess funds in the resource indemnity trust were provided to fund 1.00 FTE and \$49,000 in each fiscal year to provide legal services for water rights adjudication claims
- o The legislature approved the transfer of the Office of Consumer Protection from the Department of Administration that included 8.50 FTE and \$0.5 million in each fiscal year
- O The legislature did not approve general fund of \$1.1 million to fund an accounting and reporting system for the Gambling Control Division but did approve funding of \$0.7 in state special revenue from gambling machine license fees and \$0.4 million in proprietary funds from liquor license fees for this effort
- O A reduction was approved in state special revenue for interest expense associated with HB 577 borrowings by \$0.1 million and for HB 261 borrowings by \$0.8 million for the biennium
- The legislature approved the request by Montana Association of Counties and certain county attorneys to increase the funding that the state contributes to the county attorney payroll by \$103,365 in FY 2006 and \$151,095 in FY 2007
- o The legislature approved a fund switch to support the Montana drug task force. This action approved 1.00 FTE and general fund of \$754,995 in FY 2006 and 1.00 FTE and \$754,813 in FY2007, while decreasing state special revenue by \$85,229 in FY 2006 and \$85,194 in FY 2007, and decreasing federal funds by \$612,796 for FY 2006 and \$612,848 for FY 2007
- o The legislature did not approve 1.00 FTE and \$75,894 in state special revenues and \$177,086 in federal funds for each fiscal year to support the Montana drug task force but did approve general fund for this effort as noted in the item above
- o General fund of \$0.6 million in FY 2006 and \$0.8 million in FY 2007 was approved to provide prisoner per diem for arrests made when offenders are driving with a suspended licenses because of a DUI conviction or failure to test for alcohol at the time of an arrest
- o The legislature approved \$250,000 in state special revenue in FY 2006 to implement the Criminal History and Identification system
- o The legislature approved a biennial appropriation of \$409,480 in FY 2006 in federal funds to support the requirement that felons submit DNA samples
- The legislature approved proprietary funds of \$262,500 in FY 2006 and \$525,000 in FY 2007 to support and enhance web access portal to the motor vehicle system in accordance with the provisions of House Bill No. 671
- o The legislature approved HB 447 for an increase in the pay plan of \$1.4 million in general fund, \$1.8 million in state special revenues, and \$0.1 million in federal funds

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	50.00	0.00	1.00	51.00	0.00	1.00	51.00	51.00
Personal Services	2,722,749	191,097	131,982	3,045,828	189,006	263,825	3,175,580	6,221,408
Operating Expenses	881,923	37,855	1,687	921,465	(360,043)	1,808	523,688	1,445,153
Benefits & Claims	893,436	0	0	893,436	0	0	893,436	1,786,872
Debt Service	0	0	0	0	0	0	0	0
Total Costs	\$4,498,108	\$228,952	\$133,669	\$4,860,729	(\$171,037)	\$265,633	\$4,592,704	\$9,453,433
General Fund	3,695,876	275,197	72,622	4,043,695	(125,597)	185,362	3,755,641	7,799,336
State/Other Special	339,667	(26,133)	57,185	370,719	(25,243)	70,271	384,695	755,414
Federal Special	462,565	(20,112)	3,862	446,315	(20,197)	10,000	452,368	898,683
Total Funds	\$4,498,108	\$228,952	\$133,669	\$4,860,729	(\$171,037)	\$265,633	\$4,592,704	\$9,453,433

#### **Program Description**

The Legal Services Division provides:

- 1) The Attorney General with legal research and analysis
- 2) Legal counsel for state government officials, bureaus and boards
- 3) Legal assistance to local governments and Indian tribes
- 4) Legal assistance, training and support for county prosecutors
- 5) Assistance to victims of crime, including compensation payments

County Prosecutor Services provides special prosecution assistance to counties in the prosecution and disposition of major felonies and in cases in which county attorneys or city attorneys have conflicts of interest. County Prosecutor Services also provides prosecutor services to the Eastern Coal Counties Drug Task Force and the Western Montana Special Investigation Section and coordinates training and continuing legal education for county attorneys, city attorneys, and law enforcement personnel.

The Appellate Legal Services Bureau is responsible for representing the state in all criminal appeals and responds to all habeas corpus and post conviction proceedings where federal and state courts order the state to defend the legality of convictions.

The Civil Services Bureau defends the state in constitutional challenges and coordinates appeals of civil cases that involve the state. This bureau also provides legal assistance to state and local governments on matters involving Indian jurisdiction, federal reserved water rights, election law, antitrust, conflicts of interest and open meetings.

Office of Victim Services and Restorative Justice is a consolidated effort to elevate the status and respond to the needs of victims of crime in Montana. The office also provides the cross training and coordination with local law enforcement to more fully address the broad needs of victims.

#### **Program Highlights**

# Department of Justice Legal Services Division Major Budget Highlights

- Total funding increases by \$0.5 million over the base budget mostly due to:
  - Increase of 1.00 FTE and \$0.1 million to support claims in Water Court adjudication
  - \$0.3 million for the HB 447 pay plan adjustment
  - Statewide present law adjustments

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fund	ing Table				
		Legal Services	Division				
		Base	% of Base	Budget	% of Budget	Budget	% of Budget
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$ 3,695,876	82.2%	\$4,043,695	83.2%	\$ 3,755,641	81.8%
	01100 General Fund	3,695,876	82.2%	4,043,695	83.2%	3,755,641	81.8%
02000	Total State Special Funds	339,667	7.6%	370,719	7.6%	384,695	8.4%
	02003 Misc Grants And Nrd	120,615	2.7%	172,123	3.5%	176,945	3.9%
	02013 Continuing Legal Education	6,216	0.1%	6,215	0.1%	6,215	0.1%
	02074 Gambling License Fee Account	174,358	3.9%	151,600	3.1%	159,460	3.5%
	02337 Antitrust Activity	2,088	0.0%	2,088	0.0%	2,088	0.0%
	02422 Highways Special Revenue	36,390	0.8%	38,693	0.8%	39,987	0.9%
03000	Total Federal Special Funds	462,565	10.3%	446,315	9.2%	452,368	9.8%
	03169 Federal Crime Victims Benefits	309,000	6.9%	309,000	6.4%	309,000	6.7%
	03187 Bcc Grants To Dept. Of Justice	52,175	1.2%	52,087	1.1%	54,209	1.2%
	03801 Dept Of Justice-Misc Grants	101,390	2.3%	85,228	1.8%	89,159	1.9%
Grand Total	-	\$4,498,108	100.0%	\$ 4,860,729	100.0%	\$4,592,704	100.0%

This program is primarily funded with general fund.

State special funds are provided by the following entities:

- o Montana State Fund pays for one attorney
- o The Department of Fish Wildlife and Parks pays for one-half of an attorney
- o The Gambling Control Division pays for two attorneys with gambling funds
- The gas tax pays for the services of one-half of an attorney's time to work on Highway Patrol and Motor Vehicle Division issues
- o Antitrust fund revenues pay for antitrust expenditures
- o Excess funds in the resource indemnity trust fund pay for one attorney for water claims adjudication

Federal funds support one attorney that works on statewide drug cases and 25 percent of the funding for the Child Protection Unit.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustme	nts		_								
		Fise	cal 2006			Fiscal 2007					
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
Personal Services Vacancy Savings					330,925				_	328,765	
Inflation/Deflation					(117,938)					(117,869)	
Fixed Costs					(4,933) 31,081					(4,773) 33,023	
Total Statewide	Present Law	Adjustments			\$239,135					\$239,146	
DP 111 - Major litigati	ion biennial ap	propriation									
	0.00	11,707	0	0	11,707	0.00	(388,293)	0	0	(388,293)	
DP 112 - Exempt staff	pay raise redu	ection			,		,,,,,,,		Ť	(000,000)	
	0.00	(21,890)	0	0	(21,890)	0.00	(21,890)	0	0	(21,890)	
Total Other Pre	sent Law Adj	ustments									
	0.00	(\$10,183)	\$0	\$0	(\$10,183)	0.00	(\$410,183)	\$0	\$0	(\$410,183)	
Grand Total All	Present Law	Adjustments			\$228,952					(\$171,037)	

<u>DP 111 - Major litigation biennial appropriation - The legislature approved a biennial appropriation of \$400,000 for major litigation services for the 2007 biennium.</u>

<u>DP 112 - Exempt staff pay raise reduction - The legislature reduced funding for exempt staff pay raises awarded in the 2005 biennium to the FY 2004 base level.</u>

#### **New Proposals**

New Proposals												
		Fis	cal 2006			Fiscal 2007						
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds		
DP 335 - Water Cou	nt Claims (Bier	nnial/OTO)										
01	1.00	0	49,000	0	49,000	1.00	0	49,000	0	49,000		
DP 6010 - 2007 Bica	nnium Pay Plar	n - 11B 477										
01	0.00	72,622	8,185	3,862	84,669	0.00	185,362	21,271	10,000	216,633		
Total	1.00	\$72,622	\$57,185	\$3,862	\$133,669*	1.00	\$185,362	\$70,271	\$10,000	\$265,633*		

<u>DP 335 - Water Court Claims (Biennial/OTO) - The legislature approved 1.00 FTE and state special revenue of \$49,000 in FY 2006 and \$49,000 in FY 2007 for the Legal Services Division to provide intervener services in water court claims primarily where examination indicates abandonment or non-perfection of water rights. The state special revenue is provided by funds in excess of the constitutionally mandated \$100 million in the resource indemnity trust fund.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 477 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	8.75	0.00	0.00	8.75	0.00	0.00	8.75	8.75
Personal Services	291,909	104,607	12,117	408,633	105,326	31,721	428,956	837,589
Operating Expenses	113,020	(12,633)	0	100,387	(13,012)	. 0	100,008	200,395
Transfers	0	0	0	0	Ó	0	0	0
Total Costs	\$404,929	\$91,974	\$12,117	\$509,020	\$92,314	\$31,721	\$528,964	\$1,037,984
General Fund	1,400	(615)	0	785	0	0	1,400	2,185
State/Other Special	403,529	92,589	12,117	508,235	92,314	31,721	527,564	1,035,799
Total Funds	\$404,929	\$91,974	\$12,117	\$509,020	\$92,314	\$31,721	\$528,964	\$1,037,984

#### **Program Description**

The Office of Consumer Affairs advocates on the behalf of Montana consumers in matters of unfair or deceptive acts in the conduct of any business. The office investigates consumer complaints and provides an informal mediation process for consumer complaints against businesses. The office enforces Montana consumer protection laws and regulations relating to telemarketing, personal solicitation of sales, the New Motor Vehicle Warranty, Consumer Protection, and Unfair Trade Practices Acts.

#### **Program Highlights**

# Department of Justice Office of Consumer Protection Major Budget Highlights

• This office was transferred from the Department of Administration

#### **Funding**

The Office of Consumer Affairs is funded from the general fund and state special revenue funds.

		Program Fund	ding Table								
Office Of Consumer Protection											
Base % of Base Budget % of Budget Budget % of Budget											
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007				
01000	Total General Fund	\$ 1,400	0.3%	\$ 785	0.2%	\$ 1,400	0.3%				
	01100 General Fund	1,400	0.3%	785	0.2%	1,400	0.3%				
02000	Total State Special Funds	403,529	99.7%	508,235	99.8%	527,564	99.7%				
	02140 Consumer Education Settlement	403,529	99.7%	508,235	99.8%	527,564	99.7%				
Grand Total		\$ 404,929	100.0%	\$ 509,020	100.0%	\$ 528,964	100.0%				

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments			-			•				
42220000000	F	iscal 2006			Fiscal 2007					
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
Personal Services				121,133					121,88	
Vacancy Savings				(16,526)					(16,556	
Inflation/Deflation				(504)					(503	
Fixed Costs				(42,508)					(42,879	
Total Statewide Preser	nt Law Adjustments	<b>.</b>		\$61,595					\$61,94	
DP 301 - Indirect/Administra	tive Costs									
	0.00	30,379	0	30,379	0.00	0	30,370	0	30,370	
Total Other Present L	aw Adjustments									
	0.00 \$0	\$30,379	\$0	\$30,379	0.00	\$0	\$30,370	\$0	\$30,370	
Grand Total All Prese	nt Law Adjustment	s		\$91,974					\$92,31-	

<u>DP 301 - Indirect/Administrative Costs - The legislature approved state special revenue to fund increases in indirect cost payments for services received from other proprietary funded centralized service functions of the agency.</u>

#### **New Proposals**

New Proposals	~~ ~~ ~~ ~~ ~~ ~~ ~~ ~~ ~~ ~~ ~~ ~~ ~~	Fis	scal 2006			*****	Fis	cal 2007		*********
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bie	nnium Pay Plan	- HB 477						•		
02	0.00	0	12,117	0	12,117	0.00	0	31,721	0	31,721
Total	0.00	\$0	\$12,117	\$0	\$12,117*	0.00	\$0	\$31,721	\$0	\$31,721*

<u>DP 6010 - 2007 Biennium Pay Plan - HB 477 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### **Program Description**

Agency Legal Services Bureau (ALSB) provides legal, hearing examiner, and investigative services to state agency clients on a contract basis. ALSB attorneys and investigators bill clients for their services and case-related and incidental costs. ALSB has 20 FTE funded from the revenues generated. The Attorney General is the legal officer for the state per Article VI, Section 4(4), of the Montana Constitution. Montana Code Annotated § 2-4-611(2) provides that state agencies may request from the Attorney General's Office a hearing examiner in a contested case.

#### **Proprietary Program Description**

The Attorney General is the legal officer for the state per Article VI, Section 4(4), Montana Constitution. Montana Code Annotated 2-4-611(2) provides that state agencies may request from the Attorney General's Office a hearing examiner in a contested case.

State agencies have the option to use in-house or private counsel and investigators to do the work provided by ALSB. Private law firms, however, typically charge considerably more per hour than ALSB, and ALSB attorneys and investigators have specific knowledge and experience that agencies find beneficial. According to Executive Order 5-93, agencies must receive approval from the Legal Services Review Committee (made up of a representative of the Attorney General, the Budget Director, and the Governor's Chief Legal Counsel) prior to contracting for outside legal services.

ALSB serves State of Montana agencies, boards, and commissions that have entered contracts with ALSB.

#### **Proprietary Revenues and Expenses**

#### Working Capital Discussion

The objective of program management is to recover costs only to fund necessary, ongoing operations.

#### Fund Equity and Reserved Fund Balance

While there is no requirement that an excess fund balance be maintained, the program management seeks to build a limited capital reserve fund. Rates are influenced by the working capital necessary to maintain current operations.

#### Cash Flow Discussion

Cash flow into the program fluctuates depending on the volume of work in any given month, which can vary considerably.

#### Proprietary Rate Explanation

The legislature approved a rate increase for attorney services from \$71.80 per hour in FY 2006 to \$74.00 per hour in FY 2007. The FY 2006 rate was unchanged from the 2005 biennium rate. The legislature also approved a rate increase for investigator services (sometimes referred to as paralegal services) from \$39.80 per hour in FY 2005 to \$44.00 per hour in FY 2006 and to \$46.00 per hour in FY 2007.

These rates are based upon the amount of caseload expected to be accomplished by the agency and the actual costs to provide services.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	43.50	0.00	1.00	44.50	0.00	1.00	44.50	44 50
Personal Services	2,075,704	73,489	122,194	2,271,387	74,086	227,225	2,377,015	4,648,402
Operating Expenses	548,712	1,570,497	45,000	2,164,209	71,374	45,000	665,086	2,829,295
Equipment	85,062	0	0	85,062	0	0	85,062	170,124
Debt Service	4,303	0	0	4,303	0	0	4,303	8,606
Total Costs	\$2,713,781	\$1,643,986	\$167,194	\$4,524,961	\$145,460	\$272,225	\$3,131,466	\$7,656,427
General Fund	464	(464)	0	0	(464)	0	0	0
State/Other Special	1,929,137	1,167,560	148,183	3,244,880	103,606	222,765	2,255,508	5,500,388
Proprietary	784,180	476,890	19,011	1,280,081	42,318	49,460	875,958	2,156,039
Total Funds	\$2,713,781	\$1,643,986	\$167,194	\$4,524,961	\$145,460	\$272,225	\$3,131,466	\$7,656.427

#### **Program Description**

The Gambling Control Division was established by the 1989 Legislature to regulate the gambling industry in Montana. The division has criminal justice authority and conducts routine field inspections and investigations related to gambling activities. In addition to collecting and distributing licensing fees for gambling machines and activities, the division collects the gambling tax assessed on the net proceeds of gambling activities. It conducts investigations related to alcoholic beverage licensing and tobacco enforcement. An appointed Gaming Advisory Council of nine members advises the Attorney General to ensure uniform statewide regulation of gambling activities. State law mandates the gambling control program.

#### **Program Highlights**

# Department of Justice Gambling Control Division Major Budget Highlights

- State special revenue increases by \$1.6 million over the base budget mostly due to:
  - Funding for the installation of the Automated Accounting and Reporting System of \$1.1 million
  - Base adjustments of \$0.1 million
  - Statewide present law adjustments
- Proprietary funds increase by \$0.6 million over the base budget mostly due to:
  - Funding for the installation of the Automated Accounting and Reporting System of \$0.4 million
  - Base adjustments \$0.1 million

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fun Gambling Cor	-				
Program Funding		Base FY 2004	% of Base Budget FY 2004 FY 2006		% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
01000	Total General Fund 01100 General Fund	\$ 464 464	0.0% 0.0%	\$ -	-	\$ -	-
02000	Total State Special Funds 02074 Gambling License Fee Account	1,929,137 1,929,137	71.1%	3,244,880 3,244,880	71.7% 71.7%	2,255,508 2,255,508	72.0% 72.0%
06000	Total Proprietary Funds 06005 Liquor Division	784,180 784,180	28.9% 28.9%	1,280,081	28.3% 28.3%	875,958 875,958	28.0% 28.0%
Grand Total	00000 Elquoi Division	\$ 2,713,781	100.0%	\$4,524,961	100.0%	\$3,131,466	100.0%

Primary funding for the Gambling Division comes from the revenues generated through licenses and permits for gambling operations, machines, and other gambling activities, as well as license fees for video gambling machine manufactures/distributors. As authorized in 23-5-612, MCA, revenues include 50 percent of the gambling machine permit fee (the other 50 percent goes to the local government) and 100 percent of the machine transfer-processing fee. By statute, the department is to charge \$200 for each video gambling machine permit and \$25 for each machine that transfers ownership. The revenues are deposited into the gambling license fee state special revenue account to be used to operate the division and other agency programs.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments									
***************************************		cal 2006				Fi:	scal 2007		
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs				167,969 (89,749) (5,451) 9,592				,	168,590 (89,773) (5,450) 10,468
Total Statewide Present La	w Adjustments			\$82,361					\$83,835
DP 3 - Enhancement of GCD Data	base and Business	Processes							
0.00	0	1,065,000	0	1,500,000*	0.00	0	0	0	0
DP 4 - GCD Base Adjustments									
0.00	0	51,728	0	72,856*	0.00	0	51,728	0	72,856*
DP 71 - Exempt pay raise reduction	n	·		,			,		,
0.00	0	(7,974)	0	(11,231)*	0.00	0	(7,974)	0	(11,231)*
Total Other Present Law A	diustments								
0.00	\$0	\$1,108,754	\$0	\$1,561,625*	0.00	\$0	\$43,754	\$0	\$61,625*
Grand Total All Present La	w Adjustments			\$1,643,986*					\$145,460*

<u>DP 3 - Enhancement of GCD Database and Business Processes - The legislature approved \$1.5 million in funding to reengineer certain business processes and implement new technology to improve service to taxpayers and licensees through an Automated Accounting and Reporting System (AARS). These improvements are intended to develop web entry and electronic payments of taxes and permit fees. This appropriation of \$1.5 million is biennial, restricted, and one-time-only and placed in FY 2006. The total is \$1,065,000 state special revenue and \$435,000 proprietary funds.</u>

<u>DP 4 - GCD Base Adjustments -</u> The legislature approved an increase over base operating expenses to pay overtime to the technical services unit, annualize operating expenses for positions held vacant for all or part of the base year, provide authorization for out of country travel for the purpose of investigating license applications from foreign gambling machine manufactures, provide training to help in the conduct of investigations into illegal gambling, and provide for increases in rent expense to cover increases provided for in existing contracts.

<u>DP 71 - Exempt pay raise reduction - The legislature reduced funding for exempt staff pay raises awarded in the 2005 biennium to the FY 2004 base level.</u>

#### New Proposals

New Proposals		Fi	scal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 5 - Change Appr	opriation for I	ab Machine Tes	ting						-	
07	1.00		56,512	0	56,512	1.00	0	56,446	0	56,446
DP 6 - Request Aut	hority To Pay	ID Bureau			· -,			20,0	ŭ	20,110
07	0.00	0	45,000	0	45,000	0.00	0	45,000	0	45,000
DP 6010 - 2007 Biei	nnium Pay Pla	n - HB 477			,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,					,000
07	0.00		46,671	0	65,682*	0.00	0	121,319	0	170,779
Total	1.00	\$0	\$148,183	\$0	\$167,194*	1.00	\$0	\$222,765	\$0	\$272,225*

<u>DP 5 - Change Appropriation for Lab Machine Testing - The legislature eliminated the statutory appropriation for the lab machine testing fees and transferred the position and related expense to the division's HB 2 appropriation. This is an appropriation of \$56,512 in FY 2006 and \$56,446 in FY 2007.</u>

<u>DP 6 - Request Authority To Pay ID Bureau - The legislature approved authority to pay the Identification Bureau to process fingerprint cards for license applicant background checks.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 477 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	151.00	2.00	2.00	155.00	2.00	2.00	155.00	155.00
Personal Services	4,510,760	662,927	253,487	5,427,174	660,604	552,094	5,723,458	11,150,632
Operating Expenses	3,898,236	73,737	392,150	4,364,123	(77,128)	570,480	4,391,588	8,755,711
Equipment	36,616	(3,801)	0	32,815	(28,801)	0	7,815	40,630
Capital Outlay	0	0	0	0	0	0	0	0
Transfers	0	0	0	0	0	0	0	0
Debt Service	224,731	1,342,847	0	1,567,578	(67,153)	0	157,578	1,725,156
Total Costs	\$8,670,343	\$2,075,710	\$645,637	\$11,391,690	\$487,522	\$1,122,574	\$10,280,439	\$21,672,129
General Fund	4,925,852	687,947	240,529	5,854,328	504,047	391,321	5,821,220	11,675,548
State/Other Special	3,744,491	1,387,763	92,608	5,224,862	(16,525)	206,253	3,934,219	9,159,081
Proprietary	0	0	312,500	312,500	Ó	525,000	525,000	837,500
Total Funds	\$8,670,343	\$2,075,710	\$645,637	\$11,391,690	\$487,522	\$1,122,574	\$10,280,439	\$21,672,129

#### **Program Description**

The Motor Vehicle Division, under Title 61 and Title 23, MCA, and certain federal statutes, is responsible for:

- 1) Examination and licensure of all drivers
- 2) Creation and maintenance of permanent driver and motor vehicle records
- 3) Titling and registration of all vehicles including boats, snowmobiles and ATVs
- 4) Inspection and verification of vehicle identification numbers
- 5) Licensure and compliance control of motor vehicle dealers and manufacturers
- 6) Providing motor voter registration
- 7) Fleet vehicle registration

#### **Program Highlights**

### Department of Justice Motor Vehicle Division Major Budget Highlights

- General fund increases by \$1.8 million over the base budget mostly due to:
  - Funding for the license plate reissue of \$0.2 million
  - Base adjustments of \$0.3 million
  - Elimination of \$0.3 million in one-time costs
  - An increase of 2.00 FTE and \$0.2 million to support the Patriot Act.
  - An increase of 1.00 FTE and \$0.1 million to provide an audit function related to new legislation
  - \$0.4 million for HB 447 pay plan increases
  - Statewide present law adjustments
- State special revenue increases by \$1.7 million over the base budget mostly due to:
  - Interest on borrowed funds for the reengineering and automation project of \$1.3 million
  - Base adjustments in the Motor Vehicle Division of \$0.2 million
  - \$0.3 million for HB 447 pay plan increases
  - Statewide present law adjustments

Proprietary funds increase by \$0.8 million due to funding for operating costs to support web portal access to the Motor Vehicle Division

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fun	_				
		Motor Vehic	e Division				
		Base	% of Base	Budget	% of Budget	Budget	% of Budget
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$ 4,925,852	56.8%	\$ 5,854,328	51.4%	\$ 5,821,220	56.6%
	01100 General Fund	4,925,852	56.8%	5,854,328	51.4%	5,821,220	56.6%
02000	Total State Special Funds	3,744,491	43.2%	5,224,862	45.9%	3,934,219	38.3%
	02225 Mvd Inform Tech System Hb577	67,153	0.8%	210,000	1.8%		-
	02422 Highways Special Revenue	3,669,706	42.3%	3,807,514	33.4%	3,926,871	38.2%
	02545 Organ Donor Registry	7,632	0.1%	7,348	0.1%	7,348	0.1%
	02798 Mvd It System - Hb261		-	1,200,000	10.5%	-	-
06000	Total Proprietary Funds		-	312,500	2.7%	525,000	5.1%
	06080 Mvd/State Information Portal	<del>_</del>		312,500	2.7%	525,000	5.1%
Grand Total		\$ 8,670,343	100.0%	\$ 11,391,690	100.0%	\$ 10,280,439	100.0%

The Motor Vehicle Division is supported by the general fund, state special funds, and proprietary funds. State special funds come primarily from the Highway State Special Revenue Account. Proprietary funds are from temporary registration permit fees on vehicles and are used to support the operating costs for an enhanced motor vehicle web portal that allows 3rd party users to access the motor vehicle registration system.

#### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustme		Fi	scal 2006				Fis	cal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs					796,711 (212,308) (87,202) 798					794,473 (212,196 (87,214
Total Statewide	Present Law	Adjustments			\$497,999					7,131 \$502,193
DB 0 D 44'	1 43/25 E'-1	10			,					0.00,000
DP 8 - Base Adjustme	nts M VD Fiel 2.00	a Operations Bi 86,048	57,366	0	143,414	2.00	70.494	53.000		122 477
DP 10 - Base Adjustm				U	143,414	2.00	79,484	52,989	0	132,473
Di 10 Dage / Idjasiii	0.00	0	142,847	0	142,847	0.00	0	(67,153)	0	(67,153
DP 11 - Required New	General Issue	e License Plates		v	1 12,017	0.00	v	(07,133)	Ü	(07,133
•	0.00	192,470	0	0	192,470	0.00	0	0	0	(
DP 36 - Base Adjustm			ion Bureau							
	0.00	41,198	27,465	0	68,663	0.00	53,815	35,877	0	89,692
DP 37 - Base Adjustm										
DP 121 - Eliminate OT	0.00	0 Di	1,200,000	0	1,200,000	0.00	0	0	0	(
Dr 121 - Emmhate O	0.00 Organ Dor	or Registry	(7,632)	0	(7,632)	0.00		(7.633)		(7. (22)
DP 123 - HB261 One t	0.00	0	(7,032)	U	(7,032)	0.00	0	(7,632)	0	(7,632)
or res ribeor one .	0.00	(40,205)	0	0	(40,205)	0.00	(40,205)	0	0	(40,205)
DP 124 - Field Ops - C				v	(10,203)	0.00	(40,203)	Ü	U	(40,203)
•	0.00	(43,045)	0	0	(43,045)	0.00	(43,045)	0	0	(43,045)
DP 125 - Records/Drvs		e-time cost redu	ction				, , ,			(,
	0.00	(28,801)	0	0	(28,801)	0.00	(28,801)	0	0	(28,801)
DP 126 - Title & Regis										
	0.00	(50,000)	.0	0	(50,000)	0.00	(50,000)	0	0	(50,000)
Total Other Pre	sent Law Ad	iustments								
	2.00	\$157,665	\$1,420,046	\$0	\$1,577,711	2.00	(\$28,752)	\$14,081	\$0	(\$14,671)
Grand Total Ali	Present Law	Adiustments			\$2,075,710					\$487,522

<u>DP 8 - Base Adjustments MVD Field Operations Bureau - The legislature approved certain base budget adjustments in the Motor Vehicle Division - Field Operations Bureau, including 2.00 FTE as training and development specialists. The adjustment also includes funding for overtime, consulting services, computer processing, postage, rent vehicles repairs, and scanner maintenance contracts.</u>

<u>DP 10 - Base Adjustments for HB 577 Debt Payments - The legislature approved budget authority for interest payments on borrowed funds related to the Motor Vehicle System, Phase One, Titling System project (MVD Project) as provided by HB 577 passed by the 2001 Legislature.</u>

<u>DP 11 - Required New General Issue License Plates - OTO - The legislature approved a one-time-only present law base adjustment of \$192,470 in general fund for FY 2006. Montana State Prison Industries will also incur additional one-time costs generated by the new general issue license plates. Revenues received from the sale of the plates will offset these production costs. Section 61-3-332(4)(b), MCA, requires the manufacture and issuance of new general issue motor vehicle license plates beginning January 1, 2006.</u>

<u>DP 36 - Base Adjustments MVD Title and Registration Bureau - The legislature approved certain base budget adjustments in the Motor Vehicle Division - Title and Registration Bureau.</u> This decision package increases the base by \$68,663 in FY 2006 and \$89,692 in FY 2007.

<u>DP 37 - Base Adjustments for HB 261 Debt Payments - The legislature approved authority for interest payments on borrowed funds related to the HB 261 funded Motor Vehicle System, Phase Two, Vehicle Registration and Driver Licensing/Driver Control System project.</u>

<u>DP 121 - Eliminate OTO Organ Donor Registry - The legislature approved the elimination of the FY 2004 one-time-only startup organ donor registry expenses. Ongoing costs for the monthly updates to the organ donor registry are included in the present law budget.</u>

<u>DP 123 - HB261 One time backfill costs reduction - The legislature approved the removal of \$40,205 general fund from the base in FY 2006 and FY 2007 for funds to pay a contractor for supporting the HB 261 project. This project is the reengineering of processes and the installation of new technology in the motor vehicle titling and registration area. In FY 2004 the project hired contractors to support the project. For the 2007 biennium the positions are budgeted in HB 2 so contractor expenditures are not necessary.</u>

<u>DP 124 - Field Ops - One-time-only expenditure reduction - The legislature approved the removal of \$43,045 general fund in FY 2006 and FY 2007 for remodeling of the Billings driver licensing facility in FY 2004. This amount carried over to FY 2006 and FY 2007 because the remodeling was done in the base year.</u>

<u>DP 125 - Records/Drvs Control - one-time cost reduction - The legislature approved the removal of \$28,801 general fund in each of FY 2006 and FY 2007. These funds were in the FY 2004 base and used for a one-time purchase of modular workstations for a work area in the Records and Drivers Control Bureau.</u>

<u>DP 126 - Title & Regis. - One-time expenditure reduction - The legislature approved a reduction of \$50,000 general fund in each of FY 2006 and FY 2007 for the purchase of additional postage in the base year FY 2004. This purchase was to insure that an adequate amount of postage would be available for the next fiscal year and was a one-time-only expenditure for FY 2004. The 2007 biennium contains a postage request considered adequate for this period.</u>

#### **New Proposals**

New Proposals		Fisc	al 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 12 - MV Proprie	tary Account Sp	ending Authority	<i>y</i>						•	
12	0.00	0	0	0	50,000	0.00	0	0	0	
DP 127 - Statewide I	FTE Reduction									
12	(1.00)	(32,418)	0	0	(32,418)	(1.00)	(32,329)	0	0	(32,329
DP 306 - Patriot Act	Support									
12	2.00	101,180	0	0	101,180	2.00	95,138	0	0	95,131
DP 326 - Fleet Trans	fer from DOT									
12	0.00	0	7,348	0	7,348	0.00	0	7,348	0	7,34
DP 328 - HB 671 Pro	oprietary									
12	0.00	0	0	0	262,500*	0.00	0	0	0	525,000
DP 329 - Senate Bill	285 Auditor									
12	1.00	47,813	0	0	47,813	1.00	44,837	0	0	44,83
DP 330 - Programmi		Veh. Leg. (Rest	ncted/OTO)							
12	0.00	15,192	10,128	0	25,320	0.00	0	0	0	(
DP 6010 - 2007 Bier										
12	0.00	108,762	75,132	0	183,894	0.00	283,675	198,905	0	482,580
Total	2.00	\$240,529	\$92,608	\$0	\$645,637*	2.00	\$391,321	\$206,253	\$0	\$1,122,574

<u>DP 12 - MV Proprietary Account Spending Authority - The legislature approved authority for proprietary funds to cover the cost of development, maintenance, and distribution of information in the state's motor vehicle and driver licensing database applications. This authorization was biennial and for \$50,000. The 2003 Legislature passed HB 767, which revised the laws governing the release of information amending 61-11-105, MCA. This statute provides for a convenience fee and allows for the use of a point of entry for electronic government services.</u>

<u>DP 127 - Statewide FTE Reduction - The legislature approved the continuance of a 2003 session HB 2 directive to lessen general funded personal services. The reduction is for 1.00 FTE that was in the drivers rehabilitation program.</u>

<u>DP 306 - Patriot Act Support - The legislature approved 2.00 FTE and \$101,180 general fund for FY 2006 and 2.00 FTE and \$95,138 general fund for FY 2007 to support Patriot Act efforts. One FTE will provide an audit of internal activities to assure that the department is in conformity with federal laws. One FTE will staff a help desk to assist the public with Patriot Act issues.</u>

<u>DP 326 - Fleet Transfer from DOT - The legislature approved the transfer of the fleet vehicle registration responsibilities from the Department of Transportation to the Department of Justice as per the provisions of HB 87. This decision package transfers the base level funding and new state special funds of \$7,348 in each fiscal year of the biennium.</u>

<u>DP 328 - HB 671 Proprietary - The legislature approved proprietary funds of \$262,500 in FY 2006 and \$525,000 in FY 2007 to support operating costs for an enhanced motor vehicle web portal that allows 3rd party users to access the system.</u>

<u>DP 329 - Senate Bill 285 Auditor - The legislature approved 1.00 FTE and general fund of \$47,813 in FY 2006 and 1.00 FTE and general fund of \$44,837 in FY 2007 to support an audit position in the Department of Motor Vehicle. This position will work with the new provisions of SB 282 that streamlines the motor vehicle registration process.</u>

<u>DP 330 - Programming Costs Motor Veh. Leg. (Restricted/OTO) - The legislature approved funding to provide programming updates that occurred due to various provisions of legislation. These updates are in the Department of Motor Vehicles computer routines.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 477 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### Language

The legislature approved the following language for inclusion in HB2:

"The legislature approved the attorney general's request for 2 FTE and general fund money of \$101,180 in fiscal year 2006 and \$95,138 in fiscal year 2007 to support the Patriot Act. These FTE will provide auditing and public contact services regarding issues surrounding the Patriot Act. This approval is contingent upon a current level fund transfer by the department and verified by the budget director."

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	274.55	0.00	(7.38)	267.17	0.00	(10.50)	264.05	264.05
Personal Services	13,566,678	822,355	260,714	14,649,747	824,079	520,552	14,911,309	29,561,056
Operating Expenses	4,636,800	1,470,047	332,686	6,439,533	(506,689)	430,581	4,560,692	11,000,225
Equipment	1,379,551	168,504	(49,626)	1,498,429	234,360	(67,244)	1,546,667	3,045,096
Total Costs	\$19,583,029	\$2,460,906	\$543,774	\$22,587,709	\$551,750	\$883,889	\$21,018,668	<b>\$43,</b> 606,377
General Fund	0	0	573,623	573,623	0	764,562	764,562	1,338,185
State/Other Special	18,718,765	2,330,804	673,859	21,723,428	435,240	1,096,088	20,250,093	41,973,521
Federal Special	864,264	130,102	(703,708)	290,658	116,510	(976,761)	4,013	294,671
Total Funds	\$19,583,029	\$2,460,906	\$543,774	\$22,587,709	\$551,750	\$883,889	\$21,018,668	\$43,606,377

#### **Program Description**

The Highway Patrol Division (HPD) is responsible for patrolling the highways of Montana, enforcing traffic laws, and investigating traffic crashes. The patrol gives assistance and information to motorists and first aid to those injured in traffic crashes, transports blood and medical supplies in emergency situations, and assists other law enforcement agencies when requested. The patrol provides 24-hour-a-day, seven-day-a-week communication and radio dispatch for the Highway Patrol and other state agencies. The Motor Carrier Safety Assistance program (MCSAP) attempts to reduce commercial motor vehicle accidents in the state by participating in the Commercial Vehicle Safety Alliance (CVSA) and its North American Driver/Vehicle Inspection program, which includes all levels of inspections as well as safety review audits.

#### **Program Highlights**

# Department of Justice Highway Patrol Division Major Budget Highlights

- General fund increases by \$1.3 million over the base budget due to prisoner per diem to pay for jail time for arrests made when driving with a suspended drivers' license due to a DUI conviction or refusal to test for alcohol
- State special revenue increases by \$4.5 million over the base budget mostly due to:
  - Base adjustments of \$2.0 million
  - Restoration of vacancy savings of \$1.0 million
  - \$1.1 million for HB 447 pay plan increases
  - Statewide present law adjustments
- Federal funds decrease by \$1.4 million due to the transfer of the MCSAP program to the Department of Transportation

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fund Highway Patro	v				
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
01000	Total General Fund	\$ -	-	\$ 573,623	2.5%	\$ 764,562	3.6%
	01100 General Fund	-	-	573,623	2.5%	764,562	3.6%
02000	Total State Special Funds	18,718,765	95.6%	21,723,428	96.2%	20,250,093	96.3%
	02003 Misc Grants And Nrd	91,420	0.5%	151,329	0.7%	156,890	0.7%
	02422 Highways Special Revenue	18,627,345	95.1%	21,572,099	95.5%	20,093,203	95.6%
03000	Total Federal Special Funds	864,264	4.4%	290,658	1.3%	4,013	0.0%
	03166 Mcsap-Truck Inspection Program	864,264	4.4%	290,658	1.3%	4,013	0.0%
Grand Total	•	\$ 19,583,029	100.0%	\$ 22,587,709	100.0%	\$ 21,018,668	100.0%

The Highway Patrol Division is funded primarily from the highways state special revenue account, which receives most of its revenue from fuel taxes and gross vehicle weight (GVW) fees. General fund is used to fund prisoner per diem in cases where offenders are driving with a suspended license due to a DUI conviction or failure to test for alcohol.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

	Fis	cal 2006				Fi	scal 2007		***********
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services				599,624	<del></del>				601,40
Vacancy Savings				(566,650)					(566,707
Inflation/Deflation				(33,759)					(33,798
Fixed Costs				51,632					51,872
Total Statewide Present La	w Adjustments			\$50,847					\$52,77
DP 13 - Base Adjustment MHP O	perations								
0.00	0	923,143	0	923,143	0.00	0	1,017,204	0	1,017,204
DP 14 - Base Adjustments MCSA	P	ŕ		•			,		.,,
0.00	0	22,129	388,517	410,646	0.00	0	18,769	375,077	393,846
DP 38 - Base Adjustment Recruit	School			·			,	,-	
0.00	0	21,083	0	21,083	0.00	0	21,083	0	21,083
DP 131 - Exempt staff pay raise re	duction								
0.00	0	(9,903)	0	(9,903)	0.00	0	(9,903)	0	(9,903
DP 132 - Biennial appropriation for	or prisoner per dier	n		, , , ,			` ' '		
0.00	0	1,065,090	0	1,065,090	0.00	0	(923,252)	0	(923,252
Total Other Present Law A	djustments								
0.00		\$2,021,542	\$388,517	\$2,410,059	0.00	\$0	\$123,901	\$375,077	\$498,978
Grand Total All Present La	aw Adjustments			\$2,460,906					\$551,750

<u>DP 13 - Base Adjustment MHP Operations - The legislature approved an increase of \$923,143 in FY 2006 and \$1,017,204 in FY 2007 for a number of adjustments including overtime, gasoline, rent, maintenance contracts, and vehicle replacement. This budget supports the uniformed officers in seven districts, officers and support staff in the Helena headquarters, the aircraft unit, radio technicians, and the communication center in Helena.</u>

<u>DP 14 - Base Adjustments MCSAP - The legislature approved an increase of \$410,646 in FY 2006 and \$393,846 in FY 2007 for the Motor Carrier Safety Assistance Program (MCSAP) budget for a number of adjustments, including overtime,</u>

consulting and professional services, and travel and training, and computer replacement. Personnel perform inspections and enforce federal and state regulations regarding hazardous material and safety for inter-state and intra-state commercial motor carriers.

<u>DP 38 - Base Adjustment Recruit School - The legislature approved an increase of \$21,083 in FY 2006 and \$21,083 in FY 2007 for the Recruit Training School budget for a number of adjustments that include overtime, differential pay, and travel. The HPD conducts an annual Recruit Training School to train the new recruits to fill vacancies. Training consists of 16 weeks of on-campus training and eight weeks of field training.</u>

<u>DP 131 - Exempt staff pay raise reduction - The legislature reduced funding for exempt staff pay raises awarded in the 2005 biennium to the FY 2004 base level.</u>

<u>DP 132 - Biennial appropriation for prisoner per diem - The legislature approved a biennial appropriation for prisoner per diem. This is the cost the HPD pays to board prisoners in the county detention facilities. The cost per day is negotiated in contracts by the Department of Corrections with each county. The HPD spent \$923,252 for prisoner per diem in FY 2004. This addition assumes costs will increase by 3 percent per year for a total of \$1,988,342 for the biennium or an increase of \$1,065,090 (\$1,988,342 less base of \$923,252 = \$1,065,090) above the base for the biennium.</u>

#### **New Proposals**

New Proposals		Fis	cal 2006				Fiscal 2007					
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds		
DP 15 - MCSAP Ne	w Entrant Progra	am										
13	2.00	0	0	158,065	158,065	2.00	0	0	104,270	104,270		
DP 135 - Restore Va	cancy Savings f	or Patrol Office	rs (Requires Leg	islation)								
13	0.00	0	407,283	0	407,283	0.00	0	543,074	0	543,074		
DP 136 - Transfer M	ICSAP Program	to Dept of Tran	sportation (Requ	ires Legislation)								
13	(9.38)	. 0	(124,814)	(864,323)	(989,137)	(12.50)	0	(163,021)	(1,085,044)	(1,248,065		
DP 334 - Prisoner Pe	er Diem - 11B 99	•										
13	0.00	573,623	0	0	573,623	0.00	764,562	0	0	764,563		
DP 6010 - 2007 Bier	nnium Pay Plan	- 11B 477										
13	0.00	0	391,390	2,550	393,940	0.00	0	716,035	4,013	720,048		
Total	(7.38)	\$573,623	\$673,859	(\$703,708)	\$543,774*	(10.50)	\$764,562	\$1,096,088	(\$976,761)	\$883,889*		

<u>DP 15 - MCSAP New Entrant Program - The legislature approved an appropriation for \$158,065 in FY 2006 and \$104,270 in FY 2007 for the Motor Carrier Safety Assistance Program (MCSAP). Section personnel perform inspections and enforce adherence to federal and state regulations regarding hazardous material and safety by inter-state and intrastate commercial motor carriers. The Federal Highway Administration has authorized MCSAP funds to be used for the New Entrant Program that provides new commercial motor vehicle companies with assistance in setting up driver education and commercial vehicle safety programs. This program is not part of the current program as listed in DP 136 below. There is no required federal match for this program.</u>

<u>DP 135 - Restore Vacancy Savings for Patrol Officers - The legislature approved restoration of vacancy savings in the Highway Patrol Division as per the provisions of HB 35.</u>

<u>DP 136 - Transfer MCSAP Program to Dept of Transportation - The legislature approved the transfer of the MCSAP program from the Department of Justice to the Department of Transportation. This transfer consolidates all commercial motor vehicle regulation functions in one group. This move will be effective Oct 1, 2005.</u>

<u>DP 334 - Prisoner Per Diem - HB 99 - The legislature approved general fund of \$573,623 in FY 2006 and \$764,562 in FY 2007 for the Highway Patrol Division to provide prisoner per diem for individuals driving a vehicle with a suspended drivers license if the reason for the suspension was that: 1) the person was convicted of a DUI; or 2) refused to take a breath or blood test upon request of an officer.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 477 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	77.50	(4.00)	8.00	81.50	(3.00)	7.00	81.50	81.50
Personal Services	3,075,309	603,078	525,804	4,204,191	660,753	651,667	4,387,729	8,591,920
Operating Expenses	1,693,910	284,260	227,981	2,206,151	314,489	191,096	2,199,495	4,405,646
Equipment	25,136	60,000	16,757	101,893	60,000	16,757	101,893	203,786
Debt Service	15,992	0	22,050	38,042	0	22,050	38,042	76,084
Total Costs	\$4,810,347	\$947,338	\$792,592	\$6,550,277	\$1,035,242	\$881,570	\$6,727,159	\$13,277,436
General Fund	2,639,892	189,398	905,934	3,735,224	277,775	942,306	3,859,973	7,595,197
State/Other Special	884,362	683,836	(18,493)	1,549,705	661,529	10,506	1,556,397	3,106,102
Federal Special	1,286,093	74,104	(94,849)	1,265,348	95,938	(71,242)	1,310,789	2,576,137
Total Funds	\$4,810,347	\$947,338	\$792,592	\$6,550,277	\$1,035,242	\$881,570	\$6,727,159	\$13,277,436

#### **Program Description**

The Division of Criminal Investigation includes the administration, management, and coordination of criminal investigative services and training performed by the Investigations Bureau, the Narcotics Bureau, and the Law Enforcement Academy Bureau.

The Investigations Bureau consists of four sections:

- o Fire Prevention and Investigation Section This section is responsible for safeguarding life and property from fire, explosion, and arson through investigative, inspection, and fire code interpretation and enforcement.
- o Investigative Support Section This section is responsible for investigating crimes involving the use of computers; maintaining the Sexual and Violent Offender Registry; providing advanced training opportunities for law enforcement officials statewide; establishing a statewide intelligence center; and addressing homeland security issues.
- o Major Case Section This section provides criminal investigative assistance to city, county, state and federal law enforcement agencies. Investigations include homicide and other violent crimes, organized crime activity, whitecollar crimes, sex crimes, corruption, official misconduct, theft, complex financial crimes, workers compensation fraud, and internal agency investigations.
- O Medicaid Fraud Control Section This section is responsible for investigating any crime that occurs in a health care facility, including theft, drug diversion, sexual assault, and homicide. The section also investigates elder exploitation, as well as elder abuse and fraud by providers within the Medicaid system. This may include investigations into doctors, dentists, durable medical equipment companies, mental health providers, and other Medicaid providers.

The Narcotics Bureau investigates dangerous drug violations and provides investigative assistance to city, county, state and federal law enforcement agencies as requested. The bureau also investigates organized criminal activity and assists the Investigations Bureau in its investigations. The division's narcotics agents work in an undercover capacity on a regular basis to investigate narcotics related crimes and also respond to methamphetamine laboratories statewide. Division of Criminal Investigation drug enforcement teams operate throughout Montana and coordinate their efforts with several local drug teams as well as federal authorities.

The Law Enforcement Academy Bureau provides criminal justice officers and other qualified individuals with basic and specialized training in the field of law enforcement. More than 1,000 officers and associated criminal justice personnel attend the academy each year. Basic Programs provide entry-level certification training for law enforcement officers,

corrections/detention officers and public safety communicators. The Professional and Advanced Training Program is responsible for advanced/specialized training for police officers and associated criminal justice personnel.

#### **Program Highlights**

### Department of Justice Criminal Investigation Division Major Budget Highlights

- General fund increases by \$2.3 million over the base budget due to:
  - FTE and \$0.1 million for a narcotics agent in Miles City
  - Funding for replacement vehicles of \$0.2 million
  - Support for the Montana Drug Task Force of \$1.5 million that was previously funded with federal funds from the Byrne grant
  - Statewide present law adjustments
- State special revenue increases by \$1.3 million over the base budget mostly due to:
  - Law Enforcement Academy base adjustments of \$0.4 million
  - Loss of county contributions related to the support of the federally funded drug task force of \$0.2 million
  - Statewide present law adjustments
- The overall level of federal funds remained unchanged; however, the following items did change:
  - A decrease due to the loss of the Byrne grant that funded the Montana drug task force of \$1.2 million
  - An increase of \$0.8 million for Homeland Security efforts
  - Statewide present law adjustments

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fund	ing Table				
		Div. Of Crimin	al Investi				
		Base	% of Base	Budget	% of Budget	Budget	% of Budget
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$ 2,639,892	54.9%	\$3,735,224	57.0%	\$ 3,859,973	57.4%
	01100 General Fund	2,639,892	54.9%	3,735,224	57.0%	3,859,973	57.4%
02000	Total State Special Funds	884,362	18.4%	1,549,705	23.7%	1,556,397	23.1%
	02003 Misc Grants And Nrd	297,847	6.2%	258,199	3.9%	235,909	3.5%
	02079 Fire Protection & Permitting	40,270	0.8%	40,215	0.6%	42,027	0.6%
	02143 Drug Forfeitures-State	41,477	0.9%	44,114	0.7%	45,290	0.7%
	02546 Mtlaw Enforc. Acad. Surcharge	504,768	10.5%	1,207,177	18.4%	1,233,171	18.3%
03000	Total Federal Special Funds	1,286,093	26.7%	1,265,348	19.3%	1,310,789	19.5%
	03187 Bcc Grants To Dept. Of Justice	893,895	18.6%	340,553	5.2%	368,381	5.5%
	03800 Medicaid Fraud	392,198	8.2%	494,440	7.5%	512,747	7.6%
	03801 Dept Of Justice-Misc Grants			430,355	6.6%	429,661	6.4%
Grand Total		\$4,810,347	100.0%	\$ 6,550,277	100.0%	\$ 6,727,159	100.0%

The Fire Prevention and Investigation Bureau, and general criminal investigation are primarily funded by the general fund. The general fund is also used to match welfare and Medicaid fraud investigations. General fund supports the eastern and western narcotics investigation effort. Federal funds are the major source of homeland security efforts. The Montana State Fund supports state fund fraud investigations and prosecutions.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments		Eio	cal 2006					12002		
FI	E	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	cal 2007 State Special	Federal Special	Total Funds
Personal Services					933,465					929,121
Vacancy Savings					(160,353)					(160,179
Inflation/Deflation					7,865					5,197
Fixed Costs					18,287					20,625
Total Statewide Pres	sent Law	Adjustments			\$799,264					\$794,764
DP 18 - Montana Law Enfo	rcement .	Academy Base	Adjustment							
	0.00	0	180,530	0	180,530	0.00	0	180,530	0	180,530
DP 19 - One Narcotics Reg	ional Age	ent in Charge -N	liles City		·				_	
	0.00	0	0	0	0	1.00	61,451	0	0	61,451
DP 20 - Reinstate vehicle re	eplacemer	nt program								,
	0.00	75,578	20,000	0	95,578	0.00	97,032	0	0	97,032
DP 21 - Medicaid Fraud Pr	ogram - C	OLA								
	0.00	0	0	0	0	0.00	7,276	0	21,829	29,105
DP 22 - Present Law Base.	Adjustme	nt for Division								
	0.00	0	0	0	0	0.00	42,000	0	0	42,000
DP 181 - Decrease FTE du	e to lack o	of funding								
	(4.00)	0	0	(170,034)	(170,034)	(4.00)	0	0	(169,640)	(169,640)
DP 312 - Base Adjustment										
	0.00	42,000	0	0	42,000	0.00	0	0	0	0
Total Other Present	Law Adj	justments								
	(4.00)	\$117,578	\$200,530	(\$170,034)	\$148,074	(3.00)	\$207,759	\$180,530	(\$147,811)	\$240,478
Grand Total All Pre	sent Law	Adjustments			\$947,338					\$1,035,242

<u>DP 18 - Montana Law Enforcement Academy Base Adjustment - The legislature approved \$361,060 of state special revenue authority for the biennium to raise the spending authority of the Montana Law Enforcement Academy (MLEA) to that level appropriated in FY 2004. Spending in the base year was much less than was appropriated due to the cash shortage in the new MLEA surcharge account.</u>

<u>DP 19 - One Narcotics Regional Agent in Charge -Miles City -</u> The legislature approved \$61,451 of general fund and 1.00 FTE in FY 2007 to fund a supervisor in the division's Miles City narcotics office - the Eastern Montana Drug Task Force. The Eastern Montana Drug Task Force (EMDTF) is a grant-funded operation located in Miles City, Montana, consisting of one supervisor, one administrative support staff, and three local law enforcement agents. The task force represents a partnership between local and state law enforcement entities and is funded through local and federal funds. The EMDTF Regional Agent in Charge (RAC) is currently staffed with an agent position "borrowed" from the Billings narcotics team. This effectively reduces the staff in Billings by one agent position. This addition provides the EMDTF with its own RAC position, so that the "borrowed" agent position can return to Billings, and adds state support of this currently local and federal government funded team.

<u>DP 20 - Reinstate vehicle replacement program - The legislature approved \$172,610 of general fund and \$20,000 of state special revenue authority for the biennium to reinstate the division's vehicle replacement program. This addition allows the division to purchase six vehicles over the biennium (1 for the workers compensation fraud investigator and 5 for narcotics investigators), and lease 4 pickup trucks for the deputy state fire marshals and 3 sedans for general investigators.</u>

<u>DP 21 - Medicaid Fraud Program - COLA - The legislature approved \$29,105 in FY 2007, \$7,276 of general fund and \$21,829 of federal special revenue authority, to pay for increases in the present law base of the Medicaid Fraud Control Unit. Each year, the Medicaid Fraud grant allows for a 5 percent cost-of-living adjustment. The Medicaid Fraud Control Unit is funded 25 percent from the general fund and 75 percent from federal funds.</u>

<u>DP 22 - Present Law Base Adjustment for Division - The legislature approved \$42,000 of general fund in FY 2007 for miscellaneous increases to the present law base of the division. Increases are for: 1) cost-of-living increases for the Narcotics Bureau; 2) cost-of-living increases for the Investigations Bureau; and 3) funding of continuing Amber Alert expenditures. The Amber Alert program was established with a one-time appropriation to create the program in Montana. This addition provides a small amount of funding for continuing operating costs of this program.</u>

<u>DP 181 - Decrease FTE due to lack of funding - The legislature approved a reduction of 4.00 FTE that were funded with federal special revenue authority.</u> The division has no federal funding for these positions.

<u>DP 312 - Base Adjustment for Division - The legislature approved an increase of \$42,000 of general fund in FY 2006 for miscellaneous increases to the present law base of the division. Increases are for: 1) cost-of-living increases for the Narcotics Bureau; 2) cost-of-living increases for the Investigations Bureau; and 3) funding of continuing Amber Alert expenditures. The Amber Alert program was established with a one-time appropriation to create the program in Montana.</u>

#### **New Proposals**

New Proposals		Fise	al 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 16 - Funding Au	thority - Homel	and Security								
18	5.00	0	0	423,322	423,322	5.00	0	0	422,527	422,52
DP 308 - MLEA Sto										
18	0.00	0	25,000	0	25,000	0.00	0	25,000	0	25,000
DP 309 - Miles City	- NARC Region	nal Agent								
18	1.00	61,451	0	0	61,451	0.00	0	0	0	
DP 310 - Medicaid I	Fraud Program 1	1 - COLA								
18	0.00	6,498	0	19,495	25,993	0.00	0	0	0	
DP 311 - Medicaid I	Fraud Agent									
18	1.00	15,500	0	46,500	62,000	1.00	15,500	0	46,500	62,00
DP 313 - Drug Task	Force									
18	00.1	754,995	(85,229)	(612,796)	56,970	1.00	754,813	(85,194)	(612,848)	56,77
DP 333 - Cultural A	wareness Traini	ng								
18	0.00	0	16,760	0	16,760	0.00	0	5,760	0	5,76
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 477								
18	0.00	67,490	24,976	28,630	121,096	0.00	171,993	64,940	72,579	309,512
Total	8.00	\$905,934	(\$18,493)	(\$94,849)	\$792,592*	7.00	\$942,306	\$10,506	(\$71,242)	\$881,570

<u>DP 16 - Funding Authority - Homeland Security - The legislature approved \$845,849 of federal special revenue authority and 5.00 FTE for the biennium to allow for the continuation of the Homeland Security efforts now underway. Funding authority was provided to continue the memorandum of understanding with the Department of Military Affairs, Disaster and Emergency Services, for the Homeland Security program.</u>

<u>DP 308 - MLEA Store - The legislature approved an appropriation of \$50,000 for a store at the Montana Law Enforcement Academy (MLEA).</u> This appropriation is for proprietary funds. The store would purchase items for resale to the students at the academy.

<u>DP 309 - Miles City - NARC Regional Agent - The legislature approved \$61,451 of general fund and 1.00 FTE in FY 2006 to fund a supervisor in the division's Miles City narcotics office - the Eastern Montana Drug Task Force. The Eastern Montana Drug Task Force (EMDTF) is a grant-funded operation located in Miles City, Montana, consisting of one supervisor, one administrative support, and three local law enforcement agents. The task force represents a</u>

partnership between local and state law enforcement entities and is funded through local and federal funds. The EMDTF Regional Agent in Charge (RAC) is currently staffed with an agent position "borrowed" from the Billings narcotics team. This effectively reduces the staff in Billings by one agent position. This proposal provides the EMDTF with its own RAC position, so that the "borrowed" agent position can return to Billings. This package adds state support of this currently local and federal government funded team.

<u>DP 310 - Medicaid Fraud Program II - COLA - The legislature approved \$25,993 in FY 2006, \$6,498 of general fund and \$19,495 of federal special revenue authority, to pay for increases in the base of the Medicaid Fraud Control Unit. Each year, the Medicaid Fraud grant allows for a 5 percent cost-of-living adjustment. The Medicaid Fraud Control Unit is funded 25 percent from the general fund and 75 percent from federal funds.</u>

<u>DP 311 - Medicaid Fraud Agent - The legislature approved an appropriation for 1.00 FTE and \$15,500 of general fund and \$46,500 of federal funds for FY 2006 and 1.00 FTE and \$15,500 of general fund and \$46,500 of federal funds for FY 2007 to support the Medicaid fraud control unit. This unit investigates provider fraud of the Medicaid system, elder abuse, and elder exploitation at the request of local law enforcement, the health care community, and concerned citizens. Increases in workload have resulted in the need for an additional agent. The program is funded 75 percent with federal funds and 25 percent general fund.</u>

<u>DP 313 - Drug Task Force - The legislature approved a general fund appropriation for 1.00 FTE and \$754,995 in FY 2006 and 1.00 FTE and \$754,813 in FY 2007 for the Montana Drug Task Force. The legislature also approved a reduction in state special revenue of \$85,229 in FY 2006 and \$85,194 in FY 2007 as well as a reduction in federal funds of \$612,796 for FY 2006 and \$612,848 for FY 2007. In the 2005 biennium the Division of Criminal Investigation (DCI) received 75 percent of its funding for drug task forces from the Montana Board of Crime Control through the Byrne Grant program; however, this federal funding is not expected to be received during the 2007 biennium. DCI operates drug task forces in Butte, Great Falls, Havre and Miles City.</u>

<u>DP 333 - Cultural Awareness Training - The legislature approved general fund of \$16,760 in FY 2006 and \$5,760 in FY 2007 for the Division of Criminal Investigation to provide cultural awareness training to prevent racial profiling. This program will be funded with state special revenues from student fees.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 477 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### Language

The legislature approved the following language for inclusion in HB2:

"The legislature approved the attorney general's request for 1 FTE and general fund money of \$61,451 in fiscal year 2006 to support the Miles City narcotics program. This approval is contingent upon a current level fund transfer by the department and verified by the budget director."

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	21.55	0.00	0.00	21.55	0.00	0.00	21.55	21.55
Personal Services	1,739,734	172,854	0	1,912,588	221,510	0	1,961,244	3,873,832
Total Costs	\$1,739,734	\$172,854	\$0	\$1,912,588	\$221,510	\$0	\$1,961,244	\$3,873,832
General Fund	1,739,734	172,854	0	1,912,588	221,510	0	1,961,244	3,873,832
Total Funds	\$1,739,734	\$172,854	\$0	\$1,912,588	\$221,510	\$0	\$1,961,244	\$3,873,832

#### Program Description

The County Attorney Payroll program pays approximately half of the salary and benefits for the attorneys who serve Montana's 56 counties, as required by 7-4-2502, MCA. County compensation boards within each county determine county attorney salaries. By law, the state's contribution is limited to the general fund amount the legislature appropriates for this program. The state's contribution may be less than half of the board-approved salary.

#### **Program Highlights**

# Department of Justice County Attorney Payroll Major Budget Highlights

• General fund increases by \$0.4 million over the base budget primarily due to funding of a full 50 percent of the county attorney pay and benefits

#### **Funding**

This program is entirely funded by the general fund, as required by 7-4-2502, MCA.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

				2006			Fiscal 2007			
F	TE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					6,489					7,415
Total Statewide Pr	esent Law	Adjustments			\$6,489					\$7,415
DP 23 - County Attorney	Pay - State	Share								
	0.00	63,000	0	0	63,000	0.00	63,000	0	0	63,000
DP 318 - County Attorney	y Payroll - in	ncrease			· ·		,			,
·	0.00	103,365	0	0	103,365	0.00	151,095	0	0	151,095
Total Other Presen	nt Law Adj	ustments								
	0.00	\$166,365	\$0	\$0	\$166,365	0.00	\$214,095	<b>\$</b> 0	\$0	\$214,095
Grand Total All Pi	resent Law	Adiustments			\$172,854					\$221,510

<u>DP 23 - County Attorney Pay - State Share - The legislature approved \$63,000 in FY 2006 and \$63,000 in FY 2007 for the state's share of County Attorney pay.</u>

<u>DP 318 - County Attorney Payroll - increase - The legislature approved an increase over and above the amount approved by the executive of \$103,365 in FY 2006 and \$151,095 in FY 2007 for the state's share of County Attorney pay. This amount is to adjust the base amount to pay approximately 50 percent of county attorneys' salaries and benefits.</u>

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	16.00	0.00	0.00	16.00	0.00	0.00	16.00	16.00
Personal Services	678,804	98,743	22,800	800,347	98,502	59,143	836,449	1,636,796
Operating Expenses	141,963	49,964	0	191,927	(11,426)	0	130,537	322,464
Total Costs	\$820,767	\$148,707	\$22,800	\$992,274	\$87,076	\$59,143	\$966,986	\$1,959,260
General Fund	344,241	13,227	8,250	365,718	(10,193)	21,178	355,226	720,944
State/Other Special	457,189	98,389	13,178	568,756	63,876	34,343	555,408	1,124,164
Proprietary	19,337	37,091	1,372	57,800	33,393	3,622	56,352	114,152
Total Funds	\$820,767	\$148,707	\$22,800	\$992,274	\$87,076	\$59,143	\$966,986	\$1,959,260

#### **Program Description**

The Central Services Division provides the administrative, personnel, budgetary, accounting, and fiscal support for the Department of Justice. The program also administers the County Attorney Payroll.

#### **Program Highlights**

# Department of Justice Central Services Division Major Budget Highlights

• Total funds increase over the base budget by \$0.3 million due to statewide present law adjustments and HB 447 pay plan increases

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fun Central Servi	_				
Program Fund	ling	Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
01000	Total General Fund	\$ 344,241	41.9%	\$ 365,718	36.9%	\$ 355,226	36.7%
	01100 General Fund	344,241	41.9%	365,718	36.9%	355,226	36.7%
02000	Total State Special Funds	457,189	55.7%	568,756	57.3%	555,408	57.4%
	02003 Misc Grants And Nrd	27,001	3.3%	29,425	3.0%	30,552	3.2%
	02074 Gambling License Fee Account	46,945	5.7%	57,822	5.8%	56,336	5.8%
	02422 Highways Special Revenue	383,243	46.7%	481,509	48.5%	468,520	48.5%
06000	Total Proprietary Funds	19,337	2.4%	57,800	5.8%	56,352	5.8%
	06005 Liquor Division	3,679	0.4%	28,900	2.9%	28,176	2.9%
	06500 Agency Legal Services	15,658	1.9%	28,900	2.9%	28,176	2.9%
Grand Total	•	\$ 820,767	100.0%	\$ 992,274	100.0%	\$ 966,986	100.0%

Central Services Division is funded by an allocation from the four major funds that support the Department of Justice, in proportion to the total budgeted costs. These funds are the general fund, the gas tax, the gambling tax, and other miscellaneous funds.

#### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustm	ents					_				
		Fisc	al 2006				Fis	cal 2007		
		General	State	Federal	Total		General	State	Federal	Total
	FTE	Fund	Special	Special	Funds	FTE	Fund	Special	Special	Funds
Personal Services	-		•		140,305					140,054
Vacancy Savings					(32,765)					(32,755)
Inflation/Deflation					(833)					(832)
Fixed Costs					50,797					(10,594)
Total Statewid	e Present Law	Adjustments			\$157,504					\$95,873
DP 283 - Exempt staf	ff pay raise red	uction								
·	0.00	(3,255)	(5,014)	0	(8,797)*	0.00	(3,255)	(5,014)	0	(8,797)*
Total Other Pr	esent Law Ad	Custments								
	0.00	(\$3,255)	(\$5,014)	\$0	(\$8,797)*	0.00	(\$3,255)	(\$5,014)	\$0	(\$8,797)*
Grand Total A	ll Present Lav	v Adjustments			\$148,707*					\$87,076*

<u>DP 283 - Exempt staff pay raise reduction - The legislature reduced funding for exempt staff pay raises awarded in the 2005 biennium to the FY 2004 base level.</u>

# New Proposals

New Proposals							gas.	2007		
Program	FTE	General Fund	al 2006 State Special	Federal Special	Total Funds	FTE	General Fund	cal 2007 State Special	Federal Special	Total Funds
DP 6010 - 2007 Bier	nnium Pav Plan	- HB 477								
28	0.00	8,250	13,178	0	22,800*	0.00	21,178	34,343	0	59,143*
Total	0.00	\$8,250	\$13,178	_\$0	\$22,800*	0.00	\$21,178	\$34,343	\$0	\$59,143*

<u>DP 6010 - 2007 Biennium Pay Plan - HB 477 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

# **Program Legislative Budget**

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	51.00	3.00	0.00	54.00	3.00	0.00	54.00	54.00
Personal Services	1,963,099	456,378	77,023	2,496,500	454,640	197,617	2,615,356	5,111,856
Operating Expenses	1,919,431	(50,496)	250,000	2,118,935	(47,545)	. 0	1,871,886	3,990,821
Equipment	132,986	0	0	132,986	Ó	0	132,986	265,972
Debt Service	0	0	0	0	0	0	0	0
Total Costs	\$4,015,516	\$405,882	\$327,023	\$4,748,421	\$407,095	\$197,617	\$4,620,228	\$9,368,649
General Fund	2,862,503	267,367	(150,510)	2,979,360	267,676	(53,139)	3,077,040	6,056,400
State/Other Special	1,063,270	134,035	475,780	1,673,085	135,126	246,258	1,444,654	3,117,739
Federal Special	83,223	(2,321)	1,753	82,655	(2,508)	4,498	85,213	167,868
Proprietary	6,520	6,801	0	13,321	6,801	0	13,321	26,642
Total Funds	\$4,015,516	\$405,882	\$327,023	\$4,748,421	\$407,095	\$197,617	\$4,620,228	\$9,368,649

# **Program Description**

The Justice Information Technology Services Division provides a full range of information technology and criminal justice services for the department including system development and maintenance of:

- 1) The motor vehicle titling and registration system
- 2) The driver license and history system
- 3) The criminal history record information system
- 4) The Montana Uniform Crime Reporting System
- 5) The Department of Justice internal computers and systems
- 6) The Criminal Justice Information Network (CJIN). CJIN links law enforcement/criminal justice agencies with information sources at local, state, and national levels by interfacing with the National Law Enforcement Telecommunications System, the National Crime Information Center (NCIC), and numerous State of Montana files.

The program also provides identification services for the criminal justice community through criminal history record checking and fingerprint processing.

# **Program Highlights**

# Department of Justice Information Technology Services Division Major Budget Highlights

- General fund increases by \$0.3 million over the base budget mostly due to:
  - A transfer of 3.52 FTE and \$0.4 million from general fund to state special revenue to adhere to the statewide FTE reduction
  - \$0.2 million for HB 447 pay plan increases
  - Statewide present law adjustments
- ♦ State special revenue increases by \$1.0 million over the base budget mostly due to:
  - An increase of 3.50 FTE and \$0.4 million to support information technology efforts

- Funding for 1.00 FTE and \$0.1 million for a security and disaster recovery officer
- A criminal history data coordination effort for \$0.3 million
- A transfer of 3.52 FTE and \$0.4 million from general fund to state special revenue to adhere to the statewide FTE

# **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fun	ding Table				
		Information T	echnology S				
		Base	% of Base	Budget	% of Budget	Budget	% of Budge
Program Fundin	g	FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$ 2,862,503	71.3%	\$2,979,360	62.7%	\$ 3,077,040	66.6%
	01100 General Fund	2,862,503	71.3%	2,979,360	62.7%	3,077,040	66.6%
02000	Total State Special Funds	1,063,270	26.5%	1,673,085	35.2%	1,444,654	31.3%
	02003 Misc Grants And Nrd	3,051	0.1%	3,051	0.1%	3,051	0.1%
	02016 Criminal Justice Info Network	580,598	14.5%	655,281	13.8%	659,134	14.3%
	02074 Gambling License Fee Account	23,453	0.6%	16,652	0.4%	16,652	0.4%
	02422 Highways Special Revenue	57,984	1.4%	57,984	1.2%	57,984	1.3%
	02797 Cjis - Background Checks	398,184	9.9%	940,117	19.8%	707,833	15.3%
03000	Total Federal Special Funds	83,223	2.1%	82,655	1.7%	85,213	1.8%
	03187 Bcc Grants To Dept. Of Justice	80,955	2.0%	80,387	1.7%	82,945	1.8%
	03800 Medicaid Fraud	2,268	0.1%	2,268	0.0%	2,268	0.0%
06000	Total Proprietary Funds	6,520	0.2%	13,321	0.3%	13,321	0.3%
	06005 Liquor Division	-	-	6,801	0.1%	6,801	0.1%
	06500 Agency Legal Services	6,520	0.2%	6,520	0.1%	6,520	0.1%
Grand Total		\$ 4,015,516	100.0%	\$ 4,748,421	100.0%	\$ 4,620,228	100.0%

General fund is the primary funding source for the division. Fees generated by the criminal justice information network (CJIN) partially support the operating costs of the CJIN network, as do some federal funds. Proprietary funds are from the agency legal services program and are used to participate in the computer replacement program.

# Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustmen		Fie	-1 2006				r:	cal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					555,340					553,452
Vacancy Savings					(100,742)					(100,661)
Inflation/Deflation					(4,171)					(4,149)
Fixed Costs					31,602					34,531
Total Statewide	Present Lav	v Adjustments			\$482,029					\$483,173
DP 24 - Security and D	isaster Reco	very Officer FTE								
,	1.00	0	62,969	0	62,969	1.00	0	62,870	0	62,870
DP 25 - Programmer/A	nalyst FTE							•		
	1.00	0	0	0	0	1.00	0	0	0	0
DP 26 - Data Base Ana	lyst for Filel	Net								
	1.00	0	0	0	0	1.00	0	0	0	0
DP 27 - Business Syste	ms Analyst l	FTE								
	1.00	0	0	0	0 -	1.00	0	0	0	0
DP 28 - Systems Produ	ction Suppor	rt and Maintenand	e FTE							
	1.00	0	0	0	0	1.00	0	0	0	0
DP 29 - FBI Backgroun		sthru Authority								
	0.00	0	70,000	0	70,000	0.00	0	70,000	0	70,000
DP 291 - Eliminate Pos		e Federal Funding	, was Lost							
	(2.00)	0	0	(61,189)	(61,189)	(2.00)	0	0	(61,021)	(61,021)
DP 292 - HB261 Backf										
	0.00	(147,927)	0	0	(147,927)	0.00	(147,927)	0	0	(147,927)
Total Other Pres	ent Law Ad	ljustments								
	3.00	(\$147,927)	\$132,969	(\$61,189)	(\$76,147)	3.00	(\$147,927)	\$132,870	(\$61,021)	(\$76,078)
Grand Total All	Present Lav	v Adjustments			\$405,882					\$407,095

<u>DP 24 - Security and Disaster Recovery Officer FTE - The legislature approved 1.00 FTE and state special revenue for a security and disaster recovery officer. This FTE would be responsible for directing the information technology security program. The tasks of this position would include developing, implementing, and maturing of security on all DOJ information technology systems in order to centrally manage physical access, access to systems, educating users of individual responsibilities, and minimizing the possibility of malicious access.</u>

<u>DP 25 - Programmer/Analyst FTE - The legislature approved 1.00 FTE as a Motor Vehicle Division programmer/analyst.</u> This function is currently being accomplished by a contract employee and is funded under contract services. There is no net change in cost.

<u>DP 26 - Data Base Analyst for FileNet - The legislature approved 1.00 FTE as a database administrator. This function is currently being accomplished by a contract employee and is funded under contract services. This FTE will maintain custom DOJ databases and platforms in a FileNet environment.</u>

<u>DP 27 - Business Systems Analyst FTE - The legislature approved 1.00 FTE as a business systems analyst. This function is currently being accomplished by a contract employee and is funded under contract services. There is no net change in cost.</u>

<u>DP 28 - Systems Production Support and Maintenance FTE - The legislature approved 1.00 FTE</u> for a systems production support and maintenance employee beginning in FY 2006, utilizing current level funding from contracted services with a net zero request for spending authority. This requires a transfer of funds from contract services to personal services.

<u>DP 29 - FBI Background Check Pass Through Authority - The legislature approved additional pass-through spending authority required to transfer monies owed to the FBI when fingerprint background checks are conducted by the FBI on behalf of the Department of Justice, Criminal Justice Information Services Bureau. This increase is based on current experience in this area and industry trends. Fingerprinting is increasing due to security needs.</u>

<u>DP 291 - Eliminate Positions Where Federal Funding was Lost - The legislature approved elimination of two positions that were funded from a federal grant that has since expired. These FTE were providing background checks and this process had been automated.</u>

<u>DP 292 - HB261 Backfill Contract - One time only reduction - The legislature approved a reduction in each year of the biennium for several positions in ITSD that were hired to backfill for the HB 261 project.</u>

# **New Proposals**

New Proposals	,									·
		Fisc	al 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 293 - Statewide I	FTE Reduction									
29	(3.50)	(213,215)	0	0	(213,215)	(3.52)	(213,448)	0	0	(213,448)
DP 316 - Reinstate s	tatewide FTE re	eduction								
29	3.50	0	213,215	0	213,215	3.52	0	213,448	0	213,448
DP 325 - Criminal H	listory Data Cod	ordination								
29	0.00	0	250,000	0	250,000	0.00	0	0	0	0
DP 6010 - 2007 Bier	nnium Pay Plan	- IIB 477								
29	0.00	62,705	12,565	1,753	77,023	0.00	160,309	32,810	<b>4,4</b> 98	197,617
Total	0.00	(\$150,510)	\$475,780	\$1,753	\$327,023*	0.00	(\$53,139)	\$246,258	\$4,498	\$197,617*

<u>DP 293 - Statewide FTE Reduction - The legislature approved an FTE reduction to make permanent a personal services reduction made by the 2003 Legislature.</u>

<u>DP 316 - Reinstate statewide FTE reduction - The legislature approved an increase to reinstate DP 293 with state special revenue.</u>

<u>DP 325 - Criminal History Data Coordination - The legislature approved restricted, biennial and one-time-only state special revenue of \$250,000 in FY 2006 to support the Criminal History and Identification process. The Information Technology Services Division is performing this process.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 477 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

# **Program Legislative Budget**

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FIE	25.50	5.25	0.00	30.75	5.25	0.00	30.75	30.75
Personal Services	1,538,248	402,011	53,975	1,994,234	401,237	135,094	2,074,579	4,068,813
Operating Expenses	1,060,830	62,893	409,480	1,533,203	67,009	0	1,127,839	2,661,042
Equipment	78,803	0	0	78,803	0	0	78,803	157,606
Debt Service	4,566	0	0	4,566	0	0	4,566	9,132
Total Costs	\$2,682,447	\$464,904	\$463,455	\$3,610,806	\$468,246	\$135,094	\$3,285,787	\$6,896,593
General Fund	2,289,044	463,969	51,199	2,804,212	467,180	128,067	2,884,291	5,688,503
State/Other Special	303,204	0	0	303,204	0	0	303,204	606,408
Federal Special	90,199	935	412,256	503,390	1,066	7,027	98,292	601,682
Total Funds	\$2,682,447	\$464,904	\$463,455	\$3,610,806	\$468,246	\$135,094	\$3,285,787	\$6,896,593

#### **Program Description**

The Forensic Science Division includes the State Crime Lab in Missoula and the State Medical Examiner. The division provides a statewide system of death investigation, forensic science training and scientific criminal investigation. The division conducts analysis on specimens submitted by law enforcement officials, coroners and other state agencies. The division tests firearms, tool marks, hair, fiber, drugs, blood, body fluids, and tissues. The laboratory also analyzes blood and urine samples in connection with driving under the influence (DUI) cases and it provides the certification, maintenance, and training of all law enforcement personnel on breath testing instruments.

#### **Program Highlights**

# Department of Justice Forensic Science Division Major Budget Highlights

- General fund increases by \$1.1 million over the base budget due to:
  - 5.00 FTE and \$0.9 million to support workload increases in the Forensic Lab
  - \$0.2 million for HB 447 pay plan increases
  - Statewide present law adjustments
- Federal funds increase by \$0.5 million from the base budget due to:
  - An increase for DNA samples required of felons of \$0.4 million
  - A reduction of 0.75 FTE and \$0.1 million for a position that no longer qualified for federal funding.
  - Statewide present law adjustments

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fun	-				
		Forensic Scien	ice Division				
		Base	% of Base	Budget	% of Budget	Budget	% of Budget
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$ 2,289,044	85.3%	\$ 2,804,212	77.7%	\$ 2,884,291	87.8%
	01100 General Fund	2,289,044	85.3%	2,804,212	77.7%	2,884,291	87.8%
02000	Total State Special Funds	303,204	11.3%	303,204	8.4%	303,204	9.2%
	02034 Earmarked Alcohol Funds	303,204	11.3%	303,204	8.4%	303,204	9.2%
03000	Total Federal Special Funds	90,199	3.4%	503,390	13.9%	98,292	3.0%
	03187 Bcc Grants To Dept. Of Justice	90,199	3.4%	93,910	2.6%	98,292	3.0%
	03214 Special Law Enforcement Assist			409,480	11.3%	<del>_</del>	
Grand Total		\$ 2,682,447	100.0%	\$ 3,610,806	100.0%	\$ 3,285,787	100.0%

Forensic Science Division is funded primarily from the general fund. The division receives approximately \$300,000 annually from the earmarked alcohol tax for laboratory testing and intoxilizer equipment repair, which is done at the lab in support of the DUI Enforcement Program. Federal funds are used to fund certain lab positions and a program to take DNA samples from convicted felons.

# Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustment		Fise	1 7006				Fis	cal 2007		
******	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs					101,145 (65,576) (2,143) 24,861					101,867 (65,603) (2,083) 25,907
Total Statewide P	resent Law A	djustments			\$58,287					\$60,088
DP 30 - Base Adjustmer				0	21.146	0.00	31,145	0	0	31,145
IND 21 Promise Colonia	0.00	31,145	0	0	31,145	0.00	31,143	1)	Ü	31,173
DP 31 - Forensic Scienti	st - Chemist 1.00	61,503	0	0	61,503	1.00	61,430	0	0	61,430
DP 32 - Forensic Science	• • • •	•	v	v	01,505		- 1			
Di 32 Torensie detene	1.00	61,503	0	0	61,503	1,00	61,430	0	0	61,430
DP 34 - Forensic Scienti	st - Toxicolog	ist							^	
	0.00	0	0	0	0	1.00	61,430	0	0	61,430
DP 35 - Forensic Patholo					160 106	1.00	169 6 10	0	0	158,649
	1.00	158,495	0	0	158,495	1.00	158,649	U	Ü	120,044
DP 111 - Support Forens		ь 140,000	0	0	140,000	2.00	80,000	0	0	80,000
DP 321 - FTE reduction	3.00			U	140,000	2.00	00,000			
Dr 321 - r H: reduction	(0.75)	0	ng O	(37,230)	(37,230)	(0.75)	0	0	(37,127)	(37,127)
DP 322 - Exempt staff p	( /		· ·	(5.,200)	(=	, , ,				
522 Exemplant p	0.00	(8,799)	0	0	(8,799)	0.00	(8,799)	0	0	(8,799)
Total Other Prese			4.0	(629.320)	5404 417	5.25	\$445,285	\$0	(\$37,127)	\$408,158
	5.25	\$443,847	\$0	(\$37,230)	\$406,617	5,45	3445,405	30	(35/318/)	3 700;120
Grand Total All I	Present I aw	Adiustments			\$464,904					\$468,246

- <u>DP 30 Base Adjustment-Annualize Rent The legislature approved an increase for the lease that provides office space for the forensic laboratory in Missoula. The lease is for 31,145 sq. ft and the increase is \$1.00 per sq. ft. The Forensic Science Division leases space from a private vendor.</u>
- <u>DP 31 Forensic Scientist Chemist The legislature approved 1.00 FTE as a chemist. This FTE would keep the current number of chemists at four, as this FTE would replace with general fund a position that is currently funded with federal funds that expire on June 30, 2005. This section analyzes solid dosage drugs submitted by law enforcement. Examples include illegal street drugs, substances from clandestine laboratories, prescription drugs, product tampering cases, and animal poisoning cases. This section also analyzes gun shot residue, paint, ignitable liquids, explosives and filament.</u>
- <u>DP 32 Forensic Science Serologist/DNA The legislature approved 1.00 FTE serologist/DNA.</u> This position would keep the current number of serologists at four, as it changes the funding of 1.00 FTE to general fund from the current federal funds, which expire on June 30, 2005. This section of the laboratory provides the forensic analysis of biological evidence for the law enforcement agencies of Montana. The Serology/DNA section of the laboratory identifies probative biological fluids and develops DNA profiles that identify the source of the fluid.
- <u>DP 34 Forensic Scientist Toxicologist The legislature approved 1.00 FTE as a toxicologist. This section of the laboratory analyzes biological specimens submitted by law enforcement, correctional agencies, county coroners, and forensic pathologists. Some of the primary duties of this section include establishing the cause or clarifying the circumstances of death through a post-mortem investigation and confirming the presence or absence of alcohol and/or drugs in corrections programs submissions and in DUI cases.</u>
- <u>DP 35 Forensic Pathologist The legislature approved 1.00 FTE for a pathologist associate medical examiner to address the increased number of autopsies conducted at the lab. A forensic pathologist is responsible for determining the cause and manner of sudden unexpected deaths, or deaths unattended by a physician. The pathologist performs forensic autopsies, collects evidence to be analyzed by other scientists in the laboratory, serves as an advisor to the coroners throughout Montana, and reviews all coroners' reports on deaths occurring in the state. The forensic pathologist also assists investigators and scientists with crime scene reconstruction.</u>
- <u>DP 111 Support Forensic Science Lab The legislature approved 3.00 FTE in FY 2006 and 2.00 FTE in FY 2007. The positions would work to reduce the backlog in the forensic lab and to address increases in caseload.</u>
- <u>DP 321 FTE reduction due to lack of federal funding The legislature approved a 0.75 FTE reduction, as the department did not receive the federal funding necessary to maintain the position.</u>
- <u>DP 322 Exempt staff pay raise reduction The legislature reduced funding for exempt staff pay raises awarded in the 2005 biennium to the FY 2004 base level.</u>

# **New Proposals**

New Proposals										
		Fisc	al 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 327 - DNA Felor	ns Federal Fund	is			•					
32	0.00	0	0	409,480	409,480	0.00	0	0	0	0
DP 6010 - 2007 Bien	nium Pay Plan	- HB 477			•					
32	0.00	51,199	0	2,776	53,975	0.00	128,067	0	7,027	135,094
Total	0.00	\$51,199	\$0	\$412,256	\$463,455*	0.00	\$128,067	\$0	\$7,027	\$135,094*

<u>DP 327 - DNA Felons Federal Funds - The legislature approved a biennial appropriation for \$409,480 in federal funds to contract with the forensic DNA labs for analysis of DNA samples of convicted felons as per the provisions of HB 113.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 477 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### Language

The legislature approved the following language for inclusion in HB2:

The Governor has indicated his intent to line-item veto the language illustrated in *italic*. However, his authority to do so is questioned and may be challenged through legal action.

"The department shall prepare an economic analysis that compares the value of a purchase by the state versus the continued lease by the state of the forensic lab facility located in Missoula. The department shall present this analysis to the legislative finance committee at its first meeting following July 1, 2005."

# **Agency Legislative Budget**

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Agency Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	39.00	0.00	0.00	39.00	0.00	0.00	39.00	39.00
Personal Services	2,192,162	87,689	66,633	2,346,484	86,517	171,991	2,450,670	4,797,154
Operating Expenses	491,108	117,017	0	608,125	57,375	0	548,483	1,156,608
Total Costs	\$2,683,270	\$204,706	\$66,633	\$2,954,609	\$143,892	\$171,991	\$2,999,153	\$5,953,762
General Fund	0	0	0	0	0	0	0	0
State/Other Special	2,669,538	204,706	65,965	2,940,209	143,892	170,277	2,983,707	5,923,916
Federal Special	13,732	0	668	14,400	0	1,714	15,446	29,846
Total Funds	\$2,683,270	\$204,706	\$66,633	\$2,954,609	\$143,892	\$171,991	\$2,999,153	\$5,953,762

# **Agency Description**

The Department of Public Service Regulation (PSR) regulates the operations of public utility and transportation industries that operate in the state. Five commissioners, elected from districts throughout Montana, form the Montana Public Service Commission (PSC) that oversees the PSR. Each commissioner serves a four-year term.

# Agency Highlights

# Public Service Regulation Major Budget Highlights

- Total funding increases by \$587,000 over the base budget due primarily to:
  - HB 447 pay plan increase of \$238,000
  - \$69,000 contingency to fund consultants in case of increased workload
  - Computer replacement of \$52,000
  - Statewide present law adjustments

#### Summary of Legislative Action

The legislature added present law adjustments of \$204,706 in FY 2006 and \$143,892 in FY 2007, mostly due to statewide present law adjustments, increases for replacement computers, rent, travel and training, and consultant funding. The legislature added \$238,000 in new proposals in the 2007 biennium due to pay plan increases as provided by HB 447.

# **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison  Budget Item	Base Budget Fiseal 2004	Executive Budget Fiscal 2006	Legislative Budget Fiscal 2006	Leg – Exec. Difference Fiscal 2006	Executive Budget Fiscal 2007	Legislative Budget Fiscal 2007	Leg – Exec. Difference Fiscal 2007	Biennium Difference Fiscal 06-07
FTE	39.00	39.00	39.00	0.00	39.00	39.00	0.00	
Personal Services	2,192,162	2,279,851	2,346,484	66,633	2,278,679	2,450,670	171,991	238,624
Operating Expenses	491,108	658,125	608,125	(50,000)	498,483	548,483	50,000	0
Total Costs	\$2,683,270	\$2,937,976	\$2,954,609	\$16,633	\$2,777,162	\$2,999,153	\$221,991	\$238,624
General Fund	0	0	0	0	0	0	0	0
State/Other Special	2,669,538	2,924,244	2,940,209	15,965	2,763,430	2,983,707	220,277	236,242
Federal Special	13,732	13,732	14,400	668	13,732	15,446	1,714	2,382
Total Funds	\$2,683,270	\$2,937,976	\$2,954,609	\$16,633	\$2,777,162	\$2,999,153	\$221,991	\$238,624

The legislature added \$238,000 in new proposals in the 2007 biennium due to pay plan increases as provided by HB 447.

#### **Funding**

The following table summarizes funding for the agency, by program and source, as adopted by the legislature.

		Program Fu	unding Tabl	e							
		Public Service Regulatio									
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007				
02000	Total State Special Funds	2,669,538	99.5%	2,940,209	99.5%	2,983,707	99 5%				
	02281 Public Service Commission	2,669,538	99.5%	2,940,209	99.5%	2,983,707	99.5%				
03000	Total Federal Special Funds	13,732	0.5%	14,400	0.5%	15,446	0.5%				
	03011 Natural Gas Safety Pgm	13,732	0.5%	14,400	0.5%	15,446	0.5%				
Grand Total		\$ 2,683,270	100.0%	\$ 2,954,609	100.0%	\$ 2,999,153	100.0%				
Chaire Four		4 1/000/12:0									

The Public Service Regulation program is funded primarily by state special revenue that consists of a constitutionally earmarked fee levied on all regulated entities under its jurisdiction. This fee is levied quarterly. The amount raised by the fee must equal the amount appropriated to the commission by the legislature for a particular year. Fees are deposited directly into a state special revenue account. Sections 69-1-401 through 403, MCA discuss how the fee is calculated, applied, and collected. Fees are based upon a percentage of the gross revenues from all entities regulated by the Public Service Commission for a calendar quarter of operation. Minor amounts of funding are from federal funds that come from the U.S. Department of Transportation. This funding source supports the Natural Gas Pipeline Safety program.

# **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustmen	ts	FS:	and 2006				E:	scal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs					162,708 (75,019) (5,031) 21,469					161,548 (75,031) (4,958) 548
Total Statewide P	resent Lav	w Adjustments			\$104,127					\$82,107
DP 1 - Computer Replac	cement 0.00	0	48,274	0	48,274	0.00	0	4,095	0	4,095
DP 2 - Travel/Training DP 3 - Consultant Funds	0.00	0	7,500	0	7,500	0.00	0	7,500	0	7,500
DP 4 - Building Rent	0.00	0	34,500	0	34,500	0.00	0	34,500	0	34,500
	0.00	0	10,305	0	10,305	0.00	0	15,690	0	15,690
Total Other Prese	ent Law Ac	djustments \$0	\$100,579	\$0	\$100,579	0.00	\$0	\$61,785	\$0	\$61,785
Grand Total All I			,	30	\$204,706	0.00		301,703		\$143,892

<u>DP 1 - Computer Replacement - The legislature approved state special revenue to fund the replacement of 26 desktop and 6 laptop computers and 1 server in FY 2006 and 7 desktop computers and 1 laptop computer in FY 2007. These computer replacements are based on a four-year replacement cycle. The legislature approved this authority as restricted and one-time-only.</u>

<u>DP 2 - Travel/Training -</u> The legislature approved an increase in the department's travel and training budget of \$7,500 in each year of the biennium. This increase would be used to fund two items. First, it would fund travel and training for three new commissioners who came on board on January 1, 2005. Commissioners without a regulatory background usually attend training, which is not available in Montana. This travel and training is in addition to their normal travel and training. The amount related to this budget item is \$4,000 in each fiscal year and was identified by the legislature as one-time-only authority. Secondly, this decision package would fund travel by the commission to fulfill its responsibility to monitor and participate in the Regional Transmission Organization (RTO). The RTO is a regional organization that is studying ways to effectively combine transmission facilities that are currently managed by many entities in various states into one entity that is managed by the region. The amount of this budget item is \$3,500 in each fiscal year.

<u>DP 3 - Consultant Funds - The legislature approved a contingency fund to be established with state special revenue used to hire consultants only if the need arises. The legislature made this authority biennial. The amount of funding was approved at \$69,000 for the biennium. These funds would be used to contract with consultants during times when workload requirements are in excess of staff capacity or when a special project arises that requires expertise that is not available in-house.</u>

<u>DP 4 - Building Rent - The legislature approved state special revenue to cover increases in office rent of \$10,305 in FY 2006 and \$15,690 in FY 2007.</u> These increases are based upon a provision in a long-term contract negotiated by the Department of Administration that inflates the rent cost by 3 percent each year. The rental agreement began in 1991 and terminates in 2011.

# **New Proposals**

New Proposals	****	Fis	cal 2006	*****************			Fis	cal 2007		********
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bier	nnium Pav Plan	- HB 477								
01	0.00	0	65,965	668	66,633	0.00	0	170,277	1,714	171,991
Total	0.00	\$0	\$65,965	\$668	\$66,633	0.00	\$0	\$170,277	\$1,714	\$171,991

<u>DP 6010 - 2007 Biennium Pay Plan - HB 477 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

# **Agency Legislative Budget**

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Agency Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	1,095.05	10.70	59.64	1,165.39	14.70	59.64	1,169.39	1,169.39
Personal Services	46,769,287	2,739,947	3,864,458	53,373,692	2,893,278	6,212,540	55,875,105	109,248,797
Operating Expenses	53,475,361	6,939,418	1,640,692	62,055,471	6,565,933	4,349,235	64,390,529	126,446,000
Equipment	186,727	0	0	186,727	0	0	186,727	373,454
Capital Outlay	0	0	0	0	0	0	0	0
Benefits & Claims	6,072,076	0	1,770,304	7,842,380	0	1,770,304	7,842,380	15,684,760
Debt Service	292,045	0	0	292,045	(108,354)	0	183,691	475,736
Total Costs	\$106,795,496	\$9,679,365	\$7,275,454	\$123,750,315	\$9,350,857	\$12,332,079	\$128,478,432	\$252,228,747
General Fund	104,019,287	9,085,456	6,874,986	119,979,729	8,766,142	11,928,640	124,714,069	244,693,798
State/Other Special	2,084,959	242,510	395,648	2,723,117	239,459	390,850	2,715,268	5,438,385
Federal Special	228,677	326,175	0	554,852	326,175	. 0	554,852	1,109,704
Proprietary	462,573	25,224	4,820	492,617	19,081	12,589	494,243	986,860
Total Funds	\$106,795,496	\$9,679,365	\$7,275,454	\$123,750,315	\$9,350,857	\$12,332,079	\$128,478,432	\$252,228,747

# **Agency Description**

The Department of Corrections (DOC), authorized in section 2-15-2301, MCA, is directed in section 53-1-201, MCA, to "utilize at maximum efficiency the resources of state government in a coordinated effort to: 1) develop and maintain comprehensive services and programs in the field of adult and youth corrections; and 2) provide for the care, protection, and mental and physical development of youth alleged to be youth in need of supervision, or delinquent youth who are referred or committed to the department." The department's five programs are:

- 1. Administration and Support Services:
  - a. Director's Office: Provides training, internal audit, victims information, policy, and investigation
  - b. Centralized Services Division: This office provides accounting, budgeting, legal services, human resources, automation technology, and statistics
  - c. Board of Pardons: This office is administratively attached to the Department of Corrections
- 2. Community Corrections:
  - a. Community Corrections Administration
  - b. Treasure State Correctional Training (Adult boot camp) at the Montana State Prison (MSP)
  - c. Pre-release programs (Adult)
  - d. Probation and parole
  - e. DUI Unit (WATCh Alcohol treatment facility at Warm Springs)
- 3. Secure Custody:
  - a. Montana State Prison in Deer Lodge
  - b. Montana Women's Prison in Billings
  - c. Contract bed facilities in Shelby, Great Falls, Missoula, and Glendive (regional prisons)
- 4. Montana Correctional Enterprises:
  - a. Ranch
  - b. Dairy
  - c. License plate factory
  - d. Vocational education
  - e. Prison industries programs
- 5. Juvenile Corrections Division:
  - a. Juvenile Corrections Administration
  - b. Juvenile Corrections Bureau: juvenile parole officers and detention licensing
  - c. Riverside Youth Correctional Facility in Boulder (juvenile female offenders)

- d. Transition Center in Great Falls
- e. Pine Hills Youth Correctional Facility in Miles City (juvenile male offenders)
- f. Juvenile Placement Funds

# **Agency Highlights**

# Department of Corrections Major Budget Highlights

- ◆ The legislature provided an increase in total funding of \$38.6 million over the doubled base budget primarily to address the department's projected increase in adult populations of approximately 4.5 percent in each fiscal year of the biennium
  - Funding for contract beds was increased by \$6.0 million for beds at existing secure facilities under existing contracts but there were no funds approved to expand contract facilities
  - The legislature preferred that the department move a greater percentage of inmates into pre release facilities and approved \$9.0 million to fund this effort
  - The legislature approved funding for a new revocation center at the Montana State Prison of \$5.5 million and 56.64 FTE to staff this function
  - The legislature approved funding for 19.00 FTE for additional probation and parole officers of \$1.4 million
  - Funding of \$1.5 million was provided for increases in the per diem paid to county-managed regional prisons, prerelease centers, the operator of the private prison in Shelby, and the Warm Springs Addictions Treatment and Change Program (WATCh) program of to cover past funding deficits
  - The legislature approved funding for the January 1, 2006 license plate re-issue in the amount of \$4.4 million

# **Summary of Legislative Action**

The legislature approved \$17.0 million and 59.64 FTE in FY 2006 and \$21.7 million and 59.64 FTE in FY 2007 over the 2004 base budget.

Projections prepared by the Department of Corrections show adult secure care populations growing beyond the safe capacity of the current secure care facilities. The executive had proposed addressing this projected increase through an expansion of the private prison in Shelby. The legislature was not in favor of expanding this facility, which is owned and operated by the Corrections Corporation of America. Instead the legislature took the following action:

- The department will use all available beds at the Shelby facility as allowed under the current contract. This includes 88 beds that are currently occupied by offenders under the jurisdiction of the U.S. Marshall. Prior to the end of the 2005 legislative session the department provided the U.S. Marshall notice to remove their offenders from this facility. The department will use all available beds at the county-managed regional prisons that are allowed under current contracts. The department may seek out contract beds that would serve "special needs" offenders. These offenders include the elderly, offenders with advanced health or medical conditions, sex offenders, and drug addicts. A general fund appropriation of \$1.5 million in FY 2006 and \$4.5 million in FY 2007 was approved for additional contract beds for existing and new facilities as noted above.
- The legislature approved a plan submitted by the department to renovate the old offender intake and reception center located at the Montana State Prison into a new revocation center that will hold 85 offenders. The legislature

- approved 56.64 FTE and general fund of \$2.8 million in FY 2006 and 56.64 FTE and general fund of \$2.7 million in FY 2007 to support this effort.
- o The legislature approved \$1.3 million in general fund in each fiscal year of the biennium for additional beds in pre release facilities as per the request of the Governor. However, the legislature also approved an additional \$1.9 million in FY 2006 and \$4.5 million in FY 2007 that is over and above the Governor's request to provide even more beds of this nature.
- o The legislature approved an appropriation of \$0.6 million and 15.00 FTE in FY 2006 and \$0.8 million and 19.00 FTE in FY for additional probation and parole staff.

In addition to these actions to address increases in the average daily adult population, the legislature took the following actions on the department budget:

- o Approved \$1.5 million for the 2007 biennium for increased per diem for the WATCh program, the county-managed regional prisons, the pre release centers, and the private prison in Shelby. This increase was approximately 2 percent in FY 2006 and 4 percent in FY 2007 over the FY 2004 per diem rates for all entities other than the private prison. The private prison's increase was 2 percent for FY 2006 and zero for FY 2007 over the FY 2004 per diem rate.
- O Approved an appropriation for overtime and holiday payout for \$0.8 million in general fund in each fiscal year of the biennium. This appropriation may be approximately \$0.9 million short for the 2007 biennium as per a Legislative Fiscal Division issue in the budget analysis.
- o Approved a general fund appropriation of \$3.9 million in FY 2006 and \$0.5 million in FY 2007 to produce new license plates for the January 1, 2006 reissue.
- o Approved appropriation of \$5.3 million for HB 447 pay plan increases.

The figure below provides a historical pattern of the adult population growth from FY 1997 through FY 2004 and a forecast for FY 2005 and the 2007 biennium.

				Figi	ire l						
			De	partment (	of Correcti	ons					
					y Populatio						
	A atual E	V 1007 Th		_	- 1		f Theorek	EV 2007			
	1997	1997 11	1999	2004 And 2000	2001	or FY 200: 2002	2003	2007	2005	2006	2007
Montana State Prison	1,289	1,261	1,288	1,261	1,268	1,319	1307	1,325	1,429	1,525	1,525
MSP Expansion Unit	52	54	0	0	0	0	0	0	0	0	0
County Jails & Regional Prisons	142	204	310	441	455	519	474	548	538	473	616
Private Prison	224	350	341	307	384	394	348	391	420	472	472
Boot Camp	28	20	30	34	42	44	50	54	55	57	57
Pre-Release	258	294	357	413	423	467	494	500	540	633	679
WATCh Program (DUI)	0	0	0	0	0	27	119	116	116	116	116
Sub-total Males	1,993	2,183	2,326	2,456	2,572	2,770	2,793	2,934	3,098	3,276	3,465
% Growth	11.28%	9.53%	6.55%	5.59%	4.72%	7.70%	0.83%	5.05%	5.58%	5.76%	5.76%
Montana Women's Prison	69	71	69	70	71	74	130	177	205	217	201
Boot Camp	0	0	1	3	4	0	0	0	0	0	0
Intensive Challenge Program	0	0	0	0	0	7	6	7	12	0	0
County Jails & Regional Prisons	5	20	16	12	16	22	11	10	26	56	35
Private Prison	0	4	40	50	61	74	7	0	0	0	0
Pre-Release	54	86	87	95	111	115	119	132	132	157	256
WATCh Program (DUI)	0	0	0	0	0	2	17	25	24	24	24
Sub-total Females	128	181	213	230	263	295	290	351	399	454	516
% Growth	18.52%	41.41%	17.68%	7.98%	14.35%	11.98%	-1.52%	20.93%	13.76%	13.76%	13.76%
Intensive Supervision Program	156	156	184	194	226	252	277	255	260	280	280
% Growth	28.93%	0.00%	17.95%	5.43%	16.49%	11.50%	9.88%	-7.97%	2.04%	7.69%	0.00%
Probation & Parole	5,176	5,431	5,787	5,963	6,047	6,104	6,552	6,813	7,052	7,279	7,534
% Growth	3.67%	4.93%	6.55%	3.04%	1.41%	0.94%	7.33%	3.99%	3.50%	3.23%	3.50%
Total Adult ADP	7,453	7,951	8,510	8,843	9,108	9,421	9,912	10,353	10,808	11,289	11,795
% Growth	6.27%	6.68%	7.03%	3.91%	3.00%	3.43%	5.21%	4.45%	4.39%	4.45%	4.48%

**Supplemental Appropriation** 

The legislature approved a \$4.4 million general fund supplemental appropriation for the Department of Corrections in FY 2005. This supplemental appropriation was made for several reasons. First, the original budget for the adult daily population growth (ADP) was 10,368 while the revised forecast presented to the legislature by the Department of Corrections expected the ADP to be 10,803 or 435 ADP over the original budget. The costs related to this variance are \$2.3 million. The department's reforecast also expected that their inability to create vacancy savings in secure facilities would add \$2.3 million to the variance. Other variances totaled \$1.7 million and include: \$0.4 million for outside medical cost overruns, \$0.3 million for increased utility costs, \$0.5 million for costs related to the new Eastmont Campus, and \$0.5 million for costs related to overtime. These variances were in part offset by \$0.9 million in funding from the Governor's personal services contingency fund and \$1.0 million from Federal Job and Growth Tax Relief Reconciliation funds.

#### **Funding**

The following table summarizes funding for the agency, by program and source, as adopted by the legislature. Funding for each program is discussed in detail in the individual program narratives that follow.

		Total Agency	Funding			
	2007 I	Biennium Leg	islative Budg	et		
Agency Program	General Fund	State Spec.	Fed Spec.	Proprietary	Grand Total	Total %
01 Admin And Support Services	\$ 20,415,777	\$ 486,037	S -	\$ 106,399	\$ 21,008,213	8.3%
02 Community Corrections	63,233,972	1,060,004	-		64,293,976	25.5%
03 Secure Custody Facilities	116,962,355	2,478,702	187,168		119,628,225	47.4%
04 Mont Correctional Enterprises	7,593,091		-	880,461	8,473,552	3.4%
05 Juvenile Corrections	36,488,603	1,413,642	922,536		38,824,781	15.4%
Grand Total	\$ 244,693,798	\$ 5,438,385	\$ 1,109,704	\$ 986,860	\$ 252,228,747	100.0%
						_

# Other Legislation

<u>House Bill 288</u> – This bill transfers the function that collects offender supervision fees from the county clerks of court to the Department of Corrections. Offender supervision fees are a monthly fee paid by an offender for being supervised by the Department of Corrections.

<u>Senate Bill 146</u> – This bill establishes the statewide public defender system and transfers certain functions and related funding from the Department of Corrections to the Office of the Public Defender.

<u>Senate Bill 426</u> – This bill revises laws pertaining to the confidentially and information sharing of youth court records to protect youth and requires that the appropriate control methods be used by the youth court and the by the Department of Corrections to ensure adequate integrity, security, and confidentially of any electronic records.

# **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison  Budget Item	Base Budget Fiscal 2004	Executive Budget Fiscal 2006	Legislative Budget Fiscal 2006	Leg – Exec. Difference Fiscal 2006	Executive Budget Fiscal 2007	Legislative Budget Fiscal 2007	Leg – Exec. Difference Fiscal 2007	Biennium Difference Fiscal 06-07
FTE	1,095.05	1,105.75	1,165.39	59.64	1,109.75	1,169.39	59.64	
Personal Services	46,769,287	49,509,234	53,373,692	3,864,458	49,662,565	55,875,105	6,212,540	10,076,998
Operating Expenses	53,475,361	64,613,953	62,055,471	(2,558,482)	64,736,017	64,390,529	(345,488)	(2,903,970)
Equipment	186,727	186,727	186,727	Ó	186,727	186,727	Ó	Ó
Capital Outlay	0	0	0	0	0	0	0	0
Benefits & Claims	6,072,076	6,072,076	7,842,380	1,770,304	6,072,076	7,842,380	1,770,304	3,540,608
Debt Service	292,045	292,045	292,045	0	183,691	183,691	0	0
Total Costs	\$106,795,496	\$120,674,035	\$123,750,315	\$3,076,280	\$120,841,076	\$128,478,432	\$7,637,356	\$10,713,636
General Funa	104,019,287	117,303,917	119,979,729	2,675,812	117,480,152	124,714,069	7,233,917	9,909,729
State/Other Special	2,084,959	2,327,469	2,723,117	395,648	2,324,418	2,715,268	390,850	786,498
Federal Special	228,677	554,852	554,852	0	554,852	554,852	0	0
Proprietary	462,573	487,797	492,617	4,820	481,654	494,243	12,589	17,409
Total Funds	\$106,795,496	\$120,674,035	\$123,750,315	\$3,076,280	\$120,841,076	\$128,478,432	\$7,637,356	\$10,713,636

The legislative budget has 59.64 more FTE in each fiscal year than the executive budget. The legislative budget is \$3.1 million greater in FY 2006 and \$7.6 million more in general fund in FY 2007 than the executive budget. This difference is due to the following:

- General fund authority was not approved for \$1.4 million in FY 2006 and \$0.2 million in FY 2007 for a new offender tracking system
- o 3.00 FTE and \$0.2 million was added to process the collection of inmate supervisory fees
- o A transfer of \$50,141 of prisoner evaluation costs from the Administration and Support Services program to the Statewide Public Defender System was approved for FY 2007.
- o General fund of \$20,000 was approved to implement a program to secure the electronic records of youth
- o A request from Montana's pre-release centers to increase per diem payments was approved for general fund of \$0.2 million in FY 2006 and \$0.5 million in FY 2007
- o A request from the DUI program in Warm Springs to increase per diem payments was approved for general fund of \$0.1 million in each fiscal year of the biennium
- o A request from the county-managed regional prisons to increase per diem payments was approved for general fund of \$0.1 million in FY 2006 and \$0.3 million in FY 2007
- o A request from Corrections Corporation of America to increase per diem payments was approved for general fund of \$0.2 million in FY 2006
- o The legislature decreased the executive budget for contract beds by \$2.7 million in FY 2006 and by \$4.5 million in FY 2007.
- o State special revenue was approved for \$0.3 million in each fiscal year for authority to expend contributions by parents of adjudicated youths towards the cost of care
- o A transfer of \$1.5 million in each fiscal year from the Secure Custody Facilities program to the Juvenile Delinquency Intervention program was approved
- o The legislature added general fund of \$11.9 million to fund additional pre-release beds and an expansion at the Montana State Prison as follows:
  - Increased pre-release beds by 158 at a general fund cost of \$1.9 million in FY 2006 and by 287 beds with a general fund cost of \$4.5 million in FY 2007
  - Approved an expansion at the Montana State Prison in Deer Lodge, which will provide a revocation center that will house 85 offenders. The old intake and reception center will be converted to this revocation center. The legislature approved 56.64 FTE and general fund of \$2.8 million in FY 2006 and 56.64 FTE and general fund of \$2.7 million in FY 2007 to support this effort.

Program Legislative Budget

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	94.50	0.00	3.00	97.50	0.00	3.00	97.50	97.50
Personal Services	3,754,812	828.384	224,408	4,807,604	825,857	439,399	5,020,068	9,827,672
Operating Expenses	5,987,744	(370,317)	53,902	5,671,329	(450,516)	(28,016)	5,509,212	11,180,541
Equipment	0	, , ,	. 0	0	0	0	0	0
Debt Service	0	0	0	0	0	0	0	0
Total Costs	\$9,742,556	\$458,067	\$278,310	\$10,478,933	\$375,341	\$411,383	\$10,529,280	\$21,008,213
General Fund	9,542,890	479,855	152,966	10,175,711	406,339	290,837	10,240,066	20,415,777
State/Other Special	105,261	16,338	125,344	246,943	13,287	120,546	239,094	486,037
Federal Special	0	0	0	0	0	0	0	0
Proprietary	94,405	(38,126)	0	56,279	(44,285)	0	50,120	106,399
Total Funds	\$9,742,556	\$458,067	\$278,310	\$10,478,933	\$375,341	\$411,383	\$10,529,280	\$21,008,213

**Program Description** 

The Administration and Support Services Program includes the Director's Office, Centralized Services Division and the administratively attached Board of Pardons. This program provides to the department, government entities, and the public various administrative and management support, human resource, budget, accounting, information technology, legal information, technical correctional services, policy and staff development, and research and statistics.

# Program Highlights

# Department of Corrections Administration and Support Services Program Major Budget Highlights

- General fund increases by \$1.3 million over the base budget primarily due to statewide present law adjustments and HB 447 pay plan increases
- State special revenue increases by \$0.3 million primarily due to the transfer of the collection function for inmate supervisory fees from county clerks of court

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		•	unding Tabl					
		Admia And	Support Servi	С				
		Base	% of Base	Budget	% of Budget	Budget	% of Budge	
Program Funding_		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007	
01000	Total General Fund	\$ 9,542,890	98.0%	\$ 10,175,711	97.1%	\$ 10,240,066	97.3%	
	01100 General Fund	9,542,890	98.0%	10,175,711	97.1%	10,240,066	97.3%	
02000	Total State Special Funds	105,261	1.1%	246,943	2.4%	239,094	2.3%	
	02689 Offender Restitution	98,659	1.0%	243,892	2.3%	239,094	2.3%	
	02917 Msp Canteen Revolving Acct	1,322	0.0%	937	0.0%	-	-	
	02927 Phs Donations/I & I	5,280	0.1%	2,114	0.0%	-	-	
06000	Total Proprietary Funds	94,405	1.0%	56,279	0.5%	50,120	0.5%	
	06033 Prison Ranch	64,945	0.7%	38,238	0.4%	35,689	0.3%	
	06034 Msp Institutional Industries	20,583	0.2%	12,486	0.1%	10,621	0.1%	
	06545 Prison Indust. Training Prog	8,877	0.1%	5,555	0.1%	3,810	0.0%	
Grand Total	•	\$ 9,742,556	100.0%	\$ 10,478,933	100.0%	\$ 10,529,280	100.0%	

This program is funded primarily with general fund and has a minor amount of state special revenue and proprietary funds. State special revenue funds are from the inmate welfare fund, restitution, Montana State Prison canteen, funds provided by parental contributions, and the Pine Hills Youth Correctional Facility canteen. Proprietary funds are from correctional enterprises such as the ranch and dairy.

# **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustn	nents									
		Fise	cal 2006				Fis	cal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services		<del>-</del> · ·			991,275		· · · · · · · · · · · · · · · · · · ·			988,645
Vacancy Savings					(189,841)					(189,738)
Inflation/Deflation					(18,519)					(18,325)
Fixed Costs					(371,687)					(452,080)
rixed Cosis					(3/1,08/)					(432,000)
Total Statewid	le Present Law	Adjustments			\$411,228					\$328,502
DP 14 - Restitution P	Program Increas	e								
	0.00	0	19,889	0	19.889	0.00	0	19,889	0	19,889
DP 18 - Board Of Pa	rdons Member	Per Diem	,-		•					
	0.00	26,950	0	0	26,950	0.00	26,950	0	0	26,950
Total Other P	resent Law Ad	iustments								
	0.00	\$26,950	\$19,889	\$0	\$46,839	0.00	\$26,950	\$19,889	\$0	\$46,839
Grand Total A	di Present Law	Adiustments			\$458,067					\$375,341

<u>DP 14 - Restitution Program Increase - The legislature approved state special revenue of \$19,889 in FY 2006 and \$19,889 in FY 2007.</u> This is for processing restitution payments. The restitution unit collects restitution from offenders and makes payments to victims of crime. This request relates to an increase in collections, which increases workload and operating costs. The annual increase of \$19,899 is comprised of \$11,090 in personal services costs and \$8,799 in operation costs. Operating costs include: postage, long distance phone calls, check printing, envelopes, and office equipment. The state began managing this program in October of 2003. Prior to that date the counties managed the program.

<u>DP 18 - Board Of Pardons Member Per Diem - The legislature approved general fund of \$26,950 in FY 2006 and FY 2007 to fund the Board of Pardons' member per diem. Members receive \$50 per day for every day that the member is engaged in the performance of board duties. Board member compensation is outlined in 2-25-124 (7), MCA. This expenditure is a zero-based activity. The board conducts monthly hearings throughout the state at each of the prisons and pre-release centers. In addition to parole hearings, the board conducts numerous revocation, rescission, and administrative reviews. The activities of the board are expected to be accomplished in 77 days per fiscal year (77 days x \$50 per day x 7 board members = \$26,950).</u>

# **New Proposals**

New Proposals		Fisc	al 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FIE	General Fund	State Special	Federal Special	Total Funds
DP 317 - Transfer Con	tract Costs to	Public Defender	:							
10	0.00	0	0	0	0	0.00	(50,141)	0	0	(50,141
DP 318 - Collection of	Inmate Super	visory Fees								
01	3.00	0	122,339	0	122,339	3.00	0	112,635	0	112,635
DP 319 - Security - Yo	uth Records									
01	0.00	20,000	0	0	20,000	0.00	0	0	0	(
DP 6010 - 2007 Bienn	ium Pay Plan -	- HB 477								
01	0.00	132,966	3,005	0	135,971	0.00	340,978	7,911	0	348,889
Total	3.00	\$152,966	\$125,344	\$0	\$278,310*	3.00	\$290,837	\$120,546	\$0	\$411,383

<u>DP 317 - Transfer Contract Costs to Public Defender - The legislature approved the transfer of certain functions and related funding from the Department of Corrections to the Statewide Public Defender Office as per the provisions of SB 146.</u>

<u>DP 318 - Collection of Inmate Supervisory Fees - The legislature approved state special revenue of \$122,339 in FY 2006 and \$112,635 in FY 2007 to support collection of collection of supervisory fees received by the Department of Corrections from offenders. This decision package would transfer this collection function from the county Clerks of Court to the Department of Corrections.</u>

<u>DP 319 - Security - Youth Records - The legislature approved general fund of \$20,000 in FY 2006 to fund the adoption of measures to protect the security of electronic youth records.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 477 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

Language

The legislature approved the following language for inclusion in HB2:

The Governor has indicated his intent to line-item veto the language illustrated in *italic*; however, his authority to do so is questioned and may be challenged through legal action.

"The department shall report annually to the legislative finance committee by September 15 on the amounts collected by the restitution unit, the amounts disbursed to victims of crime by that unit, and the cost to administer the program."

#### **Program Legislative Budget**

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	205.00	15.00	0.00	220.00	19.00	0.00	224.00	224.00
112	205.00	15.00	0.00	220.00	19.00	0.00	224.00	224,00
Personal Services	9,291,137	526,295	291,774	10,109,206	670,440	752,477	10,714,054	20,823,260
Operating Expenses	16,460,300	1,647,873	2,150,232	20,258,405	1,649,627	5,102,384	23,212,311	43,470,716
Equipment	0	0	0	0	0	0	0	0
Total Costs	\$25,751,437	\$2,174,168	\$2,442,006	\$30,367,611	\$2,320,067	\$5,854,861	\$33,926,365	\$64,293,976
General Fund	25,447,607	1,947,996	2,442,006	29,837,609	2,093,895	5,854,861	33,396,363	63,233,972
State/Other Special	303,830	226,172	. , 0	530,002	226,172	0	530,002	1,060,004
Federal Special	0	0	0	0	0	0	0	0
Total Funds	\$25,751,437	\$2,174,168	\$2,442,006	\$30,367,611	\$2,320,067	\$5,854,861	\$33,926,365	\$64,293,976

# **Program Description**

The Community Corrections Program includes adult probation and parole, male and female community corrections programs, boot camp training unit and a DUI treatment facility. The department contracts with non-profit corporations in Great Falls, Butte, Missoula, Billings, and Helena for pre-release services.

# **Program Highlights**

# Department of Corrections Community Corrections Major Budget Highlights

- The legislature provided funding of \$1.4 million and 19.00 FTE for additional probation and parole officers
- The legislature added additional pre-release beds and provided funding of \$9.0 million
- The legislature provided the WATCh program and prerelease centers with increased pre diem of \$0.9 million

# **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program	Funding Ta	able			
		Commu	inity Correction	ons			
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
01000	Total General Fund 01100 General Fund	\$ 25,447,607 25,447,607	98.8% 98.8%	\$ 29,837,609 29,837,609	98.3% 98.3%	\$ 33,396,363 33,396,363	98.4% 98.4%
02000	Total State Special Funds 02261 P & P Supervisory Fee	303,830 303,830	1.2% 1.2%	530,002 530,002	1.7% <u>1.7%</u>	530,002 530,002	1.6% <u>1.6%</u>
Grand Total		\$ 25,751,437	100.0%	\$ 30,367,611	100.0%	\$ 33,926,365	100.0%

This program is funded primarily with general fund and has a minor amount of state special revenue funds. State special revenue funds are from supervision fees charged to each offender. Each supervised offender pays \$10 per month, which is used to fund probation and parole training and supplies.

# **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments	Fisa	21 2006				Fis	cal 2007		
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs				374,793 (386,629) (45,993) (1,020)					377,437 (386,751) (44,599) (1,020)
Total Statewide Present La	w Adjustments			(\$58,849)					(\$54,933)
DP 1 - Additional Probation & Par	ole Staff								
15.00	640,247	0	0	640,247	19.00	782,230	0	0	782,230
DP 2 - Maintain Community Corre	ctions Programs								
0.00	1,335,622	0	0	1,335,622	0.00	1,335,622	0	0	1,335,622
DP 5 - Community Corrections Ov	ertime								
0.00	30,976	0	0	30,976	0.00	30,976	0	0	30,976
DP 13 - Supervision Fee Spending	Authority								
0.00	0	226,172	0	226,172	0.00	0	226,172	0	226,172
Total Other Present Law A	djustments								
15.00	\$2,006,845	\$226,172	\$0	\$2,233,017	19.00	\$2,148,828	\$226,172	<b>\$</b> 0	\$2,375,000
Grand Total All Present La	w Adjustments			\$2,174,168					\$2,320,067

Descriptions of these present law adjustments are included in the subprogram sections that follow.

# **New Proposals**

-			cal 2006					eal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 21 - Increase An	nount Paid to Pr	e-release Center	<u> </u>							
02	0.00	241,031	0	0	241,031	0.00	482,062	0	0	482,06
DP 311 - WATCh p	er-diem increase	•								
02	0.00	52,582	0	0	52,582	0.00	105,164	0	0	105,16
DP 313 - Additional	Beds Above th	e Executive Requ	uest							
02	0.00	1,856,619	0	0	1,856,619	0.00	4,515,158	0	0	4,515,15
DP 6010 - 2007 Bic	nnium Pay Plan	- HB 477								
02	0.00	291,774	0	0	291,774	0.00	752,477	0	0	752,47
Total	0.00	\$2,442,006	\$0	\$0	\$2,442,006*	0.00	\$5,854,861	\$0	\$0	\$5,854,861

Descriptions of the above new proposals are included in the subprogram budget presentations.

#### Language

The legislature approved the following language for inclusion in HB2:

The Governor has indicated his intent to line-item veto the language illustrated in *italic*. However, his authority to do so is questioned and may be challenged through legal action.

02-COMMUNITY CORRECTIONS

"The department shall report to the legislative finance committee, the law and justice interim committee, the governor, and the corrections advisory council by December 31, 2006, the results of any performance audit done on any prerelease center, regional prison, or private prison."

#### **COMMUNITY CORRECTION ADMIN 01**

Community Corrections Administration includes supervisory staff.

# Sub-Program Legislative Budget

The following table summarizes the legislative budget proposal for this subprogram by year, type of expenditure, and source of funding.

Sub-Program Legislative Budget Budget Item	Base	PL Base	New	Total	PL Base	New	Total	Total
	Budget	Adjustment	Proposals	Leg. Budget	Adjustment	Proposals	Leg. Budget	Leg. Budget
	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	12.50	0.00	0.00	12.50	0.00	0.00	12.50	12.50
Personal Services Operating Expenses Total Costs	631,691	(3,057)	291,774	920,408	(1,976)	752,477	1,382,192	2,302,600
	65,962	(706)	0	65,256	(682)	0	65,280	130,536
	<b>\$697,653</b>	( <b>\$3,763</b> )	<b>\$291,774</b>	<b>\$985,664</b>	( <b>\$2,658</b> )	<b>\$752,47</b> 7	<b>\$1,447,472</b>	<b>\$2,433,136</b>
General Fund	697,653	(3,763)	291,774	985,664	(2,658)	752,477	1,447,472	2,433,136
Total Funds	<b>\$697,65</b> 3	( <b>\$</b> 3,763)	<b>\$291,</b> 77 <b>4</b>	<b>\$985,664</b>	( <b>\$2,658</b> )	<b>\$752,47</b> 7	\$1,447,472	<b>\$2,433,13</b> 6

# Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustm		F	iscal 2006				F	Fiscal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs					23,135 (26,192) (631) (75)					24,263 (26,238 (607 (75
Total Statewid	le Present L	aw Adjustments	i		(\$3,763)					(\$2,658
Grand Total A	All Present L	.aw Adjustment	s		(\$3,763)					(\$2,658

#### **New Proposals**

cw Proposals		Fisc	al 2006				Fis-	cal 2007		
Sub Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
D (010 3007 D.	D Dia-	11D 422								
P 6010 - 2007 Bio 01	nnium Pay Plan 0.00	- HB 477 291,774	0	0	291,774	0.00	752,477	0	0	752,4

<u>DP 6010 - 2007 Biennium Pay Plan - HB 477 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### TREASURE STATE CORRECTIONAL TRAINING 02

The Treasure State Correctional Training Center (TSCTC) is referred to as the adult boot camp. This operation is located on the grounds of the Montana State Prison in Deer Lodge. The facility has a rated capacity of 60 beds. It is expected to average about 56 adult male inmates during the 2007 biennium. The boot camp program is a voluntary program whereby the graduates may receive a reduction in their original sentence.

# Sub-Program Legislative Budget

The following table summarizes the legislative budget proposal for this subprogram by year, type of expenditure, and source of funding.

Sub-Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	26.50	0.00	0.00	26.50	0.00	0.00	26.50	26.50
Personal Services	1,130,214	14,338	0	1,144,552	12,313	0	1,142,527	2,287,079
Operating Expenses	352,625	(1,412)	0	351,213	(1,241)	0	351,384	702,597
Total Costs	\$1,482,839	\$12,926	\$0	\$1,495,765	\$11,072	\$0	\$1,493,911	\$2,989,676
General Fund	1,482,839	12,926	0	1,495,765	11,072	0	1,493,911	2,989,676
Total Funds	\$1,482,839	\$12,926	\$0	\$1,495,765	\$11,072	\$0	\$1,493,911	\$2,989,676

# Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjust	tments									
		F	iscal 2006				Fi	scal 2007		
	FTF	General	State	Federal	Total		General	State	Federal	Total
	FTE	Fund	Special	Special	Funds	FTE	Fund	Special	Special	Funds
Personal Services					29,762					27,652
Vacancy Savings					(46,400)					(46,315)
Inflation/Deflation					(1,342)					(1,171)
Fixed Costs					(70)					(70)
Total Statew	ide Present La	w Adjustments			(\$18,050)					(\$19,904)
DP 5 - Community	Corrections Ov	ertime								
1	0.00	30,976	0	0	30,976	0.00	30,976	0	0	30,976
Total Other	Present Law A	djustments								
	0.00	\$30,976	\$0	\$0	\$30,976	0.00	\$30,976	\$0	\$0	\$30,976
Grand Total	All Present La	w Adjustments	S		\$12,926					\$11,072

<u>DP 5 - Community Corrections Overtime - The legislature approved funding for overtime of \$30,976 in FY 2006 and FY 2007.</u> Overtime is a zero-base budget item.

#### PRE-RELEASE 03

The department currently contracts with private non-profit prerelease centers located in Butte, Billings, Great Falls, Missoula, and Helena. Prerelease centers provide supervised education, treatment, and work opportunities for offenders. Offenders are required to reside in these centers during their placements. Prerelease operations and their contract capacities are as follows:

- o Traditional prerelease beds for adult males in contract facilities: 489
- o Traditional prerelease beds for adult women in contract facilities: 110
- o Transitional living slots for men and women (inmates do not stay in a contract facility): 65
- o Boot camp aftercare beds in Great Falls: 30
- o Connections Corrections Program in Butte for chemical dependency inmates: 40

# Sub-Program Legislative Budget

The following table summarizes the legislative budget proposal for this subprogram by year, type of expenditure, and source of funding.

Sub-Program Legislative Budget Budget Item	Base	PL Base	New	Total	PL Base	New	Total	Total
	Budget	Adjustment	Proposals	Leg. Budget	Adjustment	Proposals	Leg. Budget	Leg. Budget
	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
Operating Expenses Total Costs	10,570,252	1,335,622	2,097,650	14,003,524	1,335,622	4,997,220	16,903,094	30,906,618
	\$10,570,252	\$1,335,622	<b>\$2,097,650</b>	\$14,003,524	\$1,335,622	<b>\$4,997,22</b> 0	<b>\$16,903,094</b>	<b>\$30,906,618</b>
General Fund	10,570,252	1,335,622	2,097,650	14,003,524	1,335,622	4,997,220	16,903,094	30,906,618
Total Funds	<b>\$10,570,252</b>	\$1,335,622	<b>\$2,097,650</b>	\$14,003,524	\$1,335,622	<b>\$4,997,220</b>	<b>\$16,903,094</b>	<b>\$30,906,618</b>

#### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

~~~~	Fi	scal 2006				Fi	scal 2007		
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
OP 2 - Maintain Community Cor	rections Programs								
0.00	1,335,622	0	0	1,335,622	0.00	1,335,622	0	0	1,335,62
0.00 Total Other Present Law		0	0	1,335,622					1,335,62
	Adjustments	o \$0	0 <b>\$0</b>	1,335,622 \$1,335,622	0.00	1,335,622 <b>\$1,335</b> ,622	0 <b>\$0</b>	0 <b>\$0</b>	1,335,62 \$1,335,62

<u>DP 2 - Maintain Community Corrections Programs - The legislature approved general fund of \$1,335,662 in FY 2006 and FY 2007 for community corrections to fund new beds in both new and existing facilities. The beds are to cover the projected increase in the adult offender population.</u>

# **New Proposals**

New Proposals		Fisc	al 2006				Fis	cal 2007		
Sub Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 21 - Increase Air	nount Paid to Pi	e-release Centers								
03	0.00	241,031	0	0	241.031	0.00	482,062	0	0	482,06
DP 313 - Additional	Beds Above th	e Executive Requ	uest		,		,			,
03	0.00	1,856,619	0	0	1,856,619	0.00	4,515,158	0	0	4,515,15
Total	0.00	\$2,097,650	\$0	\$0	\$2,097,650*	0.00	\$4,997,220	\$0	\$0	\$4,997,220

<u>DP 21 - Increase Amount Paid to Pre-release Centers - The legislature approved an increase in the annual amount paid to pre-release centers.</u> This is a general fund increase of \$241,031 in FY 2006 and \$482,062 in FY 2007.

<u>DP 313 - Additional Beds Above the Executive Request - The legislature approved general fund of \$1,856,619 in FY 2006 and \$4,515,158 FY 2007 for additional contract beds for pre-release centers over and above the executive budget request.</u>

#### PROBATION AND PAROLE 04

Probation and Parole supervises nearly 7,000 inmates. The department expects this area to manage between 7,300 and 7,600 offenders during the 2007 biennium

# Sub-Program Legislative Budget

The following table summarizes the legislative budget proposal for this subprogram by year, type of expenditure, and source of funding.

Sub-Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	166.00	15.00	0.00	181,00	19.00	0.00	185.00	185.00
Personal Services	7,529,232	515,014	0	8,044,246	660,103	0	8,189,335	16,233,581
Operating Expenses	2,298,713	314,371	0	2,613,084	315,930	0	2,614,643	5,227,727
Total Costs	\$9,827,945	\$829,385	\$0	\$10,657,330	\$976,033	\$0	\$10,803,978	\$21,461,308
General Fund	9,524,115	603,213	0	10,127,328	749,861	0	10,273,976	20,401,304
State/Other Special	303,830	226,172	0	530,002	226,172	0	530,002	1,060,004
Total Funds	\$9,827,945	\$829,385	\$0	\$10,657,330	\$976,033	\$0	\$10,803,978	\$21,461,308

# Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustmen		Fis	cal 2006			Fiscal 2007					
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
Personal Services		_			321,896			-		325,523	
Vacancy Savings					(314,037)					(314,198)	
Inflation/Deflation					(44,018)					(42,819)	
Fixed Costs					(875)					(875)	
Total Statewide	Present Law	Adjustments			(\$37,034)					(\$32,369)	
DP 1 - Additional Prob	ation & Parol	e Staff									
	15.00	640,247	0	0	640,247	19.00	782,230	0	0	782,230	
DP 13 - Supervision Fe	e Spending A	uthority									
	0.00	0	226,172	0	226,172	0.00	0	226,172	0	226,172	
Total Other Pres	sent Law Ad	iustments									
Total State Inc.	15.00	\$640,247	\$226,172	\$0	\$866,419	19.00	\$782,230	\$226,172	\$0	\$1,008,402	
Grand Total All	Present I au	Adjustments			\$829,385					\$976,033	

<u>DP 1 - Additional Probation & Parole Staff</u> - The legislature approved general fund of \$640,247 in FY 2006 and \$782,230 in FY 2007 to provide for an increase in FTE in adult probation and parole to handle increases in easeload. Caseload is expected to increase from an estimated 7,000 offenders in FY 2005 to between 7,300 and 7,600 offenders in the 2007 biennium. The executive requests 15.0 FTE in FY 2006 and 19.0 FTE in FY 2007. These FTE would be in the following positions: 14.00 FTE as adult probation and parole officers or intensive supervision officers; 1.50 FTE as Institutional probation and parole officers (housed at the Montana State Prison); and 3.50 FTE as administrative staff to support the probation and parole officers.

<u>DP 13 - Supervision Fee Spending Authority - The legislature approved state special revenue of \$226,172 in FY 2006 and FY 2007.</u> This approval increases expenditure authority in the probation and parole supervision fee from \$303,828 to \$530,000. The number of offenders is expected to increase in the probation and parole programs. Therefore, there would be an increase in the collection of the fee. The additional amount will be used for increases in safety and training of probation and parole staff. This approval also includes \$30,000 of spending authority for the Interstate Compact Unit. Montana's Interstate Compact Unit has statutory authority to collect fees from offenders wishing to transfer to other states. The majority of the fees collected would go towards the \$18,000 annual national interstate fee. The remainder of the fees collected would be utilized for interstate staff training and equipment.

#### DUI UNIT 05

The DUI Unit is also referred to as the Warm Springs Addictions Treatment and Change Program (WATCh) Program. The Department of Corrections is under contract with Community, Counseling, and Correctional Services, Inc. to treat DUI offenders sentenced to the WATCh Program. Intensive residential alcohol treatment is provided for offenders convicted of a fourth or subsequent driving under the influence offense. The facility has 140 beds for adult men and women offenders.

# Sub-Program Legislative Budget

The following table summarizes the legislative budget proposal for this subprogram by year, type of expenditure, and source of funding.

Sub-Program Legislative Budget Budget Item	Base	PL Base	New	Total	PL Base	New	Total	Total
	Budget	Adjustment	Proposals	Leg. Budget	Adjustment	Proposals	Leg. Budget	Leg. Budget
	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
Operating Expenses Total Costs	3,172,748	(2)	52,582	3,225,328	(2)	105,164	3,277,910	6,503,238
	\$3,172,748	( <b>\$2</b> )	<b>\$52,582</b>	\$3,225,328	( <b>\$2</b> )	\$105,164	\$3,277,910	\$6,503,238
General Fund	3,172,748	(2)	52,582	3,225,328	(2)	105,164	3,277,910	6,503,238
Total Funds	\$3,172,748	( <b>\$2</b> )	<b>\$52,582</b>	\$3,225,328	( <b>\$2</b> )	<b>\$105,164</b>	<b>\$3,277,910</b>	<b>\$6,503,238</b>

# Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustr	nents	F	iscal 2006					Fiscal 2007		************
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Inflation/Deflation					(2)					(2)
Total Statewle	de Present L	aw Adjustments	i.		(\$2)					(\$2)
Grand Total	All Present L	aw Adjustment	s		(\$2)					(\$2)

#### New Proposals

New Proposals		Fisc	al 2006			***************************************	Fis	cal 2007		*****
Sub Program	FIE _	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 311 - WATCh po	r-dicm increase					0.00	106.144		0	105 14 1
05	0.00	52,582	0	0	52,582	0.00	105,164	0	U	105,164
Total	0.00	\$52,582		\$0	\$52,582*	0.00	\$105,164	\$0	\$0	\$105,164 *

<u>DP 311 - WATCh per-diem increase - The legislature approved an increase in the annual amount paid to the WATCh program.</u> This is a general fund increase of \$52,582 in FY 2006 and \$105,164 in FY 2007.

# Program Legislative Budget

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget								
	Base	PL Base	New	Total	PL Base	New	Total	Total
	Budget	Adjustment	Proposals	Leg. Budget	Adjustment	Proposals	Leg. Budget	Leg. Budget
Budget Item	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	578.45	(4.30)	56.64	630.79	(4.30)	56.64	630.79	630.79
Personal Services	24,796,692	478,782	3,074,543	28,350,017	480,481	4,313,472	29,590,645	57,940,662
Operating Expenses	28,157,335	1,594,065	(563,442)	29,187,958	4,553,975	(725,133)	31,986,177	61,174,135
Equipment	181,377	0	0	181,377	0	0	181,377	362,754
Capital Outlay	0	0	0	0	0	0	0	0
Debt Service	75,337	0	0	75,337	0	0	75,337	150,674
Total Costs	\$53,210,741	\$2,072,847	\$2,511,101	\$57,794,689	\$5,034,456	\$3,588,339	\$61,833,536	\$119,628,225
General Fund	51,971,390	1,979,263	2,511,101	56,461,754	4,940,872	3,588,339	60,500,601	116,962,355
State/Other Special	1,239,351	0	0	1,239,351	0	0	1,239,351	2,478,702
Federal Special	0	93,584	0	93,584	93,584	0	93,584	187,168
Total Funds	\$53,210,741	\$2,072,847	\$2,511,101	\$57,794,689	\$5,034,456	\$3,588,339	\$61,833,536	\$119,628,225

#### **Program Description**

The Secure Facilities Program includes the Montana State Prison for adult men, Montana Women's Prison, and contract bed facilities for adult offenders which include: Glendive Regional Prison, Cascade Regional Prison, Missoula Assessment and Sanction Center, and the Crossroads Regional Prison in Shelby.

# **Program Highlights**

# Department of Corrections Secure Facilities Program Major Budget Highlights

- ♦ The legislature budget increases general fund by \$13.0 million over the doubled base budget, including \$11.5 million to address projected increases in secure custody population as follows:
  - An appropriation of \$6.0 million was provided for contract beds in existing facilities, but the state did not authorize expansion for any of the facilities or any new facilities for state use
  - An appropriation of \$5.5 million and 56.64 FTE was provided for a new revocation center at the Montana State Prison, which was in line with the legislature's goal to provide funding for state owed facilities
- The legislature also took the following action:
  - The legislature approved a transfer of \$3.0 million from the Secure Custody Facilities program to the Juvenile Delinquency Placement program to fund out-placements
  - An appropriation of \$0.6 million was provided to fund increases in per diem for county-managed regional prisons and to the operator of the private prison in Shelby
  - Overtime and holiday payout of \$1.6 million was funded for secure care employees and payroll of \$0.4 million was funded for inmate labor

• Funding of \$2.0 million was provided for HB 447 pay plan increases

# **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fu Secure Cust	nding Table tody Facilitie	e			
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
01000	Total General Fund	\$ 51,971,390	97.7%	\$ 56,461,754	97.7%	\$ 60,500,601	97.8%
	01100 General Fund	51,971,390	97.7%	56,461,754	97.7%	60,500,601	97.8%
02000	Total State Special Funds	1,239,351	2.3%	1,239,351	2.1%	1,239,351	2.0%
	02339 Inmate Welfare/Inmate Pay	100,000	0.2%	100,000	0.2%	100,000	0.2%
	02917 Msp Canteen Revolving Acct	1,139,351	2.1%	1,139,351	2.0%	1,139,351	1.8%
03000	Total Federal Special Funds		-	93,584	0.2%	93,584	0.2%
	03315 Misc Federal Grants		-	93,584	0.2%	93,584	0.2%
Grand Total		\$ 53,210,741	100.0%	\$ 57,794,689	100.0%	\$ 61,833,536	100.0%

This program is funded primarily with general fund and has a minor amount of state special and federal special revenue. State special revenue funds are for inmate pay and the Montana State Prison canteen operations. Federal funds are education funds received via a pass through grant from the Office of Public Instruction.

#### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

			al 2006					cal 2007		
FT	E	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					607,071					608,869
Vacancy Savings					(1,016,140)					(1,016,239)
Inflation/Deflation					59,511					45,689
Fixed Costs					(248)					(248)
Total Statewide Pres	sent Law	Adjustments			(\$349,806)					(\$361,929)
DP 6 - Secure Custody Ove	ertime									
•	0.00	824,255	0	0	824,255	0.00	824,255	0	0	824,255
DP 7 - MSP Inmate Pay		•								
,	0.00	182,938	100,000	0	282,938	0.00	182,938	100,000	0	282,938
DP 11 - MSP - Federal Aut										
	0.00	0	0	93,584	93,584	0.00	0	0	93,584	93,584
DP 16 - Contract Bed Per D	Diem Rate	Increase								
	0.00	1,441,218	0	0	1,441,218	0.00	4,414,950	0	0	4,414,950
DP 17 - Statewide FTE Rec										
	(4.30)	(219,342)	0	0	(219,342)	(4.30)	(219,342)	0	0	(219,342)
Total Other Present	Law Ad	iustments								
	(4.30)	\$2,229,069	\$100,000	\$93,584	\$2,422,653	(4.30)	\$5,202,801	\$100,000	\$93,584	\$5,396,385
Grand Total All Pre		Adlantmanta			\$2,072,847					\$5,034,456

Descriptions of these present law adjustments are included in the subprogram sections that follow.

# **New Proposals**

New Proposals	-	Fisc	eal 2006			Fiscal 2007					
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
DP 22 - Increase An	nount Paid to Re	egional Prisons									
03	0.00	147,859	0	0	147,859	0.00	295,718	0	0	295,718	
DP 312 - CCA Per E	Diem Increase										
03	0.00	178,441	0	0	178,441	0.00	3,569	0	0	3,569	
DP 314 - Transfer Fo	unding to JDIP										
03	0.00	(1,500,000)	0	0	(1,500,000)	0.00	(1,500,000)	0	0	(1,500,000)	
DP 315 - Expansion	at Montana Stat	te Prison									
03	56.64	2,827,770	0	0	2,827,770	56.64	2,694,350	0	0	2,694,350	
DP 320 - Additional	Funding for Sec	cure Beds									
03	0.00	73,181	0	0	73,181	0.00	67,229	0	0	67,229	
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 477									
03	0.00	783,850	0	0	783,850	0.00	2,027,473	0	0	2,027,473	
Total	56.64	\$2,511,101	\$0	\$0	\$2,511,101*	56.64	\$3,588,339	\$0	\$0	\$3,588,339*	

Descriptions of the above new proposals are included in the subprogram budget presentations.

#### Language

The legislature approved the following language for inclusion in HB2:

The Governor has indicated his intent to line-item veto the language illustrated in *italic*; however, his authority to do so is questioned and may be challenged through legal action.

"The department shall report to the legislative finance committee, the law and justice interim committee, the governor, and the corrections advisory council by December 31, 2006, the results of any performance audit done on any prerelease center, regional prison, or private prison."

"If the department determines through forecasts that it will experience a shortfall in the general fund appropriation in either fiscal year of the 2007 biennium for secure facilities, the department may transfer up to \$1,500,000 in general fund money that is available and unencumbered in that fiscal year from Juvenile Placement Funds (Restricted) to Secure Facilities (03)."

#### **MONTANA STATE PRISON 01**

The Montana State Prison, located in Deer Lodge, is a secure custody facility for adult males. This facility had an average daily population of 1,325 in fiscal 2004. The facility has an operational capacity of 1,407 beds.

#### Sub-Program Legislative Budget

The following table summarizes the legislative budget proposal for this subprogram by year, type of expenditure, and source of funding.

Sub-Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	503.18	(4.30)	56.64	555.52	(4.30)	56.64	555.52	555.52
Personal Services	21,718,952	405,925	3,074,543	25,199,420	408,862	4.313.472	26,441,286	51,640,706
Operating Expenses	9,018,406	142,080	537,077	9,697,563	130,712	408,351	9,557,469	19,255,032
Equipment	181,377	0	0	181,377	0	0	181,377	362,754
Debt Service	75,337	0	0	75,337	0	0	75,337	150,674
Total Costs	\$30,994,072	\$548,005	\$3,611,620	\$35,153,697	\$539,574	\$4,721,823	\$36,255,469	\$71,409,166
General Fund	29,754,721	454,421	3,611,620	33,820,762	445,990	4,721,823	34,922,534	68,743,296
State/Other Special	1,239,351	0	. 0	1,239,351	0	0	1,239,351	2,478,702
Federal Special	0	93,584	0	93,584	93,584	0	93,584	187,168
Total Funds	\$30,994,072	\$548,005	\$3,611,620	\$35,153,697	\$539,574	\$4,721,823	\$36,255,469	\$71,409,166

# **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustm			1.0007				***	13007		
		Fis					Fi			
		General	State	Federal	Total	FERE	General	State	Federal	Total
	FTE	Fund	Special	Special	Funds	FTE	Fund	Special	Special	Funds
Personal Services		•			536,658					539,733
Vacancy Savings					(890,219)					(890,357)
Inflation/Deflation					48,744					37,376
Fixed Costs					(248)					(248)
Total Statewid	le Present Law	Adjustments			(\$305,065)					(\$313,496)
DP 6 - Secure Custoo	dy Overtime									
	0.00	695,890	0	0	695,890	0.00	695,890	0	0	695,890
DP 7 - MSP Inmate 8	Pay									
	0.00	182,938	100,000	0	282,938	0.00	182,938	100,000	0	282,938
DP 11 - MSP - Feder	al Authority									
	0.00	0	0	93,584	93,584	0.00	0	0	93,584	93,584
DP 17 - Statewide F1	TE Reduction									
	(4.30)	(219,342)	0	0	(219,342)	(4.30)	(219,342)	0	0	(219,342)
Total Other P	resent Law Ad	iustments								
	(4.30)	\$659,486	\$100,000	\$93,584	\$853,070	(4_30)	\$659,486	\$100,000	\$93,584	\$853,070
Grand Total A	III Present I av	Adjustments			\$548,005					\$539,574

<u>DP 6 - Secure Custody Overtime - The legislature approved general fund for overtime for the Montana State Prison and Women's Prison in the amount of \$824,255 for each fiscal year of the 2007 biennium. These funds were added to cover the 24-hour by 7 day per week by 365 days per year positions at these facilities. Overtime is zero based and removed the agency's base budget.</u>

<u>DP 7 – Montana State Prison Inmate Pay - The legislature approved state special revenue and general fund authority for inmate wages. Funds for inmate wages are a zero-based request. Education, vocational training, and inmate jobs are used for meaningful time occupation, increased self-esteem, and purchasing power for essentials and restitution for the inmates. Currently there are 802 inmates earning between \$1.25 and \$6.30 per day. The amounts approved by the legislature were \$182,938 in general fund and \$100,000 in federal funds for each year of the 2007 biennium.</u>

<u>DP 11 – Montana State Prison - Federal Authority - The legislature approved authority for federal funding of \$93,584 in each fiscal year of the 2007 biennium for funding that is anticipated to be received from the Office of Public Instruction for the Montana State Prison Adult Basic Literacy Education grant and Title I.</u>

<u>DP 17 - Statewide FTE Reduction - The legislature approved an FTE reduction equivalent to the reductions taken in the 2003 legislative session.</u> This 4.30 FTE and the \$219,342 general fund per fiscal year are removed from the budget permanently.

## **New Proposals**

New Proposals		Fise	al 2006				Fis	scal 2007		
Sub Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 315 - Expansion	at Montana Sta	te Prison								
01	56.64	2,827,770	0	0	2,827,770	56.64	2,694,350	0	0	2,694,350
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 477								, , , ,
01	0.00	783,850	0	0	783,850	0.00	2,027,473	0	0	2,027,47.
Total	56.64	\$3,611,620	\$0	\$0	\$3,611,620*	56.64	\$4,721,823	\$0	\$0	\$4,721,823

<u>DP 315 - Expansion at Montana State Prison - The legislature approved general fund for 56.64 FTE and \$2,827,770 in FY 2006 and 56.64 FTE and \$2,694,350 in FY 2007 to staff and operate a revocation center at the Montana State Prison.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 477 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### MONTANA WOMENS PRISON 02

The Montana Women's Prison, located in Billings, is an adult female secure facility. This facility had an average daily population of 177 in FY 2004. The facility has an operational capacity of 209 beds.

# **Sub-Program Legislative Budget**

The following table summarizes the legislative budget proposal for this subprogram by year, type of expenditure, and source of funding.

Sub-Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	66.27	0.00	0.00	66.27	0.00	0.00	66.27	66.27
Personal Services	2,628,625	76,409	0	2,705,034	75,462	0	2,704,087	5,409,121
Operating Expenses	1,683,364	11,259	0	1,694,623	8,786	0	1,692,150	3,386,773
Total Costs	\$4,311,989	\$87,668	\$0	\$4,399,657	\$84,248	\$0	\$4,396,237	\$8,795,894
General Fund	4,311,989	87,668	0	4,399,657	84,248	0	4,396,237	8,795,894
Total Funds	\$4,311,989	\$87,668	\$0	\$4,399,657	\$84,248	\$0	\$4,396,237	\$8,795,894

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustmer		Fise	cal 2006			Fiscal 2007					
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
Personal Services					55,399					54,42	
Vacancy Savings					(107,355)					(107,330	
Inflation/Deflation					11,259					8,786	
Total Statewide	Present Law	Adjustments			(\$40,697)					(\$44,117	
DP 6 - Secure Custody								^		130 3. /	
	0.00	128,365	0	0	128,365	0.00	128,365	0	0	128,365	
Total Other Pres	ent Law Ad	iustments									
	0.00	\$128,365	\$0	\$0	\$128,365	0.00	\$128,365	\$0	\$0	\$128,365	
Grand Total All	Present Lav	v Adiustments			\$87,668					\$84,248	

<u>DP 6 - Secure Custody Overtime - The legislature approved general fund for overtime for the Montana State Prison and Women's Prison in the amount of \$824,255 for each fiscal year of the 2007 biennium. These funds were added to cover the 24-hour by 7 day per week by 365 days per year positions at these facilities. Overtime is zero based and removed the agency's base budget.</u>

#### CONTRACTED BEDS 04

The contract beds budget represents those expenditures directly related to housing Montana inmates outside of the state-operated correctional institutions.

# Sub-Program Legislative Budget

The following table summarizes the legislative budget proposal for this subprogram by year, type of expenditure, and source of funding.

Sub-Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	9.00	0.00	0.00	9.00	0.00	0.00	9.00	9.00
Personal Services	449,115	(3,552)	0	445,563	(3,843)	0	445,272	890,835
Operating Expenses	17,455,565	1,440,726	(1,100,519)	17,795,772	4,414,477	(1,133,484)	20,736,558	38,532,330
Total Costs	\$17,904,680	\$1,437,174	(\$1,100,519)	\$18,241,335	\$4,410,634	(\$1,133,484)	\$21,181,830	\$39,423,165
General Fund	17,904,680	1,437,174	(1,100,519)	18,241,335	4,410,634	(1,133,484)	21,181,830	39,423,165
Total Funds	\$17,904,680	\$1,437,174	(\$1,100,519)	\$18,241,335	\$4,410,634	(\$1,133,484)	\$21,181,830	\$39,423,165

# **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjusti	ments										
-		Fis	cal 2006			Fiscal 2007					
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
Personal Services			•	· ·	15,014	-		•	<u> </u>	14,709	
Vacancy Savings					(18,566)					(18,552)	
Inflation/Deflation					(492)					(473)	
Total Statewi	de Present La	w Adjustments			(\$4,044)					(\$4,316)	
DP 16 - Contract Be	d Per Diem R	ate Increase									
	0.00	1,441,218	0	0	1,441,218	0.00	4,414,950	0	0	4,414,950	
Total Other F	resent Law A	Adjustments									
	0.00	\$1,441,218	\$0	\$0	\$1,441,218	0.00	\$4,414,950	<b>\$</b> 0	\$0	\$4,414,950	
Grand Total	All Present L	aw Adjustments			\$1,437,174					\$4,410,634	

<u>DP 16 - Contract Bed Per Diem Rate Increase - The legislature approved a general fund increase of \$1,441,218 in FY 2006 and \$4,414,950 in FY 2007 for per diem for contract beds. The department plans to fully use all available beds currently allowed by contract at both the privately owned prison in Shelby and all county-managed regional prisons. The department may also seek contract beds for special needs offenders that include the elderly, offenders with special medical or mental health needs, and sex offenders.</u>

# **New Proposals**

		Fise	cal 2006				Fis	cal 2007		
Sub Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
P 22 - Increase An	nount Paid to R	egional Prisons								
04	0.00	147,859	0	0	147,859	0.00	295,718	0	0	295,71
P 312 - CCA Per I	Diem Increase						,			
04	0.00	178,441	0	0	178,441	0.00	3,569	0	0	3,56
P 314 - Transfer F	unding to JDIP				•		,			
04	0.00	(1,500,000)	0	0	(1,500,000)	0.00	(1,500,000)	0	0	(1,500,00
P 320 - Additional	Funding for Se	cure Beds			` ' ' '		` ' ' '			
04	0.00	73,181	0	0	73,181	0.00	67,229	0	0	67,2
Total	0.00	(\$1,100,519)	\$0	\$0	(\$1,100,519)*	0.00	(\$1,133,484)	\$0	<b>\$</b> 0	(\$1,133,484

<u>DP 22 - Increase Amount Paid to Regional Prisons - The legislature approved general fund of \$147,859 in FY 2006 and \$295,718 in FY 2007 to support an increase in the per diem amounts paid to the regional prisons operated by the counties. These prisons include those located in Cascade, Dawson, and Missoula counties.</u>

<u>DP 312 – Corrections Corporation of America Per Diem Increase –</u> The legislature approved general fund of \$178,441 in FY 2006 and \$3,569 in FY 2007 a for per diem increase to Corrections Corporation of America (CCA).

DP 314 - Transfer Funding to Juvenile Delinquency Intervention Program - The legislature transferred general fund of \$1,500,000 in each fiscal year of the 2007 biennium from secure beds to Juvenile Placement. This action was to restore the juvenile placement funds back to historical levels. The department noted that these funds were removed from the juvenile placement program by the department over time and used to pay for shortfalls in funding in secure facilities.

<u>DP 320 - Additional Funding for Secure Beds - The legislature approved additional general fund for secure beds of \$73,181 in FY 2006 and \$67,229 in FY 2007.</u>

#### **Proprietary Rates**

#### **Proprietary Program Description**

The food factory program was established to provide cost effective nutritional meals to the Montana State Prison and other state and county agencies, using a cook-chill method of food preparation. The cook-chill method allows food to be prepared a week in advance and packaged in bulk or individual trays.

#### **Proprietary Revenues and Expenses**

The food factory derives its revenues from the sale of bulk food and tray based meals to customers. Currently the customers who are serviced by the food factory include: Montana State Prison, Montana State Hospital, Treasure State Correctional Training Center, Riverside Youth Correctional Facility, WATCh DUI unit, and the Helena Pre-release Center. Overall revenue levels are dependant on the average daily populations of customer facilities, which directly influence food requirements. Expenditures are based on operational need, cash flow, customer orders, product inventory levels, and product pricing.

# **Food Factory Rates**

The food factory currently has two rate structures, one for customers that purchase only bulk food products and another for customers that purchase a complete tray based meal. Bulk food customers are charged the actual cost of food with a 3 percent increase for spoilage. In addition, they are charged a monthly overhead, which is a flat fee established using historical costs. The per meal tray based customer rates include the cost of delivery.

The rates for the 2007 biennium are as follows:

Montana State Prison	\$1.37
Riverside Youth Correctional Facility	\$2.01
WATCh DUI Unit	\$1.59
Helena Prerelease	\$2.01

# **Proprietary Rate Explanation**

The Montana State Prison Food Factory currently has two rate structures. One rate structure is used for customers that purchase only bulk food products and another for customers that purchase a complete trayed meal. Bulk food customers are charged the actual cost of food with a 3% increase for spoilage. In addition, they are charged a monthly overhead charged, which is a flat fee established using historical costs. The per meal trayed customer rates include the cost of delivery.

#### Program Legislative Budget

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Fotal Leg. Budget Fiscal 06-07
FTE	14.25	0.00	0.00	14.25	0.00	0.00	14.25	14.25
Personal Services	703,440	65,129	18,969	787.538	64,598	48,918	816,956	1,604,494
Operating Expenses	1,020,217	3,876,362	0	4,896,579	627,200	0	1,647,417	6,543,996
Debt Service	216,708	0	0	216,708	(108,354)	0	108,354	325,062
Total Costs	\$1,940,365	\$3,941,491	\$18,969	\$5,900,825	\$583,444	\$48,918	\$2,572,727	\$8,473,552
General Fund	1,572,197	3,878,141	14,149	5,464,487	520,078	36,329	2,128,604	7,593,091
Federal Special	0	0	0	0	0	0	0	0
Proprietary	368,168	63,350	4,820	436,338	63,366	12,589	444,123	880,461
Total Funds	\$1,940,365	\$3,941,491	\$18,969	\$5,900,825	\$583,444	\$48,918	\$2,572,727	\$8,473,552

#### **Program Description**

The Montana Correctional Enterprises (MCE) Division includes the ranch, industries, dairy, license plate, and vocational education programs at the Montana State Prison facility. MCE does not currently have active programs at the Montana Women's Prison or regional and private facilities, although staff are continually researching ideas for programs in these areas. MCE programs provide work and vocational education training opportunities to approximately three hundred inmates. In addition MCE administration oversees accounting and budgeting for the Montana State Prison Food Factory and Montana Women's Prison Dog Training programs.

# **Program Highlights**

# Department of Corrections Montana Correctional Enterprises Major Budget Highlights

 Total funding increases by \$4.4 million over the base budget mostly for the production of new license plates to support the January 1, 2006 reissue program

#### Funding

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

Program Funding Table  Mont Correctional Enterp										
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007			
01000	Total General Fund	\$1,572,197	81.0%	\$ 5,464,487	92.6°°	\$ 2,128,604	82 7%			
0.000	01100 General Fund	1,572,197	81.0%	5,464,487	92.6%	2,128,604	82 7%			
06000	Total Proprietary Funds	368,168	19.0°°	436,338	7.4%	444,123	17 3%			
00000	06545 Prison Indust. Training Prog	368,168	19.0%	436,338	7.4%	444,123	17.3%			
Grand Total	005 75	\$1,940,365	100.0%	\$ 5,900,825	100.0%	\$ 2,572,727	100.0°°			
Grand Total		\$1,940,365	100.0%	\$ 5,900,825	100.0%	\$ 2,572,727	_			

This program is funded with general fund and proprietary funds. General fund supports license plate production and vocational education activities. Proprietary funds support certain vocational activities. There are also non-budgeted proprietary funds that are generated from the sale of cattle, dairy products, refined lumber, and furniture.

#### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustm			10007					1000-		
	FTE	Fis General Fund	cal 2006 State Special	Federal Special	Total Funds	FTE	General Fund	cal 2007 State Special	Federal Special	Total Funds
Personal Services		***			(13,222)					(13,776)
Vacancy Savings					(27,608)					(27,585)
Inflation/Deflation					2,170					1,568
Total Statewid	e Present Lav	v Adjustments			(\$38,660)					(\$39,793)
DP 3 - License Plate	Re-Issue									
	0.00	3,853,751	0	0	3,853,751	0.00	496,837	0	0	496,837
DP 8 - Vocational Ed	ucation Inmat	e Payroll					,			
	0.00	40,000	0	0	76,400*	0.00	40,000	0	0	76,400*
DP 9 - Vocational Ed	ucation Addit	ional Authority for	or ISF		ŕ		,			
	0.00	0	0	0	50,000*	0.00	0	0	0	50,000*
Total Other Pr	esent Law Ac	ljustments								
	0.00	\$3,893,751	\$0	\$0	\$3,980,151*	0.00	\$536,837	\$0	\$0	\$623,237*
Grand Total A	II Present La	w Adjustments			\$3,941,491*					\$583,444*

<u>DP 3 - License Plate Re-Issue - The legislature approved general fund to pay for the production of license plates. Section 61-3-332, MCA requires that new license plates be issued January 1, 2006. The amount requested is based on the production of 2,700,000 plates (1,350,000 sets) in FY 2006 and 735,000 plates (367,500 sets) in FY 2007. The personal services portion of this request includes inmate payroll of \$19,760 and anticipated overtime of \$9,799 for 2.00 FTE.</u>

<u>DP 8 - Vocational Education Inmate Payroll - The legislature approved funding for the zero based portion of inmate pay as well as an increase due to the increased number of students in the vocational education classes.</u>

<u>DP 9 - Vocational Education Additional Authority for Internal Service Fund - The legislature approved additional authority for the vocational education internal service fund in the area of operating expenditures to cover the increase in the cost of parts and supplies needed in the motor vehicle maintenance production shop. This is a request for \$50,000 each year of proprietary funding.</u>

#### **New Proposals**

New Proposals										
-		Fisc General	al 2006 State	Federal	Total		Fis General	cal 2007 State	Federal	Total
Program	FTE	Fund	Special	Special	Funds	FTE	Fund	Special	Special	Funds
DP 6010 - 2007 Bies	nnium Pav Plan	- HB 477					-			
04	0.00	14,149	0	0	18,969*	0.00	36,329	0	0	48,918*
Total	0.00	\$14,149	\$0	\$0	\$18,969*	0.00	\$36,329	\$0	\$0	\$48,918*

<u>DP 6010 - 2007 Biennium Pay Plan - HB 477 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### **Proprietary Program Description**

The Montana Correctional Enterprises (MCE) Industry program includes furniture, upholstery, print, sign, and laundry operations at the Montana State Prison facility. At the current time there are not any programs operating at the Montana Women's Prison or regional and private facilities. The MCE Ranch and Dairy operation includes range cattle, crops, feedlot, land management, dairy milking parlor, dairy processing, heifer reproduction, lumber processing, and the Montana Food Bank Cannery, which are all located at the Montana State Prison facility. The MCE Vocational Education program operates a motor vehicle maintenance shop and Toyota cutaway operation.

#### **Proprietary Revenues and Expenses**

MCE revenues are derived from product sales to state, county, and private customers. Operational needs, cash flow, economic return, customer orders, and product inventory levels determine the expenses. Overall revenue levels are dependant on marketing efforts, legislative restrictions, state agency purchases, retail outlet dealer sales, expansion and adjustment of the product line, private sector complaints, and private customer contracts. In addition, revenues from the industries laundry are dependant on the daily populations of Montana State Hospital and Montana State Prison, as the bulk of the processed laundry is from these two facilities.

MCE ranch and dairy revenues are based on the market value of products sold. Revenues can vary depending on the current market for range cattle and raw milk. Expenditures are dependant on operational needs, cash flow, economic return, weather conditions, product market prices, and discussion with the Ranch Advisory Committee.

MCE vocational education motor vehicle maintenance (MVM) revenues are based on customer vehicle and equipment repair and maintenance needs. Toyota revenues are based on contracts with the Toyota Company for producing motor vehicle cut-always and trainers. The main customers for the MVM operation are the MCE ranch and the Montana State Prison. Revenues, and the need for parts and supplies for the repairs, and contract projects determine the expenditure levels

#### **Proprietary Rate Explanation**

The MCE Industries rates for furniture, upholstery, print and sign shops are based on competitive product pricing.

The current laundry rates are as follows:

The Callette Idanian, Inica and the contract	
Montana State Prison	\$.39 per pound
Treasure State Correctional Training Center	\$.39 per pound
Montana State Hospital	\$.38 per pound
Montana Developmental Center	\$.46 per pound
Riverside Youth Correctional Facility	\$.46 per pound

The break even cost for laundry operations is approximately \$.35 per pound without delivery costs. Any profit is maintained within the industries fund to be used for future laundry equipment replacement, as well as the overall industries enterprise operation.

MCE ranch and dairy rates are based on the current market prices of cattle, crops and dairy products. Lumber processing rates are based on current market value of the service performed.

Montana Food Bank Cannery is not based on a rate, but the actual cost of expenses incurred. MCE vocational education motor vehicle maintenance (MVM) and Toyota pricing are based on the cost of parts and an hourly labor charged. The labor charge covers the cost of the 4.00 FTE associated with the MVM and Toyota operations.

#### **Program Legislative Budget**

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is House Bill 447 pay plan allocation.

Program Legislative Budget	Base Budget	PL Base Adjustment	New Proposals	Total Leg. Budget	PL Base Adjustment	New Proposals	Total Leg. Budget	Total Leg. Budget
Budget Item	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	202.85	0.00	0.00	202.85	0.00	0.00	202.85	202.85
Personal Services	8,223,206	841,357	254,764	9,319,327	851,902	658,274	9,733,382	19,052,709
Operating Expenses	1,849,765	191,435	0	2,041,200	185,647	0	2,035,412	4,076,612
Equipment	5,350	0	0	5,350	0	0	5,350	10,700
Benefits & Claims	6,072,076	0	1,770,304	7,842,380	0	1,770,304	7,842,380	15,684,760
Total Costs	\$16,150,397	\$1,032,792	\$2,025,068	\$19,208,257	\$1,037,549	\$2,428,578	\$19,616,524	\$38,824,781
General Fund	15,485,203	800,201	1,754,764	18,040,168	804,958	2,158,274	18,448,435	36,488,603
State/Other Special	436,517	0	270,304	706,821	0	270,304	706,821	1,413,642
Federal Special	228,677	232,591	0	461,268	232,591	0	461,268	922,536
Total Funds	\$16,150,397	\$1,032,792	\$2,025,068	\$19,208,257	\$1,037,549	\$2,428,578	\$19,616,524	\$38,824,781

#### **Program Description**

The Juvenile Corrections Division is responsible for all state operated youth programs, including: Pine Hills Youth Correctional Facility for males located in Miles City and Riverside Youth Correctional Facility for females in Boulder. Additional responsibilities include research and training for the division and other agencies, and administrative support services. Statewide juvenile community corrections includes parole services for youth released from state operated secure care facilities, youth transition center, specialized foster care services, interstate compact service for probation and parole in and out of state, juvenile detention licensing, and monitoring and funding for state district probation placements.

# **Program Highlights**

# Department of Corrections Juvenile Corrections Major Budget Highlights

- The legislature fully funded this program and added a transfer of \$3.0 million from Secure Custody Facilities program for the Juvenile Delinquency Placement program
- The legislature provided \$0.5 million over the base budget for spending authority of parental contributions toward the care of adjudicated youths
- The legislature approved an increase in federal funds of \$0.5 million over the base budget for education and food program grants

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		-	unding Tabl Corrections	e			
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budge FY 2007
01000	Total General Fund	\$ 15,485,203	95.9%	\$ 18,040,168	93,9%	\$ 18,448,435	94.0° o
	01100 General Fund	15,485,203	95.9%	18,040,168	93.9%	18,448,435	94.0%
02000	Total State Special Funds	436,517	2.7%	706,821	3.7%	706,821	3.6%
	02034 Earmarked Alcohol Funds	25,523	0.2%	25,523	0.1%	25,523	0.1%
	02916 Phs-Canteen	5,740	0.0%	5,740	0.0%	5,740	0.0%
	02927 Phs Donations/I & I	257,115	1.6%	257,115	1.3%	257,115	1.3%
	02970 Juvenile Plemnt Cost Of Care	148,139	0.9%	418,443	2.2%	418,443	2.1%
03000	Total Federal Special Funds	228,677	1.4%	461,268	2.4%	461,268	2.4%
	03084 Mvs-School Foods	-	-	28,000	0.1%	28,000	0.1%
	03089 Phs-School Foods	-	-	150,000	0.8%	150,000	0.8%
	03099 Phs-Esea Title I		-	45,941	0.2%	45,941	0.2%
	03315 Misc Federal Grants	200,385	1.2%	209,035	1.1%	209,035	1.1%
	03530 6901-Foster Care 93.658	28,292	0.2%	28,292	0.1%	28,292	0.1%
Grand Total		\$ 16,150,397	100.0%	\$ 19,208,257	100.0%	\$ 19,616,524	100.0%

This program is funded primarily with general fund and has a minor amount of state special and federal special revenue. State special revenue funds are alcohol funds from the Department of Health and Human Services (DPHHS), Pine Hills Youth Correctional Facility canteen funds, interest and income from the Department of Natural Resources and Conservation, and juvenile parental contributions to the cost of care funds. Federal funds are from pass-through grants from the Office of Public Instruction and foster care IV-E payments from DPHHS.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

								cal 2007		
FTE	Gener Fund		State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services				·	784,373					783,640
Vacancy Savings					(360,307)					(360,273)
Inflation/Deflation					13,435					7,647
Total Statewide Present	Law Adjusti	ments			\$437,501					\$431,014
DP 4 - Juvenile Corrections Div	ision Overtin	ne								
0	.00 33	2,700	0	0	332,700	0.00	343,944	0	0	343,944
DP 10 - Restore Inmate Pay		·								
	00 3	0,000	0	0	30,000	0.00	30,000	0	0	30,000
DP 15 - Juvenile Federal Author	rity Request									
	.00	0	0	232,591	232,591	0.00	0	0	232,591	232,591
Total Other Present Lav	v Adjustmen	ts								
		2,700	\$0	\$232,591	\$595,291	0.00	\$373,944	<b>\$</b> 0	\$232,591	\$606,535
Grand Total All Present	Law Adinst	ments			\$1,032,792					\$1,037,549

Descriptions of these present law adjustments are included in the subprogram sections that follow.

# **New Proposals**

			al 2006					cal 2007	<b>.</b>	
	- Former	General	State	Federal	Total	Francis	General	State	Federal	Total
Program	FTE	Fund	Special	Special	Funds	FTE	Fund	Special	Special	Funds
OP 310 - JDIP Fund	lina									
05	0.00	1.500.000	0	0	1,500,000	0.00	1,500,000	0	٥	1,500,0
P 316 - Juvenile -			O	Ü	1,500,000	0.00	1,500,000	O	O	1,500,0
05	0.00	0	270,304	0	270,304	0.00	0	270,304	0	270,3
P 6010 - 2007 Bie	nnium Pay Plai	- HB 477	,	_				,	_	,-
05	0.00	254,764	0	0	254,764	0.00	658,274	0	0	658,2
T	0.00	61 754 764	6370 304		es 036 070±	0.00	#2.150.2E4	# A # A A A		
Total	0.00	\$1,754,764	\$270,304	<b>\$</b> 0	\$2,025,068*	0.00	\$2,158,274	\$270,304	\$0	\$2,428

Descriptions of the above new proposals are included in the subprogram budget presentations.

#### Language

The legislature approved the following language for inclusion in HB2:

"If the department determines through forecasts that it will experience a shortfall in the general fund appropriation in either fiscal year of the 2007 biennium for secure facilities, the department may transfer up to \$1,500,000 in general fund money that is available and unencumbered in that fiscal year from Juvenile Placement Funds (Restricted) to Secure Facilities (03)."

#### JUVENILE CORRECTIONS ADMIN 01

The Juvenile Corrections Administration Division is responsible for all state operated youth programs, including Pine Hills Youth Correctional Facility for males located in Miles City, Riverside Youth Correctional Facility for females in Boulder, and the Juvenile Community Corrections Bureau.

## **Sub-Program Legislative Budget**

The following table summarizes the legislative budget proposal for this subprogram by year, type of expenditure, and source of funding.

Sub-Program Legislative Budget Budget Item	Base	PL Base	New	Total	PL Base	New	Total	Total
	Budget	Adjustment	Proposals	Leg. Budget	Adjustment	Proposals	Leg. Budget	Leg. Budget
	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	5.00	0.00	0.00	5.00	0.00	0.00	5.00	5.00
Personal Services Operating Expenses Total Costs	196,058	68,404	254,764	519,226	69,503	658,274	923,835	1,443,061
	32,686	(573)	0	32,113	(555)	0	32,131	64,244
	<b>\$228,744</b>	<b>\$67,831</b>	<b>\$254,764</b>	<b>\$5\$1,339</b>	<b>\$68,948</b>	<b>\$658,274</b>	<b>\$955,966</b>	<b>\$1,507,30</b> 5
General Fund	228,744	67,831	254,764	551,339	68,948	658,274	955,966	1,507,305
<b>Total Fund</b> s	<b>\$228,744</b>	<b>\$67,831</b>	<b>\$254,764</b>	<b>\$551,339</b>	<b>\$68,948</b>	<b>\$658,274</b>	<b>\$955,966</b>	<b>\$1,507,30</b> 5

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

		F	iscal 2006			Fiscal 2007						
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds		
Personal Services					79,424					80,56		
acancy Savings					(11,020)					(11,06)		
nflation/Deflation					(573)					(55:		
Total Statewid	le Present 1.	aw Adjustments			\$67,831					\$68,94		
Crand Total A	II Precent 1	.aw Adjustment	ı.		<b>\$</b> 67,831					\$68,94		

# **New Proposals**

New Proposals		Fisa	al 2006				Fis	cat 2007		******
Sub Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
P 6010 - 2007 Bic	nnium Pay Plan	- 11B 477								
01	0.00	254,764	0	0	254,764	0.00	658,274	0	0	658,2
Total	0.00	\$254,764	\$0	\$0	\$254,764*	0.00	\$658,274	\$0	\$0	\$658,274

<u>DP 6010 - 2007 Biennium Pay Plan - HB 477 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### JUVENILE CORRECTIONS BUREAU 02

The Juvenile Corrections Bureau consists of statewide juvenile community corrections including parole services for youth released from state operated secure care facilities, youth transition center, specialized foster care services, interstate compact services for probation and parole in and out of state, juvenile detention licensing, monitoring and funding for state district probation placements, research and training for the division and other agencies, and administrative support services.

# Sub-Program Legislative Budget

The following table summarizes the legislative budget proposal for this subprogram by year, type of expenditure, and source of funding.

Sub-Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	21.50	0.00	0.00	21.50	0.00	0.00	21.50	21.50
Personal Services	1,072,544	(7,484)	0	1,065,060	(7,087)	0	1,065,457	2,130,517
Operating Expenses	283,623	(6,493)	0	277,130	(6,244)	0	277,379	554,509
Total Costs	\$1,356,167	(\$13,977)	\$0	\$1,342,190	(\$13,331)	\$0	\$1,342,836	\$2,685,026
General Fund	1,356,167	(13,977)	0	1,342,190	(13,331)	0	1,342,836	2,685,026
Total Funds	\$1,356,167	(\$13,977)	\$0	\$1,342,190	(\$13,331)	\$0	\$1,342,836	\$2,685,026

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustr	ments												
		F	iscal 2006			Fiscal 2007							
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds			
Personal Services Vacancy Savings Inflation/Deflation					36,893 (44,377) (6,493)					37,308 (44,395) (6,244)			
Total Statewi	de Present L	aw Adjustments			(\$13,977)					(\$13,331)			
Grand Total	All Present L	aw Adjustment	S .		(\$13,977)					(\$13,331)			

#### RIVERSIDE YOUTH CORRECTIONAL FACIL 03

The Riverside Youth Correctional Facility located in Boulder, is a detention facility for juvenile female offenders. The program places an emphasis on offenders accepting responsibility for their actions and gaining individual competencies that will help them avoid re-offending. The treatment programs include education, counseling, personal growth activities, and parental involvement. This facility has an operational capacity for 20 juveniles.

#### Sub-Program Legislative Budget

The following table summarizes the legislative budget proposal for this subprogram by year, type of expenditure, and source of funding.

Sub-Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	25.50	0.00	0.00	25.50	0.00	0.00	25.50	25.50
Personal Services	1,101,995	36,566	0	1,138,561	43,027	0	1,145,022	2,283,583
Operating Expenses	210,398	33,469	0	243,867	31,756	0	242,154	486,021
Total Costs	\$1,312,393	\$70,035	\$0	\$1,382,428	\$74,783	\$0	\$1,387,176	\$2,769,604
General Fund	1,292,259	53,519	0	1,345,778	58,267	0	1,350,526	2,696,304
State/Other Special	20,134	(20,134)	0	0	(20,134)	0	0	0
Federal Special	0	36,650	0	36,650	36,650	0	36,650	73,300
Total Funds	\$1,312,393	\$70,035	\$0	\$1,382,428	\$74,783	\$0	\$1,387,176	\$2,769,604

# **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustme	1113	Fis	cal 2006				Fi	scal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services		_			31,695					31,259
Vacancy Savings					(45,347)					(45,328)
Inflation/Deflation					5,469					3,756
Total Statewide	Present Law	Adjustments			(\$8,183)					(\$10,313)
DP 4 - Juvenile Correc	tions Division	Overtime								
	0.00	41,568	0	0	41,568	0.00	48,446	0	0	48,446
DP 15 - Juvenile Feder	al Authority I	Request								
	0.00	. 0	0	36,650	36,650	0.00	0	0	36,650	36,650
Total Other Pre	sent Law Ad	justments								
	0.00	\$41,568	\$0	\$36,650	\$78,218	0.00	\$48,446	\$0	\$36,650	\$85,096
Grand Total All	Present I av	Adjustments			\$70,035					\$74,783

<u>DP 4 - Juvenile Corrections Division Overtime - The legislature approved an appropriation for overtime for personnel at the Riverside Youth Correctional Facility, the Pine Hills Youth Correctional Facility, and at the Great Falls Transition Center. Overtime is a zero-based budget item. These facilities are operational 24 hours per day and 365 days per year, and overtime is used to maintain staff coverage.</u>

<u>DP 15 - Juvenile Federal Authority Request - The legislature approved appropriation authority for annual federal grants that allow for the enhancement of education programs. These grants are from the Office of Public Instruction and include the Title I grant and the school foods grant for both Pine Hills and Riverside.</u>

#### TRANSITION CENTERS 04

The youth transition center, located in Great Falls, serves as placement for youth prior to their return into the community. Program components include counseling, community service, education, and employment. An average of six beds were full in FY 2004.

# **Sub-Program Legislative Budget**

The following table summarizes the legislative budget proposal for this subprogram by year, type of expenditure, and source of funding.

Sub-Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	16.00	0.00	0.00	16.00	0.00	0.00	16.00	16.00
Personal Services	555,279	27.921	0	583,200	28,293	0	583,572	1,166,772
Operating Expenses	102,238	(963)	0	101,275	(997)	0	101,241	202,516
Total Costs	\$657,517	\$26,958	\$0	\$684,475	\$27,296	\$0	\$684,813	\$1,369,288
General Fund	657,517	26,958	0	684,475	27,296	0	684,813	1,369,288
Total Funds	\$657,517	\$26,958	\$0	\$684,475	\$27,296	\$0	\$684,813	\$1,369,288

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustr	nents									
		Fis	cal 2006				Fi	scal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation					27,890 (23,326) (963)					27,912 (23,326) (997)
Total Statewic	de Present La	w Adjustments			\$3,601					\$3,589
DP 4 - Juvenile Corr	ections Divisi	on Overtime								
	0.00	23,357	0	0	23,357	0.00	23,707	0	0	23,707
Total Other P	resent Law A	djustments								
	0.00	\$23,357	\$0	\$0	\$23,357	0.00	\$23,707	\$0	\$0	\$23,707
Grand Total	All Present L	aw Adjustments			\$26,958					\$27,296

<u>DP 4 - Juvenile Corrections Division Overtime - The legislature approved an appropriation for overtime for personnel at the Riverside Youth Correctional Facility, the Pine Hills Youth Correctional Facility, and at the Great Falls Transition Center. Overtime is a zero-based budget item. These facilities are operational 24 hours per day and 365 days per year, and overtime is used to maintain staff coverage.</u>

#### PINE HILLS YOUTH CORRECTIONAL FACE 05

Pine Hills Youth Correctional Facility located in Miles City, houses male juvenile offenders. The operational capacity is 144 beds. The facility also provides residential sex offender and chemical dependency programs. The average daily population was 90 during FY 2004.

#### Sub-Program Legislative Budget

The following table summarizes the legislative budget proposal for this subprogram by year, type of expenditure, and source of funding.

Sub-Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	134.85	0.00	0.00	134.85	0.00	0.00	134 85	134.85
Personal Services	5,297,330	715,950	0	6,013,280	718,166	0	6,015,496	12,028,776
Operating Expenses	997,387	165,995	0	1,163,382	161,687	0	1,159,074	2,322,456
Equipment	5,350	0	0	5,350	0	0	5,350	10,700
Benefits & Claims	76,734	0	0	76,734	0	0	76,734	153,468
Total Costs	\$6,376,801	\$881,945	\$0	\$7,258,746	\$879,853	\$0	\$7,256,654	\$14,515,400
General Fund	5,888,038	686,004	0	6,574,042	683,912	0	6,571,950	13,145,992
State/Other Special	288,378	0	0	288,378	0	0	288,378	576,756
Federal Special	200,385	195,941	0	396,326	195,941	0	396,326	792,652
Total Funds	\$6,376,801	\$881,945	\$0	\$7,258,746	\$879,853	\$0	\$7,256,654	\$14,515,400

# Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

******		Fis	cal 2006				Fi	scal 2007		
FT	Έ	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services	-				608,471					606,593
Vacancy Savings					(236,237)					(236,158)
Inflation/Deflation					15,995					11,687
Total Statewide Pre	sent Law	Adjustments			\$388,229					\$382,121
DP 4 - Juvenile Correction	s Divisio	n Overtime								
	0.00	267,775	0	0	267,775	0.00	271,791	0	0	271,791
DP 10 - Restore Inmate Pa	iy									
	0.00	30,000	0	0	30,000	0.00	30,000	0	0	30,000
DP 15 - Juvenile Federal A	Authority	Request								
	0.00	0	0	195,941	195,941	0.00	0	0	195,941	195,941
Total Other Present	t Law Ad	justments								
	0.00	\$297,775	\$0	\$195,941	\$493,716	00.0	\$301,791	\$0	\$195,941	\$497,732
Grand Total All Pro	ocont I au	v Adlustments			\$881,945					\$879,853

<u>DP 4 - Juvenile Corrections Division Overtime - The legislature approved an appropriation for overtime for personnel at the Riverside Youth Correctional Facility, the Pine Hills Youth Correctional Facility, and at the Great Falls Transition Center. Overtime is a zero-based budget item. These facilities are operational 24 hours per day and 365 days per year, and overtime is used to maintain staff coverage.</u>

<u>DP 10 - Restore Inmate Pay - The legislature approved funding for inmate pay, which is zero based, in the Restitution Program.</u> The Restitution Program at Pine Hills Youth Correctional Facility currently operates with a combination of general fund money as well as income paid to juvenile offenders working with the Action For Eastern Montana's Youth Employment and Training Program (AEM). The focus of AEM has changed and the juvenile offenders at PHYCF can no longer rely on as many work spots as it has in the past. In order to maintain current level of victim restitution payments, additional general fund authority was added to replace the lost wages from AEM.

<u>DP 15 - Juvenile Federal Authority Request - The legislature approved appropriation authority for annual federal grants that allow for the enhancement of education programs. These grants are from the Office of Public Instruction and include the Title I grant and the school foods grant for both Pine Hills and Riverside.</u>

#### JUVENILE PLACEMENT FUNDS 06

Juvenile Placement funds are used to place youth under the supervision of the Department of Corrections into private treatment facilities. Over 1,026 youth were served with juvenile placement funds in fiscal 2004. Each judicial district has a Youth Placement Committee which functions as a screening committee for all juvenile offenders referred to as "out of home" placements, and makes recommendations to the Youth Court as to the most appropriate and cost-effective placement. The juvenile placement funds are allocated to judicial districts. In addition, \$1.0 million is placed in a cost containment fund each year. The costs containment panel determines the distribution of those funds.

# Sub-Program Legislative Budget

The following table summarizes the legislative budget proposal for this subprogram by year, type of expenditure, and source of funding.

Sub-Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
Operating Expenses	223,433	0	0	223,433	0	0	223,433	446,866
Benefits & Claims	5,995,342	0	1,770,304	7,765,646	0	1,770,304	7,765,646	15,531,292
Total Costs	\$6,218,775	<b>\$</b> 0	\$1,770,304	\$7,989,079	\$0	\$1,770,304	\$7,989,079	\$15,978,158
General Fund	6,062,478	(20,134)	1,500,000	7,542,344	(20,134)	1,500,000	7,542,344	15,084,688
State/Other Special	128,005	20,134	270,304	418,443	20,134	270,304	418,443	836,886
Federal Special	28,292	0	0	28,292	0	0	28,292	56,584
Total Funds	\$6,218,775	\$0	\$1,770,304	\$7,989,079	\$0	\$1,770,304	\$7,989,079	\$15,978,158

# **New Proposals**

ew Proposals		Fisc	al 2006				Fis	cal 2007		
Sub Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
P 310 - JD1P Fund										
06	0.00	1,500,000	0	0	1,500,000	0.00	1,500,000	0	0	1,500,0
P 316 - Juvenile -	Parental Contri	bution Authority								
06	0.00	0	270,304	0	270,304	0.00	0	270,304	0	270,30
	0.00	\$1,500,000	\$270,304	\$0	\$1,770,304*	0.00	\$1,500,000	\$270,304	50	\$1,770,304

<u>DP 310 – Juvenile Delinquency Intervention Program Funding -</u> The legislature approved a transfer of \$1,500,000 in each fiscal year of the biennium from secure facilities to juvenile corrections to restore past funding that was transferred from juvenile corrections to secure facilities to address shortfalls. This action was to restore the juvenile placement funds back to historical levels. The department noted that these funds were removed from the juvenile placement program by the department over time and used to pay for shortfalls in funding in secure facilities. The net impact is zero, as the secure custody facilities division includes a corresponding decrease.

<u>DP 316 - Juvenile - Parental Contribution Authority - The legislature approved funding authority of \$270,304</u> in each fiscal year of the biennium in state special revenue to allow Juvenile Corrections to use the funding received from parental contributions towards the cost of care for adjudicated youths.

LABOR & INDUSTRY SUMMARY

# **Agency Legislative Budget**

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB' 447 pay plan allocation.

Agency Legislative Budget			-				-	
Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
Budget ttem	1130012001	1 13ca1 2000	1 13001 2000	113041 2000	1 iscai 2007	Tiscal 2007	1 13Cat 2007	Tiscal 00-07
FTE	707.48	19.10	0.00	726.58	19.10	0.00	726.58	726.58
Personal Services	27,192,817	4,365,190	966,848	32,524,855	4,360,380	2,526,886	34,080,083	66,604,938
Operating Expenses	15,428,118	2,991,689	0	18,419,807	2,908,583	0	18,336,701	36,756,508
Equipment	358,420	39,000	0	397,420	35,000	0	393,420	790,840
Capital Outlay	0	0	0	0	0	0	0	0
Grants	16,811,904	457,492	0	17,269,396	467,055	0	17,278,959	34,548,355
Benefits & Claims	186,799	0	0	186,799	0	0	186,799	373,598
Transfers	129,297	0	0	129,297	0	0	129,297	258,594
Debt Service	3,775	0	0	3,775	0	0	3,775	7,550
Total Cosis	\$60,111,130	\$7,853,371	\$966,848	\$68,931,349	\$7,771,018	\$2,526,886	\$70,409,034	\$139,340,383
General Fund	1,155,525	56,889	429,677	1,642,091	81,280	471,797	1,708,602	3,350,693
State/Other Special	24,912,507	4,749,916	827,964	30,490,387	4,860,087	1,839,107	31,611,701	62,102,088
Federal Special	33,982,053	3,027,404	(292,713)	36,716,744	2,811,348	211,076	37,004,477	73,721,221
Proprietary	61,045	19,162	1,920	82,127	18,303	4,906	84,254	166,381
Total Funds	\$60,111,130	\$7,853,371	\$966,848	\$68,931,349	\$7,771,018	\$2,526,886	\$70,409,034	\$139,340,383

# **Agency Description**

The Department of Labor and Industry has a number of functions. In part, the department:

- o Oversees and regulates the Montana workers' compensation system
- o Enforces state and federal labor standards, anti-discrimination laws, and state and federal safety-occupational health laws
- o Provides adjudicative services in labor-management disputes
- o Administers the Unemployment Insurance Program and disburses state unemployment benefits
- o Serves as an employment agency, provides job training to assist individuals in preparing for and finding jobs, and assists employers in finding workers
- o Oversees federal and state training and Apprenticeship Programs
- o Conducts research and collects employment statistics
- o Administers the federal AmeriCorps, Campus Corps, and Volunteer Montana programs through the Office of Community Services
- Licenses, inspects, tests, and certifies all weighing or measuring devices used in making commercial transactions in the State of Montana
- o Provides administrative and clerical services to the 38 professional boards and occupational licensing programs authorized by state statutes
- o Establishes and enforces minimum building codes

Structurally, the department is divided into five divisions: 1) Workforce Services; 2) Unemployment Insurance; 3) Commissioner's Office/Centralized Services; 4) Employment Relations (including the Human Rights Commission); and 5) Business Standards. The Office of Community Services and Workers' Compensation Court are administratively attached.

#### **Agency Highlights**

# Department of Labor and Industry Major Budget Highlights

Total funding increases of \$19.1 million over the FY 2004 base year are due to the following:

- Statewide and other present law adjustments of \$15.6 million include:
  - Statewide present law adjustments (\$6.4 million)
  - Operating cost increases for the four different bureaus in the Business Standards Division (\$2.7 million)
  - Completing the transfer of the UI Contribution Bureau from the Department of Revenue (\$1.7 million)
  - Revising independent contractor registration (\$1.6 million)
  - Adding 6.0 FTE and \$1.5 million for additional staffing and training in rural job service centers
- ♦ New proposals of \$3.5 million are due to implementing HB 447, the statewide pay plan

#### **Summary of Legislative Action**

Of the \$19.1 million in increases over the 2004 base expenditures, general fund increases by \$1.0 million and state special state special accounts for \$12.3 million of the overall increases, leaving federal special revenue with an increase of \$5.8 million over the biennium.

The \$1.0 million increase in general fund is primarily due to funding switches of \$800,000 for the Jobs for Montana Graduates and the Humans Rights Bureau from federal and state special revenue over the biennium. The remaining increases in general fund are to implement HB 447, the statewide pay plan.

The majority of the increases in the 2007 biennium are funded with state special revenue for statewide present law adjustments.

In the 2005 biennium the legislature passed SB 271, which transferred 43.0 FTE from the Department of Revenue to the Department of Labor and Industry for processing and collecting of unemployment insurance. Those 43.0 FTE were transferred in the last biennium but were not in the base year expenditures for the department. Of the \$6.4 million in statewide present law adjustments, SB 271 accounted for \$3.6 million of this total. The 2005 legislature appropriated additional spending authority of \$1.7 million for completing the transfer of the UI Contribution Bureau and increased staffing by 6.0 FTE in rural job services centers throughout Montana at a cost of \$1.5 million.

The remaining increases are primarily due to funding HB 447, the statewide pay plan and operating cost adjustments for the department.

Federal special revenue increases consist mainly of funding the statewide pay plan and the cost associated with collecting the federal portion of unemployment insurance.

LABOR & INDUSTRY SUMMARY

#### **Funding**

The following table summarizes funding for the agency, by program and source, as adopted by the legislature. Funding for each program is discussed in detail in the individual program narratives that follow

	To	otal Agency F	unding			
	2007 Bi	ennium Legis	lative Budget			
Agency Program	General Fund	State Spec.	Fed Spec.	Proprietary	Proprietary Grand Total	
01 Work Force Services Division	\$ 1,074,772	\$ 18,235,088	\$ 48,251,055	\$ -	\$ 67,560,915	48.49%
02 Unemployment Insurance Divisio		1,320,046	18,361,861	-	19,681,907	14.13%
03 Commissioner'S Office/Csd	405,968	1,587,806	960,833	166,381	3,120,988	2.24%
04 Employment Relations Division	1,769,755	15,413,196	1,322,021	-	18,504,972	13.28%
05 Business Standards Division	-	24,395,949	-	-	24,395,949	17.51%
07 Office Of Community Services	100,198	-	4,825,451		4,925,649	3.53%
09 Workers Compensation Court		1,150,003			1,150,003	0.83%
Grand Total	\$ 3,350,693	\$ 62,102,088	\$ 73,721,221	\$ 166,381	\$ 139,340,383	100.00%

### Other Legislation

<u>House Bill 160</u> - HB 160 increases fees for boiler inspections and certification activities due to workload increases. It is estimated there will be 3,130 hot water boiler inspections done in the 2007 biennium and the current fee schedule does not generate sufficient revenues to cover the cost of the inspections. State special revenue authority of \$50,375 per year was appropriated for the increases provided for in HB 160.

House Bill 203 - HB 203 expands and clarifies the responsibility of the boards in the Department of Labor and Industry. The Board of Sanitarians, Public Accountants, and Athletics expanded their board members by two members and received additional spending authority for travel and per diem for the new board members. To implement HB 203, the legislature appropriated \$26,000 each year of state special revenue for expanding the above-mentioned boards.

<u>House Bill 268 - HB 268</u> creates a new five-member board for the Alternative Adolescent Residential Program and appropriates \$42,650 of state special revenue for the biennium. The purpose of the board is to examine the benefit of licensing private Alternative Adolescent Residential or Outdoor Programs as a public service to monitor and maintain a high standard of care and to ensure the safety and well being of the adolescents and parents using the programs.

<u>House Bill 327-</u> HB 327 appropriates \$26,400 each year of general fund to increase silicosis benefits by \$50 each month for any individual receiving benefits.

<u>Senate Bill 64 - SB 64</u> revises laws that cover contractor registration, construction contractors, and specifies the disposal of construction contractor and independent contractor registration and fees. The legislature appropriated \$129,756 of state special revenue over the 2007 biennium to implement SB 64.

<u>Senate Bill 108 -</u> SB 108 revises the requirements for certification of independent contractors. The legislature appropriated \$1.6 million and added 6.0 FTE in HB 2 in the Employment Relations Division over the biennium to implement SB 108.

<u>Senate Bill 412 - SB 412</u> establishes licensure and regulation for elevator contractors, mechanics, and inspectors and authorizes the Department of Labor and Industry to provide for a limited mechanic's license and a limited elevator contractor's license. SB 412 also provides for the appointment of a licensed elevator mechanic to the building codes council. Total fiscal impact for implementing SB 412 is \$85,390 of state special revenue over the 2007 biennium.

LABOR & INDUSTRY D-94 SUMMARY

LABOR & INDUSTRY SUMMARY

# **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison					-			
Budget Item	Base Budget Fiscal 2004	Executive Budget Fiscal 2006	Legislative Budget Fiscal 2006	Leg – Exec. Difference Fiscal 2006	Executive Budget Fiscal 2007	Legislative Budget Fiscal 2007	Leg – Exec. Difference Fiscal 2007	Biennium Difference Fiscal 06-07
FTE	707.48	714.08	726.58	12.50	714.08	726.58	12.50	
Personal Services	27,192,817	31,051,686	32,524,855	1,473,169	31,048,274	34,080,083	3,031,809	4,504,978
Operating Expenses	15,428,118	17,631,967	18,419,807	787,840	17,697,974	18,336,701	638,727	1,426,567
Equipment	358,420	397,420	397,420	0	393,420	393,420	0	0
Capital Outlay	0	0	0	0	0	0	0	0
Grants	16,811,904	16,811,904	17,269,396	457,492	16,811,904	17,278,959	467,055	924,547
Benefits & Claims	186,799	186,799	186,799	0	186,799	186,799	0	0
Transfers	129,297	129,297	129,297	0	129,297	129,297	0	0
Debt Service	3,775	3,775	3,775	0	3,775	3,775	0	0
Total Costs	\$60,111,130	\$66,212,848	\$68,931,349	\$2,718,501	\$66,271,443	\$70,409,034	\$4,137,591	\$6,856,092
General Fund	1,155,525	1,826,079	1,642,091	(183,988)	1,848,340	1,708,602	(139,738)	(323,726)
State/Other Special	24,912,507	27,686,362	30,490,387	2,804,025	27,922,361	31,611,701	3,689,340	6,493,365
Federal Special	33,982,053	36,620,200	36,716,744	96,544	36,421,394	37,004,477	583,083	679,627
Proprietary	61,045	80,207	82,127	1,920	79,348	84,254	4,906	6,826
Total Funds	\$60,111,130	\$66,212,848	\$68,931,349	\$2,718,501	\$66,271,443	\$70,409,034	\$4,137,591	\$6,856,092

For the biennium, the legislative budget is \$6.8 million higher than the executive budget proposal. The legislature made the following major changes:

The decrease in general fund of \$323,726 is the net result of not accepting the executive proposal to fund the Displaced Homemaker program with general fund, instead funding the program with the employment security account (ESA), and funding increases for HB 447, the statewide pay plan.

The legislature increased state special revenue appropriations by \$6.5 million primarily due to the following. The legislature:

- o Replaced \$447,570 in federal special revenue funding over the biennium with state special revenue in the Unemployment Contribution Bureau to complete the transfer of the Contribution Bureau from the Department of Revenue
- o Appropriated an additional \$1.5 million of employment security account funds (ESA) and added 6.00 FTE in local workforce centers in rural communities to provide additional training to small businesses in those communities
- o Revised the requirements for independent contractor registration (\$1.6 million)
- o Funded the Displaced Homemaker program with ESA instead of general fund (\$464,820)
- o Funded HB 447, the statewide pay plan (\$2.2 million)

Federal special revenue is increased by \$679,627 due to the net effect of increases for funding the statewide pay plan and decreases in the new cost allocation plan submitted to the federal Unemployment Insurance Division for collecting the ESA funds with Unemployment Insurance tax.

The increase in proprietary funding of \$6,826 is for HB 447, the statewide pay plan.

# **Program Legislative Budget**

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	302.45	5.75	0.00	308.20	5.75	0.00	308.20	308.20
Personal Services	11,555,867	1,196,777	397,415	13,150,059	1,192,116	1,040,311	13,788,294	26,938,353
Operating Expenses	4,783,957	241,900	0	5,025,857	195,375	0	4,979,332	10,005,189
Equipment	79,168	0	0	79,168	0	0	79,168	158,336
Capital Outlay	0	0	0	0	0	0	0	0
Grants	14,637,948	457,492	0	15,095,440	467,055	0	15,105,003	30,200,443
Transfers	129,297	0	0	129,297	0	0	129,297	258,594
Total Costs	\$31,186,237	\$1,896,169	\$397,415	\$33,479,821	\$1,854,546	\$1,040,311	\$34,081,094	\$67,560,915
General Fund	363,669	10,727	157,844	532,240	10,726	168,137	542,532	1,074,772
State/Other Special	7,024,859	1,004,172	759,765	8,788,796	1,164,038	1,257,395	9,446,292	18,235,088
Federal Special	23,797,709	881,270	(520,194)	24,158,785	679,782	(385,221)	24,092,270	48,251,055
Proprietary	0	0	Ó	0	0	Ó	0	0.
Total Funds	\$31,186,237	\$1,896,169	\$397,415	\$33,479,821	\$1,854,546	\$1,040,311	\$34,081,094	\$67,560,915

#### **Program Description**

The Workforce Services Division (WSD) operates through five bureaus: Field Operations, Workforce Technology, Statewide Workforce Programs, Job Service Programs, and Research and Analysis. The Field Operations Bureau functions through a network of 17 Job Service Centers. The division is a gateway to government services in the area of employment and training services. The WSD performs services that include retraining and reemployment services for laid-off workers and employment and training services for people transitioning from welfare to work, as well as for youth, veterans, seasonal/migrant farm workers, and general job seekers.

#### **Program Highlights**

# Work Force Services Division Major Budget Highlights

- Federal Reed act funds was replaced with general fund in the Jobs for Montana Graduates Program and employment security account (ESA) funds in the Displaced Homemaker Program
- ◆ The legislature added 6.0 FTE and appropriated \$1.5 million in ESA funds for additional staffing and training in rural job service centers throughout
- ♦ The remaining increases are primarily due to statewide present law adjustments, funding for the statewide pay plan, and increases in operating costs for the division

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fun	ding Table				
		Work Force Ser	vices Division	1			
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
01000	Total General Fund	\$ 363,669	1.2%	\$ 532,240	1.6%	\$ 542,532	1 6%
	01100 General Fund	363,669	1.2%	532,240	1.6%	542,532	1.6%
02000	Total State Special Funds	7,024,859	22.5%	8,788,796	26.3%	9,446,292	27.7%
	02069 Natural Resource Worker Sb322	13,508	0.0%	13,508	0.0%	13,508	0.0%
	02258 Employment Security Account	4,932,048	15.8%	6,622,698	19.8%	7,169,799	21.0%
	02288 Mjtp Subgrants/Contracts	1,954,423	6.3%	2,003,181	6.0%	2,108,294	6.2%
	02315 Dli Info Exchange/Rental	77,730	0.2%	81,381	0.2%	83,912	0.2%
	02455 Workers' Comp Regulation	47,150	0.2%	68,028	0.2%	70,779	0.2%
03000	Total Federal Special Funds	23,797,709	76.3%	24,158,785	72.2%	24,092,270	70.7%
	03124 Employment Trng Grants	2,698,467	8.7%	2,742,992	8.2%	2,848,614	8.4%
	03126 Workforce Investment Act	10,057,331	32.2%	10,067,168	30.1%	10,083,262	29.6%
	03128 L & 1 Federal Funding	698,573	2.2%	776,799	2.3%	826,520	2.4%
	03131 Osha Stat Prgm Fed.St Sdy	47,319	0.2%	68,013	0.2%	70,738	0.2%
	03194 Research/Analysis Crn	826,995	2.7%	951,019	2.8%	986,715	2 9%
	03297 Labor And Industry Veteran Gra	688,198	2.2%	700,157	2.1%	721,118	2 1%
	03682 Wagner Peyser	5,473,631	17.6%	5,618,413	16.8%	5,772,634	16.9%
	03692 Alien Labor Certification(Alc)	59,501	0.2%	59,750	0.2%	61,607	0.2%
	03693 Wrk Opportunities Tx Crdt/Wotc	64,607	0.2%	81,416	0.2%	76,387	0.2%
	03694 Trade Adjustment Assist/Nafta	2,513,121	8.1%	3,079,333	9.2%	2,630,950	7.7%
	03954 Ui Administrative Grants	65,549	0.2%	13,725	0.0%	13,725	0.0%
	03967 Ui Reed Act	604,417	<u>1.9%</u>		-		
Grand Total		\$ 31,186,237	100.0%	\$ 33,479,821	100.0%	\$ 34,081,094	100.0%
Grand Total		\$ 31,186,237	100.0%	\$ 33,479,821	100.0%	<u>s</u> :	34,081,094

The Workforce Service Division operations for the biennium are funded with general fund, state special, and federal special revenues.

General fund supports the Jobs for Montana Graduates program (JMG) and the empowerment zone created by the 2003 legislative session under SB 564.

State special revenue includes \$14.5 million in employment security account (ESA) funding and \$4.0 million in workforce investment act sub-grants and contracts, including National Emergency Grants to retrain dislocated workers following a mass lay-off. The ESA supports the Displaced Homemaker Program.

Federal funding includes \$20.1 million in workforce investment act (WIA) funds, \$16.3 million in federal labor and industry funds, and \$5.7 million in trade adjustment assistance funding.

The federal funding formulas have remained basically the same as in previous biennia. The funding level is determined by the state's ranking amongst other states within several economic categories. These categories consist of the following:

- o The number of unemployed workers
- o The unemployment rate
- The number of residents considered economically disadvantaged

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments		F7*	1.2007				n:			
***				T-41						
F	TE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					1,520,603	-				1,516,330
Vacancy Savings					(523,066)					(522,907)
Inflation/Deflation					(31,444)					(32,399)
Fixed Costs					(70,912)					(69,714)
Total Statewide Pr	esent Law	Adjustments			\$895,181					\$891,310
DP 6 - Workforce Service	s Division	Operating Adjus	stments							
	0.00	0	100,587	125,547	226,134	0.00	0	99,871	126,708	226,579
DP 7 - Statewide FTE Rec	duction									
	(0.25)	(10,640)	0	0	(10,640)	(0.25)	(10,605)	0	0	(10,605)
DP 11 - Workforce Traini	ng/Staffing	in Rural Comm	unities							
	6.00	0	772,144	0	772,144	6.00	0	733,912	0	733,912
DP 999 - Empowerment Z	Cone									
	0.00	13,350	0	0	13,350	0.00	13,350	0	0	13,350
Total Other Presen	t Law Adj	ustments								
	5.75	\$2,710	\$872,731	\$125,547	\$1,000,988	5.75	\$2,745	\$833,783	\$126,708	<b>\$963,2</b> 36
Grand Total All Pr	esent Law	Adjustments			\$1,896,169					\$1,854,546

<u>DP 6 - Workforce Services Division Operating Adjustments - The legislature approved an increase in the department's cost allocation plan of \$202,833 in FY 2006 and \$201,003 in FY 2007 and rent increases in the Research and Analysis Bureau of \$23,301 in FY 2006 and \$25,576 in FY 2007.</u>

<u>DP 7 - Statewide FTE Reduction - The legislature approved a reduction of general fund each year to eliminate 0.25 FTE from the division to make permanent a personal services reduction made by the 2003 legislature.</u>

<u>DP 11 - Workforce Training/Staffing in Rural Communities - The legislature approved an additional appropriation from the employment security account (ESA) for additional training and added 6.00 FTE for additional staffing in job service centers located in rural communities throughout Montana.</u>

<u>DP 999 - Empowerment Zone - The legislature approved restoring general fund authority given in the 2003 legislative session under HB 564, which allows a tax credit for businesses that create new jobs within empowerment zones.</u>

#### **New Proposals**

-		Fis	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
P 1 - General Fund	1/E(1 / M) 1 / 1	. E. 1. 6								
i i - General Func	DESA/Reed A	t Funding Switch	ì							
01	DESA/Reed Ac 0.00	t Funding Switch 150,649	1 453,768	(604,417)	0	0.00	150,027	454,390	(604,417)	
	0.00	150,649		(604,417)	0	0.00	150,027	454,390	(604,417)	
01	0.00	150,649		(604,417) 84,223	0 397,415	0.00	150,027 18,110	454,390 803,005	(604,417) 219,196	1,040,

<u>DP 1 - General Fund/ESA/Reed Act Funding Switch - The legislature approved a funding switch from the one-time distribution of Reed act funds to general fund and ESA funds.</u> In the 2003 legislative session, general fund was replaced

with ESA funds and back-filled with Reed act funds in Jobs for Montana Graduates and Displaced Homemakers Programs. The legislature approved funding the Jobs for Montana Graduates with general fund and funded the Displaced Homemaker program with ESA funds.

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

## **Proprietary Rates**

#### **Proprietary Program Description**

The Montana Career Information System (MCIS) has been active in Montana since 1980. The purpose of MCIS is to deliver current career and labor market information to Montanans in an easy-to-use and easy-to-understand format. This is the only career information delivery system in the country that has specific Montana labor market information included in each file. MCIS is currently being used at over 200 sites throughout the state by a wide variety of users including: job service offices, vocational rehabilitation offices, high schools, community colleges, universities, tribal colleges, educational and training agencies, and adult education programs.

# **Proprietary Revenues and Expenses**

Revenue comes to MCIS by billing users for the software and licensing.

# **Proprietary Rate Explanation**

The fees charged by MCIS are not to exceed \$1,500 per site. High schools with enrollments over 200, all postsecondary schools, and all agencies and businesses are charged \$1,150 per year. Smaller high schools are charged \$575-\$977 depending on enrollment, and school districts are charged \$2,000 per year. Discounted rates are available for small schools and groups.

## **Program Legislative Budget**

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	150.50	6.00	0.00	156.50	6.00	0.00	156.50	156.50
Personal Services	4,394,003	1,862,001	199,670	6,455,674	1,859,575	523,943	6,777,521	13,233,195
Operating Expenses	2,491,240	731,017	0	3,222,257	713,943	0	3,205,183	6,427,440
Equipment	7,126	0	0	7,126	0	0	7,126	14,252
Benefits & Claims	(265)	0	0	(265)	0	0	(265)	(530)
Transfers	0	0	0	0	0	0	0	Ó
Debt Service	3,775	0	0	3,775	0	0	3,775	7,550
Total Costs	\$6,895,879	\$2,593,018	\$199,670	\$9,688,567	\$2,573,518	\$523,943	\$9,993,340	\$19,681,907
State/Other Special	127,613	532,410	0	660,023	532,410	0	660,023	1,320,046
Federal Special	6,768,266	2,060,608	199,670	9,028,544	2,041,108	523,943	9,333,317	18,361,861
Total Funds	\$6,895,879	\$2,593,018	\$199,670	\$9,688,567	\$2,573,518	\$523,943	\$9,993,340	\$19,681,907

## **Program Description**

The Unemployment Insurance (UI) Division administers the state unemployment insurance law and related federal programs, which provide temporary, partial wage replacement to involuntarily unemployed individuals. The UI Division is organized into four bureaus: UI Contributions, UI Benefits, UI Program Support, and UI Phone Claims. The UI Tax administration was transferred back to the Department of Labor from the Department of Revenue by the 2003 Legislature under SB 271. The Contributions Bureau is responsible for UI tax collection and employer audits. The UI Benefits Bureau is responsible for Trade Readjustment Assistance, military, federal and multi-state claims, benefit payment control, wage revisions, and clerical support. The UI Program Support Bureau manages the information technology systems and infrastructure, the division budget and accounting, and the UI trust fund. They also provide management analysis and research for economic, program management, reporting and legislative purposes, in addition to operating tax and benefit quality control and integrity programs. The UI Phone Claims Bureau has two phone centers (Billings and Helena) for claimants to file unemployment claims, and for employers to make UI related inquiries.

# **Program Highlights**

# Unemployment Insurance Division Major Budget Highlights

- The primary funding increase completes the transfer of the UI Contribution Bureau from the Department of Revenue
- ♦ The remaining increases are primarily due to statewide present law adjustments, funding for the statewide pay plan, and increases in operating costs for the division

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fur	iding Table							
Unemployment Insurance Division										
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007			
02000	Total State Special Funds	\$ 127,613	1.9%	\$ 660,023	6.8%	\$ 660,023	6.6%			
	02258 Employment Security Account	117,917	1.7%	650,327	6.7%	650,327	6.5%			
	02315 Dli Info Exchange/Rental	9,696	0.1%	9,696	0.1%	9,696	0.1%			
03000	Total Federal Special Funds	6,768,266	98.1%	9,028,544	93.2%	9,333,317	93.4%			
	03277 U.I. Penalty & Interest	80,658	1.2%		-					
	03278 Ui Penalty & Interest		-	80,658	0.8%	80,658	0.8%			
	03944 Ui Supplemental Grants	22,985	0.3%	_		_				
	03954 Ui Administrative Grants	6,664,623	96.6%	8,947,886	92.4%	9,252,659	92.6%			
Grand Total		\$ 6,895,879	100.0%	\$ 9,688,567	100.0%	\$ 9,993,340	100.0%			

The Unemployment Insurance Division (UI) is funded with state special and federal special revenue. State special revenue consists of the employment security account (ESA) and information exchange/rental funds. Federal special revenue is derived from UI administrative grants and UI penalty and interest.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

		Fis	cal 2006				Fiscal 2007				
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
Personal Services			<del></del>		1,824,946		<del></del>	<del></del>		1,822,877	
Vacancy Savings					(248,759)					(248,675)	
Inflation/Deflation					(8,404)					(8,582)	
Fixed Costs					34,830					35,368	
Total Statewide	Present La	w Adjustments			\$1,602,613					\$1,600,988	
DP 5 - Transfer UI Co	ntributions E	Bureau from DOF	to DLI								
	3.00	0	532,410	298,803	831,213	3.00	0	532,410	298,237	830,647	
DP 7 - Unemployment	Insurance I	Division Budget A	djustments								
	3.00	0	0	141,942	141,942	3.00	0	0	141,883	141,883	
DP 8 - SUTA Dumpin	g - Programi	ming Changes - C	OTO								
•	0.00		0	17,250	17,250	0.00	0	0	0	0	
Total Other Pre	sent Law A	diustments									
	6.00	\$0	\$532,410	\$457,995	\$990,405	6.00	\$0	\$532,410	\$440,120	\$972,530	
Grand Total All	Procent I	w Adjustments			\$2,593,018					\$2,573,518	

<u>DP 5 - Transfer UI Contributions Bureau from DOR to DLI - The legislature approved additional state special revenue from the ESA and federal special revenue from UI administrative grants to complete the transfer of the Contributions Bureau from the Department of Revenue. The increases include the following:</u>

o Increased expenditures for 6 leased vehicles for field auditors at \$32,175 per year

 Indirect costs of \$152,585 in FY 2006 and \$152,415 in FY 2007 to support centralized services in the Department of Labor and Industry

Funding for 3.00 additional FTE: 1) 1.00 FTE for computer support for the transferred UI staff; and 2) 2.00 FTE for ongoing programming on the MAC UI tax system. Total personal services costs are \$166,913 in FY 2006 and \$167,517 in FY 2007

- o Computer processing and telephone charges from the Department of Administration of \$295,000 per year.
- o Rental of non-state building of \$80,000 per year
- o Printing, photocopying, postage, and miscellaneous office expenditures of \$79,500 per year

<u>DP 7 - Unemployment Insurance Division Budget Adjustments - The legislature approved additional federal funding authority from UI administrative grants for the following:</u>

- o Restoration of per diem for the Board of Labor Appeals for \$8,000 a year. The per diem request equals the base year expenditure
- o Indirect costs of \$38,041 in FY 2006 and \$38,027 in FY 2007
- o Funding for 2.00 FTE in the claims processing center to serve as customer service representatives, and additional funding for 1.00 FTE as a collection technician; total funding costs approximately \$95,000 per year

<u>DP 8 - SUTA Dumping - Programming Changes - OTO - The legislature appropriated federal special revenue to implement HB 159, which revises unemployment insurance and state unemployment tax (SUTA) dumping laws.</u>

# **New Proposals**

New Proposals				-						
•		Fisc	al 2006				Fis	cal 2007		
		General	State	Federal	Total		General	State	Federal	Total
Program	FTE	Fund	Special	Special	Funds	FTE	Fund	Special	Special	Funds
					······					
DP 6010 - 2007 Biei	nnium Pay Plan	- HB 447								
02	0.00	0	0	199,670	199,670	0.00	0	0	523,943	523,943
					•					
Total	0.00	\$0	\$0	\$199,670	\$199,670*	0.00	\$0	\$0	\$523,943	\$523,943*

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### **Proprietary Rates**

#### **Proprietary Program Description**

The Department of Labor and Industry (DLI) collects the contributions paid by employers, based on their industry or individual experience rate, to pay for unemployment insurance. DLI expends the funds by paying unemployment insurance benefit claims.

#### **Proprietary Revenues and Expenses**

The revenues received in the proprietary fund are for the Unemployment Insurance Program tax collections, federal reimbursement for claims on federal employees, military personnel, and claimants in other states, and interest earnings to the unemployment insurance trust fund. The expenditures are unemployment insurance benefits paid to claimants while unemployed, including federal withholding tax and child support payments the claimants have elected to have taken out of the benefit check.

#### **Proprietary Rate Explanation**

The Unemployment Insurance Division administers the state unemployment insurance law. There is no proprietary rate but a collection of contributions, based upon past claim history, from employers that are then used to pay the unemployment insurance benefits to claimants who have involuntarily become unemployed.

# Program Legislative Budget

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	20.00	0.00	0.00	20.00	0.00	0.00	20.00	20.00
Personal Services	976,246	241,151	34,713	1,252,110	240,592	89,240	1,306,078	2,558,188
Operating Expenses	247,942	32,590	0	280,532	34,326	0	282,268	562,800
Total Costs	\$1,224,188	\$273,741	\$34,713	\$1,532,642	\$274,918	\$89,240	\$1,588,346	\$3,120,988
General Fund	115,598	22,348	61,283	199,229	22,075	69,066	206,739	405,968
State/Other Special	648,139	170,080	(38,497)	779,722	170,563	(10,618)	808,084	1,587,806
Federal Special	399,499	62,058	10,007	471,564	63,884	25,886	489,269	960,833
Proprietary	60,952	19,255	1,920	82,127	18,396	4,906	84,254	166,381
Total Funds	\$1,224,188	\$273,741	\$34,713	\$1,532,642	\$274,918	\$89,240	\$1,588,346	\$3,120,988

#### **Program Description**

The Commissioner's Office and the Legal and Centralized Services Division (CSD) provide program direction, legal, administration, and support services to the department. Legal and Centralized Services provides the central support functions of the department through five bureaus: 1) Fiscal Support; 2) Technical Services; 3) Human Resources; 4) Hearings; and 5) Legal Services.

# **Program Highlights**

# Commissioner's Office/Central Services Division Major Budget Highlights

- ♦ The funding associated with the Human Rights Program is replaced with general fund from the employment security account
- ♦ The remaining increases are primarily due to statewide present law adjustments, funding for the statewide pay plan, and increases in operating costs for the division

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

rogram Fundin 1000	g	Commissioner's Base					
	g	Base	0/ 070				
	g		% of Base	Budget	% of Budget	Budget	% of Budget
1000	8	FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
	Total General Fund	\$ 115,598	9.4%	\$ 199,229	13.0%	\$ 206,739	13.0%
	01100 General Fund	115,598	9.4%	199,229	13.0%	206,739	13.0%
2000	Total State Special Funds	648,139	52.9%	779,722	50.9%	808,084	50.9%
	02258 Employment Security Account	203,611	16.6%	203,827	13.3%	211,828	13.3%
	02315 Dli Info Exchange/Rental	1,546	0.1%	1,546	0.1%	1,546	0.1%
	02448 Building Codes State Spec Rev	76,763	6.3%	97,029	6.3%	102,971	6.5%
	02455 Workers' Comp Regulation	153,116	12.5%	196,092	12.8%	205,926	13.0%
	02824 Board Of Medical Examiners	67,451	5.5%	82,828	5.4%	77,942	4.9%
	02833 Board Of Nursing	71,008	5.8%	97,030	6.3%	102,276	6.4%
	02941 Uninsured Employer Fund	74,644	6.1%	101,370	6.6%	105,595	6.6%
3000	Total Federal Special Funds	399,499	32.6%	471,564	30.8%	489,269	30.8%
	03122 Eeoc	16,251	1.3%	20,775	1.4%	21,488	1.4%
	03954 Ui Administrative Grants	383,248	31.3%	450,789	29.4%	467,781	29.5%
6000	Total Proprietary Funds	60,952	5.0%	82,127	5.4%	84,254	5.3%
	06546 Commissioner'S Office/Csd	60,952	5.0%	82,127	5.4%	84,254	5.3%
Frand Total		\$1,224,188	100.0%	\$ 1,532,642	100.0%	\$1,588,346	100.0%

The Commissioner's Office and Legal and Centralized Services Division are funded from the following sources:

- o General fund accounts for 13 percent of division funding, and is used for expenditures associated with Centralized Services Division support of the Human Rights Bureau in the Employment Relations Division. This function was funded with ESA funds in the 2005 biennium
- O State special revenue comprises 51 percent of funding and is a mixture of employment security account (ESA), Building Codes Bureau, workers' comp regulation, Board of Medical Examiners, Board of Nursing, and the uninsured employer fund
- o Federal special revenue accounts for 31 percent of funding and is derived from the UI administration grants and the Equal Employment Opportunity Commission
- o Proprietary funding from the department's internal cost allocation plan accounts for 5 percent of the department's funding

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

		Fis	cal 2006			Fiscal 2007					
Ī	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
Personal Services					291,874					291,296	
Vacancy Savings					(50,723)					(50,704)	
Inflation/Deflation					(2,307)					(2,295)	
Fixed Costs					6,877					7,266	
Total Statewide Pi	resent Law	Adjustments			\$245,721					\$245,563	
DP 8 - Commissioner's O	ffice/CSD -	Base Adjustme	ent								
	0.00	2,454	18,738	5,565	28,020*	0.00	2,698	18,959	6,266	29,355	
Total Other Prese	nt Law Adi	ustments									
	0.00	\$2,454	\$18,738	\$5,565	\$28,020*	0.00	\$2,698	\$18,959	\$6,266	\$29,355*	
Grand Total All P.	resent Law	Adjustments			\$273,741*					\$274,918*	

<u>DP 8 - Commissioner's Office/CSD - Base Adjustment - The legislature approved additional funding for an increase in indirect costs to support the Centralized Services Division.</u> The funding sources include general fund, state special revenues, federal special revenues, and proprietary funding.

# **New Proposals**

New Proposals		Fisc	al 2006		Fiscal 2007						
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
DP 3 - General Fund	1/ESA Fund Sw	ritch									
03	0.00	56,194	(56,194)	0	0	0.00	56,102	(56,102)	0	0	
DP 6010 - 2007 Bies	nnium Pay Plan	- HB 447	, , ,								
03	0.00	5,089	17,697	10,007	34,713*	0.00	12,964	45,484	25,886	89,240	
Total	0.00	\$61,283	(\$38,497)	\$10,007	\$34,713*	0.00	\$69,066	(\$10,618)	\$25,886	\$89,240	

<u>DP 3 - General Fund/ESA Fund Switch - The legislature approved restoring general fund of approximately \$56,000 each year to the Human Rights Bureau.</u> General fund was replaced in the 2003 Legislative session with ESA funding as a one-time only funding switch in the Human Rights Bureau.

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

#### **Proprietary Rates**

**Proprietary Program Description** 

Cost allocation plan (CAP) - The Commissioner's Office and Centralized Services Division are funded through a cost allocation plan under which the other divisions in the department are assessed a percentage of their personal services costs to support centralized functions.

Technical Services Bureau - The bureau recovers costs for services to provide traffic control of data input, jobs for the mainframe computer system, and report output.

Hearings Bureau - The bureau is responsible for providing administrative hearings to the Business Standards Division's boards and the Building Codes Bureau.

# **Proprietary Revenues and Expenses**

The goal of the program is to assess costs of centralized functions equitably to all divisions to keep fees commensurate with costs while maintaining a 60-day working capital.

### **Proprietary Rate Explanation**

The CAP rate is determined by dividing projected non-CAP personal services expenditures by the projected costs of providing centralized services.

Technical Services Bureau - Users are directly charged for the services received and are billed quarterly. Charges are estimated during the budget submission process, and actual costs incurred are charges to the appropriate division/bureau.

Hearings Bureau - Attorneys and legal assistants charge their time based on hourly rates.

#### Program Legislative Budget

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget								
	Base	PL Base	New	Total	PL Base	New	Total	Total
	Budget	Adjustment	Proposals	Leg. Budget	Adjustment	Proposals	Leg. Budget	Leg. Budget
Budget Item	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	116.50	5.85	0.00	122.35	5.85	0.00	122.35	122.35.
Personal Services	5,271,367	412,713	171,671	5,855,751	409,246	446,721	6,127,334	11,983,085
Operating Expenses	2,396,068	673,840	0	3,069,908	625,221	. 0	3,021,289	6,091,197
Equipment	28,281	0	0	28,281	0	0	28,281	56,562
Benefits & Claims	187,064	0	0	187,064	0	0	187,064	374,128
Total Costs	\$7,882,780	\$1,086,553	\$171,671	\$9,141,004	\$1,034,467	\$446,721	\$9,363,968	\$18,504,972
General Fund	652,774	10,579	209,191	872,544	12,192	232,245	897,211	1,769,755
State/Other Special	6,599,569	1,070,499	(50,860)	7,619,208	1,014,642	179,777	7,793,988	15,413,196
Federal Special	630,437	5,475	13,340	649,252	7,633	34,699	672,769	1,322,021
Total Funds	\$7,882,780	\$1,086,553	\$171,671	\$9,141,004	\$1,034,467	\$446,721	\$9,363,968	\$18,504,972

### **Program Description**

The Employment Relations Division (ERD) provides five service areas:

- o The Workers' Compensation (WC) Regulation Bureau regulates WC insurance coverage requirements, policy compliance, medical regulations, contractor registration, and independent contractor exemptions
- o The WC Claims Assistance Bureau assists organizations and individuals to arrive at early, less expensive settlements of their disputes and provides management information on the workers' compensation system
- o The Labor Standards Bureau (and administratively attached Board of Personnel Appeals) enforces state and federal labor laws related to the payment of wages, and provides collective bargaining mediation
- o The Safety Bureau administers federal and state industrial safety laws
- o The Human Rights Bureau (and administratively attached Human Rights Commission) enforces the Montana Human Rights Act and Governmental Code of Fair Practices through investigations, conciliation, hearings, and education

#### **Program Highlights**

# Employment Relations Division Major Budget Highlights

- ♦ A portion of the funding associated with the Human Rights Program is replaced with general fund from the employment security account
- The primary funding increase is due to the implementation of HB 108 which revises the requirements for independent contractor registration
- ♦ The remaining increases are primarily due to statewide present law adjustments, funding for the statewide pay plan, and increases in operating costs for the division

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

	t	Program Fun	-	_			
	I	Base	% of Base	Budget	% of Budget	Budget	% of Budget
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$ 652,774	8.3%	\$ 872,544	9.5%	\$ 897,211	9.6%
	01100 General Fund	652,774	8.3%	872,544	9.5%	897,211	9.6%
02000	Total State Special Funds	6,599,569	83.7%	7,619,208	83.4%	7,793,988	83.2%
	02236 Industrial Accident Rehab	42,673	0.5%	20,582	0.2%	18,631	0.2%
	02258 Employment Security Account	1,063,291	13.5%	979,849	10.7%	1,016,590	10.9%
	02263 Subsequent Injury Admin	30,361	0.4%	31,504	0.3%	33,062	0.4%
	02315 Dli Info Exchange/Rental	8,801	0.1%	-	-	_	-
	02346 Contractor Registration	319,488	4.1%	1,142,890	12.5%	1,132,615	12.1%
	02455 Workers' Comp Regulation	4,325,739	54.9%	4,511,882	49.4%	4,641,060	49.6%
	02941 Uninsured Employer Fund	809,216	10.3%	932,501	10.2%	952,030	10.2%
03000	Total Federal Special Funds	630,437	8.0%	649,252	7.1%	672,769	7.2%
	03122 Eeoc	97,363	1.2%	105,638	1.2%	109,282	1.2%
	03130 Coal Mine Safety	119,598	1.5%	121,791	1.3%	125,848	1.3%
	03195 On-Site Consultation	413,476	5.2%	421,823	4.6%	437,639	4.7%
Grand Total		\$7,882,780	100.0%	\$ 9,141,004	100.0%	\$ 9,363,968	100.0%

The five Employment Relations Division (ERD) services areas are funded with several sources of funds:

- o General fund supports a portion of the Human Rights Bureau and the Silicosis and Social Security Benefit program, accounting for 9.5 percent of division funding
- O State special revenue funds account for 83 percent of total funding within the division, being comprised of: industrial accident rehab; employment security account; uninsured employer fund; workers' comp regulation; and fees paid for the independent contractor exemption and contractor registration
- o Federal funding comprises 7.5 percent of total funding for the division and is derived from coal mine safety, onsite consultation, and the equal employment opportunity account
- o Proprietary funds from the subsequent injury account provide benefits to assist disabled individuals in becoming employed by offering financial incentives to those employers who hire them and account for less than 1 percent of total funding for ERD

#### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

***************************************		Fis	cal 2006				Fis	cal 2007		
FT	E	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services			-		361,661					358,821
Vacancy Savings					(225,324)					(225,205)
Inflation/Deflation					(35,158)					(34,566)
Fixed Costs					(32,511)					(31,379)
Total Statewide Pres	sent Law.	Adjustments			\$68,668					\$67,677
DP 1 - Statewide FTE Redu	ection									
	(0.15)	(8,492)	0	0	(8,492)	(0.15)	(8,464)	0	0	(8,464)
DP 3 - Independent Contrac	ctor Regist	ration Revision	IS		, , ,	, ,	,		•	(-1/
	6.00	0	812,490	0	812,490	6.00	0	792,954	0	792,954
DP 9 - Employment Relatio	ons Div - E	ase Adjustmer	t		•					
	0.00	5,053	149,932	8,902	163,887	0.00	6,723	165,628	9,949	182,300
DP 10 - One-Time-Only co.	ntract with	INGENIX					***			.02,500
· ·	0.00	0	50,000	0	50,000	0.00	0	0	0	0
Total Other Present	Law Adji	istments								
	5.85	(\$3,439)	\$1,012,422	\$8,902	\$1,017,885	5.85	(\$1,741)	\$958,582	\$9,949	\$966,790
Grand Total All Pres	sent Law	Adiustments			\$1,086,553					\$1,034,467

- <u>DP 1 Statewide FTE Reduction The legislature approved a reduction of general fund each year to eliminate 0.15 FTE from the division to make permanent a personal services reduction made by the 2003 Legislature.</u>
- <u>DP 3 Independent Contractor Registration Revisions The legislature appropriated additional state special revenue for revising requirements for independent contractor registration. This appropriation will implement HB 108.</u>
- <u>DP 9 Employment Relations Div Base Adjustment The legislature approved a mixture of general fund, state special revenue, and federal special revenue authority for the following:</u>
  - Restoring of per diem expenses for two boards (Board of Personnel Appeals and Human Rights Commission) for \$12,600 per year.
  - o Funding authority increases for the agency's indirect cost allocation plan of \$45,189 in FY 2006, and \$60,122 in FY 2007
  - o Debt collection cost for the uninsured employers' fund (UEF) of \$100,000 per year; funding is from the UEF
- <u>DP 10 One-Time-Only contract with INGENIX The legislature approved a one-time-only appropriation of \$50,000 from the workers' comp regulation fund in FY 2006 to update a new medical fee schedule, which is used as the basis for Medicare and Medicaid reimbursements.</u>

#### **New Proposals**

New Proposals											
-		Fisc	cal 2006			Fiscal 2007					
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
DP 2 - General Fund	d/ESA Fund Su	iiteh									
04	0.00	193,506	(193,506)	0	0	0.00	192,090	(192,090)	0	0	
DP 6010 - 2007 Bie			(****)								
04	0.00	15,685	142,646	13,340	171,671	0.00	40,155	371,867	34,699	446,721	
Total	0.00	\$209,191	(\$50,860)	\$13,340	\$171,671*	0.00	\$232,245	\$179,777	\$34,699	\$446,721*	

<u>DP 2 - General Fund/ESA Fund Switch - The legislature approved restoring general fund for the Human Rights Bureau.</u>
General fund was replaced with state special revenue (employment security account) in the 2003 legislative session as a one-time-only funding switch in the Human Rights Bureau.

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

## **Proprietary Rates**

**Proprietary Program Description** 

The subsequent injury fund was established in 1973 to assist disabled persons in becoming employed by offering a financial incentive to the employers who hire them. The incentive has a limit of 104 weeks of benefits paid by the employee's workers' compensation carrier in the event of an on-the-job injury to the certified employee, thus minimizing workers' compensation expenses. Beginning July 1, 1999, the fund is maintained by annual assessment of all Montana workers' compensation insurers, including self-insured employers, private insurers, and the state fund. The asset balance is maintained at approximately \$1,700,000 to provide an operating balance for payment of benefits and administrative costs.

Proprietary Revenues and Expenses

Beginning July 1, 1999, the fund is maintained by an annual assessment on all workers' compensation policyholders, which is collected by all Montana workers' compensation insurers. The assessment is statutorily set (Title 39-71-915 MCA) at the amount expended by the fund for the benefit payments plus the cost of administration in the previous calendar year, less other income. The assessment is allocated among plan 1, plan 2, and plan 3 insurers based on their compensation and medical payments for the previous calendar year. Thus, any rate beyond one year into the future is an unknown, and based solely on the insured's current year's use.

**Proprietary Rate Explanation** 

The assessment for the subsequent injury fund is allocated among insurers based on their compensation and medical payments for the previous calendar year per 39-71-915, MCA.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	109.03	0.50	0.00	109.53	0.50	0.00	109.53	109.53
Personal Services	4,528,538	548,053	146,641	5,223,232	554,831	383,462	5,466,831	10,690,063
Operating Expenses	5,295,151	1,266,098	0	6,561,249	1,268,758	0	6,563,909	13,125,158
Equipment	243,845	39,000	0	282,845	35,000	0	278,845	561,690
Grants	9,519	0	0	9,519	0	0	9,519	19,038
Benefits & Claims	0	0	0	0	0	0	0	0
Transfers	0	0	0	0	0	0	0	0
Total Costs	\$10,077,053	\$1,853,151	\$146,641	\$12,076,845	\$1,858,589	\$383,462	\$12,319,104	\$24,395,949
State/Other Special	10,076,960	1,853,244	146,641	12,076,845	1,858,682	383,462	12,319,104	24,395,949
Proprietary	93	(93)	0	0	(93)	0	0	0
Total Funds	\$10,077,053	\$1,853,151	\$146,641	\$12,076,845	\$1,858,589	\$383,462	\$12,319,104	\$24,395,949

#### **Program Description**

The Business Standards Division consists of four bureaus:

- o The Building Codes Bureau (BCB) establishes and enforces minimum building, plumbing, mechanical, electrical, energy, elevator and boiler codes for use throughout Montana, including factory-built buildings and approves and certifies local government code enforcement programs to utilize codes adopted by the bureau. The BCB also assists the Board of Plumbers and State Electrical Board with license law enforcement by checking for proper licensing when inspecting projects for code compliance
- o The Weights & Measures Bureau (WMB) is responsible for licensing, inspecting, testing and certifying all weighing and measuring devices used in making commercial transactions in Montana. The WMB also enforces laws and regulations pertaining to the quality control of prepackaged goods, the quality control of petroleum products, and responsibility for maintaining the state standards of mass and volume, applied when calibrating other mass and volume standards, used in testing commercial devices
- o The Health Care Licensing Bureau (HCLB) provides administrative, clerical and compliance support for 19 licensing boards and one program, which licenses professionals and individuals working in the health care field. The licensing boards and program in HCLB include 118 board members and 6 advisory counsel members appointed by the Governor
- o The Business & Occupational Licensing Bureau (BOLB) provides administrative, clerical, and compliance support for 13 licensing boards and four licensing programs that license professionals and individuals working in non-health-care-related professions and occupations.

#### **Program Highlights**

## Business Standards Division Major Budget Highlights

- ♦ Increases in funding are primarily due to statewide present law adjustments, funding of the statewide pay plan, and increases in operating costs for the four different bureaus
- The legislature approved funding for a new board for Adolescent Residential or Outdoor Programs and prescribed an origin placard on specific commodities offered for sale in Montana

Funding
The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Funding Table								
		Bu	siness Standard							
Program Funding			Base FY 2004	% of Base FY 2004		Budget FY 2006	% of Budget FY 2006		Budget FY 2007	% of Budge FY 2007
02000	Total State Special Funds	\$	10,076,960	100.0%	\$	12,076,845	100.0%	\$	12,319,104	100.09
	02034 Earmarked Alcohol Funds		25,243	0.3%		35,905	0.3%		35,466	0.39
	02078 Occupational Therapists		34,565	0.3%		43,224	0.4%		43,547	0.49
	02079 Fire Protection & Permitting		26,924	0.3%		22,109	0.2%		19,013	0.29
	02109 Board Of Outfitters		418,559	4.2%		424,983	3.5%		434,980	3.59
	02155 Boiler,Blaster,Crane Licensing		191,109	1.9%		215,020	1.8%		218,064	1.8
	02160 Legal Contingency Fund		-	-		70,000	0.6%		70,000	$0.6^{\circ}$
	02359 Chemical Dependency Counselors		73,185	0.7%		51,214	0.4%		52,931	0.4
	02446 Board Of Psychologist Exam		66,902	0.7%		67,642	0.6%		68,267	0.6
	02448 Building Codes State Spec Rev		3,798,238	37.7%		4,308,297	35.7%		4,403,423	35.7
	02764 Bd Of Adolescent Res. Or Outdr Pgms		_	-		21,745	0.2%		20,905	0.2
	02767 Elevators		-	-		14,138	0.1%		10,150	0.19
	02805 Weights & Measures Bureau		730,464	7.2%		880,678	7.3%		905,909	7.4
	02808 Board Of Landscape Architects		55,825	0.6%		63,418	0.5%		64,773	0.5
	02809 Board Of Speech Pathologists		31,368	0.3%		40,186	0.3%		40,902	0.3
	02810 Bd Of Radiologic Technologists		65,725	0.7%		93,007	0.8%		94,504	0.8
	02811 Clinical Lab Science Pract.		39,796	0.4%		65,553	0.5%		66,035	0.5
	02812 Physical Therapists		36,332	0.4%		92,652	0.8%		94,695	0.8
	02813 Bd Of Nursing Home Admin		41,776	0.4%		61,191	0.5%		62,336	0.5
	02814 Bd Of Hearing Aid Dispensers		31,381	0.3%		39,631	0.3%		40,395	0.3
	02815 Board Of Public Accountants		292,073	2.9%		335,357	2.8%		341,347	2.8
	02816 Board Of Sanitarians		11,488	0.1%		22,897	0.2%		21,377	0.2
	02818 Electrical Board		250,027	2.5%		287,918	2.4%		293,270	2.4
	02819 Board Of Realty Regulations		505,806	5.0%		638,230	5.3%		650,793	5.3
	02820 Board Of Architects		88,933	0.9%		112,064	0.9%		112,814	0.9
	02821 Board Of Funeral Service		53,477	0.5%		69,184	0.6%		69,493	0.6
	02822 Board Of Chiropractors		64,695	0.6%		83,576	0.7%		84,595	0.7
	02823 Professional Engineers		271,094	2.7%		291,274	2.4%		294,977	2.4
	02824 Board Of Medical Examiners		619,876	6.2%		751,579	6.2%		764,562	6.2
	02826 Cosmetology Board		375,900	3.7%		429,614	3.6%		438,533	3.6
	02828 Board Of Plumbers		151,607	1.5%		183,498	1.5%		186,646	1.5
	02829 Private Investigator		96,275	1.0%		126,138	1.0%		128,480	1.0
	02830 Board Of Dentistry		171,226	1.7%		172,163	1.4%		174,293	1.0
	02831 Board Of Optometrists		37,650	0.4%		50,493	0.4%		50,273	0.4
	02832 Board Of Pharmacy		313,557	3.1%		498,638	4.1%		513,396	4.2
	02833 Board Of Nursing		681,867	6.8%		853,701	7.1%		876,045	7.1
	02834 Board Of Veterinarians		52,702	0.5%		118,052	1.0%		120,524	1.0
	02835 Board Of Vetermarians		16,984	0.3%		110,032	1.0%		120,324	1.0
	02840 Board Of Social Workers		10,984	1.0%		107,597	0.9%		108,979	0.9
	02841 Board Of Athletics									
	02852 Bd. Of Alternative Health Care		57,952 31,780	0.6% 0.3%		90,032	0.7%		94,749	0.89
						53,513	0.4%		54,143	0.4
	02854 Bd. Of Real Estate Appraisers		140,122	1.4%		153,545	1.3%		155,728	1.3
6000	02855 Bd Of Respiratory Care Total Proprietary Funds		24,409	0.2%		37,189	0.3%		37,792	0.3
0000	. ,		93	0.0%		-	-		-	
Grand Total	06552 Admin Services	_	93	0.0%	-	12.074.045	100.001	_	12 210 10:	100.00
Grand Total		\$	10,077,053	100.0%	\$	12,076,845	100.0%	\$	12,319,104	100.09

The Business Standards Division is funded exclusively with state special revenue.

- o Building Codes Bureau, which is funded from inspection fees deposited into the building codes state special revenue fund
- o Weights and Measures Bureau, which derives revenue primarily from annual license fees levied against all commercial weighing or measuring devices, including scales and gas pumps certified by the bureau

- o Health Care Licensing Bureau, which is funded with state special revenue from the licensing boards and programs it oversees
- o Business and Occupational Licensing Bureau, which is funded with state special revenue from the licensing boards and programs it oversees

The proprietary funds are based on legislatively approved rates, and are not appropriated in HB 2. Therefore, they are not shown in the table.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustme	ents	Fic	scal 2006				Fi.	scal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					578,791				·	581,563
Vacancy Savings					(204,291)					(204,399)
Inflation/Deflation					(18,267)					(18,144)
Fixed Costs					8,472					15,910
Total Statewide	Present La	w Adjustments			\$364,705					\$374,930
DP 10 - Adolescent Re	esidential or	Outdoor Program	n Board							
	0.00	0	21,745	0	21,745	0.00	0	20,905	0	20,905
DP 11 - Health Care L	icensing Bur	reau - Base Adi.			,			, i		·
	0.00	0	585,929	0	585,929	0.00	0	613,901	0	613,901
DP 12 - Business & O	ecupational l	Licensing Bureau	-Base Adj.							
	0.00	0	464,011	0	464,011	0.00	0	478,897	0	478,897
DP 13 - Building Code	es Bureau - E	Base Adj.								
	0.00	0	137,181	0	137,181	0.00	0	157,210	0	157,210
DP 14 - Weights & M	easures Bure	au - Base Adj.								
	0.00	0	81,556	0	81,556	0.00	0	79,812	0	79,812
DP 18 - Legal Conting										
	0.00	0	70,000	0	70,000	0.00	0	70,000	0	70,000
DP 30 - Occupational										
	0.00	0	26,000	0	26,000	0.00	0	26,000	0	26,000
DP 113 - Country of C										
	0.50	0	26,784	0	26,784	0.50	0	26,784	0	26,784
DP 115 - Business & G		Licensing Regul				0.00		10.150		10.150
	0.00	0	75,240	0	75,240	0.00	0	10,150	0	10,150
Total Other Pro										
	0.50	\$0	\$1,488,446	<b>\$</b> 0	\$1,488,446	0.50	\$0	\$1,483,659	\$0	\$1,483,659
Grand Total Al	l Present La	w Adjustments			\$1,853,151					\$1,858,589

<u>DP 10 - Adolescent Residential or Outdoor Program Board - The legislature appropriated \$21,745 of state special revenue in FY 2006 and \$20,905 of state special revenue in FY 2007 to implement HB 628. This bill creates a 5-member board of Private Alternative Adolescent Residential or Outdoor Program.</u>

<u>DP 11 - Health Care Licensing Bureau - Base Adj. - The legislature approved additional increases in state special revenue authority for the following items:</u>

- o Restore per diem of \$86,800 in FY 2006 and \$89,500 in FY 2007
- o Add indirect costs and recharges of \$289,425 in FY 2006 and \$328,635 in FY 2007 to support the Centralized Services Division
- o Increases in contracted professional services of \$105,240 in FY 2006 and \$102,302 in FY 2007
- o Provide additional travel for board members of \$76,228 per year

- <u>DP 12 Business & Occupational Licensing Bureau-Base Adj. The legislature approved additional increases in state special revenue authority for the following items:</u>
  - o Restoration of per diem of \$46,050 in FY 2006 and \$47,500 in FY 2007
  - o Additional indirect costs and recharges of \$291,025 in FY 2006 and \$321,610 in FY 2007 to support Centralized Services Division
  - o Restore overtime of \$16,530 per year
  - o Additional travel for board members of \$37,580 per year
  - o Contracted professional services of \$40,646 in FY 2006 and \$41,147 in FY 2007
- <u>DP 13 Building Codes Bureau Base Adj. The legislature approved additional state special revenue authority from the building codes fund account for the following items:</u>
  - Indirect costs and recharges of \$72,008 in FY 2006 and \$90,537 in FY 2007
  - o Information technology increases in the server database of \$16,000 per year, and connectivity charges for bureau staff of \$20,175 per year
  - o Lodging, meals, and gasoline for \$27,498 a year
- <u>DP 14 Weights & Measures Bureau Base Adj. The legislature approved additional state special revenue from the weights and measures fund account for the following items:</u>
  - o Indirect costs and recharges of \$12,655 in FY 2006 and \$14,250 in FY 2007
  - o Building lease for the Weights and Measures Lab for \$16,173 in FY 2006 and \$16,834 in FY 2007
  - o Purchase of one pickup truck in FY 2006 for \$23,000 and two van bodies for \$16,000. In FY 2007 replacement of one service truck, van body, hoist, and weight carts for \$35,000
- <u>DP 18 Legal Contingency Fund The legislature approved reestablishing the legal contingency fund for \$70,000 each year for the Business and Occupational and Health Care Licensing Bureaus.</u>
- <u>DP 30 Occupational Board Increases The legislature appropriated additional state special revenue for additional board members for the Board of Athletics and the Board of Public Accountants.</u>
- <u>DP 113 Country of Origin Placarding The legislature appropriated state special revenue to implement country of origin placarding prescribed in HB 406.</u> Origin placarding will require a country of origin placard on specific commodities offered for sale in Montana.
- <u>DP 115 Business & Occupational Licensing Regulation The legislature appropriated additional state special revenue</u> for new regulations and licensure requirements for elevator contractors, mechanics, and inspectors.

#### **New Proposals**

New Proposals										
-								cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 447								
05	0.00	0	146,641	0	146,641	0.00	0	383,462	0	383,462
Total	0.00	\$0	\$146,641	\$0	\$146,641*	0.00	\$0	\$383,462	\$0	\$383,462*

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### **Proprietary Rates**

#### **Proprietary Program Description**

The Business Standards Division maintains an internal service fund to provide administrative and support services to its 4 bureaus and 34 boards. Common costs of operation, including a 60-day working capital, are assessed through recharges to the various state special revenue accounts on an equitable basis.

#### Proprietary Revenues and Expenses

Division level operating costs are assessed to the four bureaus on an FTE basis, with assessments as follows: Building Codes Bureau – 44.8 percent, Weights and Measures Bureau – 8.2 percent, Health Care Licensing Bureau – 22.4 percent, and Business and Occupational Licensing Bureau – 24.6 percent. The division level, bureau level, and legal scrvices operating costs assessments for HCLB & BOLB are passed through to the boards and programs located in each bureau on the basis of board/program-direct allocation of FTE. The boards listed by bureau are as follows:

HCLB	BOLB

Bd. of Chiropractors Bd. of Architects Bd. of Dentistry Bd. of Athletics

Bd. of Hearing Aid Dispensers Bd. of Barbers/Cosmetologists Bd. of Respiratory Care Practice State Electrical Board

Bd of Alternative Health Care Bd. of Outfitters

Bd. of Prof. Eng. & Land Surveyors Bd. of Medical Examiners

Bd. of Funeral Services Bd. of Public Accountants Bd. of Realty Regulation Bd. of Nursing

Board of Real Estate Appraisers Bd. of Nursing Home Admin.

Bd. of Optometry Bd. of Sanitarians

Bd. of Pharmacy Bd. of Private Sec. Patrol Officers

Bd. of Veterinary Medicine Bd. of Landscape Architects Bd. of Psychologists Bd. of Plumbers

Bd. of Speech Pathologists

Fire Prevention Installers License Bd. of Radiologic Tech. Boiler, Blaster, Crane License

Bd. of Social Workers & Prof Counselors

Bd. of Physical Therapists

Bd. of Occupational Therapists

Bd. of Clinical Lab. Science Practice

Licensed Addiction Counselors

## **Proprietary Rate Explanation**

Recharge rates are allocated to the state special revenue accounts based upon projected expenditures. Each program is assigned a percentage rate based on assigned FTE. That percentage is then applied to determine each program's share of the necessary revenues. Legal services expenditures are part of the overall recharge amounts, but fall under Centralized Services Division's budget rather than in the Business Standards Division.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	4.00	0.00	0.00	4.00	0.00	0.00	4.00	4.00
Personal Services	142,543	15,564	5,080	163,187	16,031	13,375	171,949	335,136
Operating Expenses	103,389	15,664	, 0	119,053	39,197	. 0	142,586	261,639
Grants	2,164,437	0	0	2,164,437	0	0	2,164,437	4,328,874
Total Costs	\$2,410,369	\$31,228	\$5,080	\$2,446,677	\$55,228	\$13,375	\$2,478,972	\$4,925,649
General Fund	23,484	13,235	1,359	38,078	36,287	2,349	62,120	100,198
State/Other Special	743	0	(743)	0	0	(743)	0	0
Federal Special	2,386,142	17,993	4,464	2,408,599	18,941	11,769	2,416,852	4,825,451
Total Funds	\$2,410,369	\$31,228	\$5,080	\$2,446,677	\$55,228	\$13,375	\$2,478,972	\$4,925,649

## **Program Description**

The Office of Community Services (OCS) provides administration of Federal Corporation for National Service programs (AmeriCorps and Campus Corps), community service, and volunteer efforts statewide, including the Volunteer Montana Program.

#### **Program Highlights**

## Office of Community Services Major Budget Highlights

- ♦ The increase in general fund is predominantly for the matching requirement for the Corporation for National Service grant.
- The remaining funding increases are primarily due to the statewide pay plan and statewide present law adjustments

#### Funding

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Prog	gram Fun	ding Table						
		Office	e Of Comn	unity Services	S					
	-		Base	% of Base		Budget	% of Budget	Budget	% of Budget	
rogram Funding		FY 2004		FY 2004	FY 2006		FY 2006	FY 2007	FY 2007	
1000	Total General Fund	\$	23,484	1.0%	\$	38,078	1.6%	\$ 62,120	2.5%	
	01100 General Fund		23,484	1.0%		38,078	1.6%	62,120	2.5%	
2000	Total State Special Funds		743	0.0%		-	-	-	-	
	02258 Employment Security Account		743	0.0%		-	-	-	-	
3000	Total Federal Special Funds	2	,386,142	99.0%	2	,408,599	98.4%	2,416,852	97.5%	
	03322 Mt Community Service Fsr	2	,386,142	99.0%	2	,408,599	98.4%	2,416,852	97.5%	
Grand Total	•	\$ 2	.410,369	100.0%	\$ 2	,446,677	100.0%	\$ 2,478,972	100.0%	
Grand Total	could be a second of the secon		2,410,369							

Federal funds provide 98 percent of total funding for the Office of Community Services (OCS) program with the remainder provided by general fund. General fund provides the required state match for the program administration grant.

### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

******		Fisc	al 2006				Fis	cal 2007		
F	TE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					22,152					22,63
Vacancy Savings					(6,588)					(6,607
Inflation/Deflation					(56)					(53
Fixed Costs					1,341					1,45
Total Statewide Pr	esent Law	Adjustments			\$16,849					\$17,43
DP 19 - Office of Commu	nity Service	es - Base Adj.								
	0.00	328	0	1,310	1,638	0.00	420	0	1,679	2,09
DP 21 - Office of Commu	nity Service	e Funding Match	n	•	, -	-				.,
	0.00	12,741	0	0	12,741	0.00	35,696	0	0	35,69
Total Other Preser	t Law Ad	iustments								
	0.00	\$13,069	\$0	\$1,310	\$14,379	0.00	\$36,116	\$0	\$1,679	\$37,79
Grand Total All Pi	esent Law	Adjustments			\$31,228					\$55,22

<u>DP 19 - Office of Community Services - Base Adj. -</u> The legislature approved additional general fund and federal special revenues for increases in indirect costs that support the administrative functions in the Centralized Services Division.

<u>DP 21 - Office of Community Service Funding Match - The legislature approved general fund authority for the required state match of 100 percent of the administrative grant received from the Corporation for National Service. The OCS receives a federal grant from the Corporations for National Service each year for \$2.4 million. Within the grant is an administrative grant for \$143,000.</u>

#### **New Proposals**

•	************	Fisc	al 2006					cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
<ul> <li>General Fun</li> </ul>	I/FSA Fund Su	ritch								
- General Fun 07	ESA Fund Sv 0.00	ritch 743	(743)	0	0	0.00	743	(743)	0	
07	0.00	743	(743)	0	0	0.00	743	(743)	0	
07		743	(743) 0	0 <b>4,</b> 464	0 5,080	0.00	743 1,606	(743) 0	0 11,769	13,

<u>DP 4 - General Fund/ESA Fund Switch - The legislature approved restoring general fund that was replaced with employment security account funds in the 2003 legislative session as a one-time-only funding switch</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	5.00	1.00	0.00	6.00	1.00	0.00	6.00	6.00
Personal Services Operating Expenses	324,253 110,371	88,931 30,580	11,658 0	424,842 140,951	87,989 31,763	29,834 0	442,076 142,134	866,918 283,085
Total Costs	\$434,624	\$119,511	\$11,658	\$565,793	\$119,752	\$29,834	\$584,210	\$1,150,003
State/Other Special	434,624	119,511	11,658	565,793	119,752	29,834	584,210	1,150,003
Total Funds	\$434,624	\$119,511	\$11,658	\$565,793	\$119,752	\$29,834	\$584,210	\$1,150,003

#### **Program Description**

The Workers' Compensation Court provides a forum for Montana employees and the insurance industry to resolve disputes arising from work-related injuries and occupational disease. The court is attached to the department for administrative purposes only.

## **Program Highlights**

## Workers Compensation Court Major Budget Highlights

• Funding increases are primarily due to an increase of 1.0 FTE for an additional attorney and the statewide pay plan

## **Funding**

The Workers' Compensation Court is exclusively funded with workers' compensation regulation funds from assessments on employers, insurers, and state funds. This fund was formed to pay for workers compensation regulation.

#### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustmen		Fis	cal 2006				Fis	scal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					24,580					23,84
Vacancy Savings					(13,952)					(13,925
nflation/Deflation					(1,510)					(1,478
Fixed Costs					(1,873)					(1,876
Total Statewide F	resent Law	Adjustments			\$7,245		•			\$6,56
OP 20 - Workers' Comp	ensation Co	urt - Base Adj.								
•	0.00	Ö	23,963	0	23,963	0.00	0	25,117	0	25,11
DP 902 - Workers' Com	pensation S	taff Attomev			201/100			,		,,,,
	1.00	0	88,303	0	88,303	1.00	0	88,071	0	88,07
Total Other Pres	ent Law Ad	justments								
	1.00	\$0	\$112,266	\$0	\$112,266	1.00	\$0	\$113,188	\$0	\$113,18
Grand Total All I	Present Lav	Adjustments			\$119,511					\$119,75

<u>DP 20 - Workers' Compensation Court - Base Adj. - The legislature approved additional state special revenue authority</u> for travel, contracted services, and rent increases. The source of the state special revenue is the workers' compensation regulation fund (WCR).

<u>DP 902 - Workers' Compensation Staff Attorney - The legislature approved additional funding to hire one additional staff attorney for the Workers' Compensation Court (WCC).</u> The source of the state special revenue is the WCR fund.

## **New Proposals**

New Proposals		Fis	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 447								
09	0.00	0	11,658	0	11,658	0.00	0	29,834	0	29,834
Total	0.00	\$0	\$11,658	<b>\$</b> 0	\$11,658*	0.00	\$0	\$29,834	\$0	\$29,834*

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

## **Agency Legislative Budget**

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Agency Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	168.90	4.00	0.00	172.90	4.00	0.00	172.90	172.90
Personal Services	7,048,318	966,075	231,805	8,246,198	972,838	602,501	8,623,657	16,869,855
Operating Expenses	6,819,064	1,653,835	250,000	8,722,899	1,742,344	250,000	8,811,408	17,534,307
Equipment	90,923	0	175,000	265,923	0	0	90,923	356,846
Capital Outlay	0	0	0	0	0	0	0	0
Grants	1,039,597	96,000	0	1,135,597	96,000	0	1,135,597	2,271,194
Benefits & Claims	2,280	0	0	2,280	0	0	2,280	4,560
Total Costs	\$15,000,182	\$2,715,910	\$656,805	\$18,372,897	\$2,811,182	\$852,501	\$18,663,865	\$37,036,762
General Fund	4,111,558	249,595	433,197	4,794,350	240,580	464,435	4,816,573	9,610,923
State/Other Special	542,203	467,773	79,184	1,089,160	540,497	11,065	1,093,765	2,182,925
Federal Special	10,346,421	1,998,542	144,424	12,489,387	2,030,105	377,001	12,753,527	25,242,914
Total Funds	\$15,000,182	\$2,715,910	\$656,805	\$18,372,897	\$2,811,182	\$852,501	\$18,663,865	\$37,036,762

#### **Agency Description**

The Department of Military Affairs, administered by the Adjutant General, oversees activities of the Air and Army National Guard, Disaster and Emergency Services, and the National Guard (NG) Youth Challenge program. The Montana Board of Veterans' Affairs is administratively attached to the department. The department, through the Army and Air National Guard, manages a joint federal-state program to maintain trained and equipped military organizations in readiness for state and national mobilizations to active duty.

The Disaster and Emergency Services Division plans for and coordinates state responses in disaster and emergency situations. The Board of Veterans' Affairs manages and cooperates with state and federal agencies in providing statewide services for discharged veterans and their families, and is responsible for the two state veterans' cemeteries. The NG Youth Challenge program provides a military-modeled youth intervention program with a goal of improving the life coping skills and employability of high school dropouts.

#### **Agency Highlights**

## Department of Military Affairs Major Budget Highlights

Total funding increases of \$7.0 million over the FY 2004 base year are due to:

- ♦ Statewide and other present law adjustments of \$5.5 million include:
  - \$1.4 million in personal services and fixed costs
  - \$2.0 million for on-going maintenance and utilities expenditures at new and existing facilities
  - Increases for firefighter overtime and added security personnel due to continued heightened security of military installations (\$826,097)
  - \$1.0 million continued funding for the distance learning center and the communication backbone
- New proposals of \$1.5 million include:
  - \$834,305 to implement HB 447, the statewide pay plan
  - \$500,000 to continue funding for the National Scholarship Program
  - \$100,000 to help construct a Liberty House at Fort Harrison

- A mobile service van for the Out Reach Program in Veteran Affairs (\$75,000)
- The legislature appropriated additional funding in HB 173 for search and rescue efforts that are collected from surcharges on conservation licenses and snowmobiles and off road vehicles

#### **Summary of Legislative Action**

The legislature increased the Department of Military Affairs budget by \$7.0 million over the FY 2004 base expenditures, primarily for statewide and other present law adjustments of \$5.5 million and funding new proposals of \$1.5 million. These figures do not include any funding for homeland security grants, as the executive did not bring any proposals forward, instead allowing the agency to gain approval through budget amendments. The grants added in FY 2005 in HB 4 (the budget amendment bill) total \$13.7 million.

Of the \$7.0 million increase, general fund accounts for \$1.4 million or 20 percent and are primarily due to the following:

- o National Guard Scholarship Program (\$500,000)
- o Liberty House project at Fort Harrison (\$100.000)
- o HB 447 the statewide pay plan (\$297,632)
- o Statewide present law adjustments (\$441,219)

State special revenue increased by \$1.0 million or 15 percent and primarily funds the on-going maintenance at the veteran's cemeteries through a 0.50 per vehicle registration and the expanded search and rescue appropriation in HB 173.

Federal special revenue increased by \$4.6 million or 65 percent over the biennium and funds the following increases:

- o On-going maintenance and utilities for federal buildings (\$2.0 million)
- o Distance learning network and communications (\$1.0 million)
- o Added security and firefighter overtime (\$826,097)
- o Statewide present law adjustments (\$571,000)

### **Funding**

The following table summarizes funding for the agency, by program and source, as adopted by the legislature. Funding for each program is discussed in detail in the individual program narratives that follow.

		Total A	ge	ncy Fundir	ıg							
2007 Biennium Legislative Budget												
Agency Program General Fund State Spec. Fed Spec. Grand Total Total %												
01 Centralized Services Division	\$	927,703	S	-	\$	404,717	S	1,332,420	3.60%			
02 Challenge Program		2,301,693				3,457,122		5,758,815	15.55%			
03 Scholarship Program		500,000		-		-		500,000	1.35%			
12 Army National Guard Pgm		2,433,742		127,600		12,123,824		14,685,166	39.65%			
13 Air National Guard Pgm		633,594		-		5,632,034		6,265,628	16.92%			
21 Disaster & Emergency Services		1,309,034		228,874		3,625,217		5,163,125	13.94%			
31 Veterans Affairs Program		1,505,157		1,826,451		-		3,331,608	9.00%			
Grand Total	5	9,610,923	S	2,182,925	5	25,242,914	5	37,036,762	100.00%			

#### Other Legislation

House Bill 173 – HB 173 expands the time period that search and rescue funding collected by the Department of Fish Wildlife and Parks (FWP) can be used. The Department of Military Affairs can now use the funds the year the funds are deposited and also during the following fiscal year before reverting back to the general license account in FWP. The legislature appropriated \$100,000 each year, which comes from a \$0.25 surcharge on every conservation license and snowmobile and off road vehicle decal fee.

<u>House Bill 761</u> – HB 761 allows members of the Montana National Guard on active duty for a contingency operation to be reimbursed for group life insurance. HB 761 also allows the reimbursement of premiums for the group life insurance to be exempt from state taxation. The legislature appropriated \$300,000 of general fund each year for reimbursement of group life insurance premiums.

#### **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison Budget Item	Base Budget Fiscal 2004	Executive Budget Fiscal 2006	Legislative Budget Fiscal 2006	Leg – Exec. Difference Fiscal 2006	Executive Budget Fiscal 2007	Legislative Budget Fiscal 2007	Leg – Exec. Difference Fiscal 2007	Biennium Difference Fiscal 06-07
FTE	168.90	173.90	172.90	(1.00)	173.90	172.90	(1.00)	
Personal Services	7,048,318	8,051,508	8,246,198	194,690	8,058,164	8,623,657	565,493	760,183
Operating Expenses	6,819,064	8,718,899	8,722,899	4,000	8,807,408	8,811,408	4,000	8,000
Equipment	90,923	165,923	265,923	100,000	90,923	90,923	0	100,000
Capital Outlay	0	0	0	0	0	0	0	0
Grants	1,039,597	1,039,597	1,135,597	96,000	1,039,597	1,135,597	96,000	192,000
Benefits & Claims	2,280	2,280	2,280	0	2,280	2,280	0	0
Total Costs	\$15,000,182	\$17,978,207	\$18,372,897	\$394,690	\$17,998,372	\$18,663,865	\$665,493	\$1,060,183
General Fund	4,111,558	4,625,999	4,794,350	168,351	4,616,941	4,816,573	199,632	367,983
State/Other Special	542,203	984,976	1,089,160	104,184	982,700	1,093,765	111,065	215,249
Federal Special	10,346,421	12,367,232	12,489,387	122,155	12,398,731	12,753,527	354,796	476,951
Total Funds	\$15,000,182	\$17,978,207	\$18,372,897	\$394,690	\$17,998,372	\$18,663,865	\$665,493	\$1,060,183

For the biennium the legislative budget is \$1.0 million more in total funds than the executive budget. General fund is \$367,983 higher and accounts for 35 percent of the total increase. The primary differences between the legislative and executive budget are due to the following:

- o HB 447, the statewide pay plan, increases the following authority over the biennium: general fund \$297,632; state special revenue \$15,248; federal special revenue \$521,424
- o The legislature appropriated \$100,000 of general fund for the Liberty House Project at Fort Harrison
- o \$200,000 of state special revenue was added for expanded search and rescue efforts in the Disaster and Emergency Services Division to implement HB 173
- o The legislature rejected the proposal from the Governor for adding 1.00 FTE in the Youth Challenge Program, thereby reducing general fund by \$29,649 and federal special revenue by \$44,474 over the biennium

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	9.20	0.00	0.00	9.20	0.00	0.00	9.20	9.20
Personal Services	525,039	13,938	15,437	554,414	12,668	39,362	577,069	1,131,483
Operating Expenses	50,742	48,335	0	99,077	46,558	0	97,300	196,377
Benefits & Claims	2,280	0	0	2,280	0	0	2,280	4,560
Total Costs	\$578,061	\$62,273	\$15,437	\$655,771	\$59,226	\$39,362	\$676,649	\$1,332,420
General Fund	427,128	25,263	10,538	462,929	10,890	26,756	464,774	927,703
Federal Special	150,933	37,010	4,899	192,842	48,336	12,606	211,875	404,717
Total Funds	\$578,061	\$62,273	\$15,437	\$655,771	\$59,226	\$39,362	\$676,649	\$1,332,420

#### **Program Description**

The Centralized Services Division provides departmental administration through the Office of the Adjutant General and department-wide support for accounting, fiscal management, personnel, labor relations, and purchasing and property management oversight. The program operates in accordance with Title 2, Chapter 15, part 12 and Title 10, MCA.

## **Program Highlights**

## Centralized Services Division Major Budget Highlights

• Increases in funding are due to statewide present law adjustments and funding of the statewide pay plan

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

Program Funding Table Centralized Services Division											
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007				
01000	Total General Fund	\$ 427,128	73.9%	\$ 462,929	70.6%	\$ 464,774	68.7%				
	01100 General Fund	427,128	73.9%	462,929	70.6%	464,774	68.7%				
03000	Total Federal Special Funds	150,933	26.1%	192,842	29.4%	211,875	31.3%				
	03132 National Guard	134,614	23.3%	176,120	26.9%	194,521	28.7%				
	03134 Disaster & Emergency Services	16,319	2.8%	16,722	2.5%	17,354	2.6%				
Grand Total		\$ 578,061	100.0%	\$ 655,771	100.0%	\$ 676,649	100 0%				

The Centralized Services Division is primarily funded with general fund. The federal-state agreement between the Department of Military Affairs and the associated federal agencies have identified certain personal service costs of positions that provide support to federally funded activities as applicable for federal funding. During the base year, federal funds accounted for approximately 26 percent of the funding for the division. In the 2007 biennium, the percentage increases to 29 percent.

## **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustn	nents										
		Fi	iscal 2006			Fiscal 2007					
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds	
Personal Services					36,395				,	35,070	
Vacancy Savings					(22,457)					(22,402)	
Inflation/Deflation					(13)					(12)	
Fixed Costs					48,348					(12) 46,570	
Total Statewic	le Present La	w Adjustments			\$62,273					\$59,226	
Grand Total A	dl Present L	aw Adjustments			\$62,273					\$59,226	

#### **New Proposals**

New Proposals		Fisc	al 2006	************			Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 447	•							
01	0.00	10,538	0	4,899	15,437	0.00	26,756	0	12,606	39,362
Total	0.00	\$10,538	\$0	\$4,899	\$15,437	0.00	\$26,756	\$0	\$12,606	\$39,362

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	47.40	0.00	0.00	47.40	0.00	0.00	47.40	47.40
Personal Services Operating Expenses	1,677,363 1,084,380	36,125 (17,372)	56,410 0	1,769,898 1,067,008	35,350 (23,314)	148,130 0	1,860,843 1,061,066	3,630,741 2,128,074
Total Costs	\$2,761,743	\$18,753	\$56,410	\$2,836,906	\$12,036	\$148,130	\$2,921,909	\$5,758,815
General Fund Federal Special	1,107,616 1,654,127	<b>4,</b> 583	22,191 34,219	1,134,390 1,702,516	1,896 10,140	57,791 90,339	1,167,303 1,754,606	2,301,693 3,457,122
Total Funds	\$2,761,743	\$18,753	\$56,410	\$2,836,906	\$12,036	\$148,130	\$2,921,909	\$5,758,815

#### **Program Description**

The Montana National Guard Youth Challenge Program is a volunteer program for youth ages 16 to 18 who have stopped attending secondary school before graduating. Challenge is a 17-month, voluntary two-phased military modeled training program targeting unemployed, drug-free, and law-free high school dropouts. The program provides an opportunity for high school, at risk youth to enhance their life skills, increase their educational levels, and their employment potential. Phase I of the program is a 22-week residential stay on the campus of Western Montana College of the University of Montana in Dillon, focusing on physical training, classroom instruction, personal development, and life skills. Phase II is a year-long mentoring relationship with a specially-trained member of the community where the youth resides to provide a positive role model and to assist the student in gaining employment or enrolling in post-secondary schooling.

#### **Program Highlights**

## Youth Challenge Program Major Budget Highlights

• Increases in funding are due to statewide present law adjustments and funding of the statewide pay plan

#### Funding

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

	Program Funding Table Challenge Program												
Base % of Base Budget % of Budget Budget % of Budget Program Funding FY 2004 FY 2006 FY 2006 FY 2007 FY 2007													
01000	Total General Fund	\$1,107,616	40.1%	\$1,134,390	40.0%	<b>\$</b> 1,167,303	40.0%						
	01100 General Fund	1,107,616	40.1%	1,134,390	40.0%	1,167,303	40.0%						
03000	Total Federal Special Funds	1,654,127	59.9%	1,702,516	60.0%	1,754,606	60.0%						
	03132 National Guard	1,654,127	59.9%	1,702,516	60.0%	1,754,606	60.0%						
Grand Total		\$ 2,761,743	100.0%	\$ 2,836,906	100.0%	\$ 2,921,909	100.0%						

The Youth Challenge Program is funded with general fund and federal special revenue at a 60/40 federal to state funding ratio. The federal-level National Guard Bureau established the program at an original split of 75/25 federal-state match in

1998, with the state percentage to increase by 5 percent each year until FY 2002, at which time the state match became 40 percent. The legislative budget funds the Youth Challenge Program state match with general fund for the 2007 biennium.

### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustn	nents											
		F	scal 2006			Fiscal 2007						
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds		
Personal Services Vacancy Savings Fixed Costs					107,520 (71,395) (17,372)					106,717 (71,367) (23,314)		
Total Statewid	de Present La	aw Adjustments			\$18,753					\$12,036		
Grand Total A	Ali Present L	aw Adjustments			\$18,753					\$12,036		

#### **New Proposals**

New Proposals								•		
-			al 2006				Fis	cal 2007		
		General	State	Federal	Total		General	State	Federal	Total
Program	FTE	Fund	Special	Special	Funds	FTE	Fund	Special	Special	Funds .
DP 6010 - 2007 Bie	nnium Pay Plan	- HB 447								
02	0.00	22,191	0	34,219	56,410	0.00	57,791	0	90,339	148,130
Total	0.00	\$22,191	\$0	\$34,219	\$56,410	0.00	\$57,791	\$0	\$90,339	\$148,130

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Operating Expenses	0	0	250,000	250,000	0	250,000	250,000	500,000
Total Costs	\$0	\$0	\$250,000	\$250,000	\$0	\$250,000	\$250,000	\$500,000
General Fund	0	0	250,000	250,000	0	250,000	250,000	500,000
Total Funds	\$0		\$250,000	\$250,000	\$0	\$250,000	\$250,000	\$500,000

#### Program Description

The Montana National Guard Scholarship Program was established in the 2001 biennium to offer scholarships as a recruiting and retention tool for the Montana Air and Army National Guard. The program provides scholarships to enlisted Montana National Guard personnel enrolled as full-time undergraduate students in colleges, universities, or training programs. The primarily goals of the program are to assist Montana in increasing its assigned personnel strength in both the Army and Air National Guard and enhance Army and Air National Guard operational readiness to assume both state and federal active duty missions.

### Program Highlights

## Scholarship Program Major Budget Highlights

◆ The legislature funds the National Scholarship Program with \$500,000 of general fund, twice the level appropriated by the 2003 legislature

#### **Program Narrative**

The Fifty-sixth Legislature first established the Montana National Guard Scholarship program as a recruiting and retention tool for the Montana National Guard personnel. The scholarship program was to provide direct cash payment to each National Guard personnel after the completion of each semester of school (defined as a full-time undergraduate student in colleges, universities, or training programs). Funding for the program has been a biennial, one-time-only general fund appropriation of \$250,000 each biennium, since enacted in the 2001 biennium. The 2005 legislature doubled the general fund appropriation to \$500,000 and removed the one-time-only designation from the program.

#### Funding

The National Guard Scholarship Program is funded entirely with general fund.

#### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

## **New Proposals**

New Proposals		Fisc	al 2006				Fis	cal 2007	**	
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 202 - Fund Natio	onal Guard Scho	olarship Program								
03	0.00	250,000	0	0	250,000	0.00	250,000	0	0	250,000
Total	0.00	\$250,000	\$0	\$0	\$250,000	0.00	\$250,000	\$0	\$0	\$250,000

<u>DP 202 - Fund National Guard Scholarship Program - The legislature approved funding to continue the National Guard Scholarship Program.</u> The 2003 Legislature funded the program as a biennial, one-time only general fund appropriation of \$250,000. The 2005 Legislature funded the program with \$500,000 general fund, and designated the appropriation as restricted and biennial.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	34.30	3.00	0.00	37.30	3.00	0.00	37.30	37.30
Personal Services	1,781,009	127,738	55,666	1,964,413	130.827	144,172	2.056.008	4,020,421
Operating Expenses	3,978,869	1,199,169	0	5,178,038	1,325,992	0	5,304,861	10,482,899
Equipment	90,923	0	0	90,923	0	0	90,923	181,846
Total Costs	\$5,850,801	\$1,326,907	\$55,666	\$7,233,374	\$1,456,819	\$144,172	\$7,451,792	\$14,685,166
General Fund	1,179,286	15,240	7,367	1,201,893	33,716	18,847	1,231,849	2,433,742
State/Other Special	0	26,300	0	26,300	101,300	0	101,300	127,600
Federal Special	4,671,515	1,285,367	48,299	6,005,181	1,321,803	125,325	6,118,643	12,123,824
Total Funds	\$5,850,801	\$1,326,907	\$55,666	\$7,233,374	\$1,456,819	\$144,172	\$7,451,792	\$14,685,166

#### **Program Description**

The Army National Guard (ARNG) until federalized, is a state military organization, which provides trained and equipped military units for use in the event of a state or national emergency. The Federal/State Cooperative Agreement provides funding for facilities management, environmental, and communications support to the organization by: 1) providing professional and skilled personnel for the administration, planning, and execution of statewide repair and maintenance functions on facilities and training areas; 2) planning, programming, and contracting for construction; 3) ensuring all activities and facilities comply with environmental regulations; and 4) providing state-wide communication services, security contracts, and leases for buildings and land used by the Army National Guard. The U.S. and Montana constitutions and Title 10, Chapters 1-3, MCA mandate the program.

## **Program Highlights**

## Army National Guard Program Major Budget Highlights

- ♦ The legislative budget increases of \$3.0 million over the biennium consist of a 2 percent increase in general fund, a 4 percent increase in state special revenue, and a 96 percent increase in federal special revenue. These increases over the biennium are primarily due to:
  - \$604,000 for compliance with environmental regulations
  - An appropriation for the distance learning center and the communication backbone of \$1.0 million
  - Federal special revenues for on-going maintenance and repairs of \$1.0 million
  - Funding for the opening of 10 different facilities or additions to existing facilities in FY 2005 or FY 2006, including utilities, janitorial services, and added maintenance personnel of \$336,856
  - \$199,838 for the statewide pay plan

#### Funding

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program	Funding Ta	able			
		Arm Nation	nal Guard Pro	gram			
		Base	% of Base	Budget	% of Budget	Budget	% of Budget
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$1,179,286	20.2%	\$ 1,201,893	16.6%	\$ 1,231,849	16.5%
	01100 General Fund	1,179,286	20.2%	1,201,893	16.6%	1,231,849	16.5%
02000	Total State Special Funds	-	-	26,300	0.4%	101,300	1.4%
	02101 Distance Learning	-	-	25,000	0.3%	100,000	1.3%
	02343 Armory Rental Funds	-	-	1,300	0.0%	1,300	0.0%
03000	Total Federal Special Funds	4,671,515	79.8%	6,005,181	83.0%	6,118,643	82.1%
	03132 National Guard	4,671,515	79.8%	6,005,181	83.0%	6,118,643	82.1%
Grand Total		\$ 5,850,801	100.0%	\$ 7,233,374	100.0%	\$ 7,451,792	100.0%

The Army National Guard program is primarily funded with a combination of general fund and federal funds. Funding depends on how a facility is used and the costs to operate and maintain a facility, and can be funded: 1) entirely with state funds; 2) entirely with federal funds; or 3) as a shared responsibility, with federal funds at 75 percent and general fund at 25 percent (service contract buildings). When a facility is owned by the state and located on state land, maintenance costs are the responsibility of the state and utility costs are split evenly with the federal government. When a facility is state owned but located on federal land, the maintenance costs are funded 75 percent federal and 25 percent general fund, but utility costs are funded 100 percent general fund. When a facility is classified as a logistics facility, the funding is 100 percent federal funds for the entire facility. Federally owned facilities located on federal land and those that serve training missions are predominantly funded 100 percent with federal funds, except when the building is used as an armory. Armories constructed with federal funds and located on federal land are funded 100 percent general fund for maintenance and 50 percent federal and 50 percent general fund for utilities costs. When armories are rented to groups, the state special revenue funds generated from rental fees are used to augment general fund support of the facilities.

During the base year, general fund accounted for 20 percent of overall expenditures within the Army National Guard program.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustm	ents	Fis	nd 2006	**************			Cie	cal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					121,388		•			124,60
acancy Savings					(76,095)					(76,22
nflation/Deflation					53,759					42,0
fixed Costs					(6,594)					(15,39
Total Statewid	e Present Lav	w Adjustments			\$92,458					\$75,0
OP 3 - ARNG Utilitie	s at New Loc	ations								
	0.00	2,639	0	56,365	59,004	0.00	8,186	0	117,168	125,3
P 4 - Janitorial Serv	ice at New Lo									
	0.00	8,340	0	12,660	21,000	0.00	13,620	0	13,380	27,0
P 5 - ARNG Faciliti										
	2.00	13,062	0	39,184	52,246	2.00	13,066	0	39,195	52,2
OP 6 - ARNG Janitor										
	0.00	5,625	0	24,375	30,000	0.00	5,625	0	24,375	30,0
DP 9 - Distance Learn			•							
	0.00	0	25,000	0	25,000	0.00	0	100,000	0	100,0
OP 11 - Range Mainte										
	1.00	0	0	30,199	30,199	1.00	0	0	30,186	30,1
OP 13 - Environment										
	0.00	0	0	302,000	302,000	0.00	0	0	302,000	302,0
P 14 - Communicati		٠.								
30 14 ADVG 4 IV	0.00	0	0	200,000	200,000	0.00	0	0	200,000	200,0
OP 15 - ARNG Addit			•	616.000	515.000	0.00	^	^		
	0.00	0	0	515,000	515,000	0.00	0	0	515,000	515,0
Total Other Pr		djustments								
	3.00	\$29,666	\$25,000	\$1,179,783	\$1,234,449	3.00	\$40,497	\$100,000	\$1,241,304	\$1,381,8
Grand Total A	ll Present La	w Adjustments			\$1,326,907					\$1,456.8

<u>DP 3 - ARNG Utilities at New Locations - The legislature approved additional utility expenditures to support new facilities that began operating partially through the base year or will start operations next year, and are derived as follows:</u>

- o The Civil Support Team (CST) Armory is funded 75 percent federal funds and 25 percent general fund and is considered a service contract building. Spending authority is approved at \$10,555 per year
- o The Havre Armory addition and the Dillon Armory are funded 50 percent general fund and 50 percent federal funds. These two facilities were built with federal money on state land and are only reimbursed from the federal government 50 percent for utilities cost. Spending authority is approved at \$11,094 in FY 2007
- o There are seven federal facilities located on federal land that will be funded 100 percent with federal special revenue, including: 1) tool recycling facility; 2) Kalispell armed forces reserve center (AFRC); 3) engineer maintenance facility; 4) Billings AFRC addition; 5) Billings organizational maintenance shop (OMS) addition; 6) Kalispell OMS addition; and 7) army aviation support facility addition. The legislature approved federal special revenue for utilities expenditures in FY 2006 of \$48,449 and \$103,705 in FY 2007

<u>DP 4 - Janitorial Service at New Locations - The legislature approved additional federal special revenue and general fund authority to support a basic level of janitorial services at the three new armories located at Dillon, Kalispell, and Fort Harrison, which have been constructed or will be constructed after the base year.</u>

<u>DP 5 - ARNG Facilities Maintenance Employees - The legislature approved 2.00 FTE to assist in maintaining the facilities operated and maintained by the department. The additional staff approved would include a heating ventilating and air conditioning technician and a painter. Funding authority is 75 percent federal funds and 25 percent general fund.</u>

<u>DP 6 - ARNG Janitorial at Existing Locations - The legislature approved additional janitorial services for the Helena Armed Forces Reserve Center.</u>

- <u>DP 9 Distance Learning State Special Spending Authority The legislature approved additional state special revenue authority to continue implementation of shared usage of the Montana National Guard Distance Learning Network. The funds would be used to repair and maintain equipment and facilities. The shared use will be by state agencies, local governments, and other authorized groups.</u>
- <u>DP 11 Range Maintenance Employee The legislature approved additional federal special revenue to make an existing modified position (targetry and range maintenance employee) a full-time permanent position. Expenditures for a modified position are not included in the base.</u>
- <u>DP 13 Environmental Program Operations The legislature approved additional federal authority for the environmental program to comply with all state and federal environmental laws and requirements. The funding request would be used to sustain the permanent ongoing needs of the environmental compliance program in the areas of: hazardous waste disposal, spill response supplies, environmental documentation of new activities, facility management plans, natural resource studies, and unexploded ordinance remediation.</u>
- <u>DP 14 Communications 100% Federal Authority Increase The legislature approved federal spending authority to maintain the statewide network that supports daily operations with voice, video, and data traffic, and the Montana National Guard Distance Learning Network.</u>
- <u>DP 15 ARNG Additional Federal Spending Authority The legislature approved additional federal special revenue authority in the amount of \$515,000 per year for ongoing repair and maintenance costs for federal buildings on federal land. The funding would be used for completion of ongoing projects, including: roof repairs, asphalt crack sealing and seal coats, heating and ventilation system repairs and replacement, and upgrades and enhancements to security fencing, door and window hardware, and other items.</u>

#### New Proposals

New Proposals										
	••••	Fisc	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bie	ennium Pay Plan	- HB 447								
12	0.00	7,367	0	48,299	55,666	0.00	18,847	0	125,325	144,172
Total	0.00	\$7,367	\$0	\$48,299	\$55,666	0.00	\$18,847	\$0	\$125,325	\$144,172

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Total Funds	\$2,506,573	\$551,751	\$43,242	\$3,101,566	\$544,575	\$112,914	\$3,164,062	\$6,265,628
Federal Special	2,224,627	520,762	40,308	2,785,697	516,330	105,380	2,846,337	5,632,034
General Fund	281,946	30.989	2,934	315,869	28,245	7,534	317,725	633,594
Total Costs	\$2,506,573	\$551,751	\$43,242	\$3,101,566	\$544,575	\$112,914	\$3,164,062	\$6,265,628
Personal Services Operating Expenses	1,381,307 1,125,266	381,250 170,501	43,242 0	1,805,799 1,295,767	385,209 159,366	112,914 0	1,879,430 1,284,632	3,685,229 2,580,399
FTE	33.00	0.00	0.00	33.00	0.00	0.00	33.00	33.00
Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07

#### **Program Description**

The Air National Guard program, until federalized, is a state military organization, which provides trained and equipped military units for use in the event of a state or national emergency. The federal/state cooperative agreement provides for administrative, facilities maintenance, security, and fire protection support to the Air National Guard base at Gore Hill near Great Falls. The Air National Guard Program operates under both federal and state mandates in accordance with its dual missions and is mandated by the United States and Montana Constitutions and Title 10, Chapter 1-3, MCA.

## **Program Highlights**

## Army National Guard Program Major Budget Highlights

- The legislative budget increases of \$1.2 million over the 2004 base budget consist of a 5 percent increase in general fund and a 95 percent increase in federal special revenue. These increases over the biennium are due to:
  - \$537,736 in firefighter overtime
  - \$288,361 for increased security at the Air National Guard base at Gore Hill in Great Falls
  - \$234,229 in statewide present law adjustments
  - Pay plan adjustments (\$156,156)

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

	Program Funding Table Air National Guard Pgm												
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007						
01000	Total General Fund 01100 General Fund	\$ 281,946 281,946	11.2% 11.2%	\$ 315,869 315,869	10.2% 10.2%	\$ 317,725 317,725	10.0% 10.0%						
03000	Total Federal Special Funds 03132 National Guard	2,224,627 2,224,627	88.8% 88.8%	2,785,697 2,785,697	89.8% 89.8%	2,846,337 	90.0% 90.0%						
Grand Total		\$ 2,506,573	100.0%	\$ 3,101,566	100.0%	\$3,164,062	100.0%						

The Air National Guard program is primarily funded with 90 percent federal funds and 10 percent general fund. Personal services costs for firefighters and security services are 100 percent federally funded.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustmer	nts									
		Fis	cal 2006				Fi	scal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs					174,623 (62,241) 38,891 (10,773)					178,743 (62,402) 30,098 (16,710)
Total Statewide l	Present Lav	Adjustments			\$140,500					\$129,729
DP 10 - AIR GUARD F	Firefighter O	vertime								
	0.00	0	0	268,868	268,868	0.00	0	0	268,868	268,868
DP 12 - AIR GUARD S	Security			•	,				,	
	0.00	0	0	142,383	142,383	0.00	0	0	145,978	145,978
Total Other Pres	ent Law Ad	ljustments								
1	0.00	\$0	\$0	\$411,251	\$411,251	0.00	\$0	\$0	\$414,846	\$414,846
Grand Total All	Present Lav	v Adjustments			\$551,751					\$544,575

<u>DP 10 - AIR GUARD Firefighter Overtime - The legislature approved an increase in federal special revenue for overtime pay for state firefighters in the Air National Guard. All Fair Labor Standard Act (FLSA) overtime must be paid for all firefighter hours worked exceeding 212 in a two-pay period month. The contractual agreement requires these items to be paid when earned.</u>

<u>DP 12 - AIR GUARD Security -</u> The legislature approved additional spending authority for an increase in contracted security services for the Air National Guard. The Air National Guard uses a security contactor to perform a portion of the security requirements for the Air National Guard base at Gore Hill in Great Falls. The 120<sup>th</sup> fighter wing located in Great Falls is still under a heightened security alert following the September 11, 2001 terrorist attack. This heightened alert requires that two security officers be on duty at all times. Funding for this addition previously was through a budget amendment. Funding is 100 percent federal special revenue.

#### **New Proposals**

New Proposals										
		Fisc	cal 2006				Fis	cal 2007		
		General	State	Federal	Total		General	State	Federal	Total
Program	FTE	Fund	Special	Special	Funds	FTE	Fund	Special	Special	Funds
DP 6010 - 2007 Bi	iennium Pay Plan	- HB 447								
13	0.00	2,934	0	40,308	43,242	0.00	7,534	0	105,380	112,914
ł										
Total	0.00	\$2,934	\$0	\$40,308	\$43,242	0.00	\$7,534	\$0	\$105,380	\$112,914

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget								
	Base	PL Base	New	Total	PL Base	New	Total	Total
	Budget	Adjustment	Proposals	Leg. Budget	Adjustment	Proposals	Leg. Budget	Leg. Budget
Budget Item	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	23.00	0.00	0.00	23.00	0.00	0.00	23.00	23.00
Personal Services	895,934	266,765	32,957	1,195,656	268,168	84,966	1,249,068	2,444,724
Operating Expenses	180,156	51,734	0	231,890	35,161	0	215,317	447,207
Equipment	0	0	0	0	0	0	0	0
Grants	1,039,597	96,000	0	1,135,597	96,000	0	1,135,597	2,271,194
Total Costs	\$2,115,687	\$414,499	\$32,957	\$2,563,143	\$399,329	\$84,966	\$2,599,982	\$5,163,125
General Fund	456,031	173,266	16,258	645,555	165,833	41,615	663,479	1,309,034
State/Other Special	14,437	100,000	0	114,437	100,000	. 0	114,437	228,874
Federal Special	1,645,219	141,233	16,699	1,803,151	133,496	43,351	1,822,066	3,625,217
Total Funds	\$2,115,687	\$414,499	\$32,957	\$2,563,143	\$399,329	\$84,966	\$2,599,982	\$5,163.125

#### **Program Description**

The Disaster and Emergency Services Division duties and responsibilities are provided for under Title 10, Chapter 3, MCA. The division is responsible for the coordination, development, and implementation of emergency management planning, mitigation, response, and recovery statewide. This responsibility includes the administration and disbursement of Federal Homeland Security and Emergency Management funds to eligible political subdivisions and tribal nations across the state. The division maintains a 24-hour a day point of contact to coordinate the volunteer, state, and federal response for assistance to political subdivisions and tribal nations in the event of an incident, emergency, or disaster.

### **Program Highlights**

## Disaster and Emergency Services Major Budget Highlights

Increased funding is due primarily to statewide present law adjustments and the statewide pay plan

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fund	ding Table				
	E	Disaster & Emerg	gency Services	s			
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budge FY 2007
01000	Total General Fund	\$ 456,031	21.6%	\$ 645,555	25.2%	\$ 663,479	25.5%
	01100 General Fund	456,031	21.6%	645,555	25.2%	663,479	25.5%
02000	Total State Special Funds	14,437	0.7%	114,437	4.5%	114,437	4.4%
	02335 Des Training Conference	14,437	0.7%	14,437	0.6%	14,437	0.6%
	02547 Search & Rescue	-	-	100,000	3.9%	100,000	3.8%
03000	Total Federal Special Funds	1,645,219	77.8%	1,803,151	70.3%	1,822,066	70.1%
	03134 Disaster & Emergency Services	1,645,219	77.8%	1,803,151	70.3%	1,822,066	70.1%
Grand Total		\$ 2,115,687	100.0%	\$ 2,563,143	100.0%	\$ 2,599,982	100 0%

The Disaster and Emergency Services Division is supported with general fund, state special revenue, and federal special revenue. The disaster coordination functions that provide support to communities and contribute to the overall mission of the division are usually funded on a 50/50 basis with general fund and federal special revenue. Disaster coordination functions focusing on specifically identified hazards or functions are usually funded 100 percent with federal funds.

State special revenue is fee revenue from individuals who attend division-sponsored workshops and conferences and is used to support these functions and \$0.25 surcharge on every conservation license that is sold and from every snowmobile and off road vehicle decal fee. These fees are collected by Fish Wildlife, Parks (FWP) and deposited into a state special revenue account for search and rescue efforts. If these funds are not expended fully in the following fiscal year following the deposits into the account, these funds revert back to the general license account in FWP.

#### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjusts	ments		•							
_		Fis	cal 2006				Fis	cal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					315,212			·		316,671
Vacancy Savings					(48,447)					(48,503)
Inflation/Deflation					(18)					(16)
Fixed Costs					47,752					31,177
Total Statewi	de Present Law	Adjustments			\$314,499					\$299,329
DP 2 - Search and R	Rescue Surcharge									
	0.00	0	100,000	0	100,000	0.00	0	100,000	0	100,000
Total Other I	Present Law Adj	ustments								
	0.00	\$0	\$100,000	\$0	\$100,000	0.00	\$0	\$100,000	\$0	\$100,000
Grand Total	All Present Law	Adjustments			\$414,499					\$399,329

<u>DP 2 - Search and Rescue Surcharge - The legislature appropriated \$100,000 each fiscal year of state special revenue for search and rescue.</u> Funding comes from \$0.25 surcharge on every conservation license that is sold and from every snowmobile and off road vehicle decal fees.

#### **New Proposals**

New Proposals										
		Fisc	al 2006				Fis	cal 2007		
		General	State	Federal	Total		General	State	Federal	Total
Program	FTE	Fund	Special	Special	Funds	FTE	Fund	Special	Special	Funds
				-						
DP 6010 - 2007 Bier	nium Pay Plan	- HB 447								
21	0.00	16,258	0	16,699	32,957	0.00	41,615	0	43,351	84,966
										1
Total	0.00	\$16,258	\$0	\$16,699	\$32,957	0.00	\$41,615	\$0	\$43,351	\$84,966

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget								
	Base	PL Base	New	Total	PL Base	New	Total	Total
	Budget	Adjustment	Proposals	Leg. Budget	Adjustment	Proposals	Leg. Budget	Leg. Budget
Budget Item	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	22.00	1.00	0.00	23.00	1.00	0.00	23.00	23.00
Personal Services	787,666	140,259	28,093	956,018	140,616	72,957	1,001,239	1,957,257
Operating Expenses	399,651	201,468	0	601,119	198,581	0	598,232	1,199,351
Equipment	0	0	175,000	175,000	0	0	. 0	175,000
Capital Outlay	0	0	0	0	0	0	0	0
Total Costs	\$1,187,317	\$341,727	\$203,093	\$1,732,137	\$339,197	\$72,957	\$1,599,471	\$3,331,608
General Fund	659,551	254	123,909	783,714	0	61,892	721,443	1,505,157
State/Other Special	527,766	341,473	79,184	948,423	339,197	11,065	878,028	1,826,451
Federal Special	0	0	0	0	0	0	0	0
Total Funds	\$1,187,317	\$341,727	\$203,093	\$1,732,137	\$339,197	\$72,957	\$1,599,471	\$3,331,608

#### **Program Description**

The Veterans Affairs Division assists discharged veterans and their families, cooperates with state and federal agencies, promotes the general welfare of veterans, and provides information on veterans' benefits. The program also administers the veterans' cemeteries located at Miles City and at Fort Harrison, in Helena. The Board of Veterans' Affairs is administratively attached to the Department of Military Affairs and operates under a state mandate provided in Title 10, Chapter 2, MCA.

#### **Program Highlights**

## Veterans Affairs Program Major Budget Highlights

- ♦ The legislative budget increases of \$956,974 for the biennium over the 2004 base year expenditures are primarily due to:
  - \$480,000 for continued cemetery maintenance
  - \$101,050 for the statewide pay plan
  - \$100,000 of general fund for the Liberty House Project at Fort Harrison
  - \$75,000 for a mobile service van for the Outreach Program
  - \$198,144 in increases for statewide present law adjustments

#### **Program Narrative**

The 2003 Legislature passed SB 401, which altered administration, operations, and service programs for the Montana Veterans' Affairs Division. There were two fiscal impacts from SB 401: 1) A 50-cent "veterans services" fee was enacted on light vehicle registration. The new vehicle registration fee generated \$279,586 in FY 2004 and \$559,173 in FY 2005; and 2) patriotic license plate was authorized. The license plate has not yet been designed and so no revenue has been collected. Revenues from both fees are deposited into a state special revenue account, which funds 3.0 FTE for additional outreach services. A new veterans' service office was opened in Havre to better serve the "hi-line" and additional outreach services programs were established at the Montana state prison, Montana state hospital, and the DUI WATC program. The funding from this special account also provides new and updated technology for the division.

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

Program Funding Table Veterans Affairs Program										
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007			
01000	Total General Fund	\$ 659,551	55.5%	\$ 783,714	45.2%	\$ 721,443	45.1%			
	01100 General Fund	659,551	55.5%	783,714	45.2%	721,443	45.1%			
02000	Total State Special Funds	527,766	44.5%	948,423	54.8%	878,028	54.9%			
	02214 Veterans Affairs Cemeteries	247,425	20.8%	458,312	26.5%	464,780	29.1%			
	02548 Veterans Affairs Sb401	262,173	22.1%	431,943	24.9%	355,080	22.2%			
	02550 Ft Harr Va Cemetery Donations	7,995	0.7%	17,995	1.0%	17,995	1.1%			
	02551 Ft Harr Va Cemetery Plot Allow	6,624	0.6%	16,624	1.0%	16,624	1.0%			
	02552 Estrn Mt Va Cemetery Plot All	· -	-	10,000	0.6%	10,000	0.6%			
	02553 Estrn Mt Va Cemetery Donations	3,549	0.3%	13,549	0.8%	13,549	0.8%			
Grand Total	·	\$1,187,317	100.0%	\$ 1,732,137	100.0%	\$ 1,599,471	100.0%			

The Veterans Affairs Division is funded with general fund for all functions within the division except cemetery operations. Veterans cemetery operations are fully funded by state special revenue from donations, veteran license plate fees, a 50-cent vehicle registration fee, and cemetery plot allowances.

## Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments	Fise	cal 2006			Fiscal 2007				
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs				144,131 (37,271) (3,179) (3,353)					144,52; (37,287 (3,101 (6,318
Total Statewide Present Law	Adjustments			\$100,328					\$97,810
DP 7 - FTE for the Veterans Cemeter	v								
1.00	0	1,399	0	1,399	1.00	0	1,381	0	1,381
DP 8 - Continue Cemetery Maintenan	ice	Ţ							
0.00	0	240,000	0	240,000	0.00	0	240,000	0	240,000
Total Other Present Law Adju	ustments								
1.00	\$0	\$241,399	\$0	\$241,399	1.00	\$0	\$241,381	\$0	\$241,381
Grand Total All Present Law	Adjustments			\$341,727					\$339,197

<u>DP 7 - FTE for the Veterans Cemetery - The legislature approved adding 1.00 FTE to operate and maintain the eastern Montana veterans cemetery located in Miles City. Funding is from the veterans affairs cemeteries fund.</u>

<u>DP 8 - Continue Cemetery Maintenance - The legislature approved state special revenue authority of up to \$240,000 a year to operate, maintain, and administer the eastern Montana state veterans' cemetery located in Miles City and the Montana state veterans' cemetery located in Helena. Funding is from: 1) The veterans affairs cemeteries fund of \$200,000 a year; 2) \$20,000 from the cemetery plot account from Ft. Harrison; 3) \$10,000 from the eastern Montana plot allowance fund; and 4) \$10,000 from the Ft Harrison cemetery donations account.</u>

#### **New Proposals**

-		Fis	cal 2006		************		Fise	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
OP 16 - Purchase a l	Mobile Veteran	s Service Van - C	то							
31	0.00	0	75,000	0	75,000	0.00	0	0	0	(
OP 17 - Liberty Hou	se Project									
31	0.00	100,000	0	0	100,000	0.00	0	0	0	(
DP 6010 - 2007 Bies	nnium Pay Plan	- HB 447								
31	0.00	23,909	4,184	0	28,093	0.00	61,892	11,065	0	72,957
Total	0.00	\$123,909	\$79,184	\$0	\$203,093	0.00	\$61,892	\$11,065	\$0	\$72,95

<u>DP 16 - Purchase a Mobile Veterans Service Van - OTO - The legislature approved purchasing a mobile veterans service van for the statewide veterans' services outreach program.</u> The new van would primarily be used for creating and processing compensation claims (typically disability and pension) in areas not served by the current outreach program. The new mobile van will be a custom built 24-foot, handicapped accessible vehicle, equipped with two office areas, equipment, and technology capable of completing a veteran's claim for compensation. Funding is from the sale of license plates sponsored by the division.

<u>DP 17 - Liberty House Project - The legislature appropriated \$100,000 of general fund for constructing a Liberty House at the Fort Harrison VA medical center.</u> The Liberty House will be used for family visiting patients at the VA medical center.

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

#### Language

The legislature approved the following language for inclusion in HB2:

"The Liberty House Project may be used only for the purpose of constructing a liberty house at Fort Harrison VA medical center."

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## **EDUCATION**

## Section E

# JOINT SUBCOMMITTEES OF HOUSE APPROPRIATIONS AND SENATE FINANCE COMMITTEES

-----Agencies-----

Office of Public Instruction Board of Public Education School for the Deaf and Blind Montana Arts Council State Library Commission Montana Historical Society Montana University System (MUS)
Commissioner of Higher Education
Community Colleges
University Units and Colleges of Technology
Agricultural Experiment Station
Extension Service
Forestry & Conservation Experiment Station
Bureau of Mines & Geology
Fire Services Training School
Board of Regents

-----Committee Members-----

#### House

Representative Eve Franklin (Chair) Representative Bill Glaser Representative Verdell Jackson Representative Carol Juneau

#### Senate

Senator Don Ryan (Vice-Chair) Senator John Esp Senator Carol Williams

-----Fiscal Division Staff-----

Jim Standaert Marilyn Daumiller Alan Peura

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#### **Agency Legislative Budget**

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Agency Legislative Budget								
Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
PTE	125.31	4.35	9.00	138.66	4.40	9.50	139.21	139.21
Personal Services	6,115,508	631,352	687,628	7,434,488	627,602	1,036,041	7,779,151	15,213,639
Operating Expenses	7,434,615	2,395,039	3,254,445	13,084,099	2,721,324	1,241,517	11,397,456	24,481,555
Equipment	76,335	5,000	100,463	181,798	0	50,463	126,798	308,596
Local Assistance	509,984,289	8,466,265	28,812,974	547,263,528	13,899,729	28,624,539	552,508,557	1,099,772,085
Grants	119,604,611	14,082,528	923,000	134,610,139	21,003,299	923,000	141,530,910	276,141,049
Total Costs	\$643,215,358	\$25,580,184	\$33,778,510	\$702,574,052	\$38,251,954	\$31,875,560	\$713,342,872	\$1,415,916,924
General Fund	514,085,061	8,713,666	33,252,322	556,051,049	14,164,535	31,160,010	559,409,606	1,115,460,655
State/Other Special	943,936	15,843	11,287	971,066	15,848	16,560	976,344	1,947,410
Federal Special	128,186,361	16,850,675	514,901	145,551,937	24,071,571	698,990	152,956,922	298,508,859
Total Funds	\$643,215,358	\$25,580,184	\$33,778,510	\$702,574,052	\$38,251,954	\$31,875,560	\$713,342,872	\$1,415,916,924

#### **Agency Description**

The Superintendent of Public Instruction is an elected official authorized by Article VI, Section 1, of the Montana Constitution. The Office of Public Instruction (OPI) provides distribution of funding and services to Montana's schoolage children and to teachers in approximately 450 school districts. The staff provides technical assistance in planning, implementing, and evaluating educational programs in such areas as teacher preparation, teacher certification, school accreditation, school curriculum, school finance, and school law. The staff also administers a number of federally-funded programs and provides a variety of information services.

#### **Agency Highlights**

## Office of Public Instruction Major Budget Highlights

The legislature increased funding by \$129.4 million over the doubled 2004 base in the 2007 biennium. Of this amount, \$87.3 million is general fund and \$42.1 million is federal funds. The legislature:

- Increased base aid payments to schools by \$62.2 million general fund and \$4.2 million in the statutorily appropriated guarantee account through 4 main actions:
  - Funded statutory inflationary adjustments and enrollment changes
  - Increased the per student entitlement by \$100 per high school student and \$250 per elementary student
  - Instituted 3 year ANB averaging for entitlement payments
  - Allowed sharing of cash reappropriated between elementary and high schools in unified systems
- ♦ Added \$25.1 million general fund for other payments to schools
  - Fully funded all present law adjustments in special education, school facility payments, transportation payments, HB 124 block grants, and other
  - Increased payments for special education, school facility payments, secondary vo-ed, and gifted and talented
  - Funded Indian Education for All with \$3.4 million and 4.00 FTE,

including \$1.1 million for information sharing and \$2.3 million for curriculum development

- Appropriated all additional anticipated federal grants and other payments totaling \$42.1 million, including an additional 5.35 FTE and a new grant for homeland security
- Funded a new student education information database
- Provided retirement GTB increases of \$2.0 million to impact aid districts as a result of the passage of SB 333

#### **Summary of Legislative Action**

The legislature's budget for OPI increases \$129.4 million in the 2007 biennium as compared with the base budget. Of this amount \$87.3 million is general fund and \$42.1 million is federal funds.

The OPI administration budget increases \$12.8 million over the biennium compared with the base budget. Federal funds increase \$6.5 million in present law adjustments and a new proposal for education in homeland security. The increase in general fund is \$6.2 million for:

- o Indian Education for All \$2.3 million.
- o Student education information database \$2.8 million
- Other adjustments \$1.1 million

FTE for OPI is recommended to increase by 13.35, a net of 5.35 for federal employees, 4.0 for Indian Education for All, and 4.0 for the Student Education Information Data System.

OPI's distribution to schools program in the 2007 biennium increases by \$116.7 million, of which \$81.1 million is general fund and \$35.6 million is federal funds. In addition, there is expected to be an additional \$4.2 million in base aid coming from the guarantee fund, which is statutorily appropriated. The federal funds increase is entirely a present law adjustment except for \$546,000 for training in homeland security. The general fund increase in the distribution program in the 2007 biennium consists of the following:

- Present law and new proposal adjustments to base aid for inflation, student declines, increases in base aid due to entitlement increases of \$250 per ANB for elementary and \$100 per ANB for high school, three-year averaging of ANB, sharing of cash reappropriated between elementary and high school, and other bills impacting base aid \$62.2 million general fund and \$4.2 million guarantee account.
- o Increases in special education of \$8.1 million
- o School facility increases of \$4.3 million
- o Secondary vo-ed and gifted and talented increases of \$0.8 million
- o Indian Education for All grants to districts for information sharing with other districts \$1.1 million
- o Retirement GTB increases of \$2.0 million in impact aid districts
- Other present law adjustments for transportation, HB 124 block grants and other \$2.6 million

The federal distribution to schools spending increases include:

- o Special education by \$18.5 million.
- o School foods program by \$9.9 million
- Elementary and Secondary Education Act (ESEA) program by \$6.8 million primarily for the 21<sup>st</sup> Century Program
- o Homeland security training by \$546,000

#### Other Legislation

<u>HB 63</u> – This bill increases the basic and per-ANB entitlements for both elementary and high school by 2.1' percent in FY 2006 and by 2.19 percent in FY 2007. HB 63 further increased per-ANB entitlements by \$250 for elementary and by \$100 for high school. In addition HB 63, allows elementary and high schools to share cash reapropriated beginning in FY 2007.

<u>HB 83</u> – Under previous law, county superintendents pay K-12 tuition for a child who is placed in licensed foster care or group homes outside the student's district of residence by the state or a court. Tuition payments are deducted from countywide elementary or high school equalization accounts by the county before monies are remitted to the state.

Under HB 83, the Office of Public Instruction (OPI) will make payments to the school district of attendance. Districts will submit a claim (out-of-district attendance agreement) to OPI at the end of the year of attendance. OPI will make payments of approximately \$336,000 from a general fund appropriation in the year following attendance (FY 2007).

SB 48 – Beginning tax year 2006, SB 48 increases the threshold amount of class 8 property that an entity may own and be exempt from property taxation, from \$5,000 of market value to \$20,000. The reduction in property tax values from the increase in exemption in class 8 property taxable values will impact the state's obligation to fund the guaranteed tax base aid for school districts and counties. Property tax values decrease by 0.3% in FY 2007. There will be a one-year guaranteed tax base (GTB) cost spike of \$183,000 in FY 2007. The guarantee level is determined by the prior year taxable values applied against current year taxable values. The higher guarantee level in FY 2006 will apply to the lower taxable values in FY 2007 and cause increased state contribution as districts levy more mills to compensate for the drop in taxable values.

SB 276 - This bill replaces the net proceeds tax on bentonite with a production tax. Bentonite production will be taxed on the wet ton at varying rates based on the level of production. The drop in taxable values resulting from SB 276 causes the statewide taxable values to decrease by 0.3 percent, which will cause the statewide guarantee level for the guaranteed tax base aid to be reduced. Of the three districts that currently have taxable values from bentonite and get taxable value decreases from SB 276, two will see increases in state guaranteed tax base aid as the taxable value of the district will fall substantially. The state guaranteed tax base aid would only partially offset the loss in revenue to the school district.

Districts that do not have taxable values related to bentonite, and currently receive guaranteed tax base aid would receive approximately a 0.3% decrease in the amount of guaranteed tax base aid as the state guarantee level will be lower. Approximately 70% of school districts receive guaranteed tax base aid and would be affected by this small reduction.

The net savings to the state from reduced guaranteed tax base aid payments will be \$700 in FY 2006 and \$263,000 in FY 2007. The \$263,000 state savings will continue into future years.

<u>SB 296</u> - Under the SB 296, land that is under one ownership and that is greater than 20 acres in size, but less than 160 acres in size, could become eligible for agricultural land classification contingent upon meeting the additional requirements provided in this bill. Typically these parcels of land are called "non-qualified agricultural land".

Under the SB 296, the 20 to 160 acre parcels of land that do not meet the minimum \$1,500 in agricultural related income produced by the land, may qualify as agricultural land if the owner: 1) submits proof that 51 percent of the owner's annual income is derived from agricultural production; 2) the property taxes are paid by a family corporation, family partnership, sole proprietorship or family trust involved in Montana agricultural production and 51 percent of the entity's Montana annual gross income is derived from agricultural production or; 3) the owner is a shareholder, partner, owner, or member of a family corporation, family partnership, sole proprietorship, or family trust that is involved in Montana agricultural production and 51 percent of the entity's Montana annual gross income is derived from agricultural production.

SB 296 is effective July 1, 2005 and the new ownership criteria will be effective in tax year 2006. The reduction in property tax values from SB 296 would impact the state's obligation to fund the guaranteed tax base aid for school districts and counties. Property tax values decrease by 0.03 percent in FY 2007. There will be a one-year guaranteed tax base (GTB) cost spike of \$21,200 in FY 2007.

SB 333 - In February 2005, the US District Court permanently enjoined the state from complying with Section 20-9-501, MCA (2004) as applied to school district employees paid with federal impact aid. The ruling also requires the state to reimburse, retroactive to July 1, 2004, Montana school districts for the retirement, social security and unemployment insurance costs of these employees in the same manner as if they were paid from state or local funding sources. The

retirement base aid estimates for the 2007 biennium that were developed before the session assumed that the state would save \$1 million per year due to payment of retirement costs by federal impact aid funds. Since this will no longer be the case, base aid costs for the 2007 biennium were increased by \$1 million per year.

Other bills that affected interest and income available for base aid in the guarantee account were HB 2 and HB 22. The impact of these bills combined affected general fund base aid by less than \$10,000 in the 2007 biennium.

SB 359 – Under current law, the state pays tuition for a student who is placed by a state agency or court in foster care or a group home in a school district other than the child's district of residence. Once a state-placed student turns 18 years old, he or she becomes a resident of the district where the student lives and so the state no longer pays tuition. Under SB 359, the state will continue to pay tuition for the remainder of the school year when a student turns 18 in the middle of a school year rather than stopping tuition when the student turns 18.

Under previous law, students who spent less than 2 hours per day in class were counted as 0.50 ANB. SB 359 allows a finer breakdown of ANB counts based on hours spent in the classroom. Students who are in class four hours or more are counted as a full ANB, as they were under previous law. Students who spend between 3 and 4 hours per day in class will be counted as 0.75 ANB. Students who spend between 2 and 3 hours per day in class will be counted as 0.50 ANB and students who spend between 1 and 2 hours per day in class will be counted as 0.25 ANB. The net result of these changes is a reduction in ANB.

Under SB 359, enrollment in a basic education program provided by a district at a site other than a school of the district may be included for ANB purposes only if the pupil is offered and is able to receive full access to the complete range of educational services required by accreditation standards. In FY 2004, there were 260 students counted who were offered and able to receive less than full access to a complete range of educational services and were counted as half-time for ANB purposes. Under SB 359, these students will not be counted for ANB.

School districts will offer distance-learning programs and will consequently enroll students who are currently not enrolled in public schools in Montana.

The general fund impact of SB 359 is expected to be a decrease in base aid costs of \$156,000 in FY 2007. The state increase in costs associated with long distance learning students counted in ANB are more than offset by the savings from allowing finer gradations in ANB counting due to hourly attendance.

## **Funding**

The following table summarizes funding for the agency, by program and source, as adopted by the legislature. Funding for each program is discussed in detail in the individual program narratives that follow.

Total Agency Funding											
2007 Biennium Legislative Budget											
Agency Program	General Fund	State Spec.	Fed Spec.	Grand Total	Total %						
06 State Level Activities	\$ 15,085,172	\$ 447,410	\$ 24,513,810	\$ 40,046,392	2.83%						
09 Local Education Activities	1,100,375,483	1,500,000	273,995,049	1,375,870,532	97.17%						
Grand Total	\$ 1,115,460,655	\$ 1,947,410	\$ 298,508,859	\$ 1,415,916,924	100.00%						
Ciana Iolai	\$ 1,113,460,633	5 1,947,410	3 298,308,839	\$ 1,415,916,924	10						

OPI has two programs, State Level Activities, more commonly known as OPI administration, and Local Education Activities, more commonly known as the distribution to schools program. OPI administration receives approximately 31 percent of its funding from the general fund and state special accounts. The remainder of the OPI administration program is funded by federal funds. The distribution to schools program is funded 80 percent with state funds and the remainder with federal funds. Administration is 2.8 percent of all funds requested and the remainder flows to school districts.

**Executive Budget Comparison** 

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison  Budget Item	Base Budget Fiscal 2004	Executive Budget Fiscal 2006	Legislative Budget Fiscal 2006	Leg – Exec. Difference Fiscal 2006	Executive Budget Fiscal 2007	Legislative Budget Fiscal 2007	Leg – Exec. Difference Fiscal 2007	Biennium Difference Fiscal 06-07
FTE	125.31	136.66	137.66	1.00	137.21	138.21	1.00	
Personal Services	6,115,508	7,116,802	7,529,911	413,109	7,136,004	7,874,574	738,570	1,151,679
Operating Expenses	7,434,615	12,907,275	12,988,676	81,401	11,220,473	11,302,033	81,560	162,961
Equipment	76,335	181,798	181,798	0	126,798	126,798	0	0.
Local Assistance	509,984,289	538,629,106	547,263,528	8,634,422	545,415,148	552,508,557	7,093,409	15,727,831
Grants	119,604,611	133,772,139	134,610,139	838,000	140,692,910	141,530,910	838,000	1,676,000
Total Costs	\$643,215,358	\$692,607,120	\$702,574,052	\$9,966,932	\$704,591,333	\$713,342,872	\$8,751,539	\$18,718,471
General Fund	514,085,061	546,602,305	556,051,049	9,448,744	551,365,617	559,409,606	8,043,989	17,492,733
State/Other Special	943,936	967,779	971,066	3,287	967,784	976,344	8,560	11,847
Federal Special	128,186,361	145,037,036	145,551,937	514,901	152,257,932	152,956,922	698,990	1,213,891
Total Funds	\$643,215,358	\$692,607,120	\$702,574,052	\$9,966,932	\$704,591,333	\$713,342,872	\$8,751,539	\$18,718,471

The general fund budget passed by the legislature exceeds the original Schweitzer budget by \$17.5 million. The difference is due to the following. The legislature:

- o Adopted a subsequent Schweitzer proposal to institute three year averaging of ANB beginning in FY 2006; which increased base aid costs by \$13.9 million
- o Added \$0.6 million in OPI agency for Indian Education for All and increases for the pay plan
- o Added \$5.6 million in Base Aid by increasing the amount for high school per-ANB entitlements by \$50 above the Schweitzer proposal
- o Added \$1.1 million in the distribution program for Indian Education for All
- o Eliminated a proposal to reimburse districts for increasing the business tax exemption savings of \$1.0 million
- o Eliminated \$2.8 million in proposed increases in school facility payments.

In addition, the legislature increased federal funding for OPI by \$1.2 million, primarily for training in homeland security and the pay plan.

#### Language

The legislature approved the following language for inclusion in HB2:

The Governor has indicated his intent to line-item veto the language illustrated in *italic*. However, his authority to do so is questioned and may be challenged through legal action.

"The Office of Public Instruction may distribute funds from the appropriation for instate treatment to public school districts for the purpose of providing for educational costs of children with significant behavioral or physical needs.

All revenue up to \$1.1 million in the state traffic education account for distribution to schools under the provisions of 20-7-506 and 61-5-121 is appropriated as provided in Title 20, chapter 7, part 5

All appropriations for federal special revenue programs in state level activities and in local education activities, and all general fund appropriations in local educational activities are biennial.

The office of public instruction shall include as a part of its work plan priorities for the next biennium the prevention of dropouts and the reduction of dropout rates in Montana's public schools and report on these efforts to the education and local government interim committee before September 1, 2006.

Base Aid will be decreased by \$183,000 in fiscal year 2007 if Senate Bill No. 48 is not passed and approved. Base Aid will be decreased in fiscal year 2006 by \$5,008 if House Bill No. 22 is not passed and approved. Base Aid will be decreased by \$21,200 in fiscal year 2007 if Senate Bill No. 296 is not passed and approved. Base Aid will be increased by \$700 in fiscal year 2006 and by \$263,400 id Senate Bill No. 276 is not passed and approved."

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	125.31	4.35	9.00	138.66	4.40	9.50	139.21	139.21
Personal Services	6,115,508	631,352	687,628	7,434,488	627,602	1,036,041	7,779,151	15,213,639
Operating Expenses	7,432,791	2,394,863	3,254,445	13,082,099	2,721,148	1,241,517	11,395,456	24,477,555
Equipment	76,335	5,000	100,463	181,798	0	50,463	126,798	308,596
Local Assistance	19,301	4,000	0	23,301	4,000	0	23,301	46,602
Grants	0	0	0	0	0	0	0	0
Total Costs	\$13,643,935	\$3,035,215	\$4,042,536	\$20,721,686	\$3,352,750	\$2,328,021	\$19,324,706	\$40,046,392
General Fund	4,452,922	243,552	3,789,348	8,485,822	260,957	1,885,471	6,599,350	15,085,172
State/Other Special	193,936	15,843	11,287	221,066	15,848	16,560	226,344	447,410
Federal Special	8,997,077	2,775,820	241,901	12,014,798	3,075,945	425,990	12,499,012	24,513,810
Total Funds	\$13,643,935	\$3,035,215	\$4,042,536	\$20,721,686	\$3,352,750	\$2,328,021	\$19,324,706	\$40,046,392

#### **Program Description**

The State Level Activities program provides leadership and coordination of services to a variety of school and public groups. The staff provides assistance to the Superintendent of Public Instruction in performing statutorily prescribed duties. The program: 1) supports the Superintendent's statutory role with the Board of Public Education, Board of Regents, and Land Board; 2) is responsible for the distribution and accounting of state and federal funds provided to school districts; and 3) provides assistance and information to school districts. The program administers all federal grants received by OPI, including: 1) curriculum assistance; 2) special education; 3) Elementary and Secondary Education Act (ESA)/No Child Left Behind (NCLB) administration; 4) secondary vocational education administration; and 5) other educational services.

#### **Program Highlights**

# OPI Administration Major Budget Highlights

- ◆ The OP1 administration budget increases \$12.8 million over the biennium compared with the base budget. Federal funds increase \$6.5 million in present law adjustments and a new proposal for education in homeland security. The increase in general fund is \$6.2 million for:
  - Indian Education for All \$2.3 million-
  - Student Education Information Database \$2.8 million
  - Other adjustments \$1.1 million
- ◆ FTE for OPI is recommended to increase by 13.35, a net of 5.35 for federal employees, 4.0 for Indian Education for All, and 4.0 for the Student Education Information Data System

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

			_	Funding Tab vel Activities	le					
Program Fundin	ng		Base FY 2004	% of Base FY 2004		Budget FY 2006	% of Budget FY 2006		Budget FY 2007	% of Budge FY 2007
01000	Total General Fund	\$	4,452,922	32.6%	\$	8,485,822	41.0%	\$	6,599,350	34.1%
	01100 General Fund		4,452,922	32.6%		8,485,822	41.0%		6,599,350	34.1%
02000	Total State Special Funds		193,936	1.4%		221,066	1.1%		226,344	1.2%
	02001 School Lunch Program		84,678	0.6%		103,336	0.5%		108,611	0.6%
	02402 Traffic & Safety Education		109,258	0.8%		109,730	0.5%		109,733	0.6%
	02618 Prof Educator Prep Program			-		8,000	0.0%		8,000	0.0%
03000	Total Federal Special Funds		8,997,077	65.9%		12,014,798	58.0%		12,499,012	64.7%
	03002 Public Instruction		8,997,077	65.9%		12,014,798	58.0%		12,499,012	64.7%
Grand Total		<u>\$</u>	13,643,935	100.0%	\$	20,721,686	100.0%	<u>\$</u>	19,324,706	100.0%

State Level Activities Program is funded with a combination of general fund, state special revenue funds from commodities and cooperative purchasing, federal funds from a variety of grant sources, and proprietary funds from advanced drivers education.

### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments	Fis	cal 2006				Cia.	scal 2007		
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services			-	680,090				-	674,85
Vacancy Savings Inflation/Deflation				(267,439)					(267,236
Fixed Costs				(4,295)					(4,132
rixed Costs				15,980					18,40
Total Statewide Present I	aw Adjustments			\$424,336					\$421,893
DP 12 - Provide Funding for Sur	plus Computers for	Schools							
0.2	5 38,822	0	0	38,822	0.25	33,808	0	0	33,808
DP 13 - Education Licensure Inc	reased costs		· ·	50,022	0.23	33,000	V	U	33,000
0.0	0 3,540	0	0	3,540	0.00	3,540	0	0	3,540
DP 16 - Audiology				- 10	0.00	2,510	Ü	0	5,540
0.0		0	0	22,883	0.00	34,477	0	0	34,477
DP 18 - Statewide Student Asses				,		,		· ·	51,177
0.0		0	0	29,250	0.00	43,250	0	0	43,250
DP 26 - Growth in Commodities	and Cooperative Pu	rchasing				,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	_		,
0.0	0 0	15,000	0	15,000	0.00	0	15,000	0	15,000
DP 27 - Federal Grant Increases							, , , , , , , , , , , , , , , , , , , ,		,
5.7		0	2,457,751	2,457,751	5.70	0	0	2,755,494	2,755,494
DP 29 - Indirect Cost of Base Ad								, ,	,,
0.0		843	51,651	93,371	0.00	40,336	848	51,769	92,953
DP 30 - Statewide FTE Reductio									
(1.60	(49,738)	0	0	(49,738)	(1.55)	(47,665)	0	0	(47,665)
Total Other Present Law	Adjustments								
4.3		\$15,843	\$2,509,402	\$2,610,879	4.40	\$107,746	\$15,848	\$2,807,263	\$2,930,857
Grand Total All Present I	aw Adinstments			62.026.216			,	. , . ,	, ,
TENTIFIC TESCHE	san rajustinents			\$3,035,215					\$3,352,750

<u>DP 12 - Provide Funding for Surplus Computers for Schools - OPI began administering this program with existing staff and resources after it was authorized by the 1999 Legislature (18-6-101, MCA).</u> As a result of growth in this program, the

legislature increased an existing 0.25 FTE to a 0.50 FTE, providing storage space, supplies, phone and internet service to the storage facility, and providing funding to lease or purchase, operate and maintain, an older model vehicle for hauling computers from a state agency to the storage facility. The general fund cost for these increases is \$38,822 in FY 2006 and \$33,808 in FY 2007.

- <u>DP 13 Education Licensure Increased costs The legislature added \$3,540 general fund in each year of the 2007 biennium for increased costs associated with scanning education licenses, conducting fingerprint-based background checks for initial applicants for an educator license, and for additional mailings to educators.</u>
- <u>DP 16 Audiology Current contracts</u> for the audiological program total \$355,156. In order to maintain contractor participation, the legislature provided a 3 percent increase per year. A 3 percent increase totals \$22,883 in FY 2006 and \$34,477 in FY 2007.

Under the Individuals With Disabilities Education Act (IDEA), schools are required to have an effective child-find system in place for individuals with disabilities birth through 21. The Hearing Conservation Program is the primary method in which public schools identify students who may have a hearing impairment.

- <u>DP 18 Statewide Student Assessment Biennial This addition funds the increased costs associated with the Office of Public Instruction's contract with Riverside Publishing Company for administration of the Iowa Test of Basic Skills (ITBS) in grades 4 and 8, and the Iowa Test of Educational Development (ITED) in grade 11. The statewide student assessment is required by the Administrative Rules of the Board of Public Education for the accreditation of schools for grades 4, 8, and 11. The present law base for the statewide student assessment is \$253,250 general fund. Riverside Publishing Company, which currently has the contract, has provided a price quote of \$278,000 for FY 2006 and \$292,000 for FY 2007. The present law adjustment for FY 2006 is \$29,250 and for FY 2007 is \$43,250 general fund.</u>
- <u>DP 26 Growth in Commodities and Cooperative Purchasing This increase of \$15,000 in state special spending authority for the commodities and cooperative purchasing budget from the current \$85,000 to \$100,000 for each year of the new biennium is the result of growing use of the program by private and public entities.</u>

The increased spending authority will be used to cover the following: an increase in the amount of commodity foods to be allocated resulting in increased food storage and transportation costs for non-public schools and private residential child care institutions; and increased project costs for the cooperative food purchasing program (specifically, travel and meeting expenses of a newly developed committee of local school personnel that provides input on ordering and processing preferences for foods that are to be available on the state bid.)

- <u>DP 27 Federal Grant Increases This \$5.2</u> million increase in federal spending authority for grant awards currently administered by the Office of Public Instruction is due to normal increases in federal funding. These funds are used to support the administration of current federal grants and to provide technical assistance to sub-grantees (districts and cooperatives). This is a biennial appropriation.
- <u>DP 29 Indirect Cost of Base Adjustments The legislature adds appropriation authority for the indirect cost portion of the general fund, state special revenue fund and federal funds statewide level base adjustments. The general fund requirement is \$81,000 over the biennium. In addition to providing central services within the agency, these adjustments fund increases in statewide cost assessments for the legislative audit, SABHRS costs, a portion of the increases in rent, and others.</u>
- <u>DP 30 Statewide FTE Reduction This decision package implements an FTE reduction equivalent to the reductions taken in the 2003 legislative session.</u> This 1.60 FTE and \$49,000 general fund per year would be removed from the budget permanently.

#### **New Proposals**

New Proposals		Fisc	al 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 17 - Educator Pre	enaration Unit I	Reviews								
06	0.00	0	8,000	0	8,000	0.00	0	8,000	0	8,000
DP 53 - Gifted and T	alented Assista	ance								
06	0.00	0	0	0	0	0.50	43,917	0	0	43,917
DP 54 - Audiology e	quipment - Res									05.00
06	0.00	85,000	0	0	85,000	0.00	85,000	0	0	85,000
DP 60 - Indian Educ						2.00	1 166 422	0	0	1 155 437
06	3.00	1,155,423	0	0	1,155,423	3.00	1,155,423	0	0	1,155,423
DP 62 - Student Edu		•				• • • •	270 074	^	0	270.07
06	4.00	2,455,026	0	0	2,455,026	4.00	370,974	0	0	370,974
DP 70 - National Bo								^	•	( 00/
06	0.00	6,000	0	0	6,000	0.00	6,000	0	0	6,000
DP 74 - Homeland S										100.00
06	1.00	0	0	127,000	127,000	1.00	0	0	127,000	127,000
DP 6010 - 2007 Bier									• • • • • • • •	521 501
06	0.00	87,899	3,287	114,901	206,087	0.00	224,157	8,560	298,990	531,703
Total	8.00	\$3,789,348	\$11,287	\$241,901	\$4,042,536	8.50	\$1,885,471	\$16,560	\$425,990	\$2,328,02

<u>DP 17 - Educator Preparation Unit Reviews - The legislature added \$16,000 state special authority to spend the funds paid by campuses of the Montana institutions of higher education for review of educator preparation programs. Programs are reviewed for compliance with the teacher preparation standards adopted by the Board of Public Education. Fees charged for this service are a flat fee of \$500 per campus, plus \$50 for each program to be reviewed.</u>

<u>DP 53 - Gifted and Talented Assistance - An increase of 0.5 FTE and \$43,917 general fund is added to the Office of Public Instruction staff in FY 2007 to assist districts in providing gifted and talented education to students throughout the state with technical assistance and support.</u>

<u>DP 54 - Audiology equipment - Restricted/OTO - Replacement of the equipment used to test the hearing of students across the state is requested.</u> Much of the current equipment is beyond its useful life. This \$170,000 general fund one-time-only appropriation will be used to ensure that all equipment used in the state will be functional and up to date.

<u>DP 60 - Indian Education for All - The legislature adds a general fund appropriation of \$1,155,423 annually and 4.00 FTE to respond to the state's constitutional and statutory obligations to "learn about the distinct and unique cultural heritage of American Indians".</u>

The goals of the Indian Education office are to: 1) assure that American Indian students and communities receive quality and equitable education; and 2) assure that all students leave the public school system with an understanding of the rich history and contemporary issues of Montana's Indians. The scope of the Indian Education office staffing and activities related to implementing Indian Education for All include, but are not limited to:

- o Development of research-based curricular materials and teaching strategies for Indian Education for All
- O Development of model curriculum that fulfills the requirements of Indian Education for All and is integrated into the nine academic subject areas addressed in the Montana School Accreditation Standards
- O Development and implementation of a comprehensive plan for professional development for implementing Indian Education for All
- o Infusion of Indian Education for All into current content and performance standards
- O Scholarship and fellowship opportunities for graduate students to conduct research relevant to Indian Education and Indian Education for All in Montana
- o Educational grants to classroom teachers and tribal college personnel to develop curriculum materials or professional development training for Indian Education for All

- o Regular meetings of the Montana Advisory Council on Indian Education (MACIE) to provide policy advice to the State Superintendent of schools and the Board of Public Education
- O Two specialists and an administrative assistant to support the expanded role of the office

The legislature added an additional \$310,846 for the 2007 biennium for the following: 1) 1.00 FTE for an Indian education specialist to administer grant programs, including benefits and insurance for the biennium; 2) attendance by OPI personnel at a best practices conference; 3) additional travel for attendance at the Montana Advisory Council on Indian Education (MACIE); 4) a public education campaign regarding Indian Education for All Montana to create awareness about the program; and 5) OPI indirect costs of 17.3 percent.

<u>DP 62 - Student Education Information Data System-OTO - The legislature added a biennial general fund appropriation of \$2,826,000 for the development of a comprehensive education information system to be used by K-12 public schools and the Office of Public Instruction.</u>

The system will be used to:

- o Provide information about student achievement and progress toward standards
- o Enable local districts to benchmark their own educational programs
- o Allow parents and community members to learn more about their schools
- o Assist policymakers in understanding the relationship among education policies, strategies and outcomes
- o Maintain an effective method of transferring and accessing accurate and timely educational information among school districts and the educational community
- o Allow OPI to deliver relevant information to users in a timely and reliable manner
- o Improve the ability of researchers to study trends for school improvement
- o Improve the state's ability to collect and report state and federal mandated data
- o Interact with data systems at the Office of the Commissioner of Higher Education and programs in the workforce development arena (including Department of Labor, Workforce Investment, Department of Revenue, Adult Basic and Literacy Education, and Temporary Assistance for Needy Families)

The addition includes 4.0 FTE, including a project manager, database administrator, a data resource administrator, and a student record system manager.

Also included is funding for a contract with an education software vendor and funding for development of web service architecture.

<u>DP 70 - National Board Certif Stipends-Restricted/Biennial -</u> The legislature funded payment of stipends in the amount of \$3,000 per teacher to Montana teachers who achieve certification from the National Board for Professional Teaching Standards. OPI estimates that 15 teachers will be eligible in FY 2007. OPI's base budget includes \$24,000 for stipends.

<u>DP 74 - Homeland Security Grant - The Homeland Security Grant Program is funded by the Corporation for National and Community Service.</u> The objective of the grant is to enhance the safety and security of schools and communities through the Citizen Preparedness through Youth Leadership project. Funds will be used to administer sub grants awarded to six selected schools with service-learning history. Training will be provided to assist students and adults to engage in volunteer service-learning activities that strengthen existing disaster response infrastructures, build linkages between schools and homeland security initiatives. Replicable rural homeland security models will be developed and disseminated. The effectiveness of this grant project will be evaluated by outside evaluators.

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

#### Language

The legislature approved the following language for inclusion in HB2:

"All appropriations for federal special revenue programs in state level activities and in local education activities, and all general fund appropriations in local educational activities are biennial."

#### **Proprietary Program Description**

OPI Indirect Cost Pool - OPI's internal service fund (A/E 06512) is used to pool internal and statewide central service type costs that are charged back to all of OPI's state and federally funded programs using a pre-approved indirect cost rate.

The Advanced Driver Education program - This is a seasonal hands-on behind-the-wheel crash avoidance program operated by the Health Enhancement and Safety Division of the Office of Public Instruction. The one-day and half-day refresher courses provide training to school bus drivers, driver education teachers, Montana Department of Transportation employees, ambulance drivers, and others who drive as a part of their employment. The program offers its services to employees of government services and to the general public.

### **Proprietary Revenues and Expenses**

# Revenue Description

Indirect cost pool revenues are a function of the amount of expenditures recorded in the State Level Activities Program. Revenues are generated monthly by applying an approved indirect cost rate to the prior month's direct personal services and operating expenditures in both state and federally funded programs. Last fiscal year OPI federal programs contributed \$910,384 towards the cost of "indirects"; general and other state-funded programs contributed \$633,534.

#### **Expense Description**

Costs of OPI operations that are paid from the indirect cost pool include:

- o Termination payouts (vacation/comp time/sick leave) for all staff (except the state superintendent and her personal staff)
- o Services provided to OPI by other state agencies for a fee
- o Depart. of Admin. (DofA) general liability insurance and employee bonds
- o DofA warrant writing fees
- o DofA payroll Service fees
- o DofA telephone equipment charges
- o DofA rent charge for common areas (bathrooms, halls, conference rooms)
- Legislative audit fees
- o DofA network service fees
- o Fish, Wildlife and Parks grounds maintenance fee
- o OPI's share of statewide indirect costs, allocated through a Statewide Cost Allocation Plan (SWCAP) prepared by the Department of Administration
- O Payroll, personnel, accounting, budgeting, data management, cash management, financial reporting, purchasing, word processing, mail delivery and resource center services to all OPI programs. Operating costs associated with 22.15 positions are paid from the pool, including the cost of rent for space they occupy, office supplies, postage, long distance phone charges, equipment, training, travel, photocopy charges, etc.
- o General-use items such as paper, FAX lines and shared equipment, including maintenance contracts on that equipment.

# **Working Capital Discussion**

Working capital is not considered in the rate determination. Sufficient working capital is needed for cash flow during the first 30 - 45 days of the fiscal year.

#### Fund Equity and Reserved Fund Balance

There is no requirement to reserve fund balance. Management's objective is to maintain the minimum balance necessary for on-going operations. If a significant balance accumulates because direct expenses increase at a faster rate than indirect expenses, the approved rate will adjust downward to reduce the excess over time.

#### **Revenue Description**

Revenues are generated from workshop fees collected from participants in the program and from other track users for the use of the facility. Typically the program services 450-550 participants a season. The current fee is \$225 for full-day workshop per person and \$135 for a half-day. There will be anticipated growth in services to participants of 10 percent. This increase is due to an agreement with MDT to conduct a teen research project. It is also expected to see modest growth in other users of the track who pay for its use.

#### **Expense Description**

Cost drivers for fees include instructor expenses (includes salaries, travel and per diem); vehicle maintenance and operating expenses; classroom and track supplies; track lease; program advertising; administration (planning, scheduling, registrations, advertising, professional development of staff, support services, etc.). Unexpected increases in fuel costs this last year consumed the revenue projected to support periodic capital and maintenance costs. It is anticipated that an increase in fees is needed to keep abreast of inflation.

#### **Working Capital Discussion**

This program is a summer seasonal program that operates 45 - 55 days during June, July and August. The program typically employs four grade 16 instructors for each workshop (10 - 11 hours per day each). A director (.15) and a program specialist (.125) provide administrative support during the year. Most revenue is received in April - June through pre-paid workshop registrations. Most expenses are realized June through August, with continuing administrative expenses during the remainder of the year. The program requires 30 - 45 percent of its annual budget to be carried over into the next fiscal year to cover working expenses paid out July - March.

#### Fund Equity and Reserved Fund Balance

In addition to operating expenses during non-revenue months, the program also incurs periodic (every 2 - 5 years) expenditures for replacement of vehicles and facility maintenance/improvement. Payment of these services requires accumulation and carryover of revenues from year to year an amount of approximately 10 - 20 percent of its annual budget.

#### Proprietary Rate Explanation

OPI negotiates a three-year "predetermined rate" with the U.S. Department of Education every year. The rate is calculated in accordance with federal regulations and section 17-3-111(1), MCA. The rate approved for FY 2005 through 2007 is 17.3 percent.

#### Advance Driver Education-

Workshop rates are fixed rates evaluated against workshop personnel expenses, operating expenses and depreciated vehicle costs on a seasonal basis to ensure workshop operating expenses are covered. Inflationary influences are anticipated as best as possible to ensure that inflation does not leave the program in a deficit situation. All attempts are made to keep workshop fees low since the potential customers such as bus drivers, volunteer firemen and ambulance drivers have small training budgets. Facility use rates are fixed rates that reflect a share of facility costs to lease and maintain track and buildings.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Operating Expenses	1.824	176	0	2,000	176	0	2,000	4,000
Local Assistance	509,964,988	8,462,265	28,812,974	547,240,227	13,895,729	28,624,539	552,485,256	1,099,725,483
Grants	119,604,611	14,082,528	923,000	134,610,139	21,003,299	923,000	141,530,910	276,141,049
Total Costs	\$629,571,423	\$22,544,969	\$29,735,974	\$681,852,366	\$34,899,204	\$29,547,539	\$694,018,166	\$1,375,870,532
General Fund	509,632,139	8,470,114	29,462,974	547,565,227	13,903,578	29,274,539	552,810,256	1,100,375,483
State/Other Special	750,000	0	0	750,000	0	0	750,000	1,500,000
Federal Special	119,189,284	14,074,855	273,000	133,537,139	20,995,626	273,000	140,457,910	273,995,049
Total Funds	\$629,571,423	\$22,544,969	\$29,735,974	\$681,852,366	\$34,899,204	\$29,547,539	\$694,018,166	\$1,375,870,532

**Program Description** 

The Local Education Activities program is used by OPI to distribute various state and federal funds to local education agencies.

#### **Program Highlights**

# Office Of Public Instruction Local Education Activities – Distribution to Schools Program Major Budget Highlights

OPI's distribution to schools program in the 2007 biennium increases by \$116.7 million, of which \$81.1 million is general fund and \$35.6 million is federal funds. In addition, there is expected to be an additional \$4.2 million base aid coming from the guarantee fund, which is statutorily appropriated. The federal funds increase is entirely a present law adjustment except for \$546,000 for training in homeland security. The general fund increase in the distribution program in the 2007 biennium consists of the following:

- Present law and new proposal adjustments to base aid for inflation, student declines, increases in base aid due to entitlement increases of \$250 per ANB for elementary and \$100 per ANB for high school, three-year averaging of ANB, sharing of cash reappropriated between elementary and high school, and other bills impacting base aid \$62.2 million general fund and \$4.2 million guarantee account.
- Increases in special education of \$8.1 million
- ♦ School facility increases of \$4.3 million•
- Secondary vo-ed and gifted and talented increases of \$0.8 million
- ◆ Indian Education For All grants to districts for information sharing with other districts \$1.1 million
- Retirement GTB increases of \$2.0 million in impact aid districts
- Other present law adjustments for transportation, HB 124 block grants and other-\$2.6 million

The federal distribution to schools spending increases include:

• Special education by \$18.5 million.

- ♦ School foods program of \$9.9 million
- Elementary and Secondary Education Act (ESEA) program by \$6.8 million primarily for the 21<sup>st</sup> Century Program
- ♦ Homeland security training \$546,000.

#### Funding

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

			Program Fu	ınding Tabl	e					
			Local Educ	ation Activiti						
			Base	% of Base		Budget	% of Budget		Budget	% of Budge
Program Funding			FY 2004	FY 2004		FY 2006	FY 2006		FY 2007	FY 2007
01000	Total General Fund	\$	509,632,139	80.9%	\$	547,565,227	80.3%	S	552,810,256	79.7%
	01100 General Fund		509,632,139	80.9%		547,565,227	80.3%		552,810,256	79.7%
02000	Total State Special Funds		750,000	0.1%		750,000	0.1%		750,000	0.1%
	02402 Traffic & Safety Education		750,000	0.1%		750,000	0.1%		750,000	0.1%
03000	Total Federal Special Funds		119,189,284	18.9%		133,537,139	19.6%		140,457,910	20.2%
	03170 Grant Clearance Discretionary	_	119,189,284	18.9%	_	133,537,139	19.6%		140,457,910	20.2%
Grand Total		\$	629,571,423	100.0%	\$	681,852,366	100.0%	\$	694,018,166	100.0%
					_					

State Level Activities Program is funded with a combination of general fund, state special revenue funds from advanced drivers training, and federal funds from a variety of grant sources.

#### ANB

Average Number Belonging (ANB) is the number of children funded in the distribution to schools program. Figure 1 shows historical and projected ANB for the 2007 biennium.

			Percent		Percent		Percent
	Fiscal Year	Elementary	Change	High School	Change	Total	Change
Actual &	Present Law						
Α	1996	114,697		49,043		163,740	
Α	1997	114,093	-0.5%	50,586	3.1%	164,679	0.6%
A	1998	112,442	-1.4%	51,432	1.7%	163,874	-0.5%
A	1999	109,852	-2.3%	51,885	0.9%	161,737	-1.3%
Α	2000	107,731	-1.9%	52,025	0.3%	159,756	-1.29
A	2001	105,968	-1.6%	51,507	-1.0%	157,475	-1.49
A	2002	103,627	-2.2%	50,794	-1.4%	154,421	-1.9%
A	2003	101,140	-2.4%	50,357	-0.9%	151,497	-1.9%
A	2004	99,465	-1.7%	50,003	-0.7%	149,468	-1.39
A	2005	98,185	-1.3%	49,422	-1.2%	147,607	-1.29
E	2006	96,460	-1.8%	49,283	-0.3%	145,743	-1.3%
E	2007	95,175	-1.3%	48,738	-1.1%	143,913	-1.39
3 - Year	2006	98,757	0.6%	49,999	1.2%	148,756	0.89
3 - Year	2007	96,860	-1.9%	49,294	-1.4%	146,154	-1.79

The legislature in HB 63 during the 2005 session allowed districts to count three-year averages of district ANB beginning in FY 2006. Also shown in the chart are three-year average ANB counts upon which the BASE Aid estimates are built.

Figure 2 provides a more detailed summary of the 2007 biennium appropriations.

		Figur					
	Distribution to School			ial, and Federal			
	Base	PL Base	New		PL Base	New	m . •
	Budget	Adjustments	Proposals	Total	Adjustments	Proposals	Total
Description	2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007
General Fund							
Direct State Aid	\$275,803,071	\$6,061,843	\$16,126,452	\$297,991,366	\$9,499,752	\$14,621,842	\$299,924,6
GTB - School General Fund	102,899,850	1,733,881	\$6,841,455	111,475,186	2,534,189	\$7,140,103	112,574,1
GTB - School Retirement	23,585,922	-2,067,820	\$1,469,670	22,987,772	-1,357,211	\$1,645,030	23,873,7
Special Education	34,867,755	1,535,812	2,102,555	38,506,122	1,535,812	2,944,722	39,348,2
Transportation	12,042,550	100,000	0	12,142,550	200,000	0	12,242,5
School Facility Reimbursement	8,270,735	140,558	1,987,842	10,399,135	140,558	1,987,842	10,399,1
Instate Treatment	778,794	196,102		974,896	196,102		974,8
Secondary Vo Ed	715,000	0	285,000	1,000,000	0	285,000	1,000,0
Adult Basic Ed	275,000	0	0	275,000	0	0	275,0
Gifted & Talented	142,151	7,849	100,000	250,000	7,849	100,000	250,0
School Food	648,653	0	0	648,653	0	0	648,6
Other	144,100	7,256	0	151,356	10,270	0	154,3
HB 124 Block Grants	49,458,558	754,633	0	50,213,191	1,136,257	0	50,594,8
Indian Education For All	0	0	550,000	550,000	0	550,000	550,0
Total Genera	al Fund \$509,632,139	\$8,470,114	\$29,462,974	\$547,565,227	\$13,903,578	\$29,274,539	\$552,810,2
State Special Revenue							
Traffic Safety Distribution	\$750,000	\$0	\$0	\$750,000	\$0	\$0	\$750,0
Total State		\$0	<u>\$0</u>	\$750,000	\$0	\$0	\$750,0
	Special Constitution						
Federal Special Revenue			••	*******	* ( ) * ( ) * ( )		£34.005.4
Federal School Foods Programs	\$20,655,534	\$3,700,000	\$0	\$24,355,534	\$6,150,000	\$0	\$26,805,5
ESEA - Title I	41,837,295	500,000	0	42,337,295	500,000	0	42,337,2
ESEA Title II - Teacher & Principal Training	15,684,664	675,000	0	16,359,664	675,000	0	16,359,6
ESEA Title III-Language Acquisition	514,494	0	0	514,494	0	0	514,4
ESEA Title IV Drug Free & 21 st Cent School		2,200,000	0	6,504,061	2,200,000	0	6,504,0
ESEA Title V & VI - Innovative Ed & Rural	2,199,786	0	0	2,199,786	0	0	2,199,
ESEA Title X - Ed of Homeless Children	173,500	0	0	173,500	0	_	173,5
IDEA	27,706,176	6,999,855	0	34,706,031	11,470,626	0	39,176,8
Adult Basic Education	1,239,214	0	0	1,239,214	0	0	1,239,2
Carl Perkins	3,135,477	0	0	3,135,477	0	0	3,135,4
Learn and Serve Montana	30,462	0	0	30,462	0	0	30,4
Emergency School Renovation	312,804	0	0	312,804	0	0	312,8
Reading Excellence	1,395,816	0	0	1,395,816	0	0	1,395,8
Homeland Security	<u>0</u>	0	273,000	273,000	<u>0</u>	273,000	273,0
Total Federal	Special \$119,189,284	\$14,074,855	\$273,000	\$133,537,139	\$20,995,626	\$273,000	\$140,457,9
Funding					•		
Total General Fund	\$509,632,139	\$8,470,114	\$29,462,974	\$547,565,227	\$13,903,578	\$29,274,539	\$552,810,2
Total State Special	750,000	0	0	750,000	0	0	750,0
Total Federal Special	119,189,284	14,074,855	273,000	133,537,139	20,995,626	273,000	140,457,9
Total Distribution to Public Schools	\$629,571,423	\$22,544,969	\$29,735,974	\$681,852,366	\$34,899,204	\$29,547,539	\$694,018,1
Statutory Appropriations	0.47.45**	** ** * * * * *					640 110
Guarantee Account - Interest & Income	\$47,257,759	\$2,315,417	\$0	\$49,573,176	\$1,861,193	\$0	\$49,118,9
Guarantee Account -Timber  Total Si	0 atutory \$47,257,759	1,700,000 \$4,015,417	<u>0</u> \$0	1,700,000 \$51,273,176	1,700,000 \$3,561,193	<u>0</u> \$0	1,700,0 \$50,818,9

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
			<u> </u>					·	
DP 1 - K-12 BASE Aid									
0.00	5,727,904	0	0	5,727,904	0.00	10,676,730	0	0	10,676,730
DP 5 - Special Education Increase to	FY 2005 level								
0.00	1,535,812	0	0	1,535,812	0.00	1,535,812	0	0	1,535,812
DP 19 - Transportation Aid - Increa	sed State Obliga	tion							
0.00	100,000	0	0	100,000	0.00	200,000	0	0	200,000
DP 20 - School Facility Reimburser									
0.00	140,558	0	0	140,558	0.00	140,558	0	0	140,558
DP 22 - School Block Grants									
0.00	754,633	0	0	754,633	0.00	1,136,257	0	0	1,136,257
DP 23 - School District Audit Filing									
0.00	7,256	0	0	7,256	0.00	10,270	0	0	10,270
DP 25 - Biennial Appropriations	****			***		***			
0.00	203,951	0	0	203,951	0.00	203,951	0	0	203,951
DP 28 - Increasing Federal authority	•		14074066	14074055	0.00			20.005 (2)	20.005.424
0.00	0	0	14,074,855	14,074,855	0.00	0	0	20,995,626	20,995,626
Total Other Present Law Ac	liustments								
0.00	\$8,470,114	\$0	\$14,074,855	\$22,544,969	0.00	\$13,903,578	\$0	\$20,995,626	\$34,899,204
Grand Total All Present Lav	· Adiustments			\$22,544,969					\$34,899,204

<u>DP 1 - K-12 BASE Aid - This</u> addition funds the K-12 BASE Aid present law adjustment as defined by Section 20-9-326, MCA and adjusted for available guarantee fund revenue. It includes inflation on the basic and per-ANB entitlements and changes in enrollment. The inflator for FY 2006 (calculated using CPI-Urban indexes for July 2000 and July 2003) is 2.10 percent. The inflator for FY 2007 (calculated using CPI-Urban indexes for July 2001 and July 2004) is 2.19 percent. ANB (number of students) are anticipated to decline 1.5 percent in FY 2006 and 1.2 percent in FY 2007.

An anticipated increase in the guarantee fund revenues of \$0.6 million in FY 2006 and \$0.4 million in FY 2007 offsets increases in general fund by a like amount. The net increase in general fund cost is \$5.7 million in FY 2006 and \$10.7 million in FY 2007. The total \$16.4 million is a biennial appropriation.

<u>DP 5 - Special Education Increase to FY 2005 level - Special education services to students with disabilities - State and federal laws require schools to provide these services. The Individuals with Disabilities Education Act (IDEA) includes a provision in 34 CFR 300.154(b) that requires state maintenance of fiscal effort. If state appropriations decline from one year to the next, federal funding to the state is reduced dollar for dollar to the amount of the reduction in state funds.</u>

The amount of special education dollars spent in FY 2004 was \$34,900,310, and the amount appropriated for FY 2005 was \$36,436,122 for a difference of \$1,535,812 per year. This is the amount added to the base special education appropriation for FY 2006 and 2007. This is a biennial appropriation.

<u>DP 19 - Transportation Aid - Increased State Obligation -</u> An increase in the state obligation for school district on - schedule transportation costs is anticipated to increase by \$100,000 in FY 2006 and FY 2007. Increased costs are primarily due to changes in the number of bus miles and the size of the buses approved by the county school transportation committee. This is a biennial appropriation.

<u>DP 20 - School Facility Reimbursement - To promote safe school facilities and as a measure of taxpayer fairness, Montana has established a statutory formula for providing state payments to low property tax wealth school districts to assist with debt service payments on school bonds. The state school facility reimbursement expenditure in the base year was \$8,270,735. In FY 2005 the amount available to distribute is \$8,411,293, for a difference of \$140,588 per year. The increase to the FY 2005 level is a present law adjustment. This is a biennial appropriation.</u>

- <u>DP 22 School Block Grants 20-9-630</u> and 632, MCA provides for an annual 0.76 percent increase in the county transportation and school district block grants. These block grants originated from HB 124 of the 2001 legislative session and are intended to replace former local sources of revenue to school districts with state general fund. This is a biennial appropriation.
- DP 23 School District Audit Filing Fee This increase in general fund authority for school district audit filing fees of \$7,256 in FY 2006 and \$10,270 in FY 2007 is to allow OPI to pay school district audit filing. Payment of this fee from OPI to the Department of Administration is required by 2-7-514(2), MCA. This increase assumes school district revenues will increase 3 percent each year. Base year expenditures are \$144,000. This is a biennial appropriation.
- <u>DP 25 Biennial Appropriations This \$203,951</u> per year present law adjustment establishes biennial appropriations in each year at half of the amount appropriated for the 2005 biennium. In the base year each of these appropriations spent less than half of the biennial appropriation. The increase maintains the present law amounts. The biennial appropriations include:
  - o Instate treatment \$1,949,792
  - o Secondary Vo-ed \$1,430,000
  - o Adult Basic Ed \$550,000
  - o Gifted and Talented \$300,000
  - o School Foods \$1,297,306

<u>DP 28 - Increasing Federal authority to anticipated level - This \$35 million biennial adjustment in federal spending authority for grant awards currently administered by the Office of Public Instruction adjusts appropriations to the anticipated level of federal revenue. This is a biennial appropriation.</u>

#### **New Proposals**

New I	roposals		-								
	Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6 -	· Special Educat	ion Increase									
	09	0.00	885,593	0	0	885,593	0.00	1,805,015	0	0	1,805,015
DP 21	- Additional So		Reimbursement					.,,			.,,-
	09	0.00	1,000,000	0	0	1,000,000	0.00	1,000,000	0	0	1,000,000
DP 50	- Additional fu	nding - Gifted	and Talented								
	09	0.00	100,000	0	0	100,000	0.00	100,000	0	0	100,000
DP 51	- Additional fu	nding - Caree	r & Technical Edu	ication		,		,			
	09	0.00	285,000	0	0	285,000	0.00	285,000	0	0	285,000
DP 61	- Increased Ent	itlements and	Special Education	n							
	09	0.00	25,413,484	0	0	25,413,484	0.00	24,297,939	0	0	24,297,939
DP 63	- School Facili	ties Additiona	l State Contributi	on							
	09	0.00	987,842	0	0	987,842	0.00	987,842	0	0	987,842
DP 75	- Homeland Se	curity Grant -	Distribution								
	09	0.00	0	0	273,000	273,000	0.00	0	0	273,000	273,000
DP 80	- Indian Educa	tion for All M	ontanans-Biennia	ł							
	09	0.00	550,000	0	0	550,000	0.00	550,000	0	0	550,000
DP 81	- Base Aid for	Special Educa	ation								
	09	0.00	241,055	0	0	241,055	0.00	248,743	0	0	248,743
	Total	0.00	\$29,462,974	\$0	\$273,000	\$29,735,974	0.00	\$29,274,539	\$0	\$273,000	\$29,547,539

- <u>DP 6 Special Education Increase -</u> In addition to the amount appropriated in FY 2005, the legislature determined that the inflationary adjustment provided in Section 20-9-326, MCA would be applied to special education funding as well as basic and per ANB entitlements. The inflators used are 2.10 percent in FY 2006 and 2.19 percent in FY 2007. The additional general fund requirement is \$2.8 million in the biennium. This is a biennial appropriation.
- <u>DP 21 Additional School Facility Reimbursement</u> In addition to the present law increase provided for school facility reimbursement, the legislature added \$500,000 in FY 2006 and \$1 million in FY 2007 to be distributed to school districts for school facility bond payments. As additional bonds are passed throughout the state additional state support is needed to keep the proration of eligible costs close to 100 percent. This is a biennial appropriation.
- <u>DP 50 Additional funding Gifted and Talented The legislature added \$100,000 general fund per year to the current gifted and talented block grant of \$1 million per year. These funds are used to provide a small amount of earmarked funds for the gifted and talented programs in schools. Most gifted and talented funding services are provided by the district general fund budgets. This is a biennial appropriation</u>
- <u>DP 51 Additional funding Career & Technical Education -</u> This addition increases the state vocational education or career and technical education allocation from \$715,000 to \$1,000,000 general fund per year. The funding is to support career and technical education programs to keep pace with the needs of today's technical economy. This is a biennial appropriation.
- <u>DP 61 Increased Entitlements and Special Education The legislature made an increase in the per-ANB entitlement for elementary school districts of \$250 and for high school districts of \$100. In addition, the legislature made an increase in special education of 3.5 percent. The cost of this addition is about \$50 million for the 2007 biennium.</u>
- <u>DP 63 School Facilities Additional State Contribution The legislature made an increase in state aid for school facility debt service of \$2.0 million for the 2007 biennium, \$2.8 million below the executive request. This amount will retain the pro-rated amount at 100 percent in the event Billings does not pass a school bond. If the Billings bond does pass the proration amount would drop to around 87 percent.</u>
- <u>DP 75 Homeland Security Grant Distribution The Homeland Security Grant Program is funded by the Corporation for National and Community Service.</u> It will provide funding to six selected schools with service-learning history. The objective of the grant is to enhance the safety and security of schools and communities through the Citizen Preparedness through Youth Leadership project. The activities are designed to meet the unique needs of a rural, sparsely populated state. The federal funds available for this program are \$546,000 for the 2007 biennium.
- <u>DP 80 Indian Education for All Montanans-Biennial The legislature adds \$1.1 million to implement the Indian Education for All Act.</u> The purpose is to provide grants for up to 50 model "Ready to Go" school districts, districts that have demonstrated excellent Indian education programs, and to inform other school districts on the methods used to implement Indian education programs.
- <u>DP 81 Base Aid for Special Education This decision package is in conjunction with DP 61.</u> In DP 61, special education increases 3.5 percent. This causes an automatic increase in GTB aid to schools. The increase in GTB aid associated with this proposal is \$489,798 for the 2007 biennium.

#### Language

The legislature approved the following language for inclusion in HB2:

The Governor has indicated his intent to line-item veto the language illustrated in *italic*. However, his authority to do so is questioned and may be challenged through legal action.

"The Office of Public Instruction may distribute funds from the appropriation for instate treatment to public school districts for the purpose of providing for educational costs of children with significant behavioral or physical needs.

All revenue up to \$1.1 million in the state traffic education account for distribution to schools under the provisions of 20-7-506 and 61-5-121 is appropriated as provided in Title 20, chapter 7, part 5.

All appropriations for federal special revenue programs in state level activities and in local education activities, and all general fund appropriations in local educational activities are biennial.

The office of public instruction shall include as a part of its work plan priorities for the next biennium the prevention of dropouts and the reduction of dropout rates in Montana's public schools and report on these efforts to the education and local government interim committee before September 1, 2006.

Base Aid will be decreased by \$183,000 in fiscal year 2007 if Senate Bill No. 48 is not passed and approved. Base Aid will be decreased in fiscal year 2006 by \$5,008 if House Bill No. 22 is not passed and approved. Base Aid will be decreased by \$21,200 in fiscal year 2007 if Senate Bill No. 296 is not passed and approved. Base Aid will be increased by \$700 in fiscal year 2006 and by \$263,400 id Senate Bill No. 276 is not passed and approved."

Agency Legislative Budget

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation.

Agency Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	4.00	0.00	0.00	4.00	0.00	0.00	4.00	4.00
Personal Services	212,729	5,770	9,794	228,293	6,120	20,004	238,853	467,146
Operating Expenses	81,365	50,768	10,100	142,233	46,779	10,100	138,244	280,477
Total Costs	\$294,094	\$56,538	\$19,894	\$370,526	\$52,899	\$30,104	\$377,097	\$747,623
General Fund	141.309	18,983	10,345	170,637	17,039	15,526	173,874	344,511
State/Other Special	152,785	37,555	9,549	199,889	35,860	14,578	203,223	403,112
Federal Special	0	0	0	0	0	0	0	0
Total Funds	\$294,094	\$56,538	\$19,894	\$370,526	\$52,899	\$30,104	\$377,097	\$747,623

**Agency Description** 

The seven-member Board of Public Education, under authority of Article X, Section 9 of the Montana Constitution, exercises "general supervision over the public school system" including the School for the Deaf and Blind. This includes school accreditation, teacher certification, standardization of policies and programs, and equalization of aid distribution. Board accreditation is the basis for local school district eligibility for state funds. The board shares responsibility with the Board of Regents under Title 20, Chapter 2, MCA for general planning, coordination, and evaluation of the state education system.

#### **Agency Highlights**

# Board of Public Education Major Budget Highlights

Total funding increases over the FY 2004 base year are due to:

- Statewide and other present law adjustments of \$109,400:
  - \$11,700 in personal services and fixed costs
  - \$95,000 to tie agency appropriations to anticipated revenue
  - \$2,700 to restore per diem for Board of Public Education meetings
- ♦ New proposals:
  - \$23,000 to implement the HB 447 pay plan
  - \$20,000 for in and out-of-state travel and per diem
  - \$6,800 for representatives of the Montana Advisory Council on Indian Education to attend Board of Public Education meetings
- The legislature approved funding for a Board of Education staff person administratively attached to the Governor's Office to assist the Board of Public Education, the Board of Regents, and the Governor in their combined work as the Board of Education

#### **Summary of Legislative Action**

The legislature increased the agency's budget by \$159,000 over the FY 2004 base primarily for present law adjustments and the cost of the pay plan provided by HB 447.

The statewide present law adjustments contain a transfer of \$26,415 from the Advisory Council to the Administration program to correct a miscoded salary entry. The miscode adjustment, combined with the standard statewide adjustments,

results in a net adjustment of \$11,700 over the biennium for the Board of Public Education (BPE) that includes: 1) \$9,200 in personal services for pay plan salary increases as well as employment taxes, longevity, employee benefits and health insurance; 2) a deflation figure of \$2,300; and 3) \$4,800 in fixed costs that are primarily for expenses related to the legislative audit and the Statewide Accounting, Budget, and Human Resource System.

The legislature approved \$47,500 each year of the biennium to align the appropriation for the Advisory Council to the 2007 biennium anticipated revenue, as well as \$50,000 for: 1) \$20,000 to restore board per diem for Board of Public Education meetings, Board of Education meetings, and travel to national meetings; 2) \$6,800 in travel and per diem for representatives from the Montana Advisory Council on Indian Education to attend BPE meetings; and 4) \$23,200 to implement the pay plan adopted in HB 447.

**Funding** 

The following table summarizes funding for the agency, by program and source, as adopted by the legislature. Funding for each program is discussed in detail in the individual program narratives that follow.

	Total Agency Funding													
2007 Biennium Legislative Budget														
Agency Program	Ge	neral Fund	Si	tate Spec.	G	rand Total	Total %							
01 Administration	\$	344,511	\$	42,776	\$	387,287	51.8%							
03 Advisory Council		*		360,336		360,336	<u>48.2%</u>							
Grand Total	\$	344,511	\$	403,112	\$	747,623	100.0%							

#### Other Legislation

SB 525 – This bill provides for an eleven-member interim committee comprising eight legislators and three ex-officio, non-voting members representing the Board of Public Education, the Office of Public Instruction, and the Governor, to study the school funding formula. The appropriation is made to the Legislative Branch, which will pay the costs of the study. The chair of the Board of Public Education, a non-recompensed position, may require lodging and per diem for committee meetings and may request reimbursement. General fund of \$200,000 was added in HB 2 to fund this study.

# **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison  Budget Item	Base Budget Fiscal 2004	Executive Budget Fiscal 2006	Legislative Budget Fiscal 2006	Leg – Exec. Difference Fiscal 2006	Executive Budget Fiscal 2007	Legislative Budget Fiscal 2007	Leg – Exec. Difference Fiscal 2007	Biennium Difference Fiscal 06-07
FTE	4.00	4.00	4.00	0.00	4.00	4.00	0.00	
Personal Services	212,729	221,799	228,293	6,494	222,149	238,853	16,704	23,198
Operating Expenses	81,365	138,833	142,233	3,400	134,844	138,244	3,400	6,800
Total Costs	\$294,094	\$360,632	\$370,526	\$9,894	\$356,993	\$377,097	\$20,104	\$29,998
General Fund	141,309	167,292	170,637	3,345	165,348	173,874	8,526	11,871
State/Other Special	152,785	193,340	199,889	6,549	191,645	203,223	11,578	18,127
Federal Special	0	0	0	0	0	0	11,570	0
Total Funds	\$294,094	\$360,632	\$370,526	\$9,894	\$356,993	\$377,097	\$20,104	\$29,998

The legislature approved a budget that is \$30,000 greater than the amount recommended by the Governor to implement the HB 447 pay plan and support of travel to Board of Education meetings by representatives from the Montana Advisory Council on Indian Education.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	2.00	0.00	0.00	2.00	0.00	0.00	2.00	2.00
Personal Services	88,518	32,593	6,645	127,756	32,950	11,826	133,294	261,050
Operating Expenses	52,791	1,378	10,100	64,269	(923)	10,100	61,968	126,237
Total Costs	\$141,309	\$33,971	\$16,745	\$192,025	\$32,027	\$21,926	\$195,262	\$387,287
General Fund	141,309	18,983	10,345	170,637	17,039	15,526	173,874	344,511
State/Other Special	0	14,988	6,400	21,388	14,988	6,400	21,388	42,776
Federal Special	0	0	0	0	0	0	0	0
Total Funds	\$141,309	\$33,971	\$16,745	\$192,025	\$32,027	\$21,926	\$195,262	\$387,287

#### **Program Description**

The Administration Program provides administration, research, clerical functions, and management of business affairs for all programs under the authority of the Board of Public Education. The Board of Public Education exists under Article X, Section 9 of the Montana Constitution, and exercises general supervision of the public school system.

As mandated by 20-2-101 (6), MCA the Board of Public Education and the Board of Regents meet at least twice yearly as the Board of Education. Administration oversees all aspect of business management, research, and proceedings regarding denial, suspension, or revocation of teacher certificates, including investigations, possible hearings, or formal action. BPE meets eight times a year to conduct business related to its constitutional and statutory obligation. It is also required to meet two times annually with the Montana Board of Regents of Higher Education as the Board of Education (20-2-101 (6), MCA).

#### **Program Highlights**

# Administration Program Major Budget Highlights

- Total funding increases over the FY 2004 base year are due to:
  - Statewide present law adjustments
  - \$38,000 in new proposals
  - \$11,900 to implement the HB 447 pay plan
- Increases in personal services in this program include a \$26,400 correction for a miscode in salary; a reduction of the same amount occurs in the Advisory Council Program

#### **Funding**

The following table shows program funding, by source, for the base year and the 2007 biennium as adopted by the legislature.

			•	n Funding T		le					
			A	dministration							
			Base	% of Base		Budget	% of Budget		Budget	% of B	udget
Program Funding		I	FY 2004	FY 2004	]	FY 2006	FY 2006	1	FY 2007	FY 20	007
01000	Total General Fund	\$	141,309	100.0%	\$	170,637	88.9%	\$	173,874	89	9.0%
	01100 General Fund		141,309	100.0%		170,637	88.9%		173,874	89	9.0%
02000	Total State Special Funds		-	-		21,388	11.1%		21,388	13	1.0%
	02219 Research Fund	_				21,388	11.1%		21,388	1	1.0%
Grand Total		\$	141,309	100.0%	\$	192,025	100.0%	\$	195,262	100	0.0%

This program is funded with 89 percent general fund and 11 percent state special revenue authorized by 20-4-109, MCA, which allows the agency to use a portion of the revenue collected from teacher fees for activities in support of the board's constitutional and statutory duties, special projects, and research studies of the advisory council.

# Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustmen	nts									
		Fiso	cal 2006				Fis	cal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Inflation/Deflation Fixed Costs					31,243 (534) 1,912					31,600 (533) (390)
Total Statewide	Present Law	Adjustments			\$32,621					\$30,677
DP 1 - Per diem reinsta	ted									
	0.00	1,350	0	0	1,350	0.00	1,350	0	0	1,350
Total Other Pres	ent Law Ad	justments								
	0.00	\$1,350	\$0	\$0	\$1,350	0.00	\$1,350	\$0	\$0	\$1,350
Grand Total All	Present Law	Adjustments			\$33,971					\$32,027

<u>DP 1 - Per diem reinstated - The legislature approved \$2,700 general fund across the biennium to restore per diem for BPE members to attend eight BPE meetings a year.</u>

#### New Proposals

New Proposals		Fie	21 2006			Fiscal 2007								
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds				
DP 2 - Out-of-State	Travel													
01	0.00	3,000	3,000	0	6,000	0.00	3,000	3,000	0	6,000				
DP 3 - Additional M	eetings - Boar	d of Education												
01	0.00	4,000	0	0	4,000	0.00	4,000	0	0	4,000				
DP 4 - Travel for Ma	ACIE to BPE N	Aeetings												
01	0.00	0	3,400	0	3,400	0.00	0	3,400	0	3,400				
DP 6010 - 2007 Bier	inium Pay Plan	- HB 447												
01	0.00	3,345	0	0	3,345	0.00	8,526	0	0	8,526				
Total	0.00	\$10,345	\$6,400	\$0	\$16,745	0.00	\$15,526	\$6,400	\$0	\$21,926				

<u>DP 2 - Out-of-State Travel -</u> The legislature approved \$6,000 in each year of the biennium for board members to travel to National Association of State Boards of Education (NASBE) events, where they garner information, technical support, and assistance on a variety of state and federal educational issues such as the No Child Left Behind legislation.

<u>DP 3 - Additional Meetings - Board of Education - The legislature increased travel and per diem by \$4,000 in each year of the biennium to allow the Board of Public Education to meet with the Board of Regents for two mandated meetings per year as the Board of Education (20-2-101 (6), MCA).</u>

<u>DP 4 - Travel for MACIE to BPE Meetings - The legislature added \$3,400 per year for travel to Board of Education meetings by representatives from the Montana Advisory Council on Indian Education.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	2.00	0.00	0.00	2.00	0.00	0.00	2.00	2.00
Personal Services Operating Expenses	124,211 28,574	(26,823) 49,390	3,149 0	100,537 77,964	(26,830) 47,702	8,178 0	105,559 76,276	206,096 154,240
Total Costs	\$152,785	\$22,567	\$3,149	\$178,501	\$20,872	\$8,178	\$181,835	\$360,336
State/Other Special	152,785	22,567	3,149	178,501	20,872	8,178	181,835	360,336
Total Funds	\$152,785	\$22,567	\$3,149	\$178,501	\$20,872	\$8,178	\$181,835	\$360,336

**Program Description** 

The seven-member Certification Standards and Practices Advisory Council was created by the legislature in 1987 to study and make recommendations to the Board of Public Education in the following areas: 1) teacher, administrator, and specialist certification standards; 2) the status and efficacy of approved teacher education programs; and 3) the feasibility of establishing teaching certification and the appeals process. The board staff provides administrative, research, and clerical duties to the council. The advisory council is created in 2-15-1522, MCA.

#### **Program Highlights**

# **Advisory Council** Major Budget Highlights

- Total funding increases over the FY 2004 base year are due to:
  - A \$26,400 decrease in personal services to correct a miscode in salary
  - \$3,300 in fixed costs
  - \$95,000 to tie appropriations to anticipated revenue for studies
  - \$11,300 to implement the HB 447 pay plan

#### **Funding**

The following table shows program funding, by source, for the base year and the 2007 biennium as adopted by the legislature.

		Progra	m Funding	<b>Fable</b>			
		A	dvisory Counc	iI			
		Base	% of Base	Budget	% of Budget	Budget	% of Budget
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
02000	Total State Special Funds	\$ 152,785	100.0%	\$ 178,501	100.0%	\$ 181,835	100.0%
	02122 Advisory Council	109,197	71.5%	118,501	66.4%	121,835	67.0%
	02219 Research Fund	43,588	28.5%	60,000	33.6%	60,000	33.0%
Grand Total		\$ 152,785	100.0%	\$ 178,501	100.0%	\$ 181,835	100.0%

This program is funded entirely by state special revenue. By statute, the Office of Public Instruction (OPI) Certification/Teacher Licensure Unit is responsible for collecting fees and depositing them in two state special revenue accounts for use by BPE. The fee for teacher and specialist certificates are set in 20-4-109, MCA, at \$6 per year. \$4 is

used for expenses of the Certification Standards and Practices Advisory Council, which makes recommendations regarding standards, policies, and research activities to be undertaken by the board. \$2 is used for activities in support of the board's constitutional and statutory duties, special projects, and research studies of the Advisory Council.

The legislature increased funding for the Advisory Council by just over \$20,000 each year. The legislature approved \$47,500 annually to tie appropriations to anticipated revenue, and present law adjustments including a correction in personal services of \$26,415 for a salary miscode, that reduces state special revenue in the research fund and increases funding in the administration program.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Grand Total All Present Law	Adjustments			\$22,567					\$20,872
Total Other Present Law Adj 0.00	ustments \$0	\$47,500	\$0	\$47,500	0.00	\$0	\$47,500	\$0	\$47,500
DP 7000 - Tie Appropriations to Ant 0.00	ıcipated Reveni 0	47,500	0	47,500	0.00	0	47,500	0	47,500
Total Statewide Present Law	Adjustments			(\$24,933)					(\$26,628)
Personal Services Inflation/Deflation Fixed Costs				(26,823) (607) 2,497					(26,830) (604) 806
FTE	General Fund	cal 2006 State Special	Federal Special	Total Funds	FTE	General Fund	cal 2007 State Special	Federal Special	Total Funds
Present Law Adjustments	-							_	

<u>DP 7000 - Tie Appropriations to Anticipated Revenue - The legislature approved \$47,500 annually of state special revenue to bring the research fund spending appropriation to \$60,000 in each year of the biennium.</u>

#### **New Proposals**

New Proposals		Fis	scal 2006				Fig	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bier	nnium Pav Plan	- HB 447	· ···-			-				
03	0.00	0	3,149	0	3,149	0.00	0	8,178	0	8,178
Total	0.00	\$0	\$3,149	\$0	\$3,149	0.00	\$0	\$8,178	\$0	\$8,178

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

Agency Legislative Budget

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation.

Agency Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	81.68	(0.73)	0.00	80.95	(0.73)	0.00	80.95	80.95
Personal Services	3,285,424	475,472	400.499	4,161,395	475,109	579,040	4,339,573	8,500,968
Operating Expenses	561,260	48,297	100,000	709,557	15,955	100,000	677,215	1,386,772
Equipment	0	0	0	0	0	0	0	0
Total Costs	\$3,846,684	\$523,769	\$500,499	\$4,870,952	\$491,064	\$679,040	\$5,016,788	\$9,887,740
General Fund	3,408,893	575,943	500,499	4,485,335	543,238	679,040	4,631,171	9,116,506
State/Other Special	341,095	(58,343)	0	282,752	(58,343)	0	282,752	565,504
Federal Special	96,696	6,169	0	102,865	6,169	0	102,865	205,730
Total Funds	\$3,846,684	\$523,769	\$500,499	\$4,870,952	\$491,064	\$679,040	\$5,016,788	\$9,887,740

#### **Agency Description**

The Montana School for the Deaf and Blind, located in Great Falls, operates under the authority of Title 20-8-101 through 121, MCA, is part of Montana's educational system, and under the policy and governance of the State Board of Public Education. The school is to be a day school with a residential option for children and adolescents whose hearing or sight is a barrier to receiving proper education in the public schools of the state. The school is also to provide outreach educational services and serve as a resource center for parents of deaf and blind children, as well as state public schools and organizations that serve sensory impaired children. Their goal is to allow their students to attain the attitude, understanding, skill, ability, and knowledge to become contributing members of society.

#### **Agency Highlights**

# School for the Deaf and Blind Major Budget Highlights

- The 2007 legislative budget exceeds the FY 2004 base budget by \$2.2 million to fund:
  - \$403,000 to implement the pay plan adopted in HB 447
  - \$200,000 for repairs, maintenance, and computer upgrades
  - \$300,000 to increase salaries for teachers and professional staff
  - \$276,000 to eliminate vacancy savings from two programs
  - Statewide present law adjustments of \$1 million are primarily for personal services for 80.95 FTE
- ♦ An appropriation of \$440,000 to enhance the school's outreach program and Braille instruction was made in HB 438

#### **Summary of Legislative Action**

The legislature approved a budget increase for statewide and other present law adjustments as well as increases to the general fund of \$1.2 million to implement the pay plan adopted in HB 447, address ongoing maintenance issues, eliminate vacancy savings in the Student Services and Education Programs, replace and upgrade computers, and increase salaries for teachers and professional staff.

**Funding** 

The following table summarizes funding for the agency, by program and source, as adopted by the legislature. Funding for each program is discussed in detail in the individual program narratives that follow.

		Tota	al A	gency Fur	ndin	g			
		2007 Bien	niur	n Legisla	tive	Budget			
Agency Program	G	eneral Fund	St	ate Spec.	F	ed Spec.	(	Grand Total	Total %
01 Administration Program	\$	727,044	\$	878	\$	-	\$	727,922	7.4%
02 General Services		988,426		-		-		988,426	10.0%
03 Student Services		2,478,469		-		58,222		2,536,691	25.7%
04 Education		4,922,567		564,626		147,508		5,634,701	57.0%
Grand Total	\$	9,116,506	\$	565,504	\$	205,730	\$	9,887,740	100.0%

Other Legislation

<u>House Bill 5</u> – This bill appropriates \$398,000 from the long-range building program account, administered by the Department of Administration, for facility improvements at the Montana School for the Deaf and Blind.

House Bill 20 – This bill clarifies that students desiring to attend the school may not yet have reached 22 years of age and must be identified as deaf, hearing impaired, or visually impaired pursuant to the Individuals With Disabilities Education Act, 20 U.S.C. 1414.

<u>House Bill 44</u> – This bill allows the school to spend non-general fund money from admission payments of nonresident children before the school has expended all general fund money to provide services to the student covered by admission payments.

<u>House Bill 438</u> – This bill provides a general fund appropriation for the Montana School for the Deaf and Blind (MSDB) to enhance their outreach program to provide consultants and an equipment loan program to school districts throughout Montana. This appropriation also allows the MSDB to provide technical assistance for Braille instruction to local districts serving blind or visually impaired children. The bill provides \$440,000 over the biennium for personal services (3.08 FTE), operating expenses, and the start-up for the equipment loan library.

**Executive Budget Comparison** 

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison  Budget Item	Base	Executive	Legislative	Leg – Exec.	Executive	Legislative	Leg – Exec.	Biennium
	Budget	Budget	Budget	Difference	Budget	Budget	Difference	Difference
	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	81.68	80.95	80.95	0.00	80.95	80.95	0.00	
Personal Services	3,285,424	3,910,896	<b>4,</b> 161,395	250,499	3,910,533	4,339,573	429,040	679,539
Operating Expenses	561,260	709,557	709,557	0	677,215	677,215	0	0
Equipment	0	0	0	0	0	0	0	0
Total Costs	\$3,846,684	\$4,620,453	\$4,870,952	\$250,499	\$4,587,748	\$5,016,788	\$429,040	\$679,539
General Fund	3,408,893	4,234,836	<b>4,485,335</b> 282,752 102,865	250,499	4,202,131	4,631,171	429,040	679,539
State/Other Special	341,095	282,752		0	282,752	282,752	0	0
Federal Special	96,696	102,865		0	102,865	102,865	0	0
Total Funds	\$3,846,684	\$4,620,453	\$4,870,952	\$250,499	\$4,587,748	\$5,016,788	\$429,040	\$679,539

The legislature increased the executive budget by \$679,000 general fund over the biennium for \$276,000 to exempt the Student Services and Education Programs from vacancy savings, and \$403,000 to implement the HB 447 pay plan.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	5.00	0.00	0.00	5.00	0.00	0.00	5.00	5.00
Personal Services Operating Expenses	258,906 71,756	(1,117) 34,147	7,377 0	265,166 105,903	(1,143) 8,479	18,855 0	276,618 80,235	541,784 186,138
Total Costs	\$330,662	\$33,030	\$7,377	\$371,069	\$7,336	\$18,855	\$356,853	\$727,922
General Fund State/Other Special	330,662 0	32,591 439	7,377 0	370,630 439	6,897 439	18,855 0	356,414 439	727,044 878
Total Funds	\$330,662	\$33,030	\$7,377	\$371,069	\$7,336	\$18,855	\$356,853	\$727,922

#### **Program Description**

The Administration Program staff provides purchasing, accounting, personnel functions, and management of business affairs for the school.

#### **Program Highlights**

# Administration Program Major Budget Highlights

Increases to the FY 2004 base year budget are due to:

- ♦ Statewide present law adjustments of \$40,000
- Funding to implement the HB 447 pay plan of \$26,200

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fu Administrat	inding Table tion Program	<b>:</b>			
Program Fundi	ng	Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
01000	Total General Fund 01100 General Fund	\$ 330,662 330,662	100.0% 100.0%	\$ 370,630 370,630	99.9% 99.9%	\$ 356,414 356,414	99.9% 99.9%
02000	Total State Special Funds 02050 School Trust Interest/Income	-	-	439 439	0.1% 0.1%	439 439	0.1% 0.1%
Grand Total		\$ 330,662	100.0%	\$ 371,069	100.0%	\$ 356,853	100.0%

The administrative program is funded with general fund and less than \$1,000 per year from the school's land trust earnings.

**Present Law Adjustments** 

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustm	nents	TC:	2006				c	iscal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs					9,624 (10,741) (581) 34,728					9,598 (10,741) (581) 9,060
Total Statewid	le Present L	aw Adjustments			\$33,030					\$7,336
Grand Total A	all Present L	aw Adjustments			\$33,030					\$7,336

# **New Proposals**

New Proposals		Fisc	al 2006				Fic	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
OP 6010 - 2007 Bier	nnium Pay Plan	- HB 447								
01	0.00	7,377	0	0	7,377	0.00	18,855	0	0	18,855
Total	0.00	\$7,377	\$0	\$0	\$7,377	0.00	\$18,855	\$0	<b>\$</b> 0	\$18,855

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	4.00	0.00	0.00	4.00	0.00	0.00	4.00	4.00
Personal Services Operating Expenses	128,630 254,389	19,135 11,598	4,711 75,000	152,476 340,987	19,854 4,827	12,263 75,000	160,747 334,216	313,223 675,203
Total Costs	\$383,019	\$30,733	\$79,711	\$493,463	\$24,681	\$87,263	\$494,963	\$988,426
General Fund	383,019	30,733	79,711	493,463	24,681	87,263	494,963	988,426
Total Funds	\$383,019	\$30,733_	\$79,711	\$493,463	\$24,681	\$87,263	\$494,963	\$988,426

**Program Description** 

The General Services Program staff members are responsible for general upkeep and maintenance of the school's eight buildings and 18.5-acre campus complex

## **Program Highlights**

# General Services Program Major Budget Highlights

Total funding increases of approximately \$222,000 over the base year are due to:

- Statewide present law adjustments
- ♦ New Proposals of \$167,000 comprising:
  - \$150,000 for repairs and maintenance
  - \$17,000 to implement the pay plan adopted in HB 447

#### **Funding**

This program is funded with general fund.

#### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustm	ents											
		Fi	iscal 2006			Fiscal 2007						
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds		
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs					25,292 (6,157) 10,096 1,502					26,040 (6,186) 7,406 (2,579)		
Total Statewid	e Present La	w Adjustments			\$30,733					\$24,681		
Grand Total A	ll Present L	aw Adjustments	<u>.                                    </u>		\$30,733					\$24,681		

#### **New Proposals**

ew Proposals		Fisc	cal 2006				Fiso	al 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
P 3 - Repair & Ma	intenance Base	Adjustment								
02	0.00	75,000	0	0	75,000	0.00	75,000	0	0	75,00
P 6010 - 2007 Bier	nnium Pay Plar	- HB 447								
02	0.00	4,711	0	0	4,711	0.00	12,263	0	0	12,26
Total	0.00	\$79,711	\$0	\$0	\$79,711	0.00	\$87,263	\$0	\$0	\$87,26

<u>DP 3 - Repair and Maintenance Base Adjustment - The legislature added \$75,000 per year of general fund to the program's operating budget for ongoing maintenance issues.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation.

Program Legislative Budget Budget ltem	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	29.74	0.00	0.00	29.74	0.00	0.00	29.74	29.74
Personal Services Operating Expenses Equipment	906,663 99,047 0	146,396 4,833 0	80,006 0 0	1,133,065 103,880 0	150,025 4,930 0	139,081 0 0	1,195,769 103,977 0	2,328,834 207,857 0
Total Costs	\$1,005,710	\$151,229	\$80,006	\$1,236,945	\$154,955	\$139,081	\$1,299,746	\$2,536,691
General Fund Federal Special	977,958 27,752	149,870 1,359	80,006 0	1,207,834 29,111	153,596 1,359	139,081 0	1,270,635 29,111	2,478,469 58,222
Total Funds	\$1,005,710	\$151,229	\$80,006	\$1,236,945	\$154,955	\$139,081	\$1,299,746	\$2,536,691

**Program Description** 

The Student Services Program provides residential care for children living at the school. The residential program consists of two cottages, each having three wings connected by a food service building.

#### **Program Highlights**

# Student Services Program Major Budget Highlights

- The 2007 legislative budget exceeds the FY 2004 base budget by approximately \$525,000 due to increases of:
  - \$131,000 to implement the HB 447 pay plan
  - \$88,000 to eliminate vacancy savings in this program
  - \$306,000 for statewide present law adjustments

The Student Services Program provides residential care (20-8-102, MCA) for students living at the school, which is generally about half of the student population. This program operates seven days a week around the clock, and employs 42 individuals for 29.74 FTE comprising 22 institution attendants, 5 licensed practical nurses, 7 cooks/food preparation persons, 1 computer specialist, 1 administrator, and 6 educators that are responsible for:

- Activities designed to further the student's social skills that occur during the week and weekends, and range from roller-skating to shopping
- o 24-hour health care services including a disease and injury prevention program directed by a registered nurse and staffed by licensed practical nurses
- o The independent living skills program designed to transition students to life after graduation, which is staffed by behavioral counselors

Whether the school uses all available cottage space depends upon the enrollment number, age and sex of students. Presently there is one unoccupied wing. However, if another middle school or high school girl enrolls, and there is no other change in the number of residents, the wing would be opened.

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

Program Funding Table           Student Services           Base % of Base Budget % of Budget % of Budget % of Budget         % of Budget % of Budget         % of Budget % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Budget         % of Bud												
03000	01100 General Fund Total Federal Special Funds	977,958 27,752	97.2% 2.8%	1,207,834	97.6% 2.4%	1,270,635	97.8% 2.2%					
03000	03167 National School Lunch	27,752	2.8%	29,111	2.4%	29,111	2.2%					
Grand Total		\$ 1,005,710	100.0%	\$ 1,236,945	100.0%	\$1,299,746	100.0%					

The student services program is funded by general fund and federal funds from the national school lunch program.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustm	ents											
		Fi	scal 2006			Fiscal 2007						
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds		
Personal Services Vacancy Savings Inflation/Deflation					190,271 (43,875) 4,833					194,051 (44,026) 4,930		
Total Statewid	e Present La	aw Adjustments			\$151,229					\$154,955;		
Grand Total All	l Present Law	Adjustments			\$151,229					<b>\$</b> 154,955		

#### **New Proposals**

New Proposals		Fie	cal 2006				Eis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 3 - Eliminate Va	cancy Savines	for Program 03	_						_	
03	0.00	43,875	0	0	43,875	0.00	44,026	0	0	44,026
DP 6010 - 2007 Bier	nnium Pay Plan	i - HB 447								
03	0.00	36,131	0	0	36,131	0.00	95,055	0	0	95,055
Total	0.00	\$80,006	\$0	\$0	\$80,006	0.00	\$139,081	\$0	\$0	\$139,081

<u>DP 3 - Eliminate Vacancy Savings for Program 03 - The legislature approved the exemption of this program from vacancy savings.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	42.94	(0.73)	0.00	42.21	(0.73)	0.00	42.21	42.21
Personal Services	1,991,225	311,058	308,405	2,610,688	306,373	408,841	2,706,439	5,317,127
Operating Expenses	136,068	(2,281)	25,000	158,787	(2,281)	25,000	158,787	317,574
Equipment	0	0	0	0	0	0	0	0
Total Costs	\$2,127,293	\$308,777	\$333,405	\$2,769,475	\$304,092	\$433,841	\$2,865,226	\$5,634,701
General Fund	1,717,254	362,749	333,405	2,413,408	358,064	433,841	2,509,159	4,922,567
State/Other Special	341,095	(58,782)	0	282,313	(58,782)	0	282,313	564,626
Federal Special	68,944	4,810	0	73,754	4,810	0	73,754	147,508
Total Funds	\$2,127,293	\$308,777	\$333,405	\$2,769,475	\$304,092	\$433,841	\$2,865,226	\$5,634,701

#### **Program Description**

The Education Program provides an education for children with hearing and/or sight loss that prevents them from receiving a quality education in their local schools. The Education Program serves visually and hearing impaired children who remain in their local school districts by providing deaf/blind educational support services to the students' local schools. The program also offers "mainstream" programs for on-campus students in a joint effort with the Great Falls public school system.

### **Program Highlights**

# Education Program Major Budget Highlights

- ♦ The 2007 legislative budget exceeds the FY 2004 base budget by approximately \$1.1 million due to increases of:
  - \$613,000 in statewide and other present law adjustments
  - \$188,000 to eliminate vacancy savings
  - \$50,000 to upgrade and replace computers
  - \$300,000 for salary increases for teachers and professional staff
  - \$229,000 to implement the 2007 pay plan

The Education Program serves children enrolled at the School for the Deaf and Blind, and provides support services to public schools providing education to children qualified to attend MSDB, but who wish to remain in their local school districts. There are presently 75 students receiving "on campus" educational services.

As mentioned in the summary, the legislature approved HB 438, which provides a general fund appropriation for the school to enhance its outreach program to provide consultants and an equipment loan program to school districts throughout Montana. This \$440,000 appropriation allows the school to provide technical assistance for Braille instruction to local districts serving blind or visually impaired children and provides for personal services (3.08 FTE), operating expenses and the start-up for the required equipment loan library.

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

	P	rogram Fund Educati	-				
		Base	% of Base	Budget	% of Budget	Budget	% of Budget
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$1,717,254	80.7%	\$2,413,408	87.1%	\$ 2,509,159	87.6%
	01100 General Fund	1,717,254	80.7%	2,413,408	87.1%	2,509,159	87.6%
02000	Total State Special Funds	341,095	16.0%	282,313	10.2%	282,313	9.9%
	02050 School Trust Interest/Income	284,100	13.4%	282,313	10.2%	282,313	9.9%
	02159 Handicapped Telecommunications	56,995	2.7%	-	-	-	-
03000	Total Federal Special Funds	68,944	3.2%	73,754	2.7%	73,754	2.6%
	03012 E.C.I.A. Chapter I	68,944	3.2%	73,754	2.7%	73,754	2.6%
Grand Total	•	\$2,127,293	100.0%	\$ 2,769,475	100.0%	\$ 2,865,226	100.0%

The education program is funded by general fund; state special revenue from school trust lands, rental income, and reimbursements from school districts for large print and Braille materials; as well as federal disabled children grants, and Medicaid reimbursements.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments	E:	12007				e.,	12005		
FTE	General Fund	cal 2006 State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Fixed Costs		·	· · · · · · · · · · · · · · · · · · ·	425,706 (94,250) (2,281)			·	· ·	420,751 (94,049) (2,281)
Total Statewide Present L	aw Adjustments			\$329,175					\$324,421
DP 2 - Extracurricular Compensa	tion								
0.00	10,930	0	0	10,930	0.00	10,930	0	0	10,930
DP 5 - Replacement Lease Vehic	es								
0.0	0	0	0	0	0.00	0	0	0	C
DP 7 - Statewide FTE Reduction									
(0.73	(31,328)	0	0	(31,328)	(0.73)	(31,259)	0	0	(31,259)
Total Other Present Law	Adjustments								
(0.73	(\$20,398)	\$0	\$0	(\$20,398)	(0.73)	(\$20,329)	\$0	\$0	(\$20,329)
Grand Total All Present Lav	v Adjustments			\$308,777					\$304,092

- <u>DP 2 Extracurricular Compensation The legislature approved \$10,930 general fund each year of the biennium to pay staff for supervising or coaching extracurricular activities in sports and other school functions.</u> The amount includes \$9,234 in salaries and \$1,696 in employer paid benefits.
- <u>DP 5 Replacement Lease Vehicles The legislature approved \$10,217 per year for lease costs of \$5,005 for a car and \$5,212 for a van.</u> The total lease cost is offset by base reductions in operating expenses of gasoline at \$3,135, insurance at \$2,400, personal car mileage at \$1,004, and maintenance at \$3,678.
- <u>DP 7 Statewide FTE Reduction The legislature approved the permanent reduction of 0.73 FTE and about \$31,000 general fund per year from the budget equivalent to reductions taken in the 2003 legislative session.</u>

#### **New Proposals**

New Proposals		Fiso	al 2006				Fise	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 3 - Eliminate Vac	cancy Savings									
04	0.00	94,250	0	0	94,250	0.00	94,049	0	0	94,049
DP 6 - Replace Com	puters									
04	0.00	25,000	0	0	25,000	0.00	25,000	0	0	25,000
DP 8 - Increased fun-	ding, Teachers,	Professional Sal	aries							
04	0.00	150,000	0	0	150,000	0.00	150,000	0	0	150,000
DP 6010 - 2007 Bien	inium Pay Plan	- HB 447								
04	0.00	64,155	0	0	64,155	0.00	164,792	0	0	164,792
Total	0.00	\$333,405	\$0	\$0	\$333,405	0.00	\$433,841	\$0	\$0	\$433,841

<u>DP 3 - Eliminate Vacancy Savings - The legislature approved the exemption of this program from vacancy savings.</u>

<u>DP 6 - Replace Computers - The legislature approved \$25,000 general fund in each year of the biennium to help the school replace sixteen computers each year.</u>

<u>DP 8 - Increased funding, Teachers, Professional Salaries - The legislature approved general fund of \$150,000 per year to increase salaries for teachers and other professionals to help the school attract new teachers and maintain competitive salaries for existing teachers and other professionals. Funds include the amount necessary to pay increases in salary-related benefits, including the additional 1.20 percent necessary to actuarially fund the Teachers Retirement System (TRS) in the 2007 biennium.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

#### **Agency Legislative Budget**

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation.

Agency Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	7.00	0.00	0.00	7.00	0.00	0.00	7.00	7.00
Personal Services	374,214	58,146	12,138	444,498	58,441	31,119	463,774	908,272
Operating Expenses	198,491	31,833	35,487	265,811	3,118	35,487	237,096	502,907
Grants	452,330	10,054	44,513	506,897	14,747	44,513	511,590	1,018,487
Transfers	0	0	100,275	100,275	0	0	0	100,275
Total Costs	\$1,025,035	\$100,033	\$192,413	\$1,317,481	\$76,306	<b>\$</b> 111,119	\$1,212,460	\$2,529,941
General Fund	286,250	40,106	184,237	510,593	14,655	90,061	390,966	901,559
State/Other Special	158,801	22,177	4,108	185,086	23,901	10,582	193,284	378,370
Federal Special	579,984	37,750	4,068	621,802	37,750	10,476	628,210	1,250,012
Total Funds	\$1,025,035	\$100,033	\$192,413	\$1,317,481	\$76,306	\$111,119	\$1,212,460	\$2,529,941

#### **Agency Description**

The Montana Arts Council (MAC) is authorized by Title 22-2-101, MCA to assist public and private institutions with artistic and cultural activities. The council encourages participation in, and appreciation of, the arts. The council fosters interest in the state's cultural heritage, expands state cultural resources, and supports freedom of artistic expression through ongoing programs and projects. The council administers the Cultural and Aesthetic Project grants, other grants approved by the legislature, and makes recommendations to the legislature on arts related issues.

### Agency Highlights

# Montana Arts Council Major Budget Highlights

The \$2.5 million 2007 legislative budget exceeds the FY 2004 base budget by \$480,000 to fund:

- New Proposals of \$303,500:
  - \$43,200 to implement the pay plan adopted in HB 447
  - \$10,000 for E-grants and a Data Base system
  - \$100,300 to augment Cultural and Aesthetic grants
  - \$150,000 to restore funding eliminated in the 2003 session
- Statewide and other present law adjustments of \$176,300 to fund:
  - \$15,500 for increased rent and equipment replacement
  - \$24,800 for increased authority to spend federal funds
  - \$41,700 for administrative cost adjustments
  - \$94,300 in statewide present law adjustments

#### **Summary of Legislative Action**

The largest portion of the budget increase approved by the legislature is due to the restoration of general fund that was eliminated in the 2003 session, implementation of the HB 447 pay plan, one-time-only funding for an E-grants and Data Base System, and additional Cultural and Aesthetic Grants.

The legislature also approved statewide and other present law increases for increased rent, equipment replacement, increased authority to spend federal funds, and administrative cost adjustments in addition to statewide present law adjustments of \$94,300 over the biennium for personal services and fixed costs.

#### **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison  Budget Item	Base Budget Fiscal 2004	Executive Budget Fiscal 2006	Legislative Budget Fiscal 2006	Leg – Exec. Difference Fiscal 2006	Executive Budget Fiscal 2007	Legislative Budget Fiscal 2007	Leg – Exec. Difference Fiscal 2007	Biennium Difference Fiscal 06-07
FTE	7.00	7.00	7.00	0.00	7.00	7.00	0.00	
Personal Services	374.214	432.360	444,498	12,138	432,655	463.774	31,119	43,257
Operating Expenses	198,491	190,324	265,811	75,487	161,609	237,096	75,487	150,974
Grants	452,330	462,384	506,897	44,513	467,077	511,590	44,513	89,026
Transfers	0	40,000	100,275	60,275	0	0	0	60,275
Total Costs	\$1,025,035	\$1,125,068	\$1,317,481	\$192,413	\$1,061,341	\$1,212,460	\$151,119	\$343,532
General Fund	286,250	356,356	510,593	154,237	290,905	390,966	100,061	254,298
State/Other Special	158,801	165,978	185,086	19,108	167,702	193,284	25,582	44,690
Federal Special	579,984	602,734	621,802	19,068	602,734	628,210	25,476	44,544
Total Funds	\$1,025,035	\$1,125,068	\$1,317,481	\$192,413	\$1,061,341	\$1,212,460	\$151,119	\$343,532

The legislature increased the executive budget by \$343,500 over the biennium for: 1) \$150,000 to replace funding that was eliminated through general fund reductions made in the 2003 session comprising \$30,000 in the Arts Education program, \$54,000 for Arts Business Services operations, \$32,000 of eliminated grants to local communities, and \$34,000 of unspecified reductions; 2) \$90,000 to support salary increases resulting from the agency's change to the broadband pay plan to help retain and/or recruit quality staff; 3) \$43,250 to implement the 2007 biennium pay plan; and \$60,275 to augment Cultural and Aesthetic grants.

#### **Funding**

The following table summarizes funding for the agency, by program and source, as adopted by the legislature.

Program Funding Table Promotion Of The Arts									
	Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007			
Total General Fund	\$ 286,250	27.9%	\$ 510,593	38.8%	\$ 390,966	32.2%			
01100 General Fund	286,250	27.9%	510,593	38.8%	390,966	32.2%			
Total State Special Funds	158,801	15.5%	185,086	14.0%	193,284	15.9%			
02009 Cultural And Aesthetic Project	158,801	15.5%	185,086	14.0%	193,284	15.9%			
Total Federal Special Funds	579,984	56.6%	621,802	47.2%	628,210	51.8%			
03016 Nea Funds-Basic State Grant	523,086	51.0%	564,904	42.9%	571.312	47.1%			
03017 Nea Funds-Arts In Education	56,898	5.6%	56,898	4.3%	56,898	4.7%			
	\$1,025,035	100,0%	\$1,317,481	100.0%	\$1,212,460	100 0%			
	Total General Fund 01100 General Fund Total State Special Funds 02009 Cultural And Aesthetic Project Total Federal Special Funds 03016 Nea Funds-Basic State Grant	FY 2004     FY 2004	Total General Fund         FY 2004         FY 2004           10100 General Fund         286,250         27,9%           1013 State Special Funds         158,801         15.5%           02009 Cultural And Aesthetic Project         158,801         15.5%           Total Federal Special Funds         579,984         56.6%           03016 Nea Funds-Basic State Grant         523,086         51,0%           03017 Nea Funds-Arts In Education         56,898         5,6%	Total General Fund         FY 2004         FY 2004         FY 2006           10100 General Fund         \$ 286,250         27,9%         \$ 510,593           101al State Special Funds         158,801         15.5%         188,086           02009 Cultural And Aesthetic Project         158,801         15.5%         185,086           Total Federal Special Funds         579,984         56.6%         621,802           03016 Nea Funds-Basic State Grant         523,086         51.0%         564,904           03017 Nea Funds-Arts In Education         56,898         5,6%         56,898	FY 2004         FY 2004         FY 2006         FY 2006           Total General Fund         \$ 286,250         27,9%         \$ 10,593         38,8%           01100 General Funds         286,250         27,9%         \$ 10,593         38,8%           Total State Special Funds         158,801         115,5%         185,086         14,0%           02009 Cultural And Aesthetic Project         158,801         15,5%         185,086         14,0%           Total Federal Special Funds         579,984         56,6%         621,802         47,2%           03016 Nea Funds-Basic State Grant         523,086         51,0%         564,904         42,9%           03017 Nea Funds-Arrs In Education         56,898         5,6%         56,898         4,3%	FY 2004         FY 2004         FY 2006         FY 2006         FY 2006         FY 2007           Total General Fund         \$ 286,250         27.9%         \$ 510,593         38.8%         \$ 390,966           01100 General Funds         286,250         27.9%         \$ 510,593         38.8%         390,966           Total State Special Funds         158,801         15.5%         185,086         14.0%         193,284           02009 Cultural And Aesthetic Project         158,801         15.5%         185,086         14.0%         193,284           Total Federal Special Funds         579,984         56.6%         621,802         47.2%         628,210           3016 Nea Funds-Basic State Grant         523,086         51.0%         564,904         42.9%         571,312           3017 Nea Funds-Arts In Education         56,898         5,689         5,6898         4,3%         56,898			

The Montana Arts Council is funded with a combination of general fund, state special revenue from cultural & aesthetic (C&A) trust fund interest earnings, and federal funds from the National Endowment for the Arts (NEA).

General fund supports administration, legislative audit costs, general art programs in local schools and communities throughout Montana, and additional Cultural and Aesthetic Grant funds.

The coal severance tax fund shared account supports the Montana Arts Council's administration of the cultural trust activities and its Folklife Program, which supports Montana's traditional and native arts and cultures. Interest earnings from the corpus of the cultural trust support the Cultural and Aesthetic Program projects.

Other Legislation

House Bill 9 - This bill establishes priorities and appropriates funds for cultural and aesthetic grant projects administered by the Montana Arts Council. The bill appropriates \$100,275 from general fund and \$1,053,404 state special revenue funds from the Cultural and Aesthetic Trust Fund interest earnings in the 2007 biennium. In addition, \$378,370 is appropriated in HB 2 to fund the council's administrative expenses associated with cultural and aesthetic projects as well as the Folklife Program. The bill also appropriates funds for the Cultural and Aesthetic Project Grant awards and allows for the re-appropriation of the grant amounts should money in the cultural and aesthetic projects account prove insufficient to fund approved projects in the 2007 biennium. For further information and a complete list of the grant awards, see the Long Range Planning section of this volume.

<u>Senate Bill 69</u> - This bill establishes the honorary position of State Poet Laureate and directs the Montana Arts Council to provide the Governor a list of nominees. The inaugural list should be complete by July 1, 2005 and the Governor is directed to appoint a state poet laureate within the following 30 days.

## Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments									
*************	Fi	scal 2006				Fi	scal 2007		
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services				52,996					52,891
Inflation/Deflation				(213)					(205)
Fixed Costs				4,034					(15,208)
Total Statewide Present Lav	v Adjustments			\$56,817					\$37,478
DP 1 - Rent Increase									
0.00	158	242	158	558	0.00	1,008	1,602	1.008	3,618
DP 2 - Equipment Replacement						.,	.,	.,	.,
0.00	6,428	0	0	6,428	0.00	4,902	0	0	4,902
DP 4 - Federal Funds Increase				,		•			,
0.00	0	0	10,054	10,054	0.00	0	0	14,747	14,747
DP 5 - Administrative Cost Adjustr	nents			,		_			
0.00	12,597	2,319	11,260	26,176	0.00	7,089	2,719	5,753	15,561
Total Other Present Law A	liustments								
0.00	\$19,183	\$2,561	\$21,472	\$43,216	0.00	\$12,999	\$4,321	\$21,508	\$38,828
Grand Total All Present La	w Adjustments			\$100,033					\$76,306

<u>DP 1 - Rent Increase - The legislature approved an annual 3 percent increase in rent as negotiated in the lease with the City-County Administration and the Department of Administration. The \$4,176 cost of rent is split \$1,166 general fund, \$1,844 state special revenue fund, and \$1,166 federal funds over the biennium. The increase from FY 2006 to FY 2007 is due to the termination of a grant award that partially paid for past rent.</u>

<u>DP 2 - Equipment Replacement - The legislature approved \$11,330 of general fund for computer replacement of four personal computers, two laptops, and two printers.</u>

<u>DP 4 - Federal Funds Increase - The legislature approved authority to spend the increase in federal special revenue allocated by the National Endowment for Arts for Challenge America purposes. The Arts Council will award these funds as grants to local agencies.</u>

<u>DP 5 - Administrative Cost Adjustments - The legislature approved \$19,686 general fund, \$5,038 state special revenue, and \$17,013 federal funds over the biennium to reestablish per diem for the council and the Cultural & Aesthetic Projects and Citizens Advisory Panel, as well as basic adjustments to professional services, legal fees, printing, in-state lodging, and costs associated with updating the council's state and federally required strategic plan. Funding also provides for mid-tier processing and local area network administration from the Information Technology Services Division for approximately \$9,700 over the biennium.</u>

# **New Proposals**

New Proposals	-									
Program	FTE	Fis General Fund	cal 2006 State Special	Federal Special	Total Funds	FTE	Fis General Fund	cal 2007 State Special	Federal Special	Total Funds
1108.4		7 0110	ореска	- Speedal	1 41105		1 4110	opec.u.	opeour	1 unus
DP 3 - E-Grants and	Data Base Sys	stem - OTO								
01	0.00	5,000	0	0	5,000	0.00	5,000	0	0	5,000
DP 100 - Reinstate f	unding elimina	ited in 2003 sessi-	on							
01	0.00	75,000	0	0	75,000	0.00	75,000	0	0	75,000
DP 6010 - 2007 Bies	nnium Pay Plar	1 - HB 447								
01	0.00	3,962	4,108	4,068	12,138	0.00	10,061	10,582	10,476	31,119
DP 7001 - Additiona	al Grant Money	for Loss of C&	Int OTO							
01	0.00	100,275	0	0	100,275	0.00	0	0	0	0
Total	0.00	\$184,237	\$4,108	\$4,068	\$192,413	0.00	\$90,061	\$10,582	\$10,476	\$111,119

<u>DP 3 - E-Grants and Data Base System - OTO - The legislature approved \$10,000 of general fund over the biennium as a one-time-only, restricted appropriation for the Information Technology Services Division proposal to develop and design a data base and e-grants system for the Arts Council.</u>

<u>DP 100 - Reinstate funding eliminated in 2003 session - The legislature added \$150,000 of general fund over the biennium to replace funding that was eliminated in the 2003 session for: 1) \$30,000 of the Arts Education program; 2) \$54,000 for the Arts Business Services operations; 3) \$32,000 of eliminated grants to local communities; and 4) \$34,000 of unspecified reductions.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

<u>DP 7001 - Additional Grant Money for Loss of C&A Int. - OTO - The legislature approved a \$100,275 one-time-only, biennial, restricted general fund transfer to the Cultural & Aesthetic (C&A) Project Fund to provide additional resources for C&A grants administered by the Montana Arts Council. These funds replace reduced interest from the use of the Cultural and Aesthetic Trust corpus. In 1997, the legislature approved \$3.9 million to purchase Virginia and Nevada City properties, and in 2005, the legislature approved a \$500,000 transfer in HB 9 to fund the Great Plains Dinosaur Park in Malta. DP 7001 contains \$40,000 to replace a portion of the interest lost as a result of the 1997 reduction to the corpus and \$60,275 to replace projected loss of interest due to the HB 9 transfer. (\$3.4 million was transferred from the general fund to the trust corpus in HB9 to replace funds transferred by the 1997 legislature.)</u>

#### Language

The legislature approved the following language for inclusion in HB2:

"All federal funds in [Montana Arts Council] are biennial appropriations."

## **Agency Legislative Budget**

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation.

Agency Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	28.50	0.00	1.00	29.50	0.00	1.00	29.50	29.50
Personal Services	1,466,723	(186,892)	68,789	1,348,620	(186,551)	130,471	1,410,643	2,759,263
Operating Expenses	1,311,150	(24,295)	0	1,286,855	(37,274)	0	1,273,876	2,560,731
Equipment	74,885	3,534	70,000	148,419	5,300	0	80,185	228,604
Grants	423,332	883,316	57,907	1,364,555	277,655	58,598	759,585	2,124,140
Total Costs	\$3,276,090	\$675,663	\$196,696	\$4,148,449	\$59,130	\$189,069	\$3,524,289	\$7,672,738
General Fund	1,497,806	224,506	163,925	1,886,237	7,972	155,607	1,661,385	3,547,622
State/Other Special	1,020,396	28,351	32,771	1,081,518	28,352	33,462	1,082,210	2,163,728
Federal Special	757,888	422,806	0	1,180,694	22,806	0	780,694	1,961,388
Total Funds	\$3,276,090	\$675,663	\$196,696	\$4,148,449	\$59,130	\$189,069	\$3,524,289	\$7,672,738

## **Agency Description**

The Library Commission, authorized in Section 22-1-101, MCA, administers state and federal library funding to operate and maintain the state library, oversees the six library federations located throughout Montana, and develops library oriented statewide long-range planning, policy, and service coordination.

Additional responsibilities of the commission include: assisting all tax-supported libraries and local governments wishing to establish or improve libraries; maintaining an audio book library for use by Montanans unable to utilize printed materials; providing access to state and federal publications; maintaining and providing information related to Montana's plant and animal species and habitat; as well as comprehensive land information.

# **Agency Highlights**

# State Library Commission Major Budget Highlights

Total funding increases over the FY 2004 base year are due to:

- New Proposals of \$385,700:
  - \$140,000 to implement the pay plan adopted in HB 447
  - \$116,400 to support the Library Federation and augment interlibrary loan reimbursements
  - \$59,300 to restore 1.0 FTE in Library Development that was lost in the general fund reduction for the 2005 biennium
  - \$70,000 to restore funding eliminated in the 2003 session.
- Present law adjustments of \$987,000 primarily to:
  - Match anticipated federal grant funds to a biennial appropriation
  - Remove five modified, federally funded positions from personal services
  - Apply standard base adjustments that reduced operating expenses
- HB 482 increases the allocation of taxes collected under the Coal Severance Tax by 0.61 percent, providing the library an additional \$66,000 over the biennium from the coal severance tax shared account

# **Summary of Legislative Action**

The legislature increased the FY 2004 base budget by \$1.1 million, the largest portion of which provided authority for the library commission to spend estimated federal grant funds and realign the biennial appropriation of the grant awards into the first year of the biennium.

The legislature reduced statewide present law adjustments by \$252,700 over the biennium to reflect a reduction in personal services for the removal of five federally funded, modified positions from the base year budget that offsets salary increases for reclassified positions and annualizing the pay plan. An additional increase of \$56,700 of state special revenue was approved to tie the Library Federation Program's revenue to projected annual expenditures.

The legislature also increased funding by \$385,700 to implement the pay plan adopted in HB 447, provide computer upgrades; add 1.0 FTE for clerical assistance, and increase Library Federation support and interlibrary loan reimbursements.

#### **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison  Budget Item	Base Budget Fiscal 2004	Executive Budget Fiscal 2006	Legislative Budget Fiscal 2006	Leg - Exec. Difference Fiscal 2006	Executive Budget Fiscal 2007	Legislative Budget Fiscal 2007	Leg – Exec. Difference Fiscal 2007	Biennium Difference Fiscal 06-07
FTE	28.50	29.50	29.50	0.00	29.50	29.50	0.00	
Personal Services	1,466,723	1,309,476	1,348,620	39,144	1,309,737	1,410,643	100,906	140,050
Operating Expenses	1,311,150	1,286,855	1,286,855	0	1,273,876	1,273,876	0	0
Equipment	74,885	148,419	148,419	0	80,185	80,185	0	0
Grants	423,332	1,331,784	1,364,555	32,771	726,123	759,585	33,462	66,233
Total Costs	\$3,276,090	\$4,076,534	\$4,148,449	\$71,915	\$3,389,921	\$3,524,289	\$134,368	\$206,283
General Fund	1,497,806	1.847,093	1,886,237	39,144	1,560,479	1,661,385	100,906	140,050
State/Other Special	1,020,396	1,048,747	1,081,518	32,771	1,048,748	1,082,210	33,462	66,233
Federal Special	757,888	1,180,694	1,180,694	0	780,694	780,694	0	0
Total Funds	\$3,276,090	\$4,076,534	\$4,148,449	\$71,915	\$3,389,921	\$3,524,289	\$134,368	\$206,283

The legislature increased the budget as recommended by the Governor by \$206,300: 1) \$140,000 general fund to implement the pay plan provided in HB 447; and 2) \$66,300 in state special revenue appropriated in HB 482, which increased the Coal Severance Tax allocated to the library from 7.75 percent to 8.36 percent in support of the six library federations that serve community libraries throughout the state.

# Funding The following table summarizes funding for the agency, by program and source, as adopted by the legislature.

	\ :	Program Fund	ling Table				
		Statewide Librar	y Resources				
		Base	% of Base	Budget	% of Budget	Budget	% of Budget
Program Funding	3	FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$1,497,806	45.7%	\$1,886,237	45.5%	\$1,661,385	47.1%
	01100 General Fund	1,497,806	45.7%	1,886,237	45.5%	1,661,385	47.1%
02000	Total State Special Funds	1,020,396	31.1%	1,081,518	26.1%	1,082,210	30.7%
	02026 Nris State Special	253,570	7.7%	253,570	6.1%	253,570	7.2%
	02272 Renewable Resources Grnt/Loans	42,339	1.3%	-			-
	02340 Coal Sev. Tax Shared Ssr	375,390	11.5%	436,512	10,5%	437,204	12.4%
	02458 Reclamation & Development	349,097	10.7%	391,436	9,4%	391,436	11.1%
03000	Total Federal Special Funds	757,888	23.1%	1,180,694	28.5%	780,694	22.2%
	03018 Library Commission	716,569	21.9%	1,150,694	27.7%	750,694	21.3%
	03930 Nris Federal Funds	41,319	1.3%	30,000	0.7%	30,000	0.9%
Grand Total		\$ 3,276,090	100.0%	\$ 4,148,449	100.0%	\$ 3,524,289	100.0%

This program is funded with a combination of general fund, state special revenue, and federal funding. General fund supports the interlibrary loan reimbursement program, state aid to libraries throughout Montana, and general operations.

State special revenue includes funding from:

- o The coal severance tax shared account, which partly funds general operations, the periodical database, materials and on-line books, and library federation grants and support that help local libraries provide basic services
- o The Resource Indemnity Trust (RIT) reclamation and development grants, which partly fund the Natural Heritage Program, Natural Resource Information System (NRIS), and the Water Information Program
- o Contracts from departments such as Fish Wildlife and Parks, Transportation, DNRC, university system, and Environmental Quality, which partly fund work done by NRIS, and the Natural Heritage and Water Information Programs

Revenue from the coal severance tax shared account and renewable resource account is derived from interest earned by the Resource Indemnity (RIT) and Coal Tax Trusts, which are appropriated by the legislature as defined by the constitution. Please see DP 100 in the new proposal section and House Joint Resolution 36 in the following section on legislation for further discussion of these funding sources.

Federal Library Services and Technology Act (LSTA) funding provides grants to Montana libraries and supports state library personal services and operations.

A wide range of federal grants that come in amounts under \$50,000 per year help fund state library services and projects related to the Natural Heritage Program, NRIS, and the Water Information Program.

# Other Legislation

House Bill 482 - This bill increases the allocation of taxes collected under the Coal Severance Tax by 0.61 percent, and allocates the increase to the programs designated in 15-35-108(3), MCA, one of which is the State Library Commission. The commission was appropriated an additional \$66,000 for the biennium in HB 2 with the passage of this bill, which brings the total Coal Severance Tax support for the Library to \$873,700.

House Joint Resolution 36 - This resolution recommends a review and analysis of the current funding formulas of the Resource Indemnity Trust. The recommendation is an outgrowth of the fact that three subcommittees appropriate funds to several agencies that statutorily get a portion of their revenues from resource indemnity taxes and/or trust earnings. There is presently no centralized legislative oversight of the appropriations that are approved in subcommittee. As a result, there is a potential for the fund to be over-appropriated or to have some funds appropriated that do not meet statutory requirements, thereby placing the stability of the funds at risk.

The State Library Commission is one of the agencies included in Resource Indemnity Trust funding, and its director will participate in the study group to examine funding priorities for, and use of funds related to the Resource Indemnity Trust.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments		Fis	cal 2006				Fi	scal 2007		
F	TE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services		-			(137,057)					(136,700
Vacancy Savings					(53,185)					(53,201
Inflation/Deflation					3,534					5,300
Inflation/Deflation					(2,778)					(2,716
Fixed Costs					68,596					55,555
Total Statewide Pr	esent Law	Adjustments			(\$120,890)					(\$131,762)
DP 2 - Library Federation	Support									
	0.00	0	28,351	0	28,351	0.00	0	28,352	0	28,352
DP 8 - Standard Base Adj	justments									
	0.00	107,278	0	660,924	768,202	0.00	(98,384)	0	260,924	162,540
DP 10 - Transfer Base Ex	p. from Rei	n, Res. to Reclan	m. Dev.							
	0.00	0	0	0	0	0.00	0	0	0	(
Total Other Preser	nt Law Adj	ustments								
	0.00	\$107,278	\$28,351	\$660,924	\$796,553	0.00	(\$98,384)	\$28,352	\$260,924	\$190,892
Grand Total All Pi	resent Law	Adjustments			\$675,663					\$59,130

<u>DP 2 - Library Federation Support - The legislature increased state special revenue by \$56,703 over the biennium from the coal tax shared account to provide funding to the Library Federation Program to tie revenue to projected annual expenditures of approximately \$219,000 for the periodical database, \$56,000 for library on-line materials, and \$128,700 for federation activities.</u>

<u>DP 8 - Standard Base Adjustments - The legislature approved a net biennial adjustment to the general fund of \$8,894 to realign state-wide grants to public libraries and to reestablish zero-based per diem for commission members and volunteer insurance, as well as an adjustment to federal revenue of \$921,848 to increase authority to spend estimated federal grant awards and realign the biennial appropriation of the awards into the first year of the biennium.</u>

<u>DP 10 - Transfer Base Expenses from Renewable Resources to Reclamation and Development Grants</u> - The legislature approved the transfer of the Natural Resource Information System's (NRIS) base funding from the Renewable Resources Grants to Reclamation and Development funding of the Resource Indemnity Trust because of cash flow problems in the Renewable Resources Grant Program. (The amounts are listed in the funding section.)

# **New Proposals**

New Proposals								-		
-		Fise	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 100 - Additional	funds for Libra	ary Federations /	HB 482							
01	0.00		32,771	0	32,771	0.00	0	33,462	0	33,462
DP 6010 - 2007 Bier	nnium Pay Plan	ı - HB 447			- ,			,·- <u>-</u>		,
01	0.00	39,144	0	0	39,144	0.00	100,906	0	0	100,906
DP 7000 - Clerical A	Assistance in Li'	brary Developme	ent		,-		,	_	-	
01	1.00	29,645	0	0	29,645	1.00	29,565	0	0	29,565
DP 7001 - Interlibra	ry Loan Reimb	ursement			<del>-</del> -,		<b>2</b> ,000	ŭ	·	2,,000
01	0.00	25,136	0	0	25,136	0.00	25,136	0	0	25,136
DP 7002 - Computer	r Equipment Ur	ograde - OTO	-	-	20,100	0.00	25,150	U	· ·	23,130
01	0.00	70,000	0	0	70,000	0.00	0	0	0	0
Total	1.00	\$163,925	\$32,771	\$0	\$196,696	1.00	\$155,607	\$33,462	\$0	\$189,069

<u>DP 100 - Additional funds for Library Federations - HB 482 - The legislature added \$66,233 of state special revenue to the Library Commission with the passage of HB 482, which increased the Coal Severance Tax allocated to the local impact account from 7.75 percent to 8.36 percent. The local impact account funds support the six library federations that</u>

serve community libraries across Montana. The federation uses RIT funding to: 1) cooperatively purchase technology, automated services, and unique library software; and 2) fund continuing education opportunities for local library staff.

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

<u>DP 7000 - Clerical Assistance in Library Development - The legislature approved the restoration of 1.00 FTE and approximately \$59,000 that was eliminated in the general fund reduction adopted by the 2003 legislature. The position provides clerical assistance in the library development department, which provides management and technology assistance to Montana libraries.</u>

<u>DP 7001 - Interlibrary Loan Reimbursement - The legislature approved \$25,136 per year general fund for the interlibrary loan reimbursements program for local libraries, returning slightly less than one third of the general fund reduction made by the last legislature as it addressed budget balancing measures.</u>

<u>DP 7002 - Computer Equipment Upgrade - OTO - The legislature added \$70,000 one-time-only, restricted, general fund for technology to protect library data and its delivery:</u> a higher capacity tape backup system costing approximately \$25,000; a backup generator costing approximately \$35,000 to provide power for critical systems in the event of a power outage of long duration; and additional hard-disk storage to accommodate anticipated growth in storage needs costing approximately \$10,000.

# Language

The legislature approved the following language for inclusion in HB2:

"Library Commission funding includes biennial appropriations of \$205,662 in general fund money and \$800,000 in federal funds for grants to local libraries."

**Agency Legislative Budget** 

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation.

Agency Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	57.68	(0.84)	2.75	59.59	(0.84)	2.75	59.59	59.59
Personal Services	2,275,999	221,509	(43,620)	2,453,888	220,374	83,669	2,580,042	5,033,930
Operating Expenses	1,254,988	114,536	(128,346)	1,241,178	85,315	(128,088)	1,212,215	2,453,393
Equipment	9,910	75,668	0	85,578	892	0	10,802	96,380
Grants	194,795	0	0	194,795	0	0	194,795	389,590
Transfers	46,752	0	0	46,752	0	0	46,752	93,504
Total Costs	\$3,782,444	\$411,713	(\$171,966)	\$4,022,191	\$306,581	(\$44,419)	\$4,044,606	\$8,066,797
General Fund	1,715,418	238,053	151,417	2,104,888	143,144	232,358	2,090,920	4,195,808
State/Other Special	517,318	38,337	(405,001)	150,654	37,256	(384,412)	170,162	320,816
Federal Special	720,896	70,645	3,617	795,158	69,893	9,437	800,226	1,595,384
Proprietary	828,812	64,678	78,001	971,491	56,288	98,198	983,298	1,954,789
Total Funds	\$3,782,444	\$411,713	(\$171,966)	\$4,022,191	\$306,581	(\$44,419)	\$4,044,606	\$8,066,797

# **Agency Description**

The Montana Historical Society (MHS), authorized by Title 22-3-101, MCA, exists for the use, learning, culture, and enjoyment of the citizens of, and visitors to, the State of Montana. The society acquires, preserves, and protects historical records, art, archives, museum objects, historical places, sites, and monuments. The society maintains a library and a historical museum, provides educational programs and services for teachers and the general public, and publishes the state historical magazine and newsletter. The society also administers preservation and antiquities acts, supports commissions with state historical orientation, and provides technical assistance to all Montana museums, historical societies, preservation programs, and owners of historic resources.

# **Agency Highlights**

# Montana Historical Society Major Budget Highlights

The legislature approved a 2007 biennium budget that is \$501,000 greater than the FY 2004 base year primarily due to:

- A general fund increase of \$287,000 for the 2007 biennium pay plan
- Restricted, one-time-only general fund of \$75,000 for computer and security equipment
- The addition of \$200,880 over the biennium for 2.0 FTE in state records archivist positions
- Statewide and other present law adjustments
- ◆ Increased authority to expend \$131,000 of proprietary funds for costs associated with public requests, maintenance of the historic Governor's Mansion, and 0.75 FTE

The legislature also approved language requesting \$1.1 million from the Department of Commerce in facility lodging tax for society projects for the 2007 biennium.

**Summary of Legislative Action** 

The legislature approved a total budget that is about \$500,000 over the FY 2004 base that includes \$1.4 million for increases in statewide and other present law adjustments, the addition of two new state archivists, authority to spend proprietary revenue from fees and sales, the purchase of computer and security equipment, and to implement the pay plan. The legislature reduced the budget by \$847,000 in state special revenue to eliminate a double appropriation in facility lodging tax, and by \$53,000 to permanently remove 0.84 FTE.

The general fund increase primarily maintains funding at the level of prior biennia while allowing the Historical Society to implement the 2007 biennium pay plan and to better meet two statutory obligations. A one-time-only appropriation of \$55,000 allows the Historical Society to replace and upgrade security systems and equipment to ensure the mandated protection of artwork, artifacts and archives at risk, including the C.M. Russell collection. A \$200,880 appropriation supports the addition of 2.0 FTE in state records archivist positions to allow the society to perform assessment, preservation, cataloging, and archiving of state records, and to better meet its mandate to receive, store, and provide permanent public access to non-current state government records. Incoming items include an annual average of 1,500 books, 200 maps, 600 microfilm reels, and 20,000 pictures in addition to all of the paper records from all branches of state government.

The reduction in state special revenue reflected in the funding chart does not reduce the services provided by the society. The decrease reflects the elimination of a double appropriation in lodging facility use taxes between the Department of Commerce and the society. Previous legislatures requested, through a language appropriation, that the Department of Commerce use a portion of the facility lodging use tax for Historical Society projects. The department complied, and provided funds as the Historical Society billed the Department for costs. Both agencies included the amount in their budget. The legislature eliminated the double appropriation while maintaining the intent of the legislature as stated in the language in HB 2.

#### **Funding**

The following figure summarizes funding for the agency, by program and source, as adopted by the Legislature. Funding for each program is discussed in detail in the individual program narratives that follow.

	Total Agenc	y Funding			
2007	Biennium Le	gislative Bud	get		
General Fund	State Spec.	Fed Spec.	Proprietary	Grand Total	Total %
\$ 2,035,933	\$ 158,194	\$ 279,855	\$ 885,729	\$ 3,359,711	41.6%
1,559,479	5,304		136,275	1,701,058	21.1%
414,985	112,637	-	23,229	550,851	6.8%
101,174	•		899,556	1,000,730	12.4%
84,237	44,681	1,315,529	10,000	1,454,447	18.0%
\$ 4,195,808	\$ 320,816	\$ 1,595,384	\$ 1,954,789	\$ 8,066,797	100.0%
	General Fund \$ 2,035,933 1,559,479 414,985 101,174 84,237	2007 Biennium Le  General Fund State Spec.  \$ 2,035,933 \$ 158,194 1,559,479 5,304 414,985 112,637 101,174 - 84,237 44,681	General Fund         State Spec.         Fed Spec.           \$ 2,035,933         \$ 158,194         \$ 279,855           1,559,479         5,304         -           414,985         112,637         -           101,174         -         -           84,237         44,681         1,315,529	2007 Biennium Legislative Budget           General Fund         State Spec.         Fed Spec.         Proprietary           \$ 2,035,933         \$ 158,194         \$ 279,855         \$ 885,729           1,559,479         5,304         -         136,275           414,985         112,637         -         23,229           101,174         -         899,556           84,237         44,681         1,315,529         10,000	2007 Biennium Legislative Budget           General Fund         State Spec.         Fed Spec.         Proprietary         Grand Total           \$ 2,035,933         \$ 158,194         \$ 279,855         \$ 885,729         \$ 3,359,711           1,559,479         5,304         -         136,275         1,701,058           414,985         112,637         -         23,229         550,851           101,174         -         -         899,556         1,000,730           84,237         44,681         1,315,529         10,000         1,454,447

#### Other Legislation

House Bill 17 – This bill requires that all money received by the Montana Historical Society through donations, gifts, bequests, or legacies be used for general operations of the society if the donations are over \$500 and otherwise undesignated, and directs revenues earned from sales of donated items to be placed in the acquisitions trust. There is no guarantee of the size or quantity of undesignated donations; annual donations averaged \$2,676 over the last three fiscal years.

<u>House Bill 301</u> – This bill provides revenue from the sale of Lewis and Clark Bicentennial specialty license plates to the Montana Historical Society and the Department of Commerce beginning January 1, 2007 for projects related to Lewis and Clark. The revenue is to be split one-fourth to the Historical Society and three-fourth to the Department of Commerce. The estimated share for the Historical Society, which will be available for FY 2007, is \$18,787.

<u>House Bill 540</u> – This bill appropriates bond proceeds to the Department of Administration for management of capital projects. One of the projects is for \$7.5 million towards a new building for the Montana Historical Society that would expand the society's present leased space of 90,000 gross square feet to at least 200,000 square feet. Present estimates indicate that on-going operation and maintenance costs of \$2 million to the Historical Society would be partially off-set by in-filling the current leased space to generate \$.8 million for the state, and renting the 50,000 square feet of unused space in the new facility at \$15 per square foot per year to generate \$1.5 million.

<u>House Bill 5</u> – This bill provides \$30,000,000 in private authority to allow the Montana Historical Society to raise funds in grants and donations, and to allow the Department of Administration to expend these funds on costs related to the society's new building project.

This bill also provides \$1,000,000 in authority to the Department of Administration to spend private donations raised by the Historical Society on the renovation of the Haynes Gallery Area, which will most likely be completed prior to the next legislative session. The renovated gallery area will be moved in tact should the society relocate.

<u>House Bill 27</u> – This bill allows the Montana Historical Society to conduct a biennial review rather than a quarterly audit of nonprofit corporations that manage state-owned historic sites or buildings, or to conduct an audit when determined necessary. This adjustment allows the society to better balance its mandated workload to existing staff.

# **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding.

Executive Budget Comparison Budget Item	Base Budget Fiscal 2004	Executive Budget Fiscal 2006	Legislative Budget Fiscal 2006	Leg – Exec. Difference Fiscal 2006	Executive Budget Fiscal 2007	Legislative Budget Fiscal 2007	Leg – Exec. Difference Fiscal 2007	Biennium Difference Fiscal 06-07
FTE	57.68	57.59	59.59	2.00	57.59	59.59	2.00	
Personal Services	2,275,999	2,527,432	2,453,888	(73,544)	2,526,256	2,580,042	53,786	(19,758)
Operating Expenses	1,254,988	1,405,124	1,241,178	(163,946)	1,375,903	1,212,215	(163,688)	(327,634)
Equipment	9,910	75,578	85,578	10,000	20,802	10,802	(10,000)	(52.,65.)
Grants	194,795	194,795	194,795	0	194,795	194,795	0	0
Transfers	46,752	46,752	46,752	0	46,752	46,752	0	0
Total Costs	\$3,782,444	\$4,249,681	\$4,022,191	(\$227,490)	\$4,164,508	\$4,044,606	(\$119,902)	(\$347,392)
General Fund	1,715,418	1,943,471	2,104,888	161,417	1,868,562	2,090,920	222,358	383,775
State/Other Special	517,318	555,655	150,654	(405,001)	554,574	170,162	(384,412)	(789,413)
Federal Special	720,896	791,541	795,158	3,617	790,789	800,226	9,437	13,054
Proprietary	828,812	959,014	971,491	12,477	950,583	983,298	32,715	45,192
Total Funds	\$3,782,444	\$4,249,681	\$4,022,191	(\$227,490)	\$4,164,508	\$4,044,606	(\$119,902)	(\$347,392)

The legislature reduced the total executive budget nearly \$350,000 by eliminating a double appropriation in state special revenue facility lodging use tax, while increasing general fund by \$200,880 to fund two state records archivist positions and related operating costs, and \$287,000 to implement the pay plan provided in HB 447.

# Language

The legislature approved the following language for inclusion in HB2:

"It is the intent of the legislature that the department of commerce use lodging facility use taxes to fund \$625,703 in fiscal year 2006 and \$521,562 in fiscal year 2007 for the Montana historical society. This would be expended as follows:

Historical Interpretation	\$197,631	\$190,392
Scriver Collection	128,072	131,170
Lewis and Clark Exhibit and Interpretation	100,000	100,000
Lewis and Clark Bicentennial Commission	200,000	100,000

The Lewis and Clark bicentennial commission intends to terminate its activities December 31, 2006, reducing the need for lodging facility use tax in fiscal year 2007 to \$100,000."

# **Program Legislative Budget**

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	17.58	0.00	0.75	18.33	0.00	0.75	18.33	18.33
Personal Services	727,347	69,612	37,353	834,312	69,014	77,537	873,898	1,708,210
Operating Expenses	703,321	133,786	(34,178)	802,929	104,355	(34,178)	773,498	1,576,427
Equipment	0	75,074	Ó	75,074	0	0	0	75,074
Total Costs	\$1,430,668	\$278,472	\$3,175	\$1,712,315	\$173,369	\$43,359	\$1,647,396	\$3,359,711
General Fund	864,130	170,116	17,577	1,051,823	74,689	45,291	984,110	2,035,933
State/Other Special	115,933	31,449	(67,717)	79,665	30,313	(67,717)	78,529	158,194
Federal Special	88,686	44,746	3,617	137,049	44,683	9,437	142,806	279,855.
Proprietary	361,919	32,161	49,698	443,778	23,684	56,348	441,951	885,729
Total Funds	\$1,430,668	\$278,472	\$3,175	\$1,712,315	\$173,369	\$43,359	\$1,647,396	\$3,359,711

# **Program Description**

The Administration Program provides supervision, administration, and coordination of the five programs in the Montana Historical Society. Program staff is responsible for the management, planning, direction, and leadership of the society. Activities include public information, payroll/personnel, fund raising, financial reporting, business management, security, building management, community outreach, historic research, and historic interpretation.

# **Program Highlights**

# Administration Program Major Budget Highlights

The legislature approved a budget that is \$500,000 greater than the FY 2004 base year primarily due to:

- Increased authority to expend \$91,000 of proprietary funds
- ♦ A general fund increase of \$90,900 to implement the pay plan
- One-time-only funding of \$75,000 for computer and security equipment upgrades and replacements
- ♦ Statewide present law adjustments

#### Funding

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fun Administration	_				
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
01000	Total General Fund	\$ 864,130	60.4%	\$ 1,051,823	61.4%	\$ 984,110	59.7%
	01100 General Fund	864,130	60.4%	1,051,823	61.4%	984,110	59.7%
02000	Total State Special Funds	115,933	8.1%	79,665	4.7%	78,529	4.8%
	02007 Accomodations Tax	67,717	4.7%	-		-	-
	02041 Mt Hist. Society Donations	48,216	3.4%	79,665	4.7%	78,529	4.8%
03000	Total Federal Special Funds	88,686	6.2%	137,049	8.0%	142,806	8.7%
	03021 Historic Sites Preservation	88,686	6.2%	137,049	8.0%	142,806	8.7%
06000	Total Proprietary Funds	361,919	25.3%	443,778	25.9%	441,951	26.8%
	06071 Merchandise - Historical Soc	284,238	19.9%	328,502	19.2%	327,785	19.9%
	06073 Historical Society Management	77,681	5.4%	115,276	6.7%	114,166	6.9%
Grand Total	,	\$ 1,430,668	100.0%	\$1,712,315	100.0%	\$1,647,396	100.0%

This program is funded with general fund; state special revenue funds from donations; federal funds from administration of National Parks Service programs; and proprietary funds from charges to the Lewis and Clark Commission for services provided by the Montana Historical Society, museum entrance fees, and merchandise sales.

# Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustmen	nts									
		Fis	cal 2006				Fis	scal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs					102,820 (33,208) (2,359) 136,145					102,194 (33,180) (2,348) 106,703
Total Statewide	Present Law	Adjustments			\$203,398					\$173,369
DP 1 - Security Equipm	nent Replacer	nent - OTO								
	0.00	55,074	0	0	55,074	0.00	0	0	0	0
DP 7000 - Computer Se	crver Replace	ment -OTO								
	0.00	20,000	0	0	20,000	0.00	0	0	0	0
Total Other Pres	sent Law Ad	justments								
	0.00	\$75,074	\$0	\$0	\$75,074	0.00	\$0	\$0	\$0	\$0
Grand Total All	Present Law	Adjustments			\$278,472					\$173,369

<u>DP 1 - Security Equipment Replacement - OTO - The legislature approved one-time-only, restricted general fund of \$55,074 for replacement of security systems and equipment within the Historical Society's galleries and exhibits to ensure the protection and security of artwork, artifacts and archives at risk, including the C.M. Russell collection.</u>

<u>DP 7000 - Computer Server Replacement -OTO - The legislature approved a biennial, one-time-only, restricted general fund appropriation of \$20,000 for two servers. Any remaining balance may be used by the society for priority computer equipment needs.</u>

# **New Proposals**

New Proposals		Fi	scal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 4 - Entrance Fee	Collection and	Exhibits								
01	0.75	0	0	0	27,219*	0.75	0	0	0	27,178
DP 10 - Registration	Fees									
01	0.00	0	0	0	18,305*	0.00	0	0	0	18,305
DP 222 - Eliminate l	odging facility	use tax appropr	iation							
01	0.00	0	(67,717)	0	(67,717)	0.00	0	(67,717)	0	(67,717
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 447								
01	0.00	17,577	0	3,617	25,368*	0.00	45,291	0	9,437	65,593
Total	0.75	\$17,577	(\$67,717)	\$3,617	\$3,175*	0.75	\$45,291	(\$67,717)	\$9,437	\$43,359

<u>DP 4 - Entrance Fee Collection and Exhibits - The legislature approved spending authority of \$54,397 proprietary funds from museum entrance fees over the biennium for 0.75 FTE to provide fee collection for the museum and additional funding for the Museum Program.</u>

<u>DP 10 - Registration Fees - The legislature approved authority to expend fees charged to participants for the Montana History Conference.</u> Of the \$18,300 approved for each year, \$12,700 goes toward personal services, \$1,000 to outside consultants, and \$4,600 to printing and graphics, mailing, shipping, and handling.

<u>DP 222 - Eliminate lodging facility use tax appropriation - The legislature removed \$67,717 of state special revenue increases each year of the biennium from the Montana Historical Society budget to eliminate a double appropriation between the Department of Commerce and the society. This DP eliminates the double appropriation of lodging facility tax while maintaining the intent of the legislature as stated in the language in HB 2.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

# Program Legislative Budget

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the House Bill 447 pay plan allocation.

Program Legislative Budget	Base Budget	PL Base Adjustment	New Proposals	Total Leg. Budget	PL Base Adjustment	New Proposals	Total Leg. Budget	Total Leg. Budget
Budget Item	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	14.25	(0.16)	2.00	16.09	(0.16)	2.00	16.09	16.09
Personal Services	568,431	45,175	89,339	702,945	44,924	122,223	735,578	1,438,523
Operating Expenses	101,901	(588)	19,170	120,483	(583)	19,428	120,746	241,229
Equipment	9,910	594	0	10,504	892	0	10,802	21,306
Total Costs	\$680,242	\$45,181	\$108,509	\$833,932	\$45,233	\$141,651	\$867,126	\$1,701,058
General Fund	600,422	42,651	120,627	763,700	42,655	152,702	795,779	1,559,479
State/Other Special	24,066	1,314	(22,756)	2,624	1,370	(22,756)	2,680	5,304
Federal Special	0	0	0	0	0	Ó	0	0
Proprietary	55,754	1,216	10,638	67,608	1,208	11,705	68,667	136,275
Total Funds	\$680,242	\$45,181	\$108,509	\$833,932	\$45,233	\$141,651	\$867,126	\$1,701,058

## **Program Description**

The Library Program consists of the library, archives, and photo archives functions. This program acquires, organizes, preserves, and makes accessible to the public published materials, historic records and manuscripts, photographs and related media, and oral history illustrative of the history of Montana, the surrounding region, and the Trans-Mississippi West. This program houses the official Archives of State Government and the Legislature. It assists researchers seeking historical information

# **Program Highlights**

# Library Program Major Budget Highlights

The legislature approved a budget that is \$340,000 greater than the FY 2004 base year primarily due to:

- Increased authority to expend \$20,000 of proprietary funds
- ◆ The addition of \$200,880 over the biennium for 2.0 FTE in state records archivist positions
- ♦ Statewide present law adjustments
- ♦ A general fund increase of \$74,800 to implement the pay plan

# **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fur Library I	-				
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
01000	Total General Fund	\$ 600,422	88.3%	\$ 763,700	91.6%	\$ 795,779	91.8%
	01100 General Fund	600,422	88.3%	763,700	91.6%	795 <b>,7</b> 79	91.8%
02000	Total State Special Funds	24,066	3.5%	2,624	0.3%	2,680	0.3%
	02007 Accomodations Tax	22,756	3.3%	-	-	-	-
	02041 Mt Hist. Society Donations	1,310	0.2%	2,624	0.3%	2,680	0.3%
06000	Total Proprietary Funds	55,754	8.2%	67,608	8.1%	68,667	7.9%
	06072 Misc Enterprise-Historical Soc	33,138	4.9%	35,677	4.3%	36,735	4.2%
	06076 Mhs Library Enterprise Funds	22,616	3.3%	31,931	3.8%	31,932	3.7%
Grand Total		\$ 680,242	100.0%	\$ 833,932	100.0%	\$ 867,126	100.0%

The program is funded with a combination of general fund, state special revenue funds, and proprietary funds from the sale of photographs, photocopies, and fees charged for research time spent by staff on public requests.

# **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustme	nts									
		Fise	cal 2006				Fis	cal 2007		
		General	State	Federal	Total		General	State	Federal	Total
	FTE	Fund	Special	Special	Funds	FTE	Fund	Special	Special	Funds
Personal Services					77,603				_	77,343
Vacancy Savings					(25,841)					(25,832)
Inflation/Deflation					594					892
Inflation/Deflation					(338)					(333)
Fixed Costs					(250)					(250)
Total Statewide	Present Law	Adjustments			\$51,768					\$51,820
DP 11 - Statewide FTE	Reduction									
	(0.16)	(6,587)	0	0	(6,587)	(0.16)	(6,587)	0	0	(6,587)
Total Other Pre	sent Law Adi	ustments								
	(0.16)	(\$6,587)	\$0	\$0	(\$6,587)	(0.16)	(\$6,587)	\$0	\$0	(\$6,587)
Grand Total All	Present Law	Adjustments			\$45,181					\$45,233

<u>DP 11 - Statewide FTE Reduction - The legislature approved a permanent reduction of 0.16 FTE and \$6,587 general fund each year equivalent to the reductions taken in the 2003 legislative session.</u>

# **New Proposals**

New Proposals									···	
		Fise	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 1 - Library Sales	Increase									
02	0.00	0	0	0	10,000*	0.00	0	0	0	10,000*
DP 333 - Eliminate 1	odging facility	use tax appropria	ation				_	*		
02	0.00	0	(22,756)	0	(22,756)	0.00	0	(22,756)	0	(22,756)
DP 445 - Establish tv	wo State Record	ds Archivist posi	tions		, ,			(==, /		ν- , - ,
02	2.00	100,440	0	0	100,440	2.00	100,440	0	0	100,440
DP 6010 - 2007 Bier	inium Pay Plan	- HB 447			,		**-*	-	-	
02	0.00	20,187	0	0	20,825*	0.00	52,262	0	0	53,967*
Total	2.00	\$120,627	(\$22,756)	\$0	\$108,509*	2.00	\$152,702	(\$22,756)	\$0	\$141,651*

02-LIBRARY PROGRAM

- <u>DP 1 Library Sales Increase The legislature approved authority to expend \$20,000 of proprietary revenue from the library sales enterprise fund over the biennium for operating costs such as microfilming, copy expenses, and various other expenses that occur in meeting the public's request for state records. The society collects fees for service from the public to meet the expenses of public requests.</u>
- <u>DP 333 Eliminate lodging facility use tax appropriation The legislature removed \$22,756 of state special revenue increases each year of the biennium from the Montana Historical Society budget to eliminate a double appropriation between the Department of Commerce and the society. This DP eliminates the double appropriation of lodging facility tax while maintaining the intent of the legislature as stated in the language in HB 2.</u>
- <u>DP 445 Establish two State Records Archivist positions The legislature approved \$200,880 general fund over the biennium to fund two state records archivist positions to allow the Montana Historical Society to perform assessment, preservation, cataloging, and archiving of state records as required by state code. The annual amounts allow for \$89,000 in personal services and \$11,440 in related operating costs for a total of \$100,440 per year.</u>
- <u>DP 6010 2007 Biennium Pay Plan HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

**Program Legislative Budget** 

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
		10.10		2.5	10 (0)	2.00	0.47	0.67
FTE	10.35	(0.68)	0.00	9.67	(0.68)	0.00	9.67	9.67
Personal Services	376,757	34,185	(190,989)	219,953	34,176	(170,153)	240,780	460,733
Operating Expenses	164,321	(925)	(118,338)	45,058	(923)	(118,338)	45,060	90,118
Equipment	0	0	0	0	0	0	0	0
Total Costs	\$541,078	\$33,260	(\$309,327)	\$265,011	\$33,253	(\$288,491)	\$285,840	\$550,851
General Fund	158,556	26,274	12,583	197,413	26,269	32,747	217,572	414,985
State/Other Special	377,319	5,574	(326,910)	55,983	5,573	(326,238)	56,654	112,637
Federal Special	0	0	Ó	0	0	0	0	0
Proprietary	5,203	1,412	5,000	11,615	1,411	5,000	11,614	23,229
Total Funds	\$541,078	\$33,260	(\$309,327)	\$265,011	\$33,253	(\$288,491)	\$285,840	\$550,851

# **Program Description**

The Museum Program collects, preserves, and interprets the history of Montana through its material culture. The museum collects fine arts and historical, archaeological, and ethnological artifacts from Montana and the general geographic region. The program interprets its collections through exhibits, tours and traveling exhibits. The program also houses the society's education office that orchestrates events, programs, and materials on Montana history for learners of all ages.

# **Program Highlights**

# Museum Program Major Budget Highlights

The legislature approved a budget that is \$540,000 less than the FY 2004 base year primarily due to:

 A reduction of \$666,000 for lodging facility use tax and \$40,000 to eliminate 0.68 FTE

The legislature approved increases in general fund for:

- ♦ Statewide present law adjustments
- ♦ \$46,800 to implement the pay plan

The legislature also increased authority to expend \$10,000 of proprietary funds

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fund Museum P	0				
Program Funding	;	Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
01000	Total General Fund	\$ 158,556	29.3%	\$ 197,413	74.5%	\$ 217,572	76.1%
	01100 General Fund	158,556	29.3%	197,413	74.5%	217,572	76.1%
02000	Total State Special Funds	377,319	69.7%	55,983	21.1%	56,654	19.8%
	02007 Accomodations Tax	327,309	60.5%	-		-	-
	02041 Mt Hist, Society Donations	49,177	9.1%	55,162	20.8%	55,833	19.5%
	02045 Orig Gov'S Mansion Restoration	833	0.2%	821	0.3%	821	0.3%
06000	Total Proprietary Funds	5,203	1.0%	11,615	4.4%	11,614	4.1%
	06077 Mhs Museum Enterprise Funds	5,203	1.0%	11,615	4.4%	11,614	4.1%
Grand Total	·	\$ 541,078	100.0%	\$ 265,011	100.0%	\$ 285,840	100.0%

The program is funded with a combination of general fund; state special revenue funds including donations; and proprietary funds from the sales of books, copies, photographs, and rental of traveling exhibits.

# **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustm	ents									
		Fisc	al 2006				Fis	cal 2007		
		General	State	Federal	Total		General	State	Federal	Total
	FTE	Fund	Special	Special	Funds	FTE	Fund	Special	Special	Funds
Personal Services		•			71,892					71,883
Vacancy Savings					(17,946)					(17,946)
Inflation/Deflation					(925)					(923)
Total Statewide	e Present Law	Adjustments			\$53,021					\$53,014
DP 10 - Statewide FT	E reduction									
	(0.68)	(19,761)	0	0	(19,761)	(0.68)	(19,761)	0	0	(19,761)
Total Other Pr	esent Law Ad	justments								
	(0.68)	(\$19,761)	\$0	\$0	(\$19,761)	(0.68)	(\$19,761)	\$0	\$0	(\$19,761)
Grand Total A	II Present Lav	v Adjustments			\$33,260					\$33,253

<u>DP 10 - Statewide FTE reduction - The legislature approved a permanent 0.68 FTE and \$19,761 general fund reduction each year equivalent to the reductions taken in the 2003 legislative session.</u>

# **New Proposals**

New Proposals													
	*	Fi	scal 2006			Fiscal 2007							
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds			
DP 6 - Scriver Co	ollections Storage	Rent											
0.3	0,00	0	7,921	0	7,921	0.00	0	3,780	0	3,780			
DP 7 - Original C	Sovernor's Mansi	on Entrance Fees											
0.			0	0	5,000*	0.00	0	0	0	5,000			
DP 444 - Elimina	ite lodging facilit	y use tax appropri	iation										
0.	0.00	0	(335,230)	0	(335,230)	0.00	0	(331,089)	0	(331,089)			
DP 6010 - 2007 I	Biennium Pay Pla	in - 11B 447			, , ,								
0:			399	0	12,982	0.00	32,747	1,071	0	33,818			
Tota	0.00	\$12,583	(\$326,910)	\$0	(\$309,327)*	0.00	\$32,747	(\$326,238)	\$0	(\$288,491)*			

- <u>DP 6 Scriver Collections Storage Rent The legislature added \$11,701</u> to state special revenue for the standard negotiated annual increase in rent for secured storage of the Scriver Collection.
- <u>DP 7 Original Governor's Mansion Entrance Fees The legislature approved authority to spend \$5,000 in entrance fees each year of the biennium for minor restoration projects at the Original Governor's Mansion.</u>
- DP 444 Eliminate lodging facility use tax appropriation The legislature removed \$335,230 in FY 2006 and \$331,089 in FY 2007 of state special revenue increases from the Montana Historical Society budget to eliminate a double appropriation between the Department of Commerce and the society. This DP eliminates the double appropriation of lodging facility tax while maintaining the intent of the legislature as stated in the language in HB 2.

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

**Program Legislative Budget** 

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	6.00	0.00	0.00	6.00	0.00	0.00	6.00	6.00
Personal Services	206,240	39,305	7,665	253,210	39,568	20,145	265,953	519,163
Operating Expenses	199,696	(5,665)	0	194,031	(5,664)	0	194,032	388,063
Transfers	46,752	0	0	46,752	0	0	46,752	93,504
Total Costs	\$452,688	\$33,640	\$7,665	\$493,993	\$33,904	\$20,145	\$506,737	\$1,000,730
General Fund	46,752	3,751	0	50,503	3,919	0	50,671	101,174
State/Other Special	0	0	0	0	0	0	0	0
Federal Special	0	0	0	0	0	0	0	0
Proprietary	405,936	29,889	7,665	443,490	29,985	20,145	456,066	899,556
Total Funds	\$452,688	\$33,640	\$7,665	\$493,993	\$33,904	\$20,145	\$506,737	\$1,000,730

**Program Description** 

The Publications Program promotes the study of Montana history and education through lectures, publications, and curriculum materials. The program publishes quarterly editions of the award-winning Montana The Magazine of Western History and the Montana Post, the official newsletter of the society. It also publishes books under the Montana Historical Society Press imprint and operates the museum store.

# **Program Highlights**

# Publications Program Major Budget Highlights

The legislature approved a budget that is \$95,300 greater than the FY 2004 base year primarily due to:

- Statewide present law adjustments
- A general fund increase of \$27,800 to implement the pay plan

# **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		-	inding Tablons Program	e			
		Base	% of Base	Budget	% of Budget	Budget	% of Budget
Program Funding	2	FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$ 46,752	10.3%	\$ 50,503	10.2%	\$ 50,671	10.0%
	01100 General Fund	46,752	10.3%	50,503	10.2%	50,671	10.0° o
06000	Total Proprietary Funds	405,936	89.7%	443,490	89.800	456,066	90.0%
	06002 Mhs Publications Enterprise	405,936	89.7%	443,490	89.8%	456,066	90.000
Grand Total		\$ 452,688	100.0%	\$ 493,993	100.0%	\$ 506,737	100.0°6

The program is funded with a combination of general fund and proprietary funds. The general fund, budgeted as a transfer, pays a portion of 2.00 FTE involved in publishing Montana the Magazine of Western History. The transfer allows these funds to be spent from the proprietary accounts, in accordance with generally accepted accounting principles.

The proprietary funds are enterprise funds from the sale of magazines and books. They support program operations including the museum store, the magazine and other publications, and the historical society press.

**Present Law Adjustments** 

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustm		Fi	scal 2006			Fiscal 2007								
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds				
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs					49,536 (10,231) (1,744) (3,921)					49,810 (10,242) (1,743) (3,921)				
Total Statewid	e Present La	aw Adjustments			\$33,640					\$33,904				
Grand Total Al	l Present Lav	v Adjustments			\$33,640					\$33,904				

# **New Proposals**

New Proposals		Fis	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 447								
04	0.00	0	0	0	7,665*	0.00	0	0	0	20,145*
Total	0.00	\$0	\$0	\$0	\$7,665*	0.00	\$0	\$0	\$0	\$20,145*

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

Program Legislative Budget

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is HB 447 pay plan allocation.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg, Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	9.50	0.00	0.00	9.50	0.00	0.00	9.50	9.50
Personal Services	397,224	33,232	13,012	443,468	32,692	33,917	463,833	907,301
Operating Expenses	85,749	(12,072)	5,000	78,677	(11,870)	5,000	78,879	157,556
Grants	194,795	Ó	0	194,795	0	0	194,795	389,590
Total Costs	\$677,768	\$21,160	\$18,012	\$716,940	\$20,822	\$38,917	\$737,507	\$1,454,447
General Fund	45,558	(4,739)	630	41,449	(4,388)	1,618	42,788	84,237
State/Other Special	0	0	12,382	12,382	Ó	32,299	32,299	44,681
Federal Special	632,210	25,899	0	658,109	25,210	0	657,420	1,315,529
Proprietary	0	0	5,000	5,000	0	5,000	5,000	10,000
Total Funds	\$677,768	\$21,160	\$18,012	\$716,940	\$20,822	\$38,917	\$737,507	\$1,454,447

## **Program Description**

The Historic Sites Preservation Program administers the Montana Antiquities Act and Montana's participation in federal Historic Preservation Act and the federal grants-in-aid for historic preservation. Staff provides technical assistance to all Montana property owners. Staff review all proposed federally funded or permitted projects within the state to determine their effect on properties listed or eligible for listing on the National Register of Historic Places. The office certifies historic structures and rehabilitation projects for federal tax credits to citizens and businesses authorized by the Tax Reform Act of 1976. The program awards federal grants to local governments, communities, and individuals for: 1) the Certified Local Government Program, 2) historic survey and planning for historic areas, and 3) bricks and mortar rehabilitation when funds are available.

# **Program Highlights**

# Historic Preservation Program Major Budget Highlights

The legislature approved a budget that is \$100,000 greater than the FY 2004 base year primarily due to:

- Increased authority to expend \$10,000 of proprietary funds
- ♦ Statewide present law adjustments
- A general fund increase of \$47,000 to implement the pay plan

## **Funding**

The program is funded with a combination of general fund and federal special revenue from National Park Service Grants.

		Program Fur	ding Table				
		Historic Presery	ation Program	1			
		Base	% of Base	Budget	% of Budget	Budget	% of Budge
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007
01000	Total General Fund	\$ 45,558	6.7%	\$ 41,449	5.8%	\$ 42,788	5.8%
	01100 General Fund	45,558	6.7%	41,449	5.8%	42,788	5.8%
02000	Total State Special Funds	-	-	12,382	1.7%	32,299	4.4%
	02041 Mt Hist. Society Donations	-	-	12,382	1.7%	32,299	4.4%
03000	Total Federal Special Funds	632,210	93.3%	658,109	91.8%	657,420	89.1%
	03021 Historic Sites Preservation	632,210	93.3%	658,109	91.8%	657,420	89.1%
06000	Total Proprietary Funds	-	-	5,000	0.7%	5,000	0.7%
	06073 Historical Society Management			5,000	0.7%	5,000	0.7%
Grand Total	, ,	\$ 677,768	100.0%	\$ 716,940	100.0%	\$ 737,507	100.0%

# **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

		F1	scal 2006			Fiscal 2007								
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds				
ersonal Services					51,168					50,60				
acancy Savings					(17,936)					(17,91				
nflation/Deflation					(393)					(37				
Fixed Costs					(11,679)					(11,49				
Total Statewid	e Present La	w Adjustments			\$21,160					\$20,82				
Grand Total A	II Present L	aw Adjustments			\$21,160					\$20,8				

#### **New Proposals**

New Proposals			•							
		Fis	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 11 - SHPO Photo	copy Fees									
06	0.00	0	0	0	5,000*	0.00	0	0	0	5,000*
DP 6010 - 2007 Bier	nium Pay Plar	ı - HB 447								
06	0.00	630	12,382	0	13,012	0.00	1,618	32,299	0	33,917
Total	0.00	\$630	\$12,382	\$0	\$18,012*	0.00	\$1,618	\$32,299	\$0	\$38,917*

<u>DP 11 - SHPO Photocopy Fees - The legislature approved spending authority of \$10,000 proprietary funds over the biennium for fees generated from photocopies at the State Historic Preservation Office of the Montana Historical Society to pay for a portion of the monthly copy machine rental, fax machine maintenance, and postage as well as to help purchase miscellaneous office and equipment supplies.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007. These amounts represent the program's allocation of costs to fund this pay plan.

Agency Legislative Budget

The following table summarizes the total legislative budget for the agency by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation.

Agency Legislative Budget				-				
	Base	PL Base	New	Total	PL Base	New	Total	Total
	Budget	Adjustment	Proposals	Leg. Budget	Adjustment	Proposals	Leg. Budget	Leg. Budget
Budget Item	Fiscal 2004	Fiscal 2006	Fiscal 2006	Fiscal 2006	Fiscal 2007	Fiscal 2007	Fiscal 2007	Fiscal 06-07
FTE	90.05	1.00	9.00	100.05	1.00	9.00	100.05	100.05
Personal Services	4,330,416	(161,085)	603,016	4,772,347	(160,584)	843,671	5,013,503	9,785,850
Operating Expenses	4,088,819	197,024	561,414	4,847,257	189,208	511,449	4,789,476	9,636,733
Equipment	0	0	0	0	0	0	0	0
Local Assistance	6,395,234	989,185	655,997	8,040,416	1,355,290	914,993	8,665,517	16,705,933
Grants	10,748,488	2,239,721	2,829,750	15,817,959	2,244,211	2,056,250	15,048,949	30,866,908
Benefits & Claims	19,921,785	8,936,000	0	28,857,785	11,170,000	0	31,091,785	59,949,570
Transfers	141,415,047	4,234,677	6,115,653	151,765,377	3,964,886	11,282,906	156,662,839	308,428,216
Total Costs	\$186,899,789	\$16,435,522	\$10,765,830	\$214,101,141	\$18,763,011	\$15,609,269	\$221,272,069	\$435,373,210
General Fund	140,778,703	4,512,592	9,549,068	154,840,363	4,425,825	14,270,184	159,474,712	314,315,075
State/Other Special	13,101,000	1,170,001	139,697	14,410,698	1,464,000	94,038	14,659,038	29,069,736
Federal Special	33,020,086	10,752,929	1,077,065	44,850,080	12,873,186	1,245,047	47,138,319	91,988,399
NonExpendable Trust	0	0	0	0	0	0	0	0
Total Funds	\$186,899,789	\$16,435,522	\$10,765,830	\$214,101,141	\$18,763,011	\$15,609,269	\$221,272,069	\$435,373,210

**Agency Description** 

The Office of the Commissioner of Higher Education (OCHE) is the state-level administrative organization of the Montana University System (MUS). The Montana Constitution, Article X, Section 9, grants governance authority over the MUS to the Board of Regents (Board), with seven members appointed by the Governor. The Constitution charges the Board with hiring a Commissioner of Higher Education who serves as its executive staff.

All state funds appropriated by the legislature to the Board of Regents for the support of the Montana University System are channeled through the Office of the Commissioner of Higher Education.

The Montana University System is comprised of:

- o The Board of Regents (Board)
- o The Commissioner of Higher Education (CHE), his/her staff, and several system-wide programs administered from the Office of the Commissioner of Higher Education (OCHE)
- o The University of Montana, with:
  - Four-year campuses in Missoula, Butte, and Dillon
  - Two-year campuses in Missoula, Butte, and Helena
  - Two research/public service agencies in Missoula and Butte
- Montana State University, with:
  - Four-year campuses in Bozeman, Billings, and Havre
  - Two-year campuses in Billings and Great Falls
  - Three research/public service agencies in Bozeman and Great Falls
- Two-year community colleges in Kalispell, Glendive, and Miles City. Governance of the community colleges is divided between the Board of Regents and the board of trustees of each community college district

To fund the Montana University System, the OCHE budget is organized into the following programs:

- Administration Program includes the Commissioner of Higher Education, his/her staff, and all state-level administrative costs related to the MUS not accounted for in other OCHE programs
- Student Assistance Program includes both state and federal funding of interstate student exchange programs and student aid programs administered at the state level, including Work Study programs and the Governor's Postsecondary Scholarship Program

- o Improving Teacher Quality Program includes federal funding that supports continuing education and teaching skills development for mathematics and science teachers
- o Community College Assistance directs state funding to support the cost of education at Montana's three community colleges
- o MUS Group Health Insurance and Self-funded Workers Compensation Program includes administration of self-insured group insurance plans for MUS employees
- o Talent Search Program includes two federal grant programs that provide academic support to targeted at-risk youth at the secondary school level to encourage post secondary education upon high school graduation
- o Workforce Development Program provides support for vocational/technical education, primarily federal funding
- o Appropriation Distribution is where the transfer of state funds to the university educational units and the research/public service agencies is recorded
- o Tribal College Assistance Program directs funding assistance to support education costs of non-beneficiary students (non-tribal members) attending the seven tribal community colleges
- o Guaranteed Student Loan Program provides administration of and guarantor services for the federally funded student loan program for students attending post secondary schools in Montana
- o Board of Regents Administration Program supports travel, per diem and operational costs for the board

Since the 1995 legislative session, the legislature has combined the appropriation for the university educational units (all campuses of Montana State and the University of Montana) and most of the Office of the Commissioner of Higher Education into a single, lump-sum appropriation. Line item appropriations continue for Community College Assistance, Tribal College Assistance, the research/public service agencies, and for a few programs of special interest to the legislature.

## Agency Highlights

# Montana University System Major Budget Highlights

#### The legislative budget:

- Includes \$10.8 million general fund for new proposals related to the "Shared Leadership for a Stronger Montana Economy" initiatives
- ♦ Increases general fund for the Tribal College Assistance program by \$2.8 million in the 2007 biennium
- ◆ Adds 10.00 FTE for programs in the Office of the Commissioner of Higher Education (OCHE) including:
  - 8.00 FTE in the federally funded Guaranteed Student Loan Program
  - 1.00 FTE in the administration program to support the shared leadership initiatives (database warehouse administrator)
- ♦ Includes \$6.7 million of present law adjustment increases to support moderate enrollment and operations cost increases at the university educational units, based upon a change to the cost sharing formula that is increased from 43 percent to approximately 80 percent (based upon the ratio of resident students)
- Increases federal authority \$20 million to support anticipated growth in the loan volume of the Guaranteed Student Loan Program
- Increases federal authority \$3.3 million as new federal grants are anticipated for talent search academic support programs
- ♦ Increases general fund for community college assistance \$3.2 million primarily due to projected enrollment increases
- Increases general fund for student assistance programs by \$2.0 million:
  - The Governor's Postsecondary Scholarship program is funded at \$1.5 million for the 2007 biennium
  - The Montana Higher Education Grant (MHEG) program receives a one-time-only increase of \$470,000 over the biennium

# **Summary of Legislative Action**

The Shared Leadership for a Stronger Montana Economy is a primary driver of funding increases in the 2007 biennium budget approved by the legislature. Figure 1 on the following page illustrates shared leadership initiatives, with funding for each initiative highlighted in first the Martz budget, then the Schweitzer budget modifications, and finally the legislative funding approved in HB 2:

# COMMISSIONER OF HIGHER ED

		HB2 Funding 2007 Blensium	. \$1,500,000	\$470,000	000'006\$	\$303,500	\$2,000,000	\$500,000	\$300,000		\$4,460,678	865,600	\$131,200	4.					\$146,880		ALC: N		\$10,777.858
nd Program	Approved HB2 Legislative Budget	Program and Decision Package [DP]	Program 02: NP 101 - Gov's Postsecondary Scholarshups	NP 1010 - Increase MHEG Financial Aid Program 04:	NP 1000 - Comm.College Special Assist	Program 11: NP 103 - NonBene, Student Assistance	NP 104 - Tribal Coll. Equip/Indian Ed.	NP 1002 - Addi NonBene. Student Assist	Program 09. NP 1011 - Distance Learning Iontative	Program 09.	DP 78 - Equipment for 2-year programs	DP 8 - Extension Cropping Specialist	DP 16 -Extension Livestock Specialist						DP 69 · Coal·Coal-bed Methane Prog				
Economy Decision Package a	(izer)	Proposed Funding 2007 Biennium	\$2,000,000		۶	\$303,500	\$2,500,000		•		\$5,000,000	4	7 To 1	*****	<b>.*</b>	#7 4.	. d	,			9 ye.		\$12,803,500
Shared Leadership for a Stronger Montana Economy Funding Reconciliation for Shared Leadership Initiatives By Decision Package and Program	Executive Budget Proposal (Schweitzer)	Program and Decision Package (DP)	Program 02 NP 101 - Need-based Student Aid NP 102 - Best and Brettiest Scholarships			Program 11. NP 103 - NonBene Student Assistance	NP 104 - Tribal College Equip Indian Ed.		No Funding Proposals	Program 09	DP 78 - Equipment for 2-year programs												
Shar econciliation f		Proposed Funding 2007 Biennium	<u>a.</u>						000'000'15	d	\$5,000,000	\$65,600	\$131,200	\$1,200,000	\$1.00,000	\$153,035	\$319,933	\$146,880	\$146,880		\$360,000	\$280,000	\$9,903,528
Funding R	Executive Budget Proposal (Martz)	Program and Decision Package (DP)			No Funding Proposals				Program 09 <u>.</u> DP 51 - Distance Learning Initiative	Program 09.	DP 78 - Equipment for 2-year programs	DP 8 - Extension Cropping Specialist	DP 16 -Extension Livestock Specialist	DP 60 - Develop 2-yr Prog Curriculum	DP 61 - MT Tech E.D. Resource Utr. DP 63 - Increase Healthcare Workers	DP 66 · FSTS Add One Tramer	DP 67 - AES Weed Mgmt Biotech FTE	DP 68 - Assist. Small Oil & Gas Oper.	DP 69 - Coal/Coal-bed Methane Prog	Program 01.	DP 40 - Business/E D Outreach	DP 77 - Workforce Syst Data Mgmt.	
		Shared Leadership Initiatives		Promote Enhance	Postsecondary	Education			Distance Learning Online Education						Workforce Transies	and Education				<u>. ====</u>			Total Funding

The shared leadership project represents a paradigm shift in university budgeting of state funds, as the Board of Regents has attempted, through this project, to cast state funding as an investment in economic development that benefits all segments of the state economy, rather than merely education related expenditures. As such, the paradigm shift accounts for \$10.8 million of new funding for the university system approved by the legislature with new programs in three areas that cut across both education and economic development. These areas, as illustrated above, include:

- o Promote/enhance access to postsecondary education (\$5.7 million)
- o Workforce training and education (\$4.8 million)
- o Distance learning and online education (\$.3 million)

The largest appropriation comes in the area of access to postsecondary education, as the legislature approved: 1) \$1.5 million for a new scholarship program (HB 435 the Governor's Postsecondary Scholarship Program); 2) a one-time-only increase of \$470,000 for the need-based Montana Higher Education Grant (MHEG) program; 3) \$900,000 of one-time-only special assistance to the community colleges; and, 4) \$803,500 additional funding for tribal college assistance to support non-beneficiary Montana resident students. These efforts were primarily approved as means to offset the impact on students of rising tuition rates.

In a related effort to maintain access to postsecondary education through affordable tuition, the legislature also modified two of the funding formulas that are used to calculate the level of state funding appropriated to the university educational units. In the area of present law adjustments, the legislature approved an 80 percent state percentage share of these adjustments (for such items as fixed costs and resident enrollment increases), which is an increase from the historical formula reflected in the FY 2004 base year of 43 percent. This 37 percent increase in the state percentage share resulted in a general fund increase of more than \$5 million over the 2007 biennium. The 80 percent calculation is based upon the ratio of Montana resident student enrollment at the university educational units, with the remaining 20 percent being non-resident students.

The legislature also approved the marginal cost per student calculation that carried over from the prior biennium in order to maintain a higher level of state funding per student, given that resident student enrollment growth projections were lower than anticipated (due in part to shrinking Montana high school graduating class enrollments). Under the carry-over formula, the legislature approved a general fund increase of \$108,000 above what would have been the historical formula calculation for this appropriation.

Overall, the legislature approved a budget for the university system that totals \$435.4 million for the 2007 biennium. At their May 2005 meeting, the Board of Regents approved tuition rates and fees as part of an overall operating budget plan for the university system, including both state funding together with tuition revenue and other university funding. Tuition rates will increase an average of 8.6 percent each year across all university educational unit campuses during the 2007 biennium. For more information about tuition rates, see the Appropriation Distribution Program 09 section.

Figure 2 on the following page illustrates the total legislative budget by fiscal year for all programs and educational units of the university system, including funding from HB 2 and from HB 447 (pay plan):

	I	Figure 2			
Mon	tana University System			get	
		d HB 447 (Pay Pla AL YEAR 2006	n) runds		
	General F		State Special	Federal Revenue	
Budget Item	нв 2	HB 447	Revenue	(With HB 447)	Total HB2/HB44
Educational Units:					
University Units/COT's	\$108,215,165	\$2,865,140	\$13,385,001		\$124,465,3
2-Yr Degree Equipment	1,960,678				1,960,6
Distance Learning	300,000				300,0
Family Practice Residence	319,366				319,3
Dental Hygiene Program Motorcycle Safety Program	235,000		220,000		235,0 220,0
Sub-Total Ed. Units	\$111,030,209	\$2,865,140	\$13,605,001	\$0	\$127,500,3
OCHE Administration		90,757	25,000	30	1,669,6
Student Assistance	1,553,899 9,808,988	90,737	23,000	225,773	10,034,7
Improving Teacher Quality	2,000,700			362,946	362,9
Talent Search	99,761	2,928	50,000	3,136,873	3,289,5
Perkins/Workforce Dev.	90,414	2,930	20,000	6,279,753	6,373,0
Guaranteed Student Loan	,0,114	2,730		34,844,735	34,844,7
Board of Regents Admin	44,485			- ,- ,	44,4
Line Items:					
Community College Assist	7,726,419	205,997			7,932,4
Tribal College Assistance	1,900,000	203,777			1,900,0
Ag. Experiment Station	10,311,165	364,222			10,675,3
AES Biobased Institute	200,000	301,222			200,0
Extension Service	4,908,206	204,637			5,112,8
Forest Conserv Exp Stat.	971,324	21,671			992,9
Bureau of Mines/Geology	1,693,291	45,628	730,697		2,469,6
Fire Serv Training School	582,015	16,277			598,2
Yellow Bay Biological Station	100,000				100,0
HB 2/HB 447 Totals	\$151,020,176	\$3,820,187	<u>\$14,410,698</u>	\$44,850,080	\$214,101,1
	FISC	AL YEAR 2007			
Educational Units:					
University Units/COT's	\$107,626,785	\$6,755,252	\$13,679,000		\$128,061,0
2-Yr Degree Equipment	2,500,000				2,500,0
Distance Learning	0				
Family Practice Residence	319,366				319,3
Dental Hygrene Program  Motorcycle Safety Program	235,000		220.000		235,0
Sub-Total Ed. Units	\$110,681,151	\$6,755,252	220,000	\$0	220,0
			\$13,899,000	30	\$131,335,4
OCHE Administration	1,532,621	154,881	25,000	225	1,712,5
Student Assistance	10,068,220			225,773	10,293,9
Improving Teacher Quality Talent Search	100 521	7 210		362,946	362,9
Perkins/Workforce Dev.	100,531 93,108	7,218 7,22 <b>4</b>		3,179,817 6,164,807	3,287,5
Guaranteed Student Loan	93,108	7,224		37,204,976	6,265,1 37,204,9
Board of Regents Admin	44,485			31,204,9/0	37,204,9 44,4
•	47,100				
Line Items: Community College Assist	8 000 514	161.002			0 553 5
Tribal College Assistance	8,088,524	464,993			8,553,5
most conege resistance	1,000,000 10,321,121	902,278			1,000,0 11,223,3
Ag Experiment Station		70±,±/8			200,0
Ag. Experiment Station AES Biobased Institute	200 000				
AES Biobased Institute	200,000 4,996,951	507 171			
AES Biobased Institute Extension Service	4,996,951	507,171 54,812			
AES Biobased Institute	4,996,951 968,731	54,812	735.038		1,023,5
AES Biobased Institute Extension Service Forest Conserv Exp Stat.	4,996,951 968,731 1,692,258	54,812 112,890	735,038		1,023,5 2,540,1
AES Biobased Institute Extension Service Forest Conserv Exp Stat. Bureau of Mines/Geology	4,996,951 968,731	54,812	735,038		5,504,13 1,023,5 2,540,13 620,2 100,0

# **Agency Discussion**

Once again in the 2007 biennium the legislature has combined budgets for most statewide programs administered by the Office of the Commissioner of Higher Education (except community college and tribal college assistance) together with the university units into one lump-sum appropriation. The legislative rationale for the lump-sum appropriation is to give the Board of Regents, the constitutional authority of the university system, the flexibility to use state funds to accomplish the regents' policy and management objectives. In addition to the community colleges and tribal college assistance programs, the budgets for the research/public service agencies have been appropriated in separate line items in HB 2.

At the May 2005 meeting of the Board of Regents, following the legislative session, the board approved tuition rate increases for all campuses of the Montana University System. Annual average tuition increases at the university educational unit campuses will range from 3 percent to 12 percent. The regents' tuition policy is designed to keep tuition rates lower at the two-year campuses and colleges of technology.

The impact of general fund and six-mill levy spending in the legislative budget (HB 2) is illustrated below in Figure 3, which demonstrates the funding levels for each of the major functional areas in the Montana University System and shows the funding change from the doubled 2004 base year in the 2005 biennium.

Ciaura 2

	Figure 3		
	University System		
House Bill 2 Legislative Budget			rogram
General Fund and	Six Mill Levy Fur	nding Only	
	Actual FY 2004	2007 Bienium	
Budget Item	Base	Legis. Budget	Difference
University Educational Units	\$118,053,858	\$247,578,663	\$11,470,94
UM Missoula	37,818,253	75,636,506	
MSU Bozeman	40,399,419	80,798,838	
UM - Montana Tech	8,967,311	17,934,622	
MSU Billings	14,306,972	28,613,944	
MSU Northern	6,763,838	13,527,676	
UM - Western	4,136,087	8,272,174	
GF - College of Technology	3,398,184	6,796,368	
Helena - College of Technology	2,263,794	4,527,588	
Misc. Educational Unit Transfers	0	6,710,269	6,710,26
Distance Learning Initiative	0	300,000	300,00
Two-year Degree Prog. Equipment		4,460,678	4,460,67
Community College Assistance	\$6,292,234	\$15,814,943	\$3,230,47
Dawson Community College	1,136,572	3,229,405	956,26
Flathead Valley Community College	3,756,091	9,063,828	1,551,64
Miles Community College	1,399,571	3,521,710	722,56
Tribal College Assistance	\$0	\$2,900,000	\$2,900.00
Non-Beneficiary Student Assistance	0	900,000	900,00
Tribal College Programs	0	2,000,000	2,000,00
Research/Public Service Agencies	\$17,580,946	\$37,025,042	\$1,863,15
Agriculture Experiment Station	10,079,958	20.632.256	472.34
Extension Service	4.481.715	9,905,157	941,72
Bureau of Mines	1,581,899	3,385,549	221,75
Forestry/Conservation Exp Station	925,839	1,940,055	88,37
Fire Service Training School	511,535	1,162,025	138,95
Misc, Educational Unit Programs	\$798,349	\$1,796,698	\$320,000
Family Practice Residency Program	319,366	638,732	3.520,00
Biobased Institute (AES)	200,000	400.000	
Dental Hygiene Program (GF-COT)	235,000	470,000	
MUS Marketing Initiative	43,983	87,966	
Yellow Bay Biological Station	0	200,000	200,000
Motorcycle Safety Training School *	200,000	520,000	120,000
itudent Grants/Assistance	\$8,451,220	\$19,833,208	\$2,930,768
WICHE/WWAMI/MN Dental	4,646,666	10,254,100	960.76
Baker Grants	2,034,869	4.069.738	900,707
Montana Higher Ed. Grant Increase	2,034,809	470,000	470,000
State Work Study Program	862,989	1,725,978	470,000
Governor's Postsecondary Scholarships	0	1,500,000	1,500,000
State Match to Federal Grants	906,696	1,813,392	)
dministration/Special Programs			
Board of Regents/OCHE	\$1,837,096	\$3,603,304	(\$70,888
Governor's Scholarship Administration	1,665,407	3,175,490	(155,324
Talent Search	0 81.595	44,000	44,000
Workforce Development	81,393 90,094	200,292	37,102
·		183,522	3,334
Total General Fund/Six Mill Levy  * State Special Revenue Funds - Not i	\$153,013,703	\$328,551,858	\$22,524,452

General fund/six mill levy funding for the Montana University System, including all programs together with the university units, increases \$22.5 million over the base year, while university unit enrollment is projected to increase marginally. The funding increase can be attributed primarily to legislative approval for funding the present law and statewide adjustments at a formula rate of approximately 80 percent in the 2007 biennium, as opposed to the historical formula rate of 43 percent, and to shared leadership initiatives that support distance learning as well as equipment/program development at the 2-year degree program campuses. The 80 percent formula adds about \$5 million to the budget above the 43 percent rate, while these shared leadership programs add \$4.76 million.

Community college enrollment is projected to increase at a rate of 15 percent in the 2007 biennium, while general fund spending for community college assistance is increased by \$3.2 million in the legislative budget.

In addition to the \$96,500 expended in FY 2005 (and not appearing the base year column of the table), the legislature increases tribal college assistance by \$2.8 million general fund, with a one-time-only equipment/Indian education for all appropriation of \$2 million, a one-time-only increase to non-beneficiary student assistance of \$0.50 million, and an increase of \$0.30 million to the non-beneficiary student assistance base.

The professional education student exchange program increases almost 4 percent general fund, although two fewer student slots are funded, as tuition rates at the out-of-state colleges and universities continue to increase, driving the student support fee paid with general fund higher each year of the biennium.

Student financial assistance, both need-based and merit scholarships, is increased by \$2.0 million in the legislative budget for the 2007 biennium, primarily due to the Governor's Postsecondary Scholarship program approved by the legislature.

Funding for the research/public service agencies increases almost \$1.9 million in the legislative 2007 biennium budget, due to present law adjustments as well as new programs in the Extension Service and the Bureau of Mines and Geology.

Overall, the legislature increases general fund and six mill levy funding a total of \$22.5 million in the 2007 biennium budget over and above the doubled FY 2004 base year in the 2005 biennium budget for the university system.

Continuing Fiscal Challenges

# Accountability Measures as a Budgeting Tool for the University System

The Montana Constitution, Article X, Section 9, grants the governing authority for the Montana University System to the Board of Regents, who are also given sole spending and rate-setting authority over the private revenue funds received by the university system, the largest of which is student tuition. Legislative authority extends to the appropriation of state public funding and some federal funding for the university system, but this appropriation authority is constrained by Montana Supreme Court decisions (see <u>State ex rel. Judge v. Legislative Finance Committee</u> and <u>Board of Regents v. Judge</u>) that deter the legislature from using the state budget to project itself too far into university system governance matters. On the other hand, the legislature appropriates more than \$200 million per year to the university system and this state funding comprises approximately 40 percent of the university educational budget.

Therefore, under the Montana constitutional model, there is a split or shared authority between the Board of Regents and the legislature. This split, unique as compared to all other agencies of state government, creates the conditions for a policy disconnect between what the legislature would like state funding to be used for, what goods and services the legislature wishes to purchase, and what the regents identify as the educational priorities of the university system.

In an attempt to bridge this disconnect, the Postsecondary Education Policy and Budget Subcommittee (PEPB) of the Interim Committee on Education and Local Government, drafted a series of policy goals and accountability measures that would list the objectives of the legislature in its funding for the university system. These accountability measures were accepted by both the legislature and the Board of Regents, as evidenced by signed agreements in July 2002 and again in July 2004.

With these accountability measures in place that laid a foundation as the expressed policy goals of the legislature, the remaining challenge is to use these measures as the baseline and performance objectives upon which to establish budget metrics for state funding that is appropriated to the university system. During the 2005 session the legislature discussed an interest in taking this next step so that the budget for the 2009 biennium would be influenced to a degree by these accountability measures.

For more information about the accountability measures and their potential role in budgeting, see LFD Budget Analysis 2007 Biennium, Volume 4, pages E-78 to E-81.

## **Funding**

The following figure summarizes funding for the agency, by program and source, as adopted by the legislature. Funding for each program is discussed in detail in the individual program narratives that follow.

Total A	gency Fundin	g		
2007 Biennius	n Legislative	Budget		
General Fund	State Spec.	Fed Spec.	Grand Total	Total %
\$ 3,332,158	\$ 50,000	s -	\$ 3,382,158	0.8%
19,877,208	-	451,546	20,328,754	4.7%
-	•	725,892	725,892	0.2%
16,485,933	_	-	16,485,933	3.8%
210,438	50,000	6,316,690	6,577,128	1.5%
193,676	-	12,444,560	12,638,236	2.9%
271,226,692	28,969,736		300,196,428	69.0%
2,900,000		_	2,900,000	0.79
-	-	72,049,711	72,049,711	16.5%
88,970	_		88,970	0.0%
\$ 314,315,075	\$ 29,069,736	\$ 91,988,399	\$ 435,373,210	100.09
	2007 Bienniur  General Fund \$ 3,332,158 19,877,208  16,485,933 210,438 193,676 271,226,692 2,900,000  88,970	2007 Biennium Legislative           General Fund         State Spec.           \$ 3,332,158         \$ 50,000           19,877,208         -           -         -           16,485,933         -           210,438         50,000           193,676         -           271,226,692         28,969,736           2,900,000         -           88,970         -	\$ 3,332,158 \$ 50,000 \$ - 451,546	2007 Biennium Legislative Budget           General Fund         State Spec.         Fed Spec.         Grand Total           \$ 3,332,158         \$ 50,000         \$ -         \$ 3,382,158           19,877,208         -         451,546         20,328,754           -         -         725,892         725,892           16,485,933         -         -         16,485,933           210,438         50,000         6,316,690         6,577,128           193,676         -         12,444,560         12,638,236           271,226,692         28,969,736         -         300,196,428           2,900,000         -         -         2,900,000           -         72,049,711         72,049,711           88,970         -         88,970         88,970

# **Executive Budget Comparison**

The following table compares the legislative budget for the 2007 biennium to the budget requested by the Governor, by type of expenditure and source of funding. These figures include the 2007 biennium pay plan (HB 447) as part of the legislative budget calculations, but the pay plan is not part of the executive budget.

Executive Budget Comparison Budget Item	Base Budget Fiscal 2004	Executive Budget Fiscal 2006	Legislative Budget Fiscal 2006	Leg – Exec. Difference Fiscal 2006	Executive Budget Fiscal 2007	Legislative Budget Fiscal 2007	Leg – Exec. Difference Fiscal 2007	Biennium Difference Fiscal 06-07
FTE	90.05	100.55	100.05	(0.50)	100.55	100.05	(0.50)	
Personal Services	4,330,416	4,548,519	4,772,347	223,828	4,548,188	5,013,503	465,315	689,143
Operating Expenses	4,088,819	4,817,257	4,847,257	30,000	4,809,476	4,789,476	(20,000)	10,000
Equipment	0	0	0	0	0	0	0	0
Local Assistance	6,395,234	7,384,419	8,040,416	655,997	7,750,524	8,665,517	914,993	1,570,990
Grants	10,748,488	16,791,709	15,817,959	(973,750)	16,992,699	15,048,949	(1,943,750)	(2,917,500)
Benefits & Claims	19,921,785	28,857,785	28,857,785	0	31,091,785	31,091,785	Ó	0
Transfers	141,415,047	148,189,724	151,765,377	3,575,653	147,919,933	156,662,839	8,742,906	12,318,559
Total Costs	\$186,899,789	\$210,589,413	\$214,101,141	\$3,511,728	\$213,112,605	\$221,272,069	\$8,159,464	\$11,671,192
General Fund	140,778,703	151,608,857	154,840,363	3,231,506	151,737,891	159,474,712	7,736,821	10,968,327
State/Other Special	13,101,000	14,324,391	14,410,698	86,307	14,599,111	14,659,038	59,927	146,234
Federal Special	33,020,086	44,656,165	44,850,080	193,915	46,775,603	47,138,319	362,716	556,631
NonExpendable Trust	0	0	0	0	0	0	0	U
Total Funds	\$186,899,789	\$210,589,413	\$214,101,141	\$3,511,728	\$213,112,605	\$221,272,069	\$8,159,464	\$11,671,192

Excluding pay plan funding (HB 447), the legislature approved a 2007 biennium budget for the Montana University System that decreases general fund by \$1.5 million compared to the executive budget. Figure 4 below tracks the total funding differences for all revenue sources between the executive budget and the budget approved by the legislature, itemizing each decision package that represents a change from the proposed executive budget.

	Figu	re 4				
Montana U House Bill 2 Reconcilia	Jniversity System					
	-	ing includes	2007	urces) Difference From Difference From		
As of May 15, 2005  Calculation of Executive Budget:	Fiscal 2006	Fiscal 2007	Biennium		Schweitzer Buds	
Fiscal Year 2004 Base	\$186,899,789	\$186,899,789	£373 700 670			
Statewide Present Law Adjustments	6,024,261	5,012,729				
Other Present Law Adjustment	10,453,713	13,792,756				
Martz Present Law Budget	203,377,763	205,705,274				
Martz New Proposals	5,841,216	5,877,793	11,719,009			
Martz Total Budget		\$211,583,067		(63 000 310)	(\$2,000,000	
Schweltzer Budget Changes:	3207,210,777	3211,383,007	\$ <u>420,802,046</u>	(\$3,808,718)	(\$2,899,97)	
Eliminate Shared Leadership Initiatives - Prog 01	(320,000)	(330.000				
Need Based Student Aid - Prog 02	1,000,000	(320,000) 1,000,000				
Best and Brightest Student Aid - Prog 02	1,500,000	1,500,000				
Eliminate Shared Leadership Initiatives - Prog 09	(2,113,066)	(2,150,462				
Enhancing Tribal Colleges - Prog 11	1,000,000	1,500,000				
Increase Non-Beneficiary Student Aid - Prog 11	303,500	0	303,500			
Total Changes	<b>\$</b> 1,370,434	\$1,529,538	\$2,899,972			
Schweitzer Total Budget	\$210,589,413	\$213,112,605	5423,702,018	(\$908,746)	\$0	
Subcommittee action:				(0.00). (0)	•	
Reduce OCHE Rent Increase - Prog 01	(\$25,000)	(\$25,000)	(\$50,000)			
Eliminate Statewide FTE Reduction - Prog 01	22,548	22,526	45,074			
Reduce Surplus from Need Based Aid - Prog 02	(500,000)		(500,000)			
Reduce Surplus from Best & Brightest - Prog 02 MHEG Student Financial Aid (OTO) - Prog 02	(990,000)	(480,000)				
Community College Assistance (OTO) - Prog 02	470,000	460.000	470,000			
MT Conference on Race - Prog 06	4\$0,000 50,000	450,000	900,000			
Federal Workforce Development Grant - Prog 08	112,500	112,500	50,000 225,000			
Distance Learning Initiative (OTO) - Prog 09	300,000	112,500	300,000			
Weed Management/Biotech Program - AES	79,983	79,983	159,966			
New Agent for Meagher County - Extension	35,103	35,103	70,206			
Livestock and Cropping Specialists - Extension Add Fire Services Trainer - FSTS	65,600	131,200	196,800			
Urban/Wildland Forest Management - FCES	93,500 100,000	59,535	153,035			
Coal/Coalbed Methane Program - Bureau	72,000	100,000 74,880	200,000 146,880			
Groundwater Assessment Program - Bureau	49,449	49,449	98,898			
Reduce Tribal College Equipment - Prog 11	/	(500,000)	70,070			
Increase NooBeneficiary Student Assist - Prog 11	500,000					
Reduce Student Loan FTE Request - Prog 12  Total Changes	(43,609)	(43,504)	(87,113)			
	\$ <u>842,074</u>	\$ <u>66,672</u>	\$ <u>908,746</u>			
SubcommitteeTotal Budget	<b>5</b> 211, <b>4</b> 31, <b>4</b> 87	\$213,179,277	\$424,610,764	\$0	\$908,746	
House Appropriations Committee Action:						
Groundwater Assessment Program - Bureau	\$15,248	\$19,589	\$34,837			
Total Changes	15,248	19,589	34,837			
House Appropriations Committee Total Budget	\$211,446,735	\$213,198,866	\$424,645,601	\$34,837	\$943,583	
House Floor Action:					• 10,505	
General Fund Reduction OCHE Admin - Proc 01	-\$50,000	-\$50,000	-\$100,000			
Reduce Motorcyle Safety Training - Prog 09	(40,000)	(40,000)	(80,000)			
Total Changes	(90,000)	(90,000)	(180,000)			
House Committee As a Whole Total Budget	\$211,356,735	\$213,108,866	\$424,465,601	(\$180,000)	\$763,583	
Senate Finance Committee Action:		-15,100,000	3 121,103,001	(3180,000)	3/03,383	
educe Gov's Postsecondary Scholars - Prog 02	(\$510,000)	(\$1,020,000)	(\$1,530,000)			
Reduce 2-Year Degree Program Fournment - Prog 09	(539,322)	(31,020,000)	(539,322)			
liminate Shared Leadership Positions - Prog 09	(411,083)	(445,598)	(856,681)			
liminate Meagher County Extension Agent - Prog 09	(35,103)	(35,103)	(70,206)			
Total Changes	(1,495,508)	(1,500,701)	(2,996,209)			
Senate Finance Committee Total Budget	\$209,861,227	\$211,608,165	\$421,469,392	(\$3,141,372)	(\$2,232,626)	
Senate Floor Action:				. ,		
iovernor's Scholarship Administration - Prog 02	\$22,000	\$22,000	\$44,000			
ellow Bay Biological Station - Prog 09	100,000	100,000	\$44,000 200,000			
Total Changes	122,000	122,000	244,000			
Senate Committee As a Whole Total Budget	5209,983,227	<b>\$</b> 211,730,165	\$421,713,392	(\$2.007.273)	(£1,000,47.::	
		\$211,730,103	3741,713,392	(\$2,897,372)	(\$1,988,626)	
Free Conference Committee Action:						
estore Livestock and Cropping Specs - Extension	\$65,600	\$131,200	\$196,800			
estore Coal/Coalbed Methane Prog - Bureau estore New Agent for Meagher Cnty - Extension	72,000	74,880	146,880			
Total Changes	35,103	35,103	70,206			
_	172,703	241,183	413,886			
Free Conference Committee Total Budget	\$210,155,930	\$211,971,348	\$422,127,278			

The most significant differences between the executive and legislative budgets include:

O The legislature reduced \$2.0 million of general fund requested in the executive budget for the need-based aid and the best and brightest scholarship proposals (these two-year and four-year grant programs, what became the Governor's Postsecondary Scholarship Program, had been fully funded but will take two to four years to reach

full spending capacity; therefore, the executive budget had a one-time-only funding surplus). The legislature reallocated this requested funding as follows:

- \$900,000 for community college special assistance
- \$300,000 for the distance learning initiative
- \$470,000 for need-based student financial aid (MHEG program)
- o The legislature also reduced the remaining appropriation for the Governor's Postsecondary Scholarship Program by 50 percent, so that total funding is \$1.5 million in the biennium, which includes \$44,000 for program administration
- O As part of the Shared Leadership for a Stronger Montana Economy project, the legislature added new FTE and programs in the Extension Service and the Bureau of Mines and Geology, for a total of \$343,680 general fund over the biennium; and the legislature reduced the 2-year Degree Program Equipment/Program Development appropriation by \$539,322 over the biennium
- o The legislature added \$200,000 general fund for the Yellow Bay Biological Station, restricted to flathead basin water quality monitoring
- o The legislature approved a general reduction of \$100,000 general fund in the administration program of the Office of the Commissioner of Higher Education
- The legislature approved a new extension agent for Meagher County, a total appropriation of \$70,206 in the biennium

# Other Legislation

HB 447 – The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in calendar 2006 and an additional \$51 per month in calendar 2007 for state employees, which includes the Montana University System (MUS). The legislature funded 43 percent of the pay plan for the university educational units with state general fund, which represents the state percentage share of funding for the educational operating budget in the base year FY 2004. Under this formula calculation, HB 447 increased general fund to the university educational units by \$9,620,392 in the 2007 biennium. The legislature elected not to use the 80 percent funding formula for HB 447 as it used in HB 2 for funding present law adjustments. The expenditure increases required by HB 447, offset by 43 percent state funding, will be funded by student tuition for approximately 57 percent of these additional costs. In addition to the university educational units, HB 447 increased general fund support in the 2007 biennium as follows:

- o Research/public service agencies receive \$2,269,868 (for detailed agency breakdown, see Program 09 section)
- o Community Colleges receive \$670,990
- o Commissioner of Higher Education administration receives \$245,638
- o Talent Search Program receives \$10,146
- o Workforce Development Program receives \$10,154

<u>HB 5 –</u> The legislature approved a long-range building program that includes \$17.0 million general fund to support capital projects at the university educational units and at certain research/public service agencies. Also approved in HB 5 was the use of other university funds, in the amount of \$107 million, to support these long-range building projects. While the construction and renovation of these new projects has no affect on HB 2 expenditures for the university system, bringing new space online at the campuses will have an impact on operations and maintenance costs in the future. Operations and maintenance costs supported with state funding are calculated based on the present law adjustment formula adopted by the legislature, and these costs are only supported with state funding for academic facilities. Figure 5 on the following page illustrates the HB 5 appropriations for the university system:

	gure 5				
House Bill 5 - Long Rang					
Montana University Syste	m Projects - 200	7 Biennium			
Building Projects	LRBP Cash Funding	State Revenue Funds	Federal Revenue Funds	University Other Funds	Total Project Funding
Montana University System - Statewide					
ADA/Code/Deferred Maintenance Projects	\$1,393,000	\$0	\$0	\$0	\$1,393,000
Classroom/Laboratory Upgrades	995,000	0	0	0	995,000
Sub Total Statewide Projects	2,388,000				2,388,000
Montana State University (MSU)					
Upgrade HVAC Systems - Pershing & Brockman Halls, Northern	521,380				521,380
Heating System Improvs - Academic Center & McMullen Halls, Billings	243,775				243,775
Facility Repairs & Improvements, Billings	542,275				542,275
Heating Plant Phase 3, Bozeman	945,250				945,250
Water/Sewer System Repairs and Maintenance, Bozeman	248,750			250,000	498,750
Upgrade Primary Electrical Distribution, Bozeman	746,250			750,000	1,496,250
Facility Repairs and Improvements, AES	477,600				477,600
Maintenance projects, MAES	646,750				646,750
Campus Improvements, Northern	636,800			300,000	936,800
General Spending Authority, All Campuses				7,000,000	7,000,000
VisComm Black Box Theater, Bozeman				2,750,000	2,750,000
Animal Bioscience Building				7,500,000	7,500,000
Museum of the Rockies				12,000,000	12,000,000
Native American Student Center	0	<u>0</u>	0	8,000,000	8,000,000
Sub Total MSU Projects	5,008,830	0	0	38,550,000	43,558,830
University of Montana (UM)					
Upgrade Steam Distribution System, Missoula	5,905,325			3,060,000	8,965,325
Mining & Geology Building Mechanical System Renovation, Butte	915,400				915,400
Upgrade Health Sciences HVAC System - Phase 2, Missoula	965,150				965,150
Renovate Domestic Water Distribution System, Dillon	182,185				182,185
Renovate HVAC Systems - Science Complex 3rd & 4th Floors, Missoula	606,950				606,950
Law Building ADA Improvements/Renovation/Expansion, Missoula	500,000				500,000
School of Journalism Building, Missoula	500,000				500,000
General Spending Authority, All Campuses				4,000,000	4,000,000
Native American Study Center				2,500,000	2,500,000
Research Lab Facility				3,000,000	3,000,000
MBMG/Petroleum Building, UM Tech				5,400,000	5,400,000
New Construction - Consolidate Campus, MCOT				24,500,000	24,500,000
New Gallery Space, Missoula				6,000,000	6,000,000
New Forestry Complex, Missoula	0	\$ <u>0</u>	<u>0</u>	20,000,000	20,000,000
Sub Total UM Projects	\$9,575,010	\$0	\$ <u>0</u>	\$68,460,000	\$78,035,010
Total	\$ <u>16,971,840</u>	\$ <u>0</u>	20	\$ <u>107,010,000</u>	\$123,981,840

<u>HB 540 –</u> The legislature approved state debt for the issuance of general obligation bonds in the amount of \$40.5 million to support various projects at the university educational units. Once again, as in the HB 5 expenditures, there is no immediate impact on HB 2 from these bonded projects, but the resulting academic facilities will increase state funded costs in supporting operations and maintenance. Figure 6 on the following page illustrates the projects approved for bonding and the bond schedule:

	Figure 6			
House Bill 540 - General	Obligation Bond	s for Capital Pr	ojects	
Montana University S	System Projects	- 2007 Bienniur	n	
	D	ate of Bond Issue	2	Total Project
Capital Project	May-06	May-07	May-08	Bonding
Montana State University				
Great Falls College of Technology	\$850,000	\$8,150,000	\$2,000,000	\$11,000,000
Billings College of Technology	3,680,000	4,920,000	400,000	9,000,000
Gaines Hall Renovation	3,500,000			3,500,000
Agriculture Experiment Station (Statewide)	500,000			500,000
MSU Sub-Total	8,530,000	13,070,000	2,400,000	24,000,000
University of Montana				
Helena College of Technology	7,000,000	500,000		7,500,000
Montana Tech Petroleum Building, Butte	900,000	2,100,000	6,000,000	9,000,000
UM Sub-Total	7,900,000	2,600,000	6,000,000	16,500,000
University System Total Bonded Indebtedness	\$ <u>16,430,000</u>	\$ <u>15,670,000</u>	\$ <u>8,400,000</u>	\$ <u>40,500,000</u>

HJR 2 – The legislature approved revenue estimates that included projections for the university six mill levy revenue in the 2007 biennium. These approved projections increase the anticipated mill levy revenue by approximately \$272,000 over the biennium. The legislature did not, however, use these increased revenue projections for the six-mill levy revenue to reduce general fund support by a like amount for the university educational units. Given the number of tax reform measures that were passed and approved during the 2005 legislative session that may well reduce the six mill levy revenue, however, this state special revenue account is not likely to have a significant fund balance at the end of the 2007 biennium.

## Language

The legislature approved the following language for inclusion in HB2:

The legislature re-established the biennial lump-sum appropriation:

"Items designated as OCHE Administration (01), Student Assistance (02), Improving Teacher Quality (formerly Dwight D. Eisenhower) (03), Talent Search (06), C.D. Perkins (Workforce development) (08), Appropriation Distribution (Educational units) (09) [excluding items Agriculture Experiment Station, Extension Service, Forest and Conservation Experiment Station, Bureau of Mines and Geology, Bureau Groundwater Program (OTO), Fire Services Training School, Institute for Biobased Products and Food Science @ AES, and New Extension Agent for Meagher County], Guaranteed Student Loan (12), and the Board of Regents (13) are a single biennial lump-sum appropriation."

The legislature approved the following language to address the appropriation of all other public funds in the university system that are not included in House Bill 2:

"General fund money and state and federal special revenue funds appropriated to the board of regents are included in all commissioner of higher education programs. All other public funds received by units of the Montana university system (other than plant funds appropriated in House Bill No. 5, relating to long-range building) are appropriated to the board of regents and may be expended under the provisions of 17-7-138(2). The board of regents shall allocate the appropriations to individual university system units, as defined in 17-7-102(13), according to board policy."

The legislature approved the following language to require that the university system use standard accounting principles at all units:

"In addition to the requirements in 17-1-102(4), all university system units, except the office of the commissioner of higher education, shall account for expenditures consistently within programs and funds across all units and shall use the standards of accounting and reporting, as described by the national association of college and university business officers, as a minimum for achieving consistency."

The legislature approved the following language to require that the university system provide access to the university information system (Banner) for both the Office of Budget and Program Planning and the Legislative Fiscal Division:

"The Montana university system, except the office of the commissioner of higher education and the community colleges, shall provide the office of budget and program planning and the legislative fiscal division banner access to the entire university system's banner information system, except for information pertaining to individual students or individual employees that is protected by Article II, sections 9 and 10, of the Montana constitution, 20-25-515, or the Family Educational Rights and Privacy Act of 1974, 20 U.S.C. 1232g. The Montana university system shall provide the electronic data required for human resource data for the current unrestricted operating funds into the Montana Budgeting and Reporting System (MBARS). The salary and benefit data provided must reflect approved board of regents operating budgets."

The legislature approved the following language to require the Commissioner of Higher Education to submit a report to the subsequent legislature that addresses university system activities to ensure access to low income Montanans, including those in the TANF program. The Governor has indicated his intent to line-item veto the language illustrated below, however his authority to do so is questioned and may be challenged through legal action:

"The legislature encourages the Montana university system/commissioner of higher education to explore and establish partnerships with the department of public health and human services, including the temporary assistance for needy families (TANF) program, to ensure access to quality postsecondary education and training opportunities for families in Montana who would benefit from such training to help them move toward economic self-sufficiency. The Montana university system/commissioner of higher education shall submit a report to the next legislature, by January 1, 2007, addressing what these strategies were and the results of these partnership efforts."

The legislature approved the following language to require that the Commissioner of Higher Education submit a plan that details how Indian Education for All Montanans is to be implemented in the university units. The Governor has indicated his intent to line-item veto the language illustrated below, however his authority to do so is questioned and may be challenged through legal action:

"The Montana university system shall prepare a plan for implementation of Indian education for all Montanans within the educational units of the university system and present this plan to the appropriate interim committee by July 31, 2006."

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation, if any, for this program.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	15.40	1.00	0.50	16.90	1.00	0.50	16.90	16.90
Personal Services Operating Expenses	1,241,468 389,454	(56,412) 29,389	109,343 (43,586)	1,294,399 375,257	(56,354) 8,053	173,432 (43,551)	1,358,546 353,956	2,652,945 729,213
Total Costs	\$1,630,922	(\$27,023)	\$65,757	\$1,669,656	(\$48,301)	\$129,881	\$1,712,502	\$3,382,158
General Fund State/Other Special	1,630,922 0	(27,023) 0	40,757 25,000	1,644,656 25,000	(48,301) 0	104,881 25,000	1,687,502 25,000	3,332,158, 50,000
Total Funds	\$1,630,922	(\$27,023)	\$65,757	\$1,669,656	(\$48,301)	\$129,881	\$1,712,502	\$3,382,158

## **Program Description**

The Office of the Commissioner of Higher Education (OCHE) Administration Program includes: 1) general administration of the university system; 2) academic, financial, and legal administration; 3) labor relations and personnel administration; and, 4) student assistance administration. Article X, Section 9, of the Montana Constitution requires that the Board of Regents appoint the commissioner and prescribes his/her powers and duties.

## **Program Highlights**

# OCHE Administration Program Major Budget Highlights

- Overall, the legislative budget reduces the Administration Program budget by \$125,000 in the 2007 biennium (before pay plan adjustments), including an unallocated general fund reduction of \$100,000
- ◆ The legislative budget adds 1.00 FTE for a Data Warehouse Administrator who will, among other duties, support Shared Leadership projects
- ◆ The legislative budget adds 0.50 FTE for administration of the Family Education Savings program, funded with state special revenue that is generated by the program

#### **Program Narrative**

The legislature approved a broad range of new proposals relating to the Shared Leadership for a Stronger Montana Economy project (see Figure 1 in the agency level section). Many of these programs will be administered by staff in the Office of the Commissioner of Higher Education (OCHE), as part of the budget for this program. Although the legislature did not approve funding for the additional administrative staff OCHE had requested to support the Shared Leadership initiatives, the Commissioner of Higher Education elected to use other university system funding to create and hire two new FTE for the following positions:

- Associate Commissioner of Economic Development and Outreach
- Executive Level Administrative Assistant

It is expected, from the published job descriptions, that these FTE will provide direction and coordination for the Shared Leadership initiatives across the system, including the necessary communication and connections with business, professional, governmental, civic, and community groups.

Despite funding the Shared Leadership initiatives with \$10.8 million general fund, the legislature chose not to require additional accountability reports or activities from the commissioner, though the legislature anticipated that the interim subcommittee on Postsecondary Education Policy and Budget would remain engaged in the Shared Leadership process, much as it was during the 2003-2004 interim.

#### **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		Program Fu	nding Table				
		Administrat	ion Program				
Program Fundir	ng	Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
01000	Total General Fund	\$1,630,922	100.0%	\$1,644,656	98.5%	\$1,687,502	98.5%
	01100 General Fund	1,630,922	100.0%	1,644,656	98.5%	1,687,502	98.5%
02000	Total State Special Funds		-	25,000	1.5%	25,000	1.5%
	02846 Family Ed Savings Admin Fee			25,000	1.5%	25,000	1.5%
Grand Total		\$1,630,922	100.0%	\$1,669,656	100.0%	\$1,712,502	100.0%

In the past, the administration program has been funded exclusively with general fund, but starting in the 2007 biennium the legislature approved 0.50 FTE for the Family Education Savings program, which will be funded by state special revenue fees related to that program (see DP 1 under the "New Proposals" below).

## **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments					-						
	Fis	scal 2006			Fiscal 2007						
FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds		
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs				(60,700) (47,233) (2,505) (18,106)					(60,513 (47,237 (2,347 (39,600		
Total Statewide Present Law	Adjustments			(\$128,544)					(\$149,697		
DP 2 - Potential Rent Increase for OC	HE (Restricte	d)									
0,00 DP 3 - Data Warehouse Position - Cl	50,000	0	0	50,000	0.00	50,000	0	0	50,000		
1.00	51,521	0	0	51,521	1.00	51,396	0	0	51,396		
Total Other Present Law Adj	ustments										
1.00	\$101,521	\$0	\$0	\$101,521	1.00	\$101,396	\$0	\$0	\$101,396		
Grand Total All Present Law	Adjustments			(\$27,023)					(\$48,301		

<u>DP 2 - Potential Rent Increase for OCHE (Restricted) - The legislature approved funding for an anticipated rent increase for the Office of the Commissioner of Higher Education (OCHE). The commissioner has received notice from the building owners (Montana Higher Education Student Assistance Corporation) that they will need the space OCHE occupies. Therefore, it is likely that during the 2007 biennium OCHE will be required to move into a higher rental cost facility. This appropriation is restricted to use only for increased rental costs and/or relocation and moving costs.</u>

<u>DP 3 - Data Warehouse Position - CHE - The legislature approved 1.00 FTE to the commissioner's office, funding a Data Warehouse Administrator position with general fund. This position is also intended to assist the Shared Leadership initiative on workforce system data collection and management.</u>

## New Proposals

New Proposals													
-			al 2006			Fiscal 2007							
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds			
DP 1 - Family Educa	ation Savings S	taff			-								
01	0.50	0	25,000	0	25,000	0.50	0	25,000	0	25,000			
DP 99 - General Fun	d Reduction of	OCHE Administ	ration		, , , ,			,		,			
01	0.00	(50,000)	0	0	(50,000)	0.00	(50,000)	0	0	(50,000)			
DP 6010 - 2007 Bier	inium Pay Plan	- HB 447			, , ,								
01	0.00	90,757	0	0	90,757	0.00	154,881	0	0	154,881			
Total	0.50	\$40,757	\$25,000	\$0	\$65,757	0.50	\$104,881	\$25,000	\$0	\$129,881			

<u>DP 1 - Family Education Savings Staff - The legislature approved 0.50 FTE, funded by state special revenue, for administrative staff to support the Family Education Savings program, which the legislature authorized and the Regents have been operating for 5 years without dedicated staff. The program has over 10,000 accounts with more than \$100 million on deposit.</u>

<u>DP 99 - General Fund Reduction of OCHE Administration - The legislature approved a general fund reduction of \$50,000 per year, for a total reduction of \$100,000 in the 2007 biennium, in the administration program of the Office of the Commissioner of Higher Education.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in FY 2006 and an additional \$51 per month in FY 2007. These amounts represent this program's allocation of costs to fund this pay plan.

## Other Legislation

SB 432 – The legislature approved legislation to modify the trust accounts process and structure, in order to comply with federal securities requirements, for the Family Education Savings program. Under this program, families are able to open deferred tax savings accounts that may be used to pay tuition and other costs associated with postsecondary education.

#### Language

The legislature approved the following language for inclusion in HB2:

The legislature included language to restrict the appropriation in DP 2 (Potential Rent Increase for OCHE) for use only in the event that OCHE is actually required to relocate to a higher rental cost facility:

"Potential Rent Increase funding is restricted for expenditure only in the event of a relocation and only if a rent increase actually occurs and may be used only for increased rent and/or relocation and moving costs."

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation, if any, for this program.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Personal Services	0	0	22,000	22,000	0	22,000	22,000	44,000
Local Assistance	103,000	5,000	0	108,000	9,000	0	112,000	220,000
Grants	8,537,206	397,555	970,000	9,904,761	622,787	1,000,000	10,159,993	20,064,754
Total Costs	\$8,640,206	\$402,555	\$992,000	\$10,034,761	\$631,787	\$1,022,000	\$10,293,993	\$20,328,754
General Fund	8,451,220	365,768	992,000	9,808,988	595,000	1,022,000	10,068,220	19,877,208
Federal Special	188,986	36,787	0	225,773	36,787	0	225,773	451,546
Total Funds	\$8,640,206	\$402,555	\$992,000	\$10,034,761	\$631,787	\$1,022,000	\$10,293,993	\$20,328,754

#### **Program Description**

There are two distinct components to the Student Assistance program (governed by Title 20, Chapters 25 and 26, MCA):

- 1. The grant, loan, and work-study programs consist of financial need-based criteria for student awards as well as the merit-based component of the Governor's Postsecondary Scholarship Program, as follows:
  - The federal Leveraging Educational Assistance Partnership (LEAP) grant is matched by the state Baker grant program
  - The federal Supplemental Leveraging Educational Assistance Partnership (SLEAP) grant is matched by the Montana Higher Education Grant (MHEG) program
  - The federal Supplemental Educational Opportunity Grant (SEOG) grant program sends funds directly to MUS campuses and is matched by state general fund
  - The Perkins Federal Loan program sends funds directly to MUS campuses and is matched by state general fund
  - The Work Study Program is funded 70 percent from general fund with a 30 percent employer match
  - The Governor's Postsecondary Scholarship Program has both a need-based and merit component, both of which are supported entirely by general fund
- 2. The interstate student exchange and assistance programs have no financial need-based criteria for participants, and are entirely general fund programs that include:
  - The Western Undergraduate Exchange/Western Regional Graduate Program allows students from 14 participating states to enroll in designated postsecondary schools and pay reduced tuition rates that are less than the non-resident rate. These programs are part of the MUS membership agreement with the Western Interstate Commission for Higher Education (WICHE)
  - The WICHE Professional Student Exchange Program enables Montana students to enroll in 8 professional graduate studies programs in 13 participating states at reduced tuition rates as Montana pays negotiated support fees to subsidize students, who pay reduced tuition
  - The Washington, Wyoming, Alaska, Montana, and Idaho Cooperative Program (WWAMI) enables Montana students to attend the University of Washington School of Medicine at a reduced tuition rate as Montana pays a negotiated support fee to subsidize students
  - The Minnesota Dental Program enables Montana students to attend the University of Minnesota Dental School at a reduced tuition rate as Montana pays a negotiated support fee to subsidize students

## **Program Highlights**

# Student Assistance Program Major Budget Highlights

- ♦ The legislative budget increases general fund spending by \$3.0 million in the 2007 biennium to support the following programs:
  - \$1.5 million to support the Governor's Postsecondary Scholarship Program, including \$44,000 for administrative costs
  - \$1.0 million in present law adjustments to support the WICHE/WWAMI/MN Dental professional student exchange program, increases are attributed to tuition increases at participating out-of-state universities
  - \$0.5 million in one-time-only funding to increase the need-based Montana Higher Education Grant (MHEG) program

# **Program Narrative**

# WICHE/WWAMI/MN Dental Professional Student Exchange Program

Although the legislature increased the funding level for the WICHE/WWAMI/MN Dental professional student exchange program by \$1.0 million in the 2007 biennium, there will be funding for two fewer student slots than in the prior biennium (from 337 to 335 student slots). The cost increase is driven by continued increases in tuition rates at the out-of-state medical and dental schools that participate in the program.

The state support fees that the legislature authorizes as part of the HB 2 appropriation, which are based upon the tuition rates at participating schools, are negotiated by an interstate council upon which Montana is represented by the Commissioner of Higher Education and members of the legislature. Once these support fees are negotiated and agreed upon, the only measure of cost control available in this program is the decision about the number of student slots to support with general fund.

Given the level of uncertainty of budgeting for this program, since students occasionally drop out of the program before completing the degree program, in past biennia this program has been over appropriated and these "surplus" funds have been used at the discretion of the Office of the Commissioner of Higher Education. In the 2007 biennium, the legislature restricted the WICHE/WWAMI/MN Dental program appropriation so that any surplus funds can only be used to support other student assistance benefits and may not be used for administrative functions.

# Montana Higher Education Grant (MHEG) Program

In an effort to increase state funding for need-based student financial assistance, the legislature approved a one-time-only special appropriation of \$470,000 general fund to support the Montana Higher Education Grant (MHEG) program. This state funding is used to match federal funding for student assistance. Figure 7 illustrates the state funding level for need-based student assistance for the past two academic years, breaking this out by the number of grants awarded and the average award size by family income level.

		AP/MHEG/Bak	Figure 7 Assistance Progrer Grant Program dent Grant Awar	s - FY 2003 an		
Income Level	General Fund 2003	Expended 2004	Number of Gran 2003	ts Awarded 2004	Average Grant / 2003	Award Size 2004
\$0 to \$19,999	\$956,198	\$850,520	\$2,199	\$1,760	\$435	\$483
\$20,000 to \$39,999	775,764	644,087	1,470	1,110	528	580
\$40,000 and above	903,468	689,512	1,512	992	<u>598</u>	695
Totals	\$2,635,430	\$2,184,119	\$5,181	\$3,862	\$509	\$566
Source: O	CHE Annual Reports	to US Department of	Education (2003 and 200	4)		

# Continuing and Ongoing Fiscal Challenges

One of the objectives of the professional student exchange program in Montana (WICHE/WWAMI/MN Dental) is to increase the number of professional practitioners working in critical health care professions to serve the medically underserved communities across the state. Only 53 percent of Montana students who receive state support under the WICHE program, however, return to Montana. The average return rate among the 13 participating states is 63 percent; Montana ranks eleventh among those thirteen.

During the 2005 session, the legislature considered expanding or replicating the Rural Physician Incentive Program, which has attracted 53 physicians who are still practicing in Montana, in an effort to include other health care professions that are experiencing critical shortages in Montana. The legislature also considered providing student loan repayment assistance as a means to attract degreed professionals to Montana. The 2005 legislative session did not enact either proposal.

For more information and detail about this topic, please refer to the LFD Budget Analysis, Volume 4, paged E-99 to E-101, January 2005.

## **Funding**

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

<u> </u>		Program Fu Student Assis	inding Table stance Program				
Program Fundin	g	Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
01000	Total General Fund	\$ 8,451,220	97.8%	\$ 9,808,988	97.8%	\$ 10,068,220	97.8%
	01100 General Fund	8,451,220	97,8%	9,808,988	97.8%	10,068,220	97.8%
03000	Total Federal Special Funds	188,986	2.2%	225,773	2.2%	225,773	2.2%
	03164 State Student Incentive Grant	188,986	2.2%	225,773	2.2%	225,773	2.2%
Grand Total		\$ 8,640,206	100.0%	\$ 10,034,761	100.0°°	\$ 10,293,993	100.000
Crand Total		3 6,040,200	100.0%	5 10,034,761	100.0-8	\$ 10,273,773	100

Funding for student assistance programs is included in the lump sum appropriation for the Montana University System (MUS). Funding is 98 percent general fund with 2 percent federal funding match programs.

The legislature approved an overall increase of 25.8 percent in the grant, loan and work study programs, including a general fund increase of \$2.0 million, in the 2007 biennium. Federal match funding increased 9 percent. Figure 8 demonstrates the legislative budget for the student assistance program, including a comparison between the 2005 and the 2007 biennia.

Student Assistance - St		Grant and Work			
Legislative House Bill 2	Budget Fi	scal Year 2004	through Year 2	2007	
	Actual	MUS Op Plan	HB2 Approp	HB2 Approp	Biennial
Grant Program	FY 2004	FY 2005	FY 2006	FY 2007	% Change
Funded with State General Fund:					
Baker Grants	\$2,034,870	\$2,035,067	\$2,034,869	\$2,034,869	0.0%
MT Higher Education Grant (MHEG)	229,422	229,422	229,422	229,422	0.0%
Special MHEG Increase (OTO)	0	0	470,000	0	100.0%
SEOG *	527,401	537,564	527,401	527,401	-1.0%
Perkins Loan *	149,873	149,576	149,873	149,873	0.1%
State Work Study	862,989	803,322	862,989	862,989	3.6%
Subtotal State Funds	\$ <u>3,804,555</u>	\$3,754,951	\$ <u>4,274,554</u>	\$ <u>3,804,554</u>	<u>6.9</u> %
New State General Fund Programs:					
Governor's Postsecondary Scholarships (HB 435)	\$0	\$0	\$500,000	\$1,000,000	100%
Subtotal New State Programs	\$0	\$ <u>0</u>	\$ <u>500,000</u>	\$1,000,000	100%
Federal Matching Funds:					
SLEAP Grant Program (Baker Match)	72,628	136,578	\$136,578	\$136,578	
LEAP Grant Program (MHEG Match)	116,358	89,195	\$89,195	\$89,195	
Subtotal Federal Funds	\$188,986	\$225,773	\$225,773	\$225,773	<u>8.9</u> %
Total Funds	\$3,993,541	\$3,980,724	\$5,000,327	\$5,030,327	25.8%

The new Governor's Postsecondary Scholarship Program, illustrated in the table and funded with \$1.5 million general fund in the 2007 biennium, represents the HB 2 appropriation for a statutory program that was created by HB 435 (see Other Legislation below).

The legislature also increased funding for the interstate professional education student assistance program, known as WICHE/WWAMI/MN Dental, by almost \$1 million general fund in the 2007 biennium, as illustrated in Figure 9.

Figure 9

2007 Biennium Legislative Budget (General Fund)
WICHE/WWAMI/MN Dental Professional Student Exchange Program

			F	ISCAL YEAR	R 2006				FIS	CAL YEA	R 2007	
	State Cost	Ne	w	Cont	inuing		State Cost	Ne	ew	Cont	inuing	
PROGRAM	Per Slot	Students	Cost	Students	Cost	Total	Per Slot	Students	Cost	Students	Cost	Total
WICHE												
Administrative Dues						\$108,000						\$112,000
ProfessionalStudent Assistance:												
Medicine	\$25,100	6	\$150,600	19	\$476,900	\$627,500	\$25,600	6	\$153,600	20	\$512,000	\$665,600
Osteopathic Medicine	16,600	2	33,200	4	66,400	99,600	17,000	1	17,000	5	85,000	102,000
Dentistry	19,500	1	19,500	2	39,000	58,500	19,900	1	19,900	3	59,700	79,600
Veterinary Medicine	24,900	9	224,100	27	672,300	896,400	25,400	9	228,600	27	685,800	914,400
Podiatry	11,600	1	11,600	0	0	11,600	11,900	0	0	ı	11,900	11,900
Optometry	13,300	1	13,300	3	39,900	53,200	13,600	1	13,600	3	40,800	54,400
Public Health	6,300	. 1	6,300	0	0	6,300	6,500	1	6,500	1	6,500	13,000
Occupational Therapy	9,200	1	9,200	ı	15,334	24,534	9,400	1	9,400	1	15,666	25,066
(Includes 1 continuing @ clinical	I rate FY 06 \$15,334;	FY 07 \$15,66	6)									
Subtotal		22	\$467,800	56	\$1,309,834	\$1,885,634		20	\$448,600	61	\$1,417,366	\$1,977,960
MINNESOTA DENTAL	19,500	2	39,000	6	117,000	156,000	19,900	2	39,800	6	119,400	159,200
WWAMI	53,567	20	0	60	3,214,000	2,970,800	55,173	20	0	60	3,310,400	3,104,500
TOTAL WICHE/WWAMLMN		44	\$506,800	122	\$4,640,834	\$5,012,434		42	\$488,400	127	\$4,847,166	\$5,241,666
Notes.												

<sup>1)</sup> Rates for all continuing occupational therapy students are calculated at 1 2/3 the annual support fee to include support for two clinical rotations. (\$15,334 FY 2006; \$15,666 FY 2007)

## **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustr	nents									
		Fi	scal 2006				Fis	cal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
						-				
DP 4 - WWAMI/WI	CHE/MN Den	tal (Restricted)								
	0.00	365,768	0	0	365,768	0.00	595,000	0	0	595,000
DP 21 - Additional F	Federal Funds t	for Student Assis	stance							
	0.00	0	0	36,787	36,787	0.00	0	0	36,787	36,787
Total Other P	resent Law A	djustments								
	0.00	\$365,768	\$0	\$36,787	\$402,555	0.00	\$595,000	\$0	\$36,787	\$631,787
Grand Total	All Present La	w Adjustments			\$402,555		_			\$631,787

<u>DP 4 - WWAMI/WICHE/MN Dental (Restricted) - The legislature added \$1.0 million general fund authority in the 2007 biennium to fund both new and continuing student slots at the increased tuition levels for the WICHE, WWAMI and MN Dental professional student exchange programs. Any unspent funds for the professional student exchange program are restricted to use only for other program 02 student assistance programs.</u>

<u>DP 21 - Additional Federal Funds for Student Assistance - The legislature added \$73,574 additional federal authority in the 2007 biennium for anticipated increases in federal funds for student grants. These funds will be used as the federal match portion in the state matched Baker Grant program.</u>

<sup>2)</sup> The WWAMI support fee is calculated as an average per continuing student. Actual support varies by program year

## New Proposals

New Proposals		Fis	cal 2006				Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 101 - Governor's	s Postsecondary	Scholarship Pro	eram							
02	0.00	500,000	0	0	500,000	0.00	1,000,000	0	0	1,000,000
DP 103 - Admin - G	Governor's Posts	econdary Schola	rship Program		•					
02	0.00	22,000	0	0	22,000	0.00	22,000	0	0	22,000
DP 1010 - Increase	MHEG Student	Financial Aid (C	OTO)							
02	0.00	470,000	0	0	470,000	0.00	0	0	0	0
Total	0.00	\$992,000	\$0	\$0	\$992,000	0.00	\$1,022,000	\$0	\$0	\$1,022,000

<u>DP 101 - Governor's Postsecondary Scholarship Program - The legislature approved \$1.5 million general fund in the 2007 biennium for need-based and merit-based student assistance grants for students attending both two-year and four-year degree programs of the Montana University System (including educational units, community colleges, and tribal community colleges). This appropriation provides the funding for the program created by HB 435, the Governor's Postsecondary Scholarship Program.</u>

<u>DP 103 - Admin - Governor's Postsecondary Scholarship Program -</u> The legislature approved \$22,000 general fund for both FY 2006 and FY 2007, for a biennial total of \$44,000 general fund, to support the administration costs of the Governor's Postsecondary Scholarship Program.

<u>DP 1010 - Increase MHEG Student Financial Aid (OTO) - The legislature approved \$470,000 general fund in the 2007 biennium for an additional appropriation to the Montana Higher Education Grant (MHEG) program. This is a biennial, one-time-only appropriation.</u>

## Other Legislation

HB 435 - Governor's Postsecondary Scholarship Program - The legislature approved legislation that creates the Governor's Postsecondary Scholarship Program, which creates awards based upon both financial need-based criteria as well as merit-based criteria. In addition to the scholarship awards, HB 435 creates the Governor's Scholarship Advisory Council to provide oversight for the administration of the program in partnership with the Board of Regents. Staff from the Office of the Commissioner of Higher Education will provide the day-to-day program operations of the scholarship program.

The figure below illustrates the merit and need based award components together with the categorization of the types of scholarship awards. Although the scholarship program is created in statute by HB 435, the funding for both the awards and the administration of the program is provided as a HB 2 appropriation. The figure below also illustrates the level at which HB 2 has funded this program for the 2007 biennium.

Governor's Postsecon	dary Scholars	Figure 10	(House Bill 4	135) Scholars	hip Plan					
	Component - In									
			2007 Bi	ennium	2009 Bien	nium Plan				
	Number of	Amount Per	FY 2006	FY 2007	FY 2008	FY 2009				
Award Category	Awards	Award	Total	Total	Total	Total				
4-Year Degree Program - Each High School	185	\$1,000	\$185,000	\$370,000	\$555,000	\$740,000				
4-Year Degree Program - At Large	40	2,000	80,000	160,000	240,000	320,000				
2-Year Degree Program - Each High School	185	1,000	185,000	370,000	370,000	370,000				
2-Year Degree Program - At Large	<u>70</u>	1,000	70,000	140,000	140,000	140,000				
Total	480		\$520,000	\$1,040,000	\$1,305,000	\$1,570,000				
Need Based	d Component -	Includes 2-year	r Degree Prog	grams Only						
2007 Biennium 2009 Biennium Plan										
	Number of	Amount Per	FY 2006	FY 2007	FY 2008	FY 2009				
Award Category	Awards	Award	Total	Total	Total	Total				
At Large Students (including Non-traditional)	180	\$1,000	\$180,000	\$360,000	\$360,000	\$360,000				
Health Sciences Degree Programs	100	1,000	100,000	200,000	200,000	200,000				
Technology Degree Programs	220	1,000	220,000	440,000	440,000	440,000				
Total	500		\$500,000	\$1,000,000	\$1,000,000	\$1,000,000				
					Need-based Cor					
			<u>2007 Bi</u>	<u>ennium</u>	2009 Bien	<u>nium Plan</u>				
			FY 2006	FY 2007	FY 2008	FY 2009				
			Total	Total	Total	Total				
		Total	\$1,020,000	\$2,040,000	\$2,305,000	\$2,570,000				
Total House Bill 2 Appropriation - 20	07 Biennium		\$500,000	\$1,000,000	Scholarship	Awards				
200 200 200 200 200 200 200 200 200 200			\$22,000	\$22,000	Administrati					

It should be noted that if the HB 2 appropriation falls short of the total required to fully fund HB 435, the legislature provided a formula to allocate the scholarship funding. Specifically, the available funding will be prioritized first for continuing scholarship awards to prior recipients, after which the awards will be reduced in each category in proportion to the HB 2 funding that is available in each biennium.

## Language

The legislature approved the following language for inclusion in HB2:

The legislature approved language to restrict any surplus funding for WICHE/WWAMI/MN Dental to be expended only for other student assistance benefits, rather than for administration:

"WICHE/WWAMI/MN Dental Program is restricted such that any surplus funding may be transferred only to other student financial aid programs in Program 02."

The legislature approved language to restrict a portion of the appropriation for the scholarship funding, limiting the amount that may be used for administrative costs:

"Of the amount in Governor's Postsecondary Scholarship Program, \$22,000 in fiscal year 2006 and \$22,000 in fiscal year 2007 are restricted for administration costs of the scholarship program."

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation, if any, for this program.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Personal Services Operating Expenses Grants	17,462 0 277,667	(17,462) 0 85,279	0 0 0	0 0 362,946	(17,462) 0 85,279	0 0 0	0 0 362,946	0: 0 725,892
Total Costs	\$295,129	\$67,817	\$0	\$362,946	\$67,817	\$0	\$362,946	\$725,892
Federal Special	295,129	67,817	0	362,946	67,817	0	362,946	725,892
Total Funds	\$295,129	\$67,817	\$0	\$362,946	\$67,817	\$0	\$362,946	\$725,892

## **Program Description**

Improving Teacher Quality is a federally funded grant program that provides awards to fund partnerships between higher education and high-need K-12 school districts, in order to provide professional development and teacher training that improves teaching methods and teaching skills in the classroom. Starting in federal fiscal year 2002, what had been the Eisenhower Mathematics & Science Education program (for K-12 teachers of math and science) was expanded to include all academic areas and the program was renamed, now known as the federal Improving Teacher Quality program.

# **Program Highlights**

# Improving Teacher Quality Program Major Budget Highlights

• The legislative budget increases funding by the amount equal to the anticipated federal grant award in the 2007 biennium

# **Program Narrative**

As part of the federal No Child Left Behind program, Improving Teacher Quality targets teacher training in "high-need" schools, which are defined as those where:

- Not less than 20 percent of the students served are from families with household income below the poverty line
- A high percentage of teachers are without degrees in the academic areas and/or grade levels that they are teaching, or who hold less than standard teacher certification from OPI

Teacher training sessions are typically hosted on the university campuses of the Montana University System throughout Montana, where university faculty often lead training sessions both in content area as well as teaching methods.

#### **Funding**

Funding for this program is entirely from the federal Improving Teacher Quality grant. There is no state funding match required by the federal grant.

		Program F	unding Tabl	e			
		Improving T	Feacher Qualit	у			
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
03000	Total Federal Special Funds 03183 Ed For Econ Security Grant	\$ 295,129 \$ 295,129	100.0% 100.0%	\$ 362,946 \$ 362,946	100.0% 100.0%	\$ 362,946 \$ 362,946	100.0% 100.0%
Grand Total		\$ 295,129	100.0%	\$ 362,946	100.0%	\$ 362,946	100.0%

## **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjusti	ments									
	FTE	Fisc General Fund	al 2006 State Special	Federal Special	Total Funds	FTE	General Fund	cal 2007 State Special	Federal Special	Total Funds
Personal Services					(17,462)				•	(17,462)
Total Statewi	de Present La	aw Adjustments			(\$17,462)					(\$17,462)
DP 22 - Increase Im	proving Teach 0.00		0	85,279	85,279	0.00	0	0	85,279	85,279
Total Other F	Present Law A		\$0	\$85,279	\$85,279	0.00	\$0	\$0	\$85,279	\$85,279
Grand Total	All Present L	aw Adjustments			\$67,817					\$67,817

<u>DP 22 - Increase Improving Teacher Quality Grants - The legislature added \$170,558 of federal funding authority in the 2007 biennium for anticipated grants to support programs that improve K-12 teacher quality. The increase would allow the Office of the Commissioner of Higher Education to fully expend the anticipated amount of this federal grant each year of the 2007 biennium.</u>

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation, if any, for this program.

Total Funds	\$6,292,234	\$984,185	\$655,997	\$7,932,416	\$1,346,290	\$914,993	\$8,553,517	\$16,485,933
General Fund	6,292,234	984,185	655,997	7,932,416	1,346,290	914,993	8,553,517	16,485,933
Total Costs	\$6,292,234	\$984,185	\$655,997	\$7,932,416	\$1,346,290	\$914,993	\$8,553,517	\$16,485,933
Local Assistance	6,292,234	984,185	655,997	7,932,416	1,346,290	914,993	8,553,517	16,485,933
FTE	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Tetal Leg. Budget Fiscal 06-07

# **Program Description**

The Community College Assistance program distributes funds appropriated by the legislature to support Montana's three community colleges:

- o Miles Community College located in Miles City
- o Dawson Community College located in Glendive
- o Flathead Valley Community College with campuses located in Kalispell and Libby

Each community college district has an elected board of trustees who have governance authority over the college, but the trustees are subject to the supervision of the MUS Board of Regents, as directed by Title 20, Chapter 15, MCA.

# **Program Highlights**

# Community College Assistance Program Major Budget Highlights

- The legislature approved a general fund increase of \$2.3 million for the community colleges based upon a three factor formula:
  - 6 percent enrollment growth in FY 2006 and II percent in FY 2007
  - Maintenance of the 2005 biennium cost of education factor (including the special session reductions), adjusted for statewide present law adjustments
  - Continuation of the state share for the cost of education at the 53 percent level
- The legislature approved \$900,000 general fund for a one-time-only special assistance appropriation to support the community colleges while the cost of education factor is studied and potentially re-calibrated

# **Program Narrative**

Title 20, Chapter 15, part 3, MCA defines the financing of Montana community colleges. The general operating budgets of the community colleges are funded from a state general fund appropriation, student tuition and fees, a mandatory property tax levy, an optional voted levy, and other miscellaneous revenue funds. Only the state general fund is appropriated in HB 2.

The legislature approved the general fund portion of the 2007 biennium budget as shown in Figure 10, which uses a formula based upon student enrollment projections, the estimated annual cost of education per student FTE, and the state percentage share of that cost.

			Figure 10	)								
	C	ommunity (	College Ass	istance Prog	gram							
20	2007 Biennium Legislative House Bill 2 Budget - General Fund											
		Fiscal Y	ear 2006				ear 2007					
		Flathead				Flathead						
Budget Item Factors	Dawson	Valley	Miles	Total	Dawson	Valley	Miles	Total				
Projected Resident Student FTE	515	1,550	566	2,631	545	1,625	600	2,770				
Total \$ per FTE (Cost of Education)	\$5,203	\$5,203	\$5,203	\$5,203	\$5,203	\$5,203	\$5,203	\$5,203				
State % Share of Cost of Education	53%	53%	53%	53%	53%	53%	53%	53%				
State \$ per FTE	\$2,758	\$2,758	\$2,758	\$2,758	\$2,758	\$2,758	\$2,758	\$2,758				
Calculated Total Funding Budget	\$1,420,159	\$4,274,265	\$1,560,796	\$7,255,219	\$1,502,887	\$4,481,084	\$1,654,554	\$7,638,524				
Plus State share of Audit**	6,360	8,480	6,360	21,200	0	0	0	0				
Special Funding Assistance (OTO)	150,000	150,000	150,000	450,000	150,000	150,000	150,000	450,000				
Total Legislative Budget	\$1,576,519	\$4,432,745	\$1,717,156	\$7,726,419	\$1,652,887	\$4,631,084	\$1,804,554	\$8,088,524				
** Biennial appropriation												

The legislature accepted student enrollment projections of 2,631 FTE for FY 2006 and 2,770 FTE for FY 2007. The legislature approved an estimated annual cost of education per student FTE of \$5,203 and approved the state percentage share of that cost at 53 percent for the 2007 biennium, for an appropriation of \$2,758 per FTE student at each college.

The legislature also approved a one-time-only special funding assistance appropriation of \$900,000 general fund for the community colleges. This appropriation was made in a block grant and allocated equally among the three colleges, as the legislature expressed concerns about the cost of education per student factor that is used in the community college funding formula (see DP 1000 under "New Proposals" and "Language" below).

Because of concern about the cost of education factor, the legislature has requested that the Legislative Finance Committee make it a priority to look at the community college funding formula during the interim and report to the next legislature about options for recalibrating the cost of education factor as part of the subsequent formula for funding community college assistance.

# **Funding**

The Community College Assistance program is entirely general fund. The community colleges use the higher education fund structure to account for revenues and expenditures, the same fund structure used by the educational units and higher education agencies.

		Prog	ram Fundin	g Table								
Community College Assistance												
		Base	% of Base	Budget	% of Budget	Budget	% of Budget					
Program Funding		FY 2004	FY 2004	FY 2006	FY 2006	FY 2007	FY 2007					
01000	Total General Fund	\$ 6,292,234	100.0%	\$ 7,932,416	100.0%	\$ 8,553,517	100.0%					
	01100 General Fund	6,292,234	100.0%	7,932,416	100.0%	8,553,517	100.0%					
Grand Total		\$ 6,292,234	100.0%	\$ 7,932,416	100.0%	\$8,553,517	100.0%					

## Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjust	tments	Fis	cal 2006		,		Fis	cal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 5 - Resident Enr	rollment Growth	Community C	olleges							
	0.00	084 185	•	0	08.1 185	0.00	1 346 290	0	0	1 346 290
	0.00	984,185	0	0	984,185	0.00	1,346,290	0	0	1,346,290
Total Other I	0.00 Present Law Ad 0.00	,	•	0 <b>\$0</b>	984,185 <b>\$984,185</b>	0.00	1,346,290 \$1,346,290	0 <b>\$0</b>	0 <b>\$0</b>	1,346,290 \$1,346,290

<u>DP 5 - Resident Enrollment Growth--Community Colleges - The legislature annualized the state share of the pay plan</u> (HB 13 of the 2003 session) and inflation factors, continued the August 2002 Special Session reductions as part of the cost of education calculation, and updated resident enrollment with growth projections for the 2007 biennium, increasing the general fund for community college assistance by a total of \$2.3 million.

## **New Proposals**

New I	Proposals		Fis	cal 2006				Fis	cal 2007		
	Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 10	00 - Communi	ity College Ass	istance Special F	unding - OTO			-				
	04	0.00	450,000	0	0	450,000	0.00	450,000	0	0	450,000
DP 60	10 - 2007 Bier	nnium Pay Plan	- HB 447								
	04	0.00	205,997	0	0	205,997	0.00	464,993	0	0	464,993
	Total	0.00	\$655,997	\$0	\$0	\$655,997	0.00	\$914,993	\$0	\$0	\$914,993

<u>DP 1000 - Community College Assistance Special Funding - OTO - The legislature approved \$900,000 general fund in the 2007 biennium for community college assistance that is to be allocated equally (\$300,000 each college) across the three community college campuses (Dawson, Flathead Valley, and Miles). This special funding assistance is a biennial, one-time-only (OTO) appropriation. The legislature approved this funding together with a request (see Language below) that the Legislative Finance Committee (LFC) make it a high priority to look at the community college funding formula and statutes, and report to the 2007 legislature on recalibrating the cost of education per student factor and other funding issues.</u>

DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in FY 2006 and an additional \$51 per month in FY 2007. These amounts represent this program's allocation of costs to fund this pay plan. Figure 11 illustrates the pay plan allocation among the three community colleges.

				Pay Plan lathead			<u>`                                      </u>	
	Γ	Dawson		Valley	M	iles City		Total
FTE Employees		49.40		155.37		51.60		256.3
FY 2006 Funding	\$	39,694	\$	124,842	\$	41,461	\$	205,99
FY 2007 Funding	_	89,600	_	281,803	_	93,590	_	464,99
Total Funding	\$	129,294	\$	406,645	\$	135,051	\$	670,990

#### Language

The legislature approved the following language for inclusion in HB 2:

# Budget Amount per Full-time Equivalent Student (FTE)

The legislature approved the following HB 2 language identifying the total budget amount per FTE student at community colleges as required by state law, 20-15-312, MCA:

"The budget amount for each full-time equivalent student at the community colleges, including Summitnet, is \$5,203 each year of the 2007 biennium. The general fund appropriation for Community College Assistance provides 53% of the budget amount for each full-time equivalent student each year of the 2007 biennium. The remaining 47% of the budget amount for each full-time equivalent student must be paid from funds other than those appropriated for Community College Assistance."

# General fund reversion if enrollment projections are not met

The legislature approved the following language in HB 2 in order to clarify the process for general fund reversion should the enrollment projections at the community colleges fall short of the enrollment factor accepted as part of the community college funding formula:

"The general fund appropriation for Community College Assistance is calculated to fund education in the community colleges for an estimated 2,631 resident FTE students in fiscal year 2006 and 2,770 in fiscal year 2007. If total resident FTE student enrollment in the community colleges is greater than the estimated number for the biennium, the community colleges shall serve the additional students without a state general fund contribution. If actual resident FTE student enrollment is less than the estimated numbers for the biennium, the commissioner of higher education shall revert general fund money to the state in accordance with 17-7-142."

# Information Technology Costs

The legislature approved the following language to provide for the costs of connecting the community colleges to the state computer network:

"Total Summitnet costs are estimated to be \$25,000 each year for the community colleges. Summitnet costs charged to the community colleges for each year may not exceed \$8,000 each for Dawson and Miles community colleges and \$9,000 for Flathead Valley community college."

## Audit Costs

"Total audit costs are estimated to be \$40,000 for the community colleges for the biennium. The general fund appropriation for each community college provides 53% of the total audit costs in the 2007 biennium. The remaining 47% of these costs must be paid from funds other than those appropriated for OCHE -- Community College Assistance -- Legislative Audit. Audit costs charged to the community colleges for the biennium may not exceed \$12,500 each for Dawson and Miles community colleges and \$15,000 for Flathead Valley community college."

# Special Funding Assistance for Community Colleges

The legislature approved the following HB 2 language as part of the special assistance appropriation in order to express concern about the community college assistance funding formula, in particular the cost of education factor, and to request that the Legislative Finance Committee would address this concern during the interim:

"Community College Assistance Special Funding, is appropriated as a block grant allocation, rather than following the standard three-factor funding formula, because the legislature has concerns about the cost of education factor. The legislature requests that the legislative finance committee make it a high priority to look at the community college funding formula and statutes and report to the 2007 legislature on recalibrating the cost of education factor and other funding issues."

**Proprietary Program Description** 

The Board of Regents provides faculty and staff with group benefits through the Montana University System (MUS) Group Insurance Program, which includes a Flexible Spending Account option. The commissioner is authorized by Board of Regents' policy to administer the program as a self-insured, group insurance plan. All university system employees, retirees, and eligible dependents are offered medical, dental, vision, and group life insurance, as well as long-term disability and long-term care benefits.

Since FY 2004, the Office of the Commissioner of Higher Education (OCHE) has administered a self-funded workers compensation program that provides coverage for the entire MUS, covering all employees of all units and programs. The self-funded program was established with a \$2 million reserve that was raised through a revenue bond with a five-year payoff schedule that is built into the premiums charged to each employer unit.

### **Funding**

The group health and flexible spending program is an enterprise fund in which the funding sources include:

- 1. Employer-paid contribution toward insurance premiums
- 2. Employee-paid contribution toward insurance premiums
- 3. Employee payments to flexible spending accounts
- 4. Interest earnings of the program fund

The self-funded workers compensation program is an enterprise fund in which the funding sources include:

- 1. Employer-paid premiums
- 2. Interest earnings of the program reserve fund

## Language

Because certain employee benefit plans require a large number of individual premiums for a variety of benefit options, because the portion of these premiums paid by the state is statutorily established in 2-18-703, and because the employee-paid portion of these premiums must be adjusted from time to time to maintain employee group benefit plans on an actuarially sound basis, the legislature defines rates and fees for Montana university system employee benefit programs to mean the state contribution toward employee group benefits provided for in 2-18-703, and the employee contribution toward employee group benefits necessary to maintain the employee group benefit plans on an actuarially sound basis.

## **Proprietary Rate Explanation**

The legislature has defined the rates and fees for the MUS employee group health and flexible spending benefits program to mean the state contribution and the employee contribution toward employee group benefits that is necessary to maintain the benefit plan on an actuarially sound basis. Starting in calendar year 2005, the annual state contribution available per employee is \$5,520, while the average insurance premium for an individual MUS employee is \$5,481, depending upon the various plan options selected. Insurance premiums for MUS employees with spouse and children average \$7,581 annually, again depending upon the various plans and options offered. This amount is \$2,061 more per year than the state contribution.

The legislature approved (in HB 447 the pay plan) a \$46 increase per month in FY 2006 and a \$51 increase per month in FY 2007 towards the cost of employee health insurance. The projected number of employees and retirees who will participate in the MUS Group Insurance Program during the 2007 biennium is 7,916.

Employee premiums depend on the plan selected and whether the contributor is a current employee, an employee dependent, or a retiree. Payments to a flexible spending account are at the discretion of the employee, subject to a \$10 monthly minimum for those who choose to enroll.

The rates and fees for the workers compensation program are defined as those premiums charged to the employer units of the Montana University System that are necessary to fund the operations and the claims payment obligations. For FY 2006 the total premium fees are \$3.2 million and in FY 2007 the total premium fees are \$3.5 million. This amount represents an increase of 32 percent from FY 2004 to FY 2006 and another 10 percent in FY 2007.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation, if any, for this program.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	20.45	0.00	0.50	20.95	0.00	0.50	20.95	20.95
Personal Services	889,445	(34,199)	63,564	918,810	(34,204)	110,824	966,065	1,884,875
Operating Expenses	413,419	105,456	50,000	568,875	106,308	0	519,727	1,088,602
Grants	(326,090)	1,580,766	0	1,254,676	1,580,663	0	1,254,573	2,509,249
Transfers	547,201	0	0	547,201	0	0	547,201	1,094,402
Total Costs	\$1,523,975	\$1,652,023	\$113,564	\$3,289,562	\$1,652,767	\$110,824	\$3,287,566	\$6,577,128
General Fund	81,595	18,166	2,928	102,689	18,936	7,218	107,749	210,438
State/Other Special	0	0	50,000	50,000	0	0	0	50,000
Federal Special	1,442,380	1,633,857	60,636	3,136,873	1,633,831	103,606	3,179,817	6,316,690
Total Funds	\$1,523,975	\$1,652,023	\$113,564	\$3,289,562	\$1,652,767	\$110,824	\$3,287,566	\$6,577,128

### **Program Description**

Talent Search is primarily a federally funded program intended to decrease the dropout rate of low-income and at-risk students at the secondary school level, and to increase their commitment to and subsequent enrollment in post-secondary education. Talent Search has three components providing services to the target populations:

- o Gaining Early Awareness & Readiness for Undergraduate Programs (GEAR-UP) is an early intervention and scholarship program that provides mentoring, counseling and outreach to build academic success that will lead to post-secondary education enrollment and achievement
- o Montana Educational Talent Search (METS) creates a long-term academic contract with middle school students that subsequently provides academic support, skills building, and counseling to encourage the planning, preparation and pursuit of a post-secondary education
- o American Indian/Minority Achievement works with the campuses of the MUS to recruit, enroll and graduate American Indian and other minority students with a post-secondary education

### **Program Highlights**

# Talent Search Program Major Budget Highlights

- The legislature approved an increase of \$3.3 million of federal funding authority for the 2007 biennium in anticipation of the following grants:
  - \$3.2 million for the GEAR-UP program
  - \$0.18 million for the METS program
- The legislature approved an additional 0.50 FTE for an accounting position in the GEAR UP program, funded with federal special revenue
- The legislature approved \$50,000 state special revenue to support the annual Montana Conference on Race in the Minority Achievement Program

Funding

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

		_	Funding Ta lent Search	ible			
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
01000	Total General Fund 01100 General Fund	\$ 81,595 81,595	5.4% 5.4%	\$ 102,689 102,689	3.1% 3.1%	\$ 107,749 107,749	3.3% 3.3%
02000	Total State Special Funds 02185 Aima Conference Fees	-		50,000 50,000	1.5% 1.5%	-	
03000	Total Federal Special Funds 03806 Talent Search 03958 Gear-Up Grant	1,442,380 479,738 <u>962,642</u>	94.6% 31.5% <u>63.2%</u>	3,136,873 587,393 2,549,480	95.4% 17.9% <u>77.5%</u>	3,179,817 614,014 _2,565,803	96.7% 18.7% <u>78.0%</u>
Grand Total		\$1,523,975	100.0%	\$ 3,289,562	100.0%	\$ 3,287,566	100.0%

Talent Search is comprised of three subprograms that are funded as follows:

- o The Talent Search subprogram is funded entirely with federal funds, with no state funding match requirements
- o The GEAR UP subprogram is funded entirely with federal funds, which includes a fifty percent non-federal match requirement. That match is provided entirely through allowable in-kind services
- O The Minority Achievement subprogram has been funded entirely with general fund since 1991, but the legislature approved \$50,000 state special revenue in the 2007 biennium to fund the Montana Conference on Race. Revenue from conference fees will be used to fund the conference expenditures (see DP 1001 in "New Proposals" below).

## Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustn	nents			-						
		Fis	cal 2006				Fis	scal 2007		
	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					1,434				-	1,432
Vacancy Savings					(35,633)					(35,636)
Inflation/Deflation					(346)					(332)
Fixed Costs					12,462					18,849
Total Statewid	le Present La	w Adjustments			(\$22,083)					(\$15,687)
DP 23 - Increase Fed	eral Talent Se	arch Grant Funds								
	0.00	0	0	93,340	93,340	0.00	0	0	87,791	87,791
DP 24 - Increase Fed	eral GEAR-U	P Grant Funds	-	- 5,5 10	,5,5 10	0.00	v	Ü	07,771	07,771
	0.00	0	0	1,580,766	1,580,766	0.00	0	0	1,580,663	1,580,663
Total Other Pi	resent Law A	djustments								
	0.00	\$0	\$0	\$1,674,106	\$1,674,106	0.00	\$0	\$0	\$1,668,454	\$1,668,454
Grand Total A	dl Present La	w Adjustments			\$1,652,023					\$1,652,767

<u>DP 23 - Increase Federal Talent Search Grant Funds - The legislature added \$181,131 of federal authority in the 2007 biennium to allow the Office of the Commissioner of Higher Education (OCHE) to fully expend the anticipated amount of this federal grant each year of the 2007 biennium.</u>

<u>DP 24 - Increase Federal GEAR-UP Grant Funds - The legislature added \$3,161,429 of federal authority in the 2007 biennium to allow the Office of the Commissioner of Higher Education to fully expend the anticipated amount of this federal grant each year of the 2007 biennium.</u>

## **New Proposals**

New Proposals	-	Di-	1 2006				E:-	cal 2007		
Program	FTE	General Fund	cal 2006 State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DB 30 A 44 0 60 E	TE Assessment	Con CEAR UR C								
DP 20 - Add 0.50 F 06	0.50	IOF GEAK-UP G	rant	28,800	28,800	0.50	0	0	28,813	28,813
DP 1001 - Montana		Pace (Riennial)	U	20,000	20,000	0.30	U	U	20,013	20,013
06	0.00	0	50,000	0	50,000	0.00	0	0	0	0
DP 6010 - 2007 Bies			50,000	O .	30,000	0.00	v	U	U	V
06	0.00	2,928	0	31,836	34,764	0.00	7,218	0	74,793	82,011
	0.40			***						
Total	0.50	\$2,928	\$50,000	\$60,636	\$113,564	0.50	\$7,218	\$0	\$103,606	\$110,824

<u>DP 20 - Add 0.50 FTE Accountant for GEAR-UP Grant - The legislature added 0.50 FTE to be funded from the federal GEAR-UP grant for an accountant to assist with program financial management.</u>

<u>DP 1001 - Montana Conference on Race (Biennial) - The legislature approved \$50,000 state special revenue as a biennial appropriation so that the Commissioner of Higher Education can sponsor a Montana Conference on Race. The revenue source will be the conference fees, which will be used to fund conference related expenditures.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in FY 2006 and an additional \$51 per month in FY 2007. These amounts represent the program's allocation of costs to fund this pay plan.

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation, if any, for this program.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	5.00	0.00	0.00	5.00	0.00	0.00	5.00	5.00
Personal Services	243,674	25,000	11,632	280,306	24,457	25,980	294,111	574,417.
Operating Expenses	101,552	537	55,000	157,089	2,913	55,000	159,465	316,554
Grants	2,259,705	79,621	56,250	2,395,576	(44,518)	56,250	2,271,437	4,667,013
Transfers	3,540,126	0	0	3,540,126	0	0	3,540,126	7,080,252
Total Costs	\$6,145,057	\$105,158	\$122,882	\$6,373,097	(\$17,148)	\$137,230	\$6,265,139	\$12,638,236
General Fund	90,094	320	2,930	93,344	3,014	7,224	100,332	193,676
Federal Special	6,054,963	104,838	119,952	6,279,753	(20,162)	130,006	6,164,807	12,444,560
Total Funds	\$6,145,057	\$105,158	\$122,882	\$6,373,097	(\$17,148)	\$137,230	\$6,265,139	\$12,638,236

# **Program Description**

The federal Carl D. Perkins Vocational and Applied Technology Education Act provides funds to support vocational education (career training and technical education) at the secondary and post secondary levels. The Board of Regents is the state agency that administers these funds. Section 20-7-329 MCA provides that the Board of Regents contract with the Superintendent of Public Instruction to administer and supervise the K-12 vocational education programs, while the Office of the Commissioner of Higher Education (OCHE) provides administrative support for vocational programs at the postsecondary education level.

Thus, OCHE coordinates these primarily federally funded vocational education efforts aimed at workforce development through two grant programs:

- O Carl Perkins formula and competitive grants, which fund equipment, faculty and other support directly to vocational education programs in two-year postsecondary institutions
- O Tech Prep Grants, which are allocated across five regions in Montana to support planning, collaboration and integration of the vocational education infrastructure and curricula at the secondary and postsecondary institutions in each region

## **Program Highlights**

# Workforce Development Program Major Budget Highlights

- The legislature approved additional federal funding authority for:
  - Present law adjustments that fully expend the anticipated federal grant award
  - New funding for the federal Perkins Incentive Grant award to support two-year postsecondary education programs

#### **Program Narrative**

As part of the Workforce Development Program, the legislature approved funding to support expanding two-year degree programs in the health care professions (see DP 1050 below under "New Proposals"). This program expansion was a finding called for in the September 26, 2002 report issued by the Blue Ribbon Task Force on Health Care Workforce Shortages (Competing for Quality Care: Findings and Proposals for Montana's Health Care Workforce).

That report outlines the shortage of health care workers across many Montana communities, in particular the most rural communities of the east and central regions. As a response to this shortage, the report calls for "the Departments of Labor and Industry and Public Health and Human Services to establish, as high priorities, careers in health care for all new and existing publicly funded employment and training programs."

Therefore, the legislature approved new funding from federal Workforce Investment Act funds, administered by the Department of Labor and Industry, to support expanding health care professions training and education programs at the two-year institutions of the Montana University System. The Commissioner of Higher Education, through the workforce development program, will administer this new program initiative.

## **Funding**

The following table shows program funding, by source, for the base year and the 2007 biennium as adopted by the legislature.

		Program Fun	ding Table				
		Work Force De	evelopment P				
Program Funding	3	Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007	% of Budget FY 2007
01000	Total General Fund	\$ 90,094	1.5%	\$ 93,344	1.5%	\$ 100,332	1.6%
	01100 General Fund	90,094	1.5%	93,344	1.5%	100,332	1.6%
03000	Total Federal Special Funds	6,054,963	98.5%	6,279,753	98.5%	6,164,807	98.4%
	03043 Sw Workforce-Health Care Prov			112,500	1.8%	112,500	1.8%
	03215 Carl Perkins Federal Funds	5,528,191	90.0%	5,662,351	88.8%	5,547,405	88.5%
	03951 Tech Prep Grant	526,772	8.6%	504,902	7.9%	504,902	8.1%
Grand Total		\$6,145,057	100.0%	\$6,373,097	100.0%	\$6,265,139	100.0%

The federal Carl Perkins grant requires a general fund match for administrative costs of the program; all other funding is from federal grants.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustme		Fise	-1.2007				F:	12007		
0000	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	scal 2007 State Special	Federal Special	Total Funds
Personal Services Vacancy Savings Inflation/Deflation Fixed Costs					36,195 (11,195) (104) 641					35,628 (11,171 (101 3,01-
Total Statewide	Present La	w Adjustments			\$25,537					\$27,376
DP 25 - Increase Feder	al Carl Perl 0.00		0	79,621	79,621	0.00	0	0	(44,518)	(44,518)
Total Other Pre	sent Law A 0.00		\$0	\$79,621	\$79,621	0.00	\$0	\$0	(\$44,518)	(\$44,518)
Grand Total All	Present La	w Adjustments			<b>\$105,158</b>					(\$17,148)

<u>DP 25 - Increase Federal Carl Perkins Grant Funds - The legislature increased federal authority in the 2007 biennium to allow the Office of the Commissioner of Higher Education (OCHE) to fully expend the anticipated amount of this federal grant, which includes an incentive grant awarded during the 2005 biennium.</u>

## **New Proposals**

New Proposals		Fisc	cal 2006	*******			Fis	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 1050 - Increase I	Federal Authori	ity - Perkins Incer	ntive						-	
08	0.00	0	0	112,500	112,500	0.00	0	0	112,500	112,500
DP 6010 - 2007 Bier	nnium Pay Plan	- HB 447		,-	,				,	,
08	0.00	2,930	0	7,452	10,382	0.00	7,224	0	17,506	24,730
Total	0.00	\$2,930	\$0	\$119,952	\$122,882	0.00	\$7,224	\$0	\$130,006	\$137,230

<u>DP 1050</u> - Increase Federal Authority - Perkins Incentive - The legislature approved \$225,000 additional federal authority for the workforce development program to expend funds received from a Perkins Incentive Grant (administered by the MT Department of Labor). The project will include developing two-year postsecondary education programs in the health professions field.

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 - The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in FY 2006 and an additional \$51 per month in FY 2007. These amounts represent the program's allocation of costs to fund this pay plan.</u>

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table are the HB 447 pay plan allocations, if any, for this program.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Operating Expenses Transfers	43,983 137,255,170	0 <b>4,234,6</b> 77	0 6,115,653	43,983 147,605,500	0 3,96 <b>4,</b> 886	0 11,282,906	43,983 152,502,962	87,966 300,108,462
Total Costs	\$137,299,153	\$4,234,677	\$6,115,653	\$147,649,483	\$3,964,886	\$11,282,906	\$152,546,945	\$300,196,428
General Fund State/Other Special Non Expendable Trust	124,198,153 13,101,000 0	3,064,676 1,170,001 0	<b>6,050,956</b> 6 <b>4,6</b> 97 0	133,313,785 14,335,698 0	2,500,886 1,464,000 0	11,213,868 69,038 0	137,912,907 14,634,038 0	271,226,692 28,969,736, 0.
Total Funds	\$137,299,153	\$4,234,677	\$6,115,653	\$147,649,483	\$3,964,886	\$11,282,906	\$152,546,945	\$300,196,428

## **Program Description**

The Appropriation Distribution Program in the Office of the Commissioner of Higher Education (OCHE) is the conduit through which state funds flow to: 1) the university system educational units, the colleges of technology, and other campus related appropriations; and 2) the research/public service agencies.

The program budgets, present law adjustments, and new proposals, together with explanations, are organized as follows:

- o Educational Units (Montana State University campuses and University of Montana campuses)
- o Agricultural Experimental Station (AES)
- o Extension Services (ES)
- o Forestry and Conservation Experiment Station (FCES)
- o Montana Bureau of Mines and Geology (Bureau)
- o Fire Services Training School (FSTS)

# **Program Highlights**

# Appropriation Distribution Program Major Budget Highlights

- The legislature approved a \$4.5 million one-time-only general fund appropriation to fund equipment acquisition for two-year degree programs at both the university educational units and the community colleges
- The legislature approved a \$300,000 one-time-only general fund appropriation to support the distance learning project under the Shared Leadership for a Stronger Montana Economy initiatives
- Statewide present law adjustments at the university educational units are funded at a rate of 80 percent, based upon resident student enrollment rather than the traditional state share of university educational costs of 43 percent, almost doubling the expenditure level for these adjustments
- The marginal cost per student calculation used to determine funding for resident student enrollment growth is carried forward from the 2005 biennium budget, rather than updated with base year factors
- ◆ The legislature approved \$200,000 general fund for the water quality monitoring laboratory program for the Flathead Basin at the Yellow Bay Biological Station of the University of Montana
- ◆ The legislature approved a \$133,735 one-time-only appropriation from excess Resource Indemnity Trust Fund revenue to fund the Bureau of Mines and Geology groundwater assessment program

## **Program Narrative**

The legislature approved present law increases for the university educational units in the amount of \$6.7 million in the 2007 biennium (after backing out \$5.5 million to equalize the base from the impact of SB 407, the limited sales tax measure, which was passed and approved in the 2003 session). These adjustments contemplated resident enrollment growth, pay plan changes, and other fixed cost rate changes. In approving this level of present law adjustment funding, the legislature also approved a change in the funding formula as the 2007 biennium budget funds the university units at the 80 percent level for present law adjustments, based upon the ratio of Montana resident students that comprise total student enrollment in the base year. Under the prior funding formula these adjustments would have been funded at 43 percent, which represents the state percentage share of total funding for the educational costs of the university units in the 2004 base year.

The legislature also approved \$11.9 million general fund over the 2007 biennium as part of HB 447 pay plan adjustments for both the educational units and the research/public service agencies. The amount appropriated specifically for the university educational units, \$9.6 million, represents a state percentage share of funding at 43 percent. The legislature did not alter the state percentage share to fund the pay plan for the educational units as it did for the present law adjustments discussed above.

The university units also received \$4.76 million general fund to support new proposals that include funding to support a system wide distance learning initiative and funding for equipment/program development at the 2-year degree programs across the units, including the community colleges. These two new initiatives were part of the Shared Leadership for a Stronger Montana Economy project that has been a major effort of the Board of Regents and the Commissioner of Higher Education.

The research/public service agencies received present law increases totaling \$1.5 million in the 2007 biennium to support pay plan and fixed cost rate changes. In addition, the legislature approved new proposals for the Extension Service (FTE for livestock specialist, cropping specialist, and an agent for Meagher County), for the Bureau of Mines and Geology (FTE for a coal geologist for the coalbed methane program and one-time-only assistance for the groundwater assessment program), and for the Yellow Bay Biological Station (for Flathead Basin water quality monitoring).

# Student Enrollment Projections

The legislature accepted the student enrollment projections presented by the university units as the basis for present law adjustment funding to support resident enrollment growth. The growth projections for the 2007 biennium are significantly lower than the past several years and lower than anticipated by the Commissioner of Higher Education. Given these modest growth projections, the legislature approved a funding formula for resident enrollment growth that funds each student FTE at \$1,888 per year, carrying forward the calculation from the 2005 biennium budget. Updating this formula calculation would have decreased this per student allocation to \$1,599.

Figure 12 below illustrates university unit enrollment back to FY 1995 and includes projections for the 2007 biennium years.

University officials attribute the slowing in resident enrollment growth to a combination of the decline in the number of high school graduates in Montana together with the impact that the tuition rate increases have had on the comparative tuition rates of Montana university units within the region. In some cases the resident tuition rate for Montana University System units is only moderately lower than out-of-state tuition rates for regional colleges and universities.

## Tuition Rate Projections

Tuition revenue for the university units is not included in HB 2 because it is considered private revenue and is not, therefore, subject to legislative appropriation. Tuition revenue is a significant portion of the funding that supports the cost of education in the university units (approximately 57 percent in the FY 2004 base year).

Figure 12

Montana University System Student FTE Enrollment
Fiscal 1995 - Fiscal 2005

Fiscal Year	Resident Student FTE	Annual % Change	Change from Base	Total Student FTE	Resident as a % of Total
FY 95 Actual	23,573			29,876	78.9%
FY 96 Actual	23,557	-0.1%		30,315	77.7%
FY 97 Actual	24,020	2.0%		30,920	77.7%
FY 98 Actual	24,323	1.3%		31,227	77.9%
FY 99 Actual	24,436	0.5%		31,383	77.9%
FY 00 Actual	24,605	0.7%		31,498	78.1%
FY 01 Actual	24,851	1.0%		31,566	78.7%
FY 02 Actual	25,566	2.9%		32,090	79.7%
FY 03 Actual	26,226	2.6%		32,673	80.3%
FY 04 Actual (Base)	26,828	2.3%		33,181	80.9%
FY 05 Actual	26,322	-1.9%	(506)	32,763	80.3%
FY 06 Projected	26,942	2.4%	114	33,561	80.3%
FY 07 Projected	27,175	0.9%	347	33,857	80.3%
• Da	ta from the Office of	f the Commission	n of Higher Edu	cation (May 2005)	

The Montana constitution grants the Board of Regents the power and responsibility to manage and govern the Montana University System, including exclusive authority to set tuition rates. While the legislature has the appropriation authority over state funding to the university system, the regents are responsible for establishing the overall budget necessary to fund postsecondary education in Montana. This responsibility includes generating sufficient revenues in addition to state funding to support the overall budget and mission of the university system. The largest source of funding for the cost of education is student tuition and the key factors that influence Regents' action regarding tuition rates are the available state funds appropriated by the legislature and the level of expenditures approved by the Regents to meet their definition of a quality postsecondary education.

At the May 2005 meeting of the Board of Regents tuition rates were approved for academic year 2005-06 and academic year 2006-07, those years included in the 2007 biennium state budget. Based upon the legislative budget for HB 2, the approved pay plan (HB 447), and including new campus-based initiatives approved by the Board of Regents (Investments in Quality), resident student tuition across all university educational units will increase an average of 8.6 percent per year. The following illustrates the average biennial tuition rate increases at each university educational unit for Montana resident students:

#### Four-Year Campus Programs:

•	University of Montana – Missoula:	7.8 percent each year
•	Montana State University – Bozeman:	12.0 percent each year
•	Montana Tech – Butte:	12.0 percent each year
•	Montana State University – Billings:	6.0 percent each year
•	Montana State University – Northern:	7.5 percent each year
•	Montana Western – Dillon:	7.0 percent each year

#### Two-Year Campus Programs:

•	MSU Great Falls College of Technology:	3.1 percent each year
•	UM Helena College of Technology:	4.0 percent each year
•	Montana Tech College of Technology	4.0 percent each year
•	UM Missoula Collage of Technology	4.0 percent each year
•	MSU Billings College of Technology	3.0 percent each year

Figure 13 below illustrates the history of tuition rates for the university education units since FY 1996.

				Figure	13				
		Annual	Resident L	Indergradua	te Student	Tuition Ra	tes		
			Tuition Only	y - Mandatory	Fees Not In	cluded			
			Fisc	al Years 19	96 - 2005				
	UM	UM	UM	MSU	MSU	MSU	System	Annual	Cumulativ
Fiscal Year	Missoula	MT Tech	Western	Bozeman	Billings	Northern	Average	% Change	% Change
FY 1996	1,731	1,795	1,703	1,711	1,708	1,656	\$1,717		
FY 1997	1,822	1,892	1,745	1,831	1,778	1,739	\$1,801	4.89%	4.89%
FY 1998	1,940	2,016	1,859	1,954	1,901	1,859	\$1,922	6.68%	11.89%
FY 1999	2,066	2,146	1,979	2,086	2,033	1,988	\$2,050	6.67%	19.35%
FY 2000	2,156	2,240	2,025	2,177	2,122	2,030	\$2,125	3.67%	23.73%
FY2001	2,250	2,337	2,072	2,272	2,214	2,072	\$2,203	3.67%	28.26%
FY 2002	2,543	2,641	2,267	2,567	2,502	2,262	\$2,464	11.84%	43.45%
FY 2003*	2,873	2,984	2,483	2,900	2,827	2,472	\$2,757	11.90%	60.52%
FY 2004	3,125	3,343	2,700	3,256	3,168	2,769	\$3,060	11.01%	78.18%
FY2005	3,390	3,743	2,930	3,654	3,548	3,101	\$3,394	10.92%	97.64%
FY2006 **	3653	4193	3134	4106	3762	3335	\$3,697	8.92%	105.25%
FY2007 **	3936	4696	3355	4586	3988	3586	\$4,025	8.85%	109.43%
Average Annual Growth	7.75%	9.14%	6.36%	9.38%	8.01%	7.28%	8.05%		
*Not include	tuition surchar	ge							
** As approved by	Board of Regen	ts, May 2005							
Source:	OCHE /Boar	d of Regents	Annual Oper	ating Budgets					

# Ongoing and Continuing Fiscal Challenges

# Funding Formulas for the University Educational Units

During the 2005 legislative session, the Joint Appropriations Subcommittee on Education discussed and expressed concern about a number of the funding formulas that are used to develop the state budget for the university system, in particular the educational units. Two of these formulas include:

- o The marginal cost per student formula is used to determine the amount of state funding appropriated to support student enrollment increases from one biennium to the next. This formula determines the present law adjustment to the budget to account for enrollment growth, a total of \$706,112 general fund in the 2007 biennium.
- o The state percentage share of the cost of education formula is used to determine the amount of state funding appropriated to support all other present law adjustments at the university educational units. In the 2007 biennium this formula was used to determine \$11.5 million of general fund appropriations to the university units.

Both formulas, however, have a mathematical anomaly that has the effect of determining the state budget for the university system independent of legislative policy and decision-making. Specifically, each time that university tuition rates or enrollment levels increase during a base budget year, these increases mathematically drive the subsequent budget formula calculations downward as a function solely of mathematics rather than policy.

In the 2005 session, the legislature chose not to take formal action to address these formula concerns (such as an interim funding study), though the legislature requested that LFD staff carry these concerns forward to the appropriate interim committee.

For more information and detail about this topic, please refer to the LFD Budget Analysis, Volume 4, paged E-129 to E-131, January 2005.

#### **Funding**

The following table shows program funding, by source, for the base year and the 2007 biennium as appropriated by the legislature.

	Program Funding Table Appropriation Distribution										
Program Funding		Base FY 2004	% of Base FY 2004		Budget FY 2006	% of Budget FY 2006		Budget FY 2007			
01000	Total General Fund	\$ 124,198,153	90.5%	\$	133,313,785	90.3%	\$	137,912,907			
	01100 General Fund	124,198,153	90.5%		133,313,785	90.3%		137,912,907			
02000	Total State Special Funds	13,101,000	9.5%		14,335,698	9.7%		14,634,038			
	02289 Bureau Of Mines Groundwater	666,000	0.5%		666,000	0.5%		666,000			
	02443 University Millage	12,235,000	8.9%		13,385,001	9.1%		13,679,000			
	02567 Rit Excess Corpus	-	-		64,697	0.0%		69,038			

The university educational units and research/public service agencies affiliated with the university units are funded from the following revenue sources:

- 1. State general fund;
- 2. The statewide six-mill property tax levy that is appropriated for the support, maintenance, and improvement of the Montana university system (20-25-423, MCA). The legislature approved the six mill levy revenue projections in HJR 2;
- 3. State special revenue from fees associated with the motorcycle safety training program located at Montana State University Northern, located in Havre (20-25-1000, MCA);
- 4. State special revenue from the groundwater assessment account, funded by statute from the interest earnings of the resource indemnity trust fund, which funds the groundwater assessment programs at the Bureau of Mines and Geology on the Montana Tech campus, located in Butte (85-2-905, MCA); and
- 5. Nonexpendable trust funds from the resource indemnity trust fund that were appropriated by the legislature in the 2007 biennium to provide one-time-only support for the groundwater assessment programs at the Bureau of Mines and Geology (see DP1, DP 2 and DP 3 below).

The fund for the university educational units are appropriated as part of the lump sum and are distributed by the Board of Regents using their cost of education state allocation formula. The legislature does not determine the funding level for each unit, but merely the total lump that the regents will distribute according to their funding formula. The appropriations for the research/public service agencies, however, are not part of the lump so that the state funding to each of these entities is precisely the appropriation approved by the legislature.

Figure 14 below illustrates the legislative budget for the 2007 biennium to each of the university educational units, the state share of present law funding adjustments to the research/public service agencies, and to specific programs and initiatives of special interest to the legislature.

		I	Figure 14					
Appropriation	n Distribution P	rogram (09)	2007 Bienn	ium Legislativ	ve Budget (H	B 2 and HB	447)	
	FY 2004	State Share Present Law	New Proposals	Legislative Budget	State Share Present Law	New Proposals	Legislative Budget	2007 Biennium
	Base Year	FY 2006	FY 2006	FY 2006	FY 2007	FY 2007	FY 2007	Total
Educational Units								
UM - Missoula	\$37,818,253			\$37,818,253			\$37,818,253	\$75,636,50
MSU - Bozeman	40,399,419			40,399,419			40,399,419	80,798,83
UM - MT Tech	8,967,311			8,967,311			8,967,311	17,934,62
MSU - Billings	14,306,972			14,306,972			14,306,972	28,613,9
MSU - Northern	6,763,838			6,763,838			6,763,838	13,527,6
UM - Western	4,136,087			4,136,087			4,136,087	8,272,1
Great Falls COT	3,398,184			3,398,184			3,398,184	6,796,3
Helena COT	2,263,794			2,263,794			2,263,794	4,527,58
Resident Enrollment Growth		98,176		98,176	607,936		607,936	706,1
Equalize Base Expenditures (SB 407)		(2,750,000)		(2,750,000)	(2,750,000)		(2,750,000)	
Statewide Present Law Adjustments		5,691,703		5,691,703	4,687,092		4,687,092	10,378,79
All Other Present Law Adjustments		462,446		462,446	662,916		662,916	1,125,3
Family Practice Residency Program	319,366	,		•	002,710			
Dental Hygiene Program				319,366			319,366	638,7
	235,000	20.000		235,000			235,000	470,00
Motorcycle Safety Program	200,000	20,000		220,000	20,000		220,000	440,0
MUS Marketing Initiative	43,983			43,983			43,983	87,9
Distance Learning Initiative			300,000	300,000		-		300,00
2-Yr. Degree Equipment/Prog. Develop.			1.960,678	1,960,678		2,500,000	2,500,000	4,460,63
House Bill 447 (Pay Plan) Adjustment			2,865,140	2,865,140		6,755,252	6,755,252	9,620,39
Subtotal	\$118,852,207	\$3,522,325	\$5,125,818	\$127,500,350	\$3,227,944	\$9,255,252	\$131,335,403	\$258,835,75
Research/Public Service Agencies								
Agriculture Experiment Station	\$10,079,958	\$231,207	\$0	\$10,311,165	\$241,163	\$0	\$10,321,121	\$20,632,28
Extension Services	4,481,715	325,788	100,703	4,908,206	348,933	166,303	4,996,951	9,905,15
Forest Conservation Exp. Station	925,839	45,485	.00,700	971,324	42,892	100,303	968,731	1,940,05
Bureau of Mines	2,247,899	39,392	136,697	2,423,988	35,479	143,918	2,427,296	4,851,28
Firs Services Training School	511,535	70,480	150,077	582.015	68,475	143,510	580,010	1,162,02
Yellow Bay Biological Station			100,000	100,000	00,175	100,000	100,000	200,00
AES Biobased Institute	200,000		. 50,000	200,000		100,000	200,000	400,00
House Bill 447 (Pay Plan) Adjustment	-	-	652,435	652,435	-	1,617,433	1,617,433	2,269,86
Subtotal	\$18,446,946	\$712,352	\$989,835	\$20,149,133	\$736,942	\$2,027,654	\$21,211,542	\$41,360,67
Grand Total Program (09)	\$137,299,153	\$ <u>4,2</u> 34,677	<b>\$</b> 6,115.653	147,649,483	\$3,964,886	\$11,282,906	\$152,546,945	\$300,196,42

In addition to state funding, the university educational units fund the operational cost of education to students with revenue from student tuition and interest earnings (collectively these three revenue sources comprise the current unrestricted operating fund).

Coming into the 2007 biennium, the legislative budget for the FY 2004 base funded an average of 43 percent of the cost of education for the university educational units with state general fund and six-mill levy revenue, student tuition funded

the remaining 57 percent. Over the entire 2005 biennium, however, state funding accounts for 41.5 percent of the cost of education while student tuition covers 58.5 percent.

At the conclusion of the 2005 legislative session, according to the 2007 biennium operating budget for the university system, state funding in the legislative budget for HB 2 and HB 447 (the pay plan) supports 40 percent of the cost of education for the university units. This includes only current level expenditures, annual present law adjustments, and the costs associated with the pay plan. When new

			Fig	ure 15				
	Mo	ntana Univers	ity S	System Educ	ational Units			
		2005 and 2007	Bien	nium Budget C	omparison			
	2005	2007	200	07 Biennium	2007		-	
	Biennium	Biennium	Reg	gents Tuition	Biennium	Biennial	Bie	ennial
	Base (1)	HB 2/HB 447		(2)	Total	Change \$\$	Cha	nge %
Biennial Budgets								
State Funds	\$232,538,089	\$ 258,835,753			\$ 258,835,753	\$ 26,297,664		11.39
University Funds	327,319,519	18,168,866	_	385,164,805	403,333,671	76,014,152		23.29
Total	\$ 559,857,608	\$ 277,004,619	\$	385,164,805	\$662,169,424	\$102,311,816		18.3%
Percent of Total								
State Funds	41.5%				39.1%			
University Funds	58.5%				60.9%			
Total	100.0%				100.0%			
	t plus FY 2005 budg on from Board of Re					HB 447		

programs approved by the Board of Regents are included in the calculation (the Board of Regents' \$12.7 million Investments in Quality), state funding for the cost of education at the university units is at approximately 39.1 percent.

Therefore, there is a 2.4 percent decrease in the state percentage share of funding for the university educational units. Figure 15 illustrates the biennium comparison of the funding levels to support the university educational units in the 2005 and the 2007 biennium budgets.

### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustment	ts	Gie	cal 2006				Fic.	cal 2007		
******	FTE	General Fund	General State		Federal Total Special Funds		General FTE Fund		Federal Special	Total Funds
		Tund	Special	эрссій	1 unus		- Tuna	Special	Брести	i unas
DP 40 - Statewide Prese	nt Law Adji	usts - Educationa	ıl Units							
	0.00	5,691,703	0	0	5,691,703	0.00	4,687,092	0	0	4,687,092
DP 41 - Base Year Equa	alization Ad	justment - SB 40	)7							
	0.00	(2,750,000)	0	0	(2,750,000)	0.00	(2,750,000)	0	0	(2,750,000)
DP 42 - Increase in O&N	M for New S	Space								
	0.00	86,097	0	0	86,097	0.00	115,641	0	0	115,641
DP 43 - Increased IT Lic	ense and M	laintenance								
	0.00	108,977	0	0	108,977	0.00	189,235	0	0	189,235
DP 44 - Resident Enrolli	ment Growt									
	0.00	98,176	0	0	98,176	0.00	607,936	0	0	607,936
DP 45 - Water, Sewer, E	levator and	Small Misc.								
	0.00	198,917	0	0	198,917	0.00	263,854	0	0	263,854
DP 46 - Statewide Prese	nt Law Adji	usts - Bureau of l	Mines							
	0.00	29,392	0	0	29,392	0.00	25,479	0	0	25,479
DP 49 - Off Campus Res	ntal Increase	es - Educational	Units							
·	0.00	68,455	0	0	68,455	0.00	94,186	0	0	94,186
DP 61 - Statewide Prese	nt Law Adii	usts - Extension	Service		•					
	0.00	195,626	0	0	195,626	0.00	207,785	0	0	207,785
DP 62 - Statewide Prese	nt Law Adii									
	0.00	192,788	0	0	192,788	0.00	183,933	0	0	183,933
DP 63 - Statewide Prese			•	•	,					
	0.00	45,485	0	0	45,485	0.00	42,892	0	0	42,892
DP 64 - Statewide Prese			-		,		•			
D. O. Clare Wide 11000	0.00	45.389	0	0	45,389	0.00	43,311	0	0	43,311
DP 66 - Increase Overhe				v	,5,50,	0.00				
	0.00	92,970	0	0	92,970	0.00	122,112	0	0	122,112
DP 68 - New Space - Fir		,		•						·
be of the opace to	0.00	24,256	0	0	24,256	0.00	24,984	0	0	24,984
DP 82 - Extension Servi			-	v	- 1,200	0.00				·
DI 02 EXCESSION DELT	0.00	86,446	0	0	86,446	0.00	86,446	0	0	86,446
DP 98 - Motorcycle Safe				· ·	00,110	0.00	55,776	_		
Di 98 - Mololeyele Sale	0.00	0	20,000	0	20,000	0.00	0	20,000	0	20,000
Total Other Pres	ent Law Ad	ljustments								
	0.00	\$4,214,677	\$20,000	\$0	\$4,234,677	0.00	\$3,944,886	\$20,000	\$0	\$3,964,886
Grand Total All I	Present Lav	w Adjustments			\$4,234,677					\$3,964,886

<u>DP 40 - Statewide Present Law Adjusts - Educational Units - The legislature applied statewide present law adjustments for the educational units in the 2007 biennium, funding the state share of these adjustments at \$10.4 million general fund.</u>

<u>DP 41 - Base Year Equalization Adjustment - SB 407 - The legislature reduced general fund to the educational units by \$2,750,000 per year to equalize state support in the base year. HB 2 from the 2005 biennium provided a \$5.5 million biennial appropriation to the Educational Units contingent on SB 407 (income tax reduction with revenue from limited sales tax), which was all expended in the base year, requiring this base year equalization package in the 2007 biennium.</u>

<u>DP 42 - Increase in O&M for New Space - The legislature approved \$202,000 general fund in the 2007 biennium to fund the state share calculation of increased operations and maintenance costs for new space coming online at MSU Northern (an applied technology center classroom/lab building) and at UM-Missoula (chemistry building renovations).</u>

- <u>DP 43 Increased IT License and Maintenance The legislature approved \$298,000 general fund in the 2007 biennium to fund the state share calculation of increased information technology licenses and maintenance costs at MSU-Bozeman, UM-Missoula, MSU-Billings, Montana Tech, UM-Western, and the Helena College of Technology.</u>
- <u>DP 44 Resident Enrollment Growth MUS Educational Units The legislature increased general fund by \$706,000 in the 2007 biennium to support projected resident enrollment growth at the university educational units.</u>
- <u>DP 45 Water, Sewer, Elevator and Small Misc. -</u> The legislature approved \$463,000 general fund to the 2007 biennium budget as an adjustment to increase the state share for water, sewer, and other small miscellaneous items at the educational units.
- <u>DP 46 Statewide Present Law Adjusts Bureau of Mines The legislature applied statewide present law adjustments for the Bureau in the 2007 biennium, funding the state share of these adjustments at \$55,000 general fund.</u>
- <u>DP 49 Off Campus Rental Increases Educational Units -</u> The legislature approved \$163,000 general fund in the 2007 biennium for the state share of increased off campus rental costs at MSU-Bozeman and the Helena College of Technology.
- <u>DP 61 Statewide Present Law Adjusts Extension Service The legislature applied statewide present law adjustments for the Extension Service in the 2007 biennium, funding the state share of these adjustments at \$403,000 general fund.</u>
- <u>DP 62 Statewide Present Law Adjusts AES The legislature applied statewide present law adjustments for the AES in the 2007 biennium, funding the state share at \$377,000 general fund.</u>
- <u>DP 63 Statewide Present Law Adjusts FCES The legislature applied statewide present law adjustments for the FCES in the 2007 biennium, funding the state share of these adjustments at \$88,000 general fund.</u>
- <u>DP 64 Statewide Present Law Adjusts FSTS The legislature applied statewide present law adjustments for the fire services training school for the 2007 biennium, adding \$89,000 general fund.</u>
- <u>DP 66 Increase Overhead Cost for Campus Support The legislature approved adjustment of \$215,082 general fund in the 2007 biennium for the state portion of increased overhead costs allocated from educational units to the research agencies. The biennial amount of the increase is Agriculture Experiment Station \$95,649; Extension Service \$98,418; Fire Services Training School \$1,015; and the Bureau of Mines \$20,000.</u>
- <u>DP 68 New Space Fire Service Training School (FSTS) The legislature approved \$49,240 general fund in the 2007 biennium to support the state costs for increased rent at the FSTS caused by the move off the Great Falls College of Technology campus.</u>
- <u>DP 82 Extension Service Payroll Benes. & Insurance Adjusts The legislature approved \$173,000 general fund in the 2007 biennium to fund adjustments to the state share of payroll benefits and medical insurance at the Extension Service.</u>
- <u>DP 98 Motorcycle Safety Training Adjust Revenue Estimate The legislature approved \$40,000 state special revenue in the 2007 biennium to fund the motorcycle safety-training program (located at MSU-Northern in Havre) at the funding level requested by the program director.</u>

#### **New Proposals**

New Proposals		P'	-1.2007				E:	cal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP I - Pay Plan Adju	etment for Bure	ean of Mines - O	10							
09	0.00	0	15,248	0	15,248	0.00	0	19,589	0	19,589
DP 2 - Travel and Fie	****	ro	15,210	v	15,210	0.00	•	.,,,,,,,,,	Ť	.,,,,,,,,,
09	0.00	0	16,449	0	16,449	0.00	0	16,449	0	16,449
DP 3 - Purchase of W		rder Equipment								
09	0.00	0	33,000	0	33,000	0.00	0	33,000	0	33,000
DP 8 - Extension Cros	pping Specialis	t	,		,					
09	0.00	0	0	0	0	0.00	65,600	0	0	65,600
DP 16 - Livestock Spe	ecialist									
09	0.00	65,600	0	0	65,600	0.00	65,600	0	0	65,600
DP 69 - Coal and Coa	lbed-Methane	Technology Prog	ram							
09	0.00	72,000	0	0	72,000	0.00	74,880	0	0	74,880
DP 78 - Equipment/Pr			grams-OTO							
09	0.00	1,960,678	0	0	1,960,678	0.00	2,500,000	0	0	2,500,000
DP 1011 - Distance L										
09	0.00	300,000	0	0	300,000	0.00	0	0	0	C
DP 1012 - Yellow Ba										
09	0.00	100,000	0	0	100,000	0.00	100,000	0	0	100,000
DP 1030 - New Exten										25.103
09	0.00	35,103	0	0	35,103	0.00	35,103	0	0	35,103
DP 6010 - 2007 Bient			•	•	2 610 655	0.00	0.373.605		^	0.373 (0.0
09	0.00	3,517,575	0	0	3,517,575	0.00	8,372,685	0	0	8,372,685
Total	0.00	\$6,050,956	\$64,697	\$0	\$6,115,653	0.00	\$11,213,868	\$69,038	\$0	\$11,282,906

- <u>DP 1 Pay Plan Adjustment for Bureau of Mines OTO The legislature approved \$34,837 one-time-only funding for the Bureau of Mines from the Resource Indemnity Trust Fund (representing a portion of the surplus funds reverted to the RIT Fund from the bureau account) in the 2007 biennium to support pay plan adjustments for staff in the groundwater assessment program. These funds will be transferred from the trust fund into a state special revenue account to accommodate this appropriation.</u>
- <u>DP 2 Travel and Field Activity OTO The legislature approved \$32,898</u> one-time-only funding to the Bureau of Mines from the Resource Indemnity Trust Fund (representing a portion of the surplus funds reverted to the RIT Fund from the bureau account) in the 2007 biennium to support increases in travel costs by groundwater assessment and monitor staff. These funds will be transferred from the trust fund into a state special revenue account to accommodate this appropriation.
- <u>DP 3 Purchase of Water-level Recorder Equipment OTO The legislature approved \$66,000 one-time-only funding to the Bureau of Mines from the Resource Indemnity Trust Fund (representing a portion of the surplus funds reverted to the RIT Fund from the bureau account) in the 2007 biennium to support the purchase of equipment for the water-level recorders in the groundwater assessment program. These funds will be transferred from the trust fund into a state special revenue account to accommodate this appropriation.</u>
- <u>DP 8 Extension Cropping Specialist The legislature approved \$65,600 general fund in the 2007 biennium to support an extension cropping systems specialist position that will integrate with existing Agricultural Experiment Station and College of Agriculture faculty, including cropping systems research/on-campus teaching, weed management, and others. This appropriation must be matched with \$16,400 from non-state funds identified by the Board of Regents.</u>
- <u>DP 16 Livestock Specialist The legislature approved \$131,200 general fund to support an extension livestock specialist position that will provide increased educational assistance to help further improve this industry by enhancing reproductive efficiency, food safety and animal identification of non-productive animals. This appropriation must be matched with \$32,800 from non-state funds identified by the Board of Regents.</u>

<u>DP 69 - Coal and Coalbed-Methane Technology Program - The legislature approved \$146,880 general fund in the 2007 biennium to support a coal geologist position at the Bureau of Mines for the purpose of continuing to assist industry and regulators in the responsible development of coal and coalbed methane. This appropriation must be matched with \$36,720 from non-state funds identified by the Board of Regents.</u>

DP 78 - Equipment/Program Development - 2 Yr Programs-OTO - The legislature approved a restricted, biennial, one-time-only appropriation of \$4.46 million general fund in the 2007 biennium to fund the purchase and update of equipment and program development for two-year degree programs that is to be distributed in two blocks as follows: (1) \$1.4 million must be allocated equally (\$200,000 per unit) to the seven university units' 2-year degree programs to be used for either program development or equipment acquisition; and (2) \$3.06 million must be distributed entirely by a competitive grant process administered by the Office of the Commissioner of Higher Education. These equipment grants will be available to both the seven university units' 2-year degree programs and the three community colleges (Dawson, Miles, and Flathead Valley). The equipment portion of this appropriation must be matched from non-state funds identified by the Board of Regents.

<u>DP 1011 - Distance Learning Initiative - OTO - The legislature approved \$300,000 general fund in the 2007 biennium to support the development and implementation of a statewide distance learning plan across the university system and partnering with education providers at all levels. This was approved as a biennial, one-time-only appropriation.</u>

<u>DP 1012 - Yellow Bay Biological Station - Restricted - The legislature approved \$100,000 general fund in each fiscal year, for a biennial total of \$200,000 general fund, to support the Yellow Bay Biological Station of the University of Montana. This appropriation is restricted for the support of lab work associated with the Flathead Basin water quality monitoring.</u>

<u>DP 1030 - New Extension Agent for Meagher County - The legislature approved \$70,206 general fund for the 2007 biennium to pay the state share of funding for a new extension service agent for Meagher County. The funding for this position will be matched in part by Meagher County funding, estimated at \$32,144 for the biennium. This appropriation is contingent upon approval by Meagher County (through a mill levy vote) of the matching funds. Should the mill levy vote fail, these funds will not be appropriated.</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in FY 2006 and an additional \$51 per month in FY 2007. These amounts represent this program's allocation of costs to fund the pay plan, as allocated to the university units and the research/public service agencies illustrated below in Figure 16.

Ur	-			6 earch/Public S in Allocation (	•	ncies	
	University Educational Units	Agriculture Experiment Station	Extension Service	Forest Conservation Exp. Station	Bureau of Mines and Geology	Fire Service Training School	Total
FY 2006 Funding FY 2007 Funding	\$2,865,140 6,755,252	\$364,222 902,278	\$204,637 507,171	\$21,671 54,812	\$45,628 112,890	\$16,277 40,282	\$3,517,57 8,372,68
Total Funding	\$9,620,392	\$ <u>1,266,500</u>	\$ <u>711,808</u>	\$ <u>76,483</u>	\$158,518	\$ <u>56,559</u>	\$11,890,26

Other Legislation

<u>HJR 36 - The legislature approved a resolution to conduct an interim study that may affect the statutory funding allocation of state special revenue from the Resource Indemnity Trust Fund (RIT). The Bureau of Mines and Geology (bureau) at the University of Montana Tech in Butte receives an annual appropriation of \$666,000, in part from RIT revenue (in accordance with 15-38-202, MCA and 85-2-905, MCA). These funds support the statewide groundwater assessment program at the bureau.</u>

During the 2005 session, the legislature expressed concern that the \$666,000 statutory allocation to the bureau has not changed since 1999, despite increased responsibilities and costs. Therefore, a one-time-only appropriation of \$133,735 over the biennium was approved by the legislature, from excess RIT funds, to support cost increases in the bureau's groundwater assessment programs.

Now that the RIT has reached its statutory cap of \$100 million, this study will likely consider the funding allocation formula and adjustments as they relate to program expenditures and other needs. This study, therefore, is likely to have a budgetary impact upon future funding and budgets for the Bureau of Mines and Geology.

<u>HB 522 -</u> The legislature approved legislation to provide funding to the Board of Regents so that Montana State University (MSU) may conduct a study on the feasibility of entering into an agreement with the University of Washington whereby Montana students who are accepted to the University of Washington dental school would complete their first year of dental education at MSU Bozeman, before transferring to the Washington campus.

One of the goals of such a program would be to increase the number of dental professionals practicing in Montana. The legislature approved \$5,000 each year of the 2007 biennium to support the study and have required that a report on the study results be made to the legislature by January 1, 2007.

SB 445 - The legislature approved adding membership in the Montana National Guard as an eligibility status on the list that authorizes the Board of Regents to waive tuition for attending educational units of the Montana University System (20-25-421, MCA). SB 445 authorizes up to 5,000 credit hours of tuition waivers each academic year for National Guard members and improves the standing of guard membership on the eligibility list by removing language that only allows these waivers "if funds are available". The legislature does not require that waivers be granted and the discretion is left to the Board of Regents, who is not obligated to expend the funds for this list of waiver categories.

HJR 42 - The legislature approved an interim study of how state public employee retirement funds are invested, which is also intended to determine the actuarial soundness of these funds and whether the employer's funding obligation toward these funds should be increased. This study is to be completed in time for consideration of legislative action at the planned December 2005 special session. In anticipation of special session legislation that may require additional funding for the retirement plan, the Montana University System has set aside approximately \$800,000 per year in the 2007 biennium to be used to make their portion of the retirement fund actuarially sound.

Language

The legislature approved the following language for inclusion in HB 2:

The legislature approved language to identify the types and amounts of other revenue that is anticipated to support the general operating budgets of the educational units, but are not included in HB 2 appropriations:

"Revenue anticipated to be received by the Montana university system units and colleges of technology includes:

- (1) interest earnings of \$791,274 each year of the 2007 biennium; and
- (2) other revenue of \$1,301,198 each year of the 2007 biennium.

These amounts are appropriated for current unrestricted operating expenses as a biennial lump-sum appropriation and are in addition to the funds shown in OCHE -- Appropriation Distribution Transfers."

The legislature approved the following language in order to define the general fund reversion requirements should university unit enrollment projections fall short:

"The general fund and millage appropriation in OCHE -- Appropriation Distribution Transfers is calculated to fund education in the 4-year units and the colleges of technology for an estimated 26,918 resident student FTE students in fiscal year 2006 and 27,188 resident students in fiscal year 2007. If actual resident student enrollment is greater than the estimated number for the biennium, the university system shall serve the additional students without a state general fund contribution. If actual resident enrollment is less the estimated number for the biennium, the commissioner of higher education shall revert general fund money to the state in accordance with 17-7-142."

The legislature approved the following language to clarify the cost of the legislative audit that is required in the 2007 biennium:

"Total audit costs are estimated to be \$544,376 for the university system educational units, other than the office of the commissioner of higher education. Each unit shall pay a percentage of these costs from funds other than those appropriated in OCHE -- Appropriation Distribution Transfers."

The legislature approved the following language that directs a transfer from the university system budget to pay debt service costs on general obligation bonds to fund energy efficiency improvements on campus buildings:

"OCHE -- Appropriation Distribution Transfers includes \$817,960 for the 2007 biennium that must be transferred to the energy conservation program account and used to retire the general obligation bonds sold to fund energy improvements through the state energy conservation program. The costs of this transfer in each year of the biennium are: university of Montana-Missoula, \$126,400 in fiscal year 2006 and \$88,800 in fiscal year 2007; Montana tech of the university of Montana, \$28,000 in fiscal year 2006; Montana state university-northern, \$101,000 in fiscal year 2006 and \$67,000 in fiscal year 2007; Montana state university-Bozeman \$58,000 in fiscal year 2006; Montana state university-Billings, \$133,500 in fiscal year 2006 and \$105,500 in fiscal year 2007; and western Montana college of the university of Montana, \$12,410 in fiscal year 2006 and \$11,350 in fiscal year 2007."

The legislature approved the following language directing the university system to pay support costs for the Montana natural resource information system:

"The Montana university system shall pay \$88,506 for the 2007 biennium in current funds in support of the Montana natural resource information system (NRIS) located at the Montana state library. Quarterly payments must be made upon receipt of the bills from the state library, up to the total amount appropriated."

The legislature approved language to identify the types and amounts of other revenue that is anticipated to support the general operating budgets of the several research/public service agencies, but are not included in HB 2 appropriations:

"Revenue anticipated to be received by the agricultural experiment station includes:

- (1) interest earnings and other revenue of \$60,308 each year of the 2007 biennium;
- (2) federal revenue of \$1,992,807 in fiscal year 2006 and \$1,992,807 in fiscal year 2007; and
- (3) sales revenue of \$1 million in fiscal year 2006 and \$1 million in fiscal year 2007."

"Revenue anticipated to be received by the extension service includes:

- (1) interest earnings of \$5,034 each year of the 2007 biennium; and
- (2) federal revenue of \$2,254,555 in fiscal year 2006 and \$2,254,555 in fiscal year 2007."

"Anticipated interest revenue of \$1,070 in each year of the 2007 biennium is appropriated to the forestry and conservation experiment station for current unrestricted operating expenses. This amount is in addition to that shown in OCHE -- Appropriation Distribution Transfers."

"Anticipated sales revenue of \$35,700 each year of the 2007 biennium is appropriated to the bureau of mines and geology for current unrestricted operating expenses. This amount is in addition to that shown in OCHE -- Appropriation Distribution Transfers."

"Anticipated interest revenue of \$943 each year of the 2007 biennium is appropriated to the fire services training school for current unrestricted operating expenses. This amount is in addition to that shown in OCHE -- Appropriation Distribution Transfers."

The legislature approved the following language in order to restrict the allocation formula and grant distribution procedures for the Equipment/Program Development appropriation for 2-year degree programs:

"The appropriation for Equipment/Program Development 2-Yr Degree Programs is a restricted, biennial, one-time-only (OTO) appropriation that is to be distributed in two blocks as follows:

(1) \$1.4 million must be allocated equally (\$200,000 per unit) to the seven university units' 2-year degree

programs to be used for either program development or equipment acquisition; and

(2) \$3,060,678 must be distributed entirely by a competitive grant process administered by the office of the commissioner of higher education. These equipment grants must be available to both the seven university units' 2-year degree programs and the three community colleges (Dawson, Miles, and Flathead Valley)."

"The \$3,060,678 general fund appropriation for equipment in Equipment/Program Development 2-Yr Degree Programs must be matched from nonstate funds identified by the board of regents. The grant process for distributing these funds, administered by the office of the commissioner of higher education, must give scoring priority to grants that include matching funds. Matching funds may include federal funding revenue, private funding revenue, and other nonstate university funds. The funding match may include in-kind revenue only if that revenue is equipment itself, cost reductions offered for purchased equipment, or space to house equipment. The office of the commissioner of higher education shall certify to the office of budget and program planning that an allowable funding match has been committed from an eligible revenue source, as evidenced by a commitment letter from that funding source."

The legislature approved the following language in order to create a contingency appropriation of general fund in the event that the tax reform measures contained in SB 284 were passed and approved. If SB 284 fails, the six-mill levy state special revenue appropriation is to be restored:

"Class 8 Threshold - Business Tax Exemption funding is contingent upon passage and approval of Senate Bill No. 284."

"Funding for OCHE -- Appropriation Distribution Transfers is increased by \$11,610 in state special revenue in fiscal year 2006 and by \$30,889 in state special revenue in fiscal year 2007 if Senate Bill No. 284 is not passed and approved."

The legislature approved the following language in order to obligate the excess revenue in the Resource Indemnity Trust Fund (the amount above the trust cap) for the groundwater assessment program at the Bureau of Mines and Geology:

"At the beginning of fiscal year 2006, \$133,735 of the amount in excess of \$100 million is transferred from the resource indemnity tax trust to the state special revenue fund for the Bureau Ground Water Program."

The legislature approved the following language in order to define the matching funds obligation of the appropriations to the Extension Service and the Bureau of Mines and Geology:

"Extension Service includes \$196,800 in general fund money for an extension cropping specialist and livestock specialist (2 FTE), which must be matched with \$49,200 in nonstate funds identified by the board of regents; Bureau of Mines and Geology includes \$146,880 in general fund money for a coal/coalbed methane geologist (1 FTE), which must be matched with \$36,720 in nonstate funds identified by the board of regents. Matched funds for these items may include federal funding revenue, private funding revenue, and other nonstate university funds. The funding match may include in-kind revenue only if that revenue is equipment, cost reductions offered for purchased equipment, or space to house

equipment. The office of the commissioner of higher education shall certify to the office of budget and program planning that an allowable funding match has been committed from an eligible revenue source, as evidenced by a commitment letter from that funding source."

The legislature approved the following language to create a contingency that the general fund appropriation for the new Meagher County Extension Agent shall only be made if the county mill levy to support the position is approved by the voters:

"New Extension Agent for Meagher County funding is contingent upon approval of a mill levy vote in Meagher County to approve the county matching funds for the new extension agent."

The legislature approved the following language in order to restrict the appropriation for the Yellow Bay Biological Station to a specific use:

"Yellow Bay Biological Station is restricted to laboratory work associated with Flathead basin water quality monitoring."

#### Program Legislative Budget

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation, if any, for this program.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Grants	0	96,500	1,803,500	1,900,000	0	1,000,000	1,000,000	2,900,000
Total Costs	\$0	\$96,500	\$1,803,500	\$1,900,000	\$0	\$1,000,000	\$1,000,000	\$2,900,000
General Fund	0	96,500	1,803,500	1,900,000	0	1,000,000	1,000,000	2,900,000
Total Funds	\$0	\$96,500	\$1,803,500	\$1,900,000	\$0	\$1,000,000	\$1,000,000	\$2,900,000

#### **Program Description**

The Tribal College Assistance Program provides funding to support a portion of the costs of educating resident non-beneficiary Montana students (non-tribal members) attending the seven tribal community colleges on Reservations in Montana.

#### **Program Highlights**

# Tribal College Assistance Program Major Budget Highlights

- The legislature approved \$2.8 million additional general fund for tribal college assistance in the 2007 biennium as follows:
  - \$2.0 million one-time-only funding to support equipment acquisition and for a compilation of tribal histories to support Indian Education for All programs
  - \$500,000 one-time-only funding for additional support of nonbeneficiary students attending tribal colleges
  - \$303,500 to increase the biennial base funding for non-beneficiary student assistance up to a total of \$400,000 (base funding was reestablished at \$96,500 in present law adjustments)

#### **Program Narrative**

Section 20-25-428, MCA, requires the Board of Regents to provide assistance to tribal colleges if the legislature specifically appropriates the funds, up to a maximum of \$3,024 per year for each resident non-beneficiary student FTE (see Other Legislation section below for a discussion of the 2005 session changes in HB 16 to the statutory maximum support level). The statute does not establish a minimum appropriation level.

- o Since FY 1996, the Office of the Commissioner of Higher Education reports that tribal community college enrollment in Montana has averaged approximately 311 resident non-beneficiary FTE students per year
- o Tribal community colleges, under federal jurisdiction to provide a higher education for tribal members, receive no federal funding assistance to support the education costs for non-beneficiary Montana students
- Tribal community colleges are not required to offer admission to Montana resident non-beneficiary students
- o Under 20-25-428, MCA, the legislature has funded tribal college assistance at:
  - \$1.4 million appropriation in the 1997 biennium
  - No appropriation in the 1999 biennium
  - \$0.8 million appropriation in the 2001 biennium
  - \$0.0965 million appropriation in the 2003 biennium

- \$0.0965 million appropriation in the 2005 biennium
- o The seven accredited tribal community colleges in Montana, as federal government and reservation institutions, are not subject to governance or control by either the Board of Regents or the legislature

#### **Funding**

Funding for the Tribal College Assistance Program is entirely general fund.

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjust	tments	F	1.0007							
	FTE	General Fund	cal 2006 State Special	Federal Special	Total Funds	FTE	General Fund	scal 2007 State Special	Federal Special	Total Funds
DP 28 - Reestablish	Non-beneficiar	y Student Base A	ppropriation							
	0.00	96,500	0	0	96,500	0.00	0	0	0	0
Total Other	Present Law Ad	liustments								
	0.00	\$96,500	\$0	\$0	\$96,500	0.00	\$0	\$0	\$0	\$0
Grand Total	All Present Lav	v Adjustments			\$96,500					\$0

<u>DP 28 – Reestablish Non-beneficiary Student Base Appropriation -</u> The legislature reestablished the 2005 biennium base appropriation for state support for resident non-beneficiary students at tribal community colleges. The \$96,500 biennial appropriation was expended in fiscal 2005 and therefore not included in the 2007 biennium expenditure base (FY 2004).

#### **New Proposals**

New Proposals		-								
			al 2006					Cui 2007		m . 1
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 103 - Increase N	on-Beneficiary	Student Assistan	re							
- 11	0.00	303,500	0	0	303,500	0.00	0	0	0	0
DP 104 - Enhancing	Tribal Colleges	Programs - OTO	)		,					Ţ
11	0.00	1,000,000	0	0	1,000,000	0,00	1,000,000	0	0	1,000,000
DP 1002 - Special N	Ion-Beneficiary	Student Assistan	ce - OTO				,			
11	0.00	500,000	0	0	500,000	0.00	0	0	0	0
Total	0.00	\$1,803,500	\$0	\$0	\$1,803,500	0.00	\$1,000,000	\$0	\$0	\$1,000,000

<u>DP 103 - Increase Non-Beneficiary Student Assistance - The legislature increased tribal college assistance \$303,500 over the biennium to support resident non-beneficiary students who attend any of the seven tribal community colleges in Montana, in accordance with 20-25-428 MCA.</u>

<u>DP 104 - Enhancing Tribal Colleges Programs - OTO - The legislature approved \$2.0 million in the 2007 biennium to support tribal colleges, specifically for equipment needs and to support efforts at each college to detail tribal history for use by the State of Montana in meeting the constitutional and statutory obligations related to the Indian Education for All program in K-12 education. This appropriation is to be distributed equally among the seven tribal colleges. The legislature approved this as a biennial, one-time-only (OTO) appropriation.</u>

<u>DP 1002 - Special Non-Beneficiary Student Assistance - OTO -</u> The legislature approved \$500,000 general fund in the 2007 biennium as a special increase for non-beneficiary student assistance to the tribal colleges, in accordance with 20-25-428, MCA. The legislature approved this as a biennial, one-time-only appropriation.

Other Legislation

HB 16 - The legislature approved an increase to the state statutory funding limit for supporting non-beneficiary students attending tribal community colleges, amending 20-25-428, MCA. The limit was raised from \$1,500 per year for each student to \$3,024 per year. This allocation remains at the discretion of the legislature and there is no minimum allocation defined in the statute, only a maximum amount. HB 16 also limits assistance to those non-beneficiary students enrolled in courses that may be transferred for credit to other Montana University System educational units, unless the courses are directly related to a vocational degree program or to a 2-year or 4-year degree program or certificate program.

Language

The legislature approved the following language to require that an accountability report be prepared for the subsequent legislature regarding the use of the one-time-only special funding for equipment and tribal history (DP 104 from "New Proposals" above). The Governor has indicated his intent to line-item veto the language illustrated below. However, his authority to do so is questioned and may be challenged through legal action:

"Enhancing Tribal College Programs includes a requirement that the tribal colleges, through the commissioner of higher education, submit a report to the legislative finance committee by November 1, 2006 on the use of these funds and the status of the equipment and tribal history requirement as part of Indian education for all."

**Program Legislative Budget** 

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation, if any, for this program.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	49.20	0.00	8.00	57.20	0.00	8.00	57.20	57.20
Personal Services	1,931,167	(78.012)	396,477	2,249,632	(77,021)	511,435	2,365,581	4,615,213
Operating Expenses	3,113,126	51,642	500,000	3,664,768	61,934	500,000	3,675,060	7,339,828
Equipment	0	0	0	0	0	0	0	0
Benefits & Claims	19,921,785	8,936,000	0	28,857,785	11,170,000	0	31,091,785	59,949,570
Transfers	72,550	0	0	72,550	0	0	72,550	145,100
Total Costs	\$25,038,628	\$8,909,630	\$896,477	\$34,844,735	\$11,154,913	\$1,011,435	\$37,204,976	\$72,049,711
Federal Special	25,038,628	8,909,630	896,477	34,844,735	11,154,913	1,011,435	37,204,976	72,049,711
Total Funds	\$25,038,628	\$8,909,630	\$896,477	\$34,844,735	\$11,154,913	\$1,011,435	\$37,204,976	\$72,049,711

**Program Description** 

The Montana Guaranteed Student Loan Program (GSL) operates under federal regulation with federal funds to guarantee student loans that are made by private lenders to Montana higher education students. GSL purchases and services student loans that are in default, works with students to prevent default, collects the outstanding balance from the defaulted loans for repayment to the US Department of Education, and provides training and technical assistance to schools and lenders. In addition to servicing the loans, the GSL program also provides counseling and assistance to students in an effort to prevent loan defaults. The Montana Guaranteed Student Loan program is authorized under Title 20, Chapter 26, MCA.

#### **Program Highlights**

# Guaranteed Student Loan Program Major Budget Highlights

- ♦ The legislature increased federal funding authority for the Guaranteed Student Loan program by \$20 million in the 2007 biennium as follows:
  - \$18 million to purchase defaulted student loans from private lenders
  - \$2.1 million to repay the US Department of Education the federal share of funds collected from defaulted student loans
- ♦ The legislature also added 8.00 new FTE and expanded default reduction programs, funded with \$1.6 million of additional federal revenue

**Program Narrative** 

Starting in 1979, the Montana Board of Regents accepted responsibility to serve as the "guarantor" of the funds private lenders would loan to Montana students under the federal student loan program. Without a government entity serving as guarantor, there would be little incentive for private lenders to make student loans to young people who typically have a high-risk profile (based upon age, income status, length of employment, and their intention to be full-time students). Therefore, the Board of Regents created the Guaranteed Student Loan (GSL) program and agreed that they would purchase defaulted student loans from private lenders and take responsibility for collecting on these loans.

The legislature approved significant funding increases for the Guaranteed Student Loan program in the 2007 biennium, anticipating significant growth in loan volume due to the Montana State University decision to return to the Guaranteed Student Loan program (MSU had been participating in the National Direct Student Loan Program since 1994). Loan

volume growth will require additional federal authority for GSL to purchase defaulted loans from private lenders as well as authority to make repayments of funds recovered to the federal Department of Education. Therefore, the legislature approved the federal authority to manage this growth.

The legislature also approved an additional 8.0 FTE in the GSL program to be able to manage the workload that is expected to come with the loan volume growth. The new positions include 5.0 FTE dedicated to counseling and outreach events to students in an effort to prevent loan defaults from occurring.

#### Funding

The following table shows program funding, by source, for the base year and for the 2007 biennium as adopted by the legislature.

Program Funding Table Guaranteed Student Loan										
Program Funding		Base FY 2004	% of Base FY 2004	Budget FY 2006	% of Budget FY 2006	Budget FY 2007				
03000	Total Federal Special Funds 03400 Guaranteed Stdt. Loan-Admin. 03401 U.S. Dept Ed / Gsl Recall Acct	\$ 25,038,628 8,475,851 16,562,777	100.0% 33.9% 66.1%	\$ 34,844,735 18,281,958 16,562,777	100.0% 52.5% 47.5%	\$ 37,204,976 20,642,199 16,562,777				
Grand Total		\$ 25,038,628	100.0%	\$ 34,844,735	100.0%	\$ 37,204,976				

Funding for the Guaranteed Student Loan Program (GSL) is from a combination of federal and private revenues from the loan guarantee and collections services provided.

#### Present Law Adjustments

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustments		Fis	cal 2006		**************		Fis	cal 2007		
FTE		General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
Personal Services					(797)				· · · · · · · · · · · · · · · · · · ·	238
Vacancy Savings					(77,215)					(77,259
Inflation/Deflation					(665)					(408
Fixed Costs					52,307					62,342
Total Statewide Prese	nt Law A	djustments			(\$26,370)					(\$15,087
DP 9 - GSL Increased Claim	Payments	<b>i</b>								
	0.00	0	0	8,000,000	8,000,000	0.00	0	0	10,000,000	10,000,000
DP 10 - GSL Collection Rec	overies									
	0.00	0	0	936,000	936,000	0.00	0	0	1,170,000	1,170,000
Total Other Present I	aw Adju	stments								
	0.00	\$0	\$0	\$8,936,000	\$8,936,000	0.00	\$0	\$0	\$11,170,000	\$11,170,000
Grand Total All Prese	ent Law A	diustments			\$8,909,630					\$11,154,913

<u>DP 9 - GSL Increased Claim Payments - The legislature approved an additional \$18 million in federal authority in the 2007 biennium to fund claim payments that are made to private lenders as the Guaranteed Student Loan (GSL) program purchases defaulted student loans in their capacity as student loan guarantor and default loan collector.</u>

<u>DP 10 - GSL Collection Recoveries - The legislature approved an additional \$2.1 million in federal authority in the 2007 biennium to fund the anticipated increase in claim payments that are required by law to be paid to the US Department of Education as their share of the default loan collection recoveries received by the Guaranteed Student Loan (GSL) program from defaulted student loans.</u>

#### **New Proposals**

New Proposals		Fi	scal 2006				Fi	scal 2007		
Program	FTE	General Fund	State Special	Federal Special	Total Funds	FTE	General Fund	State Special	Federal Special	Total Funds
DP 11 - GSL Defaul	t Reduction an	d Outreach								
12	0.00	0	0	500,000	500,000	0.00	0	0	500,000	500,000
DP 12 - Add 8.00 F	ΓE to GSL				·				ŕ	,
12	8.00	0	0	310,741	310,741	8.00	0	0	310,014	310,014
DP 6010 - 2007 Bier	nnium Pay Plai	n - HB 447								•
12	0.00	0	0	85,736	85,736	0.00	0	0	201,421	201,421
Total	8.00	\$0	\$0	\$896,477	\$896,477	8.00	\$0	\$0	\$1,011,435	\$1,011,435

<u>DP 11 - GSL Default Reduction and Outreach - The legislature approved a \$1 million increase of federal authority for the Montana Guaranteed Student Loan program (GSL) to conduct targeted outreach and default reduction program activities.</u>

<u>DP 12 - Add 8.00 FTE to GSL - The legislature approved the addition of 8.00 FTE to the Guaranteed Student Loan program (GSL) at a cost of \$0.62 million of federal funding in the 2007 biennium. The new positions will handle the loan volume growth due to Montana State University rejoining the guaranteed student loan system (MSU had been participating in the National Direct Student Loan [NDSL] program since 1994).</u>

<u>DP 6010 - 2007 Biennium Pay Plan - HB 447 -</u> The legislature passed a pay plan in HB 447 that provides an additional 3.5 percent (or \$1,005, whichever is greater) in FY 2006 and an additional 4.0 percent (or \$1,188, whichever is greater) in FY 2007, as well as \$46 per month in insurance contributions in FY 2006 and an additional \$51 per month in FY 2007. These amounts represent this program's allocation of costs to fund this pay plan.

#### Other Legislation

<u>HB 435</u> – This bill created the Governor's Postsecondary Scholarship Program, which will provide both merit and need-based scholarship awards to eligible Montana resident students attending postsecondary institutions of the Montana University System. Although the funding for this program is budgeted in the Student Assistance Program 02 (\$1.5 million for awards and \$44,000 for administration costs over the 2007 biennium), staff in the Guaranteed Student Loan Program will be responsible for administering the scholarship awards.

**Program Legislative Budget** 

The following table summarizes the total legislative budget for the program by year, type of expenditure, and source of funding. Also included in the table is the HB 447 pay plan allocation, if any, for this program.

Program Legislative Budget Budget Item	Base Budget Fiscal 2004	PL Base Adjustment Fiscal 2006	New Proposals Fiscal 2006	Total Leg. Budget Fiscal 2006	PL Base Adjustment Fiscal 2007	New Proposals Fiscal 2007	Total Leg. Budget Fiscal 2007	Total Leg. Budget Fiscal 06-07
FTE	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Personal Services Operating Expenses	7,200 27,285	0,000	0	7,200 37,285	0 10,000	0	7,200 37,285	1 <b>4,</b> 400; 7 <b>4,</b> 570;
Total Costs	\$34,485	\$10,000	\$0	\$44,485	\$10,000	\$0	\$44,485	\$88,970
General Fund	34,485	10,000	0	44,485	10,000	0	44,485	88,970
Total Funds	\$34,485	\$10,000	\$0	\$44,485	\$10,000	\$0	\$44,485	\$88,970

**Program Description** 

The Board of Regents administration program provides secretarial support, travel (mileage, lodging, and food) and per diem to maintain board operations. Under Article X, Section 9, Montana Constitution, and 20-25-301, MCA, the Board of Regents has full power, responsibility, and authority to supervise, coordinate, manage, and control the Montana University System.

#### **Program Highlights**

# Board of Regents Major Budget Highlights

The legislature increased general fund by \$20,000 in the 2007 biennium to restore the budget to the FY 2004 authorized level and to restore per diem for the Board of Regents

**Program Narrative** 

At the September 2004 meeting of the Board of Regents for the Montana University System, the Board approved a new committee structure, including amendments to the existing bylaws. Under the new committee structure, the Board will meet bi-monthly for three days in order to allow each committee to hold meetings that will then report directly to the Board for action.

**Funding** 

Funding for the Board of Regents administration program is entirely general fund.

			Prog	ram Fundin	g T	able				
			Boa	rd Of Regents	-Ad	lmin				
Program Funding			Base Y 2004	% of Basc FY 2004		Budget FY 2006	% of Budget FY 2006		Budget Y 2007	% of Budget FY 2007
01000	Total General Fund 01100 General Fund	S	34,485 34,485	100.0% 100.0%	\$	44,485 44,485	100.0% 100.0%	<b>S</b>	44,485 44,485	100.0% 100.0%
Grand Total		<u>s</u>	34,485	100.0%	5_	44,485	100.0%	<u>s</u>	44,485	100.0%

#### **Present Law Adjustments**

The "Present Law Adjustments" table shows the primary changes to the adjusted base budget made by the legislature. "Statewide Present Law" adjustments are standard categories of adjustments made to all agencies. Legislative decisions on these items were applied globally to all agencies. The other numbered adjustments in the table correspond to the narrative descriptions.

Present Law Adjustme	ents	F.	12006				-	10000		
<del></del>	FTE	General Fund	cal 2006 State Special	Federal Special	Total Funds	FTE	General Fund	cal 2007 State Special	Federal Special	Total Funds
Personal Services					(7,200)					(7,200)
Total Statewide	e Present Law	Adjustments			(\$7,200)					(\$7,200)
DP 14 - Restore Rege	nts Budget to F	Y04 authorized	levels							
	0.00	10,000	0	0	10,000	0.00	10,000	0	0	10,000
DP 15 - Restore Base	- Board of Reg	ents Per Diem			•		•			-,
	0.00	7,200	0	0	7,200	0.00	7,200	0	0	7,200
Total Other Pr	esent Law Adj	justments								
	0.00	\$17,200	\$0	\$0	\$17,200	0.00	\$17,200	\$0	\$0	\$17,200
Grand Total Al	ll Present Law	Adjustments			\$10,000					\$10,000

<u>DP 14 - Restore Regents Budget to FY04 authorized levels - The legislature approved an increase of \$20,000 general fund in the 2007 biennium to restore funding to the FY 2004 authorized level.</u>

<u>DP 15 - Restore Base - Board of Regents Per Diem - The legislature restored the \$50 per diem paid to regents to serve on the board, adjusting this expenditure to the actual FY 2004 base year level. Per diem expenditures are zero-based so that restoring base funding is required each biennium.</u>

# LONG-RANGE PLANNING

Section F

# JOINT SUBCOMMITTEES OF HOUSE APPROPRIATIONS AND SENATE FINANCE COMMITTEES

-----Agencies-----

Long-Range Building Program State Building Energy Conservation Freasure State Endowment Grant Program Freasure State Endowment Regional Water System	Renewable Resource Grant & Loan Program Reclamation & Development Grant Program Cultural & Aesthetic Grant Program n
Committee	e Members
House	Senate
Representative Jack Wells (Chair) Representative Carol Juneau	Senator Jon Tester (Vice-Chair) Senator John Brueggeman

-----Fiscal Division Staff-----

Senator Mike Cooney

Senator Bob Keenan

Representative John Witt

Representative Ralph Lenhart

Cathy Duncan

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# LONG-RANGE BUILDING PROGRAM

## **PROGRAM DESCRIPTION**

In 1963, the legislature enacted the Long-Range Building Program (LRBP) to provide funding for construction, alteration, repair, and maintenance of state-owned buildings and grounds. The program was developed in order to present a single, comprehensive, and prioritized plan for allocating the state's resources for the purpose of capital construction and repair of state-owned facilities. Historically, the LRBP has been funded with a combination of cash accounts and bonding. The various types of cash accounts include state and federal special revenue funds, other funds (such as university and private funds), and the capital projects fund (long-range building fund).

Figure 1 summarizes capital project appropriations for each biennium since 1993.

				Fig	gure 1			
		L	ong Range Build	ding Progran	n Capital Projects Ap	propriations		
				by Fund Typ	e and Biennium			
		Other	State	Federal		Total LRBP		Total LRBP
Biennium	LRBP Cash	State Funds	Special	Special	Donations / Grants (2)	Cash Program	G.O. Bonding	Program
-						(HB 5)	(all LRBP bond bills)	
1993	\$8,382,298	\$1,767,500 (1)	\$14,112,356	\$34,823,332	\$12,451,869	\$71,537,355	\$48,605,085 (3)	\$120,142,440
1995	3,118,536	2,600,000 (4)	18,096,908	6,184,453	13,076,212	43,076,109	6,460,000	49,536,109
1997	6,885,000 (5)		25,984,192	63,333,296	20,273,640	116,476,128	32,865,240	149,341,368
1999	9,159,658		24,058,107	15,092,557	30,013,619	78,323,941	43,319,315	121,643,256
2001	7,515,000	170,000 (1)	22,204,804	39,236,497	46,495,000	115,621,301	33,403,750	149,025,051
2003	5,489,660		20,420,275	15,800,000	39,105,080	80,815,015	25,025,286	105,840,301
2005	3,281,500		24,044,460	11,319,212	41,095,000	79,740,172	0	79,740,172
2007	35,438,075	500,000 (6)	26,945,974 (7)	19,984,000	139,697,500	222,565,549	53,100,000 (8)	275,665,549
(1) General F	Fund							
	udes higher education	funds and proprietary	funds					
	_		pproved by the 1991 Le	pislature by \$12.7	million			
	-		venue diverted for the or					

- (4) \$2.6 million of general fund replaced cigarette tax revenue diverted for the operation of the veterans' home
- (5) Excludes the HB 5 appropriation of \$3.5 to OPI for state advances and reimbursements for school facilities (this was not a LRBP project)
- (6) Capital Land Grant Funds
- (7) Excludes the HB 5 appropriation of \$133.8 million for Highway 93 construction projects (this is not a LRBP project)
- (8) Excludes the HB 540 bond authorization of \$19.5 million for the St. Mary's Water Project and the Ft. Belknap Water Compact (these are not a LRBP project)

# SUMMARY OF LEGISLATIVE ACTION

HB 5, 299, and 540 contain the cash and bonding authorizations for the LRBP. The Fifty-ninth Legislature authorized 95 projects with a total project cost of \$275.7 million. The projects will be funded as follows:

- o \$35.4 million long-range building funds
- o \$0.5 million capitol land grant funds
- o \$26.9 million state special revenue
- o \$20.0 million federal special revenue
- o \$139.7 million donations, grants, higher education funds, and proprietary funds
- o \$53.1 million bond proceeds

Figure 2 shows, by agency, the projects approved by the legislature. These projects were included in HB 5, HB 299, and HB 540. Several projects included in these bills are not included in this section for analysis because the projects are not considered LRBP projects. As a result, the appropriation of the funds will not be seen in the figures in this section and details of the projects will not be discussed. For example, HB 5 contained one Department of Transportation road project, the US Highway 93 Construction, Evaro to Polson, which will not be discussed in this section. HB 540 contained two projects, the St. Mary's Water and the Ft. Belknap Water Compact, which will not be discussed in this section. More information on the US Highway 93 project can be found in Volume 3, Section A (Department of Transportation), of the Legislative Fiscal Report. More information on the St. Mary's water project can be found in Volume 1 of this report. Further information on the Ft. Belknap water compact can be found in Volume 4, Section C (Department of Natural Resources), of this Legislative Fiscal Report.

Cash and Bond	Loug-realize Bullung Floglan sh and Bond Program Appropriations / Authorizations - 2007 Biennium	Long-Kange Bullding Program am Appropriations / Authorizal	g Program Authorization	s - 2007 Bie	nnium			
Agency / Project Agency / Pro	LRBP Cash	Other State Funds-CLG	LRBP Pro	LRBP Projects in HB 5 e Special Fed Special	Donations & Grants	Total Cash	HB 299 & HB 540 Total Bonding	Project Total
Department of Administration Montana School for the Deaf and Blind Facility Improvements Department of Administration	8398,000					\$398,000		\$398,000
Roof Repairs & Replacement Repair/Preserve Building Exteriors	\$3,076,242			\$206,500		3,282,742		3,282,742
Window Repairs & Replacement Deferred Maintenance, Montana Law Enforcement Academy	1,268,625					1,268,625		1,268,625
Hazardous Materials Abatement Code/Deferred Maintenance Projects	497,500			90,000		497,500 1,345,989		497,500 1,345,989
Repair Deteriorated Campus Infrastructure Major Maintenance and Repairs to State Capitol	547,250					547,250 497,500		547,250
Upgrade Fire Alarm Systems Repair Elevators, Canitol Complex	398,000					398,000		398,000
Upgrade 1100 North Last Chance Gulch	1,201,960					1,201,960		1,201,960
DPHHS Commodity Warehouse Expansion, Helena Public Restrooms Virginia/Nevada Cities	00 450			2,000,000		2,000,000		2,000,000
Montana Historic Society Building, Helena	00.00				30,000,000	30,000,000	7,500,000	37,500,000
LRBP Funding Interim Project Capitol Annex or Alternatives Feasibility Study	8,000	200 000				8,000		8,000
Department of Corrections								00.00
Improve Water System, MSP-Deer Lodge Improve High-Side Kitchen Ventilation, MSP-Deer Lodge	124,375					124,375		124,375
Improve Perimeter Security, MSP-Deer Lodge	1,393,000					1,393,000		1,393,000
Hatchery Maintenance			575,000	875,000		1,150,000		1.150.000
Rose Creek Hatchery			1,700,000			1,700,000		1,700,000
Fort Peck Morage/Ulince Space Department of Military Affairs			20,000	150,000		200,000		200,000
Public Safety Learning Center, MT Law Enforcement Academy Federal Spanding Authority				3,450,000		3,450,000		3,450,000
Western Montana Veterans' Cemetery, Missoula				3,200,000		3,200,000		3.200.000
Montana State Veterans' Cemetery Columbarium, Ft Harrison				200,000		500,000		500,000
Equipment Storage Buildings, Statewide			635,000			635,000	5,100,000	5,735,000
Chiller/Cooling Towers Replacement, Helena Headquarters Office Addition, Billings			350,000			350,000		350,000
Department of Public Health and Human Services	600							
Factify improvements, Montana State Hospital-Warm Springs Facility Improvements, MDC-Boulder	292,523					592,523 218,044		592,523 218,044
Demolish Abandoned Buildings Stabilize Old Administration Building, MDC, Boulder	1,741,250	1	•	,	1	1,741,250		1,741,250

Legislative Fiscal Division

and Bond Pro	The state of the s	A A					
	n Appropriations	/ Authorization	NS - ZUU/ DICI	เนทเบเ			
_	Other State		LRBP Projects in HB 5	Donations &	Total	HB 299 & HB 540 Total	Project
Administrative Agency / Project Agency / Project LRB	LRBP Cash Funds-CLG	- 1	State Special Fed Special	Grants	Cash	Bonding	Total
Balance Brought Forward:	\$15,668,196 \$500,000		\$3,810,000 \$12,271,500	\$30,000,000	\$62,249,696	\$12,600,000	\$74,849,696
	2,529,290				2,529,290		2,529,290
Special Care Unit Renovations, EMVH-Glendive		475,000			475,000		475,000
Facility Renovation and Improvements, MVH-Columbia Falls		465,000		000 036	465,000		465,000
Authority to Construct Chapel, MSH-Warm Springs				350,000	350,000		350,000
	248.750				248,750		248,750
Historic and Cultural Properties Interium Study	20,000				20,000		20,000
e Projects	1,393,000				1,393,000		1,393,000
pgrades	000,588				000,686		000,586
Montana University Systems							
University of Montanda Costem Missoula 5.9	5 905 325			3.060.000	8.965.325		8.965.325
& 4th Firs. Missonia	606.950				606.950		606.950
	915,400				915,400		915,400
	965,150				965,150		965,150
	182,185				182,185		182,185
soula	200,000				500,000		500,000
School of Journalism Building, UM-Missoula	500,000				500,000		200,000
Native American Study Center				2,500,000	2,500,000		2,500,000
Research Lab Facility				3,000,000	3,000,000		3,000,000
				5,400,000	5,400,000	000,000,6	14,400,000
New Construction - Consolidate Campus, MCOI				24,500,000	24,500,000		24,500,000
New Gallery Space, Missoula				000,000	000,000,000		30,000,000
New Forestry Complex, Missould Helena College of Technology, Helena				000,000,02	20,000,000	7,500,000	7,500,000
Montana State University							
s - Pershing & Brockman Halls, Northern	521,380				521,380		521,380
	243,775				243,775		243,775
	542,275				542,275		542,275
Heating Plant Phase 3, Bozeman	945,250				945,250		945,250
Water/Sewer System Repairs and Maintenance, Bozeman	248,750			250,000	498,750		498,750
Вогетап	746,250			750,000	1,496,250		1,496,250
nents, AES	477,600				477,600		477,600
	646,750				646,750	200,000	1,146,750
	636,800			300,000	936,800		936,800
VisComm Black Box Theater, Bozeman				2,750,000	2,750,000		2,750,000
Animal Dioscience Dunumg				000,000,	200,000,		000,000,

Legislative Fiscal Division

Figure 2 (cont.)

Legislative Fiscal Division

Casil and Dond Flog	d bond Program Appropriations / Authorizations - 200 / Biennium	nialions / A	undikanon	S = 2007 DICT	mann			
		3 40	LRBP Proj	LRBP Projects in HB 5		F	HB 299 & HB 540	
Administrative Agency / Project Agency / Project	LRBP Cash	Funds-CLG	State Special	Fed Special	Grants	Cash	Bonding	rroject Total
Balance Brought Forward:	\$35,438,075	\$500,000	\$4,750,000	\$4,750,000 \$12,271,500	\$106,360,000	\$159,319,575	\$29,600,000	\$188,919,575
					12,000,000	12,000,000		12,000,000
Native American Student Center					8,000,000	8,000,000		8,000,000
Great Falls College of Technology, Great Falls							11.000.000	11.000,000
Billings College of Technology, Billings							000,000,6	000,000,6
Gaines Hall Renovation,							3.500.000	3,500,000
Montana University Systems								
University of Montana								
General Spending Authority, All Campuses					4,000,000	4.000,000		4.000.000
Montana State University								
General Spending Authority, All Campuses					7 000 000	2 000 000		7 000 000
Department of Fish, Wildlife, and Parks						0000000		0000000
Big Springs PCB Cleanup			1.696.974	2.375.000		4.071.974		4071974
Future Fisheries			1.190.000			1.190.000		1.190,000
FAS Maintenance			350,000			350,000		350,000
FAS Site Protection			800,000			800,000		800,000
Community Fishing Ponds				50,000		50,000		50,000
Boat Washing Stations			25,000	75,000		100,000		100,000
Fish Cleaning Stations				112,500	37,500	150,000		150,000
Upland Game Bird Program			1,220,000			1,220,000		1,220,000
Wildlife Habitat Maintenance			750,000			750,000		750,000
Migratory Bird Stamp Program			625,000			625,000		625,000
Motorboat Recreation			2,305,000		2,000,000	4,305,000		4,305,000
Cultural & Historic Parks			2,245,000		300,000	2,545,000		2,545,000
Grant Programs/Federal Projects			330,000	5,000,000		5,330,000		5,330,000
FAS Acquisition			650,000	100,000		750,000		750,000
Habitat Montana			5,430,000			5,430,000		5.430,000
Repair Dams			264,000			264,000		264,000
Department of Military Affairs								1
Admin Facilities Repair, Maintenance & Improvements			800,000			800,000		800,000
Department of Transportation								
Maintenance, Repair and Small Projects, Statewide	•	•	3,515,000	•	1	3,515,000	•	3,515,000
<u>-</u>								

Certain projects included in HB 5 and HB 540 are not LRBP projects, and are not included in this table. CLG - Capitol Land Grant Funds

Those projects include: HB 5: U.S. Highway 93 Construction Projects, Evaro to Polson, \$133.8 million, state special revenue.

HB 540: St. Mary Water Project-State Support, \$10.0 million, bond authority. Fort Belknap Water Compact-State Cost Share, \$9.5 million, bond authority.

# **EXECUTIVE BUDGET COMPARISON**

The legislature appropriated and authorized project funds totaling \$275.7 million for capitol projects in the 2007 biennium compared to the executive recommendation of \$156.1 million, an increase of approximately 76 percent. Two reasons explain the dramatic difference. First, the executive budget did not include many Montana University System projects, which in past biennia were included in the initial budget. These building projects affected both the amount of authorizations in the cash program and bond authorizations in the bond program. Second, the executive budget did not include two large projects, appropriated from federal funds. The projects were developed during the 2007 session. Significant changes from the executive budget are described below.

	Figure 3		
Long-	Range Building Progr	am	
Legislative Bud	get Compared to Exec	utive Budget	
Funding Source	Executive Recommendation	Legislative Appropriation	Percent Change
LRBP Capitol Account	\$35,128,040	\$35,438,075	0.88%
Capital Land Grant	0	500,000	
State Special Revenue Accounts	29,664,000	26,945,974	-9.16%
Federal Special Revenue Accounts	11,914,000	19,984,000	67.74%
Other (donations and grants)	74,297,500	139,697,500	88.02%
Bonding	5,100,000	52,600,000	931.37%
Total Funding	\$156,103,540	\$275,165,549	76.27%

#### University Authorization

The executive recommended authorizations for university facilities of \$71.6 million. The legislature increased authorizations by \$35.4 million to \$107.0 million. The projects for which the increase can be attributed include the Animal Bioscience Building, the Museum of the Rockies, and the Native American Student Center, in the Montana State University system, and the Research Lab Facility, the MBMG/Petroleum Building (UM Tech), and the Native American Study Center, in the University of Montana system. The authorization allows the Universities to raise monies through donations and grants for the future funding of the projects. Design work for the projects will begin in the 2007 biennium.

#### **Bonded Capitol Projects**

The executive recommended \$5.1 million in bond authority for Department of Transportation storage facilities, statewide. The legislature increased the amount of bond authorization by \$48.5 million to \$52.6 million for LRBP projects at colleges of technology and the Historical Society. Following the lead of the executive, the legislature chose to invest bond funds in two-year and technical higher education facilities across the state. New and renovated classroom and study space will be added at Helena COT, UM Tech, Billings COT, and Great Falls COT. Additionally, the legislature authorized bond proceeds for renovations at Gaines Hall and projects at agriculture stations across the state. Furthermore, the legislature authorized \$7.5 million, which will be used by the Historical Society to purchase the Capital Hill mall in Helena for a new museum.

#### Federal Fund Projects

Two federally funded projects that were developed during the 2005 session increased the amount of federal funds appropriated in the cash program. The Department of Public Health and Human Services discovered they would receive federal funds to expand the commodity warehouse in Helena. The Department of Military Affairs also learned of the potential to receive federal funds for the construction of a public safety-learning center at the Montana Law Enforcement Academy. These appropriations were not included in the executive budget.

#### **FUNDING**

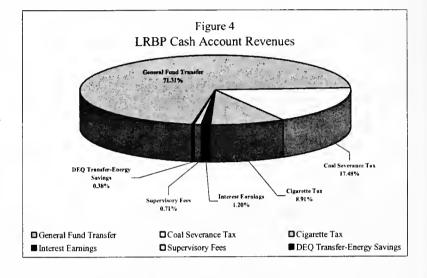
#### LRBP Cash Program Funding

Funding for the Long-Range Building Program comes from various sources: the LRBP fund, state special revenue funds, federal funds, and other funds (such as university funds, private funds, and capitol land grant funds).

LRBP account revenues include 2.6 percent of cigarette tax revenue and 12.0 percent of coal severance tax revenue. Other income includes LRBP interest earnings, State Building Energy Conservation (SBEC) program savings, and supervisory fees paid to the Architecture and Engineering Division (A&E) of the Department of Administration. In the 2007 biennium, the executive recommended a one-time general fund transfer to the LRBP account of \$30 million. The legislature changed the amount of the transfer in several different actions through the

session, but the resulting transfers over the biennium increased by only \$100,000 to \$30.1 million. The proportional contribution of each of the revenue sources to the LRBP cash account is seen in the chart to the right.

The LRBP has experienced years of deterioration to its funding mechanism because the bulk of the program funding comes from declining cigarette tax revenues. While coal tax revenues now make up a bigger proportion of the program funding, those dollars are directed to the payment of debt service obligations from building program bonds issued in the late 1990's. Most are aware that cigarette tax



revenues will continue to decline as more and more smokers become actively aware of the harmful effects of smoking. Consequently, revenues to the program cannot sustain the needed upkeep on state buildings.

The 2005 Legislature determined that the time was right to authorize a study to investigate alternative sources of LRBP funding. The legislature recommended that the interim Legislative Finance Committee conduct a study to determine what the annual requirements for maintaining the state's buildings are and determine an adequate source of funding for the program. The committee will then make recommendations to the Sixtieth Legislature.

A portion of LRBP revenues is received from the SEBC program. Through this program, the state issues general obligation (G.O.) bonds, uses the bond proceeds to pay for energy efficiency improvements, then uses the resulting energy cost savings to pay the debt service on the bonds. The projects are designed so that the cost savings exceed the bond debt service payments. Excess savings are transferred to the long-range building program.

Figure 5 shows the projected fund balance for the LRBP account for the 2007 biennium. The LRBP fund will collect \$12.1 million in revenues over the 2007 biennium. The program was given a one-time general fund transfer of \$30.1 million, which will enable the program to make some headway in the backlog of deferred maintenance that currently exists in the state. A&E administration is funded with \$2.6 million for operating expenses, appropriated in HB 2. The debt service for bonds authorized by the 1995 Legislature, \$4.6 million, is also paid through the LRBP cash account. This revised debt service calculation is current as of May 2005, when a refunding issue was sold. The refunding issue, 2005A, refunded portions of two coal severance tax supported bonds, the 1997B issue and the 1999C issue. As observed in Figure 5, portions of these issues were not refunded, and payment of debt service on the two issues will continue through the 2009 biennium. Approximately \$35.4

million is requested for cash projects in HB 5, leaving an estimated fund balance of \$186,561 at the end of the 2007 biennium.

Figure 5		
Long-Range Building Program Account	ınt (05007)	
Fund Balance Projection - 2007 B		
Estimated Beginning Fund Balance (July 1, 2005)		\$613,164
Revenues, 2007 Biennium		1
Cigarette Tax	\$3,739,979	1
Coal Severance Tax	7,380,000	
Interest Earnings	507,827	i
Supervisory Fees	301,712	i
DEQ Transfer-Energy Savings	159,741	
Total Revenues		\$12,089,259
2007 Biennium Funds Available		12,702,423
Biennial Expenditures		``
Operating Costs-A & E Division	(2,603,840)	
Debt Service-2003G <sup>2</sup>	(3,730,702)	
Debt Service-1997B <sup>3</sup>	(542,718)	
Debt Service-1999C <sup>3</sup>	(853,285)	
Debt Service-2005A <sup>4</sup>	(777,242)	
Funding Switch <sup>5</sup>	1,330,000	
Total Appropriated Expenditures-Excluding Capital Projects		(7,177,787)
Funds Available for Capital Projects		5,524,636
One Time General Fund Transfer		30,100,000
Total Available for Capitol Projects		35,624,636
Appropriations LRBP Cash Account		(35,438,075)
June 30, 2007 Projected Ending Fund Balance:		<u>\$186.561</u>
Based on HJR 2 projections		
<sup>3</sup> Refinance of 1996D issue		
<sup>3</sup> Protions of the 1997B and the 1999C that were not refunded		
<sup>4</sup> Refinance portions of the 1997B and 1999C issues		
<sup>5</sup> Debt Service Funding Switch, 2001 legislative session		

#### Capitol Land Grant Revenue Funding

Capitol land grant revenue, derived from trust lands designated in the Enabling Act for the state capitol complex, has been used in the past as a source of LRBP funding. In recent biennia, the fund has been used with increasing importance as a vehicle to fund the capitol complex maintenance activities of the General Services Division. LRBP project appropriations from the fund are typically provided with a last priority, and project funding often does not materialize.

The Fifty-ninth Legislature appropriated funding for one project, with a last priority for funding, from the capitol land grant revenue fund. The single appropriation, \$500,000 for a study entitled Capitol Annex or Alternatives Feasibility Study, will be funded with capitol land grant revenue, only if funds are sufficient to fund all higher priority appropriations first. If fund are not sufficient, this study could be funded with LRBP fund reversions of the 2007 biennium. Figure 6 shows the capitol land grant account

Figure 6		
Capitol Land Grant Account (C	5008)	
Fund Balance Projection - 2007 E	Biennium	
Estimated Beginning Fund Balance (July 1, 2005)		\$320,911
Revenues, 2007 Biennium <sup>1</sup>		
2006 Investment Earnings	939,000	
2007 Investment Earnings	943,000	
2007 Biennium Revenues		1,882,000
2007 Biennium Funds Available		2,202,91
Biennial Expenditures		
Debt Service-2003G	(856,583)	
Debt Service-Justice Building	(154,972)	
General Services, Capitol Complex Maintenance	(1,000,000)	
Total Appropriated Expenditures-Excluding Capital Projects		(2,011,555
Funds Available for Capital Projects		191,357
Capitol Annex or Alternatives Feasibility Study-2007 Bienni	um	(500,000
June 30, 2007 Projected Ending Fund Balance:		(\$308.643
Based on HJR 2 projections		

beginning the 2007 biennium with an ending fund balance of \$320,911. Revenues to the account are projected to be 1.9 million in the 2007 biennium. Appropriations from the account include two statutory appropriations for debt service, amounting to slightly over \$1.0 million. General Services Division has an appropriation from the account for another million. The fund balance for this account, omitting the capitol annex study is projected to be \$191,357. Because the appropriation for the Capitol Annex or Alternatives Feasibility Study was established contingent on sufficient revenues in the account, the appropriation will have to be funded with reversions.

#### LRBP Bonded Funding

Several LRBP projects were funded with bond authority in the 2007 biennium. Two bills authorized bonds for LRBP projects, HB 299 and HB 540.

HB 299: One LRBP project was authorized in HB 299. The Montana Department of Transportation (DOT) will use \$5.1 million in bonded funds for the LRBP construction of equipment storage buildings statewide. Although G.O. bonds obligate the full faith and credit of the state general fund, the bonds will be paid with DOT state special revenue funds.

The assumptions used in developing a debt service estimate of the DOT project is as follows:

- o The Board of Investments (BOI) will issue bonds in late FY 2006
- o The bonds will have a 10-year maturity
- o The bonds will have an interest rate of 3.75 percent
- o Debt service will average approximately \$611,000 per year
- o Debt service will begin in FY 2007, with a payment of \$99,211
- o Debt service payment will be made by the Department of Administration with funds transferred from DOT state special revenue
- o Debt service payments would continue through FY 2017

HB 540: Nine bonded projects were authorized in HB 540. Of the nine projects, seven were LRBP projects and two were projects authorized for the Department of Natural Resources and Conservation (DNRC). The debt service for all nine projects was estimated to cost the general fund \$625,857 in the 2007 biennium, using the assumptions listed below. For the purpose of this analysis, debt service estimates will be separated between the LRBP projects and the DNRC projects.

The assumptions used in developing a debt service estimate of the LRBP project is as follows:

- o The Board of Investments (BOI) will issue \$17.4 million in bonds in FY 2006
- o The Board of Investments (BOI) will issue \$22.2 million in bonds in FY 2007
- o The Board of Investments (BOI) will issue the remaining \$8.4 million in bonds in FY 2008
- o The bonds will have a 20-year maturity
- o The bonds will have an interest rate of 4.45 percent
- o Debt service will average approximately \$3.6 million per year
- o Debt service will begin in FY 2007, with a payment of \$405,075
- o Debt service payments would continue through FY 2029

The Figure 7 shows general fund debt service obligations for the outstanding LRBP/IT bond issues plus the new debt service payments resulting from the projects approved in HB 540. Debt service obligations of DOT, from HB 299, and DNRC, from HB 540, are shown but not included in the calculation of estimated LRBP general fund debt service. Debt service of the \$5.1 million bond authority approved in HB 299 will be paid with state special revenue, and as such will not be an obligation of the general fund. The DNRC debt service for the \$19.5 million appropriations is not considered a LRBP obligation. While the debt service is an obligation on the general fund, it is not an obligation related to LRBP, so it is not included in the LRBP total debt service calculation. The debt service obligations of these two projects are included strictly for informative value. Total estimated general fund LRBP debt service for the 2007 biennium is \$405,075 million.

FY 2006 2007	Current GF LRBP Debt Service \$18,247,974 18,341,763		d LRBP Debt O. Debt Service New Debt I otal Debt Service	- 2007 Biennium Service	•	lotal OF	
2006	LRBP Debt Service \$18,247,974	LRBP	New Debi I otal	Service		lotal (-b	
2006	LRBP Debt Service \$18,247,974		l otal			lotal ( - b	
2006	Debt Service \$18,247,974						
2006	\$18,247,974	HD 299	LID 540			Annual LRBP Debt Service	
		\$0	\$0	\$0	\$0	\$18,247,97	
		99,211	625,857	220,782	405,075	18,746,83	
2007	18,267,732	612,623	2,788,895	952,489	1,836,406	20,104,13	
2009	14,017,487	612,310	4,674,030	1,477,760	3,196,270	17,213,75	
2010	13,723,089	611,984	5,113,524	1,477,100	3,636,424	17,359,51	
2011	11,477,562	611,647	5,111,159	1,476,411	3,634,748	15,112,31	
2012	11,494,681	611,297	5,108,688	1,475,690	3,632,998	15,127,67	
2013	11,490,566	610,934	5,106,107	1,474,938	3,631,169	15,121,73	
2014	11,442,121	610,557	5,103,412	1,474,153	3,629,259	15,071,38	
2015	9,667,140	610,166	5,100,596	1,473,331	3,627,265	13,294,40	
2016	8,116,313	609,760	5,097,655	1,472,474	3,625,181	11,741,49	
2017	8,138,016	609,339	5,094,584	1,471,579	3,623,005	11,761,02	
2018	7,887,433		5,091,375	1,470,643	3,620,732	11,508,16	
2019	5,103,931		5,088,024	1,469,666	3,618,358	8,722,28	
2020	3,883,585		5,084,524	1,468,646	3,615,878	7,499,46	
2021	2,551,543		5,080,868	1,467,580	3,613,288	6,164,83	
2022	1,705,993		5,077,049	1,466,467	3,610,582	5,316,5	
2023	1,711,961		5,073,061	1,465,305	3,607,756	5,319,71	
2024	962,293		5,068,895	1,464,090	3,604,805	4,567,09	
2025	296,641		5,064,543	1,462,821	3,601,722	3,898,36	
2026	122,580		5,059,988	1,461,486	3,598,502	3,721,08	
2027			5,055,250	1,460,112	3,595,138	3,595,13	
2028			3,036,882	748,403	2,288,479	2,288,47	
2029	:	<u> </u>	628,659	<u>:</u>	628,659	628,65	
	\$178,650,402	\$6,209,828	\$103,333,625	\$29,851,928	\$73,481,697	\$252,132,09	
iF-General l	Fund						

*Note*: It is important to note that the debt service payments budgeted by the 2005 Legislature are estimates. If interest rates and/or bond issuance timelines change, these payments may change as a result. General fund payments will be made from the statutory appropriation for debt service. The timing of payments due is based on information provided in the fiscal notes of HB 299 and HB 540.

# **Detailed Project Descriptions**

# HB 5 - Cash Projects

Appropriations amounting to \$356.3 million for projects were approved in HB 5. Appropriations were made from 28 different capitol project, state special revenue, federal special revenue, and university fund accounts. Of the \$356.3 million, \$222.6 million were authorized for projects in the LRBP. The remaining \$133.7 million was appropriated for highway improvements within the U.S. Highway 90 corridor between Evaro and Polson. A brief description of the long-range building projects included in HB 5 is seen below.

#### Department of Administration

o Facility Improvements, MT School for the Deaf and Blind - \$398,000 LRBP Cash Account - This appropriation will fund numerous repairs, upgrades and improvements to the school, including: repairs to gable siding and windows, furnace and energy efficiency upgrades, repair or replacement of flooring, repair or spot replacement of deteriorated portions of campus sidewalks, and campus fire alarm panel upgrades

Roof Repairs or Replacements, Statewide - \$3,282,742 Total (\$3,076,242 LRBP Cash Account, \$206,500 Federal Special Revenue) – This appropriation will repair or replace roofs on various state-owned

buildings located throughout the state of Montana, including university facilities

- o Repair/Preserve Building Exteriors, Statewide \$497,500 LRBP Cash Account This appropriation will tuck-point, caulk, and repair and seal exterior envelops of existing buildings to prevent further deterioration of building components and contents
- o Window Repairs & Replacement, Statewide \$1,268,625 LRBP Cash Account This appropriation will repair or replace single-pane and failing window systems to save energy and improve occupant comfort
- o Deferred Maintenance, Montana Law Enforcement Academy \$761,175 LRBP Cash Account This appropriation will address the highest priority deferred maintenance needs throughout the campus including as allowed by appropriated funds: replace heating system boiler, improve heating distribution controls, repair or replace failed building windows and exterior wood members, foundation stabilization, and miscellaneous brick and roadway
- o Hazardous Material Abatement \$497,500 LRBP Cash Account This appropriation addresses unanticipated abatement and is not meant to augment individual project appropriations where hazardous materials are known or reasonably anticipated to exist. In known cases, abatement is funded with individual project monies
- o Code/Deferred Maintenance & Disability Access, Statewide \$1,345,989 Total (\$1,255,989 LRBP Cash Account, \$90,000 Federal Special Revenue) This appropriation funds projects located throughout the state that will remedy life-safety, disability access, and code and deferred maintenance deficiencies
- o Repair/Replace Deteriorated Campus Infrastructure, Statewide \$574,250 LRBP Cash Account This appropriation will repair or replace deteriorated campus infrastructure at various agency campuses throughout the state
- o Major Maintenance and Repairs to the State Capitol \$497,500 LRBP Cash This appropriation will provide funding for repairs to the exterior envelope of the State Capitol and replace or overlay the north capitol drive
- O Upgrade Fire Alarm Systems, Statewide \$398,000 LRBP Cash Account This appropriation will fund projects to repair, upgrade, or replace existing fire alarm systems throughout the state, including universities
- o Repair Elevators, Capitol Complex \$796,000 LRBP Cash This appropriation will fund projects to replace worn components and modify elevators within the Capitol Complex
- o Upgrade 1100 North Last Chance Gulch, Helena \$1,201,960 LRBP Cash Account This appropriation will fund projects to upgrade mechanical systems, improve ADA accessibility (including installation of an elevator), replace windows, and complete other building improvements
- o DPHHS Commodity Warehouse Expansion, Helena \$2,000,000 Federal Special Revenue This project authorizes the construct of an addition to the commodity warehouse, should federal funds become available
- o Public Restrooms, Virginia and Nevada Cities \$99,450 LRBP Cash Account This appropriation will construct public restroom buildings at Virginia and Nevada Cities
- o Montana Historic Society Building, Helena \$30,000,000 Donations This project provides legislative authority to spend non-state funds for the design and construction of a new Montana historical society building
- o LRBP Funding Interim Project, Helena \$8,000 LRBP Cash Account This appropriation will fund an interim study to analyze the requirements for and future funding of the Long Range Building Program. A subcommittee of the 2005-2006 interim Finance Committee is expected to conduct the study
- o Capitol Annex or Alternatives Feasibility Study \$500,000 Capital Building Account This appropriation funds a project for a conceptual study of the legislative, staff, and public space needs of the Capitol building. Contingency language included in HB 5 authorizes the use of Capitol Land Grant (CLG) funds, if available this biennium. If CLG funds are not sufficient for the project, it may be funded using LRBP project reversions made during the 2007 biennium
- o Improve Water System, MSP-Deer Lodge (DOC) \$124,375 LRBP Cash Account This appropriation will fund repairs and improvements of the potable and non-potable water systems
- o Improve High-Side Kitchen Ventilation, MSP-Deer Lodge (DOC) \$116,714 LRBP Cash Account This appropriation will fund updates of HVAC cooling equipment, and temperature controls; the appropriation will be augmented with energy funds through the state energy conservation program

- o Improve Perimeter Security, MSP-Deer Lodge (DOC) \$1,393,000 LRBP Cash Account This appropriation will fund replacement of deteriorating concertina barbed-tape along the secure double-perimeter fence and upgrade the industries compound perimeter security fence
- o Hatchery Maintenance, Statewide (FWP) \$1,150,000 Total (\$575,000 State Special Revenue, \$575,000 Federal Special Revenue) This project will provide funding for the timely repair and preventive maintenance of the nine state fish hatcheries across the state
- o Rose Creek Hatchery, Rose Creek (FWP) \$1,700,000 State Special Revenue This appropriation will fund improvements to the hatchery, including new raceways for rearing fish and an effluent and containment system. Specific language within HB 5 allows proceeds from the sale of the Arlee Hatchery to be used for this project
- o Fort Peck Storage/Office Space, Ft. Peck (FWP) \$200,000 Total (\$50,000 State Special Revenue, \$150,000 Federal Special Revenue This appropriation will fund the construction of storage/office space to provide space for fisheries management/research staff and equipment
- o Administrative Facilities Repair, Maintenance, & Improvements, Statewide (DMA) \$800,000 State Special Revenue This appropriation funds projects for routine/annual preventive maintenance and small construction projects at sites statewide
- o Public Safety Learning Center, MT Law Enforcement Academy (DMA) \$3,450,000 Federal Special Revenue This appropriation funds a project to construct a Public Safety Learning Center at the academy, should federal funds become available
- o Federal Spending Authority, Statewide (DMA) \$2,100,000 Federal Special Revenue This appropriation funds projects for repair and maintenance, minor construction, and facility improvements at various DMA facilities
- o Western Montana Veterans' Cemetery, Missoula (DMA) \$3,200,000 Federal Special Revenue This appropriation funds a project for the design and construction of a new cemetery
- o Montana State Veterans' Cemetery Columbarium, Ft. Harrison (DMA) \$500,000 Federal Special Revenue This appropriation will fund a project for the design and construction of a columbarium at the Montana State Veterans' Cemetery
- o Equipment Storage Buildings, Statewide (DOT) \$635,000 Highways SSR This appropriation will fund the construction of new equipment storage buildings to house road maintenance equipment and personnel at various locations throughout the state. This appropriation augments \$5.1 million in bond authority. Total appropriations for this project are \$5,735,000.
- Chiller/Cooling Towers Replacement, Helena (DOT) \$350,000 State Special Revenue This appropriation funds the replacement of the chiller and cooling towers at the DOT headquarters
- o Office Addition, Billings (DOT) \$500,000 State Special Revenue This appropriation funds the renovation of existing space and construction of additional office space at the DOT administrative site
- o Facility Improvements-MSH, Warm Springs (PHHS) \$592,523 LRBP Cash Account This appropriation will fund HVAC improvements, seclusion room renovations, and ADA improvements throughout the campus
- o Facility Improvements MDC, Boulder (PHHS) \$218,044 LRBP Cash Account This appropriation will fund replacement of flooring and windows, replacement of the gymnasium and stage floors, and provide for various ADA and accessibility improvements throughout the campus
- Demolish Abandoned Buildings-MDC, Boulder (PHHS) \$1,741,250 LRBP Cash Account This appropriation will fund demolition of abandoned buildings within the campus
- o Stabilize Old Administration Building-MDC, Boulder (PHHS) \$179,100 LRBP Cash Account This appropriation will fund the mothballing of the old Administration Building located within the campus
- O Housing for High-Risk Behaviors-MDC, Boulder (PHHS) \$2,529,290 LRBP Cash Account This appropriation will fund renovations or complete replacement of a building to provide an appropriate, secure and durable living environment for residents with high-risk behaviors
- o Special Care Unit Renovations EMVH, Glendive (PHHS) \$475,000 State Special Revenue This appropriation will fund remodeling of the north wing of the home to provide a special care unit and to convert the existing west wing to nursing beds

- o Facility Renovation and Improvements-MVH, Columbia Falls (PHHS) \$465,000 State Special Revenue This appropriation funds the repair/renovation of the service building and Superintendent's residence as well as various site improvements within the campus
- o Authority to Construct Chapel-MSH, Warm Springs (PHHS) \$350,000 Donations This project provides legislative authority to construct a chapel with private funds
- o Replace Clearwater Unit Fire Cache, Missoula (DNRC) \$248,750 LRBP Cash Account This appropriation will provide funds to construct a new fire cache to replace the existing deteriorated shop and cache
- o Historic and Cultural Properties Interim Study, Statewide (GOV) \$20,000 LRBP Cash Account This appropriation will fund an interim study, with a goal to propose policy suggestions regarding the preservation of Montana's state-owned historic and culturally significant places. The \$20,000 included in this appropriation consists of LRBP funds and may only be spent on state-owned buildings and properties. To the extent that additional, non-LRBP, funds are raised to augment this appropriation, this project may be expanded to include non-state facilities and properties

#### Montana University System

- o ADA/Code/Deferred Maintenance Projects, Statewide \$1,393,000 LRBP Cash Account This appropriation will fund various improvements to correct code, deferred maintenance, and ADA deficiencies at numerous university system facilities statewide
- o Classroom/Laboratory Upgrades, Statewide \$995,000 LRBP Cash Account This appropriation will provide for repairs and upgrades to classroom and laboratory buildings at various university system campuses statewide

#### University of Montana

- Upgrade Steam Distribution System, Missoula \$8,965,325 Total (\$5,905,325 LRBP Cash Account, \$3,060,000 FSR, Donations, Grants, SSR, and/or Higher Education Funds) The appropriation of \$5,905,325 will fund upgrades to the campus steam distribution system. Spending authority of \$3,060,000 of donations and university funds was authorized for the project
- o Renovate HVAC Systems-Science Complex, Missoula \$606,950 LRBP Cash Account This appropriation will complete the replacement of HVAC system and temperature controls. Phase 1 is currently underway and this appropriation will complete the project. This appropriation will be augmented with funding from the state building energy conservation program
- o Mining & Geology Building Mechanical System Renovation, Butte \$915,400 LRBP Cash Account This appropriation will fund the installation of a new heating/ventilation system to replace the existing failed system. This appropriation will be augmented with funding from the state building energy conservation program
- Upgrade Health Sciences HVAC System, Missoula \$965,150 LRBP Cash Account This appropriation
  will fund upgrades of HVAC equipment on the third and fourth floors of the building. The first phase of
  improvements, which upgrades the systems on the first and second floors, is currently underway and this
  appropriation will complete the HVAC upgrades at this facility
- o Renovate Domestic Water Distribution System, Dillon \$182,185 LRBP Cash Account This appropriation will fund installation of a new water service entrance and tie buildings to new mains to improve water pressure and availability
- Law Building ADA Improvements/Renovation/Expansion, Missoula \$500,000 LRBP Cash Account –
  This appropriation will fund ADA and other improvements in the renovation and expansion of the
  existing building. This appropriation augments \$5 million of existing authority to spend non-state funds
  for this capital improvement
- o School of Journalism Building, Missoula \$500,000 LRBP Cash Account This appropriation augments \$12 million of existing authority to spend non-state funds for the construction of a new building
- o Native American Study Center, Missoula \$2,500,000 FSR, Donations, Grants, SSR, and/or Higher Education Funds This project provides legislative authority to spend non-state funds to design and construct a new building

- o Research Lab Facility, Missoula \$3,000,000 FSR, Donations, Grants, and/or Higher Education Funds This project provides legislative authority to spend non-state funds to design and construct a new building
- o MBMG/Petroleum Building, Butte \$5,400,000 FSR, Donations, Grants, and/or Higher Education Funds This project provides legislative authority to design and construct a new building. The authorization augments \$9,000,000 of bond proceeds appropriated in HB 540. Total appropriations and authorizations for the new building in the 2007 biennium are \$14,400,000
- o New Construction-Consolidate Campus, Missoula \$24,500,000 FSR, Donations, Grants, and/or Higher Education Funds This project provides legislative authority to spend non-state funds to design and construct a new consolidated college of technology at Ft. Missoula
- o New Gallery Space, Missoula \$6,000,000 FSR, Donations, Grants, and/or Higher Education Funds This project provides legislative authority to spend non-state funds for the construction of a new building
- New Forestry Complex, Missoula \$20,000,000 FSR, Donations, Grants, and/or Higher Education Funds
   This project provides legislative authority to spend non-state funds for the construction of a new building

#### Montana State University

- o Upgrade HVAC Systems-Pershing & Brockman Halls, Northern \$521,380 LRBP Cash Account This appropriation will fund the repair and upgrade the HVAC systems. The appropriation will be augmented with energy funds through the state building energy conservation program
- o Heating System Improvements-Academic Center & McMullen Halls, Billings \$243,775 LRBP Cash Account This appropriation will replace outdated boiler systems. The appropriation will be augmented with energy funds through the state building energy conservation program
- o Facility Repairs & Improvements, Billings \$542,275 LRBP Cash Account This appropriation will provide funds to correct code deficiencies in elevators, upgrade fire sprinkler systems, and provide for major maintenance, repairs and upgrades to laboratories
- Heating Plant Phase 3, Bozeman \$945,250 LRBP Cash Account This appropriation will provide funds to complete the main heating plant upgrades at the campus, including the design and construction of seismic improvements
- Water/Sewer System Repairs and Maintenance, Bozeman \$498,750 Total (\$248,750 LRBP Cash Account, \$250,000 FSR, Donations, Grants, and/or Higher Education Funds) The appropriation of \$248,750 will fund the first phase of repairs and replacement of undersized or deteriorated water/sewer system elements. Spending authority of \$250,000 of donations and university funds was also authorized for the project
- Upgrade Primary Electrical Distribution, Bozeman \$1,496,250 Total (\$746,250 LRBP Cash Account, \$750,000 FSR, Donations, Grants, and/or Higher Education Funds) The appropriation of \$746,250 will fund the design and installation of additional circuits, a new main feed, and associated switchgear with the intent of improving electrical distribution to correct current deficiencies and accommodate future needs within the central MSU-Bozeman campus. Spending authority of \$750,000 of donations and university funds was also authorized for the project
- o Facility Repairs and Improvements-AES, Statewide \$477,600 LRBP Cash Account This appropriation will fund facility repairs and improvements at various agriculture experiment stations across the state.
- o Maintenance Projects-AES, Statewide \$646,750 LRBP Cash Account This appropriation will fund numerous small projects to improve agricultural experiment stations across the state
- Campus Improvements, Northern \$936,800 Total (\$636,800 LRBP Cash Account, \$300,000 FSR, Donations, Grants, and/or Higher Education Funds) The appropriation of \$636,800 will fund relocation of parking to reduce vehicular/pedestrian conflicts, improve accessibility and address deferred maintenance issues within the campus. Spending authority of \$300,000 of donations and university funds was also authorized for the project
- O VisComm Black Box Theater, Bozeman \$2,750,000 FSR, Donations, Grants, and/or Higher Education Funds This project provides legislative authority to spend non-state funds to design and construct a new theater. Upon completion of the replacement facility, the former theater space in the Student Union Building will revert to the student enterprise and will no longer be a state-funded O&M obligation

- o Animal Bioscience Building, Bozeman \$7,500,000 FSR, Donations, Grants, and/or Higher Education Funds This project provides legislative authority to spend non-state funds for design and construction of a new building. This new authority augments \$5 million of existing authority
- Museum of the Rockies, Bozeman \$12,000,000 FSR, Donations, Grants, and/or Higher Education Funds
   This project provides legislative authority to spend non-state funds for design and construction of a new building
- o Native American Student Center, Bozeman \$8,000,000 FSR, Donations, Grants, and/or Higher Education Funds This project provides legislative authority to spend non-state funds for design and construction of a new building

#### Montana University Systems

- o General Spending Authority, All Campuses (UM) \$4,000,000 FSR, Donations, Grants, SSR, and/or Higher Education Funds This project will provide spending authority to UM for capital improvements to campus facilities. Projects include deferred maintenance, renovations, ADA/Code compliance upgrades, and equipment purchases and replacements
- o General Spending Authority, All Campuses (MSU) \$7,000,000 FSR, Donations, Grants, SSR, and/or Higher Education Funds This project will provide spending authority to MSU for capital improvements to campus facilities. Projects include deferred maintenance, renovations, ADA/Code compliance upgrades, and equipment purchases and replacements

#### Department of Fish, Wildlife, and Parks

- o Big Springs PCB Cleanup \$4,071,974 Total (\$1,696,974 State Special Revenue, \$2,375,000 Federal Special Revenue) This appropriation funds a project to cleanup PCB contamination at the Big Springs Hatchery and Creek
- o Future Fisheries \$1,190,000 State Special Revenue This appropriation funds projects for the statewide fish habitat restoration projects
- o Fishing Access Sites Maintenance \$350,000 State Special Revenue This appropriation funds projects for noxious weed control, latrine pumping, general maintenance activities and stream bank stabilization at fishing access sites
- Fishing Access Site Protection \$800,000 State Special Revenue This appropriation funds projects for installation and rehabilitation of basic public use facilities at fishing access sites including latrines, road repairs, and other improvements
- o Community Fishing Ponds \$50,000 Federal Special Revenue This appropriation funds projects to develop community fishing ponds and promote efforts for family fishing adventures
- o Boat Washing Stations \$100,000 Total (\$25,000 State Special Revenue, \$75,000 Federal Special Revenue) This appropriation will fund projects for the construction of boat-washing stations to help prevent the spread of aquatic nuisance species to Montana waters from out-of-state boats
- o Fish Cleaning Stations \$150,000 Total (\$112,500 Federal Special Revenue, \$37,500 Donations and Grants) This appropriation will fund the construction of fish-cleaning stations at various locations throughout the state
- o Upland Game Bird Program \$1,220,000 State Special Revenue This appropriation provides private landowners with cost-share funding to restore or establish habitat for upland bird species across the state
- o Wildlife Habitat Maintenance \$750,000 State Special Revenue This appropriation provides funds for the maintenance of wildlife lands, including monitoring for compliance with conservation easements
- o Migratory Bird Stamp Program \$625,000 State Special Revenue This appropriation provides for the protection and enhancement of wetland habitat
- Motorboat Recreation \$4,305,000 Total (\$2,305,000 State Special Revenue, \$2,000,000 Donations and Grants) This authorization will provide funds for needed improvements at motorboat sites, including road and ramp maintenance, and related facilities. Spending authority for grants and donations will provide the opportunity for the construction of a cooperative project with the University of Montana to develop a park site on Flathead Lake
- Cultural & Historical Parks \$2,545,000 Total (\$2,245,000 State Special Revenue, \$300,000 Donations)
   The appropriation of state special revenues will fund rehabilitation of facilities, infrastructure,

- interpretive displays, and roads. Spending authority for donations is authorized to provide the opportunity to utilize local funds for the construction of a bridge across Lolo Creek within Traveler's Rest State Park
- o Grant Programs / Federal Projects \$5,330,000 Total (\$330,000 State Special Revenue, \$5,000,000 Federal Special Revenue) This project includes projects funded through state OHV grants, Federal LWCF and Recreational Trails grants and Federal Wallop-Breaux grants
- o Fishing Access Sites Acquisitions \$750,000 Total (\$650,000 State Special Revenue, \$100,000 Federal Special Revenue) This appropriation funds projects that enable the department to acquire public interest in lands for angler access to public water ways
- o Habitat Montana \$5,430,000 State Special Revenue This appropriation provides for the acquisition of wildlife habitat via easement, lease, or fee
- o FWP Dam Repair \$264,000 State Special Revenue This appropriation funds the repair of FWP-owned dams

#### Department of Military Affairs

o Admin Facilities Repair, Maintenance & Improvements – \$800,000 State Special Revenue - This appropriation funds projects that provide maintenance, repair, and improvements at FWP facilities statewide

#### Department of Transportation

o Maintenance, Repair and Small Projects, Statewide – \$3,515,000 State Special Revenue - This appropriation provides funding for routine/annual preventive maintenance and small construction projects

# HB 299 - Bonded Projects

Bond authority in the amount of \$5.1 million was authorized for one Department of Transportation project in HB 299. Initially, the single project was the only long-range building program bonded project recommended by the executive. The Fifty-ninth Legislature did not make any changes to HB 299, but they approved additional long-range building program bonded projects in HB 540. The short description of the project included in HB 299 is seen below.

#### Department of Transportation

o Equipment Storage Buildings, Statewide – \$5,100,000 Bond Proceeds - This appropriation provides funding for the construction of new equipment storage buildings at various locations throughout the state. These buildings will house road maintenance equipment and personnel. The appropriation of bond proceeds augments state special revenue of \$635,000 appropriated in HB 5. Total appropriations for equipment storage buildings in the 2007 biennium are \$5,735,000

# HB 540 - Bonded Projects

Bond authority in the amount of \$68 million for projects amounting to \$67.5 million were authorized in HB 540. Of the \$67.5 million, \$48 million was authorized for the long-range building program. The remaining \$19.5 million of bond authority was for construction of the St. Mary's water system, \$10 million that is contingent upon federal authorization and appropriation for the project, and \$9.5 million for the Ft. Belknap water contract. A brief description of the bonded long-range building program projects included in HB 540 is seen below.

#### Department of Administration

- o Montana Historical Society Building, Helena \$7,500,000 Bond Proceeds This appropriation provides funding for the design and construction of a new Montana Historical Society building. The appropriation of bond proceeds augments donation-spending authority of \$30,000,000 authorized in HB 5. Total appropriations and authorizations for the new historic building in the 2007 biennium are \$37,500,000
- o UM-Helena College of Technology Addition, Helena \$7,500,000 Bond Proceeds This appropriation provides funds to design and construct renovations and additions to the existing school

- o MBMG/Petroleum Building, Butte \$9,000,000 Bond Proceeds This appropriation provides funds to design and construct a new building. The authorization augments \$5,400,000 of legislative authorization in HB 5. Total appropriations and authorizations for the new building in the 2007 biennium are \$14,400,000
- o Great Falls College of Technology Renovation/Addition, Great Falls \$11,000,000 Bond Proceeds This appropriation provides funds to design and construct renovations and additions to the existing school
- o MSU-Billings College of Technology Renovation/Addition, Billings \$9,000,000 Bond Proceeds This appropriation provides funds to design and construct renovations and additions to the existing school
- o MSU Agricultural Experiment Station Projects, Statewide \$500,000 Bond Proceeds This appropriation provides funds to design and construct numerous small projects and make improvements to agricultural experiment stations across the state. The appropriation of bond proceeds augments cash program appropriations of \$1,124,350 in HB 5. Total appropriations for agricultural experiment station projects in the 2007 biennium are \$1,624,350
- o Gaines Hall Renovation Phase 1, MSU-Bozeman \$3,500,000 Bond Proceeds This appropriation provides funds to design and construct an adaptive renovation of the north wing and to complete the design of the adaptive renovation of the south wing

# OTHER LEGISLATION AND VOTER INITIATIVES

#### Initiative 149

Initiative 149, passed by the voters in November and is effective January 1, 2005, increased the tax on cigarettes. As a result, the distribution percentage to the LRBP fund was reduced to hold the fund harmless. Where the fund had received 4.3 percent of a 70-cent tax, it will now receive 2.6 percent of the \$1.70 tax. The change resulted in a small increase in funding in FYs 2005, 2006, and 2007.

#### HB 79

HB 79 makes permanent Habitat Montana, the habitat acquisition program that authorizes the FWP Commission to secure, develop, and maintain wildlife habitat. Land acquisition for this program is authorized in the Long-Range Building Program.

#### HB 643

HB 643 prohibits smoking in all public schools and in all places where the public is free to enter. Bars are excluded from the provisions until September 30, 2009. The prohibition is expected to reduce cigarette consumption and the associated tax revenues by 0.75 percent annually. As a result, LRBP cigarette tax revenues are reduced by \$7,176 in FY 2006 and \$13,845 in FY 2007.

#### SB 58

SB 58 provides additional flexibility to the long-range building bond program, eliminates obsolete statutory codes, and increases the statutory time allowed for bond anticipation notes. The legislation removes some of the requirements relating to the "character" of bonds, allowing some flexibility in the way bond issues will appear in the future. It also allows the board of examiners to pay the costs of refunding bonds with the proceeds of the bonds or from the general fund, where before this obligation fell on the bond purchaser. The legislation also removes the requirement that all bonds are signed by the board of examiners (with either true or facsimile signatures) under the state seal. Finally, the legislation extends the allowed time that bond anticipation notes may be issued from one year to three years.

# STATE BUILDING ENERGY CONSERVATION PROGRAM

## **PROGRAM DESCRIPTION**

The State Building Energy Conservation (SBEC) program, operated by the Department of Environmental Quality (DEQ), was established by the 1989 Legislature. According to the State Building Energy Conservation Act, codified in Title 90, Chapter 4, part 6, MCA, the program is designed to reduce operating costs for state facilities by identifying and funding cost-effective energy efficiency improvement projects. Energy efficiency improvements include:

- o Replacing old, inefficient boilers
- o Upgrading inefficient lighting
- o Increasing ventilation system efficiency
- o Insulating buildings
- o Providing more effective temperature controls
- o Upgrading inefficient water systems

Until FY 2004, the definitions for Title 90, Chapter 4, part 6, MCA, allowed only energy conservation projects to be included in the SBEC program. In 2003, the Fifty-eighth Legislature amended the statute to define energy cost savings as "savings in utility costs to a state agency". Consequently, water conservation projects can now be funded through the program.

Through the SBEC program, the state issues general obligation (G.O.) bonds, uses the bond proceeds to pay for energy efficiency improvements, and then uses the resulting energy cost savings to pay the debt service on the bonds. The projects are designed so that the cost savings exceed the bond debt service payments. Excess savings are transferred to the Long-Range Building Program (LRBP). To date, 61 energy conservation projects have been completed through the SBEC program, and additional projects are in various stages of completion. Since program inception, the state has spent a total of \$4.4 million in oil overcharge funds and \$10 million in G.O. bond proceeds to fund the projects.

Since the SBEC program was started in FY 1994 and continuing through FY 2004, the SBEC program has captured energy savings of \$7.5 million, and the anticipated savings for FY 2005 adds another \$0.9 million to the total. All savings that remain after the DEQ pays interest and principal on the related bond issues are "swept" into the LRBP to fund additional projects. The estimated sweep for the next biennium is \$159,741 but future energy savings sweeps are expected to increase as more initial bonds mature because the project debt service payments will end. Program requirements ensure that conservation measures have a service life of 15 years. However, energy savings are expected through the life of the project.

# SUMMARY OF LEGISLATIVE ACTION

Through HB 12, the legislature authorized the state Board of Examiners to issue up to \$3.75 million in G.O. bonds for the SBEC program. The legislature approved a biennial appropriation to DEQ amounting to \$400,000 from the bond proceeds to fund the analysis, design, and program administration. Figure 8 contains a list of projects approved for the 2007 biennium. Cost estimates for these projects were not provided to the legislature, although the legislature was assured that all projects are confirmed to provide adequate savings in energy costs to fully fund the debt service of the bonds required to provide the funding for each project.

Figure	: 8
State Building Energy Co	onservation Program
Project Authoizations	- 2007 Biennium
Agency / Project Location	Project
University of Montana Petroleum Building-Montana Tech, Butte	Lighting improvements
Department of Administration	
Mitchell Building, Helena	Building improvements
Museum Building, Helena	Boiler and control improvements
Department of Corrections	
Men's Prison, Deer Lodge	High-side kitchen ventilation and airconditioning improvements
Women's Prison, Billings	Boiler replacement
Department of Fish Wildlife and Parks Miles City Headquarters Building, Miles City	Lighting and other improvements
Department of Public Health and Human Services MT Mental Health & Nursing Care Center, Lewistown	Phase II boiler upgrade
School for the Deaf and Blind Aspen Hall, Great Falls	Irrigation and upgrades
Montana State University	
Pershing and Brockman Halls-Northern, Havre McMullen Hall, Billings	Campus irrigation through well water Boiler replacement
University of Montana	
Health Sciences Building, Missoula	Ground water cooling and heating, ventilation, and airconditioning improvements
Western, Dillon	Wood-fired boiler

All of the proposed HB 12 projects have been coordinated with the Long-Range Building Program, as directed in statute.

In addition to the projects listed above, HB 12 affords DEQ the option of expending funds during the biennium "to respond to energy saving opportunities." In other words, should energy efficiency projects arise during the interim that would become unfeasible or uneconomical if not pursued until the next legislature, DEQ has the authority to move forward as long as funding is available.

HB 5 contains language that requires DEQ to review capital projects for potential inclusion in the state energy conservation program. If a project is found to result in energy improvements, it must be submitted to the energy conservation program for co-funding consideration. Co-funding provided under the energy conservation program must be used to offset or add to the authorized funding for the project, and the amount will depend on the annual utility savings resulting from the facility improvement.

# **EXECUTIVE BUDGET COMPARISON**

The Fifty-ninth Legislature increased the bond authority from the executive budget recommendation of \$2.5 million to \$3.75 million. This action will allow DEQ to finance a greater number of projects during the 2007 biennium. The legislature agreed that as a result of higher energy prices, agency requests for conservation projects would increase. Additionally, six new energy conservation projects were included in HB 12, bringing the total number of known projects to 11 in the 2007 biennium.

#### **FUNDING**

The SBEC program is entirely funded with general obligation bonds. Energy savings realized from the projects are transferred to the DEQ to reimburse the department for bond principle and interest and administrative costs.

The first issuance of bonds for the SBEC occurred in 1993. The 1993 issue of \$1.5 million, a 10-year issue, reached maturity in late FY 2004. Since the first issue in 1993, the Board of Investments has issued five additional bonds to provide SBEC program funding. The second SBEC issue will reach maturity and a seventh bond will be issued in FY 2005. At the beginning of FY 2005, total issuance of bonded debt for the program is \$8.5 million. Figure 9 shows the current annual debt service of bonds that have been issued through FY 2004. Included in Figure 9 are the estimated debt service obligations for the issuance of the \$3.75 million of bonds authorized in the 2005 session. The issuance schedule of the bonds could vary and estimated rates of interest could change.

	Fig	ure 9	
SBI	ECP Debt Se	rvice Obliga	ations
 N	ew Debt Service	e - 2007 Bienr	ium
	Current	Total New	Total Annual
	SBECP	SBECP Debt	SBECP Debt
FY	Debt Service	Service	Service
2006	\$700,815	\$0	\$700,815
2007	721,074	225,138	946,212
2008	745,230	450,276	1,195,506
2009	591,824	450,276	1,042,100
2010	596,029	450,276	1,046,305
2011	593,250	450,276	1,043,526
2012	446,691	450,276	896,967
2013	443,155	450,276	893,431
2014	439,337	450,276	889,613
2015	296,850	450,276	747,126
2016	295,800	450,276	746,076
2017	<u>0</u>	225,138	225,138
Total	\$5,870,054	\$4,502,760	\$10,372,814

Assumptions used to derive the debt service schedule above are as follows:

- o \$1,875,000 in bonds will be issued in FY 2006
- o \$1,875,000 in bonds will be issued in FY 2007
- o Bonds will mature in 10 years
- o The interest rate for 10 year bonds will be 3.75 percent
- o The first debt service payment will occur in FY 2007
- o Payments will continue through 2017

Note: It is important to note that these debt service payments are estimates. If interest rates and/or bond issuance timelines change, these payments may change as a result. SBEC debt service payments will be made from the statutory appropriation for debt service.

# **OTHER LEGISLATION**

#### HB 212

In developing a program similar to the State Building Energy Conservation program, HB 212 allows local governments to enter into energy performance contracts. Qualified providers will develop energy performance contracts that will guarantee conservation-related cost savings. The savings will be used to pay for the conservation measures, including financing charges incurred over the life of the contracts. Contracts will require monitoring energy reductions and cost savings attributable to the conservation measures. Finally, the contracts will require reports to the local government units, documenting the performance of the conservation measures.

# TREASURE STATE ENDOWMENT

## **PROGRAM DESCRIPTION**

The Treasure State Endowment Program (TSEP) is a state infrastructure-financing program approved by Montana voters with the passage of Legislative Referendum 110 in June 1992. Grant funding for the program is derived from investment earnings on coal severance tax funds. According to 90-6-702, MCA, the purpose of TSEP is to assist local governments in funding infrastructure projects that will:

- o Create jobs for Montana residents
- o Promote economic growth in Montana by helping to finance the necessary infrastructure
- o Encourage local public facility improvements
- o Create a partnership between the state and local governments to make necessary public projects affordable
- o Support long-term, stable economic growth in Montana
- o Protect future generations from undue fiscal burdens caused by financing necessary public works
- o Coordinate and improve infrastructure financing by federal, state, local government, and private sources
- o Enhance the quality of life and protect the health, safety, and welfare of Montana citizens

Infrastructure projects include drinking water systems, wastewater treatment facilities, sanitary sewer or storm water systems, solid waste disposal and separation systems, and bridges.

Eligible applicants include cities, towns, counties, and tribal governments, or county or multi-county water, sewer, or solid waste districts. TSEP applications are submitted to the Department of Commerce on a biennial basis where they are evaluated according to a two-step process and are ranked according to: 1) seven statutory priorities, and 2) relative financial need. The seven statutory priorities focus on projects that:

- o Solve urgent and serious public health or safety problems or that enable local governments to meet state or federal health or safety standards
- o Reflect greater need for financial assistance than other project
- o Incorporate appropriate, cost-effective technical design and that provide thorough, long-term solutions to community public facility needs
- o Reflect substantial past efforts to ensure sound, effective, long-term planning and management of public facilities and that attempt to resolve the infrastructure problem with local resources
- o Enable local governments to obtain funds from sources other than TSEP
- o Provide long-term, full-time job opportunities for Montanans, provide public facilities necessary for the expansion of a business that has a high potential for financial success, or maintain the tax base or encourage expansion of the tax base
- o Are high local priorities and have strong community support

The Department of Commerce (DOC) administers the TSEP grants and makes recommendations for grant awards to the Governor. The Governor makes funding recommendations to the Montana legislature. The legislature makes the final decisions on the award of TSEP funds.

## SUMMARY OF LEGISLATIVE ACTION

The 2005 Legislature passed HB 11 providing the funding for the TSEP grants program and the TSEP regional water program. Legislative actions on the two programs are discussed below in detail.

#### **TSEP Grants**

The 2005 Legislature appropriated \$16.2 million for 40 infrastructure projects in HB 11 in the 2007 biennium. This represents a slight decrease, 3.6 percent, from the previous biennium and is driven by anticipated interest earnings from the TSEP trust. Figure 10 shows the historic TSEP grant and loan awards since the program inception.

While the legislature appropriated \$16.2 million, actual TSEP grant authorizations were only \$15.96 million. The legislature chose to appropriate total TSEP funds available for grants, instead of directly appropriating the individual grant amounts. This action will allow DOC some flexibility in funding grants below the actual funding line, should any higher ranked projects request termination of their grant. Additionally, this action made clear the total appropriation from the

Figure 10 Treasure State Endowment Program Grant and Loan Awards by Biennium (in millions)

		,		
Numbe	r of Proje	cts		
Approv	ed & Fund	led	Grant	Loan
Biennium	Grants	Loans	Awards	Awards
1995	20	4	\$ 3.966	\$0.168
1997	15	0	4.991	
1999	22	4	9.111	1.905
2001	21	0	12.596	-
2003	34	0	15.172	-
2005	55	0	16.826	-
2007	40	0	15.963	-

TSEP account for the purpose of calculation of the 2007 biennium spending limitation.

Figure 11 on the next page lists the grant awards authorized for the 2007 biennium. HB 11 provides:

"If funds deposited in the treasure state endowment special revenue account during the biennium ended June 30, 2007, are insufficient to fully fund the projects numbered 1 through 40, ...the 61st Legislature is encouraged to give priority to funding to these projects, before funding any new projects."

The legislature authorized a \$100,000 emergency appropriation from the treasure state endowment special revenue account for any critical infrastructure projects that might arise in the biennium. The legislature also appropriated \$600,000 for pre-engineering grants.

#### **TSEP Loans**

The Fifty-ninth Legislature amended section 90-6-703, MCA to eliminate the TSEP loan program. Historically, only eight loans have been authorized by the legislature since the program inception in FY 1994. None of the successful applicants opted to secure a TSEP loan. As a result, TSEP loans will no longer be available for local water, sewer, and bridge projects. In the future, this action will save the program approximately \$50,000 per biennium, the amount appropriated to the Department of Natural Resource and Conservation from TSEP interest earnings for the administration of TSEP loans (refer to funding Figure 10). In the 2007 biennium, the HB 2 appropriation for the loan program was not removed from the budget.

# EXECUTIVE BUDGET COMPARISON

The executive budget recommended grant funding at approximately \$16.5 million. The legislature appropriated grant funds of \$16.2 million, a reduction of approximately \$300,000. This comparison overstates the difference between the executive and legislative budgets, because the legislature placed the dollar amount of funds available for appropriation into HB 11. The executive budget did not include a total funding figure in the bill. As a result, all 42 projects originally included in HB 11 were necessarily included in the appropriation calculation of the executive recommendation. However, three of the projects were included for appropriation only in the event that sufficient funds became available. A comparison of executive budget grants 1 through 39 and the 40 grants appropriated by the legislature would show that the legislature added one project grant and increased grant funding by \$600,000. The legislature included language that would allow three additional grants, numbered 41 through 43, to be funded should any of the grant project appropriations numbered 1 through 39 withdraw their grant request.

	Tra	asure State Endow	ment Program		
		t Authoizations - 2			
Rank	- Gran	t / tutilotzuttons 2	Grant	Grant	Cumulative
Order	Applicant	Project Type	Recommended	Authorized	Grant Award
1	St. Ignatius	Wastewater	\$500,000	\$500,000	\$500,00
2	Rudyard District	Wastewater	524,503	524,503	1,024,50
3	Carter District	Water	500,000	500,000	1,524,50
4	Cascade	Water	500,000	500,000	2,024,50
5	Madison County	Bridge	179,911	179,911	2,204,41
6	Lewis & Clark County	Wastewater	288,757	288,757	2,493,17
7	Stillwater County	Bridge	399,853	399,853	2,893,02
8	Seeley Lake District	Wastewater	500,000	500,000	3,393,02
9	Dodson	Wastewater	427,500	427,500	3,820,52
10	Conrad	Wastewater	500,000	500,000	4,320,52
11	Sweet Grass County	Bridge	144,989	144,989	4,465,51
12	Havre	Water	500,000	500,000	4,965,51
13	Powell County	Bridge	158,348	158,348	5,123,86
14	Mineral County	Bridge	80,090	80,090	5,203,95
15	Glacier County	Bridge	500,000	500,000	5,703,95
16	Malta	Wastewater	500,000	500,000	6,203,95
17	Crow Tribe	Wastewater	500,000	500,000	6,703,95
18	Libby	Wastewater	500,000	500,000	7,203,95
19	Big Horn County	Bridge	142,500	142,500	7,346,45
20	Custer District	Wastewater	500,000	500,000	7,846,45
21	Hill County	Bridge	450,750	450,750	8,297,20
22	Glasgow	Wastewater	500,000	500,000	8,797,20
23	Valier	Wastewater	500,000	500,000	9,297,20
24	Sheridan	Water	500,000	500,000	9,797,20
25	Beaverhead County	Bridge	84,886	84,886	9,882,08
26	Whitefish	Water	457,500	457,500	10,339,58
27	Richland County	Bridge	453,841	453,841	10,793,42
28	Upper-Lower River Road District	Water/Wastewater	500,000	500,000	11,293,42
29	Laurel	Wastewater	500,000	500,000	11,793,42
30	Ennis	Wastewater	204,894	204,894	11,998,32
31	Choteau	Water	500,000	500,000	12,498,32
32	Missoula County	Bridge	275,172	275,172	12,773,49
33	Miles City	Water	500,000	500,000	13,273,49
34	Yellowstone County	Bridge	187,800	187,800	13,461,29
35	Ranch District	Water	360,000	500,000	13,961,29
36	Hysham	Water	462,359	462,359	14,423,65
37	Carbon County	Bridge	97,100	97,100	14,520,75
38	Spring Meadows District	Water	487,500	487,500	15,008,25
39	Woods Bay District	Water	500,000	500,000	15,508,25
40	Bigfork District	Wastewater	0	460,000	15,968,25
41	Circle	Wastewater	500,000	•	15,968,25
42	Fairfield	Wastewater	126,000	-	15,968,25
43	Sun Prairie District	Water	500,000	-	15,968,25
		Total	\$16,494,253	\$15,968,253	
'cont o	wards contingent on availability of TSEP		ψ10, T/T,200	Q.0,700,20	

#### **FUNDING**

In July 1993, \$10.0 million was transferred from the coal severance tax permanent trust fund to the treasure state endowment trust fund. In addition, the trust receives 75 percent of coal severance tax revenues deposited into the permanent trust through fiscal 2003. This percentage was reduced to 50 percent starting July 2003 and will continue at that level until June 30, 2013. Funding for TSEP grants comes from the investment earnings on the treasure state endowment trust, which is deposited into a TSEP state special revenue account. TSEP investment earnings for the 2007 biennium are projected to total \$17.7 million.

Figure 12						
Treasure State Endowment Program						
Fund Balance Projection - 200	7 Biennium					
Estimated Beginning Fund Balance (7/01/2005) \$26,208						
Revenue Projections <sup>1</sup>						
2006 Investment Earnings 2007 Investment Earnings	8,578,934 9,071,959					
2007 Biennium Revenues		17,650,893				
2007 Biennium Funds Available		\$17,677,101				
Biennial Expenditures						
Administration - Commerce	(1,033,630)					
Administration - DNRC	(56,000)					
Emergency Grants	(100,000)					
Water/Sewer Pre-engineering - SA	(600,000)					
Total Appropriated Expenditures		(1,789,630)				
Grants Terminated/Reduced in HB 11 <sup>2</sup>		138,184				
Balance Available for Grants		\$16,025,655				
Grants Authorized in HB 11		15,968,253				
June 30, 2007 Projected Ending Fund Balance:		\$57,402				
<sup>1</sup> Based on HJR 2 estimates						
<sup>2</sup> Terminated/reduced grant awards (Chapter 435, Laws of 2001) Sewer Dist., \$500,000, and Essex Water and Sewer Dist., \$225, reduced by amounts required to complete grant appropriations for \$125,000 ) - \$486,816 = \$138,184 ].	000. Total termin	ated grants are				
	or the 2005 bienni	ium [( \$500,000				

Figure 12 shows the projected fund balance for the treasure state endowment state special revenue account for the 2007 biennium. Total new revenue and carryover funds in this account are estimated at \$17.7 million for the biennium. After deducting the administrative appropriations, the emergency grants and pre-engineering grants and increasing the balance by the terminated and reduced grant appropriations approved in earlier biennia, \$16 million is available for grants. As such, available grant funds will fund only 40 of the 43 grants authorized by the legislature.

Pay plan increases approved in the 2005 legislative session reduced the amount of funds available for grants from \$16.2 million, as appropriated in HB 11, to \$16 million. Although sufficient funds are available for the grants authorized in HB 11, \$15.97 million, the remaining balance is lower than expected. Consequently, project awards cannot exceed \$16 million unless interest rates generate higher earnings than projected in HJR 2.

## TREASURE STATE ENDOWMENT REGIONAL WATER SYSTEM

#### **PROGRAM DESCRIPTION**

The 1999 Legislature created the treasure state endowment regional water system fund as a new account within the coal tax permanent trust. The TSEP Regional Water System, established in 90-6-715, MCA, was created to:

"...finance regional drinking water systems that supply water to large geographical areas and serve multiple local governments, such as projects in north central Montana, from the waters of the Tiber reservoir, that will provide water for domestic use, industrial use, and stockwater for communities and rural residences that lie south of the Canadian border, west of Havre, north of Dutton, and east of Cut Bank and in northeastern Montana, from the waters of the Missouri River, that will provide water for domestic use, industrial use, and stockwater for communities and rural residences that lie south of the Canadian border, west of the North Dakota border, north of the Missouri River, and east of range 39."

Although no state funds have been expended to date, two projects have been authorized from these funds: the Fort Peck Indian Reservation/Dry Prairie Regional Water System (DPRWS) and the Rocky Boy's Indian Reservation/North Central Montana Regional Water System (NCMRWS). The federal government provides current estimates for the projects. DPRWS is estimated at a total cost of \$220.0 million, which includes a local match of \$18.4 million. The NCMRWS project is expected to cost \$229.0 million, with a local match of \$18.4 million.

#### SUMMARY OF LEGISLATIVE ACTION

In the 2007 biennium only, construction cost for regional water projects will be funded with bond proceeds authorized in HB 748. This action was taken for several reasons including the ability to have funds available as soon as the federal match is obtainable and reducing state special appropriations in the expenditure limitation calculation. For a further description of this action, see the "Other Legislation" section below.

## **EXECUTIVE BUDGET COMPARISON**

The executive budget did not include an appropriation for the TSEP regional water program.

#### **FUNDING**

Since July 1, 1999, 25 percent of the deposits to the coal severance permanent trust have flowed into the TSEP regional water trust account. The interest earned from the fund is deposited into the account authorized in Title 90, Section 6, part 7, MCA, to provide a match for federal and local monies for the purpose of developing large regional water systems. As shown in Figure 13, interest earnings in the 2007 biennium are projected to be \$3.8 million. The 2005 Legislature appropriated \$1,082,966 for administrative expenses in HB 2. In HB 11, the 2005 Legislature changed statutes relating to account usage to allow bonded debt service to be paid from the fund, and funding of the match to federal and local monies will be accomplished with bond proceeds for the 2007 biennium. Debt service for the bonds authorized in HB 748 will be an obligation of

Figure 1	3	
TSEP Regional Water Sys	stem Fund (020)	15)
Fund Balance Projection	- 2007 Bienniu	m
Estimated TSEPRWS Beginning Fund Bala	nce (7/1/2005)	\$ 2,639,426
Revenue Projections		
2006 Investment Earnings	\$1,757,000	
2007 Investment Earnings	2,007,000	
2007 Biennium Revenues		3,764,000
2007 Biennium Funds Available		6,403,426
Biennial Expenditures <sup>2</sup>		
Administration - DNRC	(1,082,966)	
Debt Service	(380,125)	
Total Appropriated Expenditures		(1,463,091)
June 30, 2007 Projected Ending Fund	Balance:	\$ 4,940,335
Based on HJR 2 Projections		
<sup>2</sup> Appropriated in HB 2 and statute		

the TSEP regional water account. According to the fiscal note calculated for HB 748, the cost of the debt service for the bonds is \$380,125 annually. The first debt service payment is expected in FY 2007. As a result, the July 1,2007 ending fund balance is estimated at \$4.9 million.

HB 748 obligates the TSEP regional water program account for the debt service of bonds issued for a match to federal and local dollars to construct regional water projects. Assumptions used to develop the fiscal note for HB 748 do not match the expected bond issuance explained by DNRC. As a result, projected TSEP regional water system account expenditures for the 2007 biennium, as observed in Figure 13 above, exceed anticipated expenditures. Assumptions used to generate the fiscal note for HB 748 included, among other things, an issuance of \$5 million in general obligation bonds, a bond sale in the spring of 2006, an interest rate of 4.45 percent, and a maturity of 20 years. Under these assumptions, the cost of the bond, in interest due, is \$2.6 million, more than half the amount issued. The fiscal impact of this bond issue is likely to differ significantly from the fiscal note, if the department follows through with the plans discussed with the legislature.

DNRC, the administrating agency, stated before the legislature their intent to issue bond anticipation notes to provide the match to federal and local monies for construction projects as the monies become available and construction plans are finalized. Plans further dictate that at the end of the 2007 biennium, a bond will be issued to settle any bond anticipation notes that were issued through the biennium. The department further explained their expectation to sell one single bond issue with a ten-year maturity.

Using the assumptions of the scenario outlined by the department: \$5 million in general obligation bonds, a bond sale in spring of 2007, an interest rate of 3.75 percent, and a maturity of 10 years, annual debt service payments will be approximately \$600,367, approximately 1.7 percent greater than the annual debt service for a 20 year maturity bond. Furthermore, the cost of the bond will be approximately \$1.0 million, less than half the cost interest for a 20-year bond issue. Finally, no debt service would become due until FY 2008.

#### **OTHER LEGISLATION**

#### HB 748

The Fifty-ninth Legislature approved HB 748, which provides bond authority for a match to federal dollars to construct TSEP regional water system building projects. Consequently in the 2007 biennium, interest earnings from the TSEP regional water trust will not be used to fund the federal match for regional water system construction.

This action was taken for several reasons including having the funds available as soon as the federal match is obtainable and reducing state special appropriations in the expenditure limitation calculation. Funds on hand for construction costs in the 2007 biennium were estimated to be \$5.3 million at the time of the Legislative Fiscal Division budget analysis. The interest component of the \$5.3 million is a function of interest earned throughout FY 2006 and FY 2007; the entire earnings would not be accumulated until the end of FY 2007. In authorizing bond authority for construction appropriations, the legislature provided the program with the ability to begin construction as soon as the federal match dollars are given to the state. Without this authority, the state would be forced to wait until sufficient interest was earned off the TSEP water trust for the federal/local match. A second reason for this action was to reduce the total of state special appropriation. By removing the TSEP regional water project appropriation in HB 11, state special appropriations were reduced by \$5.3 million for the expenditure limitation calculation (see Volume 1 of the Legislative Fiscal Report for further information on the expenditure limitation issue). Finally, interest on the unexpended balance of the TSEP regional water account will increase future earnings in the trust account, resulting in a greater amount of funds available for appropriation in future biennia.

This action applies to the 2007 biennium only, and next biennium funds will again be appropriated from the TSEP regional water account for the construction costs of regional water projects.

## RENEWABLE RESOURCE GRANT AND LOAN PROGRAM

#### **PROGRAM DESCRIPTION**

Resource indemnity trust (RIT) funds are a major source of revenue for several natural resource agencies and programs, including the Renewable Resource Grant and Loan Program (RRGL) and the Reclamation and Development Grant Program (RDGP). The RIT receives income from two sources: 1) the resource indemnity and ground water assessment tax (RIGWAT); and 2) an allocation of oil and gas tax revenues. The Board of Investments invests funds deposited in the RIT and some of the investment earnings are used to fund the RRGL and RDGP. For more detailed information on the allocation and expenditure of other RIT proceeds and RIT interest earnings, see the Department of Natural Resources and Conservation (DNRC) summary in Section C of the LFD Fiscal Report, Volume 4.

The Renewable Resource Grant and Loan (RRGL) program was created by the 1993 Legislature. This program combines the former Renewable Resource Development Program, established in 1975, and the Water Development Program, established in 1981. As outlined under Title 85, Chapter 1, part 6, MCA, the purpose of the RRGL is to fund projects that "enhance Montana's renewable resources through projects that measurably conserve, develop, manage, or preserve resources."

The DNRC administers the RRGL, which involves a biennial application process. DNRC and a technical review team initially evaluate each application for economic and technical feasibility, as well as to ensure that proposed projects are located in Montana. Qualifying applications are then examined according to six criteria:

- o Financial feasibility
- o Adverse environmental impact
- o Technical merit
- Public benefit
- o Need
- o Urgency

DNRC submits a list of funding recommendations to the Governor, who reviews the list and submits recommendations to the legislature. Funding for projects comes in the form of grants and/or loans made to public and private entities. The legislature has final approval for the awarding of RRGL grants (HB 6) and loans (HB 8).

## SUMMARY OF LEGISLATIVE ACTION

The 2005 Legislature passed two appropriation bills for the RRGL Program. HB 6 contains appropriations for renewable resource grants, and HB 8 contains appropriations for renewable resource loans. HB 6 grant applications that are authorized by the legislature but will not receive funding due to potential fund shortages are eligible to apply for a loan as provided in HB 8.

#### HB 6 - Grants

Figure 14 on the following page shows the RRGL grants awarded for the 2007 biennium. The 2005 Legislature authorized \$4.6 million to fund a prioritized list of 59 projects. While 59 projects are approved for funding, only the first 47 will be funded with the revenues available. The 2005 Legislature intends that each of the grant projects listed after the City of Livingston (flood damage reduction study) will receive grant funds only if a higher priority project withdraws all or part of their project need.

## **EXECUTIVE BUDGET COMPARISON**

Figure 14 also shows a priority listing of the RRGL grants recommended by the executive for the 2007 biennium. DNRC received a total of 63 applications. HB 6, as introduced, included a list of 59 projects estimated to cost \$5.7 million. The executive recommended \$4 million of funding for the first 40 projects. In addition, the executive

recommendation includes \$100,000 to fund the DNRC emergency grant program and \$300,000 for project planning grants awarded by the department over the biennium.

The Fifty-ninth Legislature made several changes to the executive request. First, the legislature increased the number of grants that could be funded by providing the program with a one-time general fund transfer of \$600,000. This action allowed the legislature to fund six additional projects. Second, the legislature struck one grant request from the priority listing. The Sweet Grass County Conservation District, Middle Glaston Reservoir study was eliminated because individuals stating opposition to the project came forward with credible arguments. Additionally, one project that did not have the needed points to be placed in the listing of priorities was granted a priority listing by the legislature. The Missoula County, Grant Creek restoration and flood mitigation project, was added to the list at number 48. While this project was not given a high enough priority to be guaranteed funding, if any other project is withdraw it could receive funded.

In summary, the legislature increased the number of funded grants by 6 with the addition of a general fund transfer of \$600,000 and replaced one grant request included in the original bill with one that was previously not included.

		igure 14			
		le Resource Grant			
Grant Authorizations - 2007 Biennium					
			Grant	Grant	
Rnk		Project Type	Requested	Authorized	Cumulative
1	Milk River Joint Board of Control	Irrigation	\$100,000	\$100,000	\$100,000
	Halls Coulee Siphon Repair				
2	Spring Meadows County Water District	Drinking Water	100,000	100,000	200,000
	Drinking Water Project				•••
3	Montana State University	Water Mgmt	99,618	99,618	299,618
	Four Corners Surface and Groundwater Study				
4	Beaverhead CD	Water Mgmt	100,000	100,000	399,618
_	Spring Creek Restoration				
5	St. Ignatius, Town of	Wastewater	100,000	100,000	499,618
	Wastewater Improvement Project				
6	DNRC	Irrigation	100,000	100,000	599,618
_	Deadmans Basin Supply Canal Rehab Project				
7	Jefferson Valley CD	Water Mgmt	95,469	95,469	695,087
	Jefferson River Restoration				
8	Carter Chouteau County WSD	Drinking Water	100,000	100,000	795,087
	Drinking Water Project				
9	Sheridan, Town of	Drinking Water	100,000	100,000	895,087
	Drinking Water Project				
10	Lower Yellowstone Irrigation District	Irrigation	100,000	100,000	995,087
	Lower Yellowstone Canal				
11	DNRC	Dam	100,000	100,000	1,095,087
	Frenchman Dam Rehab Study				
12	DNRC	Dam	100,000	100,000	1,195,087
	Martinsdale North Dam Riprap Program				
13	Seeley Lake Sewer District	Wastewater	100,000	100,000	1,295,087
	Wastewater Improvement Project				
14	Upper/Lower River Road WSD	Drinking/Waste	100,000	100,000	1,395,087
	Drinking Water and Wastewater Project				
15	Buffalo Rapids Irrigation District	Irrigation	88,955	88,955	1,484,042
	Canal Automation				
16	Choteau, City of	Drinking Water	100,000	100,000	1,584,042
	Drinking Water Project				
17	Dodson, Town of	Wastewater	100,000	100,000	1,684,042
	Wastewater System Improvements				
18	Gallatin County	Water Mgmt	100,000	100,000	1,784,042
	Floodplain Delineation Project				
19	Yellowstone Irrigation District	<b>Irri</b> gation	100,000	100,000	1,884,042
	Flow Measurement Project				
20	Gardiner-Park County WD	Drinking Water	100,000	100,000	1,984.042
	Water System Improve - Phase II				

Figure 14 (cont.)
Renewable Resource Grants
Grant Authorizations - 2007 Rienniu

	Grant Authorza	tions - 2007 Bier		C	
n .	Ama V	Design of To	Amount	Grant	Commit et
Rnk		Project Type	Requested	Authorized	Cumulative
21	Liberty County CD Chester Sprinkler Irrigation Project	Irrigation	100,000	100,000	2,084,042
22	Cascade, Town	Drinking Water	100,000	100,000	2,184,042
	Water System Improvements	manag ., atel	. 30,000	. 30,000	_,
23	Ranch County WSD	Drinking Water	100,000	100,000	2,284,042
	Water System Improvements				
24	Libby, City of	Wastewater	100,000	100,000	2,384,042
	Cabinet Heights Wastewater Sys Improvements		00.00=		
25	Broadview, Town of	Water Mgmt	99,997	99,997	2,484,039
26	Broadview Water Supply Study DNRC	Irrigation	100,000	100,000	2,584,039
20	Martinsdale Outlet Canal Drop Structures	irrigation	100,000	100,000	2,304,037
27	Roosevelt County CD	Irrigation	99,995	99,995	2,684,034
	Fort Peck Irrigation Quality/Quantity Phase I		,		, ,
28	Buffalo Rapids Irrigation District	lrrigation	100,000	100,000	2,784,034
	Improving Efficiency and Quality				
29	Paradise Valley ID	Irrigation	100,000	100,000	2,884,034
20	Turnout Replacement Project	337	100.000	100 000	2.004.034
30	Manhattan, Town of Wastewater Treatment Sys Improv - Phase II	Wastewater	100,000	100,000	2,984,034
31	Woods Bay Homesites County WSD	Drinking Water	100,000	100,000	3,084,034
51	Water System Improvements	Dilliking water	100,000	100,000	3,001,034
32	Custer Area, Yellowstone County WSD	Wastewater	100,000	100,000	3,184,034
	Wastewater Improvement Project				
33	Fort Belknap Irrigation District	Irrigation	100,000	100,000	3,284,034
	Sugar Factory Lateral Project Phase II				
34	Laurel, City of	Wastewater	100,000	100,000	3,384,034
2.5	Wastewater Improvement Project Yellowstone CD	Water Manut	100,000	100,000	3,484,034
33	Canyon Creek Restoration	Water Mgmt	100,000	100,000	3,464,034
36	Valier, Town of	Wastewater	100,000	100,000	3,584,034
	Wastewater Improvement Project	· · · · · · · · · · · · · · · · · · ·	,	,	.,,
37	Fairfield, Town of	Wastewater	100,000	100,000	3,684,034
	Wastewater Improvement Project				
38	Glasgow Irrigation District	Dam	100,000	100,000	3,784,034
20	Vandalia Dam Improvements Phase III	11/	100,000	100.000	2 004 024
39	Ennis, Town of Wastewater Improvement Project Phase II	Wastewater	100,000	100,000	3,884,034
40	Bighom CD	Water Mgmt	100,000	100,000	3,984,034
	Alluvial Aquifers of Northern Bighorn Cnty		,	, , , , , ,	, . ,
41	Savage Irrigation District	Irrigation	62,814	62,814	4,046,848
	Savage Irrigation Rehibilitation Plan				
42	Butte-Silver Bow	Drinking Water	100,000	100,000	4,146,848
	Big Hole River Transmission Line Replacement				
43	Whitefish, City of	Drinking Water	100,000	100,000	4,246,848
	Drinking Water Project				
44	Circle, Town of	Wastewater	100,000	100,000	4,346,848
15	Wastewater Improvement Project	Datable W.	£0.000	50,000	4 204 949
43	Black Eagle WASD Water System Improvements	Drinking Water	50,000	50,000	4,396,848
46	Lewis and Clark CD	Irrigation	100,000	100,000	4,496,848
	Florence Canal Rehabilitation				.,,
47	Livingston, City of	Water Mgmt	100,000	100,000	4,596,848
	Livingston Flood Damage Reduction Study				
48	Missoula County	Water Mgmt	-	100,000	4,696,848
	Grant Creek Restoration and Flood Mitigation		100.000	100.000	4.707.040
49	Liberty County CD Marias Rasalina Davalanment Brainst	Water Mgmt	100,000	100,000	4,796,848
	Marias Baseline Development Project				

		ure 14 (cont.) ble Resource Grant	s		
	Grant Authoi	zations - 2007 Bier	nnium		
Rnk	Applicant	Project Type	Amount Requested	Grant Authorized	Cumulative
50	Hammond Irrigation District Porcupine Creek Siphon Rehab	Irrigation	38,200	38,200	4,835,048
51	Bear Creek, Town of Water System Improvements	Drinking Water	100,000	100,000	4,935,048
52	Ryegate, Town of Wastewater System Improvements	Wastewater	100,000	100,000	5,035,048
53	Sun Prairie Village County WSD Water System Improvements	Drinking Water	100,000	100,000	5,135,048
54	Butte Silver Bow Water Master Plan	Water Mgmt	100,000	100,000	5,235,048
55	DNRC Increasing Montana Water Mngt Capacity	Water Mgmt	99,714	99,714	5,334,762
56	Milk River Joint Board of Control Lake Sherburne Dam Outlet Works Rehab	Dam	100,000	100,000	5,434,762
57	Bigfork County WSD Wastewater System Improvements	Wastewater	100,000	100,000	5,534,762
58	Ruby Valley CD Ruby GroundWater Mgnt Plan - Phase I	Water Mgmt	33,694	33,694	5,568,456
59	Cartersville Irrigation District Sand Creek Siphon Rehab Project	Irrigation	100,000	100,000	5,668,456
	Saird Creek Siption Relian Project	Total	\$ <u>5,568,456</u>	\$5,668,456	

#### FUNDING

Funding for the RRGL program is established in 85-1-604, MCA, with the creation of the renewable resource grant and loan state special revenue account. Deposits to this account are made from three sources, including:

- o Interest income of the resource indemnity trust fund as provided in and subject to the conditions of 15-38-202, MCA (\$2.0 million each fiscal year for the purpose of making grants)
- o Excess coal severance tax proceeds allocated by 85-1-603, MCA to the renewable resource loan debt service fund (above debt service requirements as provided in and subject to the conditions of 85-1-619, MCA)
- o Fees or charges collected by the department for the servicing of loans, including arrangements for obtaining security interests

As shown in Figure 15, projected revenues for the biennium are \$7,064,409. Account revenues include a one-time general fund transfer of \$600,000 and a transfer of revenue from the reclamation and development grant account of \$400,000.

Appropriations from the account are authorized in 85-1-604, MCA and state that appropriations may be made for grants and administrative expenses, including

Figure 15					
Renewable Resource State Special Revenue Account (02272)					
Fund Balance Projection - 2007 Bie					
Estimated Beginning Fund Balance-(7/1/2005)		\$382,026			
Revenue Projections and Transfers <sup>1</sup>					
Resource Indemnity Trust Interest - Grant Allocation	\$4,000,000				
Resource Indemnity Trust Interest - MSU Northern	480,000				
Resource Indemnity Trust Interest - Additional	1,034,400				
Excess coal tax proceeds from debt service and interest	516,009				
STIP / Other interest	20,000				
Administrative Fees	14,000				
One-time general fund transfer	600,000				
Transfer from Reclaimation and Development Grant account	400,000				
2007 Biennium Revenues		\$7,064,409			
2007 Biennium Funds Available		\$7,446,435			
Biennial Expenditures <sup>2</sup>					
Grant Administration - DNRC	(458,587)				
DNRC Centralized Services	(10,000)				
MSU-Northern Statutory Appropriation	(480,000)				
Flathead Basin Commission - DNRC	(16,002)				
Water Court - Judiciary	(1,533,510)				
Total Appropriated Expenditures		(2,498,099)			
Balance Available for Grants		\$4,948,336			
Other Grants, HB 6					
Emergency Grants	(100,000)				
Project Planning Grants	(300,000)				
Total Grants	(4,600,000)				
Grants Authorized in 11B 6		(5,000,000)			
June 30, 2007 Projected Ending Fund Balance:		(\$51,664)			
HJR 2 recommendations					
<sup>2</sup> HB 2 appropriations					

salaries and expenses for personnel, equipment, office space, and other expenses necessarily incurred in the administration of the grants program. Expenses may be funded before projects. The MSU-Northern and the Judiciary Water Court appropriations are funded with additional allocations of RIT interest that are deposited into the renewable resource state special revenue account. Total administrative costs appropriated from the account are \$2.5 million. The 2005 Legislature appropriated \$5.0 million for grants in the 2005 biennium, including \$100,000 for emergency grants and \$300,000 for project planning grants. The estimated fund balance for June 30, 2007 is a negative \$51,644. As a result, some appropriation may have to be reduced if unexpected revenues do not become available.

Past legislatures have violated statute, 85-1-604, MCA, by using funds in the renewable resource grant account for purposes other than the administration of the grant program and grants. As knowledge of improper account use came to light in the Fifty-ninth Legislature, actions were taken to remedy the situation.

In years of funding shortages, the legislature began using the funds in the renewable resource grant account for other purposes, and that practice has persisted. The original purpose of the account was to fund the costs of renewable resource grant program. Examples of the misuse are apparent in the Figure 17 above. The appropriation of dollars for MSU-Northern, the Judiciary Water court, and others are not allowed under current permanent statute, which says:

- 3) Appropriations may be made from the renewable resource grant and loan program state special revenue account for:
  - a) Grants for designated projects; and
  - b) Administrative expenses, including salaries and expenses for personnel and equipment, office space, and other expenses necessarily incurred in the administration of the grant and loan program.

The expenses under this subsection (3)(b) may be funded before funding of projects.

Two actions were taken to remedy the situation. First, for the 2007 biennium only, HB 6 included a change to 85-1-604, MCA. The change will allow the account funds to be used for administrative costs of other resource programs. Second, because misuse of account funds occur in many of the RIT interest accounts, the legislature requested in HJ 36 that an interim committee conduct a study of the RIT accounts and make recommendations to the Sixtieth Legislature on ways to remedy the problems. For more information concerning this study refer to the Legislative Fiscal Report, section C.

#### HB 8 - Loans

HB 8 authorizes the issuance of coal severance tax bonds to provide for RRGL projects. Proceeds from the issuance of bonds are used to fund the loans, with loan repayments used to pay the debt service. Because these are general obligation bonds, they constitute a state debt that required a two-thirds vote of the members of each house. Moreover, because money from the coal severance tax bond fund is pledged for debt service payments on the bonds, HB 8 also required a three-fourths vote of the members of each house, as directed by the Montana Constitution.

Figure 16 on the following page lists the loans awarded for the 2007 biennium. Total bond authority in HB 8 is \$7.2 million. Of this amount, \$4.9 million is appropriated for loans and \$.66 million is for loan reserve. HB 8 authorizes three new loans totaling \$185,000 and reauthorizes four loans, previously authorized by the 2003 Legislature, which total \$4.7 million. The funds for three of the seven loans will be used for dam rehabilitation; the four remaining loans will be used for community water and wastewater projects. Interest rates on the loans are subsidized at rates based on the borrowers' affordability. According to DNRC, approximately \$0.6 million of annual coal severance tax revenue is used to fund these subsidies.

Figure 16		
Renewable Resource Program Loa	ns	
Project Authorizations - 2007 Bienni	um	
	Legislative	Cumulative
Loans-Sponsor/Project	Appropriation	Total
Section 1		
Group A Projects1 (4.8% or State bond rate, whichever is lower-20 year	s)	
Montana DNRC		
Deadmans Basin Supply Canal Rehabilitation Project	\$55,000	\$55,000
Montana DNRC		
Martinsdale North Dam Riprap Project	90,000	145,000
Cartersville Irrigation District		
Sand Creek Siphon Rehabilitation Project	40,000	185,000
Section 2		
Group A Projects <sup>2</sup> (2.0% below long term bond rate for 1st S years, man	ket rate for remaini	ng 15 years)
Lockwood Water and Sewer District		
Wastewater Collection and Treatment Works	3,300,000	3,485,000
Group B (2.25% 1st \$250,000, 0% for anything over \$500,000-20 years)		
Lower Willow Creek Drainage District		
Lower Willow Creek Dam Rehabilitation	295,000	3,780,000
Group C Projects (4.5% or State bond rate, whichever is lower-20 years	a)	
Mill Creek Irrigation District		
Mill Lake Dam Rehabilitation	572,000	4,352,000
Montana DNRC	667.000	4 000 000
North Fork of the Smith River Dam Rehabilitation	<u>557,000</u>	4,909,000
Total Loan Authorizations:	4,909,000	
Additional Loan Authorizations:	1,669,422	
Loan Reserve <sup>3</sup> :	657,842	
Total	\$ <u>7,236,264</u>	
<sup>1</sup> Section 1 projects meet the provisions of 17-5-702, MCA.		
<sup>2</sup> Section 2 projects may not complete the requirements needed to obtain the loan funds prior to	June 30, 2005	
<sup>1</sup> To finance loans in lieu of grants for grants recommended in HB 6		
NOTE: Projects are grouped by differences in interest rates.		

## **FUNDING - LOANS**

RRGL program bond authority is provided in 85-1-624, MCA. In the 2003 legislative session, the legislature approved an increase in bonding authority, from \$20 million to \$30 million. Consequently, the department will have continuing ability to fund natural resource projects with bonded debt into the future. Money in the coal severance tax bond fund is pledged for the payment of the principal and interest of the bond issue requested in HB 8, as directed in Title 17, Chapter 5, part 7, MCA.

## **EXECUTIVE BUDGET COMPARISON**

The legislature did not make changes to the executive recommendation.

## OTHER LEGISLATION

#### SB 83

The Fifty-ninth Legislature passed SB 83, which makes alternative energy projects eligible for renewable resource grants and loans. Types of eligible projects are defined in 15-6-225, MCA and include but are not limited to:

- o Solar energy
- Wind energy
- o Geothermal energy
- Conversion of biomass
- o Fuel cells that do not require hydrocarbon fuel

- o Small hydroelectric generators producing less than 1 megawatt
- o Methane from solid waste

This legislation essentially expands the functional description of the program, allowing new project types, unrelated to water, to be considered for grants and loans.

The renewable resource grant program received 63 grant requests for consideration in the 2007 biennium budget. From those requests, 47 projects were funded. Expansion of the types of projects that may be considered for grants and loans may create additional stresses on an already stretched budget. If the DNRC finds that many project requests are generated as a result of this new legislation, future legislatures may wish to/need to increase funding to the program.

#### SB 498

The Fifty-ninth Legislature passed SB 498, which temporarily amends 85-1-613, MCA, statutes applicable to the renewable resource grant and loan program, and does the following:

- o Increases the limit for a loan to a private person that is not a water users' association or ditch company from \$200,000 to \$400,000 or 80% of the fair market value of the security given for the project
- o Increases the allowable loan to a private person that is a water users' association or ditch company from the lesser of \$300,000 to the lesser of \$3 million or an amount representing the annual debt service on the loan that would exceed 80% of the annual net revenue of the system that would be pledged for payment of the loan

The legislation will allow qualified persons to obtain loans greater than had previously been approved in past biennia. The legislation has no effective date, so it will become effective October 1, 2005. The legislation terminates June 30, 2007.

#### HJ 36

The Fifty-ninth Legislature passed HJ 36 requesting an interim study of the laws and funding related to the RIT. The 2005 Legislature found that there is no centralized legislative oversight of the RIT accounts, which results in the appropriation of often the same funds in as many as three subcommittees. Additionally, the legislature determined that the laws regarding the flow of funding from the trust, taxes, and assessments are confusing and conflicting.

The study will address issues raised by the legislature in the funding of the renewable resource grant and loan program, as well as other RIT funded programs. The study proposes to do the following:

- o Propose revisions to laws related to the resource indemnity trust
- o Include input from the director of the Office of Budget and Program Planning and the directors of state agencies that would be affected by changes to the resource indemnity trust
- o Examine funding priorities
- o Examine possible uses of funds related to the resource indemnity trust
- o Present the findings or conclusions for review by the Legislative Finance Committee
- o Report to the Sixtieth Legislature the final results of the study, including any findings, conclusions, comments, or recommendations

For more information on the funding issues of the renewable resource grant and loan account, refer to the LFD Issue on page F30.

## RECLAMATION AND DEVELOPMENT GRANT PROGRAM

#### PROGRAM DESCRIPTION

Resource indemnity trust (RIT) investment earnings are a major source of revenue for several natural resource agencies and programs, including: 1) the Renewable Resource Grant and Loan Program (RRGL); and 2) the Reclamation and Development Grant Program (RDGP). The Board of Investments invests funds deposited in the RIT and some of the investment earnings are used to fund the RRGL and RDGP. For more detailed information on the allocation and expenditure of other RIGWA proceeds and RIT interest earnings, see the Department of Natural Resources and Conservation (DNRC) summary in Section C of the LFD Fiscal Report, Volume 4.

The Reclamation and Development Grant Program (RDGP) is designed to fund projects that:

"..indemnify the people of the state for the effects of mineral development on public resources and that meet other crucial state needs serving the public interest and the total environment of the citizens of Montana" (90-2-1102, MCA)."

As provided in statute, projects approved under the RDGP are intended to:

- o Repair, reclaim, and mitigate environmental damage to public resources from non-renewable resource extraction
- o Develop and ensure the quality of public resources for the benefit of all Montana citizens

The RDGP is administered by DNRC, which solicits, evaluates, and ranks each application on a biennial basis. Those eligible to apply for grants include state and local governments, political subdivisions, and tribal governments. Applications are evaluated according to specific criteria related to:

- Public benefit
- o Need and urgency
- o Appropriateness of technical design
- o Financial feasibility
- o Project management/organization

DNRC forwards a list of recommendations to the executive, who reviews the list and submits funding recommendations to the legislature for appropriation.

## LEGISLATIVE ACTION

Figure 17 on the following page lists the RDGP grants approved by the 2007 Legislature. The legislature appropriated \$4.9 million for approved reclamation and development grants. A total of 17 projects were approved to receive grant funds amounting to \$4.9 million. The legislature increased the funding for one project for DNRC, St. Mary Study and Design, to \$900,000. HB 7 provides that:

"Funds not accepted by grantees or funds not used by higher-ranked projects and activities must be provided for projects and activities lower on the priority list that otherwise would not receive funding."

#### St. Mary's Project

The St. Mary Facilities, located on the Blackfeet Reservation and owned by the U.S. Bureau of Reclamation (USBR), transfer water from the St. Mary River to the Milk River basin. The facilities have been in operation for over 85 years with only minor repairs since initial construction. Most of the structures have exceeded their design life and are critically in need of major repairs or replacement. Much attention was drawn to the St. Mary situation during the 2005 legislative session and the legislature took numerous steps towards finding a solution to the problem. One step was to increase a grant requested by the DNRC from \$300,000 to \$900,000 in HB 7. These funds will be used as a match in seeking \$3.0 million in federal appropriations to evaluate the St. Mary facilities. The results of the evaluation will be a set of alternatives to upgrade the facilities for another 50 to 100 years of operation. More information on the St. Mary Facilities can be seen in the Legislative Fiscal Report, Volume 1.

	Figure 17					
	Reclamation and Development Grants					
	Grant Authoizations - 2007 Biennium					
	Grant					
Rank	Sponsor/Title	Requested	Grant Authorized	Cumulative		
1	Board of Oil and Gas Conservation					
	2005 Eastern District Orphaned Well Plug & Abandonment &					
	Site Restoration	\$300,000	\$300,000	\$300,000		
2	Board of Oil and Gas Conservation					
	2005 Northern District Orphaned Well Plug & Abandonment					
	& Site Restoration	300,000	300,000	600,000		
3	Department of Environmental Quality					
	Bluebird Mine Reclamation	300,000	300,000	900,000		
4	Department of Environmental Quality					
	Frohner Mine Reclamation	300,000	300,000	1,200,000		
5	Department of Environmental Quality					
	Buckeye Mine & Millsite Reclamation	300,000	300,000	1,500,000		
6	Lewistown, City of					
	Reclamation of Brewery Flats on Big Spring Creek	300,000	300,000	1,800,000		
7	MT Department of Natural Resources and Conservation					
	St. Mary Studies and Design	300,000	900,000	2,700,000		
8	Butte-Silver Bow Local Government					
	Belmont Shaft Failure & Subsidence Mitigation	300,000	300,000	3,000,000		
9	Pondera County					
	Oil & Gas Well Plug & Abandon	100,000	100,000	3,100,000		
10	Custer County CD					
	Yellowstone River Resource Conservation Project	299,965	299,965	3,399,965		
11	Sheridan County Conservation District		·			
	Yellowstone River Resource Conservation Project	50,000	50,000	3,449,965		
12	Teton County		•			
	2005 Plugging & Abandonment Aid to Small Independent Oil					
	Operators	300,000	150,000	3,599,965		
13	MT Department of Environmental Quality					
	Zortman Mine - Completion of Reclamation Alternative Z6	300,000	300,000	3,899,965		
14	Butte-Silver Bow Local Government	•				
	Excelsior Reclamation	129,800	129,800	4,029,765		
15	Powell County					
	Wetland Reclamation and Redevelopment	212,950	240,850	4,270,615		
16	MT Department of Environmental Quality					
	MTS Tire Recyclers Cleanup	300,000	300,000	4,570,615		
18	Montana Department of Environmental Quality					
	Former Harlem Equity Co-op Bulk Plant	285,572	285,572	4,856,187		
	Total	\$4,378,287	\$4,856,187			
	, 0 444	\$1,570,207	4 1,000,10,			

## **FUNDING**

Funding for the RDGP is established in 90-2-1104, MCA, with the creation of the reclamation and development grant state special revenue account. Deposits to this account are made from four revenue sources, including:

- o Interest income of the resource indemnity trust fund under the provisions of 15-38-202, MCA (\$1.5 million each fiscal year for the purpose of making grants, plus 35% of the interest income remaining after all other statutory allocations)
- o Resource indemnity and ground water assessment tax under provisions of 15-38-106, MCA (50% of the remaining proceeds, after appropriations for CIRCLA debt service, and \$366,000 to the groundwater assessment account, for the purpose of making grants)
- o Metal mines license tax proceeds as provided in 15-37-117 (1)(d), MCA (7% of total collections each year for the purpose of making grants)
- o Oil and gas production tax as provided in 15-36-331, MCA (2.95% of oil and natural gas production taxes remaining after the distributions pursuant to subsections (2) and (3))

During the special session of August 2002, the legislature reduced many of the revenue flows into the RDGP account in FY 2003, some of which were carried through FY 2005. The reductions temporarily lowered the amount of money available for grants.

Appropriations from the account are authorized in 90-2-1104, MCA and state that appropriations may be made for grants and administrative expenses. including salaries and expenses for personnel, equipment, office space, and other expenses necessarily incurred in the administration of the grants program. Expenses may be funded before projects. The State Library Operation is funded with an additional appropriation of RIT interest that is deposited in the reclamation and development state special revenue account. Total administrative costs appropriated from the account are \$2.5 The 2005 Legislature million.

Figure 18					
Reclamation and Development State Special Revenue Account (02458)					
Fund Balance Projection - 2007	Biennium				
Estimated Beginning Fund Balance-(7/1/2005)		\$1,847,688			
Revenue Projections <sup>1</sup>					
Resource Indemnity Trust Interest	3,000,000				
Resource Indemnity Trust Interest - Additional	1,206,800				
Resource Indemnity and Ground Water Assessment Tax	630,000				
Metal Mines Tax	1,311,000				
Oil and Gas Production Tax	4,147,376				
2007 Biennium Revenues		10,295,176			
2007 Biennium Funds Available		\$12,142,864			
Biennial Expenditures <sup>2</sup>					
Conservation and Resource Development Div DNRC	(2,276,433)				
DNRC Centralized Services	(12,000)				
Water Resources Division - DNRC	(254,832)				
Central Management - DEQ	(88,378)				
Enforcement - DEQ	(9,648)				
Permitting and Compliance - DEQ	(3,243,521)				
State Library Operations - Library Commission (NRIS)	(782,872)				
Transfer to Renewable Resource Grant and Loan Program	(400,000)				
Transfer to ECA	(57,116)				
Total Appropriated Expenditures		(7,124,800)			
Balance Available for Grants		\$5,018,064			
Grants Authorized in HB 7		4,900,000			
June 30, 2007 Projected Ending Fund Balance:		\$118,064			
<sup>1</sup> HJR 2 recommendations					
<sup>2</sup> HB 2 appropriations					

appropriated \$4.9 million for grants in the 2005 biennium. The estimated fund balance for June 30, 2007 is \$118,064.

Past legislatures have violated statute, 90-2-1104, MCA, by using funds in the reclamation and development grant account for purposes other than the administration of the grant program and grants. As knowledge of improper account use came to light in the Fifty-ninth Legislature, actions were taken to remedy the situation.

In years of funding shortages, the legislature began using the funds in the reclamation and development grant account for other purposes, and that practice has persisted. The original purpose of the account was to fund the costs of reclamation and development grant program. Examples of the misuse are apparent in Figure 18. The appropriation of dollars for DEQ-Central Management, Library Commission, State Library Operations, DEQ-Remediation, and others are not allowed under current permanent statute, which says:

- 3) Appropriations may be made from the reclamation and development grants account for the following purposes:
  - a) grants for designated projects; and
  - b) administrative expenses, including salaries and expenses for personnel, equipment, office space, and other expenses necessarily incurred in the <u>administration of the grants program</u>. These expenses may be funded before funding of projects.

Two actions were taken to remedy the situation. First, for the 2007 biennium only, HB 7 included a change to 90-2-1104, MCA. The change will allow the account funds to be used for administrative costs of other resource programs. Second, because misuse of account funds occur in many of the RIT interest accounts, the legislature requested in HJ 36 that an interim committee conduct a study of the RIT accounts and make recommendations to the Sixtieth Legislature on ways to remedy the problems. For more information concerning this study refer to the Legislative Fiscal Report, section C.

#### **EXECUTIVE BUDGET COMPARISON**

The Fifty-ninth Legislature made two changes in HB 7 that increased the executive proposal. First, the legislature increased funding for the DNRC, St. Mary studies and design, project from the recommended \$300,000 funding level to \$900,000. Next, the legislature funded the Montana Department of Environmental Quality, former Harlem Equity co-op bulk plant, project at the requested level of \$285,572. These two actions increased the executive budget by approximately \$900,000.

#### Other Legislation

#### HJ 36

The Fifty-ninth Legislature passed HJ 36 requesting an interim study of the laws and funding related to the RIT. The 2005 Legislature found that there is no centralized legislative oversight of the RIT accounts, which results in the appropriation of often the same funds in as many as three subcommittees. Additionally, the legislature determined that the laws regarding the flow of funding from the trust, taxes, and assessments are confusing and conflicting.

The study will address issues raised by the legislature in the funding of the reclamation and development grant program, as well as other RIT funded programs. The study proposes to do the following:

- o Propose revisions to laws related to the resource indemnity trust
- o Include input from the director of the Office of Budget and Program Planning and the directors of state agencies that would be affected by changes to the resource indemnity trust
- o Examine funding priorities
- o Examine possible uses of funds related to the resource indemnity trust
- o Present the findings or conclusions for review by the Legislative Finance Committee
- o Report to the Sixtieth Legislature the final results of the study, including any findings, conclusions, comments, or recommendations

For more information on the funding issues of the reclamation and development grant account, refer to the LFD Issue above.

#### CULTURAL AND AESTHETIC GRANT PROGRAM

## **PROGRAM DESCRIPTION**

The Cultural and Aesthetic Grant Program, administered by the Montana Arts Council (MAC), is funded by investment earnings from a statutory trust. The trust receives 0.63 percent of coal severance tax revenues. By statute, the interest from the cultural trust is to be appropriated for protection of works of art in the State Capitol and other cultural and aesthetic (C&A) projects (15-35-108, MCA). Legislation passed by the Fifty-fifth Legislature resulted in a number of changes to the amount and use of the revenue the C&A project account receives. A discussion of these changes is provided below under "Funding."

Grant applications for cultural and aesthetic projects are submitted to the MAC on a biennial basis. applicants include the state of Montana and regional. county, city, town, or Indian tribal governments. A 16member Cultural and Aesthetic Projects Advisory Committee, with eight members appointed by the MAC and eight appointed by the Montana Historical Society (MHS), reviews each application. The committee makes funding prioritizes the requests and recommendations to the legislature as part of the executive budget. Grants require legislative approval according to Title 22, Chapter 2, part 3, MCA.

Figure 19 provides an historic perspective of the Cultural and Aesthetic Grant Program. Funding of the projects is from the C&A interest account and general fund, unless otherwise noted.

#### SUMMARY OF LEGISLATIVE ACTION

The legislature passed a one-time general fund transfer of \$3,412,500 to the Cultural Trust in HB 9 in the 2007

Figure 19 Cultural and Aesthetic Grant Program Grant Awards by Biennium Number of Funds General Fund Funds Projects Biennium Appropriated Appropriated Expended Funded 1979 \$50,000 . \$50,000 1 140,000 140,000 3 1981 1983 641,680 602,042 15 1985 823,479 810,704 39 1987 1,476,511 1,414,114 63 1989 1.211.817 1,099,290 53 1991 1,298,788 1,184,661 65 88 1993 1,551,323 1,531,239 93 1995 1,706,735 1.267.952 77 1997 857,926 852,003 79 1999 1,489,453 1,416,787 634,939 1,163,905 76 2001 600,000 532,575 1 74 2003 705,425 1,176,602 659,000 499,150 1,135,473 Est. 81 2005 100,275 2 2007 1,201,295 N/A 83 1 \$198,575 of general fund support replaced with lodging facility tax in fiscal 2003. <sup>2</sup> Appropriated in HB 2

biennium. This action was taken to replace corpus taken from the purchase of Virginia and Nevada Cities. The legislature approved all but \$500,000 of the original corpus reduction of 1997. Because the trust was not fully reimbursed, interest earnings will not be sufficient to fund the grant program at pre-purchase levels. At the recommendation of the executive, the legislature approved a general fund transfer of \$100,275, appropriated in HB 2, to bolster the funds available for making grants. Because the entire amount of the 1997 corpus reduction was not returned to the trust in the 2007 biennium, continued support of some form will be necessary in future biennia.

As passed by the 2005 Legislature, HB 9 appropriates Cultural Trust interest earnings deposited into the C&A project account for two specific purposes. The first priority funding is a \$30,000 appropriation to the MHS for the care and conservation of Capitol Complex artwork in accordance with 5-11-115, MCA. The second priority is for 84 C&A grant awards totaling \$792,925. These awards are listed, in priority order, in Figure 22.

The legislature made one minor change in HB 9 that will effect the method previously used to reduce grants on a pro rata basis if actual funds are not sufficient to pay the total grant awards. The language change allows the department to proportionally reduce only those grants greater than \$4,500 when necessary. As a result, smaller grant recipients will not experience hardships resulting from lower than expected funding.

CULTURAL AND AESTHETIC GRANT PROGRAM

	Claim			Of Dictinguity		
Grant No Organization Name	Grant	Cumulative Total	S sant	Organization Name	Grant Authorized	Cumulative Total
al Project < \$45			Opera	Operational Support		
1105 Miles City Speakers Bureau	\$4,500	\$4,500	1163	1163 Montana Agricultural Center & Museum	17,000	370,895
1108 Preservation Cascade, Inc	3,000	7,500	1162	Missoula Children's Theatre, Inc.	30,000	400,895
1102 Council for the Arts, Lincoln	2,500	10,000	1149	Carbon County Historical Society	15,500	416,395
1107 Montana Storytelling Roundup	4,500	14,500	1183	Writer's Voice (Billings YMCA)	17,600	433,995
1101 Butte Citizens for Pres & Revitalization	4,500	19,000	1155	Great Falls Symphony Assoc	14,100	448,095
1109 Signatures from Big Sky	4,500	23,500	1142	Art Mobile of Montana	10,600	458,695
1103 Fort Wm II Harrison Museum Fdn	3,000	26,500	1159	Holter Museum of Art	21,200	479,895
1104 Metropolitan Opera National Council	1,000	27,500	1145	Billings Symphony Society	13,400	493,295
1106 Montana Mandolin Society	2,000	29,500	1140	-	17,600	510,895
	3,550	33,050	1176	Schoolhouse History & Art Center	10,600	521,495
			1181	Western Heritage Center	14,100	535,595
1126 Montana Committee for the Humanities	31,798	64,848	1143	_	10,600	546,195
1129 Montana Preservation Alliance	17,600	82,448	1182	•	10,600	556,795
1117 Emerson Cultural Center	10,600	93,048	1157	Helena Symphony Orchestra and Chorale	14,100	570,895
1133 Prairie County Museum/Montana Hist. Society	16,700	109,748	1141	Archie Bray Foundation	14,100	584,995
1123 Missoula Art Museum	14,100	123,848	1146	Butte Center for the Performing Arts	17,600	602,595
1132 Pondera Arts Council	13,400	137,248	1154	Grandstreet Theatre	10,600	613,195
1112 Bozeman Symphony Society	006'6	147,148	1173	Мута Loy Center	14,100	627,295
1134 Rimrock Opera Company	7,100	154,248	1184	Yellowstone Art Museum	18,300	645,595
	4,500	158,748	1171		10,600	656,195
	6,300	165,048	1168		8,500	664,695
1127 Montana Historical Society	14,100	179,148	1158	Hockaday Museum of Art	8,500	673,195
	12,000	191,148	1165	Montana Artists Refuge	4,500	677,695
	3,500	194,648	1172		7,100	684,795
	10,600	205,248	1175	_	7,100	691,895
	1,447	206,695	1180	-	7,100	698,995
1122 Mission Valley Friends of the Arts	4,000	210,695	1185	Young Audiences of Western MT	5,600	704,595
1111 Artisan Dance Theatre	14,100	224,795	1179	Vigilante Theatre Company	6,300	710,895
1136 St Vincent Health Care Foundation	4,500	229,295	1147		7,100	717,995
1125 Montana Alliance for Arts Ed	4,500	233,795	1160	Intermountain Opera	8,500	726,495
1128 Montana Museum of Art & Culture	3,500	237,295	1151	District 7 HRDC Growth Thru Art	10,600	737,095
1115 Children's Museum of Montana	6,200	243,495	1156	Hamilton Players, Inc	7,100	744,195
1114 Chantilly Players	5,600	249,095	1148	Carbon County Arts Guild & Depot	6,400	750,595
1130 Nat'l Museum of Forest Service History	2,500	251,595	1174	Northwest Montana Historical Society	4,500	755,095
1113 Browning Community Development Согр	000.6	260,595	1161	Miles City Preservation Comm	3,000	758,095
Operational Support			1178	Sunburst Community Foundation	5,300	763,395
1164 Montana Art Gallery Director's Assoc	14,100	274,695	1144	1144 Billings Cultural Partners	2,000	765,395
1170 Montana Performing Arts Consortium	17,600	292,295	Capit	292,295 Capital Expenditure		
1167 Montana Assoc of Symphony Orchestras	6,300	298,595	1188	298,595 1188 Liberty Village Arts Center & Gallery	12,300	777,695
1166 Montana Arts	10,600	309,195	1189	Meagher County Historical Association	4,500	782,195
1169 Montana Dance Arts Association	4,500	313,695	1190	St Labre Indian School & Museum	3,730	785,925
1177 Shakespeare in the Parks	17,600	331,295	1186	Friends of the Madison Valley Library	4.500	790,425
1150 Custer County Art Center	22.600	353,895	1187	353.895 1187 Lewistown Art Center	2,500	792,925
					6	
					Total \$792,925	

#### **EXECUTIVE BUDGET COMPARISON**

The executive recommended funding 85 projects at a total cost of \$770,553, plus \$30,000 for Capitol Mural Restoration. Program administration costs of \$333,680 are appropriated in HB 2 to the Montana Arts Council. The legislature increased the funding level of 9 projects, added new funding for one project, and removed the funding of two projects, when compared to the executive recommendation. The two projects removed from the list had voluntarily requested removal of their grant request. In the event that C&A trust fund interest revenue falls short of the estimates, HB 9 provides a process for reducing grant amounts:

"if money in the cultural and aesthetic projects account is insufficient to fund projects at the appropriation levels ... reductions to projects with funding greater than \$4,500 will be made on a pro rata basis."

#### **FUNDING**

Prior to the 1997 legislative session, the C&A Grant Program was funded entirely with interest earnings from the cultural trust fund. However, the 1997 Legislature appropriated \$3.9 million, approximately half of the trust corpus, to help fund the purchase of Virginia City and Nevada City properties.

To compensate for the lost interest earnings resulting from the reduced corpus, the 1997 Legislature allocated 0.87 percent of coal severance tax revenue to the C&A project account for the 1999 biennium only, an increase of 0.24 percent from the previous allocation of 0.63 percent. Beginning in FY 2000, 15-35-108, MCA, provides that 0.63 percent of coal severance tax income will again flow into the trust. The remaining 0.24 percent of coal severance taxes allocated to the C&A project account for the 1999 biennium, was previously part of the flow into the general fund. Beginning in FY 2000, this amount was once again statutorily allocated to the general fund. Since, the only funding for the C&A grants program provided for in statute is the interest income from the cultural trust.

In fiscal 2002, two actions were taken to increase revenues to the general fund. First, the C&A project grants were reduced by \$25,000. Next, the distribution from the coal severance tax was diverted out of the Cultural Trust and into the general fund. The elimination of the flow caused a reduction in interest available for fiscal 2003 by approximately \$6,000. Additionally, during the special session of August 2002, general fund support of \$198,575 in the fiscal 2003 was replaced with lodging facility use tax revenue. The aggregate effect of these actions was a shortfall in revenues to support the C&A grants.

Figure 21 shows the estimated funding for the Cultural & Aesthetic project account for the 2007 biennium. The beginning fund balance is estimated to be zero because revenues are projected to be less than total appropriations in the 2005 biennium. Interest income from the coal taxfunded Cultural Trust is projected to be \$1,053,404 for the 2007 biennium. In the 2007 biennium, interest earnings of the trust were again supplemented with a general fund one-time transfer of \$100,275. The initial recommendation included in the executive budget was a supplement of \$40,000, but was increased to \$100,275 when the legislature agreed to a reduction of the corpus reimbursement.

Projected expenditures are from HB 2, general appropriations act, and the C&A grants. As previously

Figure 2	1			
Cultural & Aesthetic Special Revenue Account (02009)				
Fund Balance Projection	- 2007 Biennium			
Estimated Beginning Fund Balance-(7/1/200	5)	\$0		
Revenue Projections <sup>1</sup>				
2006 Investment Earnings		515,075		
2007 Investment Earnings		538,329		
General Fund Transfer <sup>2</sup>		100,275		
2007 Biennium Funds Available		1,153,679		
Biennial Expenditures				
Administration and Folklife	(378, 370)			
Capitol Complex Works of Art	(30,000)			
Total Appropriated Expenditures		(408,370)		
Balance Available for Grants		745,309		
Grants Authorized in HB 9		(792,925)		
June 30, 2007 Projected Ending Fund Balance	e:	(47,616)		
1 Includes interest earned on the one-time general fund	transfer of \$3,412,500			
<sup>2</sup> Appropriated in HB 2 to augment administrative prog	ram costs			

noted, the first priority in HB 9 is the \$30,000 appropriation to the MHS for the care and conservation of the Capitol Complex artwork. Figure 23 above also shows expenditures from the C&A project account of \$378,370 for Administration and Folklife. This appropriation is made to MAC in HB 2, and the amount is based on the estimated costs that Montana Arts Counsel incurs to administer the C&A Grant Program and the Montana Folklife Program.

Funding changes and pay plan increases in the final days of the 2005 legislative session resulted in a negative projected ending fund balance of \$47,616 for the cultural and aesthetic grant account. Consequently, grant awards greater than \$4,500 will experience pro-rata reductions unless interest rates are greater than projected in HJR 2.

# **GLOSSARY / INDEX**



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## Glossary

A number of terms are used extensively in budgeting and appropriations. The most common terms, which are used throughout the budget analysis and in other fiscal materials, are listed and defined below.

**Appropriations** – An authorization by law for the expenditure of funds or to acquire obligations. Types of appropriations are listed below.

Biennial – A biennial appropriation is an appropriation made in the first year of the biennium, where the appropriated amount can be spent in either year of the biennium.

Budget amendment - See "Budget Amendment" below.

Continuing – An appropriation that continues beyond one biennium.

Language – An appropriation made in the language of the general appropriations act for a non-specific or limited dollar amount. Language appropriations are generally used when an agency knows that it will be receiving federal or state special revenue funds but is uncertain as to the amount.

Line Item – An appropriation made for a specific purpose and which cannot be used for any other purpose. Line item appropriations highlight certain appropriations and ensure that they can be separately tracked on the state accounting system.

One-time – Appropriations for a one-time purpose that are excluded from the base budget in the next biennium.

Restricted – An appropriation designated for a specific purpose or function.

Statutory – Funds appropriated in permanent law rather than a temporary bill. All statutory appropriations references are listed in 17-7-502, MCA.

*Temporary* - An appropriation authorized by the legislature in the general appropriations act or in a "cat and dog" bill that is valid only for the biennium.

**Appropriation Transfers** (also see "Supplemental Appropriation") – The transfer of funds appropriated for the second year of the biennium to the first if the Governor or other approving authority determines that due to an unforeseen or unanticipated emergency there are insufficient funds in the first year for the operation of an agency.

**Approving Authority** – The entity designated in law as having the authority to approve certain budgetary changes during the interim. The approving authorities are:

- o the Governor or his/her designated representative for executive branch agencies
- o the Chief Justice of the Supreme Court or his/her designated representative for the judicial branch agencies

- o the Speaker of the House of Representatives for the House;
- o the President of the Senate for the Senate
- o the appropriate standing legislative committees or designated representative for the legislative branch divisions; and
- o the Board of Regents of Higher Education or their designated representative for the university system.

Average Daily Population (ADP) – The population measure used to calculate population in the Montana correctional system. ADP is equivalent to one inmate incarcerated for one year.

Average Number Belonging (ANB) – The enrollment measure used for K-12 BASE aid calculations. ANB is the equivalent of one full-time student enrolled in school for the full school year.

Base – The level of funding authorized by the previous legislature.

**Base Budget** – The resources needed for the operation of state government that provide for expenses of an ongoing and non-extraordinary nature in the current biennium.

**Benefits** – An expenditure category used to account for the provision of payments or services by the government to individuals who qualify for receipt of those payments or services, such as Medicaid benefits. Personal services benefits for state employees are included in the personal services expenditure category.

**Biennial Appropriation** – An appropriation that can be expended in either or both years of the biennium.

**Biennium** – A two-year period. For the state, this period begins July 1 of the odd-numbered years and ends June 30 of the following odd-numbered year.

**Budget Amendments** – Temporary authority to spend unanticipated non-general fund revenue received after the legislature adjourns. The funds must be used to provide additional services and cannot make a commitment of general fund support for the present or future.

Cat and Dog Appropriations – One-time appropriations made in bills other than the general appropriations act.

**Debt Service** – The payment on outstanding bonds.

**Decision Package** – Separate, specific adjustments to the base budget. Decision packages can be either present law adjustments or new proposals.

**Earmarked Revenue** – Funds from a specific source that can be spent only for designated activities.

Enterprise Funds – A fund used to account for operations financed and operated similar to private business enterprises, where the intent of the legislature is to finance or recover costs, primarily through user charges.

**Federal Special Revenue** – Accounts deposited in the state treasury from federal sources, to be used for the operation of state government.

**Fiduciary Funds** – Funds used to account for assets held by the state in a trustee capacity or as an agent for individuals, private organizations, other governments, or other funds.

**Fiscal Note -** An estimate, prepared by the Office of Budget and Program Planning, of the probable revenues and costs that will be incurred as the result of a bill or joint resolution.

Fiscal Year (FY) aka State Fiscal Year (SFY) – A 12-month accounting period beginning July 1 and ending June 30. Fiscal year 2003 refers to the fiscal year ending June 30, 2003. (Note: The federal fiscal year (FFY) is October 1 through September 30.)

**Fixed Costs** – Fees (fixed costs) charged to agencies for a variety of services provided by other state agencies (e.g., payroll service fees, rent, warrant writing services, and data network services.).

FTE – Full-Time Equivalent position, or the equivalent of one person working full-time for the entire year. Also used to denote full-time equivalent students in the Montana University System for purposes of calculating state support.

**Fund** – A fiscal entity with revenues and expenses which are segregated for the purpose of carrying out a specific purpose or activity.

**General Fund** – Accounts for all governmental financial resources except those that must be accounted for in another fund.

**General Fund Reversions** – Unspent appropriated funds that are returned to the general fund at the close of the budget period.

**Grants** – An expenditure category used to account for the payment by a government entity to an individual or other entity who will perform a service.

**HB 2** –The General Appropriations Act in which the legislature authorizes the funding for state government for the upcoming biennium. Each session, House Bill 2 is reserved for this purpose.

**Indirect Cost** – A cost necessary for the functioning of the organization as a whole, but which cannot be directly assigned to a specific division or agency.

**Interim** – The time between regular legislative sessions.

Internal Service Funds – Funds use to account for the financing of goods and services provided by one department or agency to other departments, agencies, or governmental entities on a cost-reimbursement basis.

**IRIS** - The Integrated Revenue Information System (IRIS) is an automated system to administer taxes that are the responsibility of the Department of Revenue to collect.

**Local Assistance** – An expenditure classification primarily used to account for expenditures made for K-12 funding provided by the state to school districts.

MBARS – The Montana Budget Analysis and Reporting System, which provides all state agencies with one computerized system for budget development, maintenance and tracking, and is integrated with the State Accounting, Budget, and Human Resource System (SABHRS).

Mill – The property tax rate based on the valuation of property. A tax rate of one mill produces one dollar of taxes on each \$1,000 of assessed property value.

New Proposals – Requests (decision packages) to provide new non-mandated services, to change program services, to eliminate existing services, or to change the source of funds.

Non-budgeted Expenditures – Accounting entries for depreciation, amortization, and other financial transactions that appear as expenditures, but don't actually result in direct dispersal of funds from the state treasury.

Operating Expenses – All operating expenditures that do not meet the personal services and capital outlay classification criteria. These expenditures include, but are not limited to, professional services, supplies, rent, travel, and repair and maintenance.

Other Funds - Capital projects and fiduciary funds.

Capital projects fund – Accounts for financial resources used for the acquisition or construction of major capital facilities, other than those financed by proprietary funds or trust funds.

Fiduciary funds – Trust and agency fund types used to account for assets held by state government in a trustee capacity or as an agency for individuals, private organizations, other governmental entities, or other funds.

Pay Plan – Provision by the legislature of a general adjustment to salaries and/or benefits paid to state employees. Also refers to the pay schedule listing the state salary rate for each classified position according to that position's grade and the market rate.

Personal Services – Expenditures for salaries, benefits, per diem, and other additions, such as overtime.

**Personal Services Snapshot** – The point in time at which personal services attributes are captured and from which the personal services budget is determined. The executive budget personal services costs are based on a "snapshot" of actual salaries for authorized FTE as they existed in a pre-determined pay period in the base year.

**Present Law** – The additional level of funding needed under present law to maintain operations and services at the level authorized by the previous legislature.

**Present Law Adjustments** – Requests (decision packages) for an adjustment in funding sufficient to allow maintenance of operations and services at the level authorized by the previous legislature (e.g., caseload, enrollment changes, and legally mandated workload).

**Program** – A group of related activities performed by one or more organizational units for the purpose of accomplishing a function for which the government is responsible. Also, a grouping of functions or objectives that provides the basis for legislative review of agency activities for appropriations and accountability purposes.

**Proprietary Funds** – Enterprise or internal service funds. Statute does not require that most proprietary funds be appropriated.

Enterprise funds – Funds that account for operations financed and operated in a manner similar to private business enterprises, and through which the intent is to provide goods or services to the public.

*Internal service funds*- Funds that account for the financing of goods or services provided by one department or agency to other departments or agencies of state government.

**Reporting Levels** – Budget units dividing agency and program budgets into smaller units for the purpose of constructing, analyzing, and approving budgets.

**SABHRS** – The State Accounting, Budget, and Human Resource System that combines the state's accounting, budgeting, personnel, payroll, and asset management systems into one single system.

**State Special Revenue** – Accounts for money from state and other nonfederal sources that is earmarked for a particular purpose, as well as money from other non-state or nonfederal sources that is restricted by law or by the terms of an agreement.

**Supplemental Appropriation** – An additional appropriation made by the governing body after the budget year or biennium has started. There are two types of supplemental appropriations that can be used to increase spending authority for a fiscal year: 1) a transaction in an even-numbered year that moves spending authority from the second year of the biennium to the first year; or 2) an appropriation passed and approved by the legislature to provide authority for the odd-numbered fiscal year ending the current biennium.

Vacancy Savings – The difference between what agencies actually spend for personal services and the cost of fully funding all funded positions for the entire year.

## Acronyms

Acronyms are used to denote agencies, programs, and common terms. The following list includes some of the most common.

AES – Agricultural Experiment Station(s)

ADP – Average Daily Population (institutions)

ANB – Average Number Belonging (K-12 education)

ARM - Administrative Rules of Montana

BASE Aid – Base Amount for School Equity Aid

BPE - Board of Public Education

C&A - Cultural and Aesthetic (Trust)

CC - Community Colleges

CES - Cooperative Extension Service

CHE - Commissioner of Higher Education

CHIP – Children's Health Insurance Program (also SCHIP)

CIO - Chief Information Officer

COPP - Commissioner of Political Practices

COT - College of Technology, followed by campus designation

CPI – Consumer Price Index

DEQ - Department of Environmental Quality

DMA – Department of Military Affairs

DNRC - Department of Natural Resources and Conservation

DOA – Department of Administration

DOA - Department of Agriculture

DOC –Department of Commerce (see Corrections)

DOC - Department of Corrections (see Commerce)

DOJ – Department of Justice

DOLI – Department of Labor and Industry

DOR - Department of Revenue

DP - Decision Package

DPHHS – Department of Public Health and Human Services

FCES - Forestry and Conservation Experiment Station

FMAP – Federal Medical Assistance Participation rate (Medicaid)

FSR - Federal Special Revenue

FSTS - Fire Services Training School

FTE – Full-Time Equivalent

FWP – Department of Fish, Wildlife, and Parks

FFY - Federal Fiscal Year

FY - Fiscal Year

FYE - Fiscal Year End

GAAP - Generally Accepted Accounting Principles

GF - General Fund

GSL - Guaranteed Student Loan

GTB - Guaranteed Tax Base

HAC – House Appropriations Committee

HSRA – Highways Special Revenue Account

I&I – Interest and Income

IRIS - Integrated Revenue Information System

IT – Information Technology

ITSD - Information Technology Services Division

LAD - Legislative Audit Division

LEPO - Legislative Environmental Policy Office

LFA - Legislative Fiscal Analyst

LFC - Legislative Finance Committee

LFD - Legislative Fiscal Division

LRBP - Long Range Building Program

LRP - Long Range Planning

LSD - Legislative Services Division

MAC - Montana Arts Council

MBARS - Montana Budgeting, Analysis, and Reporting System

MBCC - Montana Board of Crime Control

MBMG - Montana Bureau of Mines and Geology

MCA - Montana Code Annotated

MCHA - Montana Comprehensive Health Association

MDT – Montana Department of Transportation

MHP - Montana Highway Patrol

MHS - Montana Historical Society

MSDB - Montana School for the Deaf and Blind

MSF - Montana State Fund

MSL - Montana State Library

MSU - Montana State University, followed by campus designation i.e. MSU - Bozeman

MUS - Montana University System

NP - New Proposal

OBPP - Office of Budget and Program Planning

OCHE – Office of the Commissioner of Higher Education

OPI - Office of Public Instruction

PERS - Public Employees Retirement System

PL - Present Law

POINTS - Process Oriented Integrated Tax System

**PSC - Public Service Commission** 

RIGWA - Resource Indemnity and Groundwater Assessment Tax

RIT – Resource Indemnity Trust

SABHRS - Statewide Accounting, Budgeting, and Human Resources System

SAO - State Auditor's Office

SF&C -Senate Finance and Claims Committee

SOS - Secretary of State

SSR - State Special Revenue

TANF - Temporary Assistance for Needy Families

TEA – 21 – Transportation Equity Act for the 21st Century

TRS - Teachers' Retirement System

TSEP - Treasure State Endowment Program

UM - University of Montana, followed by campus designation i.e. UM - Missoula

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